



Regular City Council Meeting

Tuesday, January 20, 2026

5249 South 400 East

Washington Terrace, UT 84405

801.393.8681

www.washingtonterrace.gov

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1. **WORK SESSION :** **5:00 P.M.**
Topics to include; but are not limited to:
 - Capital Investment Plan review
 - Public Works
 - Fire Department
2. **ROLL CALL** **6:00 P.M.**
3. **PLEDGE OF ALLEGIANCE**
4. **WELCOME**
5. **CONSENT ITEMS**
5.1 APPROVAL OF AGENDA AND JANUARY 6, 2026, COUNCIL MEETING
Any point of order or issue regarding items on the agenda or the order of the agenda needs to be addressed here prior to the approval of the agenda. Minutes approved in open meeting become the official record
6. **CITIZEN COMMENTS**
This is an opportunity to address the Council regarding your concerns or ideas that are not on the agenda as part of a public hearing. Please limit your comments to no more than 3 minutes. "Washington Terrace City is committed to civility. We strive to act and speak with dignity, courtesy, and respect at all times. All are asked to join us, and act and speak accordingly."
7. **NEW BUSINESS**

7.1 DISCUSSION/ACTION: CONSIDERATION TO RECOGNIZE INDIGENOUS

In compliance with the Americans with Disabilities Act, persons who have need of special accommodation should contact the City Recorder at 801-395-8283.

CERTIFICATE OF POSTING

The undersigned, duly appointed City Recorder, does hereby certify that the above notice and agenda was posted in three public places within the City of Washington Terrace City limits and sent to the *Standard Examiner* at least 24 hours prior to the meeting. Amy Rodriguez, City Recorder.

PEOPLE’S DAY IN LIEU OF THE COLUMBUS DAY HOLIDAY

Discussion and possible action to have the City move away from celebrating Columbus Day and move towards celebrating Indigenous People’s Day. Discussion led by Council Member Zishan.

7.2 DISCUSSION/MOTION: APPROVAL OF THE CITY CONTRIBUTION AMOUNT FOR THE COMMUNITY DEVELOPMENT BLOCK GRANT 2026 APPLICATION

Approval from the Council to commit to funding the grant match required for CDBG grant year 2026 application. The application to be considered: The 500 West Trenchless Sewer Main Rehabilitation

8. COUNCIL COMMUNICATION WITH STAFF

This is a discussion item only. No final action will be taken.

9. ADMINISTRATION REPORTS

This is an opportunity for staff to address the Council pertaining to administrative items.

10. UPCOMING EVENTS

January 29th : Planning Commission (Tentative)

February 3rd : Work Session (5:00 p.m.) and Council Meeting (6:00 p.m.)

February 16th City Offices closed for President’s Day

February 17th: Work Session (5:00 p.m.) and Council Meeting (6:00p.m.)

February 26th : Planning Commission (Tentative)

11. MOTION: ADJOURN INTO CLOSED SESSION

- To discuss the character, professional competence, or physical or mental health of an individual.
- Strategy session to discuss pending or reasonably imminent litigation
- Discussion regarding deployment of security personnel, devices, or systems
- Strategy sessions to discuss the purchase, exchange, or lease of real property when public discussion of the transaction would disclose the appraisal or estimate value of the property under consideration or prevent the public body from completing the transaction on the best possible terms.

12. ADJOURN THE MEETING

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City of Washington Terrace

Minutes of a Regular City Council meeting

Held on January 6, 2026

City Hall, 5249 South 400 East, Washington Terrace City, Utah

MAYOR, COUNCIL, AND STAFF MEMBERS PRESENT

Mayor Mark C. Allen
Council Member Anna Davidson
Council Member Zunayid Z. Zishan
Council Member Cheryl Parkinson
Council Member Jeff West
Council Member Michael Thomas
Finance Director Shari' Garrett
City Recorder Amy Rodriguez
City Manager Tom Hanson

OTHERS PRESENT:

Gary Keddington, from the Independent Auditing Firm of Keddington & Christensen

1. WORK SESSION :

5:00 P.M.

Topics to include; but are not limited to:

• ANNUAL FINANCIAL & INDEPENDENT AUDITOR'S REPORT

Keddington discussed the responsibilities of the auditor's and the responsibilities of management and Council. He stated that the Council is "where the buck stops". Keddington stated that the Council should be tracking where the funds are being spent. He stated that we have to be transparent with citizen's money. He stated that internal controls, staying in compliance with regulations, and staying within budget are the city's responsibility. He stated that his responsibility is to audit the financial statements. He stated that in addition to financial statements, they audit internal controls. He stated that there are opportunities to commit fraud if there are not good internal controls in place. He stated that he would report weaknesses in internal controls to Council if any were found.

