

The Lindon City Joint City Council and Timpanogos School District Board held a Work Session on **Monday, May 4 2026 beginning at 5:15 p.m.** at the Lindon City Center 100 N. State Street, Lindon, Utah.

REGULAR SESSION – 6:00 P.M.

Conducting: Carolyn Lundber, Mayor

PRESENT

EXCUSED

Carolyn Lundberg, Mayor
Cole Hooley, Councilmember
Lincoln Jacobs, Councilmember
Jake Hoyt, Councilmember
Steve Stewart, Councilmember
Van Broderick, Councilmember
Michael Florence, Community Dev. Director
Brittany Wilde, City Planner
Mike Brower, Chief of Police
Heath Bateman, Parks and Recreation Director
Brian Haws, City Attorney
Adam Cowie, City Administrator
Britni Laidler, City Recorder

CURRENT BUSINESS-

1. Discussion Items:

Discussion – Overview of TSD Accomplishments

Board Chair, Jen Lyman, opened the TSD portion of the meeting by noting the absences of Board Members Sterling Hilton and Grace Rex, both excused. She then provided an overview of the district's accomplishments since separating from Alpine School District (ASD) and forming the interlocal transition authority. Key accomplishments included the hiring of Dr. Joe Jensen as Superintendent, Jason Sundberg as Business Administrator, and Karen Carter as Executive Assistant. Staff noted that Lindon City generously made its chambers available for the superintendent interview process, for which the Board expressed sincere appreciation. Following those initial hires, Dr. Jensen moved quickly to begin broader staffing efforts, and a district kickoff event was held in March that generated significant enthusiasm among administrators and teachers.

Board Member, David Smith, highlighted the opening of two new programs at the former Sharon Elementary facility: a special needs program for students with severe or profound disabilities, transitioning from the Dan Peterson School in American Fork, with a target start date of August 2026; and a post-secondary transition program (Transition Education Center, tentatively "ATEC") for students ages 18 to 22 who have special needs and were previously served at sites near Pleasant Grove and American Fork. Councilmember, Steve Stewart, offered personal congratulations to the Board and expressed confidence in the leadership assembled.

Discussion – Boundary Study Status Update: Committees, Schedule, Areas of Focus

School Board Chair Lyman described the forthcoming boundary study as a comprehensive, district-wide effort informally referred to as the "MOAB" — a Mother of All Boundary Studies — intended to address decades of fragmented development patterns and set a coherent course for the district's schools from kindergarten through twelfth grade.

The Board's stated primary objective is to create robust and thriving schools at every level. Chair Lyman emphasized that the process would be informed by broad input, beginning with focus groups and committees composed of board members, principals, and staff, to first establish criteria for what a healthy, effective school looks like. The boundary study will formally launch at the Board's upcoming Wednesday meeting, where a study session on healthy elementary school characteristics is also planned. Chair Lyman noted that the process carries statutory timelines but that the Board's intent is to exceed the minimum legal requirements for public input. Superintendent Jensen underscored the Board's commitment to transparency, stating that multiple touchpoints for public engagement are planned — not merely at the end of the process, but throughout, including during the criteria-setting phase. The study is also intended to address the complexity of existing specialty programs such as ALL (Accelerated Learning Lab) and DLI (Dual Language Immersion). The Board expressed a goal of reaching major decisions by December 2026, to provide clarity to families, teachers, and administrators as early as possible.

Karen Carter noted the importance of TSD staff communicating closely with Lindon's city planner to ensure that the district's planning vision and the city's development plans are aligned.

Discussion – TSD Projected Financial Overview

Business Administrator, Jason Sundberg, presented a high-level financial overview based on fiscal year 2025 actuals — the last full year for which data is available. Using school-level expenditure data and estimated per-student overhead costs at the district level, the analysis projects an annual operating deficit of approximately \$18 to \$20 million, representing roughly 8 to 10 percent of the overall anticipated budget. Mr. Sundberg outlined three pathways to address this deficit: increasing revenue through a property tax increase; reducing expenses; or a combination of both. He indicated that a combined approach is the most likely path forward. He noted a mitigating factor: ASD is positioned to establish a building fund in the capital levy that would generate approximately \$20 million annually for TSD, which may reduce the need for tax increases. A more refined analysis will be conducted once the current fiscal year closes in approximately one month.

