



**NOTICE OF A MEETING OF THE
CITY OF HOLLADAY CITY COUNCIL
THURSDAY, APRIL 16, 2026**

PUBLIC NOTICE IS HEREBY GIVEN that the Holladay City Council will hold a Council meeting on **Thursday, April 16, 2026 at 6:00 pm**. Members of the Council may participate by electronic means if needed. The Council Chambers shall serve as the anchor location.

** Agenda items may be moved in order, sequence and time to meet the needs of the Council*

All documents available to the City Council are accessible on the City's website or in this agenda. Interested parties are encouraged to watch the **live video stream** of the meeting - [agendas/https://holladayut.gov/government/agendas_and_minutes.php](https://holladayut.gov/government/agendas_and_minutes.php)

To provide a public comment or make a comment during any public hearing, may do so in the following ways:

1. **In-person attendance:** at Holladay City Hall
2. **Email** your comments by 5:00 pm on the date of the meeting to scarlson@holladayut.gov

AGENDA

- I. **Welcome** – *Mayor Fotheringham*
- II. **Pledge of Allegiance** –
- III. **Public Comments**
Any person wishing to comment on any item not otherwise on the agenda may provide their comment via email to the Council before 5:00 p.m. on the day of the meeting to scarlson@holladayut.gov with the subject line: Public Comment. Comments are subject to the Public Comment Policy set forth below
- IV. **Consideration of Resolution 2026 –07 Approving a Reciprocal Parking License and Maintenance Agreement with the Church of Jesus Christ of Latter-Day Saints**
- V. **City Manager Report** - *Gina*
- VI. **Council Report & District Issues**
- VII. **Reconvene in a Work Meeting:**
 - a. **UFA 101 – Governance & Budget**
 - b. **Discussion on 2026 Fireworks Map**
 - c. **Continued Business License Fee Study Discussion**
 - d. **Review of Retreat Goals and Priorities**
 - e. **Calendar**
Council Meetings – April 23, May 7,14 & 21
- VIII. **Closed Session For the Purpose(s) Described in U.C.A. 52-4-204 and 205**

Public Comment Policy & Procedure: During each regular Council Meeting there will be a Public Comment Time. The purpose of the Public Comment Time is to allow citizen's access to the Council. Citizens requesting to address the Council will be asked to complete a written request form and present it to the City Recorder. In general, the Chairman will allow an individual three minutes to address the Council. A spokesman, recognized as representing a group in attendance, may be allowed up to five minutes. Comments which cannot be made within these time limits should be submitted in writing to the City Recorder prior to noon the day before the meeting so they can be copied and distributed to the Council. At the conclusion of the Citizen Comment time, the Chairman may direct staff to assist the citizen on the issue presented; direct the citizen to the proper administrative department(s); or take no action. This policy also applies to all Public Hearings.

CERTIFICATE OF POSTING

I certify that the above agenda notice was posted at Holladay City Hall, the City website www.holladayut.gov, the Utah Public Notice website www.utah.gov/pmn, and the Holladay Library.

DATE POSTED: Tuesday, April 14, 2026

*Stephanie N. Carlson, MMC, City Recorder
City of Holladay*

Reasonable accommodation for individuals with disabilities or those needing language interpretation services can be provided upon request. For assistance, please call the City Recorder's office at 272-9450 at least three days in advance. TTY/TDD number is (801)270-2425 or call Relay Utah at #7-1-1

CITY OF HOLLADAY

RESOLUTION NO. 2026-

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF HOLLADAY APPROVING
A RECIPROCAL PARKING LICENSE AND MAINTENANCE AGREEMENT WITH THE
CHURCH OF JESUS CHRIST OF LATTER-DAY SAINTS**

WHEREAS, the Church of Jesus Christ of Latter-Day Saints (“CHC”) is the owner of certain real property located generally at 1750 Spring Ln, Holladay, Utah 84117 (the “CHC Property”); and

WHEREAS, the City leases certain real property adjacent to the CHC Property located generally at 5315 S. 1700 E., Holladay, Utah 84117 (the “City Property”); and

WHEREAS, the City desires to use a portion of the CHC Property to provide vehicular and pedestrian access to and from the City Property; and

WHEREAS, the City Council of the City of Holladay desires to enter into an agreement with CHC to memorialize their obligations and understandings;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Holladay as follows:

Section 1. Approval. That certain Reciprocal Parking License and Maintenance Agreement between the Church of Jesus Christ of Latter-day Saints and the City of Holladay is hereby approved. The Mayor of the City of Holladay is hereby authorized to sign the Agreement for and in behalf of the City.

Section 2. Severability. If any section, part or provision of this Resolution is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Resolution, and all sections, parts and provisions of this Resolution shall be severable.

Section 3. Effective Date. This Resolution shall become effective immediately upon its approval by the City Council.

PASSED AND APPROVED this day of March, 2026.

HOLLADAY CITY COUNCIL

By: _____
Paul Fotheringham, Mayor

RECIPROCAL PARKING LICENSE AND MAINTENANCE AGREEMENT

[PN: 515-7730]

THIS RECIPROCAL PARKING LICENSE AND MAINTENANCE AGREEMENT (this “**Agreement**”) is made this ___ day of _____ 2026 (the “**Effective Date**”), by and between THE CHURCH OF JESUS CHRIST OF LATTER-DAY SAINTS, a Utah corporation sole (“**CHC**”), and CITY OF HOLLADAY (the “**City**”). CHC and the City are sometimes individually referred to herein as a “**Party**” and collectively as the “**Parties**.”

RECITALS

A. CHC is the owner of certain real property located generally at 1750 Spring Ln, Holladay, Utah 84117 as more particularly described on Exhibit A attached hereto (the “**CHC Property**”).

B. City leases certain real property adjacent to the CHC Property located generally at 5315 S. 1700 E., Holladay, Utah 84117 as more particularly described on Exhibit B attached hereto (the “**City Property**”).

C. The City desires to use a portion of the CHC Property to provide vehicular and pedestrian access to and from the City Property, with such portion of the CHC Property running along the west side of the CHC Property and leading to the parking lot of the City Property as depicted on Exhibit C attached hereto, which is utilized by both CHC and the City (the “**Drive Aisle**”).

D. The Parties desire to enter into this Agreement to memorialize their maintenance obligations with respect to the Drive Aisle (“**Drive Maintenance**”) and to provide each Party a license to access and park on the parking lots located on the other Party’s property, subject to the terms and conditions set forth herein.

TERMS AND CONDITIONS

NOW, THEREFORE, in consideration of the premises, the mutual promises and covenants contained herein, and other good and value consideration which are hereby acknowledged by the parties, CHC and the City hereby agree and promise as follows:

1. **Incorporation of Recitals.** The recitals set forth above are fully incorporated herein by this reference.

2. **Licensed Space; Use.** CHC grants to the City, including its employees, contractors, invitees and guests, a license to access and use the parking area of the CHC Property for vehicle parking purposes and for no other purpose (collectively, the “**City Licensed Space**”) inasmuch as such use does not interfere with or prevent CHC from using the City License Space to support its own use of the CHC Property as a religious meetinghouse and subject to the prohibitions below. The City grants to CHC, including its employees, parishioners, contractors and guests, a license to access and use the parking area of the City Property for vehicle parking purposes and for no other purpose at times when parking on the CHC Property is insufficient to support the use of the CHC Property as a religious meetinghouse (the “**CHC Licensed Space**”). The City Licensed Space and the CHC Licensed Space are sometimes referred to hereinafter collectively as the “**Licensed Space**.” Each Party agrees to coordinate with the other Party regarding the use of the Licensed Space, including providing advanced written notice of any events that will impact the portion of the Licensed Space owned by the other Party, to minimize conflicts and the conflicted use of the Licensed Space. The Parties agree to avoid scheduling events that are likely to use the full Licensed Space on the same date.

The City may use the City Licensed Space for the uses permitted herein. The City is expressly prohibited from allowing any of the following to be done or any of the following conditions to exist on the City Licensed Space: (a) any commercial activity; (b) any public or private nuisance; (c) any business, trade or activity which, in CHC's sole opinion, is noxious, unreasonably noisy, or offensive; (d) the making, storing, reading, showing, viewing, playing, listening, renting, selling, transmitting, receiving or distributing of any material, regardless of form or medium, having, in CHC's sole opinion, morally offensive content appealing to prurient interest in sex; (e) the manufacture, storage, sale or consumption of drugs, alcoholic beverages, or tobacco products, except the legal personal use or storage for legal personal use of drugs for medicinal purposes; (f) any gambling; or (g) any conduct or condition which, in CHC's sole opinion, is illegal or morally offensive but not otherwise expressly mentioned above and, in such case, the City shall not be deemed in default of this Agreement if the City immediately eliminates such conduct or condition upon receiving written notice from CHC to do so.

3. **Drive Aisle Maintenance.** CHC will pay 50% of the actual cost of the Drive Maintenance and the City will pay the remaining 50% of the Drive Maintenance. CHC will be responsible for the maintenance of the Drive Aisle, including but not limited to snow removal and asphalt repair. If there is need for any Drive Maintenance that results from the negligent or willful acts of either Party or its agents, then that Party shall be responsible for the entire cost of the maintenance and repairs. In the event that either Party disturbs landscaping, lawn, bushes, sprinkling systems, paving, gutter, sidewalks or other improvements in the exercise of its rights or responsibilities set forth herein, then said Party agrees to promptly restore such improvements to the condition they were in prior to disturbance.

The Drive Aisle will be maintained in accordance to the guidelines established for maintenance of a standard public road. In the event the Drive Aisle is not maintained to this Standard, then the other Party may upon 30 days' notice to the Party responsible for the maintenance, perform the requisite maintenance, and the Party responsible for the maintenance agrees to promptly pay the reimbursement percentage of the actual cost of the Party performing the maintenance.

4. **Reimbursement/Lien.** If a Party fails to pay its share of any maintenance costs incurred by another Party within thirty (30) days of receiving written notice from the Party requesting reimbursement, such failure shall constitute a default under this Agreement and the appropriate performing Party may thereafter institute legal action against such non-performing Party for reimbursement, plus interest from the date said bill was due and payable to and including the date said bill is paid, at a reasonable amount of interest.

The Drive Maintenance costs shall be reasonable and comparable to the then prevailing costs for like or similar labor, services, and materials in Salt Lake County, Utah and any dispute as to whether or not such costs are reasonable and comparable as aforesaid shall be determined by arbitration in Salt Lake County, Utah ("**Arbitration**") conducted by an arbitrator mutually acceptable to the Parties and such rules as it shall apply, or, if the Parties are not able to mutually agree on an arbitrator, then the American Arbitration Association or any successor in interest thereto according to its rules for commercial disputes.

5. **Term of Agreement.** The term of this Agreement shall commence on the Effective Date and shall continue for a period of thirty (30) years thereafter (the "**Initial Term**"), with either party having the right to terminate this Agreement at any time by giving the other party thirty (30) days' prior written notice. After the Initial Term, unless earlier terminated, this Agreement will automatically renew for successive one (1) year periods until either party terminates the Agreement by giving the other party thirty (30) days prior written notice.

6. **License Fee.** Neither party shall be obligated to pay to the other party any monetary amount as a license or user fee under this Agreement. The reciprocal use of the Licensed Space and the terms and conditions of this Agreement are the consideration for this Agreement. The parties hereby acknowledge and agree that the value of the rights granted to each party herein are equal in value and that no additional consideration or benefit is granted to either party.

7. **Maintenance and Repairs.** During the term of this Agreement, CHC, at its sole cost and expense, will maintain the City Licensed Space in a good and clean condition, subject to ordinary wear and tear, and the City, at its sole cost and expense, will maintain the CHC Licensed Space in a good and clean condition, subject to ordinary wear and tear.

8. **Insurance.** Each of the parties shall obtain and maintain a policy of general commercial liability insurance sufficient to insure their respective interests against claims for personal injury, bodily injury, death, and property damage occurring on, in or about the Licensed Space. CHC's insurance obligation under this section may be satisfied via self-insurance.

9. **Indemnification.** For purposes of this section, CHC is the "Licensor" with respect to the City Licensed Space, and the City is the "Licensee." With respect to the CHC Licensed Space, the City is the "Licensor" and CHC is the "Licensee." Licensor will not be liable for any loss, damage, injuries or other casualty of whatsoever kind to person or property, by whomsoever caused, arising out of resulting from or in any way related to the use of the Licensed Space pursuant to this Agreement. Each Licensee shall indemnify Licensor and its officers, employees, agents, and invitees against liability for any and all costs, expenses, attorneys' fees, expert fees, investigative and discovery costs, and all other sums which Licensor may become obligated to pay (whether or not actually paid by Licensor) on account of any claim of liability arising out of Licensee's use of the Licensed Space pursuant to this Agreement. Nothing herein shall be construed to require Licensee to indemnify Licensor for Licensor's own negligence.

10. **Notices.** All notices, requests, demands, and other communications hereunder shall be in writing and shall be given by: (i) established express delivery service which maintains delivery records, (ii) hand delivery, or (iii) certified or registered mail, postage prepaid, return receipt requested, to the Parties at the addresses set forth below, or at such other address as the Parties may designate by written notice from time to time. Communications may also be given by fax, provided the communication is concurrently given by one of the above methods. Notices are effective upon receipt, or upon attempted delivery if delivery is refused or if delivery is impossible because of failure to provide a reasonable means for accomplishing delivery.

CHC's Notice Address: The Church of Jesus Christ of Latter-day Saints
Attn: Ireta Ringer [Property No. 515-7730]
50 East North Temple, 12th Floor
Salt Lake City, UT 84150
Email: ireta.ringer@churchofjesuschrist.org

With a copy to: Kirton McConkie
Attn: Ryan Wallace
50 East South Temple, Suite 400
Salt Lake City, Utah 84111
Email: rtwallace@kmclaw.com

City's Notice Address: City of Holladay
Attn: City Manager
4580 S. 2300 E.
Holladay, UT 84117

11. **Miscellaneous Provisions.**

11.1 **Integration; Amendment in Writing.** This Agreement is and shall be considered to be the only agreement or understanding between the Parties with respect to the subject matter hereof. All negotiations and oral agreements acceptable to both Parties have been incorporated herein. It may not be amended or modified by any act or conduct of the Parties or by oral agreement, unless reduced to writing and executed by the Parties.

11.2 **Successors and Assigns.** All of the rights and obligations of the Parties under this Agreement shall be binding upon and inure to the benefit of the respective heirs, executors, and permitted successors and assigns of CHC and the City.

11.3 **Authority.** The Parties represent that the individuals who execute this Agreement are duly authorized to execute this Agreement on behalf of CHC or THE CITY, as the case may be, that the Parties named are all the necessary and proper parties, and that no other signature, act or authorization is necessary to bind such entity to the provisions of this Agreement.

11.4 **Not a Partnership/No Third Party Beneficiaries.** In assuming and performing the obligations of this Agreement, CHC and the City are each acting as independent parties and neither shall be considered or represent itself as a joint venturer, partner, agent, or employee of the other. There is no intent by either Party to create or establish third party beneficiary status or rights in any third party, and no such third party shall have any right to enforce any right or enjoy any benefit created or established under this Agreement.

11.5 **Counterparts.** This Agreement may be executed in one or more counterparts, each of which shall be deemed an original, but all of which together shall constitute but one and the same instrument.

[signatures to follow]

IN WITNESS WHEREOF, this Agreement has been executed as of the Effective Date.

CHC:

THE CHURCH OF JESUS CHRIST OF
LATTER-DAY SAINTS,
a Utah corporation sole

CITY:

CITY OF HOLLADAY

By: _____

By: _____

Name: _____

Name: _____

Its: _____

Its: _____

Date: _____

Date: _____

Exhibit A

Legal Description of the CHC Property

Beginning at a point N89°00'50"W 326.09 feet and S00°25'00"W 33.00 feet from a monument at the intersection of Spring Lane and 1830 East Street located in Salt Lake County, State of Utah, and running thence S00°25'00"W 115.80 feet; thence S89°00'00"E 109.59 feet; thence S00°09'00"E 337.38 feet; thence West 222.24 feet; thence N89°06'01"W 243.53 feet; thence N00°14'00"W 79.90 feet; thence S89°56'00"W 30.02 feet; thence N00°04'00"W 23.70 feet to a 226.50 foot radius curve to the left; thence northwesterly along the arc of said curve 84.07 feet, through a central angle of 21°15'59" (chord bears N10°42'00"W 83.50 feet) to a point of reverse curvature; thence northerly along the arc of a 280.00 foot curve 24.156 feet through a central angle of 4°56'35" (chord bears N18°51'43"W 24.15 feet); thence S89°07'45"W 10.25 feet; thence N00°51'15"W 265.90 feet to a point on a 636.80 foot radius curve to the left (center bears N13°44'10"E); thence along the arc of said curve 141.71 feet through a central angle of 12°45'00" (chord bears S82°38'20"E 141.41 feet); thence S89°00'50"E 102.25 feet; thence South 20.00 feet; thence S89°00'50"E 75.00 feet; thence North 20.00 feet; thence S89°00'50"E 106.57 feet to the point of beginning.

LESS the following:

Beginning at a point North 780.81 feet and East 380.931 feet from the South Quarter corner of Section 9, Township 2 South, Range 1 East, Salt Lake Base and Meridian (Basis of bearing is along the monument line between the Southeast corner and the South Quarter corner of said section, N89°18'50"W a distance of 2,641.806 feet) and running thence N00°51'15"W 69.339 feet; thence S45°00'00"E 0.714 feet; thence around a curve to the left through a central angle of 08°29'46" an arc distance of 41.520 feet a chord bearing of S06°22'47"E 41.482 feet; thence around a curve to the left through a central angle of 05°40'11" an arc distance of 27.966 feet a chord bearing of S10°47'53"E 27.954 feet; thence S89°07'40"W 9.319 feet to the point of beginning.

SUBJECT to a right of way over the following:

Beginning at a point N00°14'00"W 99.58 feet and N89°07'45"E 272.20 feet and N00°51'15"W 265.90 feet from the southwest corner of Lot 20, Crestwood Subdivision, a subdivision located in Section 9, Township 2 South, Range 1 East, Salt Lake Base and Meridian, and said point of beginning is located on the south line of Spring Lane on a curve to the left, the center of which is N13°44'10"E 636.83 feet, and running thence southeasterly along the arc of said curve and south line 30.82 feet; thence S00°51'15"E 183.86 feet to a point of a 250 foot radius curve to the left; thence southeasterly along the arc of said curve 89.36 feet to a point of a reverse curve to the right, the center of which is S68°40'00"W 256.50 feet; thence southeasterly along the arc of said curve 95.21 feet to a point of tangency; thence S00°04'00"E 23.70 feet; thence S89°56'00"W 30.00 feet; thence N00°04'00"W 23.70 feet to a point of a 226.5 foot radius curve to the left; thence northwesterly along the arc of said curve 84.07 feet to the point of a reverse curve to the right, the center of which is N68°40'00"E 280.00 feet; thence northwesterly along the arc of said curve 100.08 feet to a point of tangency; thence N00°51'15"W 190.90 feet to the point of beginning.

Exhibit B

Legal Description of the City Property

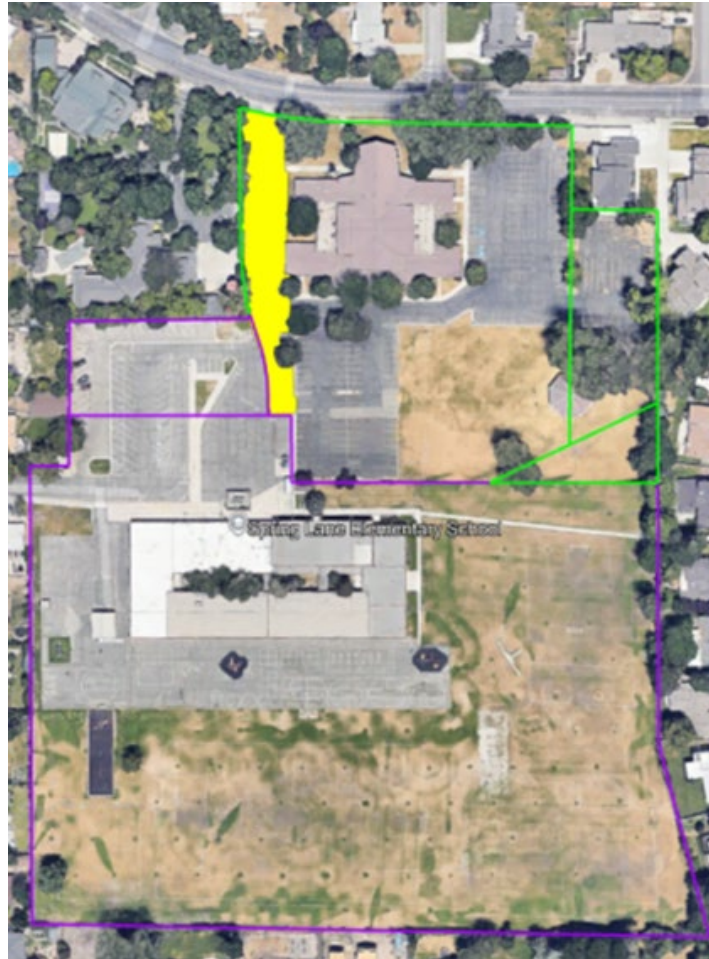
PARCEL # 22-09-452-007-0000


BEG 1.5 CHS E OF S ¼ COR, SEC 9, T 2S, R 1E, S L M; N 0-14' W 585.42 FT; E 50 FT; N 0-14' W 64.39 FT; N 89-56' E 285.25 FT; S 85.81 FT; E 466.55 FT; S 332.69 FT M OR L; S 14-50'04" E 253.65 FT; N 89-19' W 870.52 FT TO BEG 11.53 AC

Exhibit C

Depiction of the Drive Aisle

The area shaded in yellow below:






Unified Fire Authority & The City of Holladay





Governance, Partnership Structure,
and Fiscal Overview

Prepared For:	City of Holladay Council
Focus Areas:	Structural History, Fiduciary Oversight, Member Fee Economics
Status:	Direct Member Profile

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Executive Summary: The Partnership at a Glance

 <p>695 Personnel / 26 Stations</p> <p>Scale of Operations: Utah's largest fire agency, providing regionalized response across 15 municipalities and unincorporated Salt Lake County.</p>	 <p>17-Member Board</p> <p>Governance Model: Holladay maintains a dedicated, voting seat on the Board of Directors, ensuring direct ownership and strategic control over the agency, with Holladay's Mayor Paul Fotheringham currently serving as Chair of the UFA board.</p>
 <p>Direct Member Status</p> <p>Financial Structure: Unlike UFSA members, Holladay pays a proportional Member Fee directly from its general fund and owns its local station, retaining total municipal autonomy over property taxes.</p>	 <p>Station 104</p> <p>Localized Value: Holladay receives hyper-local neighborhood protection backed by a massive regional infrastructure of Heavy Rescue, HazMat, and Wildland specialties.</p>

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The Evolution of UFA: From Customer to Co-Owner

**Era 1: County Department
(1921–2003)**

→

**Era 2: The Genesis of UFA
(2004)**

→

**Era 3: Refined Partnership
(2019–Present)**

Before its incorporation in 1999, the area that is now Holladay received fire protection services from the Salt Lake County Fire Department. The relationship was that of a service recipient within the county structure, not a partner.

In 2004, the Salt Lake County Fire Department merged with several municipal fire departments to create the Unified Fire Authority (UFA). Holladay, as a newly incorporated city, joined as a founding member, transitioning from a customer to a partner in this regional agency.

The interlocal agreement was refined to clarify member roles and governance. Holladay solidified its position as a direct member and co-owner, with a voting seat on the Board of Directors, ensuring direct oversight and strategic control over fire and EMS services.

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3

Governance Dynamics & Political Representation

Holladay's Seat:
Appoints one elected official (Historically demonstrating leadership, such as Mayor Fotheringham serving as Board Chair).

Composition: 17 Elected Officials representing 16 municipalities + Salt Lake County

Decision-Making Protocol

Primary Method

Changes making the budget raited on each municipality's contribution, ensuring larger financial stakeholders maintain equitable influence.

The Financial Safeguard (Weighted Voting)

Weighted voting may be invoked while adopting a tentative or final budget, or any budget amendments.

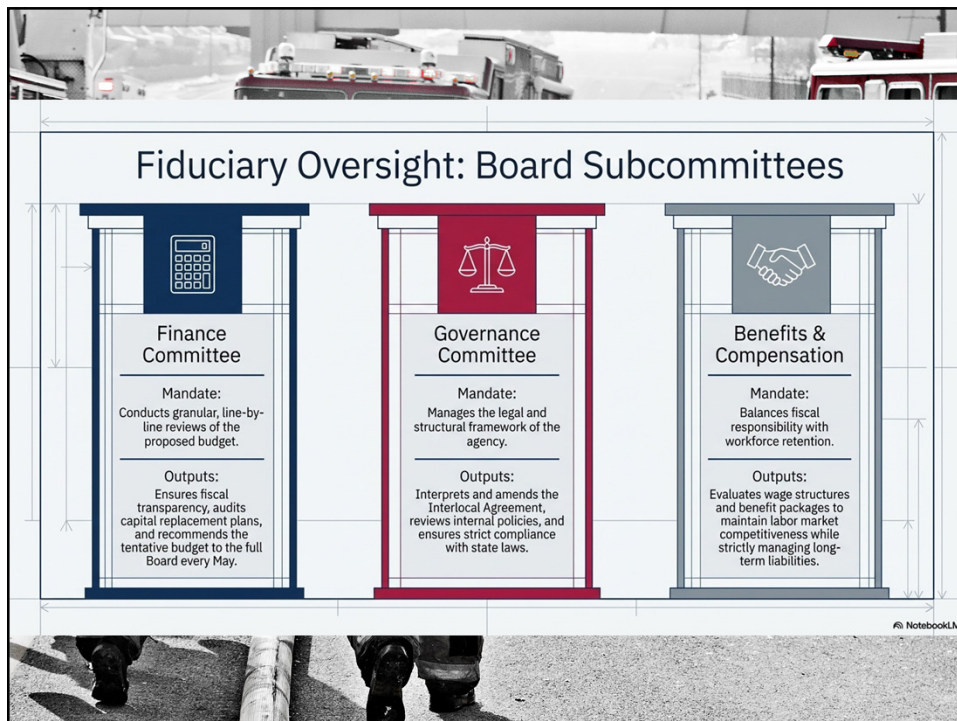
Power is distributed proportionally based on each municipality's financial contribution, ensuring larger financial stakeholders maintain equitable influence.

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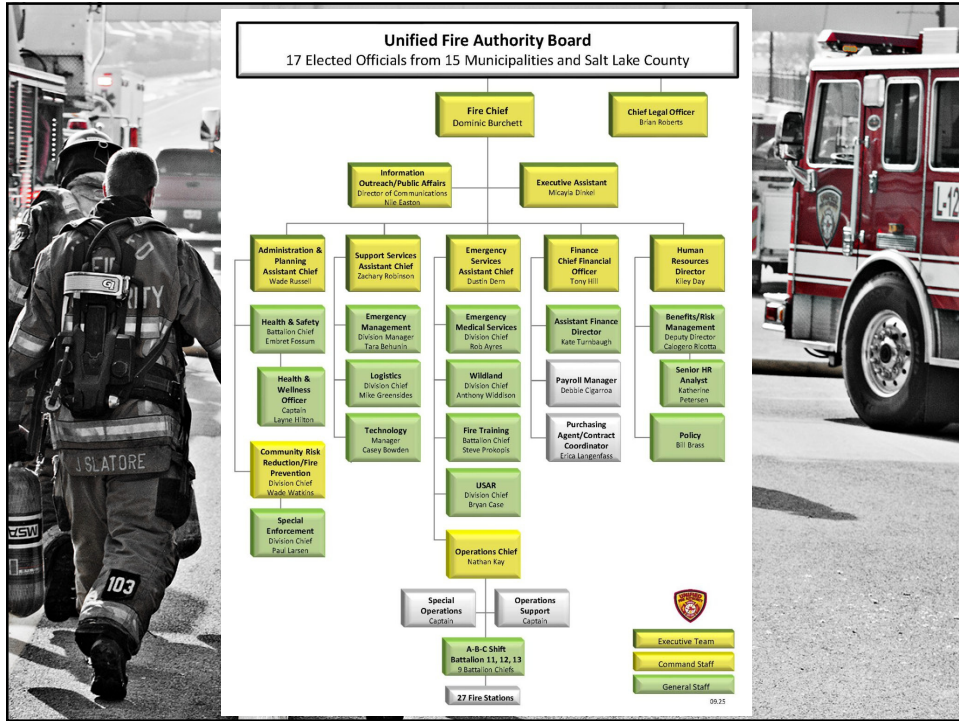
4

FY24/25 WEIGHTED VOTE			
50% POPULATION - 50% MEMBER FEE - July 1, 2024 - June 30, 2025			
MEMBER	POPULATION	MEMBER FEE	WEIGHT
Alta Town	0.05%	0.83%	0.44%
Brighton Town	0.10%	1.38%	0.74%
Copperton Town	0.17%	0.14%	0.15%
Cottonwood Heights City	7.04%	6.69%	6.87%
Eagle Mountain City	12.28%	9.68%	10.98%
Emigration City	0.30%	0.83%	0.57%
Herriman City	12.67%	7.81%	10.24%
Holladay City	6.52%	4.33%	5.43%
Kearns City	7.60%	4.68%	6.14%
Magna City	7.20%	5.45%	6.32%
Midvale City	7.74%	7.42%	7.58%
Millcreek City	13.18%	18.00%	15.59%
Riverton City	9.38%	8.93%	9.16%
Salt Lake County - Deputy Mayor (50%)	1.08%	5.91%	3.49%
Salt Lake County - Council (50%)	1.08%	5.91%	3.49%
Taylorsville City	12.51%	11.10%	11.80%
White City	1.11%	0.91%	1.01%
TOTAL	100.00%	100.00%	100.00%

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UFSA Member	Direct Member (Holladay)
Entity Structure: A separate legal entity and special service area acting as a taxing district.	Entity Structure: A Contracting Entity maintaining total municipal separation from the taxing district.
Funding Mechanism: Levies property taxes directly on residents to fund operations and capital.	Funding Mechanism: Pays a single, comprehensive Member Fee directly from the city's municipal general fund.
Asset Ownership: The service area owns, constructs, and maintains the fire stations.	Asset Ownership: The municipality (Holladay) owns, constructs, and maintains its own local fire stations.

Bottom Line: Holladay's model ensures the city retains complete control over local taxation methods while successfully purchasing comprehensive, regional fire and EMS services.

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The Member Fee System: Proportional Costing Equation

First Due Area

+

Loaded Crew Cost

+

Regional Overhead

-

Offsets

=

Total Member Fee

Cost is calculated based on the geographic zone where Station 104 is the primary responder, tied directly to localized service demands.	Calculates the exact cost to staff an engine/truck company 24/7 (e.g., ~\$2.16M for 3-person, ~\$2.56M for 4-person), including minimum staffing overtime constraints.	A proportional slice of shared administrative, logistical, and specialized operational costs.	Offsets & Excess Balance Subtracts external revenues and returns a portion of any excess fund balance directly to the municipality.
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Fiscal Discipline: Budget Philosophy & Health

GL	ACTUAL FY15-16 Finance 88	ACTUAL FY16-17 Finance 88	ACTUAL FY17-18 Finance 88	BEGINNING FY18-19 Finance 88	FINAL FY18-19 Finance 88	PROPOSED FY19-20 Finance 88	TENTATIVE FY13-20 Finance 88	ADOPTED FY19-20 Finance 88	BEGINNING FY10 to FY20 BUDGET
1032	0	0	88,454	83,987	83,987	69,697	69,697	69,697	13.8%
1034160	0	0	88,454	83,987	83,987	69,697	69,697	69,697	-17.0%
1035	74	160	56	0	0	0	0	0	0.0%
1039105	67,389	89,138	182,139	100,000	124,000	200,000	200,000	200,000	100.0%
10395									0%
10396									0%
10393									0%

Structural Balance

The budget is strictly prepared in accordance with the Uniform Fiscal Procedures Act for Cities (UCA 10-6), ensuring uncompromising municipal compliance.

