



Sandy City, Utah

10000 Centennial Parkway
Sandy, UT 84070
Phone: 801-568-7141

Meeting Minutes

City Council

Brooke Christensen, District 1

Alison Stroud, District 2

Kris Nicholl, District 3

Marci Houseman, District 4

Aaron Dekeyzer, At-large

Brooke D'Sousa, At-large

Cyndi Sharkey, At-large

Tuesday, April 7, 2026

5:15 PM

Council Chambers

5:15 Council Meeting

Present: 6 - Council Member Alison Stroud
Council Member Kris Nicholl
Council Member Marci Houseman
Council Member Cyndi Sharkey
Council Member Brooke Christensen
Council Member Brooke D'Sousa

Excused: 1 - Council Member Aaron Dekeyzer

Council Staff in Attendance
Dustin Fratto, Council Director
Justin Sorenson, Assistant Director
Chris Edwards, Council Clerk
Liz Theriault, Sr. Policy and Comms Analyst
Tracy Cowdell, Council Attorney

Administration in Attendance
Mayor Zoltanski
Shane Pace, CAO
Jeff Robinson, City Attorney
Ryan McConaghie, Fire
Jon Arnold, Police
Tom Ward, Public Utilities
Ben Hill, Parks & Recreation
Ryan Kump, Public Works
James Sorensen, Community Development
Brian Kelley, Administrative Services
Susan Wood, Public Affairs/PIO
Ryan Mecham, Senior Policy Advisor

Prayer, Pledge of Allegiance, and Introductions

Council Chair Cyndi Sharkey welcomed those in attendance.

Council Member Brooke Christensen offered the Prayer.

Council led the Pledge.

Council moved to Item 1 on the Agenda.

General Citizen Comment Period (No earlier than 6:00 PM)

Council Chair Sharkey invited the public to participate in general citizen comment.

Public comment opened.

Public comment closed.

Council moved to Item 29 on the Agenda.

Council Business

Public Hearing(s)

Council Member Cyndi Sharkey reviewed the process for this evening's Public Hearing. Utah State Code requires the city to hold a public hearing for annexations. Property owners will be invited to speak to the Council in the order listed on the Agenda. Following the property owners, we will open the public hearing comment period and invite members of the public to comment on any item considered during this public hearing.

Brian McCuiston, Community Development, provided an overview of the annexations listed on this evening's agenda. Tonight we have 27 different properties included in the public hearing this evening. The Planning Commission has forwarded a positive recommendation on the annexations included in this public hearing.

Council Chair Sharkey invited property owners to speak to the Council regarding their property annexation and opened the Public Hearing comment period.

1. Walters Annexation

Jim Akins, represented the property owners and spoke on behalf of the Walters who were out of town. They are opposed to the annexation and do not want to be forced into annexing into Sandy City.

2. Sieverts Annexation

3. Anderson Annexation

Jeremy Anderson representing Dean and Don Anderson said the property owners were opposed to the annexation and submitted a letter of protest against annexing into Sandy City.

4. Clark Annexation

5. Miller Annexation

6. Pingree Annexation

7. Parrish Annexation

8. La Caille Annexation

9. Hilton Annexation

10. Southwick Annexation

11. TP Real Estate Annexation

12. Brown Annexation

13. Scrub Oak Annexation

14. MSMR Annexation

15. Jaandkin Annexation

16. Knight Annexation

Jeremy Knight spoke about an agreement he signed with Sandy City in order to get

municipal water service for his home. He said he was forced to sign this agreement. He was not sure how he felt annexing into Sandy City. He has concerns about the annexation, but also said he did not know what the benefits of annexing into Sandy were. He just wanted to be able to choose.

17. S Miller Annexation

18. Fricks Annexation

19. KSEL Annexation

Rod Plummer, a property owner, has lived in his home for 33 years. When he purchased his home there was no notice of a future annexation into Sandy City. He liked the opportunity to be in Granite City if they incorporate. He thought the residents in the Granite area should have a chance to vote on incorporating before Sandy City annexes these properties.

Ron Bird, a property owner, doesn't want his property annexed into Sandy City. He has lived in his home for 42 years. We would like a chance to vote on incorporating into Granite City before being annexed into Sandy City.

20. Altavilla 1 Annexation

21. Altavilla 2 Annexation

22. Hidden Pine Annexation

23. LCR 1 Annexation

24. Janke Flats Annexation

25. Turning Point Annexation

26. Finley Mini Annexation

27. Newman Annexation

Following the comments from the property owners, Council Chair Sharkey invited the public to comment on any of the items included in the public hearing.

Vaughn Cox spoke as the agent for the Sieverts regarding Annexation 2. He told the Council that the property owner had an opt out clause in her water contract with the City that allowed her to submit a letter to the City opting out of the annexation. He asked the Council to honor the property owner's wishes.

Vaughn Cox provided further comments to the Council. As the sponsor of the Granite incorporation effort, he stated that this meeting is about stopping the incorporation of Granite. If just one of these annexations goes through, the community lines for Granite will have to be redrawn. A city cannot give a service and require the property owner to give up a right. He asked the Council to stop taking over Granite.

Gorm Klungedvik has lived on Dimple Dell Road for 53 years. He was opposed to the annexation into Sandy City. The Granite Community Council has worked on incorporation for over two years and now that we are so close, Sandy was annexing these properties. We like the rural feel of our community. We don't trust Sandy and don't want to be in

Sandy. He expressed concerns about being charged for improvements if annexed into the city. Let the people vote and give us a choice. He asked the Council to delay the annexations until after the vote.

Mike Hansen has been a resident of Granite for 39 years. As an attorney, he commented on the contracts Sandy City had residents sign. These contracts gave residents no alternative. Sandy has used this power to destroy the community of Granite. He believed these contracts were illegal. He has served on the Granite Community Council and expressed concerns that their way of life in the Granite area would be destroyed. He asked the Council to let them have their vote.

Dave White lived in the Dimple Dell area and was representing neighbors. He was opposed to the annexation of the property listed in Item 25, the Turning Point Annexation. This business facility does not belong in a neighborhood and he requested that the property did not get annexed since they were currently involved in a court proceeding with this property owner and an annexation would impact the legal dispute.

Jill Bauden was a resident in Granite. She supports the incorporation of Granite. She expressed concerns with the annexations by Sandy City. We have worked to be a part of Granite. Why don't we have a choice.

Ted Baudendistel was not interested in being coerced into Sandy City. He has not signed an agreement with Sandy and thought the city was being misleading and dishonest. He expressed concerns that the residents of Granite will be charged by the City for area improvements.

Craig Yale has been a resident of Dimple Dell for 27 years. He does not know a single person who was in favor of this annexation and he felt the timing of these annexations was disingenuous. We have voted and we don't want to be in Sandy.

Anna Bonis grew up in this area. Her grandfather built a home here. She wants the Granite area to keep their identity. She wanted to have a vote and hoped that Sandy would hold off on these annexations. We want a chance. Please don't disregard us.

Deborah Kemper, a member of the Granite Community, said they have spent a lot of time on this proposed incorporation and felt the annexations were distasteful. This was what we want. She expressed concerns about what Sandy would do to their area and she wanted to make her voice clear.

Andrew Rothkopf represented a property owner in the Granite area. He received a notice from Sandy that the property was part of the annexation but did not see the property listed on the agenda for this evening. Brian McCuiston with Community Development responded to the Council's questions regarding this property. This property and another one was part of the Little Cottonwood 2 annexation which was tabled at the Planning Commission meeting and was not included in the properties for the public hearing this evening.

Jody Thompson represented his homeowners association and expressed four concerns that the homeowners in his development would like addressed: snow plowing of a nearby hill, street lights and sidewalk possible improvements, and a concern with a nearby cell tower. He also said that people should be able to decide whether they want to annex or stay in Granite. Let them make the choice.

Public hearing and comment period closed.

Council discussion followed the public comment period.

A motion was made by Kris Nicholl, seconded by Alison Stroud to table Agenda Items 1,3,5,6,16,18,19,and 20 to a future date...The motion carried by the following roll call vote:

Yes: 5 Alison Stroud
 Kris Nicholl
 Cyndi Sharkey
 Brooke Christensen
 Brooke D'Sousa

No: 1 Marci Houseman

Excused: 1 Aaron Dekeyzer

A motion was made by Alison Stroud, seconded by Kris Nicholl to adopt Ordinance 26-15 [Item 9] with an amendment to add animal rights designation to the zoning of this property located at 10424 S Dimple Dell Road...The motion carried by the following roll call vote:

Yes: 6 Alison Stroud
 Kris Nicholl
 Cyndi Sharkey
 Brooke Christensen
 Brooke D'Sousa
 Marci Houseman