Mayor Carolyn Lundberg inquired about the potential for expiring bond obligations to create an opportunity for a replacement bond that would not materially increase the tax burden on residents. Mr. Sundberg confirmed that general obligation (GO) bond debt is projected to decrease significantly over the next 8 to 10 years, and that strategic layering of a new GO bond — if needed for school rebuilds — is being evaluated.

Chair Lyman noted that ASD has agreed to continue paying the salaries of staff who have been hired by TSD but remain technically ASD employees through July 2027, with a graduated transition to full TSD employment. This arrangement significantly reduces TSD's near-term personnel costs. Ongoing interlocal negotiations with the Aspen Peaks and Lake Mountain school districts were also mentioned, covering shared services such as IT, intellectual property, print services, and transportation, though no agreements have been finalized.

Discussion – Intergovernmental Coordination – Drop-off and pick-up, traffic & parking congestion and safety at district schools in Lindon City

Police Chief, Mike Brower, and Chair Lyman introduced ongoing traffic and pedestrian safety concerns at Oak Canyon Junior High. Chief Brower described a pattern in which more than 100 vehicles stack along the adjacent roadway within a 15-minute window during school arrival and dismissal, with students crossing the active roadway amid moving traffic, often heading to or from a nearby church parking lot used as an informal drop-off area.

Chief Brower noted that the school has already worked with a traffic engineer, consolidated entrance and exit points to establish one-way flow, and encouraged parents to use a northern drop-off area. However, compliance has been inconsistent. Ideas discussed included paving the western area along Canal Drive to create a proper turn lane or additional parking, potentially making Canal Drive one-way during arrival and dismissal periods, and better utilizing the underused rear parking area of the school for staff vehicles to free up space in front.

City Administrator, Adam Cowie, noted that the city engineer had previously met with ASD representatives regarding this site and identified the rear lot as underutilized. Concern was raised about the feasibility and cost of paving over the underground canal infrastructure along Canal Drive, though participants noted that similar paving exists elsewhere along the canal corridor. It was acknowledged that the situation will be further complicated by the addition of nearby temple traffic. The group agreed that the city engineer and TSD's facilities director should continue conversations on this matter and that formal resolution would require further coordination.

Discussion – SRO Coordination – (staffing & coverage concerns; school information access & use; plans for future when TSD is operational)

Chief Brower noted that there has historically been disparity in reimbursement rates paid to cities by ASD for School Resource Officers (SROs), and that beginning in the current fiscal year, ASD standardized reimbursement across all partner cities to align with the rate previously received by Orem. He indicated that Business Administrator Lundberg had confirmed parity with neighboring agencies such as Provo. Chief Brower identified additional items in the SRO agreement that he would like to discuss and refine as TSD becomes operational and indicated that further conversations between city and district staff would be the appropriate next step. Board Member Smith expressed appreciation for the SROs currently serving at Oak Canyon and Lindon schools.

Discussion – Desired collaboration on future facility rental agreements for youth sports

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3 Parks and Recreation Director, Heath Bateman, described a model used in the Nebo
4 School District in which cities and the school district exchange facility access — city recreation
5 facilities and school facilities — on a reciprocal basis rather than through formal fee-based rental
6 arrangements. He expressed that Lindon Parks and Recreation has long sought a similar
7 partnership with ASD but found limited receptivity. He voiced hope that TSD would be more
8 open to such an arrangement.