Reserve Buffers

UFA strictly maintains projected fund balances at or above state-required minimums.

Ending fund balance targets 8.5% to provide a fiscal buffer — for emergency contingencies.


Overhead Efficiency

Constant scrutiny ensures essential services are delivered with minimal administrative bloat.

Support services historically represent only ~14.8% to 16.1% of the total budget.

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UFA General Fund: System-Wide Cost Drivers

Major System-Wide Cost Drivers	
Personnel & Overtime	Maintains the “hard floor” daily minimum staffing across all 26 stations to ensure response reliability.
Healthcare Costs	Manages industry-wide health insurance escalations while maintaining an 80/20 employee split.
Capital Outlay	Finances apparatus lifecycle replacements strictly without triggering single-year tax spikes.


Financial Philosophy

UFA pools the risk. Instead of one city absorbing a massive hit for a catastrophic incident or a major equipment failure, costs are stabilized and predictably modeled across the entire regional network.




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Capital & Asset Management Lifecycle




Lifecycle Management Schedule		
Type 1 Engines	10 to 12-year lifespan	Current Replacement: 1,055,000
Type 6 Engines / Ambulances	Strict rotation schedules	Ensures zero-fail response reliability
Fund Mechanics	Dedicated capital projects fund	Financed through rotating lease cycles

The Direct Member Benefit: Holladay is not required to independently bond for or purchase a \$1,055,000 fire engine. Apparatus procurement, heavy maintenance, and scheduled replacement are seamlessly built into the proportional, predictable Member Fee.




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Holladay Local Profile: Station 104




Location	Station 104 (City of Holladay)
Apparatus & Staffing	Station 104 is staffed by a 4-person engine and a 2-person ambulance, operating 24/7. The engine is a fully equipped apparatus capable of pumping water, carrying ground ladders, and providing advanced medical life support.
Strategic Impact	Placement facilitates a critical four-minute travel time within the built-upon area.



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“To save lives, protect property, and strengthen community relationships with professionalism, courage, and dedication.”


Strategic Outlook for Holladay

Sustainable Delivery

UFA's 50-year Interlocal Agreement ensures long-term operational stability and predictable financial modeling for decades.

Local Control, Regional Power

Holladay retains total municipal autonomy and local property tax control while gaining the protective shield of Utah's largest, most specialized fire agency.



NotebookLM

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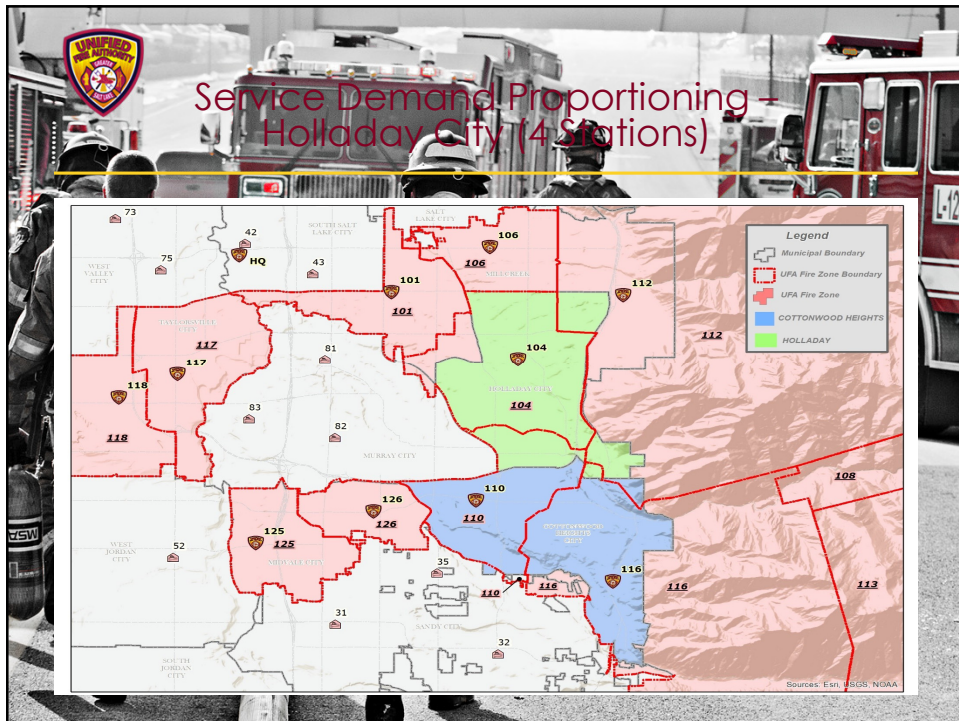
DESCRIPTION	DEMAND ON MEMBER FEE	% INCREASE (DECREASE)
Increased Ambulance Revenue	\$ (2,050,000)	-2.65%
URS Rate Decrease	(425,032)	-0.71%
Stress Test Cuts	(593,885)	-0.79%
Increased Interest Income	(230,000)	-0.32%
Q.A.: 3.5% to 4.5% (new)	2,500,000	3.29%
Project Acquisitions: 2000000 Civilian	272,135	0.38%
Health Insurance: 7.5% State New Rate	440,679	0.62%
New Ambulance: State of Utah 2025 (3 FTE)	350,890	0.50%
Police Battalion (3 FTEs)	647,259	0.91%
Police Administrator: Offset by OT reductions	106,666	0.15%
Fire Technician: Offset by Division reorganization	(3,622)	-0.01%
Fire Training Captain: Offset by OT reductions	130,114	0.18%
EMT Training Specialist: Offset by OT reductions	76,670	0.11%
Dispatch Center Increase	149,565	0.21%
Capital Fund Transfer To Prepare for 25/26 Lease	1,257,684	1.77%
Liability Insurance Increase	20,000	0.03%
Fuels Crew	12,000	0.02%

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Service Demand Proportioning - Holladay City (4 Stations)

STATION - MEMBER	SERVICE DEMAND (2022-2024)		SERVICE DEMAND (2021-2023)		Percentage Difference
	INCIDENTS	PERCENTAGE	INCIDENTS	PERCENTAGE	
104 - Holladay	5,029	67.83%	4,844	68.35%	-0.52%
104 - UFSA	2,385	32.17%	2,243	31.65%	0.52%
TOTAL	7,414	100%	7,087	100%	
110 - Cottonwood Heights	4,321	85.90%	4,412	86.63%	-0.72%
110 - Holladay	684	13.60%	658	12.92%	0.68%
110 - UFSA	25	0.50%	23	0.45%	0.05%
TOTAL	5,030	100%	5,093	100%	
112 - UFSA	3,198	82.91%	3,266	84.24%	-1.33%
112 - Holladay	654	16.96%	606	15.63%	1.33%
112 - Cottonwood Heights	5	0.13%	5	0.13%	0.00%
TOTAL	3,857	100%	3,877	100%	
116 - Cottonwood Heights	2,332	83.85%	2,387	83.08%	0.77%
116 - UFSA	282	10.14%	310	10.79%	-0.65%
116 - Holladay	167	6.01%	176	6.13%	-0.12%
TOTAL	2,781	100%	2,873	100%	

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UFA Member Fees - FY25/26

The overall average increase to each of UFA five members is 8.7%

	COTTONWOOD HEIGHTS	HOLLADAY	HERRIMAN	RIVERTON	UFA	TOTAL
Number of Members with first due	3	4	3	3	23	
Number of Members	1.70	1.04	1.84	2.11	19.31	28.00
Percent of total member fees	6.27%	4.11%	7.30%	8.38%	73.94%	100.00%
Member Fees for FY25/26	\$4,881,914	\$3,198,058	\$5,681,542	\$6,517,853	\$57,532,991	\$77,812,357
Percent increase from FY24/25	2.95%	4.12%	2.67%	2.98%	12.41%	9.81%
Cost increase from FY24/25	\$139,898	\$126,442	\$147,766	\$188,898	\$6,350,927	\$6,953,930

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UFA Member Fees - FY25/26

STATION	EMPLOYEE	REGIONAL	UFA	COTTONWOOD HEIGHTS	HOLLADAY	HERRIMAN	RIVERTON	UFA		COTTONWOOD HEIGHTS		HOLLADAY		HERRIMAN		RIVERTON	
								FY25/24 %	AMOUNT	FY25/24 %	AMOUNT	FY25/24 %	AMOUNT	FY25/24 %	AMOUNT	FY25/24 %	AMOUNT
101	100.00%	3,181,389	0	0	0	0	0	0	0	0
102	100.00%	3,181,389	0	0	0	0	0	0	0	0
103	4.98%	158,433	0	0	95.02%	3,022,956	0	0	0	0
104	32.17%	1,023,453	0	67.83%	2,157,936	0	0	0	0	0
106	100.00%	3,181,389	0	0	0	0	0	0	0	0
107	100.00%	1,946,520	0	0	0	0	0	0	0	0
108	100.00%	3,181,389	0	0	0	0	0	0	0	0
109	100.00%	3,181,389	0	0	0	0	0	0	0	0
110	0.90%	15,907	85.90%	2,732,813	13.60%	432,449	0	0	0	0
111	100.00%	3,181,389	0	0	0	0	0	0	0	0
112	82.91%	2,637,490	0.13%	4,136	16.96%	539,544	0	0	0	0
113	100.00%	3,181,389	0	0	0	0	0	0	0	0
115	100.00%	2,733,597	0	0	0	0	0	0	0	0
116	10.14%	277,187	83.85%	2,292,121	6.01%	144,289	0	0	0	0
117A	100.00%	3,181,389	0	0	0	0	0	0	0	0
117B	100.00%	3,181,389	0	0	0	0	0	0	0	0
118	100.00%	3,181,389	0	0	0	0	0	0	0	0
119	100.00%	2,733,597	0	0	0	0	0	0	0	0
121	0.00%	0	0	0	5.90%	187,702	94.10%	2,993,687	0	0
123	0.00%	0	0	0	83.05%	2,642,144	16.95%	539,245	0	0
124	0.00%	0	0	0	0	0	0	100.00%	3,181,389	0
125	100.00%	3,181,389	0	0	0	0	0	0	0	0
126	100.00%	3,181,389	0	0	0	0	0	0	0	0
251	100.00%	3,181,389	0	0	0	0	0	0	0	0
252	100.00%	3,181,389	0	0	0	0	0	0	0	0
253	100.00%	3,181,389	0	0	0	0	0	0	0	0
TOTAL:								14,005,858	16,537,069								

