

Minutes of the regular meeting of the Ogden City Council held on Tuesday, April 21, 2026, at 6:05 p.m., in the Council Chambers, and via electronic meeting, on the third floor of the Municipal Building, 2549 Washington Boulevard, Ogden City, Weber County, Utah.

Present: Chair Richard A. Hyer
 Council members Flor Lopez
 Kevin Lundell
 Shaun Myers
 Ken Richey
 Alicia Washington

Council Executive Director Glenn Symes
Council Assistant Executive Director Steve Burton
Council Senior Policy Analyst Clint Yingling
Communications Director Brandon Garside
Communications Specialist Eric Davenport

Excused: Vice Chair Dave Graf

Also present: Mayor Benjamin K. Nadolski
 Chief Administrative Officer Mara A. Brown
 City Attorney Gary Williams
 Fire Chief Mike Slater
 Fire Marshal Brandon Parr
 Police Chief Jacob Sube
 Deputy Police Chief Tyler Ziegler
 Detective Breianna Bakker
 Finance Director Justin Sorensen
 Chief Deputy Recorder Lee Ann Peterson

At the request of the Chair, all present stood and recited the Pledge of Allegiance led by Council member Richey.

A moment of silence was observed.

Acknowledgements: none.

Recognizing Ogden City Detective Breianna Bakker for being named the 2026 Large Agency Officer of the Year by the Utah Chiefs of Police Association

A memo from Council staff regarding recognition of Detective Breianna Bakker for being named the 2026 Large Agency Office of the Year by the Utah Chiefs of Police Association came before the Council for consideration. Council member Lopez read the certificate of recognition issued by the Ogden City Council and Mayor Nadolski and presented Detective Bakker with the certificate.

Detective Bakker thanked the Mayor and Council for recognizing her; she described cases that led to this recognition. The cases originated in 1994 and 1997, and a confirmed DNA hit prompted her to investigate a suspect's history, ultimately connecting him to both cases. She reviewed over 300 cold cases from 1990 to 1998 to identify additional victims and released a public video requesting others to come forward. Detective Bakker expressed that delivering news of the suspect's apprehension to the victims, who had waited over 30 years for justice, was the most meaningful part of the investigation.

Recognizing Ogden City Police Chief Jacob Sube for being named the 2026 Large Agency Chief of the Year by the Utah Chiefs of Police Association

A memo from Council staff regarding recognition of Police Chief Jacob Sube for being named the 2026 Large Agency Police Chief of the Year by the Utah Chiefs of Police Association came before the Council for consideration. Council member Lundell read the certificate of recognition issued by the Ogden City Council and Mayor Nadolski and presented Chief Sube with the certificate.

Chief Sube thanked the Mayor and Council for recognizing him; he expressed that the award belonged to the men and women of the Ogden Police Department, citing Detective Bakker's work as a prime example of that collective effort. He acknowledged his administrative staff and Deputy Chief Zeigler and committed to maintaining the Department's positive trajectory.

Mayor Nadolski added personal remarks, stating that having someone he trusts implicitly in the Chief's position is invaluable and that the recognition reflects what he observes from Chief Sube on a daily basis. Chair Hyer echoed these sentiments, invoking the principle that "attitude reflects leadership" and noting that Chief Sube's institutional knowledge and character will continue to benefit the Police Department long into the future.

Approval of Minutes

Council member Lundell stated he had reviewed the minutes of the work session of March 3, 2026, and found them to be accurate to the best of his recollection.

Council member Myers stated he had reviewed the minutes of the regular meeting of March 3, 2026, and found them to be accurate to the best of his recollection.

COUNCIL MEMBER MYERS THEN MOVED TO APPROVE THE MINUTES AS PRESENTED. MOTION WAS SECONDED BY COUNCIL MEMBER WASHINGTON, ALL VOTING AYE. Vice Chair Graf was not present when this vote was taken.

