

City Manager
Matt Andrews

City Recorder
Brittany Fowers



Mayor
Ann Jackson

Council Members
Janel Hulbert
Alexis Jackson
Bryon Saxton
Diane Wilson

ROY CITY COUNCIL MEETING AGENDA

JANUARY 20, 2026, AT 5:30 P.M.

ROY CITY COUNCIL CHAMBERS, 5051 S 1900 W ROY, UTAH 84067

A. Welcome and Roll Call

B. Moment of Silence

C. Pledge of Allegiance

D. Consent Items

1. October and November 2025 Financial Statements
2. December 2, 2026, Roy City Council Meeting Minutes and December 16, 2026, Roy City Council Meeting Minutes

E. Presentations

1. Employee of the Month Award for Officer Berry
2. Just Serve Award Presentation for Roy City

F. Public Comments – limited to 3 minutes

This is an opportunity to address the Council regarding concerns or ideas on any topic. We welcome all input and recognize some topics take more time than others. If you feel your message is complicated and requires more time to explain, you can email the Council at council@royutah.gov.

G. Action Items

1. Consideration of Resolution 26-1; A Resolution Designating Individuals to Act on Behalf of Roy City in Transactions Concerning the Public Treasurers' Investment Fund.

H. City Manager and Council Report

I. Adjournment

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aids and services for these meetings should contact the Administration Department at (801) 774-1020 or by email at admin@royutah.gov at least 48 hours in advance.

Pursuant to Utah Code § 52-4-207 "Electronic Meetings" of the Open and Public Meetings Act, Any Councilmember may participate in the meeting via teleconference, and such electronic means will provide the public body the ability to communicate via teleconference.

Certificate of Posting

The undersigned, duly appointed City Recorder, does hereby certify that the above notice and agenda was posted in a public place within the Roy City limits on this 16th day of January 2026. A copy was also posted on the Roy City website and the Utah Public Notice Website on this 16th day of January 2026.

Visit the Roy City website at www.royutah.gov
Roy City Council Agenda Information – (801) 774-1020

Brittany Fowers
City Recorder

THIS MEETING WILL BE STREAMED LIVE ON THE ROY CITY YOUTUBE CHANNEL.



ROY CITY CORPORATION
FUND SUMMARY
FOR THE 4 MONTHS ENDING OCTOBER 31, 2025

GENERAL FUND

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
REVENUE					
PROPERTY TAX	27,838.91	94,796.40	6,403,978.00	6,309,181.60	1.5
SALES AND USE TAX	758,043.80	1,439,232.03	8,495,000.00	7,055,767.97	16.9
FRANCHISE TAX	244,307.06	897,340.18	3,051,500.00	2,154,159.82	29.4
LICENSES AND PERMITS	23,419.34	132,069.75	409,500.00	277,430.25	32.3
INTERGOVERNMENTAL	5,500.00	65,270.93	363,689.00	298,418.07	18.0
CHARGES FOR SERVICES	257,862.69	1,335,087.95	3,512,500.00	2,177,412.05	38.0
FINES AND FORFEITURES	11,323.58	261,851.17	732,000.00	470,148.83	35.8
MISCELLANEOUS REVENUE	123,002.47	385,450.33	325,000.00	(60,450.33)	118.6
CONTRIBUTIONS AND TRANSFERS	0.00	28,530.00	1,013,521.00	984,991.00	2.8
	1,451,297.85	4,639,628.74	24,306,688.00	19,667,059.26	19.1
EXPENDITURES					
LEGISLATIVE	38,616.53	143,605.11	1,079,738.00	936,132.89	13.3
LEGAL	50,366.74	137,329.93	431,980.00	294,650.07	31.8
LIABILITY INSURANCE	22,668.42	90,673.68	272,021.00	181,347.32	33.3
JUSTICE COURT	47,873.67	146,891.30	511,249.00	364,357.70	28.7
FINANCE	61,486.66	157,061.60	538,521.00	381,459.40	29.2
TRANSFERS	67,023.16	268,092.64	1,273,278.00	1,005,185.36	21.1
BUILDING/GROUND MAINT DIVISION	66,974.99	192,637.07	579,835.00	387,197.93	33.2
POLICE AND ANIMAL SERVICES	809,937.58	2,600,434.58	7,515,185.00	4,914,750.42	34.6
FIRE & RESCUE	680,187.47	2,025,348.66	6,052,221.00	4,026,872.34	33.5
COMMUNITY DEVELOPMENT	83,573.69	284,400.76	803,038.00	518,637.24	35.4
STREETS DIVISION	70,509.29	224,728.04	873,666.00	648,937.96	25.7
FLEET SERVICES DIVISION	19,285.65	50,833.73	237,498.00	186,664.27	21.4
PUBLIC WORKS ADMINISTRATION	40,948.25	106,909.53	454,580.00	347,670.47	23.5
RECREATION COMPLEX	83,667.48	267,653.58	937,549.00	669,895.42	28.6
AQUATIC CENTER	32,831.27	422,718.32	894,864.00	472,145.68	47.2
ROY DAYS	3,554.07	93,800.55	118,165.00	24,364.45	79.4
PARKS & RECREATION	192,862.81	553,855.44	1,733,300.00	1,179,444.56	32.0
	2,372,367.73	7,766,974.52	24,306,688.00	16,539,713.48	32.0
	(921,069.88)	(3,127,345.78)	0.00	3,127,345.78	.0

