



**ROY CITY**  
**Roy City Council Meeting Minutes**  
**September 16, 2025– 5:30 p.m.**  
Roy City Council  
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on September 16, 2025, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy  
Councilmember Paul  
Councilmember Saxton  
Councilmember Scadden  
Councilmember Wilson  
Councilmember Jackson

City Manager, Matt Andrews  
City Recorder, Brittany Fowers  
City Attorney, Matt Wilson

Excused:

Also present were: Management Services Director, Amber Kelley; Police Captain, Armando Perez; Fire Chief, Theron Williams; Public Works Director, Brandon Edwards; Parks and Recreation Director, Michelle Howard; CED Director, Brody Flint; Gary Holley, Kevin Homer, Glenda Moore, Ty Chaston, Michael Ghan, Jason Sphar, Braden Reed, Nathan Alvey, Trish Hegland, Julie Little, Cindy Whinham, Tami Davis, James Ebert, Angie Pitt, Anna Graff, Joshua Rice, Janel Hulbert, Nancy Inman, Anthony Dick, Jeremy Thompson, Garet Chaston, Victor Chaston.

**A. Welcome & Roll Call**

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Paul, Wilson and Scadden were present.

**B. Moment of Silence**

Councilmember Wilson invited the audience to observe a moment of silence.

**C. Pledge of Allegiance**

Councilmember Wilson led the audience to recite the Pledge of Allegiance.

**D. Public Comments – 4 minutes**

Mayor Dandoy opened the floor for public comments.

Steve Harris, 2900 W 4300 S, asked about a flyer he had received from City Council. He asked why news from June and July was included in the newsletter instead of current issues. Mr. Harris also asked for clarification about the property tax increase, which was addressed on the flyer. He noted there were several items in the flyer that he was confused about and asked how he could get clarification about those items. Mayor Dandoy referred Mr. Harris to the City Manager.

Kevin Homer, 5398 S 4000 W, brought up item H-2 on the agenda for the evening and expressed his

support of term limits. Mr. Homer encouraged the Councilmembers to consider the item carefully and urged them to approve term limits. He also discussed the importance of retaining City employees and asked for clarification about if there were term limits for City Staff.

Ty Chaston, 3751 W 5575 S, agreed with Mr. Homer about term limits. He discussed the reasons that term limits were important.

Mayor Dandoy explained that there were appointed positions in City government, such as the Planning Commission and Arts Council members, and said the term limits would apply for those positions.

Mayor Dandoy closed the floor for public comment.

#### **E. Consent Items**

1. June and July 2025 Financial Statements.
2. Surplus Vehicles – see attached list.

Mayor Dandoy asked about lawn mowers. Parks and Recreation Director Howard explained that the cost of repairs for the mowers was exceeding the value of the mowers themselves, so they had been replaced. Parks and Recreation Director Howard added they had sold some equipment that they no longer had use for.

Mayor Dandoy also asked about generators. Public Works Director Edwards replied that they had recently replaced a generator since the old one was becoming obsolete and noted it was important to have a functional backup source of power.

3. July 15, 2025, Roy City Council Meeting Minutes, August 5, 2025, Roy City Council Meeting Minutes, August 5, 2025, Roy City Council Work Session Minutes, August 19, 2025, Roy City Council Meeting Minutes, and August 26, 2025, Roy City Council Meeting Minutes.
4. Appointment of Alternate Planning Commissioners Anna Graff and Braden Reed.

The Councilmembers welcomed the new Commissioners. Mayor Dandoy spoke about how important the work of the Planning Commission was for the City and thanked the new Commissioners accepting the position.

**Councilmember Jackson motioned to approve the consent items as listed with adjustments to the meeting minutes as suggested by Councilmember Wilson. Councilmember Paul second the motion, all present members voted “Aye” and the motion carried.**

#### **F. Presentation Items**

1. Boys and Girls Clubs of Weber-Davis

James Ebert began by thanking Roy City for their ongoing support and specifically for their help in updating their facility. Mr. Ebert reported that the renovations to the facility would allow them to increase their capacity. He shared images of their site plan and indicated where new classrooms, labs, and art rooms would be added. He also noted they planned to redo their ceiling to give the facility an updated feel. He

discussed their plans for services that they would add once the building was renovated, such as tutoring. He explained the concept of the classrooms was to have both hard and soft seating areas available in order to cater to multiple learning styles. He stressed that it was important for the kids to have an environment that was conducive to their learning. He thanked the Council again and asked for questions.

