

Official Draft Public Notice Version **December 17<sup>th</sup>, 2025**

The findings, determinations, and assertions contained in this document are not final and subject to change following the public comment period.

STATE OF UTAH  
DIVISION OF WATER QUALITY  
DEPARTMENT OF ENVIRONMENTAL QUALITY  
SALT LAKE CITY, UTAH

UTAH POLLUTANT DISCHARGE ELIMINATION SYSTEM (UPDES) PERMITS

Minor Industrial Permit No. **UT0025526**

In compliance with provisions of the Utah Water Quality Act, Title 19, Chapter 5, Utah Code (the "Act"),

**CASPER'S ICE CREAM, INC.**

is hereby authorized to discharge from

**CASPER'S ICE CREAM FACILITY**

to receiving waters named Cub River,

and to distribute effluent for reuse,

in accordance with specific limitations, outfalls, and other conditions set forth herein.

This permit shall become effective on **MONTH DAY**, 2026

This permit expires at midnight on **MONTH DAY**, 2031

Signed this **XXth day of Month, 20XX**.

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John K. Mackey, P.E.  
Director

DWQ-2025-008511

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**I. DISCHARGE LIMITATIONS AND REPORTING REQUIREMENTS**

**A. Description of Discharge Points.**

The authorization to discharge wastewater provided under this part is limited to those outfalls specifically designated below as discharge locations. Discharges at any location not authorized under a UPDES permit are violations of the Act and may be subject to penalties under the Act. Knowingly discharging from an unauthorized location or failing to report an unauthorized discharge may be subject to criminal penalties as provided under the Act.

Outfall Number

Location of Discharge Outfall

001

Located at latitude 41°56'59" North and longitude 111°49'55" West. Non-contact cooling water generated from refrigeration and process cooling operations is collected and discharged through a pipeline to an unnamed detention pond located between Casper's property and adjacent farmland to the west. The pond outlets to the Cub River, which serves as the ultimate receiving water for this discharge.

001R

Located at latitude 41°56'53" North and longitude 111°49'37" West. This outfall designates the beneficial reuse of treated process wastewater through land application on agricultural lands surrounding the Casper's facility.

During the irrigation season, stored and treated process wastewater is blended with non-contact cooling water and makeup irrigation water and applied to approximately 102 acres of agricultural land through spray irrigation systems. During winter months, December through February, process wastewater is accumulated in the two storage lagoons located near the irrigation fields.

**B. Discharge Prohibitions.**

It shall be unlawful, and a violation of this Permit, for the Permittee to discharge or place any waste or other substance in the discharge in such a way as will be or may become offensive such as:

1. observable deposits of solids, scum, sheen, or other substances;
2. observable film, sheen, or discoloration from oil and grease;
3. foam or substances that produce an observable change in color, odor, or cloudiness.

**C. Specific Limitations and Self-Monitoring Requirements.**

1. Effective immediately, and lasting through the life of this permit, there shall be no acute or chronic toxicity in Outfall 001 as defined in Part VIII.

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2.

- a. Effective immediately and lasting the duration of this permit, the Permittee is authorized to discharge from Outfall 001. Such discharges shall be limited and monitored by the Permittee as specified below:

Parameter	Outfall 001 Effluent Limitations <sup>(a)</sup>				
	Maximum Monthly Avg	Maximum Weekly Avg	Daily Minimum	Daily Maximum	Units
Total Flow	--	--	--	0.080	MGD
TSS	25	35			mg/L
DO	--	--	5.5	--	mg/L
Total Phosphorus	--	--	--	0.050	mg/L
Oil & Grease	--	--	--	10.0	mg/L
pH	--	--	6.5	9	Standard Units
Temperature	--	--	--	84	°C

Outfall 001 Self-Monitoring and Reporting Requirements <sup>(a)</sup>			
Parameter	Frequency	Sample Type	Units
Total Flow <sup>(b)(c)</sup>	Continuous	Recorder	MGD
TSS	Monthly	Grab	mg/L
pH	Monthly	Grab	SU
DO	Monthly	Grab	mg/L
Oil & Grease <sup>(d)</sup>	When Sheen Observed	Grab	mg/L
Total Phosphorus <sup>(e)</sup>	Monthly	Grab	mg/L
Temperature	Monthly	Recorder	Celsius
Metals <sup>(e)(f)</sup>	Annually	Grab/Composite	mg/L

- b. Effective immediately and lasting the duration of this permit, the Permittee is authorized to discharge from Outfall 001R. Such discharges shall be limited and monitored by the Permittee as specified below:

Outfall 001R Self-Monitoring and Reporting Requirements <sup>(a)(g)(h)(i)</sup>			
Parameter	Frequency	Sample Type	Units
Total Flow <sup>(b)(c)</sup>	Continuous/Seasonal	Recorder	MGD
BOD	Monthly/Seasonal	Grab	mg/L
TSS	Monthly/Seasonal	Grab	mg/L
pH	Monthly/Seasonal	Grab	SU
Total Phosphorus	Monthly/Seasonal	Grab	mg/L
Nitrate	Monthly/Seasonal	Grab	mg/L
Nitrite	Monthly/Seasonal	Grab	mg/L
Total Nitrogen	Monthly/Seasonal	Grab	mg/L