Proposed Ordinance 2026-4 reflecting a staffing reorganization that transfers the Code Services Division from the Community and Economic Development Department to the Fire Department where it will be restructured as the Community Risk Reduction Team and amending the Fiscal Year 2025-2026 budget to reallocate funds between the Community and Economic Development and Fire Departments to reflect this reorganization

A memo from the Community and Economic Development and Fire Departments regarding the proposed Code Services and Community Risk Reduction reorganization came before the Council for consideration. The memo stated City Administration is proposing a staffing reorganization that transfers the Code Services function from the Community and Economic Development Department to the Fire Department, where it will be restructured as the Community Risk Reduction (CRR) team. The proposal includes an ordinance to approve the associated budget transfer between departments and amend the staffing document to reflect the new organizational structure. This reorganization is intended to improve coordination between code enforcement and public safety functions. The Administration has indicated the proposal will have no net fiscal impact to the General Fund. The proposal also includes the addition of one firefighter position funded through the Medical Services Fund, with ongoing costs to be incorporated into the Fiscal Year (FY) 27 budget.

Finance Director Sorensen presented the fiscal impact of the proposal; he reiterated the net change to the City's general fund budget is zero, as the proposal moves existing budget appropriations between departments rather than adding new expenditures. The reorganization involves removing seven positions from Community and Economic Development's Code Services division — one supervisor, five code service officers, and one administrative assistant — and transferring three code service officer positions and the administrative assistant position to the Fire Department. Two new firefighter positions would be added in the general fund (budget-neutral through the reallocation), and one additional firefighter position would be added in the medical fund, covered by existing budget for the remainder of the fiscal year and fully budgeted in FY 2027. Mr. Sorensen noted that only two or three of the seven current code services positions are filled, and the supervisor position is currently vacant, meaning no employees would lose their jobs in the transition.

Fire Chief Slater explained that the reorganization concept originated from a Mayoral directive to identify operational and budgetary efficiencies. Analysis revealed that Code Services had long operated understaffed, worked in close coordination with Fire Prevention, and would benefit from integration with the Fire Department's data systems, policy structure, and response operations. He described the new CRR model as a data-driven, prevention-focused approach that would prioritize life safety threats — including wildland-urban interface fire risk, vacant property hazards, and repeat violation tracking — over routine nuisance enforcement. He then outlined how the current two-step citation process (a 14-day fire prevention notice followed by a 15-day code services citation) would be streamlined into a single 15-day process, accelerating resolution of hazards. He also presented data supporting the addition of two firefighters at Station 3, noting that a four-person engine crew is statistically 25% faster in overall tasks, 11% faster in getting water on a fire, 27% faster in victim removal, and results in 46% fewer firefighter injuries. He further noted that Fire Prevention is backlogged with over 3,500 businesses to inspect, and a third Deputy Fire Marshal position is needed to address that workload.

Chair Hyer asked about how the City's firefighting capabilities might affect insurance ratings. Chief Slater explained that Ogden City currently holds an Insurance Services Office (ISO) 2 rating, one level below the highest possible ISO 1 rating. He noted that achieving an ISO 1 rating would require additional staffing and equipment, as well as certain facility improvements, which are currently not feasible within this fiscal year or the next. Chief Slater emphasized that while ISO 1 is the top tier, Ogden City is among very few departments in Utah with an ISO 2 rating, reflecting strong firefighting capabilities.

Council member Richey disclosed that his son is currently in the Ogden City firefighter hiring pool, which includes positions being created under this proposal. He recused himself from discussion and the vote on the proposal.

Chair Hyer introduced in writing proposed Ordinance 2026-4, entitled:

“An ordinance of Ogden City amending the budget for the Fiscal Year July 1, 2025 to June 30, 2026 by increasing the anticipated revenues for a gross increase of \$0 from sources as detailed in the body of this ordinance; and increasing the appropriations for a gross increase of \$0 as detailed in the body of this ordinance; and by providing that this ordinance shall become effective immediately upon posting after final passage.”

Chair Hyer then opened the public hearing.

Joseph Bauman expressed strong support for the merger, noting he had advocated for a similar alignment between code enforcement and the fire department approximately 30 years ago. He also asked whether the vehicles currently used by Code Services would transfer to the Fire Department.

Laura Lewis expressed support for data-driven approach and noted her confidence in the reorganization after hearing the details provided by Chief Slater. Ms. Lewis stated that data-guided procedures tend to produce better efficiencies and outcomes, which made her more favorable toward the plan.

Travis Pate expressed support for shortening the citation timeline, clarifying that the current 14-day period is a notice rather than a citation. He also encouraged the Council to examine other potential departmental realignments and raised concerns about construction impacts on residential streets, particularly regarding infrastructure loading.

Julian Snyder expressed concern about shortening the citation response window for residents who may lack the physical or financial resources to remedy violations within the timeframe and asked how the change would affect vulnerable community members.

