



ROY CITY
Roy City Council Meeting Minutes
December 16, 2025– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on December 16, 2025, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy
Councilmember Jackson
Councilmember Paul
Councilmember Saxton
Councilmember Scadden
Councilmember Wilson

City Manager, Matt Andrews
City Recorder, Brittany Fowers
City Attorney, Matt Wilson

Excused:

Also present were: Police Chief, Matt Gwynn; Captain, Armando Perez; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Assistant City Manager Brody Flint; Ty and DeAnne Chaston, Glenda Moore, Kevin Homer, Geoff Cox, Michael Ghan, Shelley Polston, Robert Percival, Cindy Whinham, Leon Wilson, Nancy Inman, Janel Hulbert, Richard Jensen, Darrin Albright, Nate Martinez, and Tim Watkins.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Scadden, Saxton, Paul, and Wilson were present.

B. Moment of Silence

Councilmember Scadden invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Scadden led the audience to recite the Pledge of Allegiance.

D. Consent Items

1. November 18, 2025, Roy City Council Meeting Minutes
Councilmember Wilson motioned to approve the consent items with adjustments to the meeting minutes as she provided to City Recorder Fowers. Councilmember Jackson seconded the motion, all present members voted “Aye” and the motion carried.

E. Public Comments – 4 minutes

Mayor Dandoy opened the floor for public comments.

Robert Percival, 6034 S 2050 W, Roy, thanked the Council for installing the lights at the crosswalk at 6000. He commented that there were other places in the City that could have improved safety and he listed some intersections that he felt needed painted markings or crosswalks.

Kevin Homer, 5398 S 4000 W, Roy, opined that 22-33 should be passed by the Council and he urged everyone to reflect on the Declaration of Independence as the country neared its 250th anniversary. He said he wanted to have more specific information about Resolution 25-30. He also discussed 25-32 and proposed that the resident rates should have been raised, rather than lowering the non-resident fees. Mr. Homer next stated that the Water element as discussed in Resolution 25-18 was great, although it did not include a section about backup power generation for the City's wells. He asked for there to be additional discussion about solar power options as a backup source.

Ty Chaston, 3751 W 5575 S, Roy, agreed with both Mr. Homer and Mr. Percival's comments. Mr. Chaston commented that he saw many drivers go through the crosswalks in the City. He stated that he would like Resolution 25-19 to be passed.

Geoff Cox, 1845 W 4500 S #140, Roy, complimented the Roy City police for their quick response time when his home alarm system had gone off. Mr. Cox asked for presentations to be displayed on a screen that was easier for the audience to see.

Darrin Albright, 3690 W 5850 S, Roy, thanked Chief Williams for taking time out of his day to meet with him. Mr. Albright asked why City employees were not getting their COLA raises for this year, and wondered if they could use the surplus money that they had after their audit.

Mayor Dandoy closed the floor for public comment.

Mayor Dandoy clarified some points brought up in the public comment section. He agreed that not everyone understood the difference between zebra stripes and crosswalks and said it was good to keep in mind as they worked on public safety on the roads. Mayor Dandoy affirmed that there was unexpected carryover from the audit and said that merit raises had been given to the employees, but not COLA raises. He said that the incoming Council, who would be seated in January, would be responsible for deciding what to do with that revenue.

F. Action Items

1. Oath of Office

Chief Gwynn commended Colby Bentley and expressed he was excited to recommend that he be promoted to Sargeant. Chief Gwynn discussed Sargeant Bentley's service and spoke highly of his department overall. Sargeant Bentley introduced his family.

City Recorder Fowers read the Oath of Office for Sargeant Bentley.

Mayor Dandoy and the Councilmembers thanked Sargeant Bentley for his service.

2. Consideration of Resolution 25-32; Amending Fees for Roy City Parks and Recreation Department and Adopting the Roy Parks and Recreation Fee Schedule.

Parks and Recreation Director Howard went through the amended fees for the Parks and Recreation Department. She reported that park pavilion fees and Roy Days vendor booth fees were changing and explained the reasoning behind the adjustments. She noted that park pavilion fees were being adjusted in order to maintain compliance with a grant.

Councilmember Scadden motioned to approve Resolution 25-32; Amending Fees for Roy City

Parks and Recreation Department and Adopting the Roy Parks and Recreation Fee Schedule. Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

3. **Consideration of Resolution 25-33; Supporting America250 Utah and Recognizing and Approving of the Roy City Utah250 Community Committee.**

City Manager Andrews explained that this resolution was to start the process of a grant application for Supporting America250 Utah by recognizing the committee that would work on the event. He said that committee members would be selected the following year.