ROY CITY CORPORATION
FUND SUMMARY
FOR THE 4 MONTHS ENDING OCTOBER 31, 2025

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
REVENUE					
41 CAPITAL PROJECTS FUND	36,029.92	149,553.84	1,323,000.00	1,173,446.16	11.3
50 UTILITY ENTERPRISE FUND	1,136,613.58	5,351,401.14	13,285,350.00	7,933,948.86	40.3
51 STORM WATER UTILITY FUND	109,393.22	437,977.78	1,310,000.00	872,022.22	33.4
53 SOLID WASTE UTILITY FUND	270,059.12	1,080,730.10	3,200,000.00	2,119,269.90	33.8
60 INFORMATION TECHNOLOGY	64,455.99	257,823.96	1,047,830.00	790,006.04	24.6
63 RISK MANAGEMENT FUND	32,383.51	132,945.01	388,602.00	255,656.99	34.2
64 CLASS "C" ROADS	21,147.06	366,068.61	1,760,000.00	1,393,931.39	20.8
65 TRANSPORTATION INFRASTRUCTUR	182,184.33	279,218.74	3,130,000.00	2,850,781.26	8.9
67 STORM SEWER DEVELOPMENT	5,562.41	41,066.65	565,000.00	523,933.35	7.3
68 PARK DEVELOPMENT	6,157.10	50,277.87	175,000.00	124,722.13	28.7
71 REDEVELOPMENT AGENCY	15,224.60	59,409.33	1,577,449.00	1,518,039.67	3.8
75 CEMETERY FUND	656.13	2,621.22	8,000.00	5,378.78	32.8
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	1,879,866.97	8,209,094.25	27,770,231.00	19,561,136.75	29.6
EXPENDITURES					
41 CAPITAL PROJECTS FUND	522,702.66	714,374.84	1,323,000.00	608,625.16	54.0
50 UTILITY ENTERPRISE FUND	760,512.53	2,437,677.81	13,285,350.00	10,847,672.19	18.4
51 STORM WATER UTILITY FUND	105,564.86	304,652.61	1,310,000.00	1,005,347.39	23.3
53 SOLID WASTE UTILITY FUND	191,828.54	754,520.97	3,200,000.00	2,445,479.03	23.6
60 INFORMATION TECHNOLOGY	63,451.13	453,853.83	1,047,830.00	593,976.17	43.3
63 RISK MANAGEMENT FUND	1,253.00	292,699.75	388,602.00	95,902.25	75.3
64 CLASS "C" ROADS	499,236.90	630,017.33	1,760,000.00	1,129,982.67	35.8
65 TRANSPORTATION INFRASTRUCTUR	133,042.49	397,547.73	3,130,000.00	2,732,452.27	12.7
67 STORM SEWER DEVELOPMENT	0.00	0.00	565,000.00	565,000.00	.0
68 PARK DEVELOPMENT	0.00	991.50	175,000.00	174,008.50	.6
71 REDEVELOPMENT AGENCY	4,500.00	4,511.41	1,577,449.00	1,572,937.59	.3
75 CEMETERY FUND	0.00	0.00	8,000.00	8,000.00	.0
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	2,282,092.11	5,990,847.78	27,770,231.00	21,779,383.22	21.6
	(402,225.14)	2,218,246.47	0.00	(2,218,246.47)	.0

ROY CITY CORPORATION
FUND SUMMARY
FOR THE 5 MONTHS ENDING NOVEMBER 30, 2025

GENERAL FUND

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
REVENUE					
PROPERTY TAX	305,544.17	400,340.57	6,403,978.00	6,003,637.43	6.3
SALES AND USE TAX	731,052.66	2,170,284.69	8,495,000.00	6,324,715.31	25.6
FRANCHISE TAX	212,127.55	1,109,467.73	3,051,500.00	1,942,032.27	36.4
LICENSES AND PERMITS	58,780.61	190,850.36	409,500.00	218,649.64	46.6
INTERGOVERNMENTAL	66,149.53	131,420.46	363,689.00	232,268.54	36.1
CHARGES FOR SERVICES	275,119.81	1,610,207.76	3,512,500.00	1,902,292.24	45.8
FINES AND FORFEITURES	97,187.12	359,038.29	732,000.00	372,961.71	49.1
MISCELLANEOUS REVENUE	19,178.79	404,629.12	325,000.00	(79,629.12)	124.5
CONTRIBUTIONS AND TRANSFERS	0.00	28,530.00	1,013,521.00	984,991.00	2.8
	1,765,140.24	6,404,768.98	24,306,688.00	17,901,919.02	26.4
EXPENDITURES					
LEGISLATIVE	24,482.21	168,087.32	1,079,738.00	911,650.68	15.6
LEGAL	28,154.00	165,483.93	431,980.00	266,496.07	38.3
LIABILITY INSURANCE	22,668.42	113,342.10	272,021.00	158,678.90	41.7
JUSTICE COURT	35,083.75	181,975.05	511,249.00	329,273.95	35.6
FINANCE	40,322.85	197,384.45	538,521.00	341,136.55	36.7
TRANSFERS	67,023.16	335,115.80	1,273,278.00	938,162.20	26.3
BUILDING/GROUND MAINT DIVISION	32,520.35	225,157.42	579,835.00	354,677.58	38.8
POLICE AND ANIMAL SERVICES	529,034.60	3,129,469.18	7,515,185.00	4,385,715.82	41.6
FIRE & RESCUE	404,438.49	2,429,787.15	6,052,221.00	3,622,433.85	40.2
COMMUNITY DEVELOPMENT	58,269.32	342,670.08	803,038.00	460,367.92	42.7
STREETS DIVISION	47,936.40	272,664.44	873,666.00	601,001.56	31.2
FLEET SERVICES DIVISION	10,968.83	61,802.56	237,498.00	175,695.44	26.0
PUBLIC WORKS ADMINISTRATION	20,460.90	127,370.43	454,580.00	327,209.57	28.0
RECREATION COMPLEX	61,102.80	328,756.38	937,549.00	608,792.62	35.1
AQUATIC CENTER	20,463.07	443,181.39	894,864.00	451,682.61	49.5
ROY DAYS	(51.19)	93,749.36	118,165.00	24,415.64	79.3
PARKS & RECREATION	99,050.37	652,905.81	1,733,300.00	1,080,394.19	37.7
	1,501,928.33	9,268,902.85	24,306,688.00	15,037,785.15	38.1
	263,211.91	(2,864,133.87)	0.00	2,864,133.87	.0

ROY CITY CORPORATION
FUND SUMMARY
FOR THE 5 MONTHS ENDING NOVEMBER 30, 2025

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
REVENUE					
41 CAPITAL PROJECTS FUND	34,662.66	184,216.50	1,323,000.00	1,138,783.50	13.9
50 UTILITY ENTERPRISE FUND	1,075,805.76	6,427,206.90	13,285,350.00	6,858,143.10	48.4
51 STORM WATER UTILITY FUND	108,362.59	546,340.37	1,310,000.00	763,659.63	41.7
53 SOLID WASTE UTILITY FUND	269,287.26	1,350,017.36	3,200,000.00	1,849,982.64	42.2
60 INFORMATION TECHNOLOGY	64,455.99	322,279.95	1,047,830.00	725,550.05	30.8
63 RISK MANAGEMENT FUND	32,383.51	165,328.52	388,602.00	223,273.48	42.5
64 CLASS "C" ROADS	366,068.14	732,136.75	1,760,000.00	1,027,863.25	41.6
65 TRANSPORTATION INFRASTRUCTUR	73,411.17	352,629.91	3,130,000.00	2,777,370.09	11.3
67 STORM SEWER DEVELOPMENT	7,481.70	48,548.35	565,000.00	516,451.65	8.6
68 PARK DEVELOPMENT	8,855.34	59,133.21	175,000.00	115,866.79	33.8
71 REDEVELOPMENT AGENCY	37,288.07	96,697.40	1,577,449.00	1,480,751.60	6.1
75 CEMETERY FUND	623.94	3,245.16	8,000.00	4,754.84	40.6
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	2,078,686.13	10,287,780.38	27,770,231.00	17,482,450.62	37.1
EXPENDITURES					
41 CAPITAL PROJECTS FUND	104,667.48	819,042.32	1,323,000.00	503,957.68	61.9
50 UTILITY ENTERPRISE FUND	675,424.52	3,113,102.33	13,285,350.00	10,172,247.67	23.4
51 STORM WATER UTILITY FUND	77,607.44	382,260.05	1,310,000.00	927,739.95	29.2
53 SOLID WASTE UTILITY FUND	184,822.24	939,343.21	3,200,000.00	2,260,656.79	29.4
60 INFORMATION TECHNOLOGY	39,974.94	493,828.77	1,047,830.00	554,001.23	47.1
63 RISK MANAGEMENT FUND	115.00	292,814.75	388,602.00	95,787.25	75.4
64 CLASS "C" ROADS	333,446.94	963,464.27	1,760,000.00	796,535.73	54.7
65 TRANSPORTATION INFRASTRUCTUR	593,366.02	990,913.75	3,130,000.00	2,139,086.25	31.7
67 STORM SEWER DEVELOPMENT	0.00	0.00	565,000.00	565,000.00	.0
68 PARK DEVELOPMENT	0.00	991.50	175,000.00	174,008.50	.6
71 REDEVELOPMENT AGENCY	0.00	4,511.41	1,577,449.00	1,572,937.59	.3
75 CEMETERY FUND	0.00	0.00	8,000.00	8,000.00	.0
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	2,009,424.58	8,000,272.36	27,770,231.00	19,769,958.64	28.8
	69,261.55	2,287,508.02	0.00	(2,287,508.02)	.0



ROY CITY
Roy City Council Meeting Minutes
December 2, 2025 – 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on December 2, 2025, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy
Councilmember Paul
Councilmember Saxton
Councilmember Scadden
Councilmember Wilson

City Manager, Matt Andrews
City Recorder, Brittany Fowers
City Attorney, Matt Wilson

Excused: Councilmember Jackson

Also present were: Police Captain, Armando Perez; Deputy Fire Chief, Mike King; Public Works Director, Brandon Edwards; Parks and Recreation Director, Michelle Howard; Management Services Director, Amber Kelley.

Ty, DeAnne, and Garet Chaston, Glenda Moore, Robert Percival, Marnie and Aaron Davidson, Brad Brown, Kevin Homer, Mike VanAlfen, Micheal Ghan, Chris Lewis, Elizabeth Brown, Shelley Polston, Leon Wilson, Dennis Brown, Janel and Henry Hulbert, Cindy Whinham, Darrin Albright, Richard and Lawana Jensen, Bob Barnes, and Geoffrey Cox.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Scadden, Saxton, Paul, and Wilson were present.

B. Moment of Silence

Councilmember Paul invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Paul led the audience to recite the Pledge of Allegiance.

D. Public Comments – 4 minutes

Mayor Dandoy opened the floor for public comments.

DeAnne Chaston, 3751 W 5575 S, Roy, commented on the recent election and noted how divided the City was about certain issues, namely taxes. She listed some recommendations about how to fix the divide. She highlighted that the mayor appointed Planning Commissioners and expressed that she wanted the City Councilmembers to be more involved with that process. She also recommended that the City Staff, incoming Mayor, and City Council work hard on the tax issue, and she observed that it was time for an updated city-wide survey.

