

TOWN OF APPLE VALLEY, UTAH

RESOLUTION R-2025-28

A RESOLUTION ADOPTING THE TOWN OF APPLE VALLEY WATER CONSERVATION PLAN

WHEREAS, Utah Code § 73-10-32 requires each retail water provider to prepare, adopt, and implement a water conservation plan at least once every five years; and

WHEREAS, the Town of Apple Valley, as successor to the Big Plains Water Special Service District, now operates the municipal water system known as the Apple Valley Water Department; and

WHEREAS, the Town has prepared an updated Water Conservation Plan identifying measures to conserve water, reduce system loss, and promote sustainable management of local resources; and

WHEREAS, the Town Council properly noticed and held a public hearing on November 18, 2025, in accordance with Utah Code § 73-10-32 and the Utah Open and Public Meetings Act; and

WHEREAS, after reviewing public input and staff recommendations, the Town Council finds it in the best interest of the residents to adopt the updated plan.

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Apple Valley, Utah, that:

- 1. The Town of Apple Valley Water Conservation Plan, attached hereto, is hereby adopted as the official plan of the Town.
2. The Finance Director shall submit the adopted plan, public hearing proof, and this resolution to the Utah Division of Water Resources.
3. The Town Recorder shall retain this resolution and plan in the official records.
4. This resolution is effective immediately upon adoption.

PASSED, APPROVED, AND ADOPTED this 18 day of November 2025.

TOWN OF APPLE VALLEY

PRESIDING OFFICER

[Handwritten signature of Michael L. Farrar]

Michael L. Farrar, Mayor

ATTEST:

[Handwritten signature of Jenna Vizcardo]

Jenna Vizcardo, Recorder



Table with 5 columns: Name, AYE, NAY, ABSENT, ABSTAIN. Rows include Mayor | Michael Farrar, Council Member | Kevin Sair, Council Member | Annie Spendlove, Council Member | Scott Taylor, and Council Member | Richard Palmer. All AYE boxes are checked.



Town of Apple Valley

Adopted in 2024 as Big Plains Water Special Service District Water Conservation Plan

Adopted in November 2025 as Town of Apple Valley Water Department Water Conservation Plan

Prepared By:

Michelle Kinney
Town of Apple Valley
1777 N Meadowlark Dr.
Apple Valley, Utah 84737

The following Water Conservation Plan has been adopted by the Town of Apple Valley Town Council.

Town Council:

Michael Farrar- Mayor
Scott Taylor
Annie Spendlove
Richard Palmer
Kevin Sair

November 18, 2025

Date adopted

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Table of Contents

Introduction....	1
System Profile....	1
Service Area....	1
Water Supply and Usage....	2
Water Conservation Approach....	4
Key Objectives....	4
Water Conservation Practices....	5
Water Audits and Data Management....	5
Public Education and Outreach....	5
Conservation Pricing....	5
Current initiatives....	5
Proposed 5 Year Water Conservation Strategies....	6
Evaluation....	7
Conclusion....	8

This Water Conservation Plan was originally prepared and adopted by Big Plains Water Special Service District. Following the dissolution of the district and transfer of water system assets and management to the Town of Apple Valley, the Town has reviewed and formally adopted this plan to reflect its current authority and operations. All references to Big Plains have been updated accordingly.

Introduction

Apple Valley, Utah is a small, rural town with a population of approximately 916 people. Located in Washington County Utah, near the Southern end of the state. The town spans about 50 square miles with much of the land undeveloped. Residents value the town's open spaces, peaceful, rural lifestyle and small town feel as a way of life. The community is characterized by rural residential properties, small developments, and a limited number of tourism-oriented businesses.

Apple Valley is located within the Mojave Desert. This desert, which spans parts of California, Nevada, Arizona, and Utah, is known for its arid climate, high summer temperatures, and unique desert vegetation. The Mojave Desert is the smallest of the North American deserts but plays a significant role in shaping the environment and climate of the region. The region's dry summers and minimal annual rainfall underscore the ongoing scarcity of water, highlighting the critical need for robust water conservation measures.

According to Utah State Code 73-10-31, water providers must create a plan that identifies existing and proposed water conservation measures. This plan will clearly state the overall water use reduction goal for Apple Valley and how that goal is to be achieved.

