

Beaver County
Waste Management Special Service District #5
Thursday, August 21, 2025, 7:00 PM
Milford Landfill, 7300 S 800 E
Milford, UT 84751

Members Present: Chairman Nolan Davis, Board Members Troy Black, Robin Bradshaw, John Carter

Staff: Manager Mike Neilsen, Secretary Kaylee Acklin

Absent: Board Member Kade Blackner, Jack McMullin, Commissioner Yardley, Attorney Von Christiansen

Call to Order

Chairman Nolan Davis called the meeting to order at 7:00 p.m.

Consent Issues

- a. Consent issues including financial reports, approval of bills and payroll, approval of minutes

MOTION: Board Member John Carter moved to approve the consent issues as presented. Motion was seconded by Board Member Troy Black. All were in favor, motion carried.

New Business

- a. Discuss and Approve Fraud Risk Assessment: Secretary Kaylee Acklin reported that a few months prior she had messaged the Board to request approval to complete the Fraud Risk Assessment, noting there were no changes from previous years. She explained that the assessment was required to be submitted to the State by the end of June. Secretary Acklin requested a motion from the Board to approve the Fraud Risk Assessment.

Chairman Nolan Davis asked Secretary Acklin to check with Auditor Chad Atkinson regarding line 6 of the assessment to determine whether the auditors would be considered part of the District's management team. Chairman Davis noted that if they are considered management, the District would receive an additional 20 points for that section of the assessment.

MOTION: Board Member Robin Bradshaw moved to approve the Fraud Risk Assessment as presented. Motion was seconded by Board Member Troy Black. All were in favor, motion carried.

- b. Discuss and Approve Rate Increase on Residential Garbage/Grove Area: The Board discussed a proposed rate increase for residential garbage service in the Grove area. Manager Mike Neilsen reported that Wiley is requesting \$0.47 per can to cover curbside service in the Grove area. The Board considered rounding this to \$0.50 per can.

Secretary Kaylee Acklin suggested that if the Board approves a rate increase, it may be beneficial to raise the rate by \$1.00 on both the first and second can. This would bring the fee to **\$15.00 for the first can and \$11.00 for a second can.**

Manager Neilsen explained that operations are becoming increasingly difficult with only three employees, as Beaver requires two workers on site at all times, including Saturdays. Coverage is challenging when employees take time off or go on vacation. He recommended hiring another full-time employee, but noted that doing so would require an increase in rates.

Neilsen also reported that both landfills are receiving large amounts of material that may not qualify as residential waste. He expressed concern that the \$14 monthly residential fee was not intended to cover such volume. Additionally, the Milford landfill is seeing a rise in commercial waste due to construction growth. While revenues have increased, expenses have also risen to cover the added volume.

Board Member John Carter asked about the large amount of scrap metal being collected and whether it could be recycled this year. Manager Neilsen explained that while metal could be recycled for cash, his goal is \$100 per ton. Current prices range from \$30 to \$70 per ton, so the District is holding the material for now.

Neilsen asked the Board for clarification on how far the \$14 residential fee should stretch, as some customers are bringing in commercial-sized loads but claiming them as residential to avoid additional charges. He stressed that this practice increases costs the District must absorb in equipment use, fuel, wages, landfill space, and long-term obligations.

Chairman Nolan Davis noted that growth will continue to increase pressure on the system, as several new companies are moving into the area. Neilsen emphasized the need for more staff and higher revenues, reiterating that this ties directly to the need for a rate increase. He also shared that he does not want to discourage residents from using the landfill for cleanup, but believes additional fees for commercial-sized loads would help balance the budget. He referenced Iron County Landfill's policy of classifying pickup loads as residential and trailer loads as commercial, with corresponding fees.

Board Member Robin Bradshaw asked whether the \$0.50 increase would fully cover Grove area curbside costs. Manager Neilsen confirmed that it would. Bradshaw also asked how much additional revenue the District would generate from a \$0.50 increase compared to a \$1.00 increase, and when Neilsen anticipated hiring another full-time employee. Neilsen responded that hiring would depend on the timing of new projects such as the solar farms.

After discussion, the Board agreed to consider starting with a \$1.00 increase to both the first and second can, bringing the fees to **\$15.00 for the first can and \$11.00 for the second can**, and to continue working on solutions for handling extra loads being brought into the landfills. The new fee will be effective October 1st 2025.

Old Business

None

Resolutions

a. 1-2025 “Rate Increase on Residential Garbage”

MOTION: Board Member John Carter moved to approve the Rate Increase on Residential Garbage as presented. Motion was seconded by Board Member Robin Bradshaw. Roll call John Carter - yes, Robin Bradshaw - yes, Troy Black – yes, Chairman Nolan Davis – yes. All were in favor, motion carried.

Comments

Manager Mike Neilsen explained that his main reason for requesting an additional full-time employee is the need for extra help, especially on Saturdays. He suggested the possibility of scheduling two crews to work staggered four 10-hour shifts—one crew Monday through Thursday and another Wednesday through Saturday.

Neilsen also proposed extending operating hours by one hour, from 5:00 p.m. to 6:00 p.m., noting there is often a steady stream of customers during that time. He suggested Beaver Landfill operate from 8:00 a.m. to 6:00 p.m., Monday through Saturday, while Milford would remain at its current hours of 9:00 a.m. to 5:00 p.m. He noted that Milford is generally less demanding, with fewer issues regarding garbage and dumpster use.

Neilsen reported that the dumpster located outside the gate at the Beaver Landfill is being heavily used and abused. He shared photos with the Board to illustrate the problem.

Board Member Troy Black commented that winter conditions—shorter daylight hours and colder weather—may warrant seasonal hours rather than year-round extended hours.

Board Member Robin Bradshaw stated that the Board supports Manager Neilsen in removing the outside dumpster if it continues to be abused. Neilsen said he plans to keep the dumpsters in place for now while monitoring the situation and making adjustments.

Neilsen also suggested publishing a letter in the newspaper to inform residents of the upcoming changes in the Grove area and to clarify proper dumpster use. He emphasized that dumpsters are intended for bagged household garbage only, and that other types of waste need to be taken directly to the landfill. The intent is to educate residents rather than remove access to the dumpster.

Neilsen further reported that another garbage company is attempting to infringe upon the District’s franchise agreement with Wiley, specifically in relation to the solar farm north of Milford. He explained that the company has a contract with the solar project to haul garbage and provide porta potty service, but has not coordinated with Wiley. Neilsen encouraged the company to work directly

with Wiley; however, Wiley has been unable to get a return phone call. Neilsen stated that he informed the company representative that, without an agreement with Wiley, they cannot haul trash into the landfill. The representative also requested a copy of the franchise agreement, which was provided as it is a public record. Chairman Nolan Davis confirmed that he has also spoken with the company and has discussed the matter with Wiley several times.

Meeting Adjourned 7:50 P.M.

Approved by Waste Management Board Members November 20, 2025

A handwritten signature in cursive script, reading "Kaylee Acklin".

Kaylee Acklin, District Secretary