	UFA	COTTONWOOD HEIGHTS	HOLLADAY	HERRIMAN	RIVERTON
Members with first due serving Member	23	3	4	3	3
Members with first due serving Member (if financially responsible)	19.31	1.70	1.04	1.84	2.11
Member Fee before first due	\$59,267,217	\$5,029,070	\$3,294,458	\$5,852,801	\$6,714,321
Percent of total Member Fee	73.94%	6.27%	4.11%	7.30%	8.38%
Member Fee before first due (if financially responsible)	\$1,734,227	\$147,156	\$96,400	\$171,260	\$196,469
Percent of total Member Fee	2.23%	0.21%	0.14%	0.22%	0.25%
Member Fee before first due (if financially responsible)	\$57,532,991	\$4,881,914	\$3,198,058	\$5,681,542	\$6,517,853
Member Fee before first due (if financially responsible)	\$1,182,064	\$70,858,400	\$4,742,016	\$3,071,614	\$6,328,955
Member Fee before first due (if financially responsible)	\$6,350,927	\$139,898	\$126,442	\$147,766	\$188,898
Member Fee before first due (if financially responsible)	12.41%	2.95%	4.12%	2.67%	2.98%

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UFA Member Fees - FY25/26

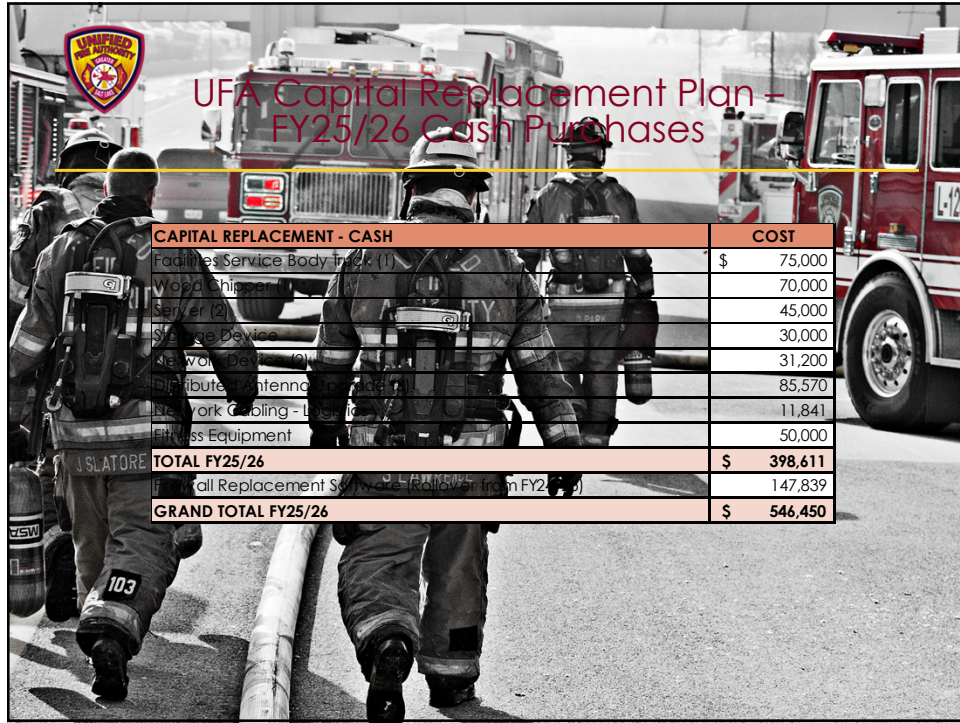
	EXPENDITURES	REVENUE	MEMBER FEE	UFGA	C. HEIGHTS	HOLLADAY	HERRIMAN	RIVERTON
				73.94%	6.27%	4.11%	7.30%	8.38%
Dispatch Fee	\$5,618,718	\$15,277,136	\$8,658,418	\$37,147,642	\$3,152,132	\$2,064,908	\$3,668,432	\$4,208,418
Special Operations	\$913,822	\$0	\$0	\$157,578	\$13,371	\$8,759	\$15,561	\$17,852
Shop Supplies	\$778,690	\$778,690	\$0	\$0	\$0	\$0	\$0	\$0
Fire Protection	\$1,979,464	\$3,630,324	\$1,650,860	\$1,201,098	\$101,918	\$66,765	\$118,612	\$136,071
Fire Training	\$639,289	\$0	\$0	\$1,138,092	\$96,572	\$63,263	\$112,390	\$128,933
EMT Training	\$1,223,535	\$0	\$0	\$1,140,590	\$96,784	\$63,401	\$112,636	\$129,216
EMS Training	\$1,223,535	\$0	\$0	\$890,580	\$75,569	\$49,504	\$87,947	\$100,893
EMS Training	\$902,699	\$0	\$0	\$0	\$0	\$0	\$0	\$0
EMS Training	\$4,277,578	\$5,578,069	\$1,300,491	\$321,631	\$27,292	\$17,878	\$31,762	\$36,437
EMS Training	\$3,088,314	\$3,088,314	\$0	(\$116,627)	(\$9,896)	(\$6,483)	(\$11,517)	(\$13,213)
Emergency Medical	\$3,878,743	\$287,977	\$3,590,766	\$2,653,505	\$225,161	\$147,499	\$262,041	\$300,613
Rescue and Air Unit	\$3,410,897	\$2,351,000	\$1,059,897	\$783,277	\$66,464	\$43,540	\$77,351	\$88,737
Fire Training	\$1,103,768	\$386,000	\$717,768	\$787,413	\$66,815	\$43,770	\$77,759	\$89,205
Information Technology	\$1,329,609	\$0	\$1,329,609	\$983,088	\$83,419	\$54,646	\$97,083	\$111,373
EMS Training	\$7,374,460	\$84,400	\$7,290,060	\$5,168,302	\$438,552	\$287,288	\$510,384	\$585,512
EMS Training	\$3,945,250	\$0	\$3,945,250	\$2,917,044	\$247,523	\$162,148	\$288,066	\$330,469
Capital	\$5,537,069	\$0	\$5,537,069	\$4,094,005	\$347,393	\$227,571	\$404,294	\$463,806
TOTAL COST	\$107,737,453	\$27,579,585	\$80,157,868	\$59,267,218	\$5,029,070	\$3,294,458	\$5,852,801	\$6,714,321
Less Excess Fund Balance			\$2,345,511	\$1,734,227	\$147,156	\$96,400	\$171,260	\$196,469
TOTAL MEMBER FEE			\$77,812,357	\$57,532,991	\$4,881,914	\$3,198,058	\$5,681,542	\$6,517,853

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UFA Capital Replacement Plan - FY25/26 Financed Purchases

CAPITAL REPLACEMENT - FINANCING	COST
Type 1 Engine (5)	\$5,275,000
Type 1/3 Engine (2)	1,444,000
Factor Drawn Aerial (FDA) (1)	6,552,000
Rescue (6)	1,950,000
Leaves Responder (1)	1,370,000
Technical Truck (3)	444,000
Van (4)	136,000
Worklift (1)	40,000
Breathing Air Compressor (1)	185,500
Rescue (10)	361,000
Rescue Powerload (1)	157,000
High Pressure Airbag (1)	37,080
Thermal Imagers (7)	422,250
Cardiac Monitors (7)	2,984,500
Staff Vehicles (13)	663,000
Portable Radio (8)	38,400
TOTAL	\$22,059,730

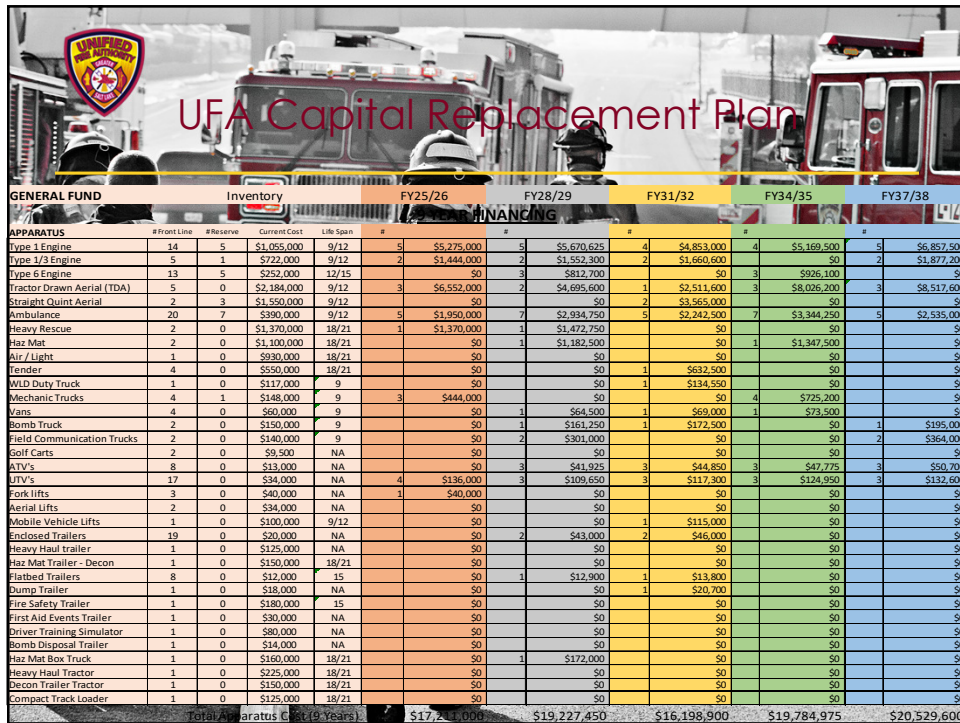
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UFA Capital Replacement Plan - FY25/26 Cash Purchases

CAPITAL REPLACEMENT - CASH	COST
Facilities Service Body Truck (1)	\$ 75,000
Wood Chipper (1)	70,000
Server (2)	45,000
Storage Device	30,000
Network Device (2)	31,200
Distributed Antenna System	85,570
New York Cabling - Logistics	11,841
Fit/Class Equipment	50,000
TOTAL FY25/26	\$ 398,611
Facilities Replacement Software (Rollover from FY24/25)	147,839
GRAND TOTAL FY25/26	\$ 546,450


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UFA Capital Replacement Plan