Mr. Ebert explained the renovations would be done in phases so the students were minimally interrupted. He also confirmed that the project was not taxpayer-funded.

Mayor Dandoy spoke about how much Boys and Girls Club brought to the community.

2. Open and Public Meetings Act Training – City Attorney Matt Wilson

City Attorney Wilson overviewed the Open and Public Meetings Act (OPMA) and explained its purpose. He detailed the scenarios in which the act applied and listed the criteria for closed meetings. He explained that any items passed during a meeting that violated the act could be voided and added there were legal penalties for violators of the act. He listed some common violations.

Mayor Dandoy reminded the Councilmembers to be discerning about what they discussed at public events, since talking about certain items could constitute a violation of OPMA.

**G. Action Items**

1. **Consideration of Resolution 25-25; A Resolution of the Roy City Council Adopting the Weber County, Utah Pre-Disaster Mitigation Plan 2024.**

Fire Chief Williams provided a summary of the plan and some funding mechanisms. He offered a history of the plan and explained it was based upon a large amount of data on hazard analysis by Wasatch Civil. He clarified this plan was a pre-disaster plan that would ensure their infrastructure was resilient in the event of an emergency. Councilmember Scadden discussed the plan addressed infrastructural things like storm drains and sewers, but there was no specific timeline or order in which certain projects needed to be completed. He explained the purpose of this was to help the City and also make them eligible for federal funding.

Councilmember Saxton read the definition of hazard mitigation and commented that the document made him feel better about living in Roy City. He said that the document was comprehensive and expressed his support of the document.

The Councilmembers and Mayor Dandoy agreed this plan was very important and thanked the Police Chief and Staff for their work in compiling the document.

**Councilmember Scadden motioned to approve Resolution 25-25; A Resolution of the Roy City Council Adopting the Weber County, Utah Pre-Disaster Mitigation Plan 2024. Councilmember Saxton seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.**

2. **Consideration of Ordinance 25-15; Consider a request to amend the Zoning Map from R-4 (Multi-Family Residential) to R-5 (Multi-Family Residential).**

Nathan Alvey introduced himself as the applicant and provided an aerial overview of the property in question. He indicated what buildings surrounded the property and noted there was a mix of commercial and resident space next to the space. He said that the land was currently zoned R-4. He explained his original vision for the land had been a townhome development, although complications from COVID-19 had sidelined the project. Mr. Alvey said that since that original plan, he had acquired some of the

surrounding parcels, which gave him more space to build townhomes. He said his new plan was to build 22 new townhomes rather than the original plan of 12 units. He explained that he needed approval to change the zone, since the current zone did not permit that many townhomes. He emphasized that the plan for the development was the same; only the number of units had changed.

Councilmember Saxton asked about the difference between the R-4 and R-5 zone. Mr. Alvey said that R-4 required 3,630 square feet per unit and R-5 required 2,178 square feet per unit. Mr. Alvey also explained how emergency access would work and confirmed he had worked with UDOT.

CED Director Flint explained the history of this item. He noted that although this change could be accomplished by an MDA, the zone change was the better option. He explained that the Council had started discussions about changes to the R-4 and R-5 zones after Mr. Alvey had submitted his original proposal, and Mr. Alvey had adapted his plan in response to the zone changes.

**Councilmember Paul motioned to approve Ordinance 25-15; Consider a request to amend the Zoning Map from R-4 (Multi-Family Residential) to R-5 (Multi-Family Residential). Councilmember Jackson seconded the motion, a roll call vote was taken, all present Councilmembers voted “Aye” and the motion passed.**

#### **H. Discussion Item**

##### **1. Roy City Purchase Policy Adjustments – Mayor Dandoy**

Mayor Dandoy explained there were opportunities to bring their current purchasing policy into compliance with State Code. Councilmember Scadden asked why this policy had never been flagged in an audit. City Attorney Wilson explained that an audit did not look for State Code violations.

