



**NOTICE OF A MEETING OF THE  
CITY OF HOLLADAY CITY COUNCIL  
THURSDAY, APRIL 23, 2026**

**Holladay Council Chambers - 3330 S 1300 E**

**PUBLIC NOTICE IS HEREBY GIVEN** that the Holladay City Council will hold a Council meeting on **Thursday, April 23, 2026 at 6:00 pm**. Members of the Council may participate by electronic means if needed. The Council Chambers shall serve as the anchor location.

*\* Agenda items may be moved in order, sequence and time to meet the needs of the Council*

All documents available to the City Council are accessible on the City's website or in this agenda. Interested parties are encouraged to watch the **live video stream** of the meeting - [agendas/https://holladayut.gov/government/agendas\\_and\\_minutes.php](https://holladayut.gov/government/agendas_and_minutes.php)

To provide a public comment or make a comment during any public hearing, may do so in the following ways:

1. **In-person attendance:** at Holladay City Hall
2. **Email** your comments by 5:00 pm on the date of the meeting to [scarlson@holladayut.gov](mailto:scarlson@holladayut.gov)

**AGENDA**

- I. ***Welcome – Mayor Fotheringham***
- II. ***Pledge of Allegiance –***
- III. ***Public Comments***  
*Any person wishing to comment on any item not otherwise on the agenda may provide their comment via email to the Council before 5:00 p.m. on the day of the meeting to [scarlson@holladayut.gov](mailto:scarlson@holladayut.gov) with the subject line: Public Comment. Comments are subject to the Public Comment Policy set forth below*
- IV. ***Consideration of Ordinance 2026-03 Adopting Restrictions on the Use of Fireworks Within Certain Areas of the City***
- V. ***Consideration of Resolution 2026 –11 Approving a Donation Agreement for Knudsen Park Entrance Sign with the Knudsen Family***
- VI. ***City Manager Report – Gina***
  - a. **Communications/Newsletter Options**
- VII. ***Council Report & District Issues***
- VIII. ***Reconvene in a Work Meeting:***
  - a. **Spring Lane Update - MHTN**
  - b. **UPD 101 – Governance & Budget - Chief Hoyal**

- c. **Revenue Overview** - *Christian*
- d. **UT Renewable Communities (URC) Introduction** – *Holly & Drew*
- e. **Calendar**  
*Council Meetings – May 7,14 & 21, June 4 & 11, 2026*

IX. **Closed Session For the Purpose(s) Described in U.C.A. 52-4-204 and 205**

X. **Adjourn**

**Public Comment Policy & Procedure:** During each regular Council Meeting there will be a Public Comment Time. The purpose of the Public Comment Time is to allow citizen's access to the Council. Citizens requesting to address the Council will be asked to complete a written request form and present it to the City Recorder. In general, the Chairman will allow an individual three minutes to address the Council. A spokesman, recognized as representing a group in attendance, may be allowed up to five minutes. Comments which cannot be made within these time limits should be submitted in writing to the City Recorder prior to noon the day before the meeting so they can be copied and distributed to the Council. At the conclusion of the Citizen Comment time, the Chairman may direct staff to assist the citizen on the issue presented; direct the citizen to the proper administrative department(s); or take no action. This policy also applies to all Public Hearings.

**CERTIFICATE OF POSTING**

*I certify that the above agenda notice was posted at Holladay City Hall, the City website [www.holladayut.gov](http://www.holladayut.gov), the Utah Public Notice website [www.utah.gov/pmn](http://www.utah.gov/pmn), and the Holladay Library.*

**DATE POSTED: Monday, April 20, 2026 at 11:00 am**

*Stephanie N. Carlson, MMC, City Recorder  
City of Holladay*

*Reasonable accommodation for individuals with disabilities or those needing language interpretation services can be provided upon request. For assistance, please call the City Recorder's office at 272-9450 at least three days in advance. TTY/TDD number is (801)270-2425 or call Relay Utah at #7-1-1*

## **Fireworks Motions:**

### **Option A:** Restriction in all areas East of 1300 East

I move that the City Council approve Ordinance 2026-\_\_A, restricting the use of personal fireworks in all areas of the City East of 1300 East Street. This ordinance is based on the existence of extreme drought conditions in the City in at least two of the last five years, with this year's snowpack being at a record lowpoint, the presence of significant combustible fuels in the restricted area and the danger of fire that arises from the use of personal fireworks

### **Option B:** Restriction based on immediate past mapped area with added areas of Old Mill Golf Course, the Park-N-Ride, and the Millrock area

I move that the City Council approve Ordinance 2026-\_\_B, restricting the use of personal fireworks in those areas of the City shown in Exhibit A to the ordinance. This ordinance is based on the existence of extreme drought conditions in the City in at least two of the last five years, with this year's snowpack being at a record lowpoint, the presence of significant combustible fuels in the restricted area and the danger of fire that arises from the use of personal fireworks.

### **Option C:** Restriction based on the mapped area from the 2025 Ordinance:

I move that the City Council approve Ordinance 2026-\_\_C, restricting the use of personal fireworks in those areas of the City shown in Exhibit A to the ordinance. This ordinance is based on the existence of extreme drought conditions in the City in at least two of the last five years, with this year's snowpack being at a record lowpoint, the presence of significant combustible fuels in the restricted area and the danger of fire that arises from the use of personal fireworks.

**CITY OF HOLLADAY**

**ORDINANCE NO. 2026-03 A**

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF HOLLADAY  
RESTRICTING THE USE OF PERSONAL FIREWORKS WITHIN ALL PORTIONS OF  
THE CITY OF HOLLADAY LYING EAST OF 1300 EAST STREET**

**WHEREAS**, the City Council of the City of Holladay finds that the current conditions existing within the State of Utah, Salt Lake County and the City of Holladay present dangerous conditions relating to fire danger due to the likely presence of excessive fuels for fires; and

**WHEREAS**, the City Council of the City of Holladay further finds that the City, throughout all areas, contains innumerable brush covered, and grass covered areas and a very significant number of trees which, due to the above referenced conditions, present significant fuel for fires; and

**WHEREAS**, the City Council of the City of Holladay has determined that the minimal restriction on public convenience which would occur through a restriction on the use of personal fireworks is significantly outweighed by the need to protect public health and safety and to take precautions to guard against the existing extraordinary fire danger;

**NOW, THEREFORE, BE IT ORDAINED** by the City Council of the City of Holladay, Utah as follows:

**Section 1.** Restriction on Personal Fireworks. Pursuant to the provisions of the *Utah Code Ann.* 15A-5-202.5, and based on the findings as noted above, the use of personal fireworks is hereby restricted in all areas of the City of Holladay lying east of 1300 East Street. This restriction shall remain in effect until October 15, 2026, unless earlier terminated by action of the City Council. This restriction shall not apply to permitted public fireworks displays authorized by the City and approved by the City's fire code official.

**Section 2.** Severability. If any section, part or provision of this Ordinance is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Ordinance, and all sections, parts and provisions of this Ordinance shall be severable.

**Section 3.** Effective Date. For the protection and preservation of public health and safety, this Ordinance shall take effect immediately upon its passage. The City Recorder is hereby directed to publish and/or post this Ordinance forthwith.

**PASSED AND APPROVED** this \_\_\_ day of April, 2026.

**HOLLADAY CITY COUNCIL**

By: \_\_\_\_\_

Paul Fotheringham, Mayor

[SEAL]

**VOTING:**

David Sundwall	Yea	Nay ___
Matt Durham	Yea	Nay ___
Natalie Bradley	Yea	Nay ___
Drew Quinn	Yea	Nay ___
Emily Gray	Yea	Nay ___
Paul Fotheringham	Yea	Nay ___

**ATTEST:**

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Stephanie N. Carlson, MMC  
City Recorder

**DEPOSITED** in the office of the City Recorder this \_\_\_ day of April, 2026.

**RECORDED** this \_\_\_ day of April, 2026.

**CITY OF HOLLADAY**

**ORDINANCE NO. 2026-03 B**

**AN ORDINANCE ADOPTING RESTRICTIONS ON THE USE OF FIREWORKS  
WITHIN CERTAIN AREAS OF THE CITY**

**WHEREAS**, there currently is, and may be in the future, a high risk of fire during the times when fireworks are allowed to be discharged; and

**WHEREAS**, the City Council hereby finds that hazardous fire conditions, due to drought conditions, have existed within certain areas of the City, defined in Exhibit A, below, for at least two of the preceding five years; and

**WHEREAS**, the City Council finds it is in the best interest of the municipality and the general health, safety and welfare of the public that this Ordinance should be passed.

**NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THIS MUNICIPALITY AS FOLLOWS:**

**1. Definition.** All terms relating to fireworks used in this ordinance shall have the same meaning as they are defined in *Utah Code Ann.* § 53-7-202 of the Utah Fire Prevention Act.

**2. Personal Firework Restrictions.** Due to unusually hazardous fire conditions in certain portions of the municipality, the discharge of any and all fireworks is prohibited within those certain areas of the City more particularly identified on Exhibit “A,” attached hereto and incorporate herein by reference.

**3. Enforcement.**

a. Every officer charged with enforcement of State and municipal laws, including the Fire Marshal, is hereby charged with the responsibility to enforce this Ordinance;

b. Fireworks possessed, sold or offered for sale in violation of this Ordinance may be seized and destroyed and the license of the person selling or offering fireworks for sale may be revoked.

**4. Punishment.** Violation of this Ordinance shall be a Class B misdemeanor punishable by both fine and imprisonment as set forth in Utah law.

**5. Effective Date.** This Ordinance shall take effect immediately upon passing and shall expire unless extended by an affirmative vote of the City Council at 11:59 p.m. on October 15, 2026.

**PASSED AND APPROVED** this \_\_\_ day of April, 2026.

**HOLLADAY CITY COUNCIL**

By: \_\_\_\_\_  
Paul Fotheringham, Mayor

[SEAL]

**VOTING:**

David Sundwall	Yea	Nay ___
Matt Durham	Yea	Nay ___
Natalie Bradley	Yea	Nay ___
Drew Quinn	Yea	Nay ___
Emily Gray	Yea	Nay ___
Paul Fotheringham	Yea	Nay ___

**ATTEST:**

\_\_\_\_\_  
Stephanie N. Carlson, MMC  
City Recorder

**DEPOSITED** in the office of the City Recorder this \_\_\_ day of April, 2026.

**RECORDED** this \_\_\_ day of April, 2026.

## **EXHIBIT A**

**ALL AREA EAST OF I-215 INCLUDING THE FREEWAY RIGHT-OF-WAY.** This area runs from the north-east corner of the City at 3900 South to 6200 South. All I-215 UDOT property, including the western upward slope leading up to I-215, including Stratton Park is part of this area. Residential areas include the Heughs Canyon Subdivision (all streets east of Wasatch Blvd.), and the Tolcate Hills area east of the freeway (Tolcate Lane, Silver Hawk Drive, Whitewater Drive, Whitewater Circle, and Tolcate Hills Drive).

### **COTTONWOOD AREA**

This takes in much of the south end of the City within the following borders: Beginning at the south border of the City of Holladay at 2300 East and I-215, continuing north along 2300 East to Big Cottonwood Road (6200 South), following Big Cottonwood Road west to Highland Drive, following Highland Drive north to Arbor Lane, following Arbor Lane east and north to Viewmont Street, following Viewmont Street east to Marilyn Drive, following Marilyn Drive south and east to Edgemoor Drive, following Edgemoor Drive east to Cottonwood Lane, following Cottonwood Lane north to Holladay Blvd., following Holladay Blvd. south to 6200 South, following 6200 South east to I-215, following I-215 west along the south border of the City of Holladay to 2300 East, and including the full boundary of Knudsen Park.

### **SPRING CREEK.**

The area bounded by I-215 on the east and Holladay Blvd. on the west, with Valley View Drive merging into Branch Street on the south and Murray Holladay Road merging into Apple Blossom Lane, and then extending to 4430 South east of Wallace Lane on the north, all surrounding Spring Creek.

