



MINUTES
Springville City Council Regular Meeting - March 03, 2026

MINUTES OF THE REGULAR MEETING OF THE SPRINGVILLE CITY COUNCIL HELD ON TUESDAY, MARCH 03, 2026, AT 7:00 P.M. AT THE CIVIC CENTER, 110 SOUTH MAIN STREET, SPRINGVILLE, UTAH.

Presiding and Conducting: Mayor Matt Packard

Elected Officials in Attendance: Karen Ellingson
Logan Millsap
Jake Smith
Mike Snelson
Mindi Wright

City Staff in Attendance: City Administrator Troy Fitzgerald, Assistant City Administrator/City Attorney John Penrod, Assistant City Administrator/Finance Director Bruce Riddle, City Recorder Kim Crane, Community Development Director Josh Yost, Director of Administration Patrick Monney, Library Director Dan Mickelson, Parks and Recreation Director Stacey Child, Power Director Jason Miller, Public Safety Director Lance Haight, and Public Works Director Brad Stapley. Tyson Bartlett, Laura Thompson, Jeff Anderson, Jake Nostrom, Terrance

CALL TO ORDER

Mayor Packard called the meeting to order at 7:02 p.m.

INVOCATION AND PLEDGE

Councilmember Ellingson offered the invocation, and Councilmember Wright led the Pledge of Allegiance.

APPROVAL OF THE MEETING'S AGENDA

Motion: Councilmember Snelson moved to approve the agenda as written. **Councilmember Millsap seconded** the motion. **Voting Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0**

MAYORS' COMMENTS

Mayor Packard welcomed the Council, staff, and those in attendance.

PUBLIC COMMENT

Mayor Packard introduced the Public Comment section of the agenda and inquired if there were any written requests to speak.

Karen Anderson spoke on the chicken ordinance. She explained she moved to Springville because her grandchildren were here. She raised chickens in her kindergarten class and started with twelve chickens and now hearing that it would be six chickens, she was heartbroken. As a community we

should encourage people to raise chickens, due to the cost eggs not too long ago and need to make the process easier and tread as little as possible governing.

Brandon Ashby acknowledged the changes made at the last meeting and not having permitted required. He liked the graduated number of chickens. He said it should start with a minimum of six chickens and not four. Four eggs do not take care of a family. A higher number allowed for big lots. It can be expensive for families. Should be allowed for selling eggs. The poundage of bird poop should be correct if used in the ordinance.

Michael Anderson as a new father and with the grocery prices, and what is going on in Iran he worries. He suggested bringing back victory gardens and chickens. There are errors in the new proposal and he outlined his concerns. He stated to go back and try again.

Emily Anderson commented on language that should be changed and other fowl should be added along with chickens. She suggested a change in the square footage requirement for more chickens. Roosters should be allowed for large or small periods of time and should not need to hide chickens on lot.

Robert Mclellan said his family has a chicken bowl and feed their chickens with leftovers. He commented on a town in Europe that reduced landfill waste by having chickens. Chickens benefit cities. He has a grandson who is autistic who doesn't like to be touched and will carry his chicken.

Chad Kidder spoke regarding 1200 West and said his emails have been ignored. People in his neighborhood would like to know what is going on with improving the area.

Royal Peterson stated they have chickens and love them. They use the manure in the garden and feed them scraps. The selling of eggs limitation should be removed. A small number of birds would not have a big impact. Food distributed is a brilliant food supply.

Emily Ashby read from a prepared statement. In part stated City intervention is not needed because of the nuisance ordinance. Chicken provides valuable sustainable food, generally responsible owners, graduated chicken scale is reasonable and four is not enough for a family. Start scale with six and go to fourteen. As a city we can set our own parameters. She would like to encourage those that are responsible, similar to gardening it improves people's lives. In uncertain times it is a way for families to provide for themselves. Selling a few eggs can help a family, similar to a lemonade stand. Request it be tabled and reworked.

Heather Hill commented on the city YouTube website that he could use some points on different topics. I would like to be able to start on different topics and would like time stamps.

Jennifer Peterson loves living in Springville, the small town feel and riding bikes, when they lived in Provo they had chickens. The neighbors complained, she approached the neighbors to discuss their concern and shared eggs with them and created a friendship. In Springville during the egg shortage, they were able to share eggs.

CONSENT AGENDA

1. Approval of the minutes for February 17, 2026, work meeting and regular meeting.

Mayor Packard asked for a discussion or a motion on the consent agenda. There was none.

Motion: Councilmember Millsap moved to approve the consent agenda as written. Councilmember Wright seconded the motion. Voting Yes: Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0.**

REGULAR AGENDA

2. **Consideration of an Ordinance amending Springville City Code, Section 3-7-801, Hen Chickens for Egg Production Allowed - Laura Thompson, Community Development Planner**

Planner Laura Thomson reported that on March 19, 2014, the City Council adopted Title 3, Chapter 7, Article 8, permitting the keeping of up to six (6) chickens for egg production on any single-family, duplex, or twin-home lot in any residential zone.

On November 4, 2025, during public comment at a City Council meeting, a resident expressed concern that the current ordinance could be interpreted as more restrictive than intended, particularly for properties larger than 20,000 square feet. The resident suggested that lots of this size should not be subject to the specific hen-chicken limitations in Section 3-7-801 and should be allowed additional hens.

Council directed planning staff to review the ordinance to determine the original legislative intent and recommend any needed clarifications.

Laura reviewed requirements from other cities and indicated that increasing the minimum number to six chickens would be acceptable. She explained the proposed amendment would apply to residential lots but would not include R1-15 lots larger than 20,000 square feet or A-1 Agricultural lots, as those properties already have animal-keeping rights. She noted that Animal Units have existed in city code since the 1970s and were part of the discussion.

Attorney John Penrod explained the code structure, noting that Title 3 addresses residential areas with chickens while Title 11 addresses animal units. He said the regulations could be modified so they appear in only one section if desired. Councilmember Ellingson commented that if consolidated into one section, the code would need to be more detailed.

Councilmember Millsap said he would support duplexes and twin homes. Councilmember Ellingson asked whether the city had received complaints involving one unit in a duplex or twin home wanting chickens while the other did not. Administrator Fitzgerald replied that the city has little information or history regarding those situations.

Councilmember Millsap also asked why the ordinance addressed only chickens and not small fowl generally. Administrator Fitzgerald explained that when the ordinance was originally adopted it was written specifically for chickens.

Councilmember Wright stated she was comfortable raising the minimum number of chickens and asked whether restrictions on selling eggs were necessary. Laura said the intent of the ordinance was to prevent the operation of a business and to ensure chickens were kept for personal use. Councilmember Smith asked how that would apply to something like a lemonade stand. Administrator Fitzgerald noted that laws regulating children's activities differ from those regulating adults.

Mayor Packard asked each council member to share their views.

Councilmember Smith asked whether eggs could be sold in R1-15 or A-1 zones. Administrator Fitzgerald said that if operating under Title 3 residential regulations, selling would not be allowed, but in R1-15 or A-1 zones a business license could permit it. Councilmember Smith supported increasing the allowed number of chickens, suggesting a maximum of 18.

Councilmember Ellingson supported a minimum of six chickens and asked whether staff could better align Title 3 and Title 11. She felt that selling eggs should follow business license requirements and requested further review of potential nuisance issues with duplexes and twin homes.

Councilmember Millsap supported increasing the minimum to six chickens and establishing different tiers based on lot size. He suggested removing language regarding duplexes and twin homes, allowing the sale of eggs without a business license, setting a maximum of 10 hens on smaller lots, allowing 14-16 on lots above 16,000 square feet, and changing the ordinance language from "chickens" to "small fowl."

Councilmember Snelson said the number of chickens was less important than preventing nuisance issues. He supported a tiered approach and felt the code likely needs a broader rewrite as more residents are interested in keeping chickens. He said duplexes and twin homes could be allowed if they meet setbacks and other requirements.

Councilmember Wright recommended reviewing Titles 3 and 11 together to clarify the code. She supported a six-chicken minimum with higher allowances for larger lots and suggested removing clauses related to selling eggs and to duplexes and twin homes.

Councilmember Smith asked how often code enforcement complaints are used as retaliation between neighbors. Chief Haight responded that complaints are generally filed only when a nuisance becomes a real problem.

Mayor Packard summarized the council's consensus as follows:

Duplexes and twin homes would not have additional restrictions as long as they meet setbacks and other city code requirements.

No permit requirement would be added.

Tiered limits based on lot size would be established:

Lots under 8,000 sq. ft.: up to six chickens

Lots 8,000-12,000 sq. ft.: up to six chickens

Lots 12,000-15,000 sq. ft.: up to ten chickens

Lots 16,000 sq. ft. and larger: up to sixteen chickens

Mayor Packard directed staff to amend the ordinance based on the council's discussion and bring it back later in the meeting for consideration.

Attorney Penrod returned to the meeting and read the changes to the ordinance allowed.

Motion: Councilmember Smith moved to approve Ordinance #04-2026 amending Springville City Code, Section 3-7-801, Hen Chickens for Egg Production Allowed, to clarify the number of hens that may be kept on any residential lot. **Councilmember Millsap seconded the motion. Roll Call Vote Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 4-0. Ordinance #04-2026 Adopted.**

Administrator Fitzgerald asked if the council wanted a rewrite of Title 11 and 3. Council agreed to wait for another update.

Mayor Packard expressed his appreciation for the public comments and emails and being involved in the process. Councilmember Snelson appreciated the emails and noted it had been an educational process for him.

PUBLIC HEARING

3. Public Hearing for consideration of approval of an Ordinance and adoption of the Wastewater Collections Master Plan IFFP/IFA - Jake Nostrom, Assistant Public Works Director

Public Works Director Brad Stapley reported master plans establish levels of service. Project and estimate growth, verify sufficient water rights, run hydraulic models and formulate capital projects.

He explained that the Impact Fee Facilities Plan (IFFP) helps to identify growth related projects. He reported Springville City updates the Master Plan every 5 to 7 years; IFFP and IFA are updated annually. Annual updates allow Springville City to keep up with costs for system impacts, and doing the

Master Plan every five years allows Springville City to align projects needed for future growth and development that consistently change.

Kent Wolf from the audience commented and asked where the dollars came from. Brad explained the Equivalent Residential Unit (ERU).

Mayor Packard opened the public hearing.

Motion: Councilmember Snelson moved to close the public hearing. **Councilmember Smith seconded** the motion. **Voting Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0**

Motion: Councilmember Snelson moved to amend approve **Ordinance #05-2026** adopting the 2025 Springville City Wastewater Collection System Master Plan Impact Fee Facilities Plan and Impact Fee Analysis prepared by Hansen, Allen & Luce, INC. and adopting the 2026 Springville City Wastewater Collection System Master Plan, IFFP and IFA; and enacting the updated Wastewater Collections Impact Fees. **Councilmember Millsap amended the motion** to correct the year as 2026.

Councilmember Ellingson seconded the motion. **Roll Call Vote Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0, Ordinance #05-2026 Adopted.**

4. **Public Hearing for consideration of approval of an Ordinance and adoption of the Pressurized Irrigation Master Plan IFFP/IFA - Jake Nostrom, Assistant Public Works Director**

Public Works Director Brad Stapley combined in his presentation the culinary water and pressurized irrigation. He reported that the 2026 update incorporates revised population and land use forecasts, updated infrastructure modeling, refined capital improvement phasing, and updated construction cost estimates. Additionally, the update confirms the system's level of service standards and ensures they are being achieved. Capital project costs identified in the Master Plan were incorporated into the IFFP, and the IFA recalculates the proportionate share of impact fees attributable to new growth.

Brad reported on pressurized irrigation capital projects and calculating the impact fee eligible costs.

Mayor Packard opened the public hearing.

Motion: Councilmember Snelson moved to close the public hearing. **Councilmember Millsap seconded** the motion. **Voting Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0**

Motion: Councilmember Millsap moved to approve **Ordinance #06-2026** adopting the 2026 Springville City Pressurized Irrigation Master Plan and Capital Facility Plan, Impact Fee Facilities Plan (IFFP), and Impact Fee Analysis (IFA) prepared by Hansen, Allen & Luce, Inc.; and enacting the updated Pressurized Irrigation Impact Fees. **Councilmember Wright seconded** the motion. **Roll Call Vote Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0, Ordinance #06-2026 Adopted.**

5. **Public Hearing for consideration of approval of an Ordinance and adoption of the Drinking (Culinary) Water Master Plan IFFP/IFA - Jake Nostrom, Assistant Public Works Director**
Director Stapley reported

Mayor Packard opened the public hearing.

Motion: Councilmember Millsap moved to close the public hearing. **Councilmember Snelson seconded** the motion. **Voting Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0**

Motion: Councilmember Wright moved to approve **Ordinance #07-2026** adopting the 2026 Springville City Drinking Water Master Plan and Capital Facility Plan, Impact Fee Facilities Plan (IFFP), and Impact Fee Analysis (IFA) prepared by Hansen, Allen & Luce, Inc.; and enacting the updated Drinking Water Impact Fees. **Councilmember Millsap seconded** the motion. **Roll Call Vote Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. The motion **Passed Unanimously, 5-0, Ordinance #07-2026 Adopted.**

MAYOR, COUNCIL, AND ADMINISTRATIVE REPORTS

Mayor Packard asked for any further discussion. There was none.

CLOSED SESSION, AND ADJOURNMENT IF NEEDED - TO BE ANNOUNCED IN MOTION

The Springville City Council may adjourn the regular meeting and convene into a closed session as provided by UCA 52-4-205.


ADJOURNMENT

Motion: Councilmember Ellingson moved to adjourn the regular meeting at 8:47 p.m. **Councilmember Smith seconded** the motion. **Voting Yes:** Councilmember Ellingson, Councilmember Millsap, Councilmember Smith, Councilmember Snelson, and Councilmember Wright. **The motion Passed Unanimously, 5-0.**

This document constitutes the official minutes for the Springville City Council Regular Meeting held on Tuesday, March 03, 2026.

I, Kim Crane, do hereby certify that I am the duly appointed, qualified, and acting City Recorder for Springville City, Utah County, State of Utah. I do hereby certify that the foregoing minutes represent a true, accurate, and complete record of this meeting held on Tuesday, March 03, 2026.

DATE APPROVED: March 17, 2026



Kim Crane
City Recorder