Mayor Dandoy explained that City employees who had other businesses could provide their services for the City, as long as they disclosed their affiliation with the City in a public meeting. Mayor Dandoy said this was under their ethics code, not their contracting code, and said ethics code items came under the purview of the Council. He discussed they needed to strengthen their purchasing policy in order to make their Code more transparent and stressed that he was not opposed to City employees doing business with the City; they just needed to ensure that there was transparency when they did so.

Councilmember Wilson asked if they could connect their Code to the State Code, so that they did not have to make updates every time the State Code changed. City Attorney Wilson explained how they could do that. Councilmember Scadden asked about the point of updating their laws if State Code superseded their laws. Mayor Dandoy explained the value of having separate City laws, since it was often difficult for people to access and understand State Code. Mayor Dandoy noted the overwhelming volume of State laws, which made it difficult to find information. Mayor Dandoy read an excerpt of the proposed update to the Code and highlighted that the language in their Code was very clear and easy to understand.

Councilmember Wilson thought this was an important issue and proposed they reconsider this item in January when they had their new Council.

Councilmember Jackson asked for clarification about how they would connect their Code to the State law and City Attorney Wilson elaborated about how the language in their Code would be structured. Mayor Dandoy said he and City Attorney Wilson would work on creating some draft language for an updated policy, which they would then bring back before the Council in a couple months.

## 2. Elected Office Term-Limits – Mayor Dandoy

Mayor Dandoy spoke about the advantages and disadvantages of term limits. He recalled that when he was younger, Roy City had been more of a destination, but in the last several decades it had not developed at the same pace as the surrounding towns and was now considered to be a bedroom community. He noted that City Councilmembers in Roy did not currently have term limits and suggested that occasionally bringing new members to the Council could help revitalize the City. Mayor Dandoy recalled a situation in the past in which younger and less tenured Councilmembers had voted in favor of permitting chickens in the City, though an older Councilmember had been opposed to doing so. He relayed that there had been a large amount of support for the change, although functionally only a very few number of people ended up applying for permits to raise chickens. He discussed that chicken husbandry was an important issue to younger generations and said it was important to bring in new Councilmembers who had a sense of what kind of issues were important to a range of demographics in the City.

Councilmember Jackson commented that a neighboring City had a mayor who was currently on his third term. She opined that it was good to have new blood and new leadership, though she also felt that if a Councilmember was incompetent, they would be voted out by the residents. Councilmember Jackson agreed it was important to refresh the Council, but she did not think residents would vote the same person in for 20 years as had happened in the past.

Councilmember Scadden thought they should ask the residents about term limits in a survey and make a decision based on the results of the survey. Councilmember Wilson commented she wanted to have term limits at the State and federal level and she wondered how impactful it would be to have term limits at the local level. Councilmember Wilson also pointed out that the State Code had laws against term limits and so they should consult with their City Attorney before moving forward to determine what options they actually had. City Attorney Wilson said he would research those laws and determine what they City could actually require. Mayor Dandoy commented about how many other cities in the country had term limits for their mayors and other elected officials. He also noted that Roy City did have term limits for the Planning Commission. Mayor Dandoy said that he had not seen anything in the State Code that restricted term limits but acknowledged there were thousands of State laws and he could have missed something.

Mayor Dandoy asked for direction. City Attorney Wilson said he would do more research. Mayor Dandoy asked if the Councilmembers wanted to ask about term limits on a survey, depending on the results of that research, and the Councilmembers agreed that was the course of action they wanted to pursue.

Councilmember Jackson invited the Youth Councilmember to give their updates, noting he had to leave the meeting.

Youth Councilmember Aaron shared some information about the upcoming Roy High School homecoming parade, rally, game, and dance. He shared the schedule and times for the events. He reported that they had notified the neighborhoods that surrounded the school that there would be fireworks as part of the parade.

Youth Councilmember Aaron asked if the Council had any service projects that the Youth Council could volunteer to help with. City Manager Andrews replied that he would reach out to department heads and compile a list of projects the Youth Council could get involved with.

Mayor Dandoy thanked Youth Councilmember Aaron for taking the time to present that evening and

invited him to keep coming to Council and sharing about what was going on at Roy High. Mayor Dandoy commented about the importance of the Youth Council.