Ty Chaston, 3751 W 5575 S, Roy, echoed Mrs. Chaston's comments. He also spoke about a property in Roy City that had chickens running wild and said it posed a threat to local traffic. He reported that lately there had been no crossing guards at certain points on 6000 and emphasized it was important to have a guard stationed on that road as it was dangerous. Mr. Chaston also discussed Mrs. Chaston's comment about Planning Commission appointees. He lastly commented on the idea of a city-wide survey and recommended some ways to solicit responses from the public.

Dennis Brown, 2119 W 6000 S, Roy, spoke about property taxes. He suggested that the City Council do some kind of reconciliation every month, in order to avoid having a crisis at the end of the year. Mr. Brown also asked if the City needed more firefighters to accommodate the increase in population that would come from the new apartments and townhomes that were being developed in Roy.

Elizabeth Brown, 4997 S 1950 W, Roy, said that there were a lot of new condos and apartments being built in Roy and asked when the cemetery would be built. She opined a cemetery was more important than new apartments.

Janel Hulbert, 4178 Westlake Dr, Roy, thanked City Staff for recent events like the Christmas tree lighting ceremony.

Mayor Dandoy closed the floor and addressed the comments. He explained the election process for the Planning Commission and City Council and encouraged people to monitor the City website if they were interested in applying. He also clarified that the interviews for the Planning Commission positions were publicly available. Mayor Dandoy also reported that the City had reached out to Weber State about conducting a survey. He lastly noted that they would address the cemetery question later in the meeting that evening.

Councilmember Saxton spoke about the crossing guards and said that the Council had voted to place beacons at the crossings along 6000. Mayor Dandoy commented about this issue as well.

E. Presentation Items

1. Employee of the Month – Aanika Heslop

Parks and Recreation Director Howard recalled that the Complex had re-opened in fall of 2024, at which time the swim lesson program had resumed. She introduced Parks and Recreation Deputy Director Flint, who had nominated Ms. Heslop.

Deputy Director Flint explained his reasoning for Ms. Heslop's nomination and spoke about the history of the swim lesson program since the 2024 re-opening. He characterized Ms. Heslop as a positive, dedicated, and an effective and patient swim instructor.

The Council and Mayor Dandoy commended Ms. Heslop for her good work.

Councilmember Wilson motioned to approve the nomination of Aanika Heslop as Employee of the Month. Councilmember Saxton made the second and the motion passed.

2. Fiscal Year 2025 Audit Report – Management Services Director, Amber Kelley.

Management Services Director Kelley summarized the 2025 audit report for Roy City. She said the City had been issued a clean report and further noted that the City had received an award for going above and beyond in their financial reports in the last several years, and she anticipated they would receive the same award for the current year. She highlighted key funds including the General Fund and broke down how

City Council Meeting Minutes

December 2, 2025

Page 3

the money in the fund was allocated.

Management Services Director Kelley next went over the City's income statement and shared that their overall revenue was \$25.9 Million and their overall expenditures were \$22.7 Million. She noted that although their revenue had decreased from the previous year, their expenses had also decreased and so they had been able to save some money that year. She also indicated that the General Fund had seen an overall increase compared to the previous year, and most of that revenue was allocated for roads. She then listed how much the other funds had increased. Management Services Director Howard indicated page 20, which explained specifically what funds had increased or decreased compared to the previous year and why.

Management Services Director Kelley said that page 21 detailed their operating expenses. She stated their operating expenses had decreased by 16% overall. She noted that only the Complex had actually increased in operating expenses since the previous year, which was because they had not been opened last year. She highlighted the areas in which their expenses exceeded their revenues and explained those departments were subsidized by taxes.

Management Services Director Kelley concluded her discussion of the General Fund and moved on to the business type activities, which included their internal funds and their utility funds. She compared the overall amounts in those funds to their liabilities and said the funds were in good standing. Management Services Director Kelley shared the income statements for each of the funds as well and noted all of them had a net positive income for the year.

Management Services Director Kelley discussed the compliance section, and noted the City was in good standing with all State requirements.

Mayor Dandoy summarized some key findings from the report. He said he was excited to see sales tax increasing in the City and he explained how sales tax was calculated. He thanked Management Services Director Kelley for her work in compiling the report. He commented that the audit was a public report and was available on the City's website.

Councilmember Scadden motioned to approve the 2025 Audit Report. Councilmember Saxton made the second and the motion passed.

F. Action Items

1. **Consideration of Resolution 25-28; A Resolution of the Roy City Council Adopting an Interlocal Agreement Between Roy Water Conservancy District and Roy City Relating to the Installation of Certain Equipment.**

Public Works Director Edwards explained the purpose of this interlocal agreement was for the Roy Water Conservancy District to place two meter-reading facilities, one at 4000 and at the water tank at the Aquatic Center. He said this agreement benefitted Roy City as well, since they would be able to read the meters if they ever adopted a remote meter reading system.

Mayor Dandoy clarified that the Roy Water Conservancy District would be able to get real-time metering information from the towers and Public Works Director Edwards confirmed that was correct. Mayor

Dandoy clarified that the Conservancy District was not currently billing based on water consumption and would not do so until 2030; they were just monitoring consumption.

Public Works Director Edwards added that the installation would be at no cost to Roy City.

