

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

Thursday, January 22, 2026

6:00 p.m.

City Council Chambers

4580 South 2300 East

Holladay, Utah

ATTENDANCE:

Paul Fotheringham, Mayor

Emily Gray

Matt Durham

Natalie Bradley

Dave Sundwall

City Staff:

Gina Chamness, City Manager

Holly Smith, Assistant City Manager

Jared Bunch, Public Services Director

Stephanie Carlson, City Recorder

Megan Attermann, Arts and Culture Manager

Briefing Session – 5:30 pm

Ahead of the City Council Meeting, Mayor Paul Fotheringham called the Briefing Session to order at 5:30 p.m. The agenda was reviewed and discussed. Mayor Fotheringham reported that a Scout Troop, Troop 442, will lead the Pledge of Allegiance. He would like this portion of the meeting to be more ceremonial in the future. Council Members can lead or invite others.

Mayor Fotheringham reviewed the agenda. There are several presentations, including one from Unified Police Department (“UPD”) Police Chief Justin Hoyal. After the UPD Division Commander Awards are handed out, there will be a Quarterly Report. In addition, there will be a Unified Fire Authority (“UFA”) Quarterly Report from Captain Dan Brown. . The meeting will then recess into a Redevelopment Agency (“RDA”) Meeting.

Mayor Fotheringham reported that the RDA Meeting includes the appointment of an RDA Chair and Vice-Chair. He will call the meeting to order since the Chair and Vice-Chair have not been determined. Council Member Emily Gray asked whether the emailed public comment should be acknowledged during the RDA Meeting. Mayor Fotheringham confirmed that it should be mentioned during the meeting. He explained that the comment discussed affordable housing in a more general manner.

Arts and Culture Manager, Megan Attermann, shared presentation slides with the City Council and discussed the community theater pilot project. For the first time ever, the City of Holladay presented a summer musical. The performances took place in August, and it was a result of a proposal from the Holladay Theatre Company. The production was a program of Holladay Arts and it was a way to test the waters for community theater in the City of Holladay.

Ms. Attermann reported that the community welcomed the theater program. The community was willing to participate in community theater as well as attend local productions. Based on a cast member survey, it was a positive experience overall. Over the five days, there was \$33,510 in ticket

sales and \$45,500 in donations. Though there was a lot of success, there were also some challenges experienced. The Arts Council and community hope to move forward with a community theater program, while making necessary adjustments based on the feedback that was received. To address the venue challenges, it is possible to move the performances to the gazebo, which would allow for sufficient technical rehearsals. Moving the performances to June will minimize conflicts with other Arts Council programs.

Ms. Attermann reported that *Fiddler on the Roof* will be performed from June 25 to 30, 2026. There will be a partnership with the Umbrella Theater Company, which is a non-profit that does not produce its own shows. The Umbrella Theater Company supports communities and small theater companies by providing technical and mentorship support. The director will be provided with support that will increase the likelihood of success with a venue like the one proposed. The plan is to open a call for contracted artistic team members. The roles are flexible based on who will apply during this process. The projection is that there will be \$51,000 in expenses, which is on par with what was spent on the *Newsies* production.

Ms. Chamness explained that if there is Council Member support for the concepts that have been presented, there will need to be a budget amendment, as the proposal would shift this from an August event to a June event. Mayor Fotheringham stated that the Arts Council does excellent work. The last theater production was done well, despite the challenges outlined, and he expects the next will be a success as well. Council Member expressed support for additional community theater in the City of Holladay.

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6:00 p.m.
City Council Chambers
4580 South 2300 East
Holladay, Utah**

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Matt Durham
Natalie Bradley
Dave Sundwall
Drew Quinn - *excused*

City Staff:
Gina Chamness, City Manager
Stephanie Carlson, City Recorder
Holly Smith, Assistant City Manager
Todd Godfrey, City Attorney

I. *Welcome – Mayor Fotheringham.*

Mayor Fotheringham called the City Council Meeting to order at approximately 6:00 p.m.

II. *Pledge of Allegiance.*

The Pledge of Allegiance was led by representatives from Scout Troop 442.

III. *Public Comments.*

There were no public comments.

IV. *Presentations.*

a. UPD Division Commander Award.

Chief Hoyal explained that he is present to highlight the work that has been done in the Holladay Precinct and throughout UPD. The first award presented was the Incentive Award. This is for exemplary work where someone has gone above and beyond to make a difference. The award was presented to Officer Carrie Rigby. Chief Hoyal reported that Officer Rigby is a long-time member of UPD, but came to the City of Holladay approximately six months ago.

Chief Hoyal next presented the UPD Division Commander Awards. This involves members from the UPD organization as well as an officer from the Murray Police Department. One of the benefits of UPD is that it is possible to reach out to precincts throughout the organization to receive assistance. Chief Hoyal reported that the Division Commander Award is being awarded to several individuals for their exemplary dedication and professionalism as well as their investigative excellence during a complex case that originated as a routine vehicle burglary. There were several dozen others who had smaller roles in the investigation, but the award winners were the key players involved in this particular case. Their collective actions reflect the high standards of the department and contributed to the identification and arrest of multiple suspects involved in a large-scale theft operation.

Through the combined investigative efforts of the personnel involved, what began as a vehicle burglary resulted in the unraveling of a large-scale theft operation. The personnel involved demonstrated outstanding perseverance, investigative skills, and a commitment to public safety. Chief Hoyal reported that the Division Commander Award is being presented to the following:

- Detective Jason Aposhian;
- Detective Easton Story;
- Detective Anna Walker;
- Detective Chad Pedersen;
- Detective Angie Oldham;
- Detective Cody Hampton;
- Detective Geoff Clark;
- Detective Johnny Ortiz;
- Detective Will Riding (Murray Police Department);
- Officer Kyle Cadwallader;
- Sergeant Shawn Fausett;
- Sergeant Edward Twohill; and
- Lieutenant Tyler Ackerman.

V. Reports.

a. UPD Quarterly Report – Chief Hoyal.

Chief Hoyal presented the Fourth Quarter Report for October to December 2025. The fourth quarter numbers are generally trending on par with the last three years. From October to December 2025, there were 30 fewer cases than the year before in the same timeframe. There were 44 traffic cases in October, 31 in November, and 31 in December. Priority 1, 2, and 3 response time information was shared.

Chief Hoyal explained that Priority 1 calls are the most urgent. Sometimes, Priority 1 calls have a slower response time than Priority 2 calls, though both are high priorities. This year, information will be provided to indicate the time from the moment an officer receives the call to the moment the officer arrives. In November, there were longer response times shown for Priority 1 calls. He looked into the reason for this and found that it was the result of calls related to missing at-risk persons. The individual reporting the missing at-risk person may do so a day later, which can increase the call time.

Mayor Fotheringham asked if there are any trends the City Council should be aware of. Chief Hoyal reported that the last three years have been fairly consistent as far as the types of calls and the call volumes received.

Council Member Matt Durham asked for examples of Public Order and Public Peace incidents. Chief Hoyal reported that Public Peace might be a noise complaint and Public Order is generally a civil problem. Chief Hoyal reviewed some notable cases that took place during the fourth quarter.

Information about Shopping with the Shied was shared. Chief Hoyal explained that this program started several years ago and is funded by the officers. Officers are able to make exceptions to the grooming standards. For example, male officers can grow beards and female officers can dye their hair or have colored fingernails. A certain amount of money is paid and that is used for the Shopping with the Shield program. This year, it was possible to take 50 children and their parents (approximately 15 families) shopping for the holiday season. It is a meaningful event that takes place.

b. UFA Quarterly Report – Captain Brown.