### **BIG COTTONWOOD CREEK and CREEKSIDE PARK**

This area includes all areas bounded by Cottonwood Lane on the east and Murray Holladay Road on the west, and within 200 feet of the center of Big Cottonwood Creek and all areas within the borders of Creekside Park (Frisbee Park) and also includes the Wasatch Waldorf Charter School.

### **NEFF'S CREEK**

The area east of 2700 East bounded by Morningside Drive and Morningside Cir on the south and Nila Way on the north, extending east to Lisa Drive. Includes any area within one hundred feet of the center of Neff's Creek between Lisa Drive and Shanna Street. Neff's Creek is located just north of Nila Way in the northeast corner of the City.

### **OLYMPUS HILLS PARK**

This includes all areas within the borders of Olympus Hills Park and 3080 E and Coronet Street on the north.

### **COUNTY ROAD AREA**

This area includes property east of Holladay Blvd. and west of the I-215 freeway and bounded by County Road on the north and 6200 South on the south.

**CITY OF HOLLADAY**

**ORDINANCE NO. 2026-03 C**

**AN ORDINANCE ADOPTING RESTRICTIONS ON THE USE OF FIREWORKS  
WITHIN CERTAIN AREAS OF THE CITY**

**WHEREAS**, there currently is, and may be in the future, a high risk of fire during the times when fireworks are allowed to be discharged; and

**WHEREAS**, the City Council hereby finds that hazardous fire conditions, due to drought conditions, have existed within certain areas of the City, defined in Exhibit A, below, for at least two of the preceding five years; and

**WHEREAS**, the City Council finds it is in the best interest of the municipality and the general health, safety and welfare of the public that this Ordinance should be passed.

**NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THIS MUNICIPALITY AS FOLLOWS:**

**1. Definition.** All terms relating to fireworks used in this ordinance shall have the same meaning as they are defined in *Utah Code Ann.* § 53-7-202 of the Utah Fire Prevention Act.

**2. Personal Firework Restrictions.** Due to unusually hazardous fire conditions in certain portions of the municipality, the discharge of any and all fireworks is prohibited within those certain areas of the City more particularly identified on Exhibit “A,” attached hereto and incorporate herein by reference.

**3. Enforcement.**

a. Every officer charged with enforcement of State and municipal laws, including the Fire Marshal, is hereby charged with the responsibility to enforce this Ordinance;

b. Fireworks possessed, sold or offered for sale in violation of this Ordinance may be seized and destroyed and the license of the person selling or offering fireworks for sale may be revoked.

**4. Punishment.** Violation of this Ordinance shall be a Class B misdemeanor punishable by both fine and imprisonment as set forth in Utah law.

**5. Effective Date.** This Ordinance shall take effect immediately upon passing and shall expire unless extended by an affirmative vote of the City Council at 11:59 p.m. on October 15, 2026.

**PASSED AND APPROVED** this \_\_\_ day of April, 2026.

**HOLLADAY CITY COUNCIL**

By: \_\_\_\_\_  
Paul Fotheringham, Mayor

[SEAL]

**VOTING:**

David Sundwall	Yea	Nay ___
Matt Durham	Yea	Nay ___
Natalie Bradley	Yea	Nay ___
Drew Quinn	Yea	Nay ___
Emily Gray	Yea	Nay ___
Paul Fotheringham	Yea	Nay ___

**ATTEST:**

\_\_\_\_\_  
Stephanie N. Carlson, MMC  
City Recorder

**DEPOSITED** in the office of the City Recorder this \_\_\_ day of April, 2026.

**RECORDED** this \_\_\_ day of April, 2026.

## **EXHIBIT A**

**ALL AREA EAST OF I-215 INCLUDING THE FREEWAY RIGHT-OF-WAY** with the exception of Old Mill Golf Course, the Park-N-Ride, and the Millrock area. This area runs from the north-east corner of the City at 3900 South to 6200 South. All I-215 UDOT property, including the western upward slope leading up to I-215, including Stratton Park is part of this area. Residential areas include the Heughs Canyon Subdivision (all streets east of Wasatch Blvd.), and the Tolcate Hills area east of the freeway (Tolcate Lane, Silver Hawk Drive, Whitewater Drive, Whitewater Circle, and Tolcate Hills Drive).

### **COTTONWOOD AREA**

This takes in much of the south end of the City within the following borders: Beginning at the south border of the City of Holladay at 2300 East and I-215, continuing north along 2300 East to Big Cottonwood Road (6200 South), following Big Cottonwood Road west to Highland Drive, following Highland Drive north to Arbor Lane, following Arbor Lane east and north to Viewmont Street, following Viewmont Street east to Marilyn Drive, following Marilyn Drive south and east to Edgemoor Drive, following Edgemoor Drive east to Cottonwood Lane, following Cottonwood Lane north to Holladay Blvd., following Holladay Blvd. south to 6200 South, following 6200 South east to I-215, following I-215 west along the south border of the City of Holladay to 2300 East, and including the full boundary of Knudsen Park.

### **SPRING CREEK.**

The area bounded by I-215 on the east and Holladay Blvd. on the west, with Valley View Drive merging into Branch Street on the south and Murray Holladay Road merging into Apple Blossom Lane, and then extending to 4430 South east of Wallace Lane on the north, all surrounding Spring Creek.

### **BIG COTTONWOOD CREEK and CREEKSIDE PARK**

This area includes all areas bounded by Cottonwood Lane on the east and Murray Holladay Road on the west, and within 200 feet of the center of Big Cottonwood Creek and all areas within the borders of Creekside Park (Frisbee Park) and also includes the Wasatch Waldorf Charter School.

### **NEFF'S CREEK**

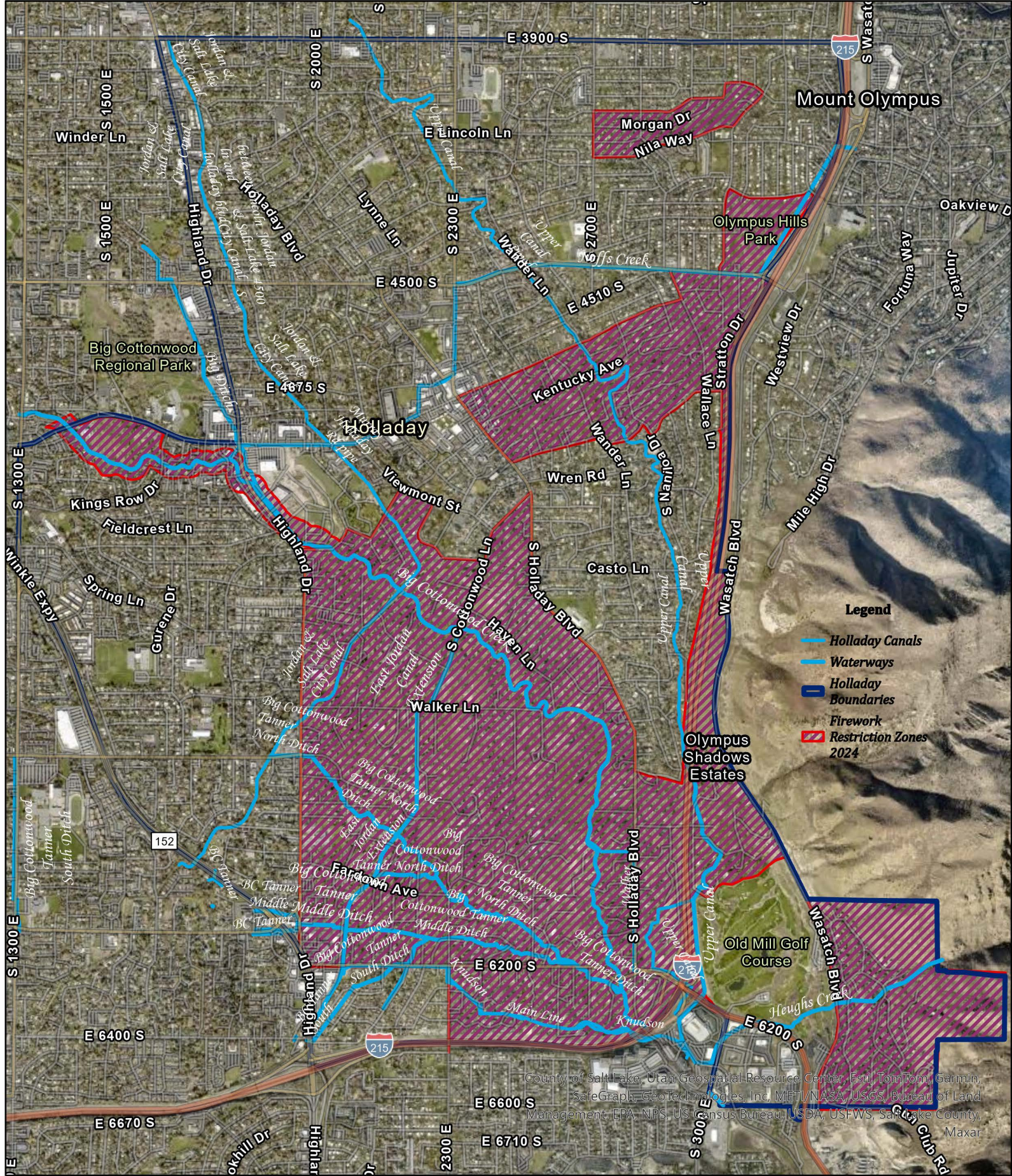
The area east of 2700 East bounded by Morningside Drive and Morningside Cir on the south and Nila Way on the north, extending east to Lisa Drive. Includes any area within one hundred feet of the center of Neff's Creek between Lisa Drive and Shanna Street. Neff's Creek is located just north of Nila Way in the northeast corner of the City.

### **OLYMPUS HILLS PARK**




This includes all areas within the borders of Olympus Hills Park and 3080 E and Coronet Street on the north.


### **COUNTY ROAD AREA**

This area includes property east of Holladay Blvd. and west of the I-215 freeway and bounded by County Road on the north and 6200 South on the south.



# City of Holladay FIREWORK RESTRICTIONS 2025


 0 0.15 0.3 0.6 0.9 1.2 Miles

County of Salt Lake, Utah Geospatial Resource Center, Esri, TomTom, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, Bureau of Land Management, EPA, NPS, US Census Bureau, USDA, USFWS, Salt Lake County, Maxar

**CITY OF HOLLADAY**

**RESOLUTION NO. 2026-**

**A RESOLUTION APPROVING A DONATION AGREEMENT FOR KNUDSEN PARK  
ENTRANCE SIGN WITH THE KNUDSEN FAMILY**

**WHEREAS**, the City owns and maintains Knudsen Park in the Southeast area of the City in a location commonly known as Knudsen’s Corner in reference to the Knudsen family; and

**WHEREAS**, the Knudsen family desires to donate money to the City for the construction of an entrance and identification sign at the entrance to the Park; and

**WHEREAS**, the City Council has determined that it will serve the public interest and benefit the public welfare to enter into a Donation Agreement for Knudsen Park Entrance Sign with the Knudsen Family; and

**WHEREAS**, the parties now desire to enter into a Donation Agreement for Knudsen Park Entrance Sign with the Knudsen Family for the benefit of the citizens of Holladay; and

**NOW, THEREFORE, BE IT RESOLVED** by the City Council of the City of Holladay as follows:

**Section 1. Approval.** The City Council of the City of Holladay hereby approves that certain Donation Agreement for Knudsen Park Entrance Sign with the Knudsen Family, attached hereto as Exhibit A and incorporated herein by reference. The Mayor of the City is hereby authorized to execute the Agreement for and in behalf of the City.

**Section 2. Severability.** If any section, part or provision of this Resolution is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Resolution, and all sections, parts and provisions of this Resolution shall be severable.

**Section 3. Effective Date.** This Resolution shall become effective immediately upon its approval by the City Council.

**PASSED AND APPROVED** this \_\_\_ day of April, 2026.

**HOLLADAY CITY COUNCIL**

By: \_\_\_\_\_  
Paul Fotheringham, Mayor

**DONATION AGREEMENT  
FOR KNUDSEN PARK ENTRANCE SIGN**

This Donation Agreement (the “Agreement”) is entered into as of the \_\_\_ day of \_\_\_\_\_, 2026, by and between the City of Holladay, a Utah municipal corporation (the “City”), and the Knudsen Family (the “Knudsens”).

**WHEREAS**, the City owns and maintains Knudsen Park in the Southeast area of the City in a location commonly known as Knudsen’s Corner in reference to the Knudsen family; and

**WHEREAS**, the Knudsen family desires to donate money to the City for the construction of an entrance and identification sign at the entrance to the Park; and

**WHEREAS**, the purpose of this Agreement is to memorialize the Knudsens’ donation to the City for the establishment of a sign at the entrance of Knudsen Park and to define the responsibilities of the parties with respect to the sign.

NOW, THEREFORE, in consideration of the mutual covenants contained herein, and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties hereby agree as follows:

**1. Incorporation of Recitals.** The foregoing Recitals are hereby incorporated as part of this Agreement.

**2. Agreed Design.** The parties acknowledge and agree that they have approved the design of the sign to be installed at the entrance of Knudsen Park. The sign has been approved pursuant to provision of Title 3, Chapter 40 of the City Code. The City shall cause the sign installed pursuant to this Agreement to conform in all material respects to the design approved by the parties, subject only to such minor field, engineering, code-compliance, or construction adjustments as may be reasonably necessary and that do not materially alter the approved design.

**3. Donation Amount.** The Knudsens shall donate Eighteen Thousand Dollars (\$18,000.00) to the City for the sign. The City shall use the donated funds for costs associated with the fabrication and installation of the sign, together with related project costs reasonably necessary to place the sign into service. All costs in excess of the \$18,000 donation shall be the responsibility of the City.

**4. Installation.** The City shall be responsible for arranging, supervising, and completing installation of the sign. The City agrees that the sign will be in place no later than October 31, 2026, subject only to delays caused by force majeure, acts of God, or other events beyond the City’s reasonable control.

**5. Maintenance.** After installation, the City shall be solely responsible for maintaining the sign in good order and repair during the term of this Agreement, including ordinary upkeep, repairs, and replacement as reasonably necessary to preserve the sign’s intended appearance and function.

**6. Term.** This Agreement shall become effective on the date of the last signature below (the “Effective Date”) and shall remain in effect for twenty-five (25) years, which term the parties intend to correspond to the anticipated life of the sign, unless earlier terminated by written agreement of both parties.

**7. Ownership and Public Facility.** Upon installation, the sign shall be part of the public improvements at Knudsen Park and shall be owned and controlled by the City, subject to the terms of this Agreement.

**8. Entire Agreement; Amendment.** This Agreement constitutes the entire agreement between the parties concerning the subject matter addressed herein and supersedes any prior oral or written understandings concerning that subject matter. This Agreement may be amended only by a written instrument signed by both parties.

**9. Governing Law.** This Agreement shall be governed by and construed in accordance with the laws of the State of Utah.

**10. Counterparts and Electronic Signatures.** This Agreement may be executed in counterparts, each of which shall be deemed an original, and all of which together shall constitute one instrument. Signatures transmitted electronically or in PDF format shall be deemed effective as originals.

**IN WITNESS WHEREOF,** the Parties hereto have executed this Agreement by and through their respective, duly authorized representatives as of the day and year first above written.

“City”

**CITY OF HOLLADAY, a Utah municipal corporation**

---

Paul Fotheringham, Mayor

“Knudsens”

**KNUDSEN FAMILY**

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Wayne Knudsen

SPRING LANE  
ADAPTIVE REUSE PLAN  
BRIDGING DOCUMENT  
**CITY COUNCIL**

*April 23rd, 2026*





# AGENDA

SCHEDULE OVERVIEW

DOG PARK TOUR NO. 2 REVIEW

COMMUNITY ENGAGEMENT

MOVING FORWARD

# SCHEDULE OVERVIEW

A winter landscape with a snow-covered field in the foreground. In the middle ground, there is a wooden gazebo with a peaked roof. To the left and right of the gazebo are several large, leafless trees. In the background, a large, rocky mountain peak is visible under a clear blue sky. The entire scene is overlaid with a semi-transparent green filter.

# SCHEDULE OVERVIEW

## COMPLETED

- 2ND DOG PARK TOUR (MILLRACE PARK)
- COMMUNITY OPEN HOUSE EVENT
- COMMUNITY SURVEY (APRIL 20TH)

## DOING / IN PROGRESS

- SUMMARY OF COMMUNITY SURVEY
- FINALIZATION OF PROGRAM LOCATIONS

## UPCOMING

- UPDATED COST ESTIMATE
- UPDATED SCHEMATIC PLAN
- FINAL BRIDGING DOCUMENT

A winter scene at a dog park. The ground is covered in a layer of snow, with some tracks visible. In the middle ground, there is a wooden picnic shelter with a gabled roof. To the left, there are several large, bare trees. In the background, a range of mountains is visible under a clear blue sky. The overall scene is peaceful and scenic.

# DOG PARK TOUR NO. 2 REVIEW

# DOG PARK Tour No. 2 Review



## Brickyard Bark Park: Positives

- Closer to our size needs
- More shade
- Easy access

## Challenges

- Maintenance and labor
- Upkeep costs
- Regional draw

## Millrace Dog Park: Positives

- Supplemented income
- Easy access
- More program elements for dogs and owners

## Challenges

- Upfront cost
- Regional draw
- Lack of mature trees / shade

## Considerations: Permit process for the Millrace Dog Park

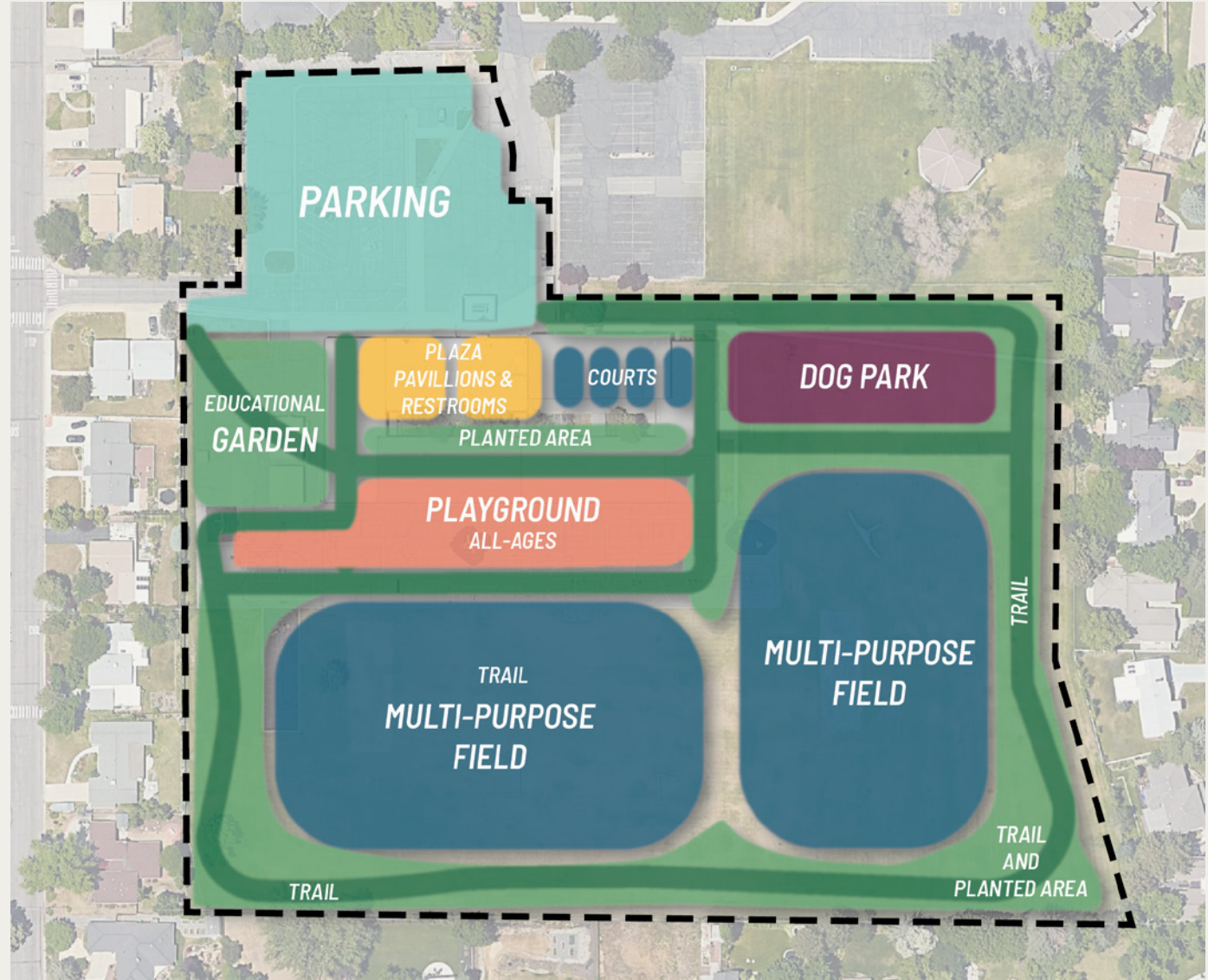
A winter landscape featuring a snow-covered field in the foreground. In the middle ground, there is a wooden gazebo with a peaked roof. Several large, bare trees are scattered throughout the scene. In the background, a range of mountains with snow-capped peaks is visible under a clear blue sky. The entire image has a semi-transparent green overlay.

# COMMUNITY ENGAGEMENT

# SURVEY OPTION 1

## PROGRAM CHANGES FROM 2024 PLAN

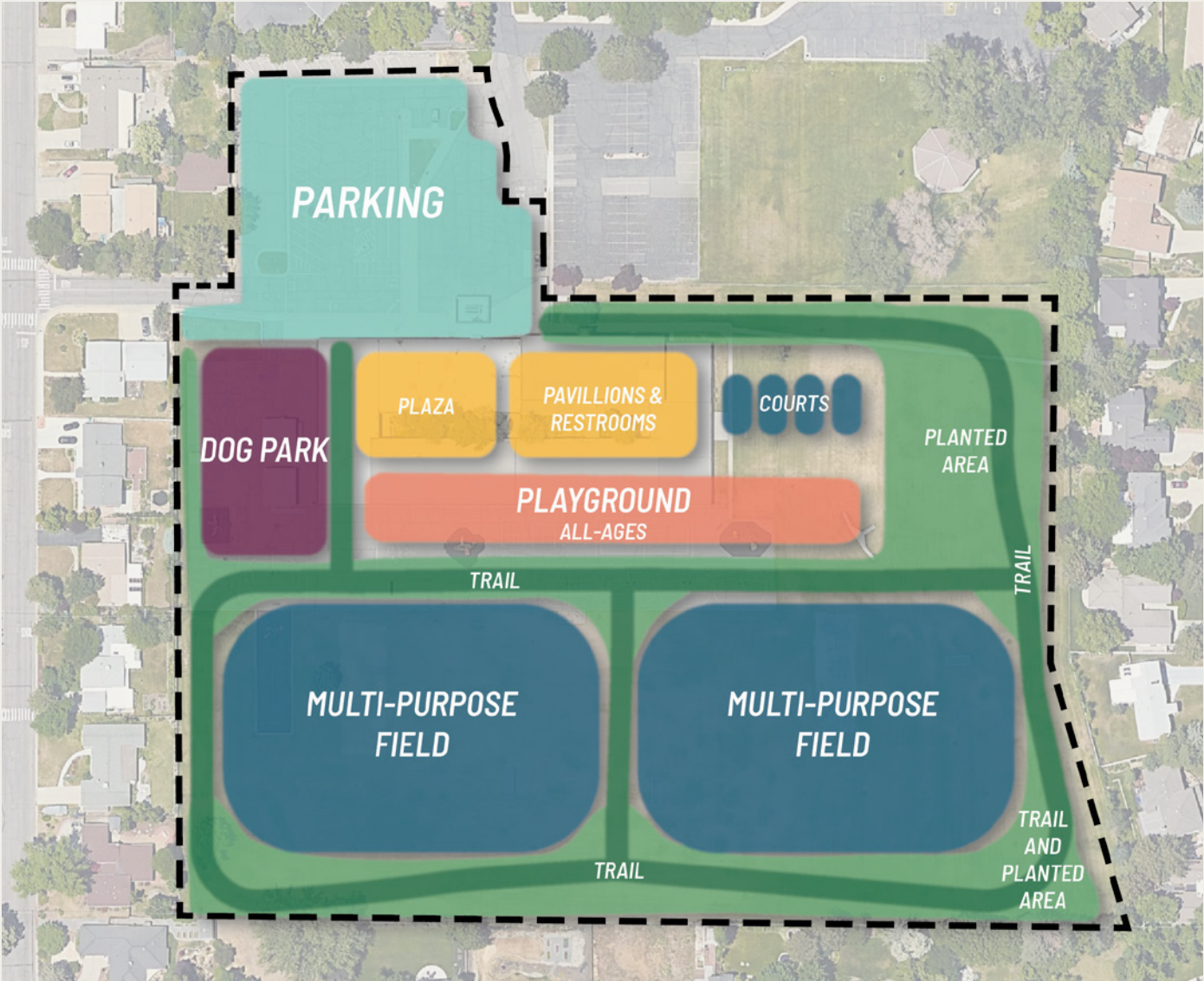
- CONVERTED SOUTHERN PARKING AREA INTO LARGER NATIVE GARDEN AREA
- OTHER PROGRAM ELEMENTS ARE CONSISTANT WITH 2024 MASTERPLAN