GENERAL FUND	Inventory		FINANCING												
	#	Balance	FY25/26	FY28/29	FY31/32	FY34/35	FY37/38								
APPARATUS	#	Current Cost	Life Span	#	Cost	#	Cost	#	Cost	#	Cost	#	Cost	#	Cost
Type 1 Engine	14	\$1,055,000	9/12	5	\$5,275,000	5	\$5,670,625	4	\$4,853,000	4	\$5,169,500	3	\$6,857,000		
Type 1/3 Engine	5	\$722,000	9/12	2	\$1,444,000	2	\$1,552,300	2	\$1,660,600		\$0	2	\$1,877,200		
Type 6 Engine	13	\$252,000	12/15		\$0	3	\$812,700		\$0	3	\$926,100		\$0		
Tractor Drawn Aerial (TDA)	5	\$2,184,000	9/12	3	\$6,552,000	2	\$4,695,600	1	\$2,511,600	3	\$8,026,200	3	\$8,517,600		
Straight Quint Aerial	2	\$1,550,000	9/12		\$0		\$0	2	\$3,565,000		\$0		\$0		
Ambulance	20	\$390,000	9/12	5	\$1,950,000	7	\$2,934,750	5	\$2,242,500	7	\$3,344,250	5	\$2,535,000		
Heavy Rescue	2	\$1,370,000	18/21	1	\$1,370,000	1	\$1,472,750		\$0		\$0		\$0		
Haz Mat	2	\$1,100,000	18/21		\$0	1	\$1,182,500		\$0	1	\$1,347,500		\$0		
Air/Light	1	\$930,000	18/21		\$0		\$0		\$0		\$0		\$0		
Tender	4	\$550,000	18/21		\$0		\$0	1	\$632,500		\$0		\$0		
WLD Duty Truck	1	\$117,000	9		\$0		\$0	1	\$134,550		\$0		\$0		
Mechanic Trucks	4	\$148,000	9	3	\$444,000		\$0		\$0	4	\$725,200		\$0		
Vans	4	\$60,000	9		\$0	1	\$64,500	1	\$69,000	1	\$73,500		\$0		
Bomb Truck	2	\$150,000	9		\$0	1	\$161,250	1	\$172,500		\$0	1	\$189,000		
Field Communication Trucks	2	\$140,000	9		\$0	2	\$301,000		\$0		\$0	2	\$364,000		
Golf Carts	2	\$9,500	NA		\$0		\$0		\$0		\$0		\$0		
ATV's	8	\$13,000	NA		\$0	3	\$41,925	3	\$44,850	3	\$47,775	3	\$50,700		
UTV's	17	\$34,000	NA	4	\$136,000	3	\$109,650	3	\$117,300	3	\$124,950	3	\$132,600		
Fork Lifts	3	\$40,000	NA	1	\$40,000		\$0		\$0		\$0		\$0		
Aerial Lifts	2	\$34,000	NA		\$0		\$0		\$0		\$0		\$0		
Mobile Vehicle Lifts	1	\$100,000	9/12		\$0		\$0	1	\$115,000		\$0		\$0		
Enclosed Trailers	19	\$30,000	NA		\$0	2	\$43,000	2	\$46,000		\$0		\$0		
Heavy Haul Trailer	1	\$125,000	NA		\$0		\$0		\$0		\$0		\$0		
Haz Mat Trailer - Decon	1	\$150,000	18/21		\$0		\$0		\$0		\$0		\$0		
Flatbed Trailers	8	\$12,000	15		\$0	1	\$12,900	1	\$13,800		\$0		\$0		
Dump Trailer	1	\$18,000	NA		\$0		\$0	1	\$20,700		\$0		\$0		
Fire Safety Trailer	1	\$180,000	15		\$0		\$0		\$0		\$0		\$0		
First Aid Events Trailer	1	\$30,000	NA		\$0		\$0		\$0		\$0		\$0		
Driver Training Simulator	1	\$80,000	NA		\$0		\$0		\$0		\$0		\$0		
Bomb Disposal Trailer	1	\$14,000	NA		\$0		\$0		\$0		\$0		\$0		
Haz Mat Box Truck	1	\$160,000	18/21		\$0	1	\$172,000		\$0		\$0		\$0		
Heavy Haul Tractor	1	\$25,000	18/21		\$0		\$0		\$0		\$0		\$0		
Decon Trailer Tractor	1	\$150,000	18/21		\$0		\$0		\$0		\$0		\$0		
Compact Track Loader	1	\$125,000	18/21		\$0		\$0		\$0		\$0		\$0		
Total Apparatus Cost (9 Years)					\$17,244,000		\$19,227,450		\$16,198,900		\$19,784,975		\$20,529,600		

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UFA Capital Replacement Plan

GENERAL FUND				Inventory		FY25/26		FY28/29		FY31/32		FY34/35		FY37/38	
#	Front Line	# Reserve	Current Cost	Life Span	#	0	#	0	#	0	#	0	#	0	
EQUIPMENT															
SCBA Breathing Apparatus	223	44	\$7,038	15		\$0	250	\$1,891,463		\$0		\$0		\$0	
SCBA Cylinder, 60 minute	56	21	\$1,375	15		\$0	100	\$147,813		\$0		\$0		\$0	
SCBA Cylinder, 45 minute	485	41	\$1,120	15		\$0	500	\$602,000		\$0		\$0		\$0	
SCBA Face piece	480	101	\$345	15		\$0	550	\$203,981		\$0		\$0		\$0	
Breathing Air Compressors	11	0	\$92,750	15	2	\$185,500	2	\$199,413	2	\$213,325	1	\$113,619	2	\$241,150	
Mechanical CPR Device	21	1	\$20,000	9		\$0	22	\$473,000		\$0		\$0	22	\$572,000	
AED	10	0	\$1,200	9/12		\$0	10	\$12,900		\$0		\$0		\$0	
Extrication Set, eTools	7	1	\$38,065	9		\$0	3	\$122,760	3	\$131,324	2	\$93,259		\$0	
Mobile Radios DB	36	10	\$6,100	NA		\$0	10	\$70,150	10	\$74,725	10	\$74,725	10	\$79,300	
Mobile Radios SB	145	40	\$4,800	NA		\$0	10	\$55,200	10	\$58,800	10	\$58,800	10	\$62,400	
Stretchers	20	10	\$36,100	9	10	\$361,000	10	\$388,075	8	\$332,120	10	\$442,225	10	\$469,300	
Stair Chair	20	5	\$5,100	9		\$0	28	\$153,510		\$0		\$0	28	\$185,640	
Stretcher Powerload	20	0	\$31,400	9/12	5	\$157,000	5	\$168,775	5	\$180,550	5	\$192,325	5	\$204,100	
Filtered Water/Ice Machines	29	1	\$4,900	9		\$0	29	\$140,288		\$0		\$0	29	\$169,699	
PPE Washer	2	0	\$7,950	9		\$0	1	\$9,143		\$0		\$0		\$0	
HazMat ID, Spectrometry	2	0	\$75,000	9/12		\$0	1	\$80,625		\$0		\$0		\$0	
Confined space comms kit	1	0	\$22,000	15		\$0		\$0		\$0		\$0		\$0	
Airbag kit, high pressure	8	0	\$9,270	15	4	\$37,080		\$0	4	\$42,642		\$0	4	\$48,204	
Airbag controllers/values	11	0	\$7,150	15		\$0		\$0		\$0		\$0	2	\$18,390	
Hydra Fusion Kit	4	0	\$6,000	15		\$0		\$0		\$0	4	\$29,400		\$0	
Low Pressure Airbag Kit	2	0	\$7,600	15		\$0		\$0		\$0		\$0	4	\$39,520	
Multi-force Airbag Kit	4	0	\$9,000	15		\$0		\$0		\$0		\$0	4	\$46,800	
Bomb Suits	2	0	\$37,000	9		\$0		\$0	2	\$85,100		\$0		\$0	
Bomb Robot	1	0	\$351,000	15		\$0		\$0		\$0		\$0		\$0	
Total Equipment Cost (6 Years)						\$4,740,580		\$4,584,601		\$1,119,554		\$1,004,353		\$2,136,654	
5 YEAR FINANCING															
Thermal Imagers	64	11	\$5,630	6	75	\$422,250		\$0	75	\$485,588		\$0	75	\$548,925	
Cardiac Monitors	43	4	\$63,500	6	47	\$2,984,500		\$0	47	\$3,432,175		\$0	47	\$3,879,850	
Staff Vehicles	55	6	\$51,000	6	13	\$663,000	13	\$712,725	13	\$762,450	13	\$812,175	13	\$861,900	
Portable Radios DB Admin	43	0	\$5,450	6		\$0	43	\$251,926		\$0	43	\$287,079		\$0	
Portable Radios DB FF	41	0	\$6,100	6		\$0	41	\$268,858		\$0	41	\$306,378		\$0	
Portable Radio SB	301	0	\$4,800	6	8	\$38,400	301	\$1,553,160		\$0	301	\$1,769,880		\$0	
SPH & X Portable BK	71	0	\$2,350	6		\$0	71	\$179,364		\$0	71	\$204,391		\$0	
GMH Mobile DMH BK	24	0	\$2,300	6		\$0	24	\$59,340		\$0	24	\$67,620		\$0	
Total Equipment Cost (6 Years)						\$4,205,150		\$3,025,373		\$4,680,213		\$3,447,518		\$5,290,675	

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UNIFIED FIRE AUTHORITY

March 18, 2026

All City, Town, Township, and Salt Lake County Governments:

In anticipation of fireworks season, this information will assist your legislative bodies to assure compliance with Utah fireworks laws and the setting of restricted areas.

Please review your fireworks restricted areas for accuracy and proper alignment. If changes to the 2025 fireworks restrictions map are necessary, Utah Code Section 15A-5-202.5 provides the steps and requirements to implement those changes. If you make any changes, please ensure that the proper ordinances are also updated for the 2026 fireworks season.

Key point:

- Each legislative body must, before May 1st of each year, provide a map to UFA setting forth the areas designated as restricted. This will provide the basis for the map produced and provided by the County. UFA Fire Prevention Division can assist you with this process and any issues related to delineating such areas if you wish to make alterations to the prior year's map. If no changes are needed, UFA will use the map for your area from last year for this process. The County must have a map in place and available to the public and fireworks vendors before June 1st.

Links to the Utah fireworks law:

https://le.utah.gov/xcode/Title15A/Chapter5/15A-5-S202.5.html?v=C15A-5-S202.5_2018050820180508

https://le.utah.gov/xcode/Title53/Chapter7/53-7-S225.html?v=C53-7-S225_2018050820180508

<https://rules.utah.gov/publicat/code/r710/r710-015.htm#T4>

Current fireworks law summary:

- Discharge dates for fireworks: two days before, day of, and one day after July 4th and 24th
- Provide a restriction area map to UFA by May 1st
- Provide a County wide map on the County's website before June 1st (UFA Responsibility)
- Provides liability for negligence, reckless, or intentional conduct for suppression costs and damages caused by fire regardless of whether it is in a prohibited area or within the times allowed for discharge. Discharge within prohibited areas or outside of allowable time period constitutes negligent, reckless, or intentional conduct.
- Clarifies areas where cities can restrict fireworks discharge
- Establishes criminal infractions: (up to \$1,000 fine)
 - Discharge of fireworks outside of legal dates
 - Discharge of fireworks in an area where fireworks are prohibited

Changes can be made to the restricted areas closer in time to the dates of discharge if fire conditions significant worsen as the fireworks season approaches, causing concern for areas not restricted by May 1st. If this occurs, please contact your Liaison, Fire Prevention, or your Area Fire Marshal. Please also feel free to contact me should you have any questions or concerns.

Thank you,

Wade T Watkins

Fire Marshal / Community Risk Manager

wwatkins@unifiedfireut.gov

CITY OF HOLLADAY

ORDINANCE NO. 2025-06

AN ORDINANCE ADOPTING RESTRICTIONS ON THE USE OF FIREWORKS
WITHIN CERTAIN AREAS OF THE CITY

WHEREAS, there currently is, and may be in the future, a high risk of fire during the times when fireworks are allowed to be discharged; and

WHEREAS, the City's Fire Marshall has recommended that fireworks be prohibited in the certain areas of the City which present unique hazards for the ignition of trees and significant challenges in fighting fires and the City Council hereby finds that hazardous fire conditions, due to drought conditions, have existed within certain areas of the City, defined in Exhibit A, below, for at least two of the preceding five years; and

WHEREAS, the City Council finds it is in the best interest of the municipality and the general health, safety and welfare of the public that this Ordinance should be passed.

NOW, THEREFORE, BE IT ORDAINED BY THE GOVERNING BODY OF THIS
MUNICIPALITY AS FOLLOWS:

1. Definition. All terms relating to fireworks used in this ordinance shall have the same meaning as they are defined in *Utah Code Ann.* § 53-7-202 of the Utah Fire Prevention Act.

2. Sale, Discharge and Possession of Certain Fireworks Restricted.

a. It is unlawful for any person to sell or offer for retail sale, to ignite, or to discharge, or to have in their possession any fireworks in this municipality, other than class C common Utah State approved explosives used in accordance with, and only on the dates allowed, by *Utah Code Ann.* § 53-7-220 through 225; the rules adopted pursuant thereto; and this Ordinance, except as otherwise permitted by State law;

b. Due to unusually hazardous fire conditions in certain portions of the municipality, the discharge of any and all fireworks is prohibited within those certain areas of the City more particularly identified on Exhibit "A," attached hereto and incorporate herein by reference.

3. Public Displays. This ordinance and restrictions contained herein do not apply to the City's 4th of July Civic Celebration because of adequate fire prevention preparations. This restriction shall remain in effect until October 15, 2025, unless earlier terminated by action of the City Council. This restriction shall not apply to permitted public fireworks displays authorized by the City and approved by the City's fire code official.

4. Enforcement.

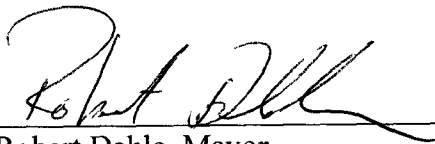
a. Every officer charged with enforcement of State and municipal laws, including the Fire Marshal, is hereby charged with the responsibility to enforce this Ordinance;

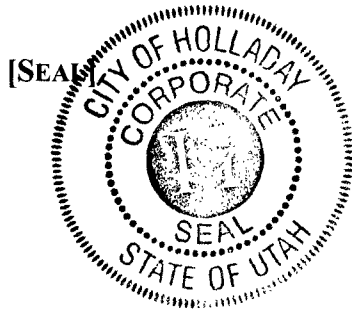
b. Fireworks possessed, sold or offered for sale in violation of this Ordinance may be seized and destroyed and the license of the person selling or offering fireworks for sale may be revoked.

5. Punishment. Violation of this Ordinance shall be a Class B misdemeanor punishable by both fine and imprisonment as set forth in Utah law.

6. Effective Date. This Ordinance shall take effect immediately upon its passage

PASSED AND APPROVED this 1st day of May, 2025.

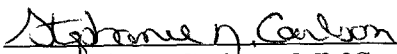
By: 
Robert Dahle, Mayor



VOTING:

Ty Brewer	Yea	X	Nay	___
Matt Durham	Yea	X	Nay	___
Paul Fotheringham	Yea	X	Nay	___
Drew Quinn	Yea	X	Nay	___
Emily Gray	Yea	X	Nay	___
Robert Dahle	Yea	X	Nay	___

ATTEST:


Stephanie N. Carlson, MMC
City Recorder

DEPOSITED in the office of the City Recorder this 1st day of May, 2025.

RECORDED this 1st day of May, 2025.

EXHIBIT A

ALL AREA EAST OF I-215 INCLUDING THE FREEWAY RIGHT-OF-WAY with the exception of Old Mill Golf Course, the Park-N-Ride, and the Millrock area. This area runs from the north-east corner of the City at 3900 South to 6200 South. All I-215 UDOT property, including the western upward slope leading up to I-215, including Stratton Park is part of this area. Residential areas include the Heughs Canyon Subdivision (all streets east of Wasatch Blvd.), and the Tolcate Hills area east of the freeway (Tolcate Lane, Silver Hawk Drive, Whitewater Drive, Whitewater Circle, and Tolcate Hills Drive).

COTTONWOOD AREA

This takes in much of the south end of the City within the following borders: Beginning at the south border of the City of Holladay at 2300 East and I-215, continuing north along 2300 East to Big Cottonwood Road (6200 South), following Big Cottonwood Road west to Highland Drive, following Highland Drive north to Arbor Lane, following Arbor Lane east and north to Viewmont Street, following Viewmont Street east to Marilyn Drive, following Marilyn Drive south and east to Edgemoor Drive, following Edgemoor Drive east to Cottonwood Lane, following Cottonwood Lane north to Holladay Blvd., following Holladay Blvd. south to 6200 South, following 6200 South east to I-215, following I-215 west along the south border of the City of Holladay to 2300 East, and including the full boundary of Knudsen Park.

SPRING CREEK.

The area bounded by I-215 on the east and Holladay Blvd. on the west, with Valley View Drive merging into Branch Street on the south and Murray Holladay Road merging into Apple Blossom Lane, and then extending to 4430 South east of Wallace Lane on the north, all surrounding Spring Creek.

BIG COTTONWOOD CREEK and CREEKSIDE PARK

This area includes all areas bounded by Cottonwood Lane on the east and Murray Holladay Road on the west, and within 200 feet of the center of Big Cottonwood Creek and all areas within the borders of Creekside Park (Frisbee Park) and also includes the Wasatch Waldorf Charter School.

NEFF'S CREEK

The area east of 2700 East bounded by Morningside Drive and Morningside Cir on the south and Nila Way on the north, extending east to Lisa Drive. Includes any area within one hundred feet of the center of Neff's Creek between Lisa Drive and Shanna Street. Neff's Creek is located just north of Nila Way in the northeast corner of the City.

OLYMPUS HILLS PARK

This includes all areas within the borders of Olympus Hills Park and 3080 E and Coronet Street on the north.

COUNTY ROAD AREA

This area includes property east of Holladay Blvd. and west of the I-215 freeway and bounded by County Road on the north and 6200 South on the south.

Proposed Fee Schedule
Holladay Business License Study

New Businesses

	Base Fee	Disp. Fee	New Business Fee
3+ Apartment Complex	\$111.00	\$10.00	\$111.00 Base + \$10.00 per unit
Short Term Rental	\$472.00	\$0.00	\$472.00
Home Occupation Daycare	\$369.00	\$0.00	\$369.00
Home Occupation NRU	\$25.00	\$0.00	\$25.00
Home Occupation Regulated	\$652.00	\$0.00	\$652.00
Commercial			
Automotive	\$298.00	\$0.00	\$298.00
Banking/Credit Union	\$298.00	\$644.40	\$942.40
Billboards	\$298.00	\$0.00	\$298.00
Business, Professional and Contracted Services	\$298.00	\$0.00	\$298.00
Convenience Store/Gas	\$298.00	\$3,061.75	\$3,359.75
Daycare	\$298.00	\$0.00	\$298.00
Educational Services	\$298.00	\$238.40	\$536.40
Entertainment	\$298.00	\$606.00	\$904.00
Grocery Stores	\$298.00	\$3,943.25	\$4,241.25
Hotels	\$298.00	\$60.75	\$298.00 Base + \$60.75 per room
Manufacturing	\$298.00	\$0.00	\$298.00
Nursing, Residential, and Personal Care	\$330.00	\$299.60	\$330.00 Base + \$299.60 per bed
Personal Services	\$298.00	\$0.00	\$298.00
Pharmacy/Drugstore	\$298.00	\$2,921.00	\$3,219.00
Restaurant with Liquor	\$318.00	\$408.00	\$726.00
Restaurant/Fast Food Without Liquor	\$318.00	\$182.50	\$500.50
Retail/Wholesale/Distribution	\$298.00	\$0.00	\$298.00
Seasonal	\$298.00	\$0.00	\$298.00
Smoke Shops	\$298.00	\$1,054.80	\$1,352.80
Solicitor	\$508.00	\$0.00	\$508.00
Beer License	\$318.00	\$408.00	\$726.00
Food Truck	\$318.00	\$0.00	\$318.00
Massage	\$373.00	\$0.00	\$373.00

Renewals

	Base Fee	Disp. Fee	New Business Fee
3+ Apartment Complex	\$111.00	\$10.00	\$111.00 Base + \$10.00 per unit
Short Term Rental	\$87.00	\$0.00	\$87.00
Home Occupation Daycare	\$87.00	\$0.00	\$87.00
Home Occupation NRU	\$25.00	\$0.00	\$25.00
Home Occupation Regulated	\$87.00	\$0.00	\$87.00
Commercial			
Automotive	\$87.00	\$0.00	\$87.00
Banking/Credit Union	\$87.00	\$644.40	\$731.40
Billboards	\$87.00	\$0.00	\$87.00
Business, Professional and Contracted Services	\$87.00	\$0.00	\$87.00
Convenience Store/Gas	\$87.00	\$3,061.75	\$3,148.75
Daycare	\$87.00	\$0.00	\$87.00
Educational Services	\$87.00	\$238.40	\$325.40
Entertainment	\$87.00	\$606.00	\$693.00
Grocery Stores	\$87.00	\$3,943.25	\$4,030.25
Hotels	\$87.00	\$60.75	\$87.00 Base + \$60.75 per room
Manufacturing	\$87.00	\$0.00	\$87.00
Nursing, Residential, and Personal Care	\$87.00	\$299.60	\$87.00 Base + \$299.60 per bed
Personal Services	\$87.00	\$0.00	\$87.00
Pharmacy/Drugstore	\$87.00	\$2,921.00	\$3,008.00
Restaurant with Liquor	\$87.00	\$408.00	\$495.00
Restaurant/Fast Food Without Liquor	\$87.00	\$182.50	\$269.50
Retail/Wholesale/Distribution	\$87.00	\$0.00	\$87.00
Seasonal	\$87.00	\$0.00	\$87.00
Smoke Shops	\$87.00	\$1,054.80	\$1,141.80
Solicitor	\$87.00	\$0.00	\$87.00
Beer License	\$87.00	\$408.00	\$495.00
Food Truck	\$87.00	\$0.00	\$87.00
Massage	\$87.00	\$0.00	\$87.00