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<b>Land Application Annual Reporting by Crop Type<sup>(1)</sup></b>	
<b>Crop Type</b>	<b>List of crops grown on each site</b>
<b>Crop Harvest (tons/year)</b>	<b>Total harvest measured from harvest records</b>
<b>Land Application Area (acres)</b>	<b>Total acreage where treated effluent was applied</b>
<b>Number of Days per Season</b>	<b>Total days effluent was applied during growing season (~180 days/growing season)</b>

- a. See Definitions, Part VIII, for definition of terms.
- b. Flow measurements of effluent volume shall be made in such a manner that the permittee can affirmatively demonstrate that representative values are being obtained.
- c. If the rate of discharge is controlled, the rate and duration of discharge shall be reported.
- d. Oil & Grease shall be sampled when sheen is present or visible. If no sheen is present or visible, report NA.
- e. Metals samples should be analyzed using a method that meets MDL requirements. If a test method is not available, the permittee must submit documentation to the Director regarding the method that will be used. The sample type (composite or grab) should be performed according to the methods requirements.
- f. Metals are being sampled in support of the work being done for the Reasonable Potential Analysis. The metals will be monitored and reported annually by the facility on Discharge Monitoring Report but will not have a limit associated with them. If Parowan decides to sample more frequently for these metals, the additional data will be welcome.
- g. Monitoring results for Recycled Process Water discharges (Outfall 001R) shall be submitted to NetDMR no later than the 28th day following the end of the previous month during each month of seasonal use.
- h. Recycled Process Water monitoring shall be conducted during months of seasonal usage. For months when recycled process water is not used, "No Discharge" shall be reported in NetDMR.
- i. E.coli shall not be present in the discharge.
- j. Land Application Reports shall be submitted annually by January 28th. Reports must summarize application activities by crop type for the previous calendar year.

**D. Reporting of Monitoring Results.**

3. Reporting of Wastewater and Reuse Monitoring Results. Monitoring results obtained during the previous month shall be summarized for each month and reported on a Discharge Monitoring Report (DMR) Form (EPA No. 3320-1)<sup>1</sup> or by NetDMR, post-marked or entered into NetDMR no later than the 28<sup>th</sup> day of the month following the completed reporting period. The first report is due on **Month 28, 20--**. If no discharge occurs during the reporting period, "no discharge" shall be reported. If no reuse occurs during the reporting period, "no reuse" shall be reported for those applicable effluent parameters. Legible copies of these, and all other reports required herein, shall be signed and certified in accordance with the requirements of Signatory Requirements (see Part VII.G), and submitted by NetDMR, or to DWQ at the following address:

Department of Environmental Quality  
Division of Water Quality  
PO Box 144870  
Salt Lake City, Utah 84114-4870

<sup>1</sup> Starting January 1, 2017, monitoring results must be submitted using NetDMR unless the permittee has successfully petitioned for an exception.

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2. Annual Reporting of Land Application per Crop Type. Submit an annual summary of land application activities by crop type no later than January 28th following the completed calendar year. The first report is due on January 28, 2026. Legible copies of these, and all other reports required herein, shall be signed and certified in accordance with the requirements of Signatory Requirements (see Part VII.G), and submitted to the Division of Water Quality at the following address:

Department of Environmental Quality  
Division of Water Quality  
PO Box 144870  
Salt Lake City, Utah 84114-4870

## **II. PRETREATMENT REQUIREMENTS**

### **A. Definitions.**

For Part II. the following definitions shall apply:

1. Indirect Discharge means the introduction of pollutants into a publicly-owned treatment works (POTW) from any non-domestic source regulated under section 307 (b), (c) or (d) of the CWA.
2. Interference means a discharge which, alone or in conjunction with a discharge or discharges from other sources, both:
  - a. Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and
  - b. Therefore is a cause of a violation of any requirement of the POTW's UPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the CWA, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.
3. Local Limit is defined as a limit designed to prevent Pass Through or Interference. And is developed in accordance with 40 C.F.R. § 403.5(c).
4. Pass Through means a Discharge which exits the POTW into waters of the State or waters of the United States in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's UPDES permit (including an increase in the magnitude or duration of a violation).
5. Publicly Owned Treatment Works or POTW means a treatment works as defined by section 212 of the CWA, which is owned by a State or municipality (as defined by section 502(4) of the CWA). This definition includes any devices and systems used in the storage, treatment, recycling and reclamation of municipal sewage or industrial wastes of a liquid nature. It also includes sewers, pipes and other conveyances only if they convey wastewater to a POTW Treatment Plant. The term also means the municipality as defined in section 502(4) of the CWA, which has jurisdiction over the Indirect Discharges to and the discharges from such a treatment works.
6. Significant Industrial User (SIU) means:
  - a. Except as provided in Parts II.A. (6)(b) and (6)(c) of this definition, the term Significant Industrial User means:
    - (1) All Industrial Users subject to Categorical Pretreatment Standards under 40 C.F.R. § 403.6 and 40 C.F.R. § chapter I, subchapter N; and
    - (2) Any other Industrial User that: discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling and boiler blowdown wastewater); contributes a process waste stream