# SURVEY OPTION 2

## PROGRAM CHANGES FROM 2024 PLAN

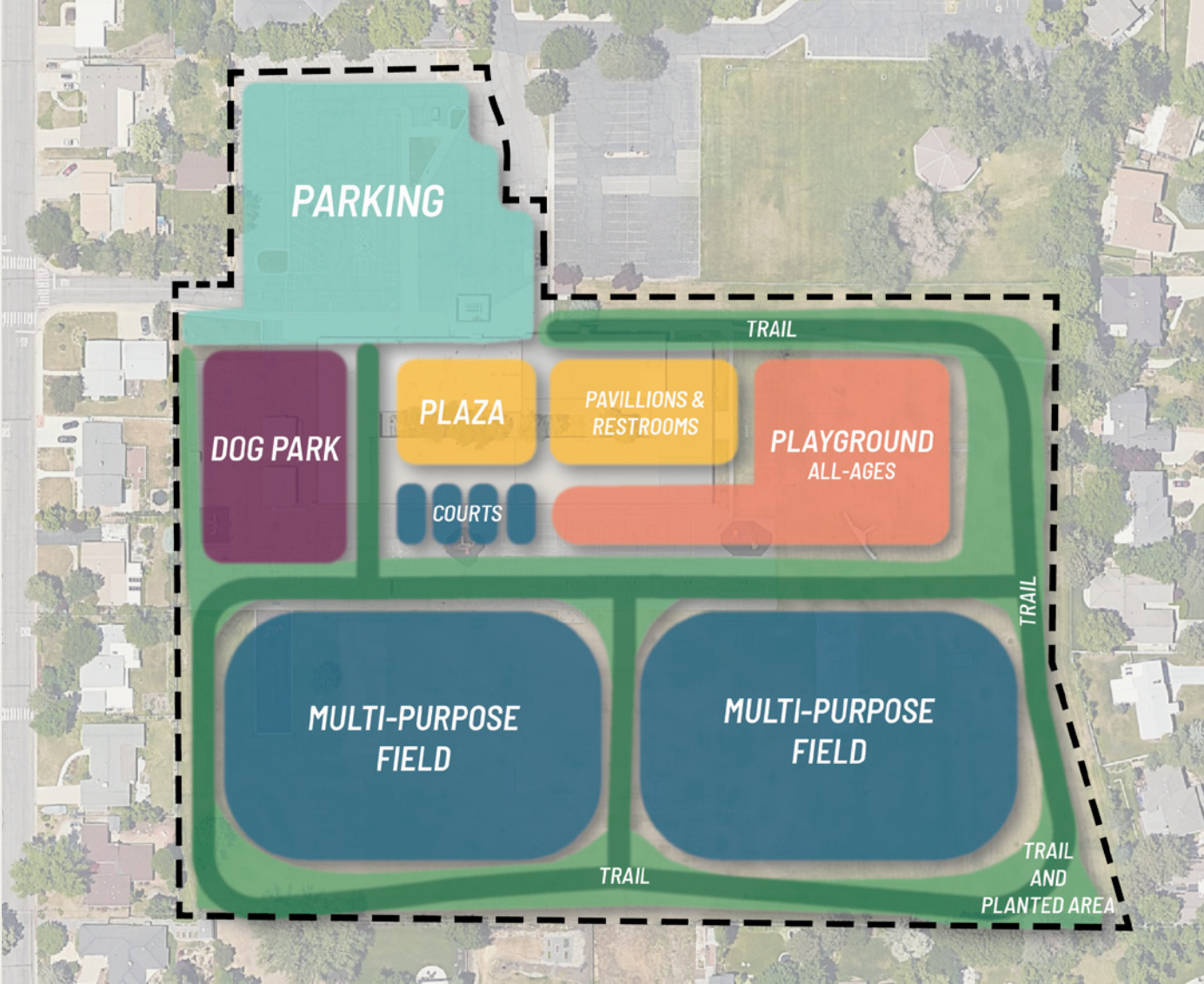
- SHIFTS DOG PARK AREA TO THE WEST SIDE TO PROVIDE BETTER ACCESS
- NATIVE GARDEN SHIFTS TO THE FAR EAST
- PLAZA, PAVILION, AND PICKLEBALL COURTS SHIFT SLIGHTLY TO THE EAST



# SURVEY OPTION 3

## PROGRAM CHANGES FROM 2024 PLAN

- PICKLEBALL COURTS SHIFT BELOW THE PLAZA SPACE
- PLAYGROUND SHIFTS TO THE EAST AND WRAPS AROUND THE PAVILION AREA
- DOG PARK SHIFTS TO THE WEST SIDE FOR BETTER ACCESS



# OPEN HOUSE FEEDBACK

APRIL 15TH @ HOLLADAY LIBRARY



# ACTIVITY FEEDBACK



# ACTIVITY FEEDBACK

- CONSIDER NOISE AND LIGHTING IMPACTS ON NEARBY NEIGHBORS
- MINDFUL OF THE DOG PARK SIZE AND PLACEMENT ON THE SITE AND PICKLEBALL COURTS

(PREFERENCE FOR THE CENTRAL NORTH OF THE SITE)

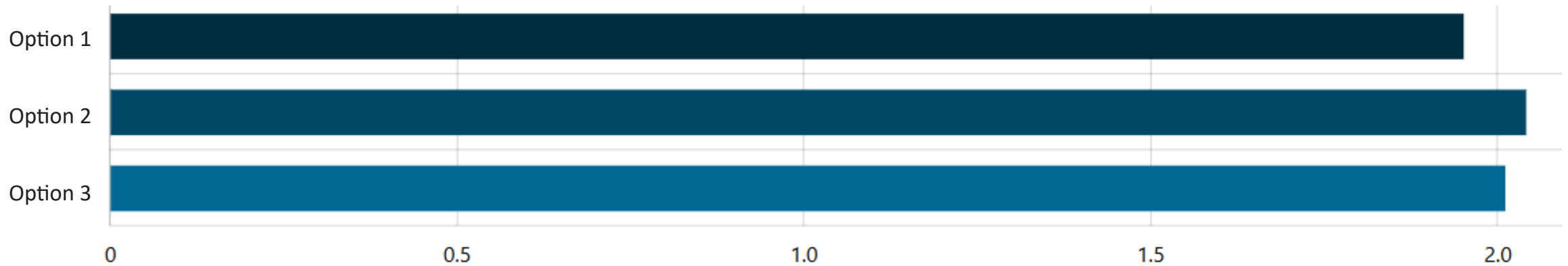
- INCLUDE SHADE, SEATING, AND OTHER AMENITIES
- CLEAR SIGNAGE FOR PARKING AND DOG PARK USAGE
- CREATE LANDSCAPE BUFFERS AND TRAILS TO HELP SEPARATE USES



# 2026 DESIGN SURVEY FEEDBACK

SURVEY ENDS APRIL 20TH

WHAT OPTION DO YOU PREFER? RANK THE FOLLOWING.

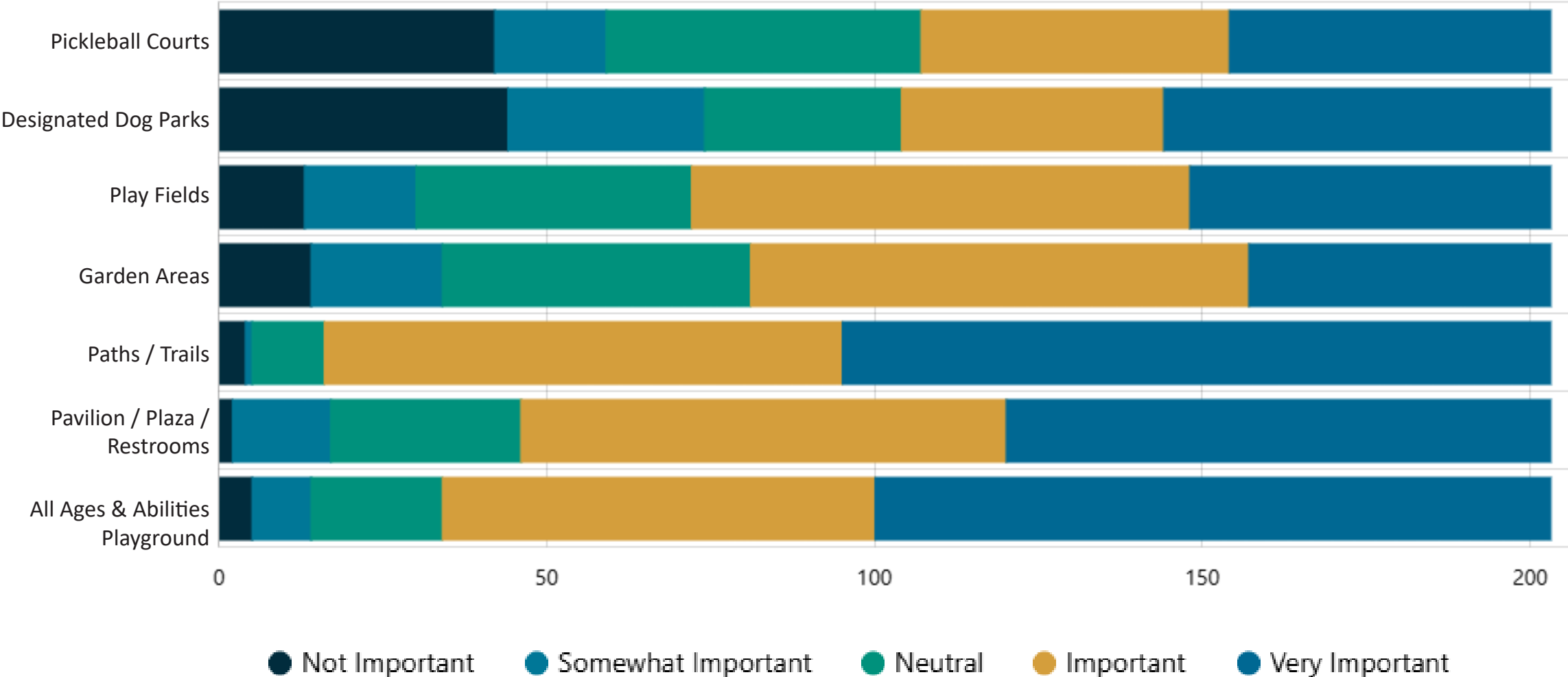


**203**  
RESPONSES  
(AS OF 04.17.26)

	1	2	3	Score
Option 1	36.95% 75	20.69% 42	42.36% 86	1.95
Option 2	26.11% 53	51.72% 105	22.17% 45	2.04
Option 3	36.95% 75	27.59% 56	35.47% 72	2.01



