

**ELK RIDGE  
CITY COUNCIL MEETING  
January 13, 2026**

## TIME AND PLACE OF MEETING

This regularly scheduled meeting and public hearing of the Elk Ridge City Council was scheduled for **Tuesday, January 13, 2026, at 7:00 PM**. The meeting was held at the Elk Ridge City Hall, 80 East Park Drive, Elk Ridge, Utah. Notice of the time, place, and Agenda of this Meeting was provided to the Payson Chronicle, 145 E. Utah Ave, Payson, Utah, and to the members of the Governing Body on January 12, 2026.

## WORK SESSION

## **WORK SESSION SPENCER FOSTER STRATEGIC PLANNING DISCUSSION**

Spencer Foster stated strategic planning is a road map for goals, mission vision, values and plan goals for the year, who will head them and how to implement them. Strategic planning accountability, responsibility. The following items are a quick brainstorming session and questions to consider: Goals for the year wish list - mountain access, sewer plan, adequate notices on wells and tanks and redundancy, replace the well, water main line, affordability/utilities. Mission statement is present focus - why the city exists and who does it serve. Community, family friendly, safety, essentials, services, serving. Core role - to be invisible, if we are doing it right residents don't even think about us. Vision is future focus - independence, expansion, more commercial, maintain small town feel, balance, benefits worth the cost. What is a thriving Elk Ridge in 2035 - mountain access achieved, parks done, debt free, roads fixed. What are the most important things for the council to do. Values how the city operates, how decisions are made, - citizen wants, collaboration, involvement, engagement, transparency, communication, kindness, haven from world, trust. Biggest priorities - challenges and opportunities related to growth and capacity the city must address - impact fees, capital facilities plan, growth capacity, sewer connections, financial help with grants, infrastructure and roads, maintenance, staffing, citizen responsibility. Community character- consistency, inclusiveness, need to be friends not just friendly. Priorities- What do you have and what you want to keep, what you don't have but what you want, what we have and don't want and what you don't have and don't want. Set annual goals and make the plans to implement them. Top priority - sewer plant, finish feasibility study - set finish date. Last, who is going to be accountability and follow-up, staff or council level? Will schedule another planning session in February - with pizza.

## ROLL CALL

Mayor: Robert Haddock

Council Members: Melanie Paxton, Tanya Willis, Jared Peterson, Charles Wixom, Cory Thompson

Others: Royce Swensen, *City Recorder*, Laura Oliver, *Deputy Recorder*

Public: Gorgon Reynolds, Gordon Cottrell, Chris Butterfield, Bucky Gay, Jennifer Butterfield, Max Colby, Steve Morley

## Opening – Resident

## Pledge - Councilmember Wixom

52 COUNCILMEMBER WILLIS MOTIONED TO APPROVE THE AGENDA AND TIME  
53 FRAME COUNCILMEMBER THOMPSON SECONDED

54  
55 VOTE AYE (5) NAY (0) Approved

56  
57 **PLANNING COMMISSION UPDATE**

58 No Update

59  
60 **PUBLIC FORUM**

61 Gordon Reynolds lives by the Highlands 2 development. He spoke previously about the zone  
62 change and concerns as neighbors are how does rezoning benefit the city, he would like a no vote  
63 on the rezone but not to stymy the development but to take into account all the stakeholders  
64 involved.

65 Gordon Cottrell bought his lot in 2016, not naive that development won't happen behind him.  
66 Previously there was supposed to be a buffer zone, right of way behind them. As of now the  
67 development would be right up to his fence. Doesn't see how smaller lots benefit the city and  
68 would like the larger lots to stay. He doesn't want a house that close to his house. He has  
69 concerns with runoff.

70 Chris Butterfield is concerned with changing the zone to R-1-15000 from R&L 20,000 what is the  
71 criteria? What is in it for the city to rezone? Why does the city not push back a little bit when they  
72 are asked for a rezone?

73 Max Colby is part of the Constitution Council at the APA Academy. They are asking cities to  
74 take part in having reading of the Constitution and or Bill of Rights in celebration of the country's  
75 250th birthday sometime this year. Council asked questions and will look at the calendar and  
76 coordinate with the committee.