Fee Comparison

Holladay Business License Study

		NEW SCHEDULE						
Existing Fee Category	Existing Fee	CATEGORIES		FEE BY TYPE			TOTAL NEW BUSINESS/RENEWAL FEES	
		Base Fee Category	Disp. Fee Category	Proposed Base Fee	Proposed Disp. Fee	Proposed Renewal	Renewal Proposed Fee	Renewal Proposed Fee
Automotive	\$325.00	General Business License	Automotive	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Banking/Credit Union	\$625.00	General Business License	Banking/Credit Union	\$298.00	\$644.40	\$87.00	\$942.40	\$731.40
Bed and Breakfast, Short Term Rental	\$250.00	Short Term Rental / CUP	Home Occupation	\$472.00	\$0.00	\$87.00	\$472.00	\$87.00
Business, Professional and Contracted Services	\$225.00	General Business License	Business, Professional and Contracted Services	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Convenience Store/Gas	\$1,750.00	General Business License	Convenience Store/Gas	\$298.00	\$3,061.75	\$87.00	\$3,359.75	\$3,148.75
Daycare, Commercial	\$375.00	General Business License	Daycare	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Department Store	\$2,975.00	General Business License	Retail/Wholesale/Distribution	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Educational Services, Public & Private	\$300.00	General Business License	Educational Services	\$298.00	\$238.40	\$87.00	\$536.40	\$325.40
Entertainment, Recreational	\$725.00	General Business License	Entertainment	\$298.00	\$606.00	\$87.00	\$904.00	\$693.00
Fireworks Stand, Sales	\$350.00	General Business License	Seasonal	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Grocery Stores	\$1,050.00	General Business License	Grocery Stores	\$298.00	\$3,943.25	\$87.00	\$4,241.25	\$4,030.25
Hotels	\$199.00 base \$12.00 per room	General Business License	Hotels	\$298.00	\$60.75	\$87.00	\$298.00 Base + \$60.75 per room	\$87.00 Base + \$60.75 per room
Manufacturing	\$1,050.00	General Business License	Manufacturing	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Movie Theaters	\$2,925.00	General Business License	Entertainment	\$298.00	\$606.00	\$87.00	\$904.00	\$693.00
Personal Services	\$300.00	General Business License	Personal Services	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Nursing, Residential and Personal Care	\$200.00 base \$44.00 per resident	Assisted Living/Nursing, Residential, and Personal Care	Nursing, Residential, and Personal Care	\$330.00	\$299.60	\$87.00	\$330.00 Base + \$299.60 per bed	\$87.00 Base + \$299.60 per bed
Restaurant/Fast Food/Cafe Without Liquor	\$700.00	Restaurant w/o alcohol	Restaurant/Fast Food Without Liquor	\$318.00	\$182.50	\$87.00	\$500.50	\$269.50
Restaurant/Cafe With Liquor	\$1,100.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Retail/Wholesale/Distribution	\$250.00	General Business License	Retail/Wholesale/Distribution	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Salon/Personal Service Booth Rental	\$100.00	General Business License	Personal Services	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Seasonal Sales/Temporary	\$225.00	General Business License	Seasonal	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Mobile Food Truck Or Trailer (Commissaries Within City Boundary)	\$275.00	Food Truck	Seasonal	\$318.00	\$0.00	\$87.00	\$318.00	\$87.00
Mobile Food Court	\$225.00	Food Truck	Seasonal	\$318.00	\$0.00	\$87.00	\$318.00	\$87.00
Smoke/E-Cigarettes Shops	\$2,050.00	General Business License	Smoke Shops	\$298.00	\$1,054.80	\$87.00	\$1,352.80	\$1,141.80
Pharmacy/Drugstore	\$1,400.00	General Business License	Pharmacy/Drugstore	\$298.00	\$2,921.00	\$87.00	\$3,219.00	\$3,008.00
Social/Fraternal Club (Dual With Club)	\$1,550.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Trade Schools	\$3,325.00	General Business License	Personal Services	\$298.00	\$0.00	\$87.00	\$298.00	\$87.00
Home Occupation (CUP Application)	\$75.00	Short Term Rental / CUP	Home Occupation	\$472.00	\$0.00	\$87.00	\$472.00	\$87.00
Home Occupation Daycare	\$200.00	Home Occupation Daycare	Home Occupation	\$369.00	\$0.00	\$87.00	\$369.00	\$87.00
4+ Unit Apartment Complexes (Good Landlord)	\$111.00 base, plus \$10.00 per unit	Rental Dwelling	3+ Apartment Complex	\$630.00	\$10.00	\$87.00	\$111.00 base, plus \$10.00 per unit	\$111.00 base, plus \$10.00 per unit
4+ Unit Apartment Complexes	\$111.00 base, plus \$10.00 per unit	Rental Dwelling	3+ Apartment Complex	\$630.00	\$55.00	\$87.00	\$111.00 base, plus \$10.00 per unit	\$111.00 base, plus \$10.00 per unit
Home Occupation Non-Regulated	\$25.00	Home Occupation NRU	Home NRU	\$249.00	\$0.00	\$87.00	\$25.00	\$25.00
Solicitor	\$275.00	Solicitor	Solicitor	\$508.00	\$0.00	\$87.00	\$508.00	\$87.00
Off Premises Beer Retailer	\$283.00	Beer License	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
On Premises Beer Retailer	\$383.00	Beer License	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
On Premises Banquet and Catering	\$383.00	Restaurant w/o alcohol	Restaurant/Fast Food Without Liquor	\$318.00	\$182.50	\$87.00	\$500.50	\$269.50
Club (Under 50 Percent Food Sales)	\$523.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Special Event Alcohol	\$100.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Club (Over 50 Percent Food Sales)	\$433.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Restaurant; Full Service	\$433.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Restaurant; Limited Service	\$383.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Brewery	\$383.00	Restaurant w/alcohol	Restaurant With Liquor	\$318.00	\$408.00	\$87.00	\$726.00	\$495.00
Massage	Not in current fee schedule.	Massage	Personal Services	\$373.00	\$0.00	\$87.00	\$373.00	\$87.00
Establishment name change	\$25.00							
New location transfer	\$35.00							
Special event permit	\$100.00							
Cleanup bond; special event permit	\$2,000.00							
License renewal (estate sales and auction)	\$25.00							
Penalty fee for commencing business operations without a license	25% of the assessed fee							
Penalty fee for commencing business operations without a license	100% of the assessed fee							
Reissuance penalty fee for expired alcoholic beverages retail sales license	25% of the assessed fee							
Reissuance penalty fee for expired alcoholic beverages retail sales license	100% of the assessed fee							
Application fee refunds	\$35.00 - to the extent the amount that accompanied the application exceeds \$35.00							

Will be keeping same policy for now.

Assisted Living Comparisons

		Disproportionate Fee				
Fee Category	Base License Fee	Unit	Max Disp. Fee	Disp Fee Adjustment	Proposed Disp. Fee	
Recent LRB Studies						
Holladay	Nursing, Residential, and Personal Care	\$330.00	Per Bed	\$749.00	40%	\$299.60
South Jordan	Assisted Living/Nursing	\$262.81	Per Bed	\$901.53	5%	\$45.08
Lindon	Assisted Living	\$237.28	Per Bed	\$670.00	20%	\$134.00
Surrounding Communities						
Millcreek	Assisted Living	\$145.00	Per Bed	\$10.00	NA	\$10.00
Cottonwood Heights	Assisted living/nursing home	\$150.00	Per Bed	\$2.50	NA	\$2.50

**Midvale does not charge a disproportionate fee for assisted living. Murray charges a disproportionate fee to group homes.*

Priority One: Safe Community

- Conduct Regular, Predictable Emergency Response Training with a new emergency management coordinator
- Identify 2 Sidewalk Fill-In Projects
- UPD – Bike Rodeo and/or elementary school visits in support of new state law
- Fire Hydrant Maintenance plans
- Address Perceived Speeding Issues

Priority Two: Excellent Public Assets & Infrastructure

- Execute plan for City Hall
- Begin work on “Spring Lane” Park
- Maintenance for parks at a high level
- Develop monuments/more beautification spots
- Explore alternatives for park restrooms off season
- Explore funding for active transportation and trails priorities
- Explore plans for additional trails

Priority Three: Responsive, Efficient, Sustainable City Government

- Explore additional communications channels
- Share communications metrics
- Highlight website
- Engage at the state and local level
- Explore State of City, Town Halls
- Foster outreach/education on housing

Priority Four: Responsible Development that Enhances Community

- Expand opportunities for commercial nodes, explore CDAs where appropriate.
- Clarify policy to support affordable housing (i.e. clarify EADU ordinance)
- Help businesses identify grant opportunities
- Support local mom and pop businesses
- Explore opportunities for targeted commercial development

Priority Five: Great Place to Live

- Explore opportunities for Olympic participation
- Explore community theater options
- Activate Village Center
- Explore taking events to neighborhoods
- Village Lighting
- Mural Fest
- Explore short term public art like yarn bombing
- Bring Back the Fun Run (maybe between historical monuments)

2026 SWOT Analysis City of Holladay

STRENGTHS

- Charming community, especially with development of City Hall Park and village shopping area
- Mix of urban, suburban and rural feel in the community
- Highly educated, stable, relatively affluent population.
- Politically stable – minimum of political drama
- Reasonable property tax rates
- Outdoor gathering spaces
- Credit Rating!
- Unique businesses that attract people to Holladay
- Volunteer committees that expand our offerings
- Great staff who want to go the extra mile
- Activities/Events for all our residents
- Geographic proximity to everything – downtown, canyons, University, freeway
- Large lots near downtown.
- Natural beauty
- Strong public-school infrastructure, with parental support
- Walkable, bikeable, runnable community

WEAKNESSES

- Lack of clarity in a few job roles, which can create duplicate work and lack of accountability
- Efficiency of public transportation
- Lack of robust commercial base
- Limited affordable housing opportunities
- Lack of transportation alternatives connecting neighborhoods
- Small staff!

OPPORTUNITIES

- Review existing contracts and practices for cheaper, more effective ways to improve operations.
- Additional interesting events with community partners
- Use housing reserve funds to make a difference, add value to our community.
- Develop bus shelters and other ways to improve transit in our community (north/south and east/west routes).
- Continued development of Holladay Hills site into an asset for the community.
- Continued redevelopment of Holladay Crossroads
- Partnerships with neighboring cities
- Additional Arts opportunities (plays, movies)
- As our demographics change, we can redefine/refocus our community.
- Development of Spring Lane Park into community asset
- Closing church properties
- Strategic redevelopment of smaller sites (2700 E., 3900 S.)
- Canal Trails
- Highland Drive reconstruction
- Potential closure of school sites
- Olympic related tourism
- Unique brand
- Reducing/Eliminating clutter on utility poles

THREATS

- Wildland fire risk
- Dependent on unique service providers – not a lot of recourse in our current service model.
- Growth in other communities with potential to negatively affect our own community.
- Keeping community schools open as number of school age children in our community shrinks.
- Aging population creates public health challenges
- Potential for legislative changes limiting role of cities, service districts
- Uncertainty of funding, direction at federal level
- Commercial competition
- Small business, mom and pop shop retirements
- Unreinforced masonry homes and buildings
- Water, and potential long-term impact on tree canopy
- City may be unprepared to address the changing nature of our demographics.
- Cottonwood Mall develops in a way that doesn't add value of its potential to the community.
- Not a lot of discretionary spending that we could cut in a recession.
- Difficulty of public sector recruitment to new generation
- Natural disasters