Keddington stated that he checks compliance with state and federal regulations. He stated that there may be a financial affect to the city for non-compliance. He stated that they check for state law compliance. The auditors check for fraudulent activity.

Keddington reported to Council as to what was found. He stated that there were no accounting issues, internal controls were properly designed and implemented, and there were no findings in state and federal regulations. He stated that the audit is a "Clean Audit".

Keddington stated that the financial statements were presented in conformity with accounting principles. He stated that they didn't find any gaps that they could see in internal controls. Keddington stated that Council gives him full access to all employees and documents. He stated that the city team is very proactive in giving the information in a timely manner.

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46 Council Member Parkinson stated that she appreciates that staff is responsive in answering the “why” and
47 “where funds are going” for Council. She stated that she appreciates that Council can clarify situations and
48 it is not taken as a threat. Keddington stated that Council should always ask if they are uncertain about
49 situations.

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51 Keddington cautioned Council not to get comfortable, stating that they always need to make sure that they
52 are doing what they are supposed to do in safeguarding the citizen’s money.

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54 Garrett stated that we are required to do the Audit Assessment every year. She stated that we do not do an
55 audit committee and noted that they can use this opportunity to have direct communication with the auditor
56 in lieu of a committee. Council Member Parkinson asked how electronic purchases are audited. Hanson
57 stated that we still use paper receipts for every transaction that are funneled into the Accounts Payable for
58 reconciliation. Hanson explained the check roster and accounts payable processes. Garrett stated that there
59 are higher level controls and scrutiny on credit card purchases than regular invoices/checks.

60 Garrett stated that we do not make electronic payments through our Accounts Payable. She stated that there
61 are limited vendors, like bond payments, that have ACH withdrawals for limited reasons.

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City of Washington Terrace

Minutes of a Regular City Council meeting

Held on January 6, 2026

City Hall, 5249 South 400 East, Washington Terrace City, Utah

2. OATH OF OFFICE: THE OATH OF OFFICE WILL BE ADMINISTERED TO NEWLEY ELECTED OFFICIALS

5:50 P.M.

Rodriguez administered the Oath of Office to Mayor Mark C. Allen, Council Member Jeff West, and Council Member Anna Davidson

MAYOR, COUNCIL, AND STAFF MEMBERS PRESENT

Mayor Mark C. Allen
Council Member Anna Davidson
Council Member Zunayid Z. Zishan
Council Member Cheryl Parkinson
Council Member Jeff West
Council Member Michael Thomas
Finance Director Shari' Garrett
Parks and Recreation Director Carlos Grava
Court Supervisor Sariah Songer
City Recorder Amy Rodriguez
City Manager Tom Hanson
City Attorney Bill Morris
Lt. Shawn Endsley, Weber County Sheriff Office

OTHERS PRESENT:

Gary Keddington, Ulis Gardiner, Jeanette Kendall, Amber Whitnack, Ron Davidson, Pam Harrison, Lany Whitnack, Jarron Kennedy

3. ROLL CALL

6:00 P.M.

4. PLEDGE OF ALLEGIANCE

5. WELCOME

6. CONSENT ITEMS

6.1 APPROVAL OF AGENDA AND DECEMBER 2, 2025, COUNCIL MEETING

Item 6.1 was approved by general consent.

136 **7. CITIZEN COMMENTS**

137 Jill Smith stated that she is concerned about parking in the Terrace Pines HOA. She stated that HOA's
138 cannot enforce parking on city streets. She stated that there are people parking along the street. She would
139 like to see if the street can be redlined. She stated that the parking has created an unmarked one-way street.
140 She stated that the vehicles are not put in their driveways, creating a one-way street. She stated that she has
141 spoken with the Fire Department, Public Works, and Code Enforcement concerning the issue and has not
142 heard back from anyone concerning parking enforcement. She stated that they are unable to get deliveries
143 at times. She stated that there is no place for delivery trucks to pull over. The area of concern is 475 West
144 between 4800 South and 4900 South. She stated that people are parking on 475 West. She stated that it is
145 not only people on her street, but residents on the east side of the street as well who are impacting the trash
146 and snow removal.

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148 **8. NEW BUSINESS**

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150 **8.1 PRESENTATION/DISCUSSION: INDEPENDENT AUDITOR'S REPORT**

151 The City's independent financial auditor, Gary Keddington from Keddington & Christensen, presented the
152 scope and outcomes of the annual financial audit for fiscal year ended June 30, 2025.
153 Lead Auditor Keddington stated that the audit takes a lot of time and noted that management and the team
154 have been exceptional in providing the information requested in a timely manner. He stated that there
155 were no findings on accounting standards, internal controls, and state and federal requirement compliance.
156 He stated that the financial statements are in conformity with accounting principles.
157 Keddington stated that there were no weaknesses found. Keddington stated that it was a clean audit.
158 The audit is available for viewing on the city website.

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160 **8.2 ANNUAL TRAINING: OPEN MEETINGS ACT, DISCRIMINATION AND**
161 **SEXUAL HARRASSMENT, ETHICAL BEHAVIOR TRAINING**

162 City Attorney Bill Morris presented the annual mandatory training to the Council.
163

164 **8.3 PRESENTATION/MOTION: APPROVAL OF THE RECREATION, ARTS,**
165 **MUSEUM, AND PARKS (R.A.M.P) GRANT APPLICATION FOR 2026**

166 Grava stated that the application is for the Phase 4 of Pickleball Plaza, which will closeout the project. He
167 stated that the city is planning to match 50 percent of the project. He stated that 50 percent match will
168 allow us the maximum points for the project. He stated that the project will include trees, shrubbery, a dog
169 park, and a gathering area. He stated that there are some residual funds from Phase three that will be used
170 for the match. He stated that the total project cost is estimated at \$460,320. Grava stated that the City will
171 apply for \$191,800 from RAMP, and the City match will be \$191,800. Grava highlighted the projections
172 for ongoing costs for the project as outlined in his staff report.
173 Mayor Allen stated that he appreciated the letters of support for the project from neighboring communities.

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175 **Motion by Council Member West**
176 **Seconded by Council Member Thomas**
177 **To approve the RAMP grant application for 2026**
178 **Approved unanimously (5-0)**
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180 **8.4 DISCUSSION/ACTION: CONSIDERATION OF ENTERING INTERLOCAL**
181 **AGREEMENT WITH OGDEN VALLEY CITY FOR COURT CONSOLIDATION**

Hanson stated that the city is considering entering into an interlocal agreement to provide court services to the new city Ogden Valley City. Hanson stated that the city currently has this agreement with Marriott-Slaterville. Hanson stated that we would be working with the state to direct citations and other communications to come to Washington Terrace City. Hanson stated that we may be looking at 37 cases per month. He stated that we feel that this is a level of service that we can handle within our current capacity. Hanson stated that an analysis will be conducted to determine revenue and costs associated with taking on the third court.

Hanson is asking for direction from Council to pursue this option. The interlocal agreement would be brought before Council at a later date. Hanson stated that he and Songer met with the Mayor of Ogden Valley City to discuss our processes. Council Member Parkinson stated her concern was about the workload. She would like to see what a typical workload is and how this venture could impact the workload.

**Motion by Council Member Parkinson,
Seconded by Council Member West
To Consider entering an interlocal with Ogden Valley City with
Ogden Valley Court as explained
Approved unanimously (5-0)**

**8.5 DISCUSSION/MOTION: APPROVAL OF THE CONSOLIDATED PLAN-
CAPITAL INVESTMENT PLAN PROJECT PRIORITIZATION**

Rodriguez stated that the City is in the process of applying for a CDBG grant and the project chosen from the Capital Investment Plan for Project Priorities is the 500 West Trenchless Sewer Rehabilitation Project. Rodriguez explained that this project is considered city wide. She stated that she received notification that our city-wide survey results show that we are eligible to apply for the grant. She thanked all those who helped with the survey.

Rodriguez stated that the project has been in the City's CIP manual and has been on the CDBG Project Priorities list for several years. Rodriguez explained that inspections and monitoring of the main sewer line has been showing continued deterioration impeding the natural flow of sewage. Rodriguez stated that there are some areas that show tree root infiltration, which designates that area as high priority. The pipe line will be rehabilitated with insuit lining. Rodriguez stated that the engineer's estimates is \$350, 866. The city match will be 38.5 percent of the project cost, which is \$135,091. Rodriguez stated that the city will go out to bid on the project once funding is determined.

She stated that the project priorities list helps us plan for upcoming CDBG projects.

**Motion by Council Member Thomas
Seconded by Council Member Parkinson
To approve the Capital Investment Plan Project Prioritization
Approved unanimously (5-0)**

**8.6 DISCUSSION/DIRECTION: TERMINATION OF TRANSFER STATION
SERVICES WITH WEBER COUNTY EFFECTIVE JUNE 30,2026**

Hanson stated that there will be some challenges coming up with Ogden Transfer Station, which is a private company, going up against Weber County Transfer Station for services.

Mayor Allen explained the challenges that are occurring, stating that the Ogden Transfer Station is

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offering a \$2.00 discount and is taking away a lot of the tonnage from Weber County Transfer Station. He stated that the County will be terminating their contract with Republic Services, with some stipulations. He stated that the county will break even if 80 percent of the cities continue their services with Weber County Transfer Station. Mayor Allen stated that WACOG is trying to get all the cities on board. He stated that the cities need to decide what to do to keep the contract with the County without taking any services away. Mayor Allen stated that they cannot keep up with the Ogden Transfer Station without taking personal services away. He stated that if the County goes out of service, the Ogden Transfer Station could have a monopoly and charge any pricing amount next year without competition. Hanson stated that an important component of this is to protect our level of service. Hanson stated that the Mayors are part of the committee. He stated that we need to protect our level of service. Mayor Allen stated that the Mayors and the subcommittee may meet next week and determine what services may have to be taken away to help costs. He stated that the County will put some numbers together and have the cities go back to their Councils to see what services they are willing to give up/raise tonnage prices. Council Member Parkinson noted that our Council passed a resolution to support Weber County Transfer Station.

8.7 MOTION: NOMINATION AND ELECTION OF MAYOR PRO TEMPORE

Mayor Allen stated that after each election, the Council nominates and elects Mayor Pro Tempore to serve as Mayor if he is unable to perform his duties. The current Mayor Pro Tempore is Council Member West.

**Motion by Council Member Parkinson
Seconded by Council Member Zishan
To nominate and elect Council Member
To serve as Mayor Pro Tempore
Approved unanimously (5-0)**

9. COUNCIL COMMUNICATION WITH STAFF

Council Member Zishan asked if any private equity firms are buying homes/ neighborhoods in the city. Hanson stated that we have a lot of out of state landlords buying homes, but he doesn't see any significant evidence of large equity firms buying property. He explained his reasoning for his question, stating that large firms are buying neighborhoods and pricing people out of the market. He would like to be informed if there is evidence that this is happening. Hanson stated that we haven't seen any mass purchasing. Hanson stated that there are a lot of challenges with maintenance with absentee or out of town landlords.

Council Member Parkinson thanked Public Works snowplow team for keeping the streets clean.

10. ADMINISTRATION REPORTS

There were no reports.

11. UPCOMING EVENTS

January 19th - City Offices Closed for the Martin Luther King Jr. Holiday
January 20th: Work Session (5:00 p.m.) and Council Meeting (6:00 p.m.)
January 29th : Planning Commission (Tentative)
February 3rd : Work Session (5:00 p.m.) and Council Meeting (6:00 p.m.)
February 16th City Offices closed for President's Day

275 February 17th: Work Session (5:00 p.m.) and Council Meeting (6:00p.m.)
276 February 26th : Planning Commission (Tentative)
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278 **12. ADJOURN THE MEETING**

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280 **Motion by Council Member Thomas**
281 **To adjourn the meeting**
282 **Mayor Allen Adjourned the meeting at 8:10 p.m.**
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286 **Date Approved** _____

City Recorder



STAFF MEMO

1-20-26

TOPIC FOR AGENDA:

REQUESTED BY COUNCIL MEMBER ZISHAN

Team,

This has been on my mind for quite some time, and I wanted to share it with you all thoughtfully and respectfully.

I believe our city should seriously consider moving away from celebrating Columbus Day and instead recognize Indigenous Peoples' Day, as many cities and states across the country have already done. This shift is not about erasing history—it's about being honest about it and choosing what we publicly honor.

Historical records, including Christopher Columbus's own journals, describe extreme brutality toward Indigenous people. Entire communities were killed, enslaved, and exploited after initially welcoming him with kindness. Columbus wrote about the local populations in dehumanizing terms and openly discussed their usefulness as laborers and commodities. These were not isolated incidents or later exaggerations; they are documented in his own words and actions.

It is also worth acknowledging that Columbus was not the visionary explorer he is often portrayed as. He fundamentally misunderstood the world, believing it to be pear-shaped, and reached the Caribbean by mistake—not by design. Most importantly, he never set foot in what is now the United States. For centuries, he was largely a historical footnote.

The elevation of Columbus into a heroic symbol came much later, after the publication of an English-language biography that intentionally omitted many of the atrocities he committed. Italian immigrant communities, facing severe discrimination and violence in the late 19th and early 20th centuries, understandably embraced Columbus as a protective cultural symbol in a hostile society. That context matters—but it does not require us to continue honoring a figure whose legacy is rooted in exploitation and suffering.

Across the country, communities are choosing instead to honor Indigenous Peoples' Day as a way to acknowledge resilience, survival, and the original stewards of this land. These changes reflect growth, empathy, and a willingness to align our civic values with historical truth.

I believe our city has the opportunity to lead with integrity and compassion by making this change. Recognizing Indigenous Peoples' Day would be a meaningful step toward inclusivity, education, and respect—and a signal that we are willing to evolve as we learn more.

Thank you for taking the time to consider this. I welcome further discussion and dialogue on how we might thoughtfully move forward together.

Respectfully,
Zunayid Zishan

City Council Staff Report



Author: Amy Rodriguez/ Jake Meibos

Subject: CDBG Grant Applications

Date: 01-20-2026

Type of Item: Motion

Summary Recommendations: Staff is requesting formal approval from Council to commit to the City contribution match for the 2026 CDBG application for 500 West Trenchless Sewer Rehabilitation Project.

- A. **Background:** In January 2026, Council approved a five-year projected Capital Investment Plan, with the intent that the City would apply for a CDBG grant to help fund the number one ranked project for Sewer – 500 West Trenchless Sewer Rehabilitation Project (SS-18).

The City conducted a citywide survey and has been told that they we have met eligibility for the grant submission. The City will be applying for the CDBG grant for the 2026 funding year. The applications are currently going through review with our AOG Representative and will be submitted by the deadline during the last week in January. In order to receive the maximum points in ranking, the City will match the grants with 38.5 percent, as has been the practice in previous grant applications. The maximum allowed for an entity to apply for in a given CDBG grant year is \$350,000.

Project Description: This project consists of rehabilitating the 1735 LF of concrete sewer main on 500 West, between 4800 South and 4400 South, as it serves as a critical collection and distribution line transporting 65% of the city's sewage to Central Weber Sewer District main trunk line.

Recent inspections and monitoring of the sewer main reveal a continued deterioration in its condition. The interior surface of the pipe has become rough, impeding the natural flow of sewage. Additionally, several locations exhibit tree roots infiltrating through the joints and service laterals, designating this as a high priority area.

The area will be fitted with Insituform lining to rehabilitate the sewer main.

- B. **Fiscal Impact:** A formal bid will be required once we have been approved for funding by the CDBG Board. Formal bidding will take place in March or April so that the actual amounts will be available for the final application submission in May.

Engineer estimates that will be used for the pre-application to be submitted at the end of January include:

Total Project Cost Estimate (see attached): \$350,886

Construction: \$292,405

Contingency and engineering: \$58,481

Funding Sources:

CDBG (to be applied for): \$215,795

City Match 38.5% of project: \$135,091

This project is currently budgeted and partially funded for \$332,350 (#51-72-18) in the Sanitary Sewer Fund. The 5-year budget plan anticipates this project to be fully funded in FY2028. The partially funded amount will satisfy the City's match of \$135,091 and enable this project to move forward earlier if the grant is awarded as described.

Project Ongoing O&M: No additional O&M costs are anticipated at this time.

Levels of Service: Maintain

Recommendations:

- A. **Approve the Request:** Council may approve the request to commit 38.5 percent of the projects in matching funds for 500 West Trenchless Sewer Rehabilitation Project, and the application will be submitted.
- B. **Deny the Request:** Council may deny the request to commit matching funds.
- C. **Consequences of not taking the recommended action:** The City may lose rating and ranking points if we do not commit to a match or may need to change the scope of the project to accommodate any changes. If the Council does not want to fund the project, the application will not be submitted, and other funding options will need to be evaluated to complete the project.

Recommended Motion: to approve the 2026 CDBG application and contribution match as outlined in the staff report.