Teresa Bramwell raised concerns about property owners who find themselves unable to remediate conditions caused by the actions of others, such as fires set by trespassers or damage caused by third parties. She questioned whether accelerated fining would be fair to those caught in such circumstances and urged the Council to consider solutions beyond citations.

There being no further persons appearing to be heard, **COUNCIL MEMBER RICHEY MOVED THE PUBLIC HEARING BE CLOSED. MOTION WAS SECONDED BY COUNCIL MEMBER LUNDELL, ALL VOTING AYE.**

Chief Slater responded to questions asked during the public hearing. Regarding vehicles, he confirmed that three code services vehicles will transfer to the Fire Department, while a utility truck and dump trailer will remain available as a shared City resource. Regarding citation leniency, he clarified that the current 14-day period is a notice — not a citation — and that enforcement has always allowed for flexibility when residents are making good-faith efforts to comply. He emphasized that the Department has a history of directly assisting community members in need and that the change in structure does not alter that compassionate approach. He also described the City's fire site security plan responsive to the 18th Street fire, which places monitors on vulnerable structures at developer expense, as an example of the Department's proactive evolution.

ON A MOTION BY COUNCIL MEMBER LUNDELL AND SECONDED BY COUNCIL MEMBER LOPEZ, ORDINANCE 2026-4 WAS ADOPTED UPON THE FOLLOWING ROLL CALL VOTE: VOTING AYE – COUNCIL MEMBERS LOPEZ, LUNDELL, MYERS, WASHINGTON, AND CHAIR HYER. VOTING NO – NONE. Council member Richey and Vice Chair Graf were not present when this vote was taken.

Proposed Resolution 2026-2 approving an interlocal cooperation agreement with Weber County for the provision of paramedic services

A memo from the Fire Department regarding the Ogden Fire Interlocal Agreement with Weber County came before the Council for consideration. The memo stated Ogden City and Weber County propose to renew their interlocal cooperation agreement for paramedic services for the period January 1, 2026, through December 31, 2030. The agreement continues the existing service delivery model, under which the Ogden Fire Department provides paramedic staffing and operations, while Weber County contributes funding and capital equipment, including vehicles.

Fire Chief Slater summarized the memo and stated the program has been in place since 1986 and is recognized as a gold standard for paramedic service delivery. Ogden City operates three paramedic units — Medic 1, Medic 3, and Medic 5 — serving both Ogden residents and broader Weber County as a secondary and tertiary resource. The program is funded through a County-wide property tax that supports durable equipment, with the interlocal agreement governing annual personnel cost contributions. He noted that the Department operates 22 County-funded paramedic positions, each covered at approximately 40% of total cost by Weber County, with the remainder borne by the City. This arrangement provides Ogden with highly experienced paramedics who respond to 22,000 calls annually — more than three times the call volume of the next busiest department in the county. He reported that the agreement for 2026 includes a 7% increase in payments, retroactive to January 1, 2026, amounting to a \$123,000 increase to the Fire Department's personnel budget. The delay in coming before the Council was attributed to administrative timing on the County's end. Chief Slater recommended approval of the agreement, citing the program's role in maintaining consistent training protocols, shared equipment, and seamless interoperability with other county agencies during mass casualty incidents.

Chair Hyer introduced in writing proposed Resolution 2026-2, entitled:

“A resolution of Ogden City approving an Interlocal Cooperation Agreement between Ogden City and Weber County for the continued provision of paramedic services for the term of January 1, 2026, through December 31, 2030.”

ON A MOTION BY COUNCIL MEMBER RICHEY AND SECONDED BY COUNCIL MEMBER MYERS, RESOLUTION 2026-2 WAS ADOPTED UPON THE FOLLOWING ROLL CALL VOTE: VOTING AYE – COUNCIL MEMBERS LOPEZ, LUNDELL, MYERS, RICHEY, WASHINGTON, AND CHAIR HYER. VOTING NO – NONE. Vice Chair Graf was not present when this vote was taken.

Public Comments

Comments referencing the Immigration and Customs Enforcement (ICE) activities in Ogden City: Joseph Bauman shared his discomfort with a previous analogy comparing Ogden City actions to WWII death camps, labeling it inappropriate given the historical context. Thor Doresh clarified that the opposition to the Ogden holding facility did not make such a comparison, but

rather highlighted historical internment issues, emphasizing a need for acknowledgment and regret for past actions.

