



DRAFT MINUTES

BUSINESS AND LABOR INTERIM COMMITTEE

Wednesday, November 19, 2025 | 8:30 a.m. | 120 Senate Building

Members Present:

Sen. Evan J. Vickers, Chair
Rep. A. Cory Maloy, Chair
Sen. Daniel McCay
Sen. Stephanie Pitcher
Sen. Scott D. Sandall
Sen. Todd Weiler
Rep. Melissa G. Ballard
Rep. Jon Hawkins
Rep. Ken Ivory
Rep. Jason B. Kyle
Rep. Ashlee Matthews
Rep. Hoang Nguyen
Rep. Calvin Roberts
Rep. Jake Sawyer

Rep. David Shallenberger
Rep. Norman K Thurston
Rep. Stephen L. Whyte
Rep. Ryan D. Wilcox

Members Absent:

Sen. Kirk A. Cullimore
Speaker Mike Schultz

Staff Present:

Rohnin Randles, Policy Analyst
Robert Wood, Policy Analyst
Tyler Moore, Associate General Counsel
Austin Weenig, Associate General Counsel
Alyssa Castor, Administrative Assistant
Kaelie Mortensen, Administrative Assistant

Note: A copy of related materials and an audio recording of the meeting can be found at www.le.utah.gov.

Chair Maloy called the meeting to order at 8:32 a.m.

1. Committee Business

MOTION: Sen. Vickers moved to approve the minutes of the October 15, 2025, meeting. The motion passed with a vote of 10 - 0 - 10.

Yeas - 10

Rep. J. Hawkins
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. H. Nguyen
Rep. J. Sawyer
Rep. D. Shallenberger
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte

Nays - 0

Absent - 10

Rep. M. Ballard
Sen. K. Cullimore
Rep. A. Matthews
Sen. D. McCay
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. M. Schultz
Rep. N. Thurston
Rep. R. Wilcox

Chair Maloy provided a list of bill files that were opened since the previous meeting.

2. Office of Professional Licensure Review Sunrise Reviews

[2a - Draft Legislation "Office of Professional Licensure Review Sunrise Amendments" \(v006-revised\) \(Drafter: A. Weenig\)](#)

Austin Weenig provided an overview of 2026 General Session draft legislation, "Office of Professional Licensure Review Sunrise Amendments."

[2b - 2026 General Session "House Rules Resolution - Standing Committee Duties" \(v003\) \(Drafter: M. Bolin\)](#)

[2c - 2026 General Session "Senate Rules Resolution - Standing Committee Duties" \(v003\) \(Drafter: M. Bolin\)](#)

Rohnin Randles provided an overview of 2026 General Session draft legislation, "House Rules Resolutions - Standing Committee Duties" and 2026 General Session draft legislation "Senate Rules Resolution - Standing Committee Duties."

Sen. Vickers spoke to the provisions in "House Rules Resolutions - Standing Committee Duties" and "Senate Rules Resolution - Standing Committee Duties."

MOTION: Sen. Vickers moved to favorably recommend "Office of Professional Licensure Review Sunrise Amendments," "House Rules Resolution - Standing Committee Duties," and "Senate Rules Resolution - Standing Committee Duties." The motion passed with a vote of 11 - 0 - 9.

Yeas - 11

Rep. M. Ballard
Rep. J. Hawkins
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. H. Nguyen
Rep. J. Sawyer
Rep. D. Shallenberger
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte

Nays - 0Absent - 9

Sen. K. Cullimore
Rep. A. Matthews
Sen. D. McCay
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. M. Schultz
Rep. N. Thurston
Rep. R. Wilcox

3. Draft Legislation: Office of Professional Licensure Review Amendments[3 - Draft Legislation "Office of Professional Licensure Review Amendments" \(v015-revised\) \(Drafter: T. Moore\)](#)[3 - Office of Professional Licensure Review Amendments Bill Summary \(OLRGC\)](#)

Tyler Moore provided an overview of 2026 General Session draft legislation, "Office of Professional Licensure (OPLR) Review Amendments."

Public comment was heard from:

Jason Chipman, Director of Public Policy, Libertas Institute;

Harry Leibovich, Northwestern Governor, International Hearing Society;

Wes Barton, member, Utah Association of Nurse Anesthetists;

Kate Johnson, audiologist, University of Utah Hospital;

Jonathan Martin, anesthesiologist, Utah Society of Anesthesiologists;

McKenna Nobis, President-Elect, Utah Speech Language-Hearing Association;

Lauren Snyder, audiologist;

Melissa Hinton, Legislative Committee Chair, Utah Nurse Practitioners;

Michelle McComber, CEO, Utah Medical Association;

Sarah Hargus Ferguson, audiologist, University of Utah;

Blake Halladay, Director of Regulatory and Legislative Strategy, Nightingale Education Group;

Brian Allen, International Hearing Society; and

[3 - Oppose Elimination of Licensure for Speech-Language Pathologists and Audiologists in Utah, Handout \(Julie Barkmeier-Kraemer\)](#)

Kory Holdaway, lobbyist, Utah Speech and Hearing Association.

Jeff Shumway, Director, OPLR, answered questions from the committee.

MOTION: Rep. Kyle moved to remove lines 17-18, 1146-1150, and 1163-1169 from "Office of Professional Licensure Review Amendments," and renumber remaining sections accordingly.

Discussion to the motion.

The motion failed with a vote of 7 - 6 - 7.

Yeas - 7

Rep. M. Ballard
Rep. J. Kyle
Rep. A. Maloy
Rep. H. Nguyen
Rep. N. Thurston
Rep. S. Whyte
Rep. R. Wilcox

Nays - 6

Rep. J. Hawkins
Rep. K. Ivory
Rep. J. Sawyer
Rep. D. Shallenberger
Sen. E. Vickers
Sen. T. Weiler

Absent - 7

Sen. K. Cullimore
Rep. A. Matthews
Sen. D. McCay
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. M. Schultz

Sen. Weiler raised a point of order.

MOTION: Rep. Ballard moved to strike lines 20-24 and 1769-2367 from "Office of Professional Licensure Review Amendments," and renumber remaining sections accordingly.

Discussion to the motion.

The motion passed with a vote of 11 - 3 - 6.

Yeas - 11

Rep. M. Ballard
Rep. J. Hawkins
Rep. J. Kyle
Rep. A. Maloy
Rep. H. Nguyen
Sen. S. Pitcher
Rep. J. Sawyer
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 3

Rep. K. Ivory
Rep. D. Shallenberger
Rep. N. Thurston

Absent - 6

Sen. K. Cullimore
Rep. A. Matthews
Sen. D. McCay
Rep. C. Roberts
Sen. S. Sandall
Rep. M. Schultz

Sen. Vickers assumed the chair.

MOTION: Chair Vickers moved to favorably recommend "Office of Professional Licensure Review Amendments" as a committee bill, as amended.

Discussion to the motion.

The motion passed with a vote of 11 - 5 - 4.

Yeas - 11

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. R. Wilcox

Nays - 5

Rep. J. Hawkins
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. S. Whyte

Absent - 4

Sen. K. Cullimore
Sen. D. McCay
Rep. C. Roberts
Rep. M. Schultz

4. Business Entity Reorganization

[4a - Draft Legislation "Business Entity Amendments" \(v018\) \(Drafter: A. Weenig\)](#)

[4a - Business Entity Amendments Bill Summary \(OLRGC\)](#)

[4b - Draft Legislation "Business Entity Technical Amendments" \(v008\) \(Drafter: A. Weenig\)](#)

Austin Weenig provided an overview of 2026 General Session draft legislation, "Business Entity Amendments."

Rep. Maloy assumed the chair.

Adam Watson, Division Director, Division of Corporations and Commercial Code, answered questions from the committee.

MOTION: Sen. Vickers moved to favorably recommend 2026 General Session draft legislation "Business Entity Amendments" and "Business Entity Technical Amendments" as committee bills. The motion passed with a vote of 15 - 0 - 5.

Yeas - 15

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0

Absent - 5

Sen. K. Cullimore
Rep. J. Hawkins
Sen. D. McCay
Rep. M. Schultz
Rep. N. Thurston

5. Draft Legislation: Kratom Revisions

[5 - Draft Legislation "Kratom Revisions" \(v001\) \(Drafter: C. Williams\)](#)

Chris Williams, Associate General Counsel, Office of Legislative Research and General Counsel, provided an overview of 2026 General Session draft legislation, "Kratom Revisions."

Public comment was heard from Amber Brown, Deputy Commissioner, Department of Agriculture and Food and David Kyle Herring, Drug Safe Utah.

MOTION: Rep. Kyle moved to favorably recommend "Kratom Revisions" as a committee bill. The motion passed with a vote of 16 - 0 - 4.