Councilmember Scadden motioned to approve Resolution 25-28; A Resolution of the Roy City Council Adopting an Interlocal Agreement Between Roy Water Conservancy District and Roy City Relating to the Installation of Certain Equipment. Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

2. Consideration of Resolution 25-29; A Resolution of the Roy City Council Adopting an Interlocal Agreement Between Second District Juvenile Court of Utah and Roy City Relating to a Community Service Work Program.

City Attorney Wilson explained this resolution was for Roy City to join a program that would allow juveniles detained at the Second District Juvenile Court to participate in community service work within Roy City. He clarified this proposal would not have costs for Roy City, other than possibly providing the workers with supplies.

Mayor Dandoy commented that Roy City had a vandalism problem and said it would be good to use the labor from community service to clean some of the graffiti up. Councilmember Jackson asked about waivers and City Attorney Wilson replied that other cities who participated in the program had forms that Roy City could copy. Councilmember Jackson asked some questions about juvenile prosecution, and she and City Attorney Wilson briefly discussed that.

Councilmember Jackson motioned to approve Resolution 25-29; A Resolution of the Roy City Council Adopting an Interlocal Agreement Between Second District Juvenile Court of Utah and Roy City Relating to a Community Service Work Program. Councilmember Wilson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

3. Consideration of Resolution 25-30; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date.

a. Public Hearing

City Attorney Wilson presented this item as well and noted the applicant was present. He explained this discussion was a continuation of an item they had begun working on the previous week. He summarized that the proposal was to exchange a piece of City-owned property for a privately-owned parcel and he said this exchange was beneficial for both parties.

Councilmember Jackson noted that there was a specific timeframe in which the project needed to be initiated by, and she asked if there was a specific timeframe in which the project needed to be completed. City Attorney Wilson replied there was not and explained that the developer had an incentive to get the project done.

Mayor Dandoy clarified that the City would give up land on the south end of 4000 and acquire some land on the south end, and explained that the exchange would give them a net increase of about six acres of land. Mayor Dandoy said that the intention with that land was to build a City cemetery, although this was

a tentative idea and at the prerogative of the future City Council.

Councilmember Scadden motioned to enter a public hearing and open the floor for public comments pursuant to Consideration of Resolution 25-30; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Saxton seconded the motion, all present members voted “Aye” and the body entered a Public Hearing.

DeAnne Chaston, 3751 W 5575 S, Roy, said that this land belonged to Roy residents and urged the Council to be careful with taxpayer's land. She added that the proposal included a suggested donation, and this made her nervous as it was not legally enforced. She said that she felt that Roy City could come out ahead in this land swap, although she wanted to see the percolation test results before the plan was approved. She hoped that the donation could be legally secured as well.

Councilmember Scadden motioned to exit the public hearing and close the floor for public comments pursuant to Consideration of Resolution 25-30; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Jackson seconded the motion, all present members voted “Aye” and the body closed the Public Hearing.

b. Council Discussion of Resolution 25-30; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date.

Councilmember Jackson clarified that Council approval was still contingent on certain things, including the donation. City Attorney Wilson confirmed she was correct and said this was step two of many.

Councilmember Saxton commented about how long Roy City had wanted a cemetery and said this cemetery, if built, would be much-needed by the City. He said this land swap was a golden opportunity to achieve their goal of a cemetery. He added that this would make plots more affordable for residents and stated he was greatly in favor of the idea.

Mayor Dandoy said he and the City Manager had worked on this item for many years and said he was excited about it as well, but acknowledged it was a decision for the City Council. He echoed Councilmember Saxton's comment that many people in Roy City wanted a cemetery as well. Councilmember Jackson agreed that this location was well-situated for a cemetery and that many people in Roy City wanted to have a cemetery.

Councilmember Saxton motioned to approve Resolution 25-30; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Scadden seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

4. **Consideration of Resolution 25-31; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date.**

a. Public Hearing

City Attorney Wilson explained that the City was providing real property in this exchange, and in return the recipient of the land would provide improvements to a retention basin owned by the City. He clarified that the City would not receive real property in this exchange and he also noted that the developer's timeline was contingent on acts of God or other extreme scenarios.

Councilmember Paul motioned to enter a public hearing and open the floor for public comments pursuant to Consideration of Resolution 25-31; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Scadden seconded the motion, all present members voted "Aye" and the body entered a Public Hearing.

DeAnne Chaston, 3751 W 5575 S, Roy, reiterated that this land belonged to Roy City taxpayers and urged the Council to be careful in their deliberations since land in Roy was scarce. She discussed that the acreage and market value of the land was not clear, although according to the developer the retention basin was massively undersized. She asked if the City engineers had verified this claim, and she asked what the harm to the public would be if it was undersized and that was not corrected. She asked how much the land was worth and asked if its value was taken into account by the City. She acknowledged that the City may have thought of these things in a closed door meeting, but said that the public deserved to know.

Shelley Polston, 3667 W 4550 S, said she had listened to this issue being discussed at the last Council meeting and worried that the City was not getting a good deal. She asked why the City was not requesting an endowment or something else that was going to be needed as a result of the new townhomes. She compared the townhomes to 'hamster cages' and worried that the development would look like inner-city projects. She opined that the City should ask for more in this deal.

Kevin Homer, 5398 S 4000 W, Roy, thanked the Council for their affirmative vote on 25-30. He voiced his support of 25-31 and asked the Council to vote in favor of it.

Gaston Chaseton, 3751 W 5575 S, Roy, seconded Mrs. Polston's comments and said he disagreed with any apartment or townhome complexes being approved in the City. He said that apartment complexes were not part of the American dream and worried they were Communist. He compared apartment complexes to hamster cages as well and talked about China's housing density. He reiterated his disapproval of the apartment complex idea.