Councilmember Scadden motioned to approve Resolution 25-33; Supporting America250 Utah and Recognizing and Approving of the Roy City Utah250 Community Committee. Councilmember Wilson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

4. **Consideration of Resolution 25-34; A Resolution of the Roy City Council Authorizing an Agreement with Comcast of Utah II, Inc. for a Cable Communications Network.**

City Manager Andrews explained the Council had done this agreement twice before with cable communications companies. He explained that the terms were the same, although Comcast wanted everything to fit their format. He said if anything was changed that evening they would need to change it for the other two companies as well.

Councilmember Jackson motioned to approve Resolution 25-34; A Resolution of the Roy City Council Authorizing an Agreement with Comcast of Utah II, Inc. for a Cable Communications Network. Councilmember Paul seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

5. **Consideration of Ordinance 25-18; Consider amendment to the General Plan to include a Water Usage and Conservation Element as per S.B 110.**

Assistant City Manager Flint reported that it was a requirement for all cities to adopt a water element as part of their General Plan. He said that the Council was required to adopt the document by the end of the year. He expressed he, City Planner Parkinson, and Tim Watkins- who compiled the draft- were present to answer questions about the document.

Councilmember Wilson indicated page six and asked for clarity about table 2-1 and table 2-5. Mr. Watkins addressed her question and explained there was a difference between the per-resident and per-capita rate of water use. Mr. Watkins added there was a potential for their per-capita consumption rate to drop over time.

Councilmember Wilson also highlighted the use of the verbiage ‘net acre feet’ and asked how the statistic that every lot consumed 23.7 acre inches per year was calculated. She also asked why they used the term ‘acre inches’ rather than ‘gallons’ to refer to usage. City Planner Parkinson replied that the numbers in the document had been validated by the Weber Basin Water Conservancy District and the Division of Water Resources, and he explained both of those agencies used the term acre feet, so although that phrase was not used very often by the public it was included in the official document. Councilmember Wilson thought it would be helpful to make it more clear what the unit was, and Mr. Watkins responded that he could edit the document to make that clearer. Mr. Watkins added that he had found he had used an incorrect conversion rate when he had converted the numbers from inches per year to gallons per day, and so he had adjusted the numbers in one of the tables. Mayor Dandoy said they needed to make a modification in the motion based on that adjustment.

Councilmember Wilson then addressed 3-2 and asked how the acreages listed in the table related to the

population projections. Assistant City Manager Flint explained that although Roy City was landlocked, there were parts of the city that were slated to be redeveloped, and as such would have different water consumption rates in the future than they currently did.

Councilmember Wilson then asked how amenity sizes were determined, and City Planner Parkinson replied that the amenity section was a result of a Planning Commission discussion. City Planner Parkinson said that the intention was to take advantage of existing natural areas and parks in the city, rather than requiring every residential development to have their own open space.

Councilmember Wilson discussed the potential landscape ordinance updates, particularly the tree shade cover and foliage cover proposed ordinances. She worried that this ordinance took away choice and autonomy from land owners and she felt the language was too similar to HOA rules. City Planner Parkinson replied that they could modify the language to be more of a suggestion rather than a mandate, but explained tree shade and plant groundcover helped maintain cooler temperatures, which was an important element of water conservation. Mayor Dandoy agreed that they needed to be mindful about government overreach and said that some of their existing ordinances were also similar to HOA-style requirements. Councilmember Wilson commented that it would be nice to have more flexible options, noting that these guidelines pertained to both residential and commercial areas. Mayor Dandoy asked the other Councilmembers if they wanted to change the language to something other than ‘establish,’ and the Council determined that they would prefer the term ‘evaluate.’

Councilmember Wilson brought up the section on stormwater design features as well as the references on Appendix B. She asked if the appendix could be edited for clarity and Mr. Watkins replied he could update it.

Councilmember Wilson motioned to approve Ordinance 25-18, considering the amendment to the General Plan to include a Water Usage and Conservation Element as per S.B 110 with the following changes: the re-calculation tables and clarifications already submitted, the change from the word “establish” to “evaluate” in 5.4.4 through 5.4.7, clarification of Appendix B, and other changes consistent with Councilmember Wilson’s comments in the discussion. Councilmember Scadden seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

- 6. Consideration of Ordinance 25-19; Amending Title 10 Zoning Regulation: Chapter 10 – General Property Development Standards, §32 – Parking in Residential Zones; Chapter 19 – Off-street Parking and Loading, §2 – General Provisions, 8.**

Assistant City Manager Flint presented this item. He recalled that there had been some difficulty between the Planning Commission and City Council on this item and he commented that healthy debate between government bodies was a positive thing, as it showed the passion for this topic.