Captain Brown shared the Quarter Four Report for October 1, 2025, to December 31, 2025. The call volume listed is 483 incidents with 206 emergent. He shared some examples of emergent situations,

such as breathing problems and cardiac problems. The presentation slides include information about the top fire calls, top EMS calls, and top other calls. There is also information about the incoming units. He clarified that these are the responses to the City of Holladay. When it comes to the top engine and truck responses, Station 104 handles most of the calls, with 112 and 110 handling most of the others. As for the top ambulance responses, those are most often handled by Stations 104 and 110.

The emergent total time was reviewed. Captain Brown reported that the goal is 10 minutes, but the number is much better. It is in the 90th percentile at 7:29. Yearly information was next shared with the City Council. In 2020, there were 1,845 calls, and that number increased over the next several years. In 2025, the number of calls was 2,216. The City of Holladay is becoming busier, not necessarily due to population growth, but because of the aging population. Captain Brown shared information about the different stations in the area. Mayor Fotheringham stated that the City of Holladay is proud to be associated with UFA. It is advantageous for the City of Holladay to have these arrangements in place with both UFA and UPD.

VI. *Consideration of Resolution 2026-03 – Adopting the Council Policies.*

Ms. Chamness explained that there is one small change proposed to the internal policies for the City Council, which is the elimination of language that indicated Council Members would receive life insurance benefits the same way as other employees. There is the removal of a reference that states Council Members could purchase additional life insurance at the same rate as employees, as the insurer does not offer that for Council Members.

Council Member Durham moved to APPROVE Resolution 2026-03 – Adopting the Council Policies. Council Member Gray seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed with the unanimous consent of the Council.

VII. *Consideration of Resolution 2026-04 – Appointing David Sundwall to the South Salt Lake Valley Mosquito Abatement District.*

Council Member Gray moved to APPROVE Resolution 2026-04 – Appointing David Sundwall to the South Salt Lake Valley Mosquito Abatement District. Council Member Bradley seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

VIII. *City Manager Report – Gina Chamness.*

Ms. Chamness shared updates with the City Council. She reported that the House of Representatives approved the Department of Homeland Security Appropriation Bill, which includes the earmark for the City of Holladay at \$1.76 million. It is set to be approved on the Senate side next week. She hopes that at the next City Council Meeting, she will be able to report that the bill has passed and been signed.

Ms. Chamness reported that on Wednesday morning after the Planning Commission Meeting, a resident who had been an applicant at that meeting received what seemed to be an authentic request for payment. It looked like it was from a Holladay City address, but it was not. The payment request also included names of Staff Members. Luckily, the applicant called in and was told that this was not

a legitimate request. Work is being done with UPD to attempt to find the perpetrators of this fraud. Mayor Fotheringham pointed out that Council Members have also received some suspicious emails in the past. Ms. Chamness asked all Council Members, Staff, and residents to remain alert.

Information about the start of the Legislative Session was shared. Ms. Chamness explained that hundreds of bills have been introduced, but she would like to highlight a few concerning bills that are being followed. One is House Bill (“H.B.”) 184, which is a bill that would create preferred land use in any residential zone. It would allow development of lots as small as 5,400 square feet in any zone. Both the Utah League of Cities and Towns (“ULCT”) and the City of Holladay are opposing the bill at this point.

H.B. 241 is a charter school amendment bill that would give charter schools the first right to purchase decommissioned school property rather than municipalities. Ms. Chamness explained that this is a bill that the City is following closely. ULCT is watching this bill closely as well and is working toward a compromise. Senate Bill (“S.B.”) 97 is one that there has been some discussion about. This is the property tax rate amendment bill, which would set a limit on the ability to increase property taxes. The limit would be no more than 5% in a year. That is one that the ULCT and the City of Holladay are opposed to at this point. H.B. 196 is a Class C road bill, where the Legislature would have the right to name or rename any Class C road. The bill has a provision specifically related to Salt Lake City, but it is written broadly and could be applied in any other jurisdiction. Council Member Durham asked for examples of Class C roads in the City of Holladay. Ms. Chamness mentioned Holladay Boulevard, Wasatch Boulevard, and Highland Drive. It was noted that these bills will continue to be followed.

IX. Council Report and District Issues.

Council Member Gray reported that Wasatch Front Waste and Recycling is starting their monthly billing this year. There is strong encouragement to make the switch over to e-billing. Council Member Gray was at the Community Council Meeting for Cottonwood High School recently and there are a lot of exciting things happening there. The Principal wanted to invite Mayor Fotheringham and the City Council to tour the school and see what is happening. Those interested can reach out to Council Member Gray and she can arrange a tour. The school is headed in a positive direction.

Council Member Durham mentioned some changes to the Tree Committee. Some previous members are choosing to move on. He expressed appreciation for their efforts and contributions over the years. There are some applicants for the Tree Committee and he looks forward to the new members joining.

Mayor Fotheringham reported that he attended a UFA Committee Meeting earlier in the day. The budget season is starting, as it starts earlier for UFA and UPD than it does for the City. It looks like there is currently a 3.6% calculation for the Cost-of-Living Adjustment (“COLA”). There will be meetings held in January, February, and March, and then there will be a Finance Committee Meeting with a more prepared budget. Mayor Fotheringham also attended the Wasatch Front Regional Council (“WFRC”) and Council of Governments (“COG”) and there was a lot of information shared.

X. Recess to RDA Meeting.

Council Member Gray moved to RECESS the City Council Meeting and RECONVENE in a Redevelopment Agency Meeting. Council Member Durham seconded the motion. The motion passed with the unanimous consent of the Council. The Council recessed at approximately 6:58 pm.

XI. Reconvene City Council in a Work Meeting.

Mayor Fotheringham reconvened the City Council in a work meeting at 7:10 pm.

a. Donation Discussion – Holly.

Assistant City Manager, Holly Smith, explained that this has to do with a potential donation to rename a ball field in honor of Eddie Kimball, who passed away after an accident in 2022. Three or four months ago, the City was approached with the idea of a donation to rename the ball field. Approximately one month ago, the City Council passed a relevant ordinance.

The donation in this case falls within the tributes and memorials category. Ms. Smith reported that it would be in place from 2026 to 2036. At that time, there would be a discussion with the donors to see if there was a desire to continue. If there is support for the donation, something will come back to the City Council to formalize an agreement. There would then be work done with the family and the donors to create a sign. She noted that there would be an unveiling ceremony held in the spring.

As for the Staff process, there have been some meetings with the donors and the City Engineer has prepared a maintenance estimate. It will likely cost approximately \$38,000 to maintain the build over a 10-year period. The \$25,000 donation will cover approximately 65% of the costs. Quinn Kimball appreciated the willingness of the City to consider the request to honor Eddie. The family has been in the City of Holladay for approximately 11 years. Approximately two weeks after moving into the neighborhood, their oldest daughter passed away from a rare genetic syndrome. There was a desire to stay in the City of Holladay, because that was the house where she was last. Their current home is the only one that Eddie ever lived in, so there is a renovation currently taking place in order to remain in the area. Mr. Kimball shared information about the neighborhood and the connections that exist. He spoke about the loss of his son Eddie and explained that it is difficult to drive past the field, which is the reason for the proposal.

Kristi Kimball shared comments with the City Council and explained that the family has memories of watching Eddie on that field with his friends. Mayor Fotheringham thanked the Kimball family for attending the Work Meeting. He stated that there are magical moments associated with children participating in sports. He is confident that the City Council will favorably consider the request made.

Mayor Fotheringham asked about the process moving forward. He wanted to know if this is more of an administrative task or if there is a Resolution that will need to be passed. Ms. Chamness explained that there could be an agreement that the Mayor signs or there could be an agreement that the City Manager signs. Those details will need to be worked out, but information will be shared in future.

b. Community Theater Discussion – Megan.

The community theater discussion took place during the Briefing Session.

c. Discussion on Bike Lane Policy – Jared.

Public Services Director Jared Bunch, shared information about a bike lane policy. In the past, there have been requests made for certain bike lane markings in parts of the City. There were some internal discussions about this and it was determined that an outside consultant was needed. Traffic Engineering Consultant Joe Perrin, PhD, PE, advised the City to establish a policy. That way, when there are requests made for markings or signage in an area, it would be possible to refer to the policy.

The bicycle lane policies published by the Federal Highway Administration (“FHWA”) were out of date and did not necessarily apply to the current trends. FHWA released updated guidelines last August and Dr. Perrin used those guidelines to prepare recommendations for the City of Holladay. Mr. Bunch believes it is appropriate for Holladay to consider adopting policies specific to the area. The FHWA policies have dense spacing for markings and signage. This was relaxed somewhat in the recommended City policies. Dr. Perrin was asked to address how frequently the No Parking signs would need to be placed for bicycle lanes and those recommendations are included in the packet. Mayor Fotheringham asked about the density of the markings. He wanted to know if less density is proposed because of reduced traffic volume. Mr. Bunch stated that the FHWA has recommended spacing, but after speaking to Dr. Perrin, it is believed that shared lane markings no more than 300 feet apart is appropriate. There have also been discussions about No Parking signage.

The policy allows for increased sign frequency where needed. For instance, if there was a more problematic area that required additional direction. Mr. Bunch explained that the numbers in the recommendation are the maximums. It makes sense to start with the maximum and then make adjustments, if needed. One of the reasons there is a desire to have a policy in place is so the City can address requests that are made. In addition, the City can defend decisions that have been made.

Council Members expressed support for moving forward with a bike lane policy. Ms. Chamness reported that Staff can return with a policy for the City Council to consider. She asked whether Chief Hoyal was comfortable with the maximum numbers included in the recommendation. Chief Hoyal confirmed this but noted that there have been situations where there was not awareness of the bicycle lane. Officers struggle with ticketing someone who did not know that they were in the middle of a lane. Some of the signs are so spread out that there is not an awareness of the lane. Mayor Fotheringham thought it made sense to have an initial policy that is more generous, but then there can be additions made to certain areas based on the feedback received. Mr. Bunch reviewed the current language with the City Council. It was noted that there can be additional language drafted.

d. Discussion on 2026 Paving Plan – Jared.

Mr. Bunch shared information about the 2026 Paving Plan. He shared a map and explained that there is a certain square footage that is contracted with Salt Lake County. This is covered under the annual budget and will include the sections shown in red on the map. The County work is normally done in late July or early August. The green sections shown would be bid out to a contractor. Depending on the contractor’s schedule, that work could start as early as April. He reviewed the streets highlighted on the map. Council Member Gray asked that there be outreach to the impacted schools once there is a timeline determined. The schools can then let parents know about alternate routes.

e. Other Business.

There was no additional business discussed.

f. Calendar.

- *Council Meetings – February 5 and 19.*
- *Council Retreat – February 12.*
- *Fine Art Show – February 6-12.*

Mayor Fotheringham reviewed the calendar items listed on the agenda. There are City Council Meetings scheduled for February 2, 2026, and February 19, 2026. Ms. Carlson reported that

February 5, 2026, should be listed instead of February 2, 2026. She added that there will be Council Member photographs taken at 4:00 p.m. on February 5, 2026. Mayor Fotheringham mentioned the Council Retreat on February 12, 2026. City Manager, Gina Chamness, stated that the retreat will start at 3:30 p.m. Mayor Fotheringham noted that the Fine Art show will take place from February 6 to 12, 2026.

XII. *Closed Session for the Purposes Described in U.C.A. 52-4-204-and 205.*

There was no Closed Session.

XIII. *Adjourn.*

Council Member Bradley moved to ADJOURN. There was no second. The motion passed with the unanimous consent of the Council.

The City Council Meeting adjourned at approximately 7:34 p.m.

I hereby certify that the foregoing represents a true, accurate, and complete record of the Holladay City Council Meeting held Thursday, January 22, 2026.

Stephanie N. Carlson, MMC
Holladay City Recorder

Paul Fotheringham, Mayor

Minutes approved: **February 19, 2026**