77 Steve Morley is representing the Homeowners Association they have 2 clients that are trying to  
78 expedite a lot line adjustment. City code 10-15a-18 (?) states you can do a lot line adjustment  
79 between parcels without doing a subdivision amendment, who was directed they had to do a  
80 subdivision amendment. Also, another client who wants to combine parcels and make 1 lot.

81  
82 **PUBLIC HEARING**

83  
84 **RESOLUTION 26-01-14-1R REINSTATE IMPACT FEES FOR ROADS**

85 COUNCILMEMBER PETERSON MOTIONED TO OPEN THE PUBLIC HEARING FOR  
86 RESOLUTION 26-01-14-1R REINSTATE IMPACT FEES FOR ROADS COUNCILMEMBER  
87 PAXTON SECONDED

88 VOTE AYE (5) NAY (0) Approved

89  
90 **AGENDA ITEMS**

91 1. **HIGHLANDS PHASE 2 REZONE AND GENERAL PLAN AMENDMENT**

92 Shawn Eliot, City Planner, The Highlands of Elk Ridge originally came to the city in 2021. Phase  
93 1 is completed. At the time the development was rezoned R-1-15,000 with open space, trails, and  
94 a wide new road (Canyon View). Some of these things were done in Phase 1 and some were not.  
95 Phase 2 did not happen, and the zone change reverted back to R&L 20,000 zone. The applicant is  
96 asking to rezone it back to R-1-15,000 and didn't know it reverted back. The question is does it  
97 benefit the city? We met with the applicant and went over the things that needed to be worked

98 out. Those items were still in progress when it was presented to the planning commission. My  
99 recommendation was to table it. Planning Commission recommended approval contingent upon  
100 the items being completed from staff recommendations. The recommendation of the connection  
101 of Ridge View to Canyon View was from Shawn. Councilmember Thompson stated it his  
102 understanding that City Council is no longer to have any decisions as to the planning of the actual  
103 subdivision. Correct, the Planning Commission approves and sends recommendations to the SRC.  
104 The amenity for open space is the blue area, which is zoned open space on the General Plan. The  
105 area along Loafer Canyon was planned as open space in phase one which did not happen and is  
106 not on the table this time. The trail along Loafer Canyon could be discussed. Councilmember  
107 Thompson asked if improving Loafer Canyon with curbing and gutter is worth the expense with  
108 the amount of traffic and development. Councilmember Willis stated it may develop someday.  
109 Developer Joe Wilkins stated that he has never owned Loafer Canyon Road, that property is  
110 owned by Jay Christensen and he won't sell it. He cannot improve what he does not own.  
111 Councilmember Willis stated that it was part of the original plan and was used to determine the  
112 open space for the initial rezone of that property. Councilmember Peterson stated the city only  
113 has a certain number of sewer connections. The original discussion, which Joe Wilkens might not  
114 have been involved in, he had to agree with some of it. There is some unbuildable property, put  
115 the homes where they made sense. The open space was to be deeded to the city which is one of  
116 the issues. Phase one is a little shy of the open space versus the density, with phase 2 it's not even  
117 close. Without the open space it's back to being 20,000. The only thing the council can decide on  
118 is the rezone. Shawn Eliot stated that when this whole area was rezoned, keeping the same  
119 amount of connections, is basically saying that the connections are equal to the 20,000 sq ft lots,  
120 but moving the density from the open space area to the 15,000 sq ft lots. It wasn't more density,  
121 the homes were moved closer together to preserve the open space area. Councilmember Willis  
122 doesn't see enough benefits that it would be worth it to the city to rezone to smaller lots.  
123 Councilmember Thompson asked Shawn which benefits drive the decision to rezone, if that is  
124 your recommendation? Shawn Eliot stated being new to the position, he did not know about the  
125 sewer connections and sees that the open space is important. The trails and road improvements on  
126 Sunset, which should have already been done, which doesn't sound like it is enough benefit. The  
127 developer asked to hear what all of the council members think about the rezone. All council  
128 members stated they would vote no for rezone due to lack of open space and connections.