### 3. Traffic Calming Device Policy – Mayor Dandoy

Mayor Dandoy framed this conversation and explained the question at hand was if the Council wanted to establish a policy that created a checklist for the City to follow when a traffic calming device was requested in a neighborhood. He discussed that he had worked on a proposed policy with City Manager Andrews and was now bringing it to the Council for their consideration.

Councilmember Wilson highlighted some aspects of the plan. She asked about the 85% percentile range identified in the document and wondered if they should change the speed map rather than making a spot assessment if more than 85% of drivers were speeding in one area.

Mayor Dandoy acknowledged Councilmember Wilson's point but said that speed bumps were the best way to handle speeding in neighborhoods. He recalled some examples in the past in which the City had changed the speed limits on roads but it had not successfully altered driving habits. Mayor Dandoy said the 85% percentile benchmark was primarily a way to quantitatively establish if there was a problem in a given area or not. He pointed out that the Council had received some very emotional and passionate calls for traffic calming devices in the past and said it was important to have data to determine when traffic calming devices were actually necessary. The Councilmembers determined they would review the document and bring suggested revisions back to the Mayor and City Staff. Councilmember Wilson and Mayor Dandoy discussed creating a committee to look deeper into the data and evaluate their policy.

### 4. Utilizing land sale surplus monies for Roy Fire Training Center – Councilmember Saxton

Councilmember Saxton presented this item. He stated that when the City had originally sold their surplus lands, they had not considered what to do with the funds. He proposed that they use the remaining fund balance from the land sales to help build the Roy Fire Training Center. He recalled that the Fire Chief had requested this center several months ago and he listed the advantages of ensuring that their firefighting department had access to a facility within city limits that could provide them with the training they needed. He asked the Council for their feedback.

Councilmember Scadden was in favor of the idea and noted it was a great use of one-time funds. Councilmember Wilson agreed that she liked the idea but wondered if this was the right time to allocate the funds, given their current financial scenario. Councilmember Jackson agreed with Councilmember Wilson and suggested they reconsider this idea in a year. Councilmember Jackson noted they had very pressing needs right now that needed funds. Councilmember Paul agreed with the previous comments that they should wait to think about this item. Councilmember Paul also noted they could fundraise in the meantime and source funds for the center in other ways. Councilmember Scadden acknowledged that between their upcoming election and financial situation it was likely not the right time to think about this project.

Fire Chief Williams said the training center was greatly needed, but acknowledged that there were other pathways to find funding and also agreed that it was not a good time for the City to allocate funds. Fire Chief Williams emphasized that the center was very important and hoped that the City could help with a center down the road.

Councilmember Saxton said he could bring this item up again in a year. Councilmember Paul said the Councilmembers could reach out individually to Fire Chief Williams with options for fundraising.

**I. City Manager & Council Report**

City Manager Andrews shared updates about closures at Emma Russel Park. He listed the dates that the dumpsters would be open in the upcoming weeks. He also reminded the Council that a Fire Safety night was scheduled in the following week.

Councilmember Paul spoke about the importance of Boys and Girls Club and said she was excited to see the new facility.

Councilmember Jackson reported on behalf of the Mosquito Abatement Board and said they were spraying a lot lately. Councilmember Jackson also addressed Mayor Dandoy and thanked him for his leadership in the last several years.

Mayor Dandoy discussed their upcoming meetings and noted there were some scheduling conflicts with winter holidays. He acknowledged Councilmember Jackson's comments and noted he was coming to the end of a 12-year tenure as mayor.

**J. Motion to enter closed door** – strategic discussion on potential sale of real property.

**Councilmember Scadden motioned to enter a closed-door meeting to have a strategic discussion on potential sale of real property. Councilmember Jackson seconded the motion. A roll call vote was taken, all present Councilmembers voted "Aye" and the body entered a closed-door meeting at 7:55 p.m.**

**Councilmember Paul motioned to exit a closed-door meeting and return to the regularly scheduled City Council Meeting. Councilmember Scadden seconded the motion. A roll call vote was taken, all present Councilmembers voted "Aye" and the body exited a closed-door meeting at 8:48 p.m.**

**Councilmember Paul motioned to adjourn the meeting, Councilmember Jackson seconded the motion, all present Councilmembers voted "Aye" and the meeting adjourned at 8:49 p.m.**

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Robert Dandoy  
Mayor

Attest:

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Brittany Fowers  
City Recorder

dc: