



# DRAFT MINUTES

## LEGISLATIVE PROCESS COMMITTEE

Friday, November 21, 2025 | 9:00 a.m. | 445 State Capitol

### Members Present:

Sen. Lincoln Fillmore, Chair  
Rep. James A. Dunnigan, Chair  
Sen. Luz Escamilla  
Sen. Scott D. Sandall  
Rep. Carol S. Moss  
Rep. Candice B. Pierucci

Rep. Andrew Stoddard

Rep. Ryan D. Wilcox

### Staff Present:

John Q. Cannon, Director  
Megan L. Bolin, Senior Policy Analyst  
Christine R. Gilbert, Deputy General Counsel  
Victoria Firmage, Administrative Assistant  
Team Lead

Note: A copy of related materials and an audio recording of the meeting can be found at [www.le.utah.gov](http://www.le.utah.gov).

Chair Dunnigan called the meeting to order at 9:15 a.m.

## 1. Committee Business

**MOTION:** Rep. Moss moved to approve the minutes of the August 22, 2025, meeting. The motion passed with a vote of 6 - 0 - 2.

### Yeas - 6

Rep. J. Dunnigan  
Sen. L. Fillmore  
Rep. C. Moss  
Rep. C. Pierucci  
Sen. S. Sandall  
Rep. R. Wilcox

### Nays - 0

### Absent - 2

Sen. L. Escamilla  
Rep. A. Stoddard

## 2. Draft legislation, "Joint Rules Resolution - Amendments to Joint Rules"

### [2 - Draft legislation "Joint Rules Resolution - Amendments to Joint Rules" \(V006\) \(Drafter: C. Gilbert\)](#)

Megan Bolin presented 2026 General Session draft legislation, "Joint Rules Resolution - Amendments to Joint Rules."

Megan Bolin, Sen. Fillmore, and Chair Dunnigan responded to questions from the committee throughout the presentation.

John Cannon responded to questions from the committee and the committee continued to discuss.

**MOTION:** Rep. Pierucci moved to strike lines 659-661 in "Joint Rules Resolution - Amendments to Joint Rules." The motion passed with a vote of 7 - 1 - 0.

Yeas - 7

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Rep. C. Pierucci  
Rep. A. Stoddard  
Rep. R. Wilcox

Nays - 1

Sen. S. Sandall

Absent - 0

**MOTION:** Sen. Fillmore moved to favorably recommend as a committee bill, "Joint Rules Resolution - Amendments to Joint Rules," as amended. The motion passed with a vote of 8 - 0 - 0.

Yeas - 8

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Rep. C. Pierucci  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Nays - 0Absent - 0

### **3. Draft legislation, "Senate Rules Resolution - Amendments to Senate Rules"**

[3 - Draft legislation "Senate Rules Resolution - Amendments to Senate Rules" \(V005\) \(Drafter: C. Gilbert\)](#)

Megan Bolin presented 2026 General Session draft legislation, "Senate Rules Resolution - Amendments to Senate Rules."

Sen. Fillmore provided additional information regarding Senate rules and procedure.

**MOTION:** Sen. Fillmore moved to favorably recommend as a committee bill "Senate Rules Resolution - Amendments to Senate Rules." The motion passed with a vote of 8 - 0 - 0.

Yeas - 8

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Rep. C. Pierucci  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Nays - 0Absent - 0

### **4. Draft legislation, "House Rules Resolution - Amendments to House Rules"**

Megan Bolin presented 2026 General Session draft legislation, "House Rules Resolution - Amendments to House Rules."

[4 - Draft legislation "House Rules Resolution - Amendments to House Rules" \(V005\) \(Drafter: C. Gilbert\)](#)

Megan Bolin and Sen. Fillmore responded to questions from the committee throughout the presentation.

**MOTION:** Rep. Moss moved to favorably recommend as a committee bill "House Rules Resolution - Amendments to House Rules." The motion passed with a vote of 8 - 0 - 0.

Yeas - 8Nays - 0Absent - 0

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Rep. C. Pierucci  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

## **5. Draft legislation, "Joint Rules Resolution - Implementation of Education-related Legislation"**

[5 - Draft legislation "Joint Rules Resolution - Implementation of Education-related Legislation" \(V006\) \(Drafter: C. Gilbert\)](#)

Rep. Lisa Shepherd presented 2026 General Session draft legislation, "Joint Rules Resolution - Implementation of Education-related Legislation."

The committee asked questions and Rep. Shepherd responded.

The committee continued to discuss the draft legislation.

**MOTION:** Rep. Wilcox moved to amend the effective date from December to July for education related legislation in "Joint Rules Resolution - Implementation of Education-related Legislation," and the committee discussed.

The motion passed with a vote of 7 - 0 - 1.

Yeas - 7Nays - 0Absent - 1

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Rep. C. Pierucci

**MOTION:** Sen. Sandall moved to move to the next agenda item and the committee discussed. The motion passed with a vote of 7 - 0 - 1.

Yeas - 7Nays - 0Absent - 1

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Rep. C. Pierucci

## **6. Draft legislation, "Joint Rules Resolution - Resolution Amendments"**

[6 - Draft Legislation "Joint Rules Resolution - Resolution Amendments" \(V007\) \(Drafter: C. Gilbert\)](#)

Rep. Cal Roberts presented 2026 General Session draft legislation, "Joint Rules Resolution - Resolution Amendments."

Rep. Roberts and Sen. Fillmore responded to questions from the committee. The committee discussed.

Chair Dunnigan asked a question and Rep. Roberts responded. The committee continued to discuss.

Christine Gilbert and Megan Bolin provided clarifying information during the committee discussion.

**MOTION:** Sen. Fillmore moved to favorably recommend as a committee bill, "Joint Rules Resolution - Resolution Amendments." The motion passed with a vote of 7 - 0 - 1.

Yeas - 7

Rep. J. Dunnigan  
Sen. L. Escamilla  
Sen. L. Fillmore  
Rep. C. Moss  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Nays - 0

Absent - 1

Rep. C. Pierucci

## **7. Other Items/Adjourn**

Chair Dunnigan brought up a request regarding bill titles and provided clarifying information. The committee discussed.

Chair Dunnigan brought up another request regarding co sponsors in bills from the opposite chamber. John Cannon and Megan Bolin provided information and the committee discussed.

Chair Dunnigan informed the committee of a possible January meeting for the Legislative Process Committee.

**MOTION:** Chair Fillmore moved to adjourn. The motion passed with a vote of 6 - 0 - 2.

Yeas - 6

Rep. J. Dunnigan  
Sen. L. Fillmore  
Rep. C. Moss  
Sen. S. Sandall  
Rep. A. Stoddard  
Rep. R. Wilcox

Nays - 0

Absent - 2

Sen. L. Escamilla  
Rep. C. Pierucci

Chair Dunnigan adjourned the meeting at 10:49 a.m.