Councilmember Wilson proposed some changes to the draft that would improve the clarity and consistency of the ordinance. Mayor Dandoy commented there were a lot of recommended changes and said that consistency was important, and he said that the ordinance did not have to be approved that evening. Mayor Dandoy said the Council needed to ensure that the recommendation that they made based off of these changes were consistent with other ordinances that the City had in regard to parking. There was a short discussion about if the ordinance needed to specify ‘carport’ or ‘garage’ in the language about parking requirements, and Assistant City Manager Flint said that they did not need to include that level of specificity. Assistant City Manager Flint added that the included diagram did not have legal significance.

Mayor Dandoy summarized that properties with less than 100 feet could have one or two driveway approaches per frontage. He clarified there were two types of permits for this, one of which was the curb-

cutting permit. Assistant City Manager Flint proposed that the language only say, 'permit required.' Councilmember Scadden noted that there was a cost associated with that, since a City employee would have to go out and approve the curb cut. Councilmember Scadden wondered if the permit should have a cost to account for the use of employee time and resources. Mayor Dandoy commented about cul-de-sacs.

Mayor Dandoy noted that although this ordinance would impact a relatively small number of homes in Roy City, it was important that they considered the language very closely. Councilmember Wilson remarked that a rising number of people were living with their parents or other family members as the cost of living increased in Roy City, so there were many single-family homes in the City that had multiple cars parked in front of it.

Councilmember Wilson motioned to approve Ordinance 25-19 Amending Title 10 Zoning Regulation: Chapter 10 – General Property Development Standards, §32 – Parking in Residential Zones; Chapter 19 – Off-street Parking and Loading, §2 – General Provisions, 8, with the following adjustments: that under 8.A.4, properties less than or equal to 100 feet in frontage have no more than two driveways, keep “one additional drive approach may be added for each additional 50 feet,” and add “permit required.” Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

G. City Manager & Council Report

City Manager Andrews reminded the Council that new schedules for the Complex, parks, and Aquatic Center were coming in the new year. City Manager Andrews observed that this was the last Council meeting for the year and thanked the Council and Mayor for their service.

Councilmember Wilson thanked Mayor Dandoy for his service to the City and acknowledged the amount of work he had put in during his tenure. Councilmember Wilson also thanked Councilmember Paul and Councilmember Scadden for their service.

Councilmember Jackson also thanked Mayor Dandoy and commented that she had big shoes to fill as mayor. Councilmember Jackson also thanked Councilmembers Paul and Scadden. She wished everyone a happy holiday season.

Councilmember Paul spoke about her tenure as Councilmember and expressed what an honor it had been to serve the City. She also expressed gratitude for the friendships she had formed with other Councilmembers and City Staff. She stated that she would continue to serve the City and support the future Council.

Councilmember Scadden reflected on his time on the City Council and said that Roy City had some of the best staff members. He especially praised City Manager Andrews, Assistant City Manager Flint, City Recorder Fowers for their service. Councilmember Scadden commended Councilmember Paul and Councilmember Saxton for their passion and work. He thanked Mayor Dandoy for his dedication to the City. He expressed admiration for Councilmember Wilson's attention to detail and Councilmember Jackson's passion for Roy City. He thanked Chief Gwynn and Chief Williams for their service to the City. Councilmember Scadden lastly thanked the public for their involvement with the City.

Councilmember Saxton welcomed Chief Gwynn back. Councilmember Saxton spoke about how much the Council had accomplished during their tenure. He promised to continue working hard for the City and expressed how much he would miss Mayor Dandoy. He thanked the public for electing him and affirmed he would work hard on their behalf.

Mayor Dandoy expressed it had been a pleasure to serve Roy City and noted how different this position was compared to working in federal government. He reflected on how much Roy City had accomplished and said those things had happened because of collaboration between the Councilmembers and the staff. He wished the outgoing Councilmembers the best of luck.

Councilmember Wilson motioned to adjourn the meeting, Councilmember Paul seconded the motion, all present Councilmembers voted “Aye” and the meeting adjourned at 7:24 PM.

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc: