

STANSBURY SERVICE AGENCY BOARD OF DIRECTORS MEETING AGENDA

NOVEMBER 19, 2025

Agenda

Order of Business

- Call to Order
- 2. Roll Call
- 3. Pledge of Allegiance
- 4. Presentation: Youth Recognition Presentation made by Stacy Smart
- 5. Public Comments
- 6. Review of Public Comments from the last meeting
- 7. GM Updates
- 1. Operations
- Projects
- 3. Finances

Discussion Items

- a. Finance Committee Update
 - Presentation of 2025 Proposed Amended Budget
- b. Policy Committee Update
 - Agency Bylaws
 - Committee Management Policy: Purpose Statement and Requirements
 - Policies to finish in 2025: Safety Manual, Procedure for Filling a Mid-term Vacancy, Procedure for Policy Management, Procedure for Hiring a General Manager, Committee Management Policy
 - Other Policies in Progress: Real Estate Transfer and Acquisition, Purchasing and Procurement Policy
- c. Planning Committee Update

Action Items

- 1. 2025.11.10 A
 - Board Review and possible approval of October Financial Statements, Purchases, and Journal Entries
- 2. 2025.11.11 A
 - Board Review and possible approval of Impact Fee Analysis Plan for Parks Services

Agenda

Action Items

- 3. 2025.11.12 A
 - Board Review and possible approval to amend the 2025 Adopted Budget
- 4. 2025.11.13 A
 - Board Review and possible approval of change order for the Millpond Park Phase 1
- 5. 2025.11.14 A
 - Board Review and possible approval of Stansbury Service Agency Bylaws
- 6. 2025.11.15 A
 - Board Review and possible approval of the Committee Management Policy purpose statement and requirements

Board member reports and requests.

Open comment session for individual Board Members to present final thoughts on any subject covered in the meeting, updates on individual projects not covered by the GM, concerns from residents, and requests for future board actions.

Adjourn

Public Comment

Review of Public Comment

NO PUBLIC COMMENTS TO REVIEW

GM Update

Operations

Operations – Parks and Rec

19 Nov 2025

Projects:

- Dawn's View Line Replacement
- Porter Way Park Weather Trak Install
- Sager's Park Wiring Replacement
- Golf Course Maintenance Building
- Line Replacement on Stansbury Parkway
- Reseeding
- Pool Maintenance

Sagers Park – Irrigation Wiring 19 Nov 2025







Woodland Park - Vandalism 19 Nov 2025







Operations – Parks and Rec

19 Nov 2025

Pool Maintenance

- Temporarily Plugged the Lower Valve in Bottom of Pool
 - Plan is to look at replacement of the valve in the spring
- Installing the two boards the Aquatech has received
 - Looked at other options, this seems to be the lowest cost
 - Need to have Russell Welding fabricate a new lower roller
 - Aguatech will install and then we will remove and store for the winter
- Aquatech is also looking at potential repairs for the pool bottom

Irrigation Upgrades – Porter Way and Sagers Parks

- Parts have been received (Porter Way) or on order (Sagers)
- Plan is to have the work done in house this fall
- Sprinkler Supply has been out to train crew in install at Porter way

Projects

		2025 Projec	ts			
Priority	Project/Equipment	Category	Dept.	Budget	CP	Spent
1	Reroute Backflush From Pool	Project	Operations	\$50,000	\$50,000	
6	Diving Board and Slide for Pool	Equip	Operations	\$15,000	\$15,000	
10	Relocate entry gate as pool	Project	Operations	\$5,000	\$950	\$950
16	Replace Flooring in Clubhouse	Project	Clubhouse	\$25,000	\$25,000	
24	Proshop Front Desk	Project	Proshop	\$12,000	\$12,000	
9	Convert Porter Way Park to WxTrak	Project	Operations	\$20,000	\$20,000	\$12,170
	Rewire Irrigation at Sagers	Project	Operations		\$10,000	
	Repair/Paint Golf Maint Building	Project	Golf Operat	tions		
				\$127,000	\$132,950	\$13,120
	LEGEND					
	Project Definition		Dep	artment		
	Safety		Clubhouse			
	Facility Protection		Operations	1		
	Operational Improvement/ Customer		Pool			
	Satisfaction		Pro Shop			
			Cemetery			
			Golf Operat	tions		

Projects 19 Nov 2025

Finances

TOTAL REVENUE – GENERAL FUND

1 January – 31 October 2025

	APPROVED Annual Budget	Planned Revenue to Date	Actual Revenue to Date	Variation in Actual From Expected to Date	Percent Variance from Estimated to Date	Revenue Expected in Budget	Estimated Revenue	Estimated Total Revenue	Anticipated Variance from Approved Budget	Percent Variance Anticipated at the End of the Year
	From Accounting Software	From Budget Spreadsheet	From Revenue Report	(CUM ACT - CUM BUD)	,	(BUD -CUM ACT)	GM Estimate	(CUM ACT+ ETC)	(BUD - EAC)	(VAR/BUD
Department	(BUD)	(CUM BUD)	(CUM ACT)	(CUM VAR)	(%CUMVAR)	(REMF)	(ETC)	(EAC)	(VAR)	(%VAR)
General Government	\$3,367,872	\$222,130	\$1,142,202	\$920,072	414%	\$2,225,670	\$2,966,118	\$4,108,320	\$740,448	22%
Golf Course	\$886,500	\$820,000	\$1,015,672	\$195,672	24%	-\$129,172	\$1,112,150	\$1,092,150	\$205,650	23%
Parks and Rec	\$95,678	\$89,625	\$92,029	\$2,404	3%	\$3,649	\$5,621	\$97,650	\$1,972	2%
Pool	\$64,600	\$64,600	\$78,815	\$14,215	22%	-\$14,215	\$0	\$78,815	\$14,215	22%
Library	\$4,050	\$50	\$146	\$96	192%	\$3,904	\$4,011	\$4,157	\$107	3%
Cemetery	\$35,000	\$31,000	\$15,650	-\$15,350	-50%	\$19,350	\$3,850	\$19,500	-\$15,500	-44%
Total	\$4,453,700	\$1,227,405	\$2,344,514	\$1,117,109	91%	\$2,109,186	\$4,091,750	\$5,400,592	\$946,892	21%

Past

Future



TOTAL REVENUE — GENERAL FUND 1 January — 31 October 2025 1 Aug 2025

11 SEP 2025

TOTAL EXPENSES — GENERAL FUND

1 January – 31 October 2025

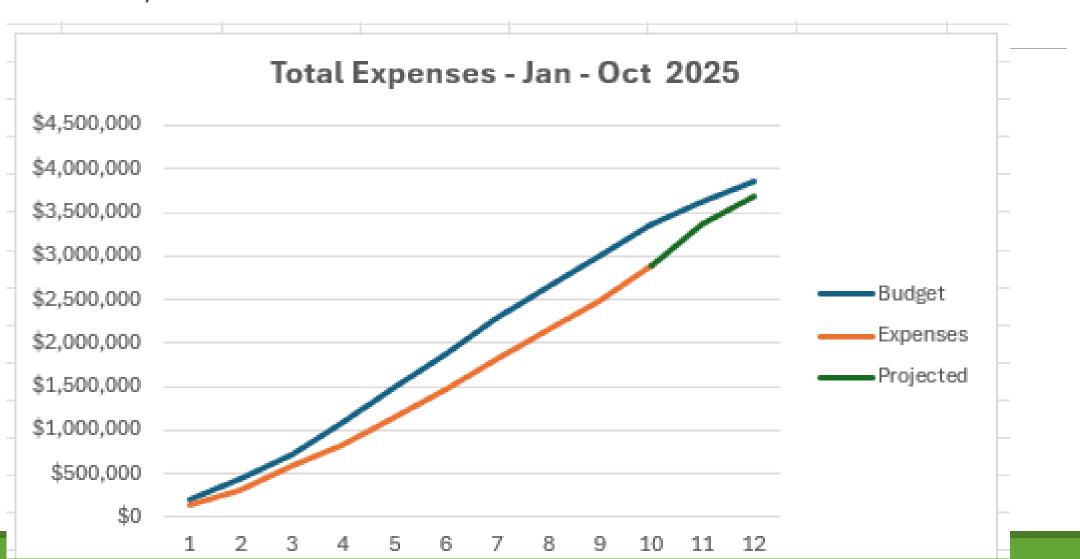
	APPROVED Annual Budget	Planned Expenses to Date	Actual Expenses to Date	Variation in Actual From Expected to Date	Variance from Estimated to	Funds Remaining to do Expected Work	Estimated Expenses to do Remaining Work	Estimated Total Expense to do Work	Anticipated Variance from Approved Budget	Percent Variance Anticipated at the End of the Year
	From Accounting Software	From Budget Spreadsheet	From Expense Report	(CUM ACT - CUM BUD)	,	(BUD -CUM ACT)	GM Estimate	(CUM ACT+ ETC)	(BUD - EAC)	(VAR/BUD
Department	(BUD)	(CUM BUD)	(CUM ACT)	(CUM VAR)	(%CUMVAR)	(REMF)	(ETC)	(EAC)	(VAR)	(%VAR)
General Government	868,980	\$631,150	\$499,504	131,646	21%	369,476	\$165,495	\$664,999	\$203,981	23%
Golf Course	1,444,705	\$1,140,817	\$1,099,528	41,289	4%	345,177	\$233,024	\$1,332,552	\$112,153	8%
Parks and Rec	1,351,690	\$1,046,864	\$989,516	57,348	5%	362,174	\$302,479	\$1,291,995	\$59,695	4%
Pool	130,925	\$130,354	\$151,872	(21,518)	-17%	(20,947)	\$6,228	\$158,100	(\$27,175)	-21%
Library	27,920	\$21,403	\$19,939	1,464	7%	7,981	\$8,127	\$28,066	(\$146)	-1%
Cemetery	21,460	\$15,383	\$17,135	(1,752)	-11%	4,325	\$8,085	\$25,220	(\$3,760)	-18%
Capital Repairs	0	\$0	\$116,564		N/A		\$62,536	\$179,100	(\$179,100)	N/A
Total	3,845,680	2,985,971	\$2,894,058	208,477	7%	1,068,186	\$785,974	\$3,680,032	\$165,648	4%

Past

Future

TOTAL EXPENSES – GENERAL FUND

1 January – 31 October 2025



TOTAL EXPENSES — CAPITAL PROJECTS

1 January – 31 October 2025

	·		CAPITAL F	PROJECT EXPE	NSES - JAN THRI	J OCT 2025				
									Anticipated	Percent
	ADDDOVED	DI I		Variation in	Percent	Funds	Estimated	Fair and	Variance	Variance
	APPROVED	Planned	Actual	Actual From	Variance from	Remaining to	Expenses to	Estimated	from	Anticipated at
	Annual	Expenses to	Expenses	Expected to	Estimated to	do Expected	do Remaining	Total Expense	Approved	the End of the
	Budget	Date	to Date	Date	Date	Work	Work	to do Work	Budget	Year
	From		From							
	Accounting	From Budget	Expense	(CUM BUD-	(CUM VAR/	(BUD -CUM		(CUM ACT+		
	Software	Spreadsheet	Report	CUM ACT)	CUM BUD) %	ACT)	GM Estimate	ETC)	(BUD - EAC)	(VAR/BUD
Department	(BUD)	(CUM BUD)	(CUM ACT)	(CUM VAR)	(%CUMVAR)	(REMF)	(ETC)	(EAC)	(VAR)	(%VAR)
Parks and Rec	\$457,287	\$424,413	\$344,296	\$80,117	19%	\$112,991	\$89,000	\$395,943	\$61,344	13%
Golf Course	\$104,375	\$118,034	\$74,519	\$43,515	37%	\$29,856	\$40,000	\$112,325	(\$7,950)	-8%
Pool	\$0	\$0	\$0	\$0	0%	\$0	\$15,000	\$15,000	(\$15,000)	0%
Total	\$561,662	\$495,826	\$418,815	\$77,011	16%	\$142,847	\$144,000	\$523,268	\$38,394	7%

^{*} Approved Transfer into Capital Projects: \$573.882

Past

Future

TOTAL EXPENSES — IMPACT FEE PROJECTS

1 January – 31 October 2025

		ı	MPACT FFF F	XPENSES - 1/	AN THRU OCT 2	2025					
		'	THE LA	NI LINGLO "II	11111100017		Funds	Estimated		Anticipated	Percent
					Variation in	Variance	Remaining	Expenses	Estimated	Variance	Variance
			Planned	Actual	Actual From	from	to do	to do	Total	from	Anticipated
		REVISED	Expenses to	Expenses	Expected to	Estimated	Expected	Remaining	Expense to	Approved	at the End
	APPROVED Annual Budget	Annual Budget	Date	to Date	Date	to Date	Work	Work	do Work	Budget	of the Year
				From		(CUM					
			From Budget	Expense	(CUM BUD-	VAR/ CUM	(BUD-CUM	GM	(CUM ACT+		
	From Accounting Software		Spreadsheet	Report	CUM ACT)	BUD) %	ACT)	Estimate	ETC)	(BUD - EAC)	(VAR/BUD
Department		(BUD)	(CUM BUD)	(CUM ACT)	(CUM VAR)	(%CUMVAR)	(REMF)	(ETC)	(EAC)	(VAR)	(%VAR)
Administrative	\$61,730	\$51,500	\$11,000	\$769	\$10,231	93%	\$60,961	\$5,731	\$6,500	\$7,269	120
Park Improvements	\$1,086,500	\$820,673	\$760,200	\$168,144	\$592,056	78%	\$918,356	\$469,838	\$637,982	\$806,126	749
Total	\$1,148,230	\$872,173	\$771,200	\$168,913	\$602,287	78%	\$979,317	\$498,587	\$667,500	\$813,395	710

Past

Future

Discussion Items

Presentation of 2025 Proposed Amended Budget

Revenues	2024 Actual	2025 Approved	2025 Estimated
General Fund - Fund 10			
Property Taxes	3,098,337	3,228,618	3,324,588
Intergovernmental Revenue	18,969	4,000	19,000
Charges for Services	1,085,252	1,124,390	1,300,025
Misc. Revenue	32,613	16,692	625,088
Interest	62,491	80,000	130,000
Contributions & Transfers			
Total Governmental Fund	4,297,662	4,453,700	5,398,701
Capital Projects - Fund 41			
Intergovernmental Revenue	-	-	-
Capital Expenditures	780,000	1,031,902	1,031,902
Total Capital Projects	780,000	1,031,902	1,031,902
Impact Fees - Fund 44			
Intergovernmental Revenue	41,517	658,883	134,483
Interest	58,161	40,000	55,000
Misc. Impact Revenue	394,200	270,000	180,900
Contributions & Transfers	327,184	179,347	338,990
Total Impact Fees	821,062	1,148,230	709,373
Total Governmental Funds			
Revenue 10, 41 & 44	5,898,724	6,633,832	7,139,976

Total Revenue Summary 2025 Proposed Amended Budget

Expenditures	2024 Actual	2025 Approved	2025 Estimated
General Fund - Fund 10			
General Government	472,887	783,520	588,800
Parks, Recreation, and			
Public Property	1,828,438	3,062,160	3,062,160
Non Departmental			
Expenditures		-	179,100
Operating Transfers	1,107,184	608,020	1,568,641
Total General Fund Expendi	3,408,509	4,453,700	5,398,701
Capital Projects - Fund 41			
Parks, Recreation, and Publ	205,713	561,662	488,428
Transfers	-	470,240	543,474
Total Capital Projects Exper	205,713	1,031,902	1,031,902
Impact Fees - Fund 44			
General Government	7,998	61,730	26,700
Parks, Recreation, and			
Public Property	223,704	1,086,500	682,673
Transfers	-	-	-
Total Impact Fees Expendite	231,702	1,148,230	709,373
Total Expenditures	3,845,924	6,633,832	7,139,976
Net Change in Fund Balances	2,052,800	-	-

Total Expenses Summary 2026 Draft Budget

Amended Budget 19 Nov 2025

General Fund - Fund 10			
General Government	472,887	783,520	588,800
Parks	598,476	1,110,350	1,046,435
Recreation Facilities		241,340	219,560
Golf Operations	1,005,595	1,444,705	1,314,842
Pool	120,384	130,925	157,591
Library	5,366	27,920	28,066
Cemetery	17,922	21,460	24,220
Project Management	80,695	85,460	64,160
		3,062,160	2,854,874
			207,286
Non Departmental Expenditures		-	179,100

Policy Committee Update

Evolution: Transitioning to our New Bylaws

Moving from a Foundational Start to a Sustainable Future

- •The Administrative Policy Manual (Our "Articles of Confederation"): Essential foundation adopted in 2020 (based on 2017 Hunter-Granger Water District policies).
- •The Problem: After years of use, many sections are now outdated, and the overall structure is not adaptable for long-term relevance. We've got 20+ pages of policy appended to the end of the document.
- •The Goal: To replace a good *starting* spot with a better *governing* document.



A Pivot Point in Governance

OUR CURRENT STATE

Current Administrative Policy Manual

Rigid, but without references to Utah Code or governing documents

Recommended State

New Stansbury Service Agency By-laws

Lack of strong unifying structure

No organized way to add policies and procedures so they can be found and used intuitively

Rooted in governing documents and Utah Code

Common sense structure from Administrative Boards to Management

Robust framework designed for effectiveness, clarity and enduring relevance

Clearly defines responsibilities and gives leaders tools and guidance for effective governance

The Transition Process

- 1. Approve the transition to the Bylaws
- 2. Compile Policy Index
- 3. Compile current associated policies to a central location in the Document Management System ("Dropbox")
- 4. Insert proper hyperlinks to policies into the Policy Index
- 5. Print hard-copy manual for office reference
- 6. Adopt a Procedure for Policy Management and start updating documents to conform
- 7. Train Board members, Management and Staff regarding how to use and develop policies, procedures, plans etc.



Committee Management Procedure

Purpose

The purpose of this policy is to document the processes to initiate, manage, integrate and report committee activities with Agency Board oversight.

Applicability

All existing and new committees created by the Agency Board.

Requirements

- 1. Document committee plans, progress, issues and charter
- 2. Periodically brief the Agency Board
- 3. Structured reporting format
- 4. Agency Board oversight
- 5. Single point of responsibility
- 6. Integrated with annual budgeting
- 7. Agency board approves charter and prioritizes projects
- 8. Define committee membership requirements, avoids quorums





Goals

Policies to Finish in 2025:

- Safety Manual
- Procedure for Filling a Mid-term Vacancy
- Procedure for Policy Management
- Procedure for Hiring a General Manager
- Committee Management Policy

Other Policies In Progress:

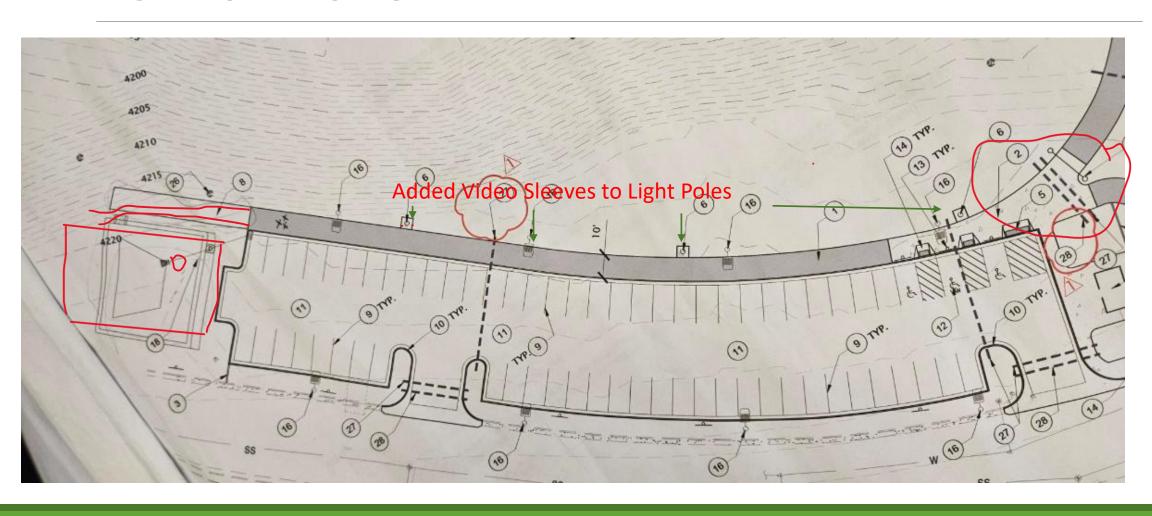
- Real Estate Transfer & Acquisition
- Purchasing and Procurement Policy