# HOW IMPORTANT ARE THESE ELEMENTS?



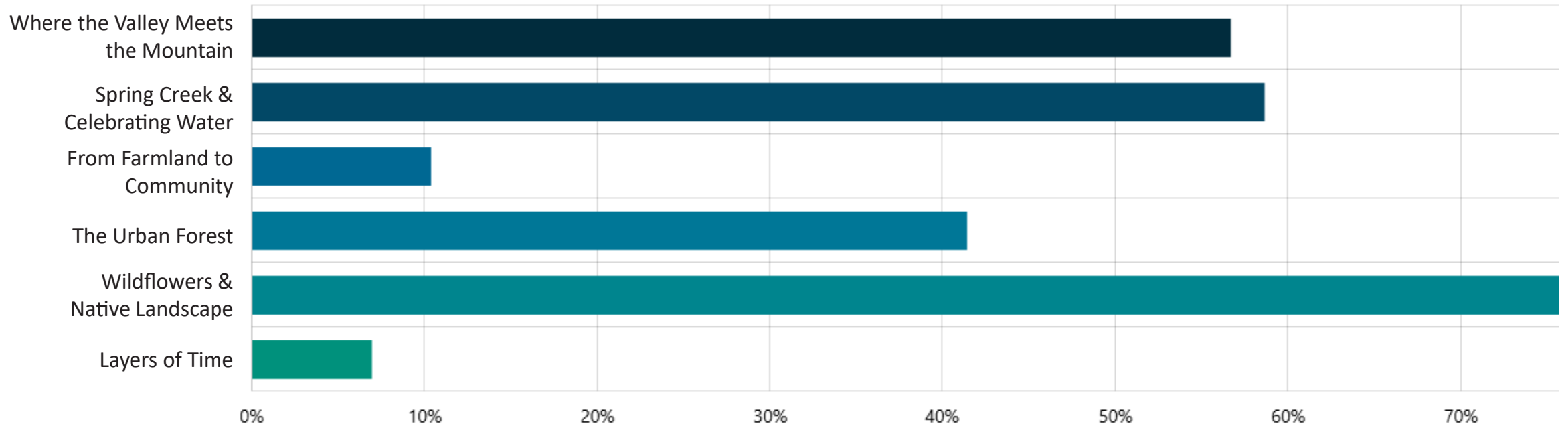
# AS FUNDING OPPORTUNITIES BECOME AVAILABLE, WHAT ELEMENT(S) SHOULD BE PRIORITIZED?



## TOP 3 ELEMENTS:

- 1 PATH / TRAILS
- 2 PAVILION / PLAZA / RESTROOMS
- 3 ALL AGES & ABILITIES PLAYGROUND

# WHAT THEME(S) DO YOU PREFER FOR THE PARK? (SELECT YOUR TOP 3 TOPICS.)



## TOP 3 ELEMENTS:

1

**WILDFLOWER &  
NATIVE LANDSCAPE**

2

**SPRING CREEK &  
CELEBRATING WATER**

3

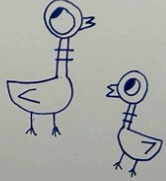
**WHERE THE VALLEY  
MEETS THE MOUNTAIN**

# PARK THEMES DRAWING ACTIVITY

Pick one of the potential themes, and draw your idea(s) for public art?

My first name is (optional) [scribble] My age is (optional) 11

- Where the Valley Meets the Mountain
- Spring Creek & Celebrating Water
- From Farmland to Community
- The Urban Forest
- Wildflowers & Native Landscape
- Layers of Time

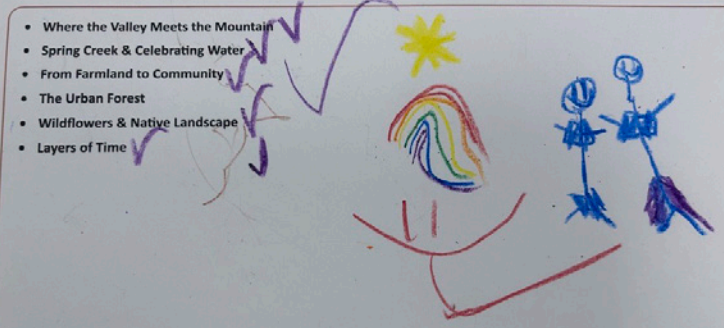


pond or creek, book characters

Pick one of the potential themes, and draw your idea(s) for public art?

My first name is (optional) \_\_\_\_\_ My age is (optional) \_\_\_\_\_

- Where the Valley Meets the Mountain
- Spring Creek & Celebrating Water
- From Farmland to Community
- The Urban Forest
- Wildflowers & Native Landscape
- Layers of Time



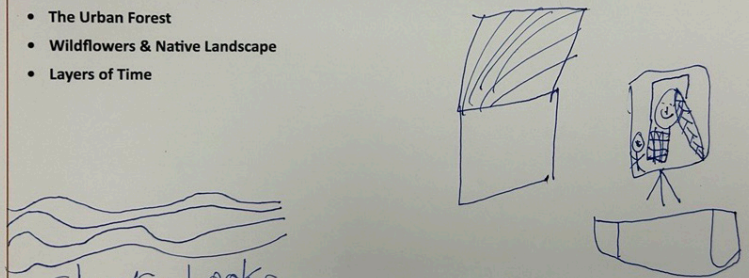
dog

bo

Pick one of the potential themes, and draw your idea(s) for public art?

My first name is (optional) Evelyn arlyn My age is (optional) 7

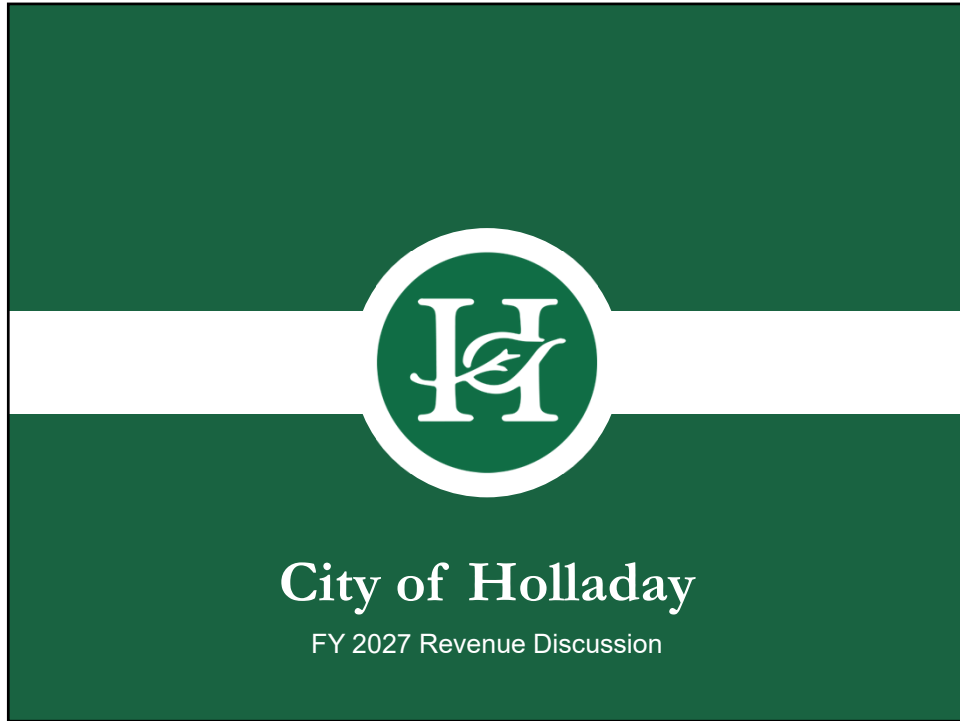
- Where the Valley Meets the Mountain
- Spring Creek & Celebrating Water
- From Farmland to Community
- The Urban Forest
- Wildflowers & Native Landscape
- Layers of Time



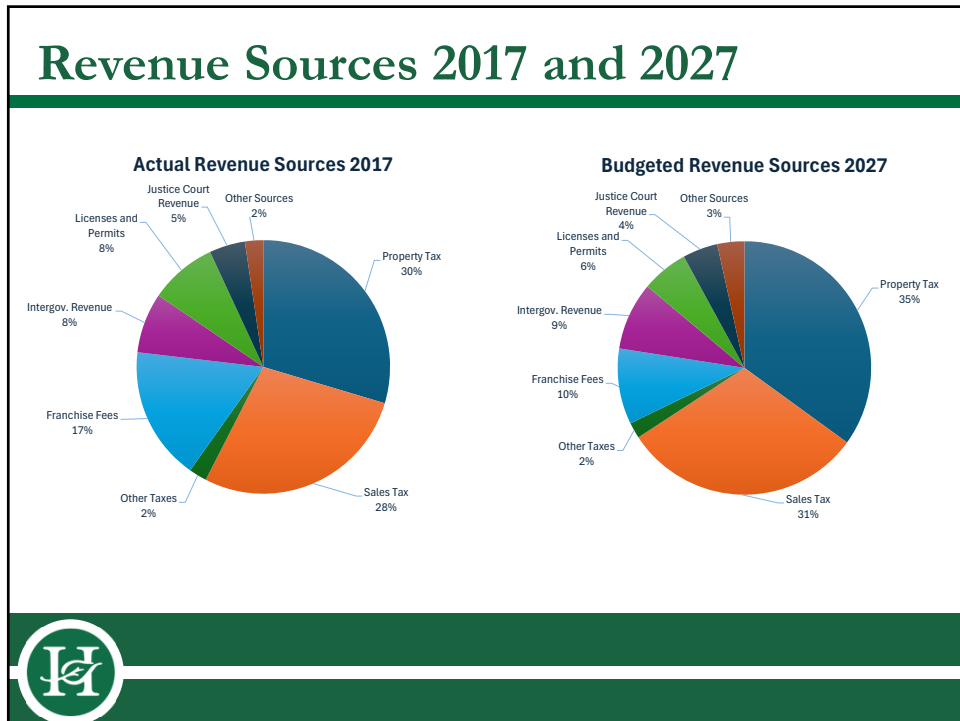
shows books

# MOVING FORWARD

- *FINALIZATION OF PROGRAM LOCATIONS  
(BASED ON COUNCIL FEEDBACK AND COMMUNITY ENGAGEMENT)*
- *COMMUNITY ENGAGEMENT SUMMARY*
- *SCHEMATIC PLAN DEVELOPMENT*
- *FINAL BRIDGING DOCUMENT*



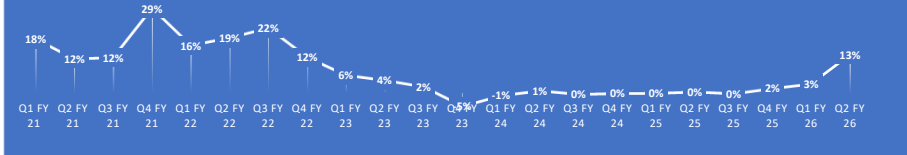
1



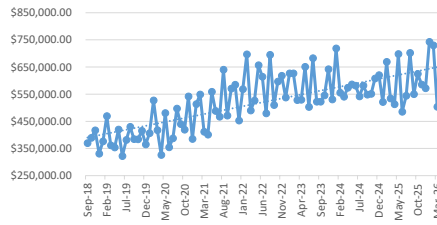
2

# Sales Tax

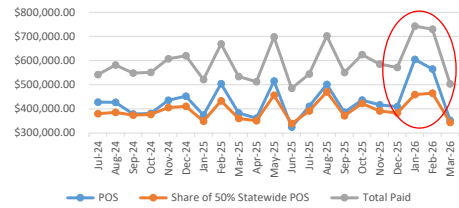
SALES TAX GROWTH BY QUARTER, COMPARED TO SAME QUARTER PRIOR YEAR



Actual Received Trend



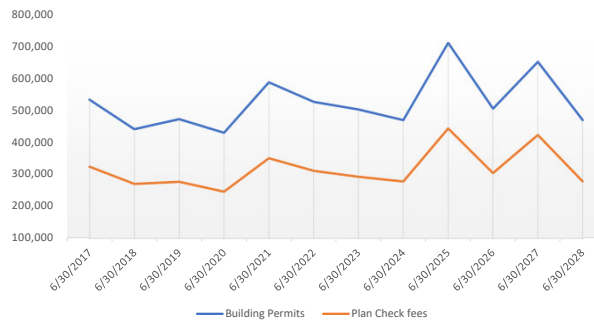
POS and State Portion Comparison



3

# Building Department

Building Permits and Plan Check Fees



Holladay Hills development is spiking building permits and plan check fees next fiscal year. Revenues after the development is complete could decline by a combined \$300,000.

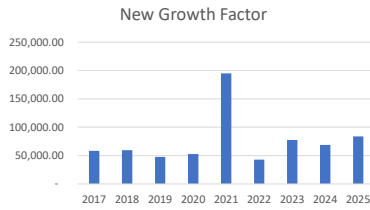


4

# Property Tax / HB 236



- Estimated FY2027 property tax revenue \$8,567,445, a 57K increase over FY2026 from new growth.
- Certified tax rate and property valuation.
- House Bill 236
  - Public statement (first meeting in May)
  - Property tax impact schedule (first meeting in May)
  - Announcement of approximate dollar amount increase, percentage increase, purpose, and hearing information (May 1-June 13)
  - Adoption of interim budget with restricted account (by June 30th, for July 1st until the final budget is adopted)



5

# Property Tax Increase

## Property tax increase for amount of LBA lease payment.

LBA Payment Scenario	
Estimated FY2027 Property Tax Revenue	(8,567,445.70)
2027 LBA Lease Revenue Payment	5.750% (492,613.00)
Estimated Increased Property Tax Revenue	(9,060,058.70)

Average Home Value	1,028,800.00
45% Primary Residence Exemption	462,960.00
Taxable Value	565,840.00

Holladay 2025 Final Tax Rate	0.0013340
FY2025 Tax	754.83

LBA DS Rate Increase	5.75%
New Certified Tax Rate	0.001410703

Average Increase	43.40
Average Total	798,2319844
Total Revenue Generated By Increase	492,613.00

## Property tax increase inflation since last increase.

CPI Scenario	
Estimated FY2027 Property Tax Revenue	(8,567,445.70)
April 2024 - March 2026 Inflation	5.70% (488,344.40)
Estimated Increased Property Tax Revenue	(9,055,790.10)

Average Home Value	1,028,800.00
45% Primary Residence Exemption	462,960.00
Taxable Value	565,840.00

Holladay 2025 Final Tax Rate	0.0013340
FY2025 Tax	754.83

CPI Rate Increase	5.70%
New Certified Tax Rate	0.001410038

Average Increase	43.03
Average Total	797.8559019
Total Revenue Generated By Increase	488,344.40



6



7

## Alternatives to Property Tax Increase

County PW contract vs CPF transfer – (Paving materials 126,569 / Concrete Collars 114,642) – Potential reduction of transfer 241,211.

Last year we transfer 2.5M to CPF at year end, (1M for misc. projects, 1.5M for Spring Lane / City Hall) do we want to budget to transfer less or none in FY2027.

Use of Fund Balance one time GF Expenses – 125,000

- PW Feasibility study 50,000
- Metal Banners 30,000
- Transfer to CP for Crosswalk Upgrades 45,000

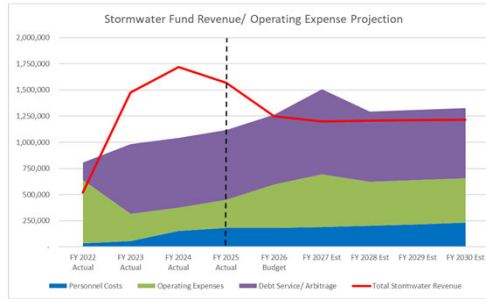
General Fund	*Estimated				
	2026	2025	2024	2023	2022
Fund Balance					
Assigned	\$ -	\$ -	\$ -	\$ -	\$ -
Unassigned	8,141,094	8,367,346	7,778,855	5,831,067	7,200,053
<i>Total</i>	<u>\$ 8,141,094</u>	<u>\$ 8,367,346</u>	<u>\$ 7,778,855</u>	<u>\$ 5,831,067</u>	<u>\$ 7,200,053</u>
Operating Revenues	\$ 24,079,828	\$ 25,133,407	\$ 23,173,564	\$ 22,458,262	\$ 23,435,256
GF Percentage	33.8%	33.3%	33.6%	26.0%	30.7%
<b>Capital Project Fund</b>	<b>*Estimated</b>				
	<b>2026</b>	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>
Fund Balance					
Assigned	19,731,139	25,973,426	17,526,960	12,857,191	14,753,673
<i>Total</i>	<u>\$ 19,731,139</u>	<u>\$ 25,973,426</u>	<u>\$ 17,526,960</u>	<u>\$ 12,857,191</u>	<u>\$ 14,753,673</u>

8

# Stormwater Increase

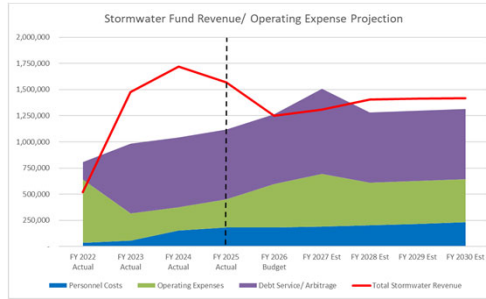
No increase projection

2028 estimated expenses in excess of revenue (73,610)



15.4% increase  
\$1 increase per ERU per month, estimated 181,131 increase

2028 estimated revenue in excess of expenses 125,400



SLco average per ERU \$8  
After this increase Holladay per ERU \$7.50



# Questions





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## Information briefing: Community Clean Energy Program Ordinance

- **Drew Quinn, Council District 4, City of Holladay Primary Board Member for Community Renewable Energy Agency Board**
- **Holly Smith, Assistant City Manager, Alternate Board Member**

**April 23, 2026 | City Council Work Session**

**Department:** Administration

**Staff Report Type:** Informational

**Action for Council:** Do City Council members support the inclusion of the draft Community Clean Energy Program Ordinance on the May 21, 2026 City Council Agenda for consideration of approval?

### Attachments

- Attachment A: Process to develop the Community Clean Energy Program
- Attachment B: Termination fee per customer class for Schedule 100, which is the rate schedule for Community Clean Energy Program participants
- Attachment C: The final program ordinance for consideration

### Fiscal Impact

Cost of noticing City of Holladay residents during opt-out period estimated at \$19,530.

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### Summary of Key Points

- The Utah Public Service Commission (PSC) approved the Community Clean Energy Program program on March 4, 2026.
- Our community has been engaged in the effort to build the Community Clean Energy Program since 2021. This effort is informally referred to as the Utah Renewable Communities (URC).
- Following the recent PSC approval, all 19 communities involved have one final decision to determine whether to enact the final program within our respective boundaries by



adopting the program ordinance. The ordinance adoption process runs 90 days from the PSC order through June 2, 2026.

- The Community Clean Energy Program, should our community choose to enact it, will provide a new opportunity for nearly all homes and businesses within our community to choose clean energy through their Rocky Mountain Power (RMP) bill. A new line item will be added to customer RMP bills to support the investment in clean energy, with the option to exit at any time.
- The program is several months from kicking off. It is estimated that customers won't receive notices alerting them that the program is about to start until the end of 2026. Then, the new URC clean energy line item on their bill would start in early 2027 (estimated).
- The initial residential rate set by the PSC is \$4 per month and income-eligible customers can receive a bill credit, enabling them to participate for free
- The program supports the addition of new, utility-scale clean energy development to the RMP grid and is distinct from other clean energy offerings.
- Ordinance is available for our Council to discuss and consider adopting.
  - If we adopt the ordinance, it will officially bring the Community Clean Energy Program to our community and we will continue to be part of the URC Agency, collaborating with RMP to launch and operate the program.
  - If we do not adopt the ordinance, the Community Clean Energy Program will not be an option for our community and we will no longer be part of the URC Agency.

## **Background**

### Legislative background

During the 2019 General Session, the Utah State Legislature passed the Utah Community Renewable Energy Act (Act)<sup>1</sup>, Utah State Code §54-17-901 to §54-17-909<sup>2</sup> (later renamed the “Community Clean Energy Act” in 2024<sup>3</sup>), creating a pathway for communities to work together

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<sup>1</sup> See <https://le.utah.gov/~2019/bills/static/HB0411.html>

<sup>2</sup> State Code §54-17-901 to §54-17-901: [https://le.utah.gov/xcode/Title54/Chapter17/54-17-S901.html?v=C54-17-S901\\_2024050120240501](https://le.utah.gov/xcode/Title54/Chapter17/54-17-S901.html?v=C54-17-S901_2024050120240501)

<sup>3</sup> See <https://le.utah.gov/~2024/bills/static/HB0241.html>



to establish a new clean energy program in partnership with Rocky Mountain Power (RMP), a subsidiary of PacifiCorp, for residents and businesses in participating communities. Rules Governing the Community Clean Energy Program (Rules), Utah Administrative Code R746-314<sup>4</sup>, were also adopted in 2019 by the Utah Public Service Commission (PSC) to implement the Act. The Act and associated Rules outlined a process whereby interested communities could work with RMP to develop a Program Application that the utility could file with the PSC on behalf of those communities. This effort and program is more frequently called the Utah Renewable Communities (URC). During the 2026 legislative session, additional amendments were adopted by the State legislature to this section of code<sup>5</sup> regarding additional customer noticing and opt out features. These changes are not anticipated to have a significant impact on the Program and are pending the Governor's signature.

Throughout this document, "Community Clean Energy Program" and "URC" will be used interchangeably, but it is important to note that the program is formally called the Community Clean Energy Program in statute and by the PSC.

#### Community involvement

To pursue this opportunity, and as contemplated by the original version of the Act, 23 Utah communities established clean energy goals, taking the first step towards participating in the effort to jointly design a program in partnership with RMP. Eighteen of the original 23 interested communities continued participating by adopting the Interlocal Cooperation Agreement Among Public Entities Regarding the Community Renewable Energy Program, creating the Community Renewable Energy Agency (Agency), known informally as URC. Following a change to the enabling legislation in 2024<sup>6</sup> which removed the requirement that a community establish a clean energy goal in order to be eligible to participate, one additional community, Midvale City, joined the Agency in 2024, bringing the number of participating communities to 19.

Three subcommittees were formed by the board in 2021 to advance program development: the Program Design, Low-Income Plan, and Communications Committees. Board members and support staff from URC communities appointed to and supporting these committees have

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<sup>4</sup> Utah Administrative Code R746-314: <https://adminrules.utah.gov/public/rule/R746-314/Current%20Rules>

<sup>5</sup> See <https://le.utah.gov/~2026/bills/static/HB0238.html>

<sup>6</sup> See <https://le.utah.gov/Session/2024/bills/static/SB0214.html>



worked diligently and thoughtfully since 2021 to design the program, with the Program Design Committee working closely with the Agency’s legal and technical consultants and directly with RMP to negotiate the program. In addition, board officers serving in the roles of Chair, Vice-Chair, Treasurer, and Secretary have been appointed by the board over the years to assist in managing the Agency’s finances, planning and running meetings, documenting the Agency’s activities, and organizing the appointed board members from each of the 19 member communities.

*What is the goal of URC and how would this work?*

The goal of the program is to drive the development of clean energy while keeping the program affordable and accessible for customers and to build enough program resources to match the amount of electricity used annually by program participants. While no longer required for communities to have joined the Agency, the URC board still aims to push for making net-100% clean electricity available to homes and businesses in participating communities by 2030, however, this target may be adjusted over time.

The clean energy counting towards the Community Clean Energy Program is proposed to come from both *existing* clean energy on the grid plus *new* clean energy projects specifically built to serve program eligible customers. These resources are and will be part of the PacifiCorp grid. PacifiCorp is RMP's parent company whose grid serves six states<sup>7</sup>, including Utah. The URC program has been developed and will be implemented in collaboration with RMP, and all URC participants will remain RMP customers. RMP will continue to be required to provide reliable power to all customers, regardless of a customer’s URC participation status. Additional details about how the program will work are provided later in this document and are further defined through the Act, Rules, Program Application, and March 4th (and possibly future) PSC Orders.