129 The other item is the removal of the Sunset Trail General Plan amendment. The developer stated  
130 the trail on Canyon View was previously offered as an alternative, that's why it is on the General  
131 Plan map. Councilmember Paxton confirmed this, the alternate trail was brought to the Parks and  
132 Trails Committee and was approved and the map was amended. Shawn Eliot stated the report  
133 said the alternative trail was a compromise and only one of the trails and they wouldn't do both,  
134 they would do one or the other. Is there enough benefit from that for the rezone and the amenities  
135 being proposed to move the trail down Canyon View/Ridge View and have the road.

136 Close the public Hearing

137 COUNCILMEMBER THOMPSON MOTIONED TO CLOSE THE PUBLIC HEARING FOR  
138 RESOLUTION 26-01-14-1R COUNCILMEMBER PASTON SECONDED.

139 VOTE AYE (5) NAY (0) Approved

140 Highlands Rezone continued

141 Shawn Eliot asked the developer when the original development happened the landowner of the  
142 open space along Loafer Canyon being discussed was a part of the discussions from the  
143 beginning? Knowing that the open space is important to the development, can you go back to the  
144 landowner? Joe Wilkins stated yes, Jay Christensen, was at the last Planning Commission  
145 meeting, but the piece of land up Loafer Canyon is not for sale and that piece was never for sale,  
146 even with Richman America.

147 COUNCILMEMBER PETERSON MOTIONED TO KEEP THE R&L 20,000 BECAUSE THE  
148 DEVELOPER HAS NOT PROVEN THE SEWER CONNECTION CALCULATION AND THE  
149 OPEN SPACE BASED ON THE ORIGINAL DESIGN HAVE BEEN PROVEN OUT  
150 COUNCILMEMBER WILLIS SECONDED

151 VOTE AYE (5) NAY (0) Approved

152 **2. TRAIL MAP AND GENERAL PLAN AMENDMENT**

153 Shawn Eliot stated the recommendation to the Planning Commission was to not approve the trail  
154 removal until the Highland Phase 2 was approved and recorded with the trail on Ridge View.  
155 Discussion ensued on the road Shawn Eliot recommended between Ridge View and Canyon  
156 View to disperse traffic and improve connectivity.

157 COUNCILMEMBER MOTIONED TO TABLE THE TRAIL MAP AND GENERAL MAP  
158 AMENDMENT UNTIL THE NEXT MEETING COUNCILMEMBER PAXTON SECONDED

159 VOTE AYE(2) NAY (2) vote not completed

160 COUNCILMEMBER PETERSON MOTIONED TO ALLOW THE REMOVAL OF THE  
161 TRAIL MAP IF THE DEVELOPER CAN WORK THROUGH THE DESIGN WITH STAFF  
162 ON ITEMS FROM STAFF REPORT

163 VOTE AYE(2) NAY (3) Not Approved

164 **3. BUCKY GAY WOODLAND HILLS ANNEXATION**

165 Bucky Gay would like to annex a portion of land on the east side of Loafer Canyon into  
166 Woodland hills. It was previously brought to Elk Ridge and was told the drainage would need to  
167 be improved, which they have done. Councilmember Willis would be fine with the whole lot,  
168 going to woodland hills, with the exception of a strip along Loafer Canyon and a different  
169 engineer reviewing the drainage plan. Councilmember Peterson stated he is a lot happier with the  
170 improvements. Bucky Gay stated Woodland Hills has worked with the drainage and retention  
171 issues putting in several basins. Discussion ensued on the retention basins and what has been  
172 piped. Councilmember Peterson would be fine allowing that portion to go to Woodland Hills,  
173 Councilmember Willis is fine with it but has reservations on the drainage system. Shawn Eliot  
174 has no concerns with that property going into Woodland Hills. Bucky Gay stated his attorney  
175 wants a motion.

176 COUNCILMEMBER MOTIONED AUTHORIZE THE ANNEXATION OF LOT 231 AND  
177 LOT 230 FROM SUMMIT CREEK AND THE SURROUNDING RED AREA ON THE MAP  
178 TO WOODLAND HILLS COUNCILMEMBER PETERSON SECONDED

179 VOTE AYE (5) NAY (0) Approved

180 **4. BUDGET AMENDMENT FOR TRAIL FEASIBILITY STUDY WITH WOODLAND**  
181 **HILLS**

182 Councilmember Paxton stated this would be to join a feasibility study to include access from Elk  
183 Ridge for a trail from Woodland hills switch backs at the cost of \$10,000 to talk to and work with  
184 property owners. A grant would then be needed to do the trail, which there is no guarantee the  
185 city would get. Councilmember Wixom is concerned about property owners allowing this, even  
186 after a feasibility study is done and the terrain is way too steep and we need to be fiscally  
187 responsible to our residents. Councilmember Thompson stated why not just walk up the road to  
188 access the trail and the Loafer Canyon is very steep. Councilmember Willis stated it would be  
189 amazing to be able to access the switch backs from Elk Ridge but isn't sure they would get  
190 anything for \$10,000. Councilmember Paxton shows the Utah Trails Network that Elk Ridge is  
191 trying to be collaborative. Councilmember Peterson stated the problem is the landowners who put  
192 up with people abusing their property over the years with illegal fires, drug paraphernalia, letting  
193 cattle out, etc. and having to go to the landowners and be reminded of that. Councilmember  
194 Paxton read a letter from the Glen Water Conservation fund regarding a non-match grant for  
195 conservation areas. There are opportunities but Elk Ridge can't get anyone to sell her the land.  
196 Councilmember Thompson stated he thinks this issue is important to the residents and should be  
197 pursued.

198 COUNCILMEMBER WILLIS MOTIONED TO SEND THE BUDGET AMENDMENT FOR  
199 \$10,000 FOR THE FEASIBILITY STUDY FOR TRAILS WITH WOODLAND HILLS TO  
200 PUBLIC HEARING COUNCILMEMBER THOMPSON SECONDED

201 VOTE AYE (3) NAY (0) Abstain (2) Approved

202 **5. RESOLUTION 26-01-13-1R REINSTATE IMPACT FEE FOR ROADS, FEE SCHEDULE**

203 COUNCILMEMBER PAXTON MOTIONED TO REINSTATE IMPACT FEES FOR ROADS  
204 AS RESOLUTION 26-01-14-1R COUNCILMEMBER WILLIS SECONDED

205 VOTE AYE (5) NAY (0) Approved  
206 Councilmember Wixom AYE  
207 Councilmember Peterson AYE  
208 Councilmember Thompson AYE  
209 Councilmember Willis AYE  
210 Councilmember Paxton AYE

211 **6. LIFT FEES NON-EMERGENCY FEE SCHEDULE**

212 COUNCILMEMBER PETERSON MOTIONED TO APPROVED 26-01-14-2R FOR NON-  
213 EMERGENCY LIFT FEE FOR COMPENSATION TO PUBLIC HEARING  
214 COUNCILMEMBER THOMPSON SECONDED

219        VOTE                    AYE (5)                    NAY (0)                    Approved  
220        Councilmember Wixom    AYE  
221        Councilmember Peterson    AYE  
222        Councilmember Thompson    AYE  
223        Councilmember Willis    AYE  
224        Councilmember Paxton    AYE  
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226        **7. APPROVE MINUTES FOR NOVEMBER 11, 2025**

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228        COUNCILMEMBER PETERSON MOTION NOVEMBER 11, 2025, COUNCILMEMBER  
229        WILLIS SECONDED

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231        VOTE                    AYE (5)                    NAY (0)                    Approved  
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233        **8. APPROVE MINUTES FOR DECEMBER 9, 2025**

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235        COUNCILMEMBER WIXOM MOTIONED TO APPROVE THE MINUTES FOR  
236        DECEMBER 9, 2025, COUNCILMEMBER PETERSON CORY ABSTAIN

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238        VOTE                    AYE (5)                    NAY (0)                    Approved  
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240        **9. APPROVE MINUTES FOR DECEMBER 16, 2025**

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242        COUNCILMEMBER PAXTON MOTIONED TO APPROVE THE MINUTES FOR  
243        DECEMBER 16, 225 COUNCILMEMBER WIXOM SECONDED TANYA AND CORY  
244        ABSTAIN

245  
246        VOTE                    AYE (5)                    ANY (0)                    Approved  
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248        COUNCILMEMBER WILLIS MOTIONED TO ADJOURN COUNCILMEMBER PAXTON  
249        SECONDED

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251        VOTE                    AYE (5)                    ANY (0)                    Approved  
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Laura Oliver