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which makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW Treatment plant; or is designated as such by the Control Authority on the basis that the Industrial User has a reasonable potential for adversely affecting the POTW's operation or for violating any Pretreatment Standard or requirement (in accordance with 40 C.F.R. § 403.8(f)(6)).

- b. The Control Authority may determine that an Industrial User subject to categorical Pretreatment Standards under § 403.6 and 40 C.F.R. § chapter I, subchapter N is a Non-Significant Categorical Industrial User rather than a Significant Industrial User on a finding that the Industrial User never discharges more than 100 gallons per day (gpd) of total categorical wastewater (excluding sanitary, non-contact cooling and boiler blowdown wastewater, unless specifically included in the Pretreatment Standard) and the following conditions are met:
  - (1) The Industrial User, prior to the Control Authority's finding, has consistently complied with all applicable categorical Pretreatment Standards and Requirements;
  - (2) The Industrial User annually submits the certification statement required in § 403.12(q) together with any additional information necessary to support the certification statement; and
  - (3) The Industrial User never discharges any untreated concentrated wastewater.
- c. Upon a finding that an Industrial User meeting the criteria in Part II.A. (6)(a)(2) of this definition has no reasonable potential for adversely affecting the POTW's operation or for violating any Pretreatment Standards or requirement, the Control Authority may at any time, on its own initiative or in response to a petition received from an Industrial User or POTW, and in accordance with 40 C.F.R. § 403.8(f)(6), determine that such Industrial User is not a Significant Industrial User.

7. User or Industrial User (IU) means a source of Indirect Discharge.

**B. Pretreatment Monitoring and Reporting Requirements.**

- 1. The design capacity of the municipal wastewater treatment facility is less than 5 MGD; therefore, the Permittee will not be required to develop an Approved POTW Pretreatment Program. However, in order to determine if development of an Approved POTW Pretreatment Program is warranted, the Permittee shall conduct an **industrial waste survey**, as described in Part II.C.1.
- 2. Monitoring will not be required of the Permittee for the pretreatment requirements at this time. If changes occur monitoring may be required for parameters not currently listed in the permit or current monitoring requirements may be required to be increased to determine the impact of an Industrial User or to investigate sources of pollutant loading. This may include but is not limited to sampling of the influent and effluent of the wastewater treatment plant and within the collection system.
- 3. For Local Limit parameters it is recommended that the most sensitive method be used for analysis. This will determine if the parameter is present and provide removal efficiencies based on actual data rather than literature values. If a parameter load is greater than the allowable head works load, for any pollutant listed in Part I., or a pollutant of concern listed in the Local Limit development document or determined by the Director, the Permittee shall

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report this information to the DWQ Pretreatment Coordinator. If the loading exceeds the allowable headworks load, increased sampling shall occur based on the requirements given by the DWQ Pretreatment Coordinator. If needed, sampling may need to occur to find the source(s) of the increase. This may include sampling of the collection system. Notification regarding the exceedances of the allowable headworks loading may be provided via email.

**C. Industrial Wastes.**

1. The "Industrial Waste Survey" or "IWS" as required by Part II.B.1. consists of;
  - a. Identifying each Industrial User (IU) and determining if the IU is an SIU,
  - b. Determination of the qualitative and quantitative characteristics of each discharge, and
  - c. Appropriate production data.
2. The IWS shall be maintained and updated with IU information as necessary, to ensure that all IUs are properly permitted or controlled at all times. Updates shall be submitted to the Director within sixty (60) days following a change to the IWS.
3. Notify all IUs of their obligation to comply with applicable requirements under Subtitles C and D of RCRA.
4. The Permittee shall notify the Director of any new introductions by new or existing IUs or any substantial change in pollutants from any major industrial source. Such notice shall contain the information described in Part II.C.1 and be forwarded no later than sixty (60) days following the introduction or change.

**D. General and Specific Prohibitions.**

The Permittee shall ensure that no IU violates any of the general or specific standards. If an IU is found violating a general or specific standard the Permittee shall notify the Director within 24 hours of the event. The general prohibitions and the specific prohibitions shall apply to each User introducing pollutants into a POTW whether or not the User is subject to other Pretreatment Standards or any national, State or local Pretreatment Requirements.