A motion was made by Brooke Christensen, seconded by Brooke D'Sousa to adopt the ordinances for Agenda Items 2, 4, 7 , 8, 10, 11, 12, 13, 14, 15, 17, 21, 22, 23, 24, 25, 26, 27...The motion carried by the following roll call vote:

Yes: 6 Alison Stroud
 Kris Nicholl
 Cyndi Sharkey
 Brooke Christensen
 Brooke D'Sousa
 Marci Houseman

1. [ANX0226202](#) Walters Annexation (R-1-10 Zone)
[6-007119](#) 2587 E Little Cottonwood Road
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Walters Staff Report](#)
[Public Notice Sign](#)
[Ordinance 26-07](#)
[03.19.2026 PC Minutes \(DRAFT\) \(For all annexations\)](#)
[Vaughn Cox Letter](#)
[Powerpoint for all annexation areas](#)
[Protest Melody Jill Walters](#)

2. [ANX0226202](#) Sieverts Annexation (R-1-40A Zone)
[6-007120](#) 9876 E 2700 E
[\(CC\)](#) [Community #20]

Attachments: [Vicinity Map](#)
[Sieverts Staff Report](#)
[Public Notice Sign](#)
[Ord 26-08](#)
[Withdrawal Request](#)

3. [ANX0226202](#) Anderson Annexation (R-1-15 Zone)
[6-007121](#) 9635 S 3100 E
[\(CC\)](#) [Community #20]

Attachments: [Vicinity Map](#)
[Anderson Staff Report](#)
[Public Notice Sign](#)
[Ord 26-09](#)
[Protest Anderson](#)

4. [ANX0226202](#) Clark Annexation (R-1-10 Zone)
[6-007122](#) 2875 E 9460 S
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Clark Staff Report](#)
[Public Notice Sign](#)
[Ord 26-10](#)

5. [ANX0226202](#) Miller Annexation (R-1-20 Zone)
[6-007123](#) 3017 E Granite Meadow Lane
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Miller Staff Report](#)
[Public Notice Sign](#)
[Ord 26-11](#)
[Withdrawal Letter](#)
6. [ANX0226202](#) Pingree Annexation (R-1-20 Zone)
[6-007124](#) 9620 S 3100 E
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Pingree Staff Report](#)
[Public Notice Sign](#)
[Ord 26-12](#)
[Protest Joan I Pingree Trust](#)
7. [ANX0226202](#) Parrish Annexation (R-1-15 Zone)
[6-007125](#) 2995 E Mt Jordan Road
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Parrish Staff Report](#)
[Public Notice Sign](#)
[Ord 26-13](#)
8. [ANX0226202](#) LaCaille Annexation (R-1-40 and CC Zone)
[6-007126](#) 9565 S Wasatch Blvd
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[LaCaille Staff Report](#)
[Public Notice Sign](#)
[Ord 26-14](#)
[Withdrawal Letter](#)

9. [ANX0226202](#) Hilton Annexation (R-1-20 Zone)
[6-007127](#) 10424 S Dimple Dell Road
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[Hilton Staff Report](#)
[Public Notice Sign](#)
[Ord 26-15](#)
10. [ANX0226202](#) Southwick Annexation (R-1-40A Zone)
[6-007128](#) 10524 S Dimple Dell Road
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[Southwick Staff Report](#)
[Public Notice Sign](#)
[Ord 26-16](#)
11. [ANX0226202](#) TP Real Estate Annexation (R-1-20 Zone)
[6-007129](#) 10209 S Dimple Dell Road
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[TP Real Estate Staff Report](#)
[Public Notice Sign](#)
[Ord 26-17](#)
12. [ANX0226202](#) Brown Annexation (R-1-15 Zone)
[6-007132](#) 3149 E 9800 S
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Brown Staff Report](#)
[Public Notice Sign](#)
[Ord 26-18](#)

13. [ANX0226202](#) Scrub Oak Annexation (R-1-20A Zone)
[6-007133](#) 2998 E Apple Hollow Cove
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[Scrub Oak Staff Report](#)
[Public Notice Sign](#)
[Ord 26-19](#)

14. [ANX0226202](#) MSMR Annexation (R-1-20 Zone)
[6-007134](#) 9682 S Oakwood Lane
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[MSMR Staff Report](#)
[Public Notice Sign](#)
[Ord 26-20](#)

15. [ANX0226202](#) Jaandkin Annexation (R-1-40A Zone)
[6-007135](#) 2627 E 10000 S
[\(CC\)](#) [Community #20]