*Why create a new clean energy option?*

Participating Communities, as defined under the Act, are served by RMP – i.e., they do not have their own municipal utilities – and their options for procuring clean energy resources are, therefore, limited. The URC program offers homes and businesses in our community a new option for supporting clean energy. Furthermore, the program creates a unique opportunity to

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<sup>7</sup> In February 2025, PacifiCorp announced their plans to exit Washington, which will reduce the number of states they operate in to five in the coming years:

<https://www.pacificorp.com/about/newsroom/news-releases/pacificorp-to-sell-washington-service-area-to-pge.html>



drive investment in new clean energy *at scale*, since collectively URC members represent about 25% of RMP's electricity sales in Utah<sup>8</sup>, and in total, RMP serves about 80% of the electric load in Utah.

There are a variety of other reasons for communities to be involved in driving more clean energy development in Utah, including economic development, particularly for rural communities, promoting energy sources that do not create air pollution, and more. Utah is facing a worrisome energy shortage, as our energy supply is projected to decrease while demand continues to rise, according to Governor Cox's Operation Gigawatt<sup>9</sup>. URC is part of the solution: the program will add hundreds of megawatts of new clean energy to the RMP grid to support our communities' lean energy goals and the region's growing energy needs. By adding new clean energy to our electricity mix, URC is part of the solution of creating a more reliable energy supply for Utah.

The electricity used to power our homes and businesses comes from a collection of power plants connected to our grid. This includes electricity generated by natural gas, coal, wind, solar, hydropower, and more. Throughout the day, power plants are dispatched to generate enough electricity to meet the demand. Wind and solar power plants have no fuel costs, so they are often dispatched before coal and gas plants which do have fuel costs. When coal and natural gas plants generate electricity, greenhouse gases and air pollutants are emitted into the atmosphere as a byproduct. By adding more clean energy to the grid, the URC program may reduce how often fossil fuel plants need to run, avoiding pollution that would otherwise have been created.

In addition to the environmental and health benefits, the URC program supports economic growth by bringing new energy development to areas of the state that are hotspots for solar, wind, or other clean energy development. New clean energy projects create construction and operational jobs; can provide resources to public schools via the Trust Lands Administration if projects are sited on certain state land; support private landowners if sited privately; and add to local counties' tax base. These benefits were captured in a recent study by The Western Way<sup>10</sup>.

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<sup>8</sup> This estimate is based on the 19 currently participating communities. It is possible that not all 19 communities enact the final program by passing the ordinance

<sup>9</sup> Information on Operation Gigawatt: <https://energy.utah.gov/homepage/about-us/operation-gigawatt/>

<sup>10</sup> The Economic Benefits of Utah's Rural Renewable Energy Industry: <https://www.thewesternway.org/ut-eco-devo>



Program comparison

Homes, businesses, and local governments served by RMP have a few different ways to access clean energy. The URC program is distinct from existing offerings:

- The Blue Sky program has been around for nearly 26 years and allows participants to voluntarily contribute at \$1.95 per 100 kWh “block” or 1.95 cents per kWh to support renewable energy. Blue Sky is an important program that supports grants to help organizations offset the cost of rooftop solar. Blue Sky participants also fund the purchase of renewable energy certificates (RECs) nationwide which, while helpful to the industry, does not significantly catalyze the growth of new utility-scale clean energy.
- Subscriber Solar offers RMP customers shares in an existing 20 MW solar farm in Southern Utah. While allowing customers to directly purchase a share of clean energy is an important benefit compared with Blue Sky, Subscriber Solar has a capped participation opportunity and RMP has not indicated they plan to build more projects to make available to additional subscribers.
- Customers can individually install rooftop solar on their homes or businesses. This is an important option to support renewable energy growth and energy security. However, it’s expensive and only available to some types of customers with the funding and property types that allow for it.

For these reasons, the Community Clean Energy Program developed by URC and RMP offers a unique option for customers.

How and why did Holladay get involved?

Our community has completed all required steps to be at this point in the process and is now at the final decision point of whether to enact the program ordinance. This process is outlined in Attachment A.

We became involved in 2021 to contribute to the effort to create a new option for clean energy for homes and businesses in our community. When our community joined the Agency, we made a financial contribution (\$18,775) to the Agency’s budget, along with every other community that joined. The amount that each community contributed was proportional to our community’s population and electricity load with Holladay’s share 2.6%.

We signed the Utility Agreement along with the other Participating Communities in time to be included in RMP’s initial Program Application filing in January 2025. Now that the PSC has



approved the program, we have a final decision as to whether to adopt the program ordinance. Doing so would bring the approved Community Clean Energy Program to all homes and businesses within our community.

### **Public Service Commission Order and Program Solicitation**

#### *Program approval*

As described by step 5 in Attachment A, the Act and Rules dictated that the proposed Community Clean Energy Program be filed by RMP with the PSC. Following years of careful work and negotiations between the URC and RMP, on January 24, 2025, and June 4, 2025, RMP submitted parts I and II, respectively, of a two-part Application to Implement Community Clean Energy Program Authorized by the Community Clean Energy Act (Docket 25-035-06<sup>11</sup>). As required by the Act, the Program Application included, among other items, information about the customers within the boundaries of the participating communities, projected rates under the proposed program, a Utility Agreement between each participating community and RMP, low-income plans for each community, a draft ordinance that establishes an eligible community's participation in the program, and more. Rounds of direct, rebuttal, and surrebuttal testimony by the Parties to the docket followed. The process concluded with a Hearing and Public Witness Hearing in front of the PSC on December 16 and 17, 2025. The Parties to the docket are: RMP, URC, the Division of Public Utilities (DPU), the Office of Consumer Services (OCS), Western Resource Advocates, and the Sierra Club. Each party participated in the rounds of testimony and the hearing.

On March 4, 2026, a significant milestone was achieved when the Utah PSC issued an Order<sup>12</sup> in Docket 25-035-06 ("Order") approving the Program with modifications. The PSC ruling was generally favorable for the program and URC Agency interests and provides clarity on how the program will work, the initial cost to participate, and more. However, the PSC did not resolve every issue the URC Agency and RMP raised in this docket. For unresolved items, the Order provided guidance and clear action items for the communities and RMP to move forward.

The PSC approval of the Program on March 4, 2026, set off the 90-day ordinance adoption window, as required by the statute. **Each URC community has until June 2, 2026, to pass the**

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<sup>11</sup> Docket No: 25-035-06: <https://psc.utah.gov/2025/01/25/docket-no-25-035-06/>

<sup>12</sup> March 4, 2026 Order: <https://pscdocs.utah.gov/electric/25docs/2503506/3441662503506oapwm3-4-2026.pdf>



**required ordinance to formally adopt the Program.** More information about the ordinance is provided in the “Program Ordinance” section below.

*Program Solicitation*

Separately and ahead of the Program Application, on November 19, 2024, RMP filed an Application for Approval of Solicitation Process<sup>13</sup> with the PSC describing the proposed process to solicit bids from clean energy developers (Docket 24-035-55<sup>14</sup>). The PSC granted the application<sup>15</sup>, clearing the way for URC to issue a Request for Proposals (RFP) on May 22, 2025<sup>16</sup>. Fifteen bids were initially received by the July 10 RFP deadline, one of which was later withdrawn<sup>17</sup>. From there, these bids were evaluated and scored by URC technical consultants, and an “initial short list” of six projects was selected by URC for further evaluation by RMP. URC received the results of this analysis in December 2025 and used this information to create a “final short list”. In February 2026, the URC board approved Resolution 2026-02<sup>18</sup> selecting all four final short list projects for power purchase agreement (PPA) negotiations. PPA negotiations are currently underway and the process to execute an agreement with one or more projects will eventually coincide with follow up on the Program Application and preparations towards implementing the URC program.

**Program Details**

*Customer participation and opt-out*

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<sup>13</sup> See <https://pscdocs.utah.gov/electric/24docs/2403555/336616Application11-19-2024.pdf>

<sup>14</sup> Docket No. 24-035-55 on the PSC website: <https://psc.utah.gov/2024/11/19/docket-no-24-035-55/>

<sup>15</sup> See <https://pscdocs.utah.gov/electric/24docs/2403555/3397642403555ogrmpaam5-13-2025.pdf>

<sup>16</sup> URC RFP website: <https://www.urc2024rfp.com/>

<sup>17</sup> URC blog post regarding responses to the RFP: <https://www.utahrenewablecommunities.org/post/urc-closes-the-call-for-clean-energy-resources-the-response-was-outstanding>

<sup>18</sup> URC Resolution 2026-02 Resolution of the Board Selecting Projects for Contract Negotiation: <https://www.utah.gov/pmn/files/1387795.pdf>



The URC program was established under statute as an “opt-out” program, meaning that every eligible RMP customer in a community which adopts the program ordinance will be automatically enrolled with the option to exit at any time. Customers in these communities will see a new clean energy line item (“Schedule 100”) on their RMP bills as early as the first quarter of 2027. The new line item will only appear after certain additional processes by the Agency and RMP are completed and approved by the PSC.

This means that if our City Council adopts the ordinance, all eligible RMP customers in Holladay will be automatically enrolled when the Program commences, likely not until early 2027, with the choice to opt out. Customers will be able to exit the program at any time. There will be an initial “cancellation period” whereby customers exiting the program can do so without incurring a termination fee. After the “cancellation period” customers can still exit at any time but will be subject to a termination fee. The termination fees are outlined in Attachment B.

#### Initial program rate

One of the most significant outcomes of the PSC Order is the establishment of the initial program rate. The PSC Order established an initial residential flat rate totaling \$4 per month (\$3.88 per month plus a \$0.12 low-income program surcharge). This amount is in line with the Agency’s targeted dollar amount to keep the program affordable and accessible to customers.

The low-income proposal from the Agency was also approved by the PSC. Income-qualified residents who are on Schedule 3 (RMP’s Home Electric Lifeline Program, or HELP<sup>19</sup>) will see a monthly rate of \$3.88 which would be matched by a \$3.88 credit on their bill, making the program free for these customers.

For all other (non-residential) customer classes, the PSC approved a volumetric rate of \$0.00609 per kWh and a low-income surcharge of \$0.12 per month. Bill impacts for these commercial customers will depend on the amount of electricity they use each month.

#### Program rates over time

Rates will be adjusted periodically (not more than annually) in order to account for actual customer participation, annual administrative cost true-ups, and the program valuation and resource costs. Regular rate adjustments happen with all other utility ratemaking and are not

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<sup>19</sup> Information on RMP bill assistance: <https://www.rockymountainpower.net/my-account/payments/bill-payment-assistance.html>



unique to the URC program. It is not expected that future URC rates will increase significantly from the initial program rate. Importantly, the PSC in its Order recognized that future rates may even decline as the required administrative and resource reserve funds are established. Page 24 of the PSC Order states:

*While future Program rates may diverge from those under RMP's proposal contingent on later determinations regarding Resource Valuation and changes to other underlying variables, no evidence in the record suggests that Program rates are likely to meaningfully increase from the initial rates approved in this order. Instead, under RMP's proposal, they would decrease rather significantly after the first two years. At the Program's inception, customers will be deciding whether to opt-out with reference to rates that are likely to be higher than rates charged later, after the reserve balances are sufficiently established.*

While this is not guaranteed and will be influenced by multiple factors including additional future resource procurements, the PSC found it within the public interest to allow the Program to begin with an initial fixed rate of \$4 per month.

#### Customer noticing and estimated timeline

There are two distinct but important milestones in executing the Program, defined in the Order/State law.

- "Program Implementation" happens when the first customer notices are mailed.
- "Program Commencement" is when RMP initiates collection of Program rates.

Once the ordinance deadline of June 2 passes and RMP concludes its customer service upgrades (i.e. the "Startup Activities") which are estimated to take approximately five months, RMP customers in a participating community will receive their first official notices about the Program. The first noticing date is defined as the beginning of "Program Implementation."

All eligible RMP customers in communities that adopt the Ordinance will receive two notices that are separate from their bills. This includes at least one mailed notice. The second notice will be mailed or digital, depending on customer communication preferences (i.e. if the customer has signed up for online billing.) Large commercial customers on Schedules 8 or 9 that have an electric load of one megawatt or greater will be offered a noticing meeting, which may be conducted in-person or via video conference. All RMP customers in a participating community will be eligible for the Community Clean Energy Program except for customers with rooftop solar on Schedule 135.