James Dixon brought up an assassination case in Utah, believing the accused, Tyler Robinson, is not guilty, and stated his concerns to various officials, also mentioning his candidacy for President of the United States.

Heath Satow referenced the action taken regarding the reorganization of Code Services in the City; he highlighted the issue of abandoned properties in Ogden that pose both safety risks and financial burdens on taxpayers. These properties should not cost more in public resources than the taxes they generate and suggested exploring best practices from other cities to address the problem effectively.

Comments regarding the Utah Renewable Communities program: Laura Lewis raised questions about a solar power program discussed previously, including measurement of solar power use while connected to the grid, developer roles, customer relationships, investment returns, maintenance, lifespan, and disposal of solar panels. Kim James expressed personal support for the Utah Renewable Communities program, recognizing affordability challenges but emphasizing opt-out options and subsidies for low-income participants, viewing it as a step toward renewable energy. Heath Satow supported solar panel investments, referring to degradation studies. Annie Dunaway expressed skepticism about trust in the company responsible, based on its environmental record. Chris Edmonds emphasized the corporate commitment to renewable energy, noting site-specific constraints in Ogden, while Dan Kylie highlighted the program's expansion of clean energy access to renters. Linda Devos, engaging remotely, commended the Council's efforts on the community clean energy program, encouraging continued inquiries and sharing optimism for passage. Jen Bodine urged a favorable vote on the program, citing the economic efficiency of renewable resources and its particular benefit to renters. Monica Hansen supported the program, highlighting that participants already subscribing to Blue Sky might see reduced bills, and stressed planned outreach to inform low-income residents about subsidy options.

Comments regarding the 'Institute Construction Project': Alex Johnson, representing the Kingston neighborhood, raised concerns about the lack of a traffic control plan related to the Institute construction project at Weber State University. He submitted documentation of his concerns to Council staff in order for those comments to be distributed to the Council. Travis Pate supported these expressions of inadequate planning and recalled similar issues with another local construction project, urging proper infrastructure assessment. He also questioned city-owned property code compliance enforcement.

Council member Lundell addressed questions raised by Ms. Lewis regarding the Utah Renewable Communities program. He explained that third-party developers build utility-scale solar, and the Utah Community Renewables Agency — which Ogden may join upon adopting the ordinance — would enter into a power purchase agreement with a selected developer. That power would then be fed into the Rocky Mountain Power grid under the City's existing utility agreement. He acknowledged that while the total power generated is quantifiable, the precise routing of individual electrons through the grid is not, and that the offset model is how the accounting of renewable generation works.

Council member Richey thanked residents, correspondents, and those who met with him individually regarding the clean energy program. He acknowledged that the program has been under consideration since the beginning of his first term. While he supports clean energy choices in principle, he noted that the opt-out structure — rather than opt-in — remains the aspect of the program he finds most challenging, as he is concerned residents may not notice the change on their bills.

Mayor Comments

Mayor Nadolski thanked City staff and the many volunteers who contributed to the prior weekend's Big Boy locomotive celebration in downtown Ogden. He also thanked the Council for recognizing Detective Bakker and Chief Sube. The Mayor noted that in developing the Code Services reorganization, his administration had solicited input from across all City departments, and that Chief Administrative Officer Mara Brown had visited other cities to review comparable models. He acknowledged the Institute construction project concerns raised by Mr. Johnson, indicated that Ms. Brown had been briefing him on the matter, and committed to follow up. He asked Mr. Johnson to copy him on any email correspondence sent to the Council. Regarding a prior comment about property inventory, Mayor Nadolski confirmed that a full City-wide property analysis was conducted early in his tenure, and that several current RDA requests for proposals are a direct result of that exercise.

Council member Comments

Council member Richey referenced his earlier comments about the Utah Renewable Communities Program, emphasizing that if the program is adopted, broad and accessible public communication will be essential so residents can make a fully informed choice. He also briefly reiterated the rationale for his recusal earlier in the meeting, expressing pride in his son's pursuit of a firefighting career with Ogden City.

There being no further business to come before the Council, **COUNCIL MEMBER LUNDELL MOVED THE MEETING ADJOURN AT 7:46 P.M. MOTION WAS SECONDED BY COUNCIL MEMBER LUNDELL, ALL VOTING AYE. Vice Chair Graf was not present when this vote was taken.**

RICHARD A. HYER, CHAIR

APPROVED: May 19, 2026