Attachments: [Vicinity Map](#)
[Jaandkin Staff Report](#)
[Public Notice Sign](#)
[Ord 26-21](#)

16. [ANX0226202](#) Knight Annexation (R-1-40A Zone)
[6-007136](#) 10116 S Altavilla Dr
[\(CC\)](#) [Community #21]

Attachments: [Vicinity Map](#)
[Knight Staff Report](#)
[Public Notice Sign](#)
[Ord 26-22](#)
[Protest Letter](#)

17. [ANX0226202](#) S Miller Annexation (R-1-40A Zone)
[6-007137](#) 10345 S Altavilla Dr.
[\(CC\)](#) [Community #21]

Attachments: [Vicinity Map](#)
[S Miller Staff Report](#)
[Public Notice Sign](#)
[Ord 26-23](#)
18. [ANX0226202](#) Fricks Annexation (R-1-40A Zone)
[6-007138](#) 10364 S Altavilla Dr.
[\(CC\)](#) [Community #21]

Attachments: [Vicinity Map](#)
[Fricks Staff Report](#)
[Public Notice Sign](#)
[Ord 26-24](#)
[Protest Letter](#)
19. [ANX0226202](#) KSEL Annexation (R-1-10 Zone)
[6-007139](#) 9538 S Deer Run Place, 2802 and 2798 E KSEL Dr.
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[KSEL Staff Report](#)
[Public Notice Signs](#)
[Ordinance 26-25](#)
[Protest_ The Justeene Blankenship Family Lliving Trust](#)
[Protest_ The Rod Glover Trust](#)
[Protest_ Thomas A Turner Trust](#)
20. [ANX0226202](#) Altavilla 1 Annexation (R-1-40A Zone)
[6-007140](#) 10093 S Altavilla Dr., 10058 S and 10088 S Grouse Creek Cir.
[\(CC\)](#) [Community #21]

Attachments: [Vicinity Map](#)
[Altavilla 1 Staff Report](#)
[Public Notice Sign](#)
[Ord 26-26](#)
[Julia West Protest Letter](#)
[Egbert, Gregory Ward Protest Letter](#)

21. [ANX0226202](#) Altavilla 2 Annexation (R-1-40A Zone)
[6-007141](#) 10149 and 10181 S Altavilla Dr.
[\(CC\)](#) [Community #21]

Attachments: [Vicinity Map](#)
[Altavilla 2 Staff Report](#)
[Public Notice Sign](#)
[Ord 26-27 Combined](#)
22. [ANX0226202](#) Hidden Pine Annexation (R-1-15 Zone)
[6-007142](#) 9516 and 9525 S Hidden Pine Lane
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[Hidden Pine Staff Report](#)
[Public Notice Sign](#)
[Ord 26-28](#)
23. [ANX0226202](#) LCR 1 Annexation (R-1-20A Zone)
[6-007143](#) 3249, 3251, and 3269 E Little Cottonwood Road
[\(CC\)](#) [Community #30]

Attachments: [Vicinity Map](#)
[LCR 1 Staff Report](#)
[Public Notice Sign](#)
[Ord 26-29](#)
[Protest Kevin & Kim Kere](#)
24. [ANX0226202](#) Janke Flats Annexation (R-1-20 Zone)
[6-007146](#) 3020, 3023, 3030 and 3033 E Janke Flats Lane
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[Janke Flats Staff Report](#)
[Public Notice Sign](#)
[Ord 26-32](#)

25. [ANX0226202](#) Turning Point Annexation (R-1-40A Zone)
[6-007147](#) 2945, 2955, 2961, 2977 and 3003 E Turning Point Cir
[\(CC\)](#) [Community #29]

Attachments: [Vicinity Map](#)
[Turning Point Staff Report](#)
[Public Notice Sign](#)
[Ord 26-33](#)

26. [ANX0226202](#) Finley Mini Annexation (R-1-20 Zone)
[6-007148](#) 2030 and 2060 E 10765 S
[\(CC\)](#) [Community #28]

Attachments: [Vicinity Map](#)
[Finley Mini Staff Report](#)
[Public Notice Sign](#)
[Ord 26-34](#)

27. [ANX0226202](#) Newman Annexation (R-1-20A Zone)
[6-007149](#) 10713, 10715, 10745 and 10747 S 2000 E
[\(CC\)](#) [Community #28]

Attachments: [Vicinity Map](#)
[Newman Staff Report](#)
[Public Notice Sign](#)
[Ord 26-35](#)

Consent Calendar

A motion was made by Kris Nicholl seconded by Brooke D'Sousa to approve the Consent Calendar...The motion carried by a unanimous voice vote (6-0).