1. General prohibition Standards. A User shall not introduce into a POTW any pollutant(s) which cause Pass Through or Interference.
2. Specific Prohibited Standards. Developed pursuant to section 307 of the CWA requires that the Permittee shall not allow introduction of the following pollutants into the waste treatment system from any User (40 C.F.R. § 403.5):
  - a. Pollutants which create a fire or explosion hazard in the POTW, including, but not limited to, waste-streams with a closed cup flashpoint of less than 140°F (60°C);
  - b. Pollutants, which will cause corrosive structural damage to the POTW, but in no case, discharges with a pH lower than 5.0;
  - c. Solid or viscous pollutants in amounts which will cause obstruction to the flow in the POTW resulting in Interference;
  - d. Any pollutant, including oxygen demanding pollutants (BOD, etc.) released in a

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discharge at such volume or strength as to cause Interference in the POTW;

- e. Heat in amounts, which will inhibit biological activity in the POTW, resulting in Interference, but in no case, heat in such quantities that the influent to the sewage treatment works exceeds 104°F (40°C);
  - f. Petroleum oil, non-biodegradable cutting oil, or products of mineral oil origin in amounts that will cause Interference or Pass Through;
  - g. Pollutants which result in the presence of toxic gases, vapor, or fumes within the POTW in a quantity that may cause worker health or safety problems; or,
  - h. Any trucked or hauled pollutants, except at discharge points designated by the POTW.
  - i. Any pollutant that causes Pass Through or Interference at the POTW.
  - j. Any prohibited standard which the Permittee has adopted in an ordinance or rule to control IU discharge to the POTW.
3. In addition to the general and specific limitations expressed in Part II.D., more specific pretreatment limitations have been and will be promulgated for specific industrial categories under section 307 of the CWA as amended (See 40 C.F.R. §, Subchapter N, Parts 400 through 500, for specific information).

**E. Industrial Users Discharging to the POTW.**

The Permittee shall provide adequate notice to the Director and the Division of Water Quality Pretreatment Coordinator of;

- 1. Any new introduction of pollutants into the treatment works from an indirect discharger (i.e., Industrial User) which would be subject to section 301 or 306 of the CWA if it were directly discharging those pollutants;
- 2. Any substantial change in the volume or character of pollutants being introduced into the treatment works by a source introducing pollutants into the POTW at the time of issuance of the permit; and
- 3. For the purposes of Part II.E., adequate notice shall include information on:
  - a. The quality and quantity of effluent to be introduced into such treatment works; and,
  - b. Any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
- 3. Any IU that shall comply with applicable requirements under Subtitles C and D of RCRA.

**F. Change of Conditions.**

At such time as a specific pretreatment limitation becomes applicable to an Industrial User of the Permittee, the Director may, as appropriate, do the following:

- 1. Amend the Permittee's UPDES discharge permit to specify the additional pollutant(s) and

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corresponding effluent limitation(s) consistent with the applicable national pretreatment limitation;

2. Require the Permittee to specify, by ordinance, contract, or other enforceable means, the type of pollutant(s) and the maximum amount which may be discharged to the Permittee's facility for treatment. Such requirement shall be imposed in a manner consistent with the POTW program development requirements of the General Pretreatment Regulations at 40 C.F.R. § 403;
3. Require the Permittee to monitor its discharge for any pollutant, which may likely be discharged from the Permittee's facility, should the Industrial User fail to properly pretreat its waste; and/or
4. Require the Permittee to develop an Approved POTW Pretreatment Program.

G. Legal Action.

The Director retains the right to take legal action against the Industrial User and/or the treatment works, in those cases where a permit violation has occurred due to the failure of an Industrial User to discharge at an acceptable level. If the Permittee has failed to properly delineate maximum acceptable industrial contributor levels, the Director shall look primarily to the Permittee as the responsible party.

H. Local Limits.

If Local Limits are developed per R317-8-8.5(4)(b) to protect the POTW from Pass Through or Interference, then the POTW shall submit limits to DWQ for review and public notice, as required by R317-8-8.5(4)(c). Local Limits shall be developed in accordance with the latest revision of the EPA Local Limits Development Guidance and per R317-8-8.5.

**III. BIOSOLIDS REQUIREMENTS**

The State of Utah has adopted the 40 C.F.R. § 503 federal regulations for the disposal of sewage sludge (biosolids) by reference. However, this Facility does not generate, receive, treat or dispose of biosolids. Therefore 40 C.F.R. § 503 shall not apply.

**IV. STORM WATER REQUIREMENTS.**

A. Industrial Storm Water Permit.

Based on the type of industrial activities occurring at the facility, the Permittee may be required to maintain separate coverage or an appropriate exclusion under the Multi-Sector General Permit (MSGP) for Storm Water Discharges Associated with Industrial Activities (UTR000000). If the facility is not already covered, the Permittee has 30 days from when this permit is issued to submit the appropriate Notice of Intent (NOI) for the MSGP or exclusion documentation.

B. Construction Storm Water Permit.

Any construction at the facility that disturbs an acre or more of land, including less than an acre if it is part of a common plan of development or sale, is required to obtain coverage under the UPDES Construction General Storm Water Permit (UTRC000000). Permit coverage must be obtained prior to land disturbance. If the site qualifies, a Low Erosivity Waiver (LEW) Certification may be submitted instead of permit coverage.

**V. MONITORING, RECORDING & GENERAL REPORTING REQUIREMENTS**

**A. Representative Sampling.**

Samples taken in compliance with the monitoring requirements established under Part I shall be collected from the effluent stream prior to discharge into the receiving waters. Samples and measurements shall be representative of the volume and nature of the monitored discharge. Samples of biosolids shall be collected at a location representative of the quality of biosolids immediately prior to the use-disposal practice.

**B. Monitoring Procedures.**

Monitoring shall be conducted according to test procedures approved under Utah Administrative Code ("UAC") R317-2-10, UAC R317-8-4.1(10)(d), and/or 40 C.F.R. § 503 utilizing sufficiently sensitive test methods unless other test procedures have been specified in this permit. Monitoring shall be conducted according to the test procedures specified in this permit unless another method is required under 40 C.F.R. § subchapters N or O. Sufficiently sensitive test method means: (1) The method minimum level (ML) is at or below the level of the effluent limit established in the permit for the measured pollutant or pollutant parameter; or (2) The method has the lowest ML of the analytical methods approved under 40 C.F.R. § part 136 or required under 40 C.F.R. § chapter I, subchapter N or O for the measured pollutant or pollutant parameter as per 40 C.F.R. § 122.44(i)(1)(iv)(A).

**C. Penalties for Tampering.**

The Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than two years, or by both.

**D. Compliance Schedules.**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any Compliance Schedule of this permit shall be submitted no later than 14 days following each schedule date.

**E. Additional Monitoring by the Permittee.**

If the Permittee monitors any parameter more frequently than required by this permit, using test procedures approved under Permit Part V.B., the results of this monitoring shall be included in the calculation and reporting of the data submitted in the DMR or the Biosolids Report Form.

**F. Records Contents.**

Records of monitoring information shall include:

1. The date, exact place, and time of sampling or measurements;
2. The individual(s) who performed the sampling or measurements;
3. The date(s) and time(s) analyses were performed;
4. The individual(s) who performed the analyses;
5. The analytical techniques or methods used; and,
6. The results of such analyses.

**G. Retention of Records.**

The Permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the Director at any time. A copy of this UPDES permit shall be maintained on site during the duration of activity at the permitted location

**H. Twenty-four Hour Notice of Noncompliance Reporting.**

1. The Permittee shall (orally) report any noncompliance including transportation accidents, spills, and uncontrolled runoff from biosolids transfer or land application sites which may seriously endanger health or environment, as soon as possible, but no later than twenty-four (24) hours from the time the permittee first became aware of circumstances. The report shall be made to the Division of Water Quality (DWQ) via the 24-hour answering service (801) 536-4123.
2. The following occurrences of noncompliance shall initially be reported by telephone to the DWQ via the 24-hour answering service as soon as possible but no later than 24 hours from the time the permittee becomes aware of the circumstances:
  - a. Any noncompliance which may endanger health or the environment;
  - b. Any unanticipated bypass, which exceeds any effluent limitation in the permit (See Part VI.G, Bypass of Treatment Facilities.);
  - c. Any upset which exceeds any effluent limitation in the permit (See Part VI.H, Upset Conditions.);
  - d. Violation of a daily discharge limitation for any of the pollutants listed in the permit. For other permit violations which will not endanger health or the environment, DWQ may otherwise be notified during business hours (801) 536-4300; or,
  - e. Violation of any of the Table 3 metals limits, the pathogen limits, the vector attraction reduction limits or the management practices for biosolids that have been sold or given away.
3. A written submission shall also be provided within five days of the time that the Permittee becomes aware of the circumstances. The written submission shall contain:
  - a. A description of the noncompliance and its cause;
  - b. The period of noncompliance, including exact dates and times;
  - c. The estimated time noncompliance is expected to continue if it has not been corrected;
  - d. Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance; and,
  - e. Steps taken, if any, to mitigate the adverse impacts on the environment and human health during the noncompliance period.



4. The Director may waive the written report on a case-by-case basis if the oral report has been received within 24 hours by the Division of Water Quality, (801) 536-4300.
5. Reports shall be submitted to the addresses in Part I.D, Reporting of Monitoring Results.

**I. Other Noncompliance Reporting.**

Instances of noncompliance not required to be reported within 24 hours shall be reported at the time that monitoring reports for Part I.D are submitted. The reports shall contain the information listed in Part V.H.3

**J. Inspection and Entry.**

The Permittee shall allow the Director, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:

1. Enter upon the Permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
3. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit, including but not limited to, biosolids treatment, collection, storage facilities or area, transport vehicles and containers, and land application sites;
4. Sample or monitor at reasonable times, for the purpose of assuring permit compliance or as otherwise authorized by the Act, any substances or parameters at any location, including, but not limited to, digested biosolids before dewatering, dewatered biosolids, biosolids transfer or staging areas, any ground or surface waters at the land application sites or biosolids, soils, or vegetation on the land application sites; and,
5. The Permittee shall make the necessary arrangements with the landowner or leaseholder to obtain permission or clearance, the Director, or authorized representative, upon the presentation of credentials and other documents as may be required by law, will be permitted to enter without delay for the purposes of performing their responsibilities.

## **VI. COMPLIANCE RESPONSIBILITIES**

### **A. Duty to Comply.**

The Permittee shall comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application. The Permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.

### **B. Penalties for Violations of Permit Conditions.**

The Act provides that any person who violates a permit condition implementing provisions of the Act is subject to a civil penalty not to exceed \$25,000 per day for each violation. Except as provided at Part VI.G, Bypass of Treatment Facilities and Part VI.H, Upset Conditions, nothing in this permit shall be construed to relieve the permittee of the civil or criminal penalties for noncompliance.

### **C. Need to Halt or Reduce Activity not a Defense.**

It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

### **D. Duty to Mitigate.**

The Permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit, which has a reasonable likelihood of adversely affecting human health or the environment. The permittee shall also take all reasonable steps to minimize or prevent any land application in violation of this permit.

### **E. Proper Operation and Maintenance.**

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems, which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.

### **F. Removed Substances.**

Collected screening, grit, solids, sludge, or other pollutants removed in the course of treatment shall be disposed of in such a manner so as to prevent any pollutant from entering any waters of the state or creating a health hazard. Sludge/digester supernatant and filter backwash shall not directly enter either the final effluent or waters of the state by any other direct route.

### **G. Bypass of Treatment Facilities.**

1. Bypass Not Exceeding Limitations. The Permittee may allow any bypass to occur which

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does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to ensure efficient operation. These bypasses are not subject to Parts II.G. 2 and 3 of this permit.

2. Prohibition of Bypass.

- a. Bypass is prohibited, and the Director may take enforcement action against a permittee for bypass, unless:
  - (1) Bypass was unavoidable to prevent loss of human life, personal injury, or severe property damage;
  - (2) There were no feasible alternatives to bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgement to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance, and
  - (3) The Permittee submitted notices as required under Part VI.G.3.
- b. The Director may approve an anticipated bypass, after considering its adverse effects, if the Director determines that it will meet the three conditions listed in Parts VI.G.2.a (1), (2) and (3).

3. Notice.

- a. Anticipated bypass. Except as provided in Part VI.G.2 and in Part VI.G.3.b, if the permittee knows in advance of the need for a bypass, it shall submit prior notice, at least ninety days before the date of bypass. The prior notice shall include the following unless otherwise waived by the Director:
  - (1) Evaluation of alternative to bypass, including cost-benefit analysis containing an assessment of anticipated resource damages;
  - (2) A specific bypass plan describing the work to be performed including scheduled dates and times. The permittee must notify the Director in advance of any changes to the bypass schedule;
  - (3) Description of specific measures to be taken to minimize environmental and public health impacts;
  - (4) A notification plan sufficient to alert all downstream users, the public and others reasonably expected to be impacted by the bypass;
  - (5) A water quality assessment plan to include sufficient monitoring of the receiving water before, during and following the bypass to enable evaluation of public health risks and environmental impacts; and,
  - (6) Any additional information requested by the Director.
- b. Emergency Bypass. Where ninety days advance notice is not possible, the permittee must notify the Director, and the Director of the Department of Natural Resources, as

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soon as it becomes aware of the need to bypass and provide to the Director the information in Part VI.G.3.a.(1) through (6) to the extent practicable.

- c. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass to the Director as required under Part IV.H, Twenty-Four Hour Reporting. The permittee shall also immediately notify the Director of the Department of Natural Resources, the public and downstream users and shall implement measures to minimize impacts to public health and environment to the extent practicable.

**H. Upset Conditions.**

1. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with technology-based permit effluent limitations if the requirements of Part VI.H. 2 of this permit are met. Director's administrative determination regarding a claim of upset shall not be judiciously challenged by the permittee until such time as an action is initiated for noncompliance.
2. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - a. An upset occurred and that the permittee can identify the cause(s) of the upset;
  - b. The permitted facility was at the time being properly operated;
  - c. The permittee submitted notice of the upset as required under Part V.H, Twenty-four Hour Notice of Noncompliance Reporting; and,
  - d. The permittee complied with any remedial measures required under Part VI.D, Duty to Mitigate.
3. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

**I. Toxic Pollutants.**

The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish those standards or prohibitions, even if the permit has not yet been modified to incorporate the requirement.

**J. Changes in Discharge of Toxic Substances.**

Notification shall be provided to the Director as soon as the permittee knows of, or has reason to believe:

1. That any activity has occurred or will occur which would result in the discharge, on a routine or frequent basis, of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
  - a. One hundred micrograms per liter (100 ug/L);
  - b. Two hundred micrograms per liter (200 ug/L) for acrolein and acrylonitrile; five

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hundred micrograms per liter (500 ug/L) for 2,4-dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;

- c. Five (5) times the maximum concentration value reported for that pollutant in the permit application in accordance with UAC R317-8-3.4(7) or (10); or,
  - d. The level established by the Director in accordance with UAC R317-8-4.2(6).
2. That any activity has occurred or will occur which would result in any discharge, on a non-routine or infrequent basis, of a toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels":
- a. Five hundred micrograms per liter (500 ug/L);
  - b. One milligram per liter (1 mg/L) for antimony;
  - c. Ten (10) times the maximum concentration value reported for that pollutant in the permit application in accordance with UAC R317-8-3.4(9); or,
  - d. The level established by the Director in accordance with UAC R317-8-4.2(6).

**VII. GENERAL REQUIREMENTS**

**A. Planned Changes.**

The permittee shall give notice to the Director as soon as possible of any planned physical alterations or additions to the permitted facility. Notice is required only when:

1. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 122.29(b); or
2. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit nor to notification requirements under Subsection R317-8-4.1(15).
3. The alteration or addition results in a significant change in the permittee's sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan. The permittee shall give notice to the Director of any planned changes at least 30 days prior to their implementation.

**B. Anticipated Noncompliance.**

The permittee shall give advance notice to the Director of any planned changes in the permitted facility or activity, which may result in noncompliance with permit requirements.

**C. Permit Actions.**

This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

**D. Duty to Reapply.**

If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee shall apply for and obtain a new permit. The application shall be submitted at least 180 days before the expiration date of this permit.

**E. Duty to Provide Information.**

The permittee shall provide to the Director, within a reasonable time, any information which the Director may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Director, upon request, copies of records required to be kept by this permit.

**F. Other Information.**

When the permittee becomes aware that it failed to submit any relevant facts in a permit application or submitted incorrect information in a permit application or any report to the Director, it shall promptly submit such facts or information.

**G. Signatory Requirements.**

All applications, reports or information submitted to the Director shall be signed and certified.

1. All permit applications shall be signed by either a principal executive officer or ranking elected official. A person is a duly authorized representative only if:
  - a. The authorization is made in writing by a person described in Part VII.G.1. and submitted to the Director, and,
  - b. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility, such as the position of plant manager, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters. A duly authorized representative may thus be either a named individual or any individual occupying a named position.
    - (1) For a corporation. By a responsible corporate officer. For the purpose of this section, a responsible corporate officer means:
      - (a) A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy- or decision-making functions for the corporation, or
      - (b) the manager of one or more manufacturing, production, or operating facilities, provided, the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
    - (2) For a partnership or sole proprietorship. By a general partner or the proprietor, respectively; or
    - (3) For a municipality, State, Federal, or other public agency. By either a principal executive officer or ranking elected official. For purposes of this section, the principal executive officer of a Federal agency includes:
      - (a) The chief executive officer of the agency, or
      - (b) a senior executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., Regional Administrators of EPA).
2. All reports required by the permit and other information requested by the Director shall be signed by a person described in Part VII.G.1. or by a duly authorized representative of that person.

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3. Changes to authorization. If an authorization under Part VII.G.2 is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Part VII.G.2. shall be submitted to the Director prior to or together with any reports, information, or applications to be signed by an authorized representative.
4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

H. Penalties for Falsification of Reports.

The Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction, be punished by a fine of not more than \$10,000.00 per violation, or by imprisonment for not more than six months per violation, or by both.

I. Availability of Reports.

Except for data determined to be confidential under UAC R317-8- 3.2, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the office of Director. As required by the Act, permit applications, permits and effluent data shall not be considered confidential.

J. Oil and Hazardous Substance Liability.

Nothing in this permit shall be construed to preclude the permittee of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee is or may be subject under the Act.

K. Property Rights.

The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations.

L. Severability.

The provisions of this permit are severable, and if any provisions of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.



**M. Transfers.**

This permit may be automatically transferred to a new permittee if:

1. The current permittee notifies the Director at least 20 days in advance of the proposed transfer date;
2. The notice includes a written agreement between the existing and new permittee's containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,
3. The Director does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in Part VII.M.2.

**N. State or Federal Laws.**

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the Permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable state law or regulation under authority preserved by sections 19-5-117 and 510 of the CWA or any applicable Federal or State transportation regulations, such as but not limited to the Department of Transportation regulations.

**O. Water Quality - Reopener Provision.**

This permit may be reopened and modified (following proper administrative procedures) to include the appropriate effluent limitations and compliance schedule, if necessary, if one or more of the following events occurs:

1. Water Quality Standards for the receiving water(s) to which the permittee discharges are modified in such a manner as to require different effluent limits than contained in this permit.
2. A final wasteload allocation is developed and approved by the State and/or EPA for incorporation in this permit.
3. Revisions to the current CWA § 208 areawide treatment management plans or promulgations/revisions to TMDLs (40 C.F.R. § 130.7) approved by the EPA and adopted by DWQ which calls for different effluent limitations than contained in this permit.

**P. Biosolids – Reopener Provision.**

This permit may be reopened and modified (following proper administrative procedures) to include the appropriate biosolids limitations (and compliance schedule, if necessary), management practices, other appropriate requirements to protect public health and the environment, or if there have been substantial changes (or such changes are planned) in biosolids use or disposal practices; applicable management practices or numerical limitations for pollutants in biosolids have been promulgated which are more stringent than the requirements in this permit; and/or it has been determined that the permittees biosolids use or land application practices do not comply with existing applicable state or federal regulations.

Q. Toxicity Limitation - Reopener Provision.

This permit may be reopened and modified (following proper administrative procedures) to include WET testing, a WET limitation, a compliance schedule, a compliance date, additional or modified numerical limitations, or any other conditions related to the control of toxicants if toxicity is detected during the life of this permit.

## **VIII. DEFINITIONS**

### **A. Wastewater**

1. The "7-day (and weekly) average," other than for E. coli bacteria, fecal coliform bacteria, and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 7-day period or calendar week, whichever is applicable. Geometric means shall be calculated for E. coli bacteria, fecal coliform bacteria, and total coliform bacteria. The 7-day and weekly averages are applicable only to those effluent characteristics for which there are 7-day average effluent limitations. The calendar week, which begins on Sunday and ends on Saturday, shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms. Weekly averages shall be calculated for all calendar weeks with Saturdays in the month. If a calendar week overlaps two months (i.e., the Sunday is in one month and the Saturday in the following month), the weekly average calculated for that calendar week shall be included in the data for the month that contains Saturday.
2. The "30-day (and monthly) average," other than for E. coli bacteria, fecal coliform bacteria and total coliform bacteria, is the arithmetic average of all samples collected during a consecutive 30-day period or calendar month, whichever is applicable. Geometric means shall be calculated for E. coli bacteria, fecal coliform bacteria and total coliform bacteria. The calendar month shall be used for purposes of reporting self-monitoring data on discharge monitoring report forms.
3. "Act" means the Utah Water Quality Act.
4. "Acute toxicity" occurs when 50 percent or more mortality is observed for either test species at any effluent concentration (lethal concentration or "LC<sub>50</sub>").
5. "Annual Loading Cap" is the highest allowable phosphorus loading discharged over a calendar year, calculated as the sum of all the monthly loading discharges measured during a calendar year divided by the number of monthly discharges measured during that year.
6. "Average annual discharge limit" means maximum allowable average of monthly discharges over a calendar year, calculated as the sum of all monthly discharges measured during a calendar year divided by the number of monthly discharges measured during the year. The timeframe is defined as from January 1<sup>st</sup> to December 31<sup>st</sup>.
7. "Bypass" means the diversion of waste streams from any portion of a treatment facility.
8. "C.F.R. §," means Code of Federal Regulations Section(s).
9. "Chronic toxicity" occurs when the IC<sub>25</sub> < XX% effluent. The XX% effluent is the concentration of the effluent in the receiving water, at the end of the mixing zone expressed as per cent effluent.
10. "IC<sub>25</sub>" is the concentration of toxicant (given in % effluent) that would cause a 25% reduction in mean young per female, or a 25% reduction in overall growth for the test population.

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11. "Composite Samples" shall be flow proportioned. The composite sample shall, as a minimum, contain at least four (4) samples collected over the compositing period. Unless otherwise specified, the time between the collection of the first sample and the last sample shall not be less than six (6) hours nor more than 24 hours. Acceptable methods for preparation of composite samples are as follows:
  - a. Constant time interval between samples, sample volume proportional to flow rate at time of sampling;
  - b. Constant time interval between samples, sample volume proportional to total flow (volume) since last sample. For the first sample, the flow rate at the time the sample was collected may be used;
  - c. Constant sample volume, time interval between samples proportional to flow (i.e., sample taken every "X" gallons of flow); and,
  - d. Continuous sample volume, with sample collection rate proportional to flow rate.
12. "CWA" means The Federal Water Pollution Control Act, as amended, by The Clean Water Act of 1987.
13. "Daily Maximum" (Daily Max.) is the maximum value allowable in any single sample or instantaneous measurement.
14. "DWQ" means the Division of water Quality.
15. "Director" means Director of the Division of Water Quality.
16. "EPA" means the United States Environmental Protection Agency.
17. A "grab" sample, for monitoring requirements, is defined as a single 'dip and take' sample collected at a representative point in the discharge stream.
18. An "instantaneous" measurement, for monitoring requirements, is defined as a single reading, observation, or measurement.
19. "Severe Property Damage" means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
20. "Type II Reuse" is the use of treated domestic wastewater effluent for applications where human exposure is restricted or unlikely to occur, such as irrigation of limited-access areas and specific crops with contact restrictions.
21. "Upset" means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventative maintenance, or careless or improper operation.