

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

Thursday, February 19, 2026

6:00 p.m.

City Council Chambers

4580 South 2300 East

Holladay, Utah

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Drew Quinn
Matt Durham
Natalie Bradley
Dave Sundwall

City Staff:

Gina Chamness, City Manager
Stephanie Carlson, City Recorder
Todd Godfrey, City Attorney
Holly Smith, Assistant City Manager
Jonathan Teerlink, CED Dir

Briefing Session – 5:30 pm

Mayor Fotheringham called the Briefing Session to order at 5:30 pm. The agenda for the meeting was reviewed. The Pledge of Allegiance will be led by Amara Zupan, who is a first-grade student at Oakwood Elementary School.

Mayor Fotheringham asked about the length of the Holladay Crossroads Update. The presentation will take approximately 20 minutes. The Spring Lane Bridging Update will take five to 10 minutes. It was determined that this will be covered during the Briefing Session.

Spring Lane Bridging Update

Ms. Smith went over the background of how Spring Lane was acquired, An Adaptive Reuse Plan was created, which laid out potential amenities, costs, and phasing options. There were three phases outlined. Ms. Smith explained that the first phase in the conceptual plan is roughly \$3.8 million and that allows for a functional base park. There would be restrooms, a picnic pavilion, parking, landscaping, and pickleball courts. Phase two includes the installation of the playground equipment, while phase three includes various wish list items.

Ms. Smith explained that the City Council now needs to refine what will actually be built on the site. There will be additional work done with MHTN Architects and then the concepts will be brought forward to the City Council for discussion. In April 2026, there will be resident outreach conducted with a survey and open house. Ms. Smith asked Council Members for feedback about a dog park on the Spring Lane site. She would like to know if this is a serious element that should be explored.

Mayor Fotheringham pointed out that there is a lot of interest in a dog park within the community, so he believes it makes sense to explore that element further. After speaking to constituents, there is a clear interest in this amenity, but he would like to have a clearer vision of what would work. Council Member Natalie Bradley reported that there is a strong interest in her district. With the schools now closing their properties to dogs, there will be greater demand.

Ms. Smith reported that once the City Council has made some decisions, there will be a request for proposal (“RFP”) issued for a design-build partner. Ms. Chamness informed Council Members that there is a bill that could impact this project, as it would require water conservation measures for any new public development. If that bill passes, the prioritization list might need to be re-prioritized to focus on the conservation elements first. There will be future updates shared with the City Council.

City Manager Report

Ms. Chamness reported that the City will be submitting a grant for Highland Drive through a Federal grant program. If the grant is received, there is a match of a little more than \$3 million required. It is a competitive grant program nationally, so there has been work done with an outside consultant to prepare the application. Ms. Chamness mentioned the earmark and explained that she does not have additional information right now.

Ms. Chamness shared some Legislative Session updates with the Council. There are many bills, and Staff is doing their best to track the ones most relevant to the City. It sounds like some have moved in a more positive direction, such as the 5% maximum property tax increase cap. Mayor Fotheringham believed that if it is more than 5%, there needs to be voter approval.

Ms. Chamness discussed revisions to a bill from Rep. Karen Peterson. Instead of forcing a City that wants to go through Truth in Taxation to have two budgets, there will be an earlier declaration timeframe. The maximum amount will need to be stated, which will be binding. There will also be some additional disclosure requirements about the intent of the additional revenue. Ms. Chamness expressed concerns about what is envisioned due to the potential budget impacts.

The Briefing Session ended at approximately 5:51 p.m.

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

Thursday, February 19, 2026

6:00 p.m.

City Council Chambers

4580 South 2300 East

Holladay, Utah

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Drew Quinn
Matt Durham
Natalie Bradley
Dave Sundwall

City Staff:

Gina Chamness, City Manager
Stephanie Carlson, City Recorder
Todd Godfrey, City Attorney
Holly Smith, Assistant City Manager
Jonathan Teerlink, CED Dir

I. *Welcome – Mayor Fotheringham.*

Mayor Paul Fotheringham called the City Council Meeting to order at approximately 6:00 p.m.

II. *Pledge of Allegiance.*

The Pledge of Allegiance was led by an Oakwood Elementary School student, Amara Zupan.

III. *Public Comments.*

Tom Sharrow - 3930 S 3030 E and read a letter (*see attached*). Mr. Sharrow explained that a neighbor texted cul-de-sac residents to state that there would be fireworks in the circle. There were some standard fireworks, but there were also much larger fireworks. It was a windy night, and his home was located directly downwind from the fireworks. Sparks rained down on his house, yard, and garden. There was no permanent damage to the property, but over 200 pieces of fireworks material had to be removed from his yard, driveway, and front area of the house. Mr. Sharrow does not believe this should be permitted in Holladay. He expressed concerns about the safety of Holladay residents.