Following the vote on the motion, Council Chair Sharkey thanked the public for joining the meeting this evening and moved to General Citizen Comment.

28. [ANX0402202](#) The Community Development Department is recommending the City
[6-007187 \(R\)](#) Council adopt Resolution #26-51C indicating the intent to annex a parcel of contiguous unincorporated area located at 9561, 9563 and remainder of 9565 S Wasatch Blvd (approximately 7.82 acres), setting a public hearing date to consider such annexation, and directing publication of a hearing notice.

Attachments: [Vicinity Map](#)
[26-51C LaCaille 2 Annexation Resolution](#)

Item adopted.

Informational Items

29. [26-209](#) Administrative Services Department presenting a preview of the Fiscal Year 2026-27 Budget

Attachments: [2027 Budget Preview April 7](#)

Brian Kelley, Administrative Services Director, provided a preview of the Fiscal Year 2026-27 budget. This is a high-level overview of the FY2027 budget. We will present the Mayor's Tentative Budget to you on May 5th. Key challenges include meeting resident expectations for maintaining a high level of city services, pressures on general fund core services, unfunded needs from prior years' budget requests, meeting public safety service needs, maintaining fund balances and employee retention and recruiting. He reviewed employee turnover data and provided a historical analysis. He provided information on public sector salaries and reviewed a multiple year comparison of salaries and pay bands. He reviewed the Council's budget priorities for 2026-27 developed at a workshop earlier this year. He reviewed sales tax growth and provided a 20 year history of sales tax revenue. He reviewed the general fund projections for revenue. The tentative budget will focus on a balanced budget with no property tax increase with a focus on maintaining high service levels, infrastructure improvements and an investment in fleet replacement. General Fund reduction efforts include streamlining and cutting costs in each department and a proposed merger of the Public Works and Public Utilities departments. He reviewed general fund prioritization, proposed compensation plan, capital projects, and waste fund and rate adjustments.

Council questions and comments followed.

Dustin Fratto, Council Director, requested feedback from the Council. He proposed expanding the current management study currently being conducted on the public utilities department to include an analysis of the proposed merger of public works and utilities departments. The expanded scope would cost \$6,000. Council expressed support for the expanded study and analysis.

Council moved to Standing Reports.

Standing Reports

Agenda Planning Calendar Review & Council Office Director's Report

Dustin Fratto, Council Executive Director, mentioned that he will work with Matrix Consulting firm to expand the scope of the management study to include an analysis of the proposal to merge the public works and utilities departments. Next week's meeting will include an interview of a resident recommended for the Architectural Review Committee, a presentation on the housing report, additional annexations for consideration, an RDA meeting and the Sandy Youth Council special recognition.

Council Member Business

Council Member Brooke Christensen thanked Ben Hill and Parks & Recreation staff for the recent tour of the Sandy Recreation Center construction site. She also thanked Chief Nigbur and Captain Jon Arnold for the tour of the MVP facility. She enjoyed attending the One Sandy Awards and thanked the Administration for their work on the event.

Council Member Cyndi Sharkey thanked all who worked on the One Sandy Awards event. She thanked Community Service staff for their department reports.

Council Member Alison Stroud thanked Parks & Recreation staff for the tour of the Sandy Recreation Center tour. She attended the One Sandy Awards event and enjoyed the evening.

Mayor's Report

Mayor Zoltanski welcomed Interim Chief Jeff Nigbur to the City. She spoke about participating in the initiative to divert surplus water to the Great Salt Lake. The City was paid \$400K for the surplus water. She congratulated Leslie Casaril on her retirement. She also acknowledged and congratulated the One Sandy Award recipients and thanked staff for their work on the event. She spoke about attending the international cultural celebration at the Beehive Academy.

CAO Report

No report.

Recreation Center Construction Report

Ben Hill, Parks & Recreation Director provided an update on the construction of the Sandy Recreation Center. We will be meeting with the Sandy Youth Council and giving them a tour of the site.

Mayor Zoltanski also invited the public to attend the Sandy 250 Art Day at the Sandy Library this Saturday from 10 am - 2 pm.

Adjournment

Council unanimously agreed to adjourn the Council meeting at 7:51 pm.