Councilmember Scadden motioned to exit the public hearing and close the floor for public comments pursuant to Consideration of Resolution 25-31; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Jackson seconded the motion, all present members voted "Aye" and the body closed the Public Hearing.

b. Council Discussion of Resolution 25-31; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date.

Councilmember Jackson stated that everyone needed somewhere to live, and said that not everyone could consider the American dream of having a home and a backyard. She said that she knew many people who lived in apartments and did not see them as living in hamster cages. She added that the City would make revenue from the improved retention pond, and they were making nothing from the land currently.

City Council Meeting Minutes

December 2, 2025

Page 7

Councilmember Jackson also explained that there would not be increased pressure on the fire and police forces, and stated this was a good thing for the City.

Councilmember Saxton agreed with Councilmember Jackson and said this was a win-win for the City. He added this plan would gain commercial property as well, which would generate sales tax and minimize the need to raise property taxes in the future.

Councilmember Scadden motioned to approve Resolution 25-31; A Resolution of the Roy City Council Authorizing Exchange of Certain Real Property as Consistent with State Law and Policy and Authorizing the Execution of a Real Estate Exchange and Purchase Agreement to Exchange Certain Real Property; and Providing an Effective Date. Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

G. City Manager & Council Report

A member of the Youth City Council, Henry Colbert, reported on some current events and fundraising initiatives that the Youth City Council were spearheading at Roy High. Councilmember Jackson said they had been able to help 40 families so far. Mr. Colbert thanked Dilly-Dally's and Walgreens for letting them collect donations at their businesses.

City Manager Andrews alerted the City Council about some upcoming save-the-dates. He also asked the Council if they wanted to do the Christmas lights contest this year. Councilmember Jackson thought it was a good idea and recalled that there had been a lot of participation for the Halloween contest that year. **Councilmember Paul motioned to adjourn the meeting, Councilmember Jackson seconded the motion, all present Councilmembers voted “Aye” and the meeting adjourned at 7:04 PM.**

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc:



ROY CITY
Roy City Council Meeting Minutes
December 16, 2025– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on December 16, 2025, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy
Councilmember Jackson
Councilmember Paul
Councilmember Saxton
Councilmember Scadden
Councilmember Wilson

City Manager, Matt Andrews
City Recorder, Brittany Fowers
City Attorney, Matt Wilson

Excused:

Also present were: Police Chief, Matt Gwynn; Captain, Armando Perez; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Assistant City Manager Brody Flint; Ty and DeAnne Chaston, Glenda Moore, Kevin Homer, Geoff Cox, Michael Ghan, Shelley Polston, Robert Percival, Cindy Whinham, Leon Wilson, Nancy Inman, Janel Hulbert, Richard Jensen, Darrin Albright, Nate Martinez, and Tim Watkins.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Scadden, Saxton, Paul, and Wilson were present.

B. Moment of Silence

Councilmember Scadden invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Scadden led the audience to recite the Pledge of Allegiance.

D. Consent Items

1. November 18, 2025, Roy City Council Meeting Minutes

Councilmember Wilson motioned to approve the consent items with adjustments to the meeting minutes as she provided to City Recorder Fowers. Councilmember Jackson seconded the motion, all present members voted “Aye” and the motion carried.

E. Public Comments – 4 minutes

Mayor Dandoy opened the floor for public comments.

Robert Percival, 6034 S 2050 W, Roy, thanked the Council for installing the lights at the crosswalk at 6000. He commented that there were other places in the City that could have improved safety and he listed some intersections that he felt needed painted markings or crosswalks.

Kevin Homer, 5398 S 4000 W, Roy, opined that 22-33 should be passed by the Council and he urged everyone to reflect on the Declaration of Independence as the country neared its 250th anniversary. He said he wanted to have more specific information about Resolution 25-30. He also discussed 25-32 and proposed that the resident rates should have been raised, rather than lowering the non-resident fees. Mr. Homer next stated that the Water element as discussed in Resolution 25-18 was great, although it did not include a section about backup power generation for the City's wells. He asked for there to be additional discussion about solar power options as a backup source.

Ty Chaston, 3751 W 5575 S, Roy, agreed with both Mr. Homer and Mr. Percival's comments. Mr. Chaston commented that he saw many drivers go through the crosswalks in the City. He stated that he would like Resolution 25-19 to be passed.

Geoff Cox, 1845 W 4500 S #140, Roy, complimented the Roy City police for their quick response time when his home alarm system had gone off. Mr. Cox asked for presentations to be displayed on a screen that was easier for the audience to see.

Darrin Albright, 3690 W 5850 S, Roy, thanked Chief Williams for taking time out of his day to meet with him. Mr. Albright asked why City employees were not getting their COLA raises for this year, and wondered if they could use the surplus money that they had after their audit.

Mayor Dandoy closed the floor for public comment.

Mayor Dandoy clarified some points brought up in the public comment section. He agreed that not everyone understood the difference between zebra stripes and crosswalks and said it was good to keep in mind as they worked on public safety on the roads. Mayor Dandoy affirmed that there was unexpected carryover from the audit and said that merit raises had been given to the employees, but not COLA raises. He said that the incoming Council, who would be seated in January, would be responsible for deciding what to do with that revenue.

F. Action Items

1. Oath of Office

Chief Gwynn commended Colby Bentley and expressed he was excited to recommend that he be promoted to Sergeant. Chief Gwynn discussed Sergeant Bentley's service and spoke highly of his department overall. Sergeant Bentley introduced his family.

City Recorder Fowers read the Oath of Office for Sergeant Bentley.

Mayor Dandoy and the Councilmembers thanked Sergeant Bentley for his service.

2. Consideration of Resolution 25-32; Amending Fees for Roy City Parks and Recreation Department and Adopting the Roy Parks and Recreation Fee Schedule.

Parks and Recreation Director Howard went through the amended fees for the Parks and Recreation Department. She reported that park pavilion fees and Roy Days vendor booth fees were changing and explained the reasoning behind the adjustments. She noted that park pavilion fees were being adjusted in order to maintain compliance with a grant.

Councilmember Scadden motioned to approve Resolution 25-32; Amending Fees for Roy City

Parks and Recreation Department and Adopting the Roy Parks and Recreation Fee Schedule.
Councilmember Jackson seconded the motion, a roll call vote was taken, all present
Councilmembers voted “Aye” and the motion passed.

3. Consideration of Resolution 25-33; Supporting America250 Utah and Recognizing and Approving of the Roy City Utah250 Community Committee.

City Manager Andrews explained that this resolution was to start the process of a grant application for Supporting America250 Utah by recognizing the committee that would work on the event. He said that committee members would be selected the following year.

Councilmember Scadden motioned to approve Resolution 25-33; Supporting America250 Utah and Recognizing and Approving of the Roy City Utah250 Community Committee. Councilmember Wilson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

4. Consideration of Resolution 25-34; A Resolution of the Roy City Council Authorizing an Agreement with Comcast of Utah II, Inc. for a Cable Communications Network.

City Manager Andrews explained the Council had done this agreement twice before with cable communications companies. He explained that the terms were the same, although Comcast wanted everything to fit their format. He said if anything was changed that evening they would need to change it for the other two companies as well.

Councilmember Jackson motioned to approve Resolution 25-34; A Resolution of the Roy City Council Authorizing an Agreement with Comcast of Utah II, Inc. for a Cable Communications Network. Councilmember Paul seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

5. Consideration of Ordinance 25-18; Consider amendment to the General Plan to include a Water Usage and Conservation Element as per S.B 110.

Assistant City Manager Flint reported that it was a requirement for all cities to adopt a water element as part of their General Plan. He said that the Council was required to adopt the document by the end of the year. He expressed he, City Planner Parkinson, and Tim Watkins- who compiled the draft- were present to answer questions about the document.

Councilmember Wilson indicated page six and asked for clarity about table 2-1 and table 2-5. Mr. Watkins addressed her question and explained there was a difference between the per-resident and per-capita rate of water use. Mr. Watkins added there was a potential for their per-capita consumption rate to drop over time.

Councilmember Wilson also highlighted the use of the verbiage ‘net acre feet’ and asked how the statistic that every lot consumed 23.7 acre inches per year was calculated. She also asked why they used the term ‘acre inches’ rather than ‘gallons’ to refer to usage. City Planner Parkinson replied that the numbers in the document had been validated by the Weber Basin Water Conservancy District and the Division of Water Resources, and he explained both of those agencies used the term acre feet, so although that phrase was not used very often by the public it was included in the official document. Councilmember Wilson thought it would be helpful to make it more clear what the unit was, and Mr. Watkins responded that he could edit the document to make that clearer. Mr. Watkins added that he had found he had used an incorrect conversion rate when he had converted the numbers from inches per year to gallons per day, and so he had adjusted the numbers in one of the tables. Mayor Dandoy said they needed to make a modification in the motion based on that adjustment.

Councilmember Wilson then addressed 3-2 and asked how the acreages listed in the table related to the

population projections. Assistant City Manager Flint explained that although Roy City was landlocked, there were parts of the city that were slated to be redeveloped, and as such would have different water consumption rates in the future than they currently did.

Councilmember Wilson then asked how amenity sizes were determined, and City Planner Parkinson replied that the amenity section was a result of a Planning Commission discussion. City Planner Parkinson said that the intention was to take advantage of existing natural areas and parks in the city, rather than requiring every residential development to have their own open space.

Councilmember Wilson discussed the potential landscape ordinance updates, particularly the tree shade cover and foliage cover proposed ordinances. She worried that this ordinance took away choice and autonomy from land owners and she felt the language was too similar to HOA rules. City Planner Parkinson replied that they could modify the language to be more of a suggestion rather than a mandate, but explained tree shade and plant groundcover helped maintain cooler temperatures, which was an important element of water conservation. Mayor Dandoy agreed that they needed to be mindful about government overreach and said that some of their existing ordinances were also similar to HOA-style requirements. Councilmember Wilson commented that it would be nice to have more flexible options, noting that these guidelines pertained to both residential and commercial areas. Mayor Dandoy asked the other Councilmembers if they wanted to change the language to something other than 'establish,' and the Council determined that they would prefer the term 'evaluate.'

Councilmember Wilson brought up the section on stormwater design features as well as the references on Appendix B. She asked if the appendix could be edited for clarity and Mr. Watkins replied he could update it.

Councilmember Wilson motioned to approve Ordinance 25-18, considering the amendment to the General Plan to include a Water Usage and Conservation Element as per S.B 110 with the following changes: the re-calculation tables and clarifications already submitted, the change from the word "establish" to "evaluate" in 5.4.4 through 5.4.7, clarification of Appendix B, and other changes consistent with Councilmember Wilson's comments in the discussion. Councilmember Scadden seconded the motion, a roll call vote was taken, all present Councilmembers voted "Aye" and the motion passed.

6. **Consideration of Ordinance 25-19; Amending Title 10 Zoning Regulation: Chapter 10 – General Property Development Standards, §32 – Parking in Residential Zones; Chapter 19 – Off-street Parking and Loading, §2 – General Provisions, 8.**

Assistant City Manager Flint presented this item. He recalled that there had been some difficulty between the Planning Commission and City Council on this item and he commented that healthy debate between government bodies was a positive thing, as it showed the passion for this topic.

Councilmember Wilson proposed some changes to the draft that would improve the clarity and consistency of the ordinance. Mayor Dandoy commented there were a lot of recommended changes and said that consistency was important, and he said that the ordinance did not have to be approved that evening. Mayor Dandoy said the Council needed to ensure that the recommendation that they made based off of these changes were consistent with other ordinances that the City had in regard to parking. There was a short discussion about if the ordinance needed to specify 'carport' or 'garage' in the language about parking requirements, and Assistant City Manager Flint said that they did not need to include that level of specificity. Assistant City Manager Flint added that the included diagram did not have legal significance.

Mayor Dandoy summarized that properties with less than 100 feet could have one or two driveway approaches per frontage. He clarified there were two types of permits for this, one of which was the curb-

cutting permit. Assistant City Manager Flint proposed that the language only say, ‘permit required.’ Councilmember Scadden noted that there was a cost associated with that, since a City employee would have to go out and approve the curb cut. Councilmember Scadden wondered if the permit should have a cost to account for the use of employee time and resources. Mayor Dandoy commented about cul-de-sacs.

Mayor Dandoy noted that although this ordinance would impact a relatively small number of homes in Roy City, it was important that they considered the language very closely. Councilmember Wilson remarked that a rising number of people were living with their parents or other family members as the cost of living increased in Roy City, so there were many single-family homes in the City that had multiple cars parked in front of it.

Councilmember Wilson motioned to approve Ordinance 25-19 Amending Title 10 Zoning Regulation: Chapter 10 – General Property Development Standards, §32 – Parking in Residential Zones; Chapter 19 – Off-street Parking and Loading, §2 – General Provisions, 8, with the following adjustments: that under 8.A.4, properties less than or equal to 100 feet in frontage have no more than two driveways, keep “one additional drive approach may be added for each additional 50 feet,” and add “permit required.” Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.

G. City Manager & Council Report

City Manager Andrews reminded the Council that new schedules for the Complex, parks, and Aquatic Center were coming in the new year. City Manager Andrews observed that this was the last Council meeting for the year and thanked the Council and Mayor for their service.

Councilmember Wilson thanked Mayor Dandoy for his service to the City and acknowledged the amount of work he had put in during his tenure. Councilmember Wilson also thanked Councilmember Paul and Councilmember Scadden for their service.

Councilmember Jackson also thanked Mayor Dandoy and commented that she had big shoes to fill as mayor. Councilmember Jackson also thanked Councilmembers Paul and Scadden. She wished everyone a happy holiday season.

Councilmember Paul spoke about her tenure as Councilmember and expressed what an honor it had been to serve the City. She also expressed gratitude for the friendships she had formed with other Councilmembers and City Staff. She stated that she would continue to serve the City and support the future Council.

Councilmember Scadden reflected on his time on the City Council and said that Roy City had some of the best staff members. He especially praised City Manager Andrews, Assistant City Manager Flint, City Recorder Fowers for their service. Councilmember Scadden commended Councilmember Paul and Councilmember Saxton for their passion and work. He thanked Mayor Dandoy for his dedication to the City. He expressed admiration for Councilmember Wilson’s attention to detail and Councilmember Jackson’s passion for Roy City. He thanked Chief Gwynn and Chief Williams for their service to the City. Councilmember Scadden lastly thanked the public for their involvement with the City.

Councilmember Saxton welcomed Chief Gwynn back. Councilmember Saxton spoke about how much the Council had accomplished during their tenure. He promised to continue working hard for the City and expressed how much he would miss Mayor Dandoy. He thanked the public for electing him and affirmed he would work hard on their behalf.

City Council Meeting Minutes

December 16, 2025

Page 6

Mayor Dandoy expressed it had been a pleasure to serve Roy City and noted how different this position was compared to working in federal government. He reflected on how much Roy City had accomplished and said those things had happened because of collaboration between the Councilmembers and the staff. He wished the outgoing Councilmembers the best of luck.

Councilmember Wilson motioned to adjourn the meeting, Councilmember Paul seconded the motion, all present Councilmembers voted “Aye” and the meeting adjourned at 7:24 PM.

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc:

DRAFT

RESOLUTION 26-1

A RESOLUTION DESIGNATING INDIVIDUALS TO ACT ON BEHALF OF ROY CITY IN TRANSACTIONS CONCERNING THE PUBLIC TREASURERS' INVESTMENT FUND.

Whereas, Roy City maintains fund balance reserves in the Utah Public Treasurers Investment Fund, and

Whereas, The Utah Office of the State Treasurer administers the fund and in an effort to increase efficiency is requiring Roy City to adopt the attached Public Entity Resolutions; and

Whereas, the attached Public Entity Resolution authorizes designated individuals to act on behalf of Roy City in transactions concerning the Public Treasurers Investment Fund; and

Whereas, the Roy City Council has determined that it is in the best interest of Roy City to adopt the attached Public Entity Resolution; and

Now, therefore, be it resolved that the attached Public Entity Resolution is hereby adopted this 20th day of January 2026.

Ann Jackson, Mayor

Attested:

Brittany Fowers, City Recorder

Voting:

Councilmember Hulbert _____

Councilmember Jackson _____

Councilmember Saxton _____

Councilmember Wilson _____

Vacant Council Seat _____