Mr. Sharrow next shared comments about Salt Lake City Public Utilities. He reported that Salt Lake City Public Utilities is able to charge the residents of Holladay far more than any other water utility in the valley. As an example, his water bill last July was \$386. Mr. Sharrow sent a letter to Laura Briefer with Salt Lake City Public Utilities to express his concern about this. The letter explained that there are three different proprietors of water in Holladay, which include the Holliday Water Company, Jordan Valley Water Conservancy District, and Salt Lake City Public Utilities.

After doing some research, it was discovered that he is paying more than three times the rate of the Holliday Water Company and Jordan Valley Water Conservancy District customers. Though his bill through Salt Lake City Public Utilities in July was \$386, it would have been \$123 through the Holliday Water Company, and through the Jordan Valley Water Conservancy District, it would have been \$116. Mr. Sharrow wants to understand how the difference in water cost is justified. While Holladay encourages residents to plant trees, it would cost too much to water those trees appropriately.

Mayor Fotheringham reported that the fireworks map will be reviewed by the City Council in April.

Richard Turner - 3955 S 3030 E. Unified Fire Authority (“UFA”) Fire Marshal, Wade Watkins, came to his home to speak to several concerned homeowners. When neighbors mentioned the apartment fire that occurred in Millcreek, the Fire Marshal clarified that the situation did not occur because of fireworks. In that case, there was a fire that was caused by a lawnmower that hit a rock. Knowing a fire can be started in a situation like that, it does not make sense to allow fireworks, which are designed to emit sparks. There are official fireworks displays that residents are able to watch, so it does not make sense to allow them to occur in residential areas.

Michael Christensen - lives in Syracuse at 2419 West 1500 South. He is the director of a small non-profit organization, Go Unite. The organization has been fostering civic engagement in Davis and Salt Lake County since 2021. In 2025, there was work done with community members to pick up 95 large bags of trash from public parks. There has been work done with many volunteers, and there have been 27 different events hosted. Mr. Christensen explained that their first campaign has been launched, which is a petition to stop companies from releasing humanoid robots. In 2026, the intention is to increase the impact of their projects. Community members are invited to join in on Go Unite activities. He shared flyers with the Council.

IV. *Consideration of Ordinance 2026-01 - Amending Title 13.86.020 by Adding 2394 East Murray Holladay Road to the Historic Designation List.*

Council Member Gray moved to ADOPT Ordinance 2026-01 – Amending Title 13.86.020 by Adding 2394 East Murray Holladay Road to the Historic Designation List. Council Member Quinn seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed with the unanimous consent of the Council.

V. *Consideration of Resolution 2026-05 - Approving Naming Rights and a Donation Agreement with Judd and Becca Tolman.*

Assistant City Manager, Holly Smith, reminded Council Members that the Kimball family attended a previous meeting. Their son passed away a few years ago. Close friends of the family, Judd and Becca Tolman, have offered to provide a \$25,000 donation to the City in exchange for renaming the southwest baseball field to the Eddie Kimball Baseball Field.

Ms. Smith explained that according to the agreement, the field will be named the Eddie Kimball Baseball Field and the term will be for 10 years, from January 1, 2026, to December 31, 2036. To commemorate the name, there will be a sign placed. The City commits to maintaining the field in good working order. If for some reason, the field has to change its purpose, the City will return the donation on a prorated basis. If there is a desire to extend the agreement at the end of the 10-year period, there will be a conversation with the Tolman family before considering other naming options.

Council Member Durham moved to APPROVE Resolution 2026-05 – Approving Naming Rights and a Donation Agreement with Judd and Becca Tolman. Council Member Gray seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed with the unanimous consent of the Council.

VI. *Consideration of Resolution 2026-06 - Adopting Policies Relating to the Use of Generative Artificial Intelligence by City Staff.*

Council Member Quinn moved to APPROVE Resolution 2026-06 – Adopting Policies Relating to the Use of Generative Artificial Intelligence by City Staff. Council Member Durham seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed with the unanimous consent of the Council.

VII. *Consent Agenda.*

a. *Approval of Minutes – January 8 and 22, 2026.*

Council Member Gray moved to APPROVE the Consent Agenda. Council Member Sundwall seconded the motion. The motion passed with the unanimous consent of the Council.

VIII. *City Manager Report – Gina Chamness.*

It was noted that the City Manager Report was covered during the Briefing Session.

IX. *Council Report and District Issues.*

Council Member Emily Gray reported that she attended a meeting with Herriman on behalf of Wasatch Front Waste and Recycling District. It was productive and some general concepts were outlined so there is a clear path forward as Herriman withdraws. Details are continuing to be finalized.

Council Member Drew Quinn attended the Town Hall last night with State Legislators. It was interesting to contrast John Arthur, who is experiencing his first Legislative Session, with Carol Spackman Moss, who is experiencing her last Legislative Session. It was a meaningful evening. Council Member Quinn also took a moment to thank Unified Police Department (“UPD”) Police Chief, Justin Hoyal, for his recent support in addressing neighborhood issues within her district.

Council Member Natalie Bradley shared information about the Fine Art Show that took place recently. There were over 1,100 visitors throughout the week, and 73 people attended the concert last week. There were over 158 volunteer hours associated with the Fine Art Show. Council Member Bradley reported that there is another event planned to take place next month, which is the Tiny Art Show. There are two small concerts associated with that event, one at the start and one at the end.

Council Member Matt Durham reported that he has had Google Fiber in his district, installing new lines. He thanked City Staff for helping him resolve some issues that had occurred with residents.

Council Member Dave Sundwall attended his first South Salt Lake Valley Mosquito Abatement District Meeting last week. He stated that the Board Meeting was informative and educational.

Mayor Fotheringham reported that the budget process has started with both UPD and UFA. Based on the budget discussions so far, he is encouraged. He believes the numbers will be reasonable. Some preliminary information has been provided to City Manager, Gina Chamness. However, he noted that the health insurance numbers have not been received at this point, and those can impact the budget.

X. *Recess in a Work Meeting.*

Council Member Gray moved to RECESS the City Council Meeting and RECONVENE in a Work Meeting. Council Member Bradley seconded the motion. The motion passed with the unanimous consent of the Council. The Council convened in a work meeting at 6:25 pm.

a. Holladay Crossroads Update – Jon.

Community and Economic Development Director, Jonathan Teerlink, shared information about Holladay Crossroads. In 2016, this area was a focus of redevelopment. It was the subject of a study, and the Holladay Crossroads Zone was ultimately created. The Holladay Crossroads Small Area Master Plan was adopted, and the Holladay Crossroads Zone boundaries were established. He discussed the mixture of uses, land use intensity, and residential density in the area. Mr. Teerlink explained that development needs to go through the Design Review Board (“DRB”) so sites can be reviewed based on the architectural standards.

Since the adoption of the zone and the passage of the Small Area Master Plan, the City Council determined that the zone itself would not be overlayed over all of the properties within the boundaries. Instead, each individual property owner could apply for the zone when there was a development opportunity. Mr. Teerlink shared a map with the City Council. He noted that only one parcel in the area is currently zoned Holladay Crossroads. That property owner provided public comments about the adoption of the zone and quickly requested a rezone to the Holladay Crossroads Zone.

There have been conversations with multiple property owners in the area. Mr. Teerlink explained that there are shared access points, driveways, and parking lots. In those instances, there will need to be collaboration in order to create a development that works for all of the property owners involved. He reiterated that there has been one rezone approved so far for the Holladay Crossroads Zone. He is hopeful that conversations will continue, as the Holladay Business Advisory Board is now able to interact with business owners more effectively. The Board can highlight the benefits of the zone.

Mayor Fotheringham wanted to know what the future holds for the area. He asked if redevelopment had been delayed because of the establishment of new design standards. Mr. Teerlink explained that in 2017, the Master Plan document projection showed 600 residential units and the potential to add 1,000 jobs in the area at full build-out. However, a lot has changed since those projections in 2017. The main inhibiting factor for construction and redevelopment is related to the separate property owners. Additional discussions were had about property owners and the Holladay Crossroads Zone.

b. Spring Lane Bridging Update – Holly.

The Spring Lane bridging update was discussed during the Briefing Session.

c. Calendar

- *Council Meetings – March 5 and 19*
- *Tiny Art Show – March 6-12*
- *Speaker Series – March 16*

The calendar items were reviewed. Mayor Fotheringham asked for additional information about the Speaker Series scheduled for March 16, 2026. It was noted that Rob Dahle will be the speaker.

XI. Closed Session for the Purposes Described in U.C.A. 52-4-204-and 205.

There was no Closed Session.

XII. Adjourn.

Council Member Gray moved to ADJOURN. Council Member Durham seconded the motion. The motion passed with the unanimous consent of the Council.

The City Council Meeting adjourned at approximately 6:40 p.m.

I hereby certify that the foregoing represents a true, accurate, and complete record of the Holladay City Council Meeting held on Thursday, February 19, 2026.

Stephanie N. Carlson, MMC
Holladay City Recorder

Paul Fotheringham, Mayor

Minutes approved: **May 21, 2026**