Yeas - 16

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0

Absent - 4

Sen. K. Cullimore
Rep. J. Hawkins
Sen. D. McCay
Rep. M. Schultz

6. Draft Legislation: Construction Code Amendments

[6 - Draft Legislation "Construction Code Amendments" \(v011\) \(Drafter: T. Moore\)](#)

[6 - Construction Code Amendments Bill Summary \(OLRGC\)](#)

Tyler Moore provided an overview of 2026 General Session draft legislation, "Construction Code Amendments."

Rep. Tom Peterson provided an overview of the bill and answered questions from the committee.

MOTION: Sen. Vickers moved to favorably recommend "Construction Code Amendments" as a committee bill. The motion passed with a vote of 16 - 0 - 4.

Yeas - 16

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0Absent - 4

Sen. K. Cullimore
Rep. J. Hawkins
Sen. D. McCay
Rep. M. Schultz

7. Draft Legislation: Fire Code Amendments

[7 - Draft Legislation "Fire Code Amendments" \(v004\) \(Drafter: T. Moore\)](#)

[7 - Fire Code Amendments Bill Summary \(OLRGC\)](#)

Tyler Moore provided an overview of 2026 General Session draft legislation, "Fire Code Amendments."

Ted Black, State Fire Marshal, Department of Public Safety, provided background on the State Fire Prevention Board (SFPB).

Coy Porter, chair, (SFPB), presented information on amendments to the International Fire Code.

Mike Owens, chair, Fire Marshals Association Code Committee, provided an overview on recommended changes to the State Fire Code.

Public comment was heard from Tony Allred, member, Fire Marshals Association of Utah, and Clint Smith, member, Utah State Fire Chiefs Association.

MOTION: Sen. Vickers moved to favorably recommend "Fire Code Amendments" as a committee bill. The motion passed with a vote of 16 - 0 - 4.

Yeas - 16

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0Absent - 4

Sen. K. Cullimore
Rep. J. Hawkins
Sen. D. McCay
Rep. M. Schultz

8. Draft Legislation: Construction and Fire Codes Amendments

[8 - Draft Legislation "Construction and Fire Code Amendments" \(v004\) \(Drafter: T. Moore\)](#)

[8 - Construction and Fire Codes Amendments Bill Summary \(OLRGC\)](#)

Tyler Moore provided an overview of 2026 General Session draft legislation, "Construction and Fire Code Amendments."

Rep. Peterson provided an overview of "Construction and Fire Code Amendments" and answered questions from the committee.

Public comment was heard from Clint Smith and Tony Allred.

MOTION: Sen. McCay moved to favorably recommend "Construction and Fire Code Amendments" as a committee bill. The motion passed with a vote of 17 - 0 - 3.

Yeas - 17

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Sen. D. McCay
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. D. Shallenberger
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0Absent - 3

Sen. K. Cullimore
Rep. J. Hawkins
Rep. M. Schultz

9. Draft Legislation: Construction Trade Licensing Amendments

[9 - Draft Legislation "Utah Construction Trades Licensing Act Amendments" \(v008\) \(Drafter: T. Moore\)](#)

[9 - Construction Trade Licensing Amendments Bill Summary \(OLRGC\)](#)

Tyler Moore provided an overview of 2026 General Session draft legislation, "Construction Trade Licensing Amendments."

Rep. Peterson and Mark Steinagel, Managing Director, Department of Commerce, answered questions from the committee.

MOTION: Sen. Sandall moved to favorably recommend "Construction Trades Licensing Amendments" as a committee bill. The motion passed with a vote of 16 - 0 - 4.

Yeas - 16

Rep. M. Ballard
Rep. K. Ivory
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Sen. D. McCay
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. J. Sawyer
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0Absent - 4

Sen. K. Cullimore
Rep. J. Hawkins
Rep. M. Schultz
Rep. D. Shallenberger

10. Draft Legislation: Consumer Protection Modifications[10 - Draft Legislation "Consumer Protection Modifications" \(v022\) \(Drafter: A. Weenig\)](#)[10 - Consumer Protection Modifications Bill Summary \(OLRGC\)](#)

Austin Weenig provided an overview of 2026 General Session draft legislation, "Consumer Protection Modifications."

Katie Haas, Director, Division of Consumer Protection, answered questions from the committee.

MOTION: Rep. Thurston moved to favorably recommend "Consumer Protection Modifications" as a committee bill. The motion passed with a vote of 13 - 0 - 7.

Yeas - 13

Rep. M. Ballard
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Sen. D. McCay
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte

Nays - 0Absent - 7

Sen. K. Cullimore
Rep. J. Hawkins
Rep. K. Ivory
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Rep. R. Wilcox

11. Draft Legislation: Insurance Code Modifications

[11 - Draft Legislation "Insurance Code Modifications" \(v006-revised\) \(Drafter: A. Weenig\)](#)

[11 - Insurance Code Modifications Bill Summary \(OLRGC\)](#)

Austin Weenig provided an overview of 2026 General Session draft legislation, "Insurance Code Modifications."

Rep. Jim Dunnigan and Jon Pike, Commissioner, Insurance Department, provided an overview of "Insurance Code Amendments" and answered questions from the committee.

MOTION: Sen. Vickers moved to favorably recommend "Insurance Code Modifications" as a committee bill. The motion passed with a vote of 11 - 0 - 9.

Yeas - 11

Rep. M. Ballard
Rep. J. Kyle
Rep. A. Maloy
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers
Sen. T. Weiler
Rep. S. Whyte

Nays - 0Absent - 9

Sen. K. Cullimore
Rep. J. Hawkins
Rep. K. Ivory
Rep. A. Matthews
Sen. D. McCay
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Rep. R. Wilcox

12. Draft Legislation: Trust Business Amendments

[13 - Draft Legislation "Trust Business Amendments" \(v015\) \(Drafter: A. Weenig\)](#)

[13 - Trust Business Amendments Bill Summary \(OLRGC\)](#)

Austin Weenig provided an overview of 2026 General Session draft legislation, "Trust Business Amendments" and answered questions from the committee.

Public comment was heard from Branden Hansen, President, Bank of Utah.

MOTION: Rep. Ballard made a motion to move on to the next agenda item.

SUBSTITUTE MOTION: Rep. Thurston made a substitute motion to favorably recommend "Trust Business Amendments" as a committee bill. The substitute motion failed with a vote of 6 - 6 - 8.

Yeas - 6

Rep. K. Ivory
Rep. A. Maloy
Rep. C. Roberts
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers

Nays - 6

Rep. M. Ballard
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. S. Whyte
Rep. R. Wilcox

Absent - 8

Sen. K. Cullimore
Rep. J. Hawkins
Rep. J. Kyle
Sen. D. McCay
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Sen. T. Weiler

Rep. Ballard's motion to move to the next agenda item passed with a vote of 10 - 2 - 8.

Yeas - 10

Rep. M. Ballard
Rep. K. Ivory
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Rep. C. Roberts
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers
Rep. S. Whyte

Nays - 2

Rep. A. Maloy
Rep. R. Wilcox

Absent - 8

Sen. K. Cullimore
Rep. J. Hawkins
Rep. J. Kyle
Sen. D. McCay
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Sen. T. Weiler

13. Draft Legislation: Identification Verification Amendments

[12 - Draft Legislation "Identification Verification Amendments" \(v004\) \(Drafter: A. Weenig\)](#)

[12 - Identification Verification Amendments Bill Summary \(OLRGC\)](#)

Rep. Steve Eliason provided an overview of 2026 General Session draft legislation, "Identification Verification Amendments" and answered questions from the committee.

Public comment was heard from:

Ericka Evans, Executive Director, Department of Alcoholic Beverage Services;

Art Brown, President, Mothers Against Drunk Driving;

Lincoln Shurtz, lobbyist, Salt Lake Area Restaurant Association, who also answered questions from the committee;

Robert Sargent, owner, Alpine Distilling; and

Melva Sine, President, Utah Restaurant Association.

MOTION: Sen. Vickers moved to favorably recommend "Identification Verification Amendments" as a committee bill. The motion passed with a vote of 11 - 0 - 9.

Yeas - 11

Rep. M. Ballard
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0Absent - 9

Sen. K. Cullimore
Rep. J. Hawkins
Rep. K. Ivory
Sen. D. McCay
Rep. C. Roberts
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Sen. T. Weiler

MOTION: Rep. Wilcox moved to adjourn. The motion passed with a vote of 11 - 0 - 9.



Yeas - 11

Rep. M. Ballard
Rep. J. Kyle
Rep. A. Maloy
Rep. A. Matthews
Rep. H. Nguyen
Sen. S. Pitcher
Sen. S. Sandall
Rep. N. Thurston
Sen. E. Vickers
Rep. S. Whyte
Rep. R. Wilcox

Nays - 0

Absent - 9

Sen. K. Cullimore
Rep. J. Hawkins
Rep. K. Ivory
Sen. D. McCay
Rep. C. Roberts
Rep. J. Sawyer
Rep. M. Schultz
Rep. D. Shallenberger
Sen. T. Weiler

Chair Maloy adjourned the meeting at 11:14 a.m.