Town of Apple Valley Water Department System Profile

The town water department was created in 2025 after the town dissolved Big Plains Water Special Service District. The district was created in 2011 by the Town of Apple Valley and had previously served as water provider for the rural community of Apple Valley, Utah. Originally the district operated three distinct water systems: Apple Valley, Cedar Point, and Canaan Springs through which water is distributed to the most populous areas of town. In 2025 the district completed a transmission line project connecting the Apple Valley and Cedar Point systems. This line has increased system efficiency and reliability. And reduced the number of systems to two (2), Apple Valley and Canaan Springs.

At the writing of this plan all three systems were still in use. This plan consolidates the three systems for planning and conservation purposes.

Service Area

The region's semi-arid climate experiences hot summers, mild winters, and low annual precipitation, making water conservation essential. Apple Valley relies heavily on well and spring water sources, that are recharged by rainfall and surface water infiltrating into the ground. Without rivers or large bodies of water contributing to the natural recharge of our aquifer, we must rely on rainfall, and careful, conservative water management practices to maintain the aquifer's capacity and ensure a sustainable supply for the community.

Apple Valley Water Department currently supplies water to all major developments in the town of Apple Valley. Water distribution is challenging due to financial limitations and the area's undeveloped land, rugged terrain, and distances between developments. The town continues to work on expanding infrastructure to serve rural homes, but in many cases, homeowners must rely

on private wells for water. This limitation creates many “straws” dipping into the aquifer to service the town.

The Apple Valley Water Department has completed a new transmission line connecting the two main wells in the Apple Valley system to the Cedar Point system. This line has made it possible to remove the need to use water from the Cedar Point system. In Figure one you will find a map of the Town of Apple Valley boundaries.

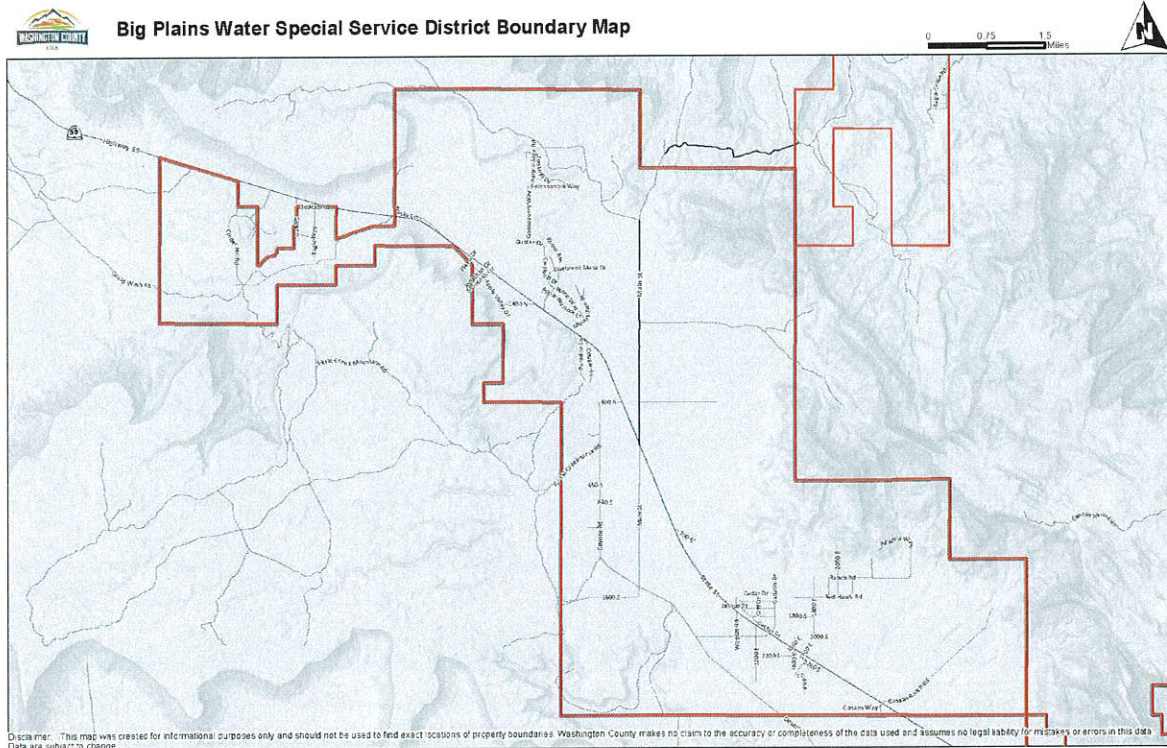
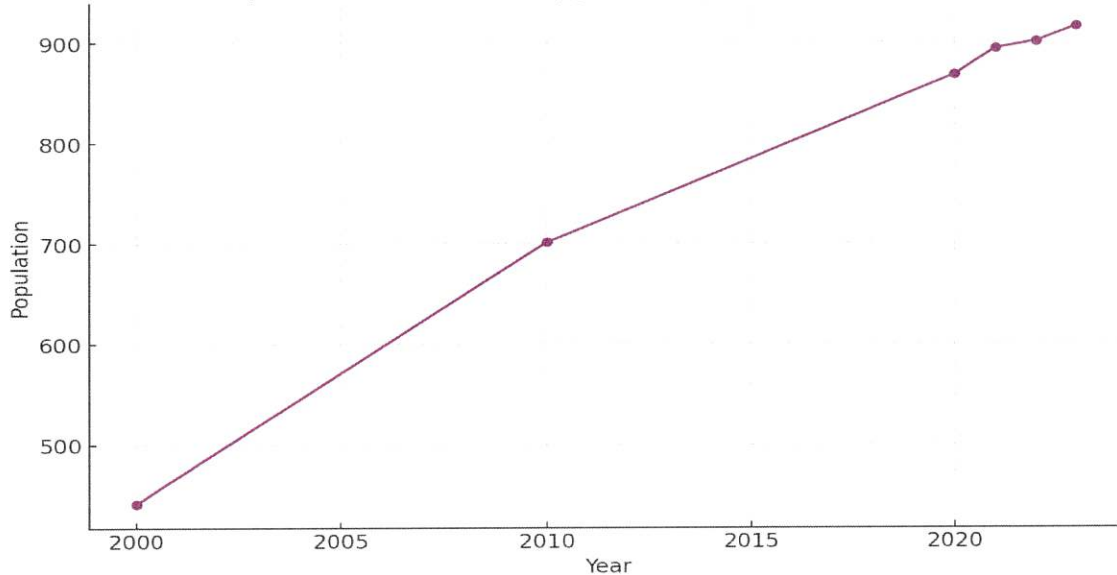


Figure.7.Apple.Valley.Boundary.Map

Water Supply and Usage

Apple Valley, Utah, has experienced significant growth since its incorporation in 2004. In 2000, prior to incorporation, the population was about 441. By 2010, the census recorded 701 residents, and by 2020, the population had grown to 868. The most recent data from 2023 estimates the population at 916, showing a steady annual growth rate of around 1.7%. Since 2000, Apple Valley has grown by more than 107%, making it one of the fastest-growing small towns in the region. (<https://www.biggestuscities.com/city/apple-valley-utah>)

Population Growth of Apple Valley, Utah (2000-2023)



At only 20 years old, the Town of Apple Valley is one of the newest towns in the State of Utah. With a total of 443 service connections, of which are predominantly residential. All water in the system is metered as culinary.

Table 1: Service.Connection.and.Connection.Type.8689

Type of Connection	Number of Connections
Residential	436
Commercial	3
Institutional	2
Industrial	2
Total	443

Apple Valley currently has 5 operational ground water wells for water distribution. These wells are used as needed to provide service to residents. The two main wells in the Apple Valley system are the Gregerson and Merritt wells. Cedar Point uses mainly Cooke and Jessup Wells, while Canaan springs service people in the southern portion of the town. Current water use for these connections is categorized as follows:

.Table.7;Water.Source.and.Acre.Feet.8689

Water Source	Water (Acre-Feet)
Wells	198.0910
Spring	15.5346
Total	213.6256Acre-Feet

Table 8: Connection Type and Usage

Type of Connection	Total Water Use (Acre-Feet)
Residential	143.1443
Commercial	15.8743
Institutional	3.5265
Industrial	4.1996
Total	166.7447 Acre-Feet

Water Conservation Approach

Apple Valley aims to implement a proactive Water Conservation Plan that aligns with local and regional goals. Given the town’s small size and the growing importance of sustainable water management, this plan focuses on reducing system water loss, promoting water-efficient technologies, and educating residents on conservation strategies.

The state has proposed regional M&I (Municipal and Industrial) goals which created region specific goals for municipal and industrial areas of Utah. Washington County and the Town of Apple Valley lie within the Lower Colorado River South Region. The 2015 baseline for GPCD for Washington County was 302, with a 2030 goal of 260. Interestingly, in 2023 the GPCD for Apple Valley is already significantly lower than these goals at 191 gallons per person per day. Although the estimated population of Apple Valley is 916, the number of people estimated to be using our system as full-time residents is 777. Other residents in the area have private wells and are therefore not included in our GPCD estimation.

Apple Valley understands there is work to be done. Yet the population in Apple Valley leans toward water conservation naturally. Most residents are aware of our water situation and routinely conserve water. Therefore, strategic goals have been set focusing on infrastructure improvements and reporting, water efficient development, and community education. Our current ERC estimations are 520 indicating we are currently at .32 acre-feet per ERC. The greatest water conservation efforts identified in this report are aimed at the high-water loss rate the town is experiencing. This will be the focus of our initial 5-year plan from 2025 to 2030.

Key Objectives:

1. **Reduce water loss:** Currently, Apple Valley experiences a significant water loss rate of 21.94%. Immediate efforts to address leak detection, tracking of non-revenue generating water usage, system infrastructure upgrades and improvements will be prioritized.
2. **Improve community awareness:** Public education will play a role in shifting water usage behaviors.

3. **Creation of a waste policy:** This policy will allow the system to assess a fees or terminate service for customers who have chronic unrepaired leaks resulting in high water usage and loss.
4. **Align with regional conservation standards:** Apple Valley will work closely with the Washington County Water Conservancy District (WCWCD) to leverage existing rebate programs, educational resources, and conservation practices.
5. **Pass water efficiency standards:** The Town will work to adopt water efficiency standards allowing residents to utilize state and district funded water rebate programs.

Water Conservation Practices

1. Water Audits and Data Management

- **AWWA M36 water audits:** Conduct comprehensive water audits of town lines and meters to identify sources of water loss and implement corrective measures.
- **SCADA system upgrade:** The new transmission line connecting the Apple Valley and Cedar Point system will be equipped with a Supervisory Control and Data Acquisition (SCADA) system. This system will continuously monitor key variables like water pressure, flow rates, and tank levels across the system. It will also identify deviations from normal operation that may include leaks, bursts, or unauthorized use.
- **Volumetric testing of meters:** Create a plan to test all water meters every 2 years to improve accuracy and detect leaks early. Replace old meters that may need to be recalibrated or repaired.
- **Tracking non-revenue water usage:** Some water loss on the Apple Valley system is due to non-revenue water usage. This would include water sent out to waste in unmetered situations from well heads and tanks for the purpose of flushing and cleaning the system. This includes unmetered water used in fire training and firefighting.

2. Public Education and Outreach

- **Distribution of educational materials:** Print and digital resources to educate residents about indoor and outdoor water conservation techniques.
- **Website:** Maintain updated online resources and create a conservation page to amplify the water conservation message.

3. Conservation Pricing

- **Tiered Rates:** Apple Valley has an increasing block tiered rate structure to incentivize conservation. Recently the rates for higher tier users increased. The base rate also increased and although not as effective in keeping usage down, the higher base rate does urge many residents to keep the bill as low as possible through water conservation. In the next 5 years the town will look at moving more of the revenue from fixed fees to variable fees. This may be accomplished by lowering the base rate and increasing the tiered usage rates.

Table.9 Usage.Rates.per.7666.gallons-month

Base Rate	0 - 5000	5001 - 12,000	12,001- 25,000	25,001- 35,000	35,001- 45,000	45,001- 55,000	55,001- 75,000	75,001- 100,000	Over 100,000
\$75.00	\$1.50	\$1.75	\$2.0	\$2.25	\$2.50	\$3.25	\$4.00	\$5.00	\$7.00

4. Current Initiatives

- **Meter Upgrades:** Since May 2023 Apple Valley has removed 58 manual read meters and replaced them with radio read meters. There are currently 7 residential manual read meters awaiting replacement.
- **Public education:** Initial steps have been taken to inform residents about the importance of water conservation, primarily through necessity as we await the new transmission line.

Proposed 5-Year Water Conservation Strategies

The following strategies will be implemented over the next five years with the adoption of this plan.

Goal 1: Reduce and maintain the system water loss rate to 11.94% or less by 2029.

Strategy 1A: Minimize water loss resulting from wasted water and other non-revenue sources.

- Establish and implement written policies for tracking water going to waste at wells and tanks.
 - Complete policies for water tracking by the middle of 2026, begin implementing by end of 2026.
- Establish and implement policies in collaboration with the Apple Valley fire department for reporting water use.
 - Complete policies for water tracking by the middle of 2026, begin implementing by end of 2026.

Strategy 1B: Reduce water loss by detecting leaks and metering inefficiencies.

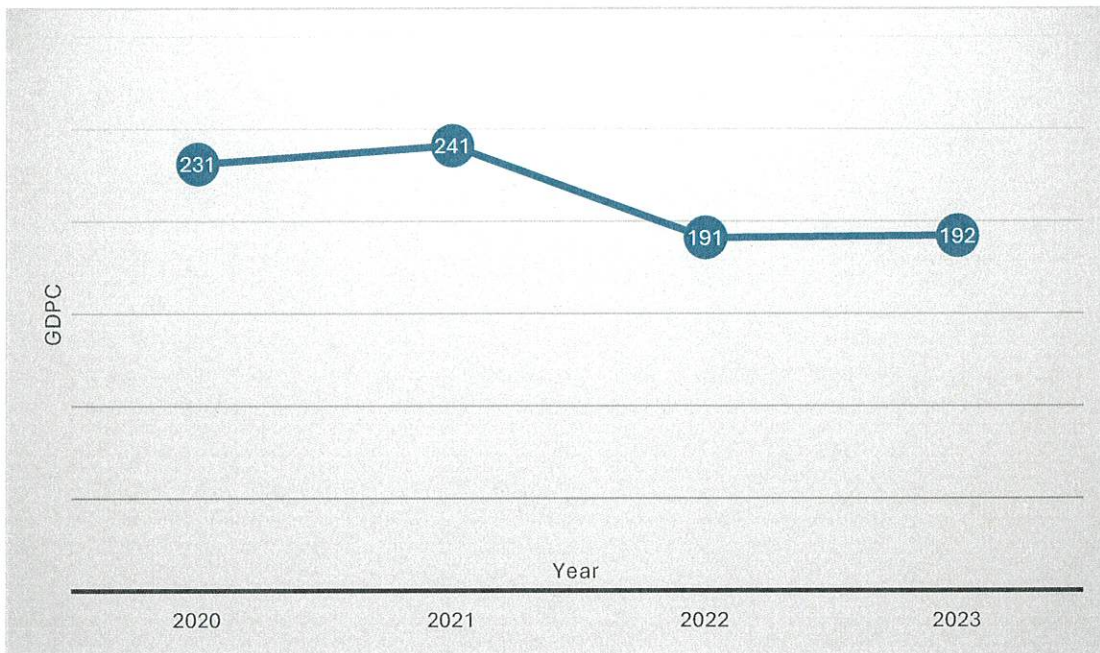
- AWWA M36 water audit for assistance in analyzing the system. Complete audit by end of 2026.
 - Purchase “M36 Water Audits and Loss Control Programs” manual.
 - Review manual for audit information and set strategies based on results of review.
 - Implement as many suggested strategies as appropriate by 2029.
- Remove all manually read residential meters and replace with radio read meters.
 - Complete by the middle of 2026

- Establish and implement a policy for visual meter inspection, volumetric testing of every meter every 2 years, and replacement criteria that balances the cost of lost revenue as meters age.
 - Complete by the end of 2026

Goal 2: Reduce water usage in gallons by 2% from 192 GPCD to 188 GPCD by 2030

Figure 2 below shows the annual GPCD since 2020. Over the past 4 years we have seen a reduction in water use per capita. This plan aims to continue the trend of water reduction in a conservative manner until we can implement new systems and begin better tracking of all water usage through radio reading equipment.

Figure.8.GDPC.Over.0.years



Strategy 2A: Create water efficiency standards and adopt to allow town customers to participate in County and Statewide rebate programs.

- Establish written standards and incorporate into town policies.
 - Complete policy standards by end of 2026
- Once standards are fully implemented begin educating residents about possible money saving upgrades to existing water fixtures and waterwise landscaping.
 - Implement educational programs by end of 2027
- Create a town wide newsletter with a water conservation message in each edition.

Evaluation Plan

Apple Valley will monitor water usage, system efficiency, and public participation to assess the success of its water conservation strategies. This evaluation will involve:

- **Monthly and annual water usage reports:** After implementing each strategy and correcting deficiencies, track the progress toward reduction targets. This will require documenting when deficiencies are corrected and then creating corresponding water usage reports and correlating results.
- **Regular review of plan calendar:** Set up a calendar with goal dates and review regularly to ensure we are on target to reach goals by the end of 2030.
- **Customer feedback:** Regular surveys to gauge the effectiveness of outreach, education and rebates.
- **System audits:** AWWA M36 audit to monitor and address water loss. Follow-up with this audit and implement findings and recommendations.

Conclusion

The Town of Apple Valley's Water Conservation Plan is a roadmap to managing the town's water resources sustainably. Through collaboration, education, and proactive system improvements, Apple Valley water department aims to ensure water security for the entire community of Apple Valley. This plan hopes to accomplish two main purposes; first, to provide clean drinking water to all those connected to the system and secondly, ensure water for future generations of Apple Valley residents.