The URC Agency forecasts that customer noticing will begin in late 2026. As required in the Act and Rules and the Utility Agreement, any community that enacts the program (by passing the ordinance) is responsible for reimbursing RMP for the cost of providing the two required notices to all program eligible RMP customers within the community's boundaries. This expense is estimated to be \$19,530 for Holladay.

After the first notices go out, there will be two billing cycles, or approximately 60 days, until the clean energy line item appears on RMP customer bills. This period of initial Program rate collection is defined as "Program Commencement." The Agency is estimating that Program Commencement will occur in early 2027.

Please note that Utah House Bill 238 from 2026 passed and is currently awaiting the Governor's signature. This bill adds additional requirements for the customer notices that are not expected to add additional burden to the already planned noticing process.

### **Program Ordinance**

#### *How the ordinance was developed*

A draft of the ordinance was included in the Program Application filed by RMP in 2025 as required by the Act and Rules. The ordinance was originally drafted in 2022 and 2023 by URC's outside attorney with input from several municipal attorneys representing communities on the URC Program Design Committee. The URC board adopted this first draft of the template ordinance through Resolution 2023-01<sup>20</sup> in January 2023. Prior to the filing of the Program Application, the board adopted an updated template ordinance through Resolution 2025-02<sup>21</sup>. This next version was updated to reflect changes to the Act and Rules that removed the requirement that communities adopt a renewable energy goal by the end of 2019 to be eligible to participate.

Following the March 4, 2026 PSC Order, URC board members and our outside attorney prepared final revisions to the template ordinance. These edits included minor changes like updating the date of the PSC order and other changes to clarify where program details live, whether in the

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<sup>20</sup> URC board resolution 2023-01: <https://www.utah.gov/pmn/files/929135.pdf>

<sup>21</sup> URC board resolution 2025-02: <https://www.utah.gov/pmn/files/1220655.pdf>



Act, Rules, Program Application, or PSC order. Please see the up-to-date ordinance in Attachment C.

Ordinance details

The ordinance must do two key things:

- Enact the approved program by the community adopting the ordinance and
- Make it clear that the PSC has the final say on how the program will work.

There are three sections in the ordinance that cover the following:

- *Preamble*: describes the history and context for development of the URC program, including the Act, Rules, Program Application, and PSC order. The preamble also lays out the steps Holladay took to be eligible to enact the program. The preamble is the one part of the ordinance that may look different for each of the 19 communities depending on how each community chooses to describe their reasoning for being part of the program.
- *Program adoption*: while short in length, this is the “action” of the ordinance - that the community’s governing body votes to adopt the Community Clean Energy Program.
- *Exhibit A*: provides an overview of the program, not by spelling out every detail regarding how the URC program works, but by referring to the PSC order, Administrative rules, and Legislative Act (HB 411) for specific details. Exhibit A also describes key elements of the approved program that will occur if Holladay adopts the ordinance. This includes:
  - Enabling all retail electricity customers in the current and future boundaries of Holladay to participate in the Program. Customers with rooftop solar are eligible to participate, except those on Schedule 135 (the older net metering schedule).
  - Defining the program “Implementation Date” as the date when RMP sends out its first notices to customers of their forthcoming enrollment in the Program and describing the noticing requirements of RMP.
  - Explaining that eligible customers will be enrolled in the Program if they receive notices and decline to opt-out by the date used in the notices and that any customer in a participating community who is not enrolled in the Program may opt-in at any time. Customers in the program can exit at any time.
  - Acknowledging the Termination Fees for customers who opt out after the cancellation period and situations when Termination Fees will not occur.



- Describing the process and approvals needed for clean energy acquisition to serve the Program.
- Acknowledging that the PSC determines the Program rate and can approve adjustments to the rates periodically.
- Acknowledging that RMP is responsible for billing customers and notifying them of changes to the Program rate.
- Describing the responsibilities of the City with the program, including:
  - That Holladay] has participated in the design and approval of the Program and will continue to participate in future decisions regarding clean energy resource solicitation, acquisition, and other issues.
  - That Holladay entered into the Utility Agreement with RMP regarding the program. The City signed the Utility Agreement on November 2, 2023. The Utility Agreement is consistent for all communities and RMP, as required by statute.
  - Per the Utility Agreement, Holladay will reimburse RMP for their costs to provide the two required notices to all eligible customers within our boundary.
  - That City has already allocated and paid funds (when we joined the Agency) which, in part, were used to reimburse the OCS and DPU for their costs of contracting third-party expertise to evaluate the program.

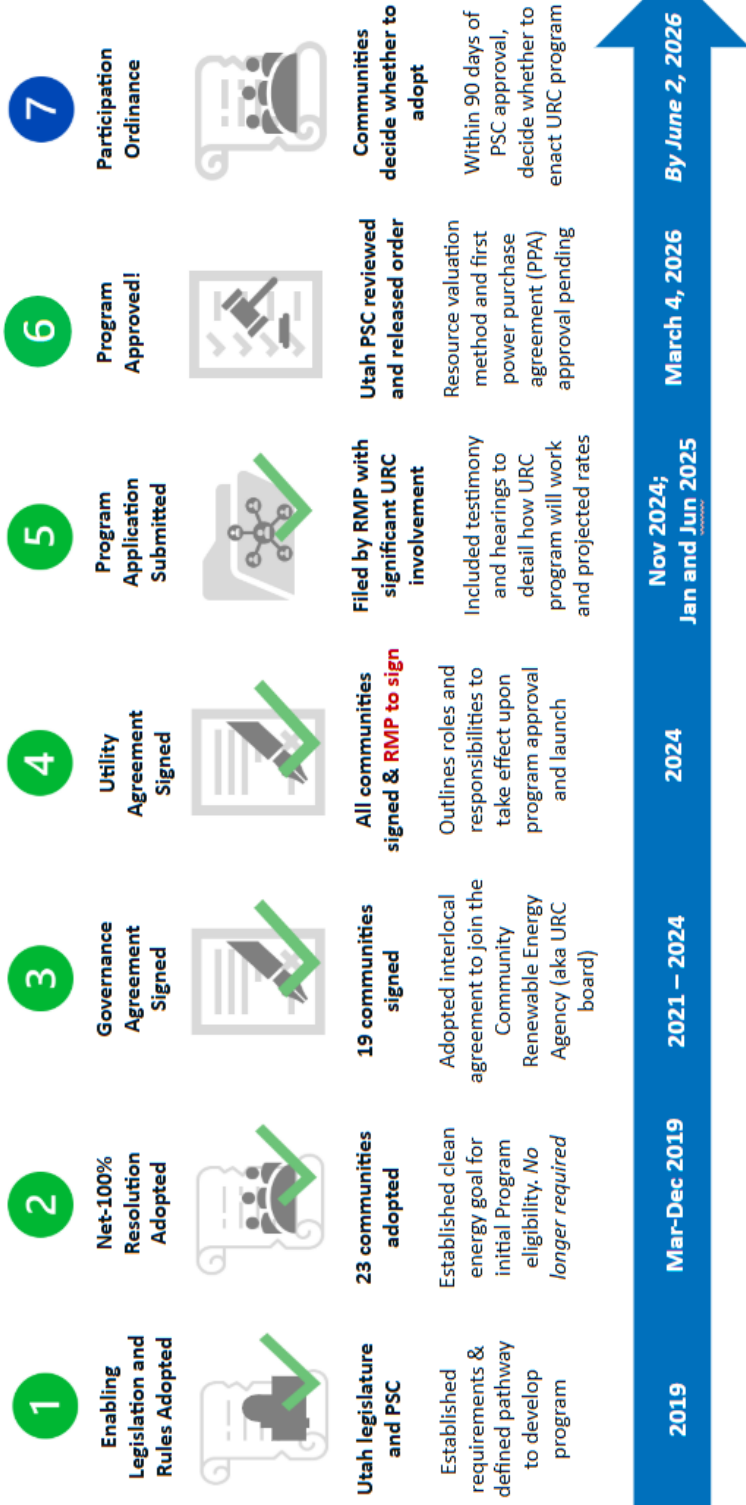
### **Summary, Next Steps, and Requested Action**

After seven years of thoughtful, intentional, and complex work to design, negotiate, and apply for approval, the Community Clean Energy Program has been approved by the Utah Public Service Commission. This milestone starts a 90-day clock for each of the 19 communities involved in URC to consider enacting the approved program by adopting the program ordinance by June 2, 2026. The PSC order established an initial program rate for residential and non-residential customers and approved what was proposed and some modifications to the customer noticing and opt out process. Some details of the program, including the specific methodology of how program resources will be valued and the approval of the first program resource will require follow up with the PSC. URC will continue working with RMP and the other parties to the PSC docket to pursue and seek approval for these follow up items in parallel to the ordinance adoption timeline.



ATTACHMENT A

# URC program development process





ATTACHMENT B

Attachment G  
Page 6 of 7



P.S.C.U. No. 51

Original Sheet No. 100.6

ELECTRIC SERVICE SCHEDULE NO. 100 - Continued

**TERMINATION FEE:** A Participating Customer that chooses to exit the Program after the Cancellation Period, set forth by R746-314-101(3), applicable to the customer will be subject to the following Termination Fee:

Schedules (Residential)	One-Time Termination Fee
1 – Residential	
2 – Residential Service Optional Time of Day Rider Experimental	\$30
2E – Residential Service Electric Vehicle Time of Use Pilot	
3 – Low Income Lifeline Program Residential Service	\$0

Schedules (Non-Residential)	One-Time Termination Fee	Calculation Method, if based on kW
23 – General Service Distribution Voltage Small Customer		
7 – Security Area Lighting	\$30	
10 – Irrigation and Soil Drainage Pumping Power Service		
6 – General Service Distribution Voltage		
6A – General Service Energy Time of Day Option		
8 – Large General Service 1,000 kW and Over Distribution Voltage	\$6 per Avg kW	Avg kW is the average Facilities kW over the prior 12-month period
9A – General Service High Voltage Energy Time of Day Option		
9 – General Service High Voltage		
11 – Street Lighting Company Owned System	\$0.96 per kW	Bulb wattage at the time of termination
12 – Street Lighting Customer Owned System		
15 – Outdoor Nighttime Lighting Service Traffic and Other Signal System Service Customer-Owned System	\$0.96 per Avg kW	Avg kW is the average Facilities kW over the prior 12-month period
22 – Indoor Agricultural Lighting Service 1,000 kW and Over		

**SPECIAL CONDITIONS:**

1. Program Rates and Terms in this schedule will be subject to change by the Commission.
2. If a person attempts to evade the Program rules through a change in name, identity or legal status, or otherwise, that person may be subject to Program rules, including payment of applicable termination fee, subject to Commission determination.
3. Termination fees may not be considered as part of the unpaid amount for any residential customer for purposes of account termination or disconnection.

Issued by authority of Report and Order of the Public Service Commission of Utah in Docket No. 24-035-06

FILED: January 24, 2025

EFFECTIVE: September 1, 2025



**P.S.C.U. No. 51**

**Original Sheet No. 100.7**

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**ELECTRIC SERVICE SCHEDULE NO. 100 - Continued**

4. Rocky Mountain Power will put forth good faith efforts to determine Eligible Customers by using available tax identifiers or, for annexed customers, a list of service addresses cross-referenced to a list provided by the annexing community. In the event a customer is accidentally enrolled in the Program, despite not being an Eligible Customer, Rocky Mountain Power shall unenroll the customer with no Termination Fee and will refund the accidentally enrolled customer the difference between program rates and charges that was billed for the lesser of:
  - a. The time the customer was accidentally enrolled; or
  - b. One year.

**ELECTRIC SERVICE REGULATIONS:** Service under this Schedule will be in accordance with the terms of the Electric Service Agreement between the Customer and the Company. The Electric Service Regulations of the Company on file with and approved by the Public Service Commission of the State of Utah, including future applicable amendments, will be considered as forming a part of and incorporated in said Agreement.



ATTACHMENT C

The final program ordinance for consideration