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10 Director Bateman noted that Lindon Parks and Recreation currently uses Oak Canyon's
11 gymnasium and auditorium, as well as Lindon Elementary's gymnasium, for youth
12 programming, and that the process would be simplified and strengthened under a reciprocal
13 access model. He also raised a past concern that AAU basketball programs had been given
14 scheduling priority over city recreation programs due to higher revenue potential, which
15 negatively impacted affordable youth leagues. He noted that Lindon's soccer program serves
16 approximately 1,100 children, many of whom attend schools in neighboring cities, making this a
17 regional rather than solely Lindon-specific request. The Board received the suggestion
18 positively. Mayor Lundberg added that Lindon already contributes to schools through annual
19 teacher mini-grants and by making the community center available for school emergency drills.
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21 **Discussion – Update on potential TSD Admin office location**

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23 Chair Lyman confirmed that TSD is planning to utilize the existing former ASD campus
24 at 490 North State Street in Lindon as its administrative headquarters. The facility currently
25 houses physical facilities operations, technology, and purchasing, and serves as the office
26 location for the Superintendent, Business Administrator, and Executive Assistant. Chair Lyman
27 noted that the large rear portion of the campus is heavily used by ASD for trades operations —
28 including electrical, HVAC, plumbing, carpentry, and flooring — and represents a significant
29 asset that TSD will be taking ownership of.
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32 Community Development Director, Michael Florence, was identified as the city contact
33 for any site planning or utility questions as TSD develops plans for the property. Participants
34 noted that an adjacent parcel to the north is currently for sale, and that activity may be occurring
35 on a corner lot along State Street. Chief Brower encouraged TSD staff to initiate conversations
36 with city staff sooner rather than later regarding site planning. Mayor Lundberg noted that the
37 city has held off on renovating its nearby community center — which has seismic concerns — in
38 part while waiting to understand the future of the TSD campus and the adjacent Lindon
39 Elementary property.

40 **Discussion – Future meeting schedule: TSD Board with Lindon City Council & TSD Staff** 41 **with Lindon City Staff**

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43 The group discussed the appropriate cadence for future joint meetings. Chair Lyman
44 noted that TSD had agreed to meet with Orem City three times per year (approximately every
45 four months). Given Lindon's status as the district's administrative seat, participants discussed
46 whether more frequent meetings might be warranted. Councilmember Van Broderick suggested
that regular meetings would be especially valuable during the boundary study process and

encouraged robust public engagement throughout. The group reached a general consensus on meeting approximately three times per year, with flexibility to adjust, and confirmed that Karen Carter and City Administrator Cowie would serve as the primary scheduling contacts between the two bodies.

Other Discussion

Several additional topics were raised in the closing portion of the meeting. Superintendent Jensen noted that Orem City offered to assist TSD in using the city's communications platforms to help disseminate district messaging to residents, and encouraged Lindon to consider similar support, particularly as the boundary study generates public interest.

The future of Lindon Elementary was raised as a topic of particular importance to the Council. Mayor Lundberg noted that the school has appeared on closure discussion lists for several years, creating uncertainty that has discouraged some families from enrolling. She conveyed that many community members hope that if Lindon Elementary were to be affected by boundary decisions, a school on the west side of Lindon — near the Anderson Farms area, where ASD had previously acquired property — could provide continuity for those families. Board Member Smith confirmed the Board had visited that site during its facilities tour.

Chair Lyman reiterated that no decisions have been made, that everything is on the table, and that the Board is committed to a genuine and open process. Superintendent Jensen echoed that message, asking Council members to communicate this to residents as well. Director Bateman, on behalf of the Council, formally invited TSD to keep the city closely informed about developments related to Lindon Elementary, given the school's proximity to the city campus and its significance to the community.

Chair Lyman closed by sharing that the full Board had undertaken a facilities tour of every physical property in the TSD area — plus several in neighboring districts — and is currently conducting a "vision tour" at all 29 schools, with 18 complete as of the meeting date. She expressed that these efforts reflect the Board's commitment to making well-informed, community-centered decisions.

Approved May 18, 2026

Britni Laidler, Recorder

Carolyn Lundberg, Mayor