Planning Committee Update

Projects Completed				
Clubhouse Improvements	Department	Pro Shop		
Install Fire Alarm in Clubhouse	Clubhouse	Add Fire Alarm to Pro Shop	Pro Shop	
Replace Maste Breaker at Clubhouse	Clubhouse	Pro Shop Doors (In lieu of Fire Station Access Box)	Pro Shop	
Overhead Windows Replaced/wooden frami	Clubhouse	AED (Non-outlay)	Pro Shop	
Install Access to Entry Doors	Clubhouse	Replace Windows in Pro Shop	Pro Shop	
Install Security Cameras	Clubhouse	Golf Greens		
AED (Non - Outlay)	Clubhouse	Rewire Irrigation on Holes 18 and 11	Golf Course	
Engineeering Assessment of Clubhouse Entr	Clubhouse			
Internal Labor	Clubhouse	Projects In-Progress		
Park Improvements		Millpond Park Phse I (Impact Fee)	Park and Rec	
Add Wood Chips to Play Areas (Move to Mair	Park and Rec			
Replace Railing Around Gazebo	Park and Rec	Additional Work		
Repair Railings in and around the pool/bask	Park and Rec	Replace Pumps for Lift Station	Clubhouse	
Replacing Maintenance Roof	Park and Rec	Modified Pool Filter Backflush	Pool	
Repair of Weed Removal Boat	Park and Rec			
Bridge Engineering and Evalustion	Park and Rec			
Install All Abilities Playground in Woodland	Park and Rec			
Repair Playground Equipment at 4 Parks (25	Park and Rec	LEGEND		
Clubhouse Dock (25 Oct)(Impact Fee)	Park and Rec	Project Definition	n	
			Safety	
			Facility Protecti	on
			Operational	
		Department		
			Clubhouse	9
			Operations	6
			Pool	
			Golf Course	е
			Pro Shop	
			Cemetery	

2025 Capital Project Summary 19 Nov 2025

Millpond Park Changes 19 Nov 2025



Change Order Costs – Millpond Park Phase I

MILLP	OND PARK TOTAL COST
Initial Bid	\$505,135
Change Order	\$44,012
Total Cost	\$549,147
ENGINEERING ESTIMATE	\$600,000

2026 Projects

Millpond Bridge – Initial Planning for Grant needs to be reviewed and finalized cost estimate.

Oscarson Park – Looking at a planning to final design and plan set.

Initial concepts for park at Pole Canyon and Village

• - Football may have a funding source and incorporate area across village owned by Bonneville

Action Items

Review and Possible approval of October Financial Statements, Purchases, and Journal Entries

MOTION – APPROVAL OF OCTOBER 2025 FINANCIALS Motion to approve the October Financial Statement, Journal Entries and payments in the amount of \$401,411.23

Board Review and possible approval of Impact Fee Analysis Plan for Parks Services

Motion – Impact Fee Analysis

I MAKE A MOTION TO AUTHORIZE TO INITIATE A REVIEW OF THE STANSBURY SERVICE AGENCY IMPACT FEE ANALYSIS PLAN.

Board Review and possible approval to amend the 2025 Adopted Budget

Revenues		2024 Actual	2025 Approved	2025 Estimated
General Fund - Fund 10				
	Property Taxes	3,098,337	3,228,618	3,324,588
	Intergovernmental Revenue	18,969	4,000	19,000
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	Interest	62,491	80,000	130,000
	Contributions & Transfers			
	Total Governmental Fund	4,297,662	4,453,700	5,398,701
Capital Pr	ojects - Fund 41			
	Intergovernmental Revenue	-	-	-
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Public Property	1,828,438	3,062,160	3,062,160
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Net Change in Fund Balances	2,052,800	-	-

Total Expenses Summary 2026 Draft Budget

MOTION TO APPROVE AMENDED 2025 AMENDED BUDGET I MAKE A MOTION TO APPROVE THE TENTATIVE 2025 AMENDED BUDGET, INCLUDING THE REALLOCATION OF \$179,100 FROM GENERAL GOVERNMENT TO CAPITAL MAINTENANCE.

Board Review and possible approval of change order for the Millpond Park Phase 1

MOTION – MILLPOND PARK PHASE I CHANGE ORDERS I MAKE A MOTION TO APPROVE CHANGE ORDERS FOR MILLPOND PARK PHASE I IN THE AMOUNT OF \$44,412.

Board Review and possible approval of Stansbury Service Agency Bylaws

MOTION – AGENCY BYLAWS

I MAKE A MOTION TO APPROVE THE AGENCY BYLAWS

Board Review and possible approval of the Committee Management Policy purpose statement and requirements

2025.11.15

MOTION TO
APPROVE THE
COMMITTEE
MANAGEMENT
POLICY PURPOSE
STATEMENT AND
REQUIREMENTS

I MAKE A MOTION TO APPROVE THE COMMITTEE MANAGEMENT POLICY PURPOSE STATEMENT AND REQUIREMENTS

Open comment session for individual **Board Members to** present final thoughts on any subject covered in the meeting, updates on individual projects not covered by the GM, concerns from residents, and requests for future board actions.

Board Member Reports and Discussion Items

Adjourn