

**City Manager**  
Matt Andrews

**Assistant City Manager**  
Brody Flint

**City Recorder**  
Brittany Fowers



**Mayor**  
Robert Dandoy

**Council Members**  
Ann Jackson  
Bryon Saxton  
Diane Wilson  
Randy Scadden  
Sophie Paul

October 27, 2025

Re: Information regarding Referendum Petition for Roy City Resolution 25-24; A Resolution of the Roy City Council Adopting the Final Annual Budget for the Fiscal Year Commencing July 1, 2025 and Ending June 30, 2026; and Setting the 2025 Certified Tax Rate.

The referendum petition that was received on August 25, 2025, has been deemed INSUFFICIENT as the sponsors of the referendum were not able to collect the required 10% (1,743 signatures) of the number of active voters in the city; and 10% of the number of active voters in at least 75% of the city's voter participation areas.

This means that Resolution 25-24; A Resolution of the Roy City Council Adopting the Final Annual Budget for the Fiscal Year Commencing July 1, 2025 and Ending June 30, 2026; and Setting the 2025 Certified Tax Rate will not be voted on in the November 2025 election.

The sponsors were able to collect 714 total signatures with 576 being valid. The breakdown of valid signatures is below:

- 0 Unreadable (could not read the voters handwriting)
- 76 Not Registered (the voter is not a registered voter)
- 8 Bad Address (the address does not match what is on file)
- 3 Not Matching (the signature does not match what is on file)
- 1 Other (could be a mixture of any of the above, may live out of the area of the referendum, etc.)
- 1 Duplicate (the voter signed more than once)

**742 Valid Signatures**

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**831 Total Signatures**

There were also 3 rejected packets due to the submission date.

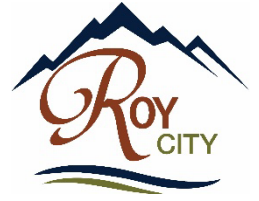
While the referendum did not meet the required signature thresholds, Roy City would like to thank our residents for being informed and engaged. We encourage continued involvement as we move forward with important community planning efforts.

Sincerely,

Brittany Fowers  
Roy City Executive Assistant/City Recorder  
bfowers@royutah.gov



The City of Roy, Utah



# Proposition Information Pamphlet

*For the referendum that has been filed against Ordinance 25025 an ordinance establishing the Certified Tax Rate for Fiscal Year 2026.*

## **This Pamphlet includes the following:**

1. A copy of the referendum application
2. An argument submitted by the sponsors
3. An argument submitted by the local government
4. A copy of the Fiscal and Legal Impact Statement provided by the City Attorney and Budget Officer

**Application for Referendum**

Utah Code 20A-7-202

No signature gatherers will receive any payment for their services.

**Sponsor Statement**

I, Cameron Hooper affirm that I am registered to vote in Utah

3344 W. 5125 S.

Resident's Address

Sponsor's Signature

Provo Utah, 84067 (801) 989-1097

City, State, Zip

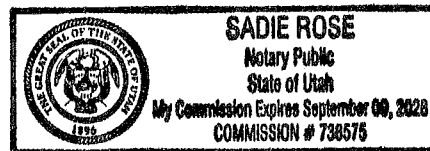
Phone Number

camhooper1220@gmail.com

Email Address

State of Utah, County of Weber, Subscribed and sworn before me this 25<sup>th</sup> day of August, 2025 by Cameron Derrick Hooper.

Witness my hand and official seal,



Sadie Rose

Notary Public

**Application for Referendum**

Utah Code 20A-7-202

No signature gatherers will receive any payment for their services.

**Sponsor Statement**

I, Brooke Evans affirm that I am registered to vote in Utah

4910 S 2275 W

Resident's Address

Brooke Evans

Sponsor's Signature

Roy, UT 84067

City, State, Zip

801-510-5637

Phone Number

Brooke.lam@ gmail. com

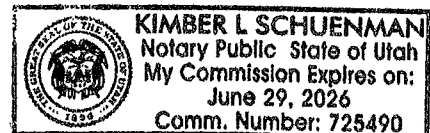
Email Address

State of Utah, County of Weber, Subscribed and sworn before me this 24<sup>th</sup> day of August, 2025 by Brooke Evans.

Witness my hand and official seal.

Kimber L Schuenman

Notary Public



**Application for Referendum**

Utah Code 20A-7-202

No signature gatherers will receive any payment for their services.

**Sponsor Statement**

I, Broc Evans affirm that I am registered to vote in Utah

4910 S 2275 W

Resident's Address

[Signature]

Sponsor's signature

Roy, UT. 84067

City, State, Zip

385-289-5460

Phone Number

18levans1@gmail.com

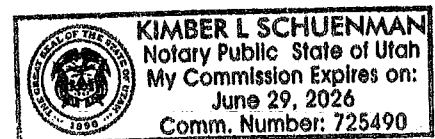
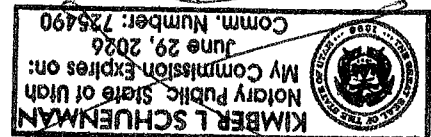
Email Address

State of Utah, County of Weber, Subscribed and sworn before me this 24<sup>th</sup> day of August, 2025 by Broc Evans.

Witness my hand and official seal,

[Signature]

Notary Public



**Application for Referendum**

Utah Code 20A-7-202

No signature gatherers will receive any payment for their services.

**Sponsor Statement**

I, GARY K. SCHUENMAN affirm that I am registered to vote in Utah

4910 So 2000 W Roy UT

Resident's Address

Gary K. Schuenman

Sponsor's Signature

Roy UTAH 84067

City, State, Zip

801 430 6964

Phone Number

GSCHUENMAN@MSN.COM

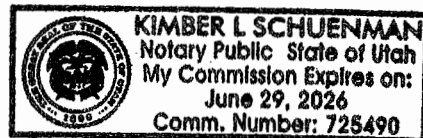
Email Address

State of Utah, County of Weber, Subscribed and sworn before me this 23<sup>rd</sup> day of August, 2025 by Gary K. Schuenman.

Witness my hand and official seal,

Kimber L. Schuenman

Notary Public



**Application for Referendum**

Utah Code 20A-7-202

No signature gatherers will receive any payment for their services.

**Sponsor Statement**

I, Kelley Price affirm that I am registered to vote in Utah

5627 S 2700 W

Resident's Address

Kelley Price

Sponsor's Signature

Boz, UT, 84067

City, State, Zip

801-916-3780

Phone Number

Kelleyprice77@gmail.com

Email Address

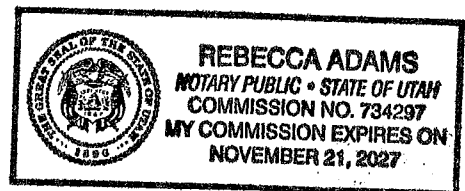
state of utah county of weber

Subscribed and affirmed before me this 23<sup>rd</sup> day of August, 2025, by Kelley Price.

witness my hand and  
official seal.

rebecca adams

Notary Public



# FINAL FY2026 BUDGET

**DATE:** August 19, 2025  
**TO:** Mayor and City Council  
**FROM:** Amber Kelley  
**RE:** FY2026 Final Budget Adoption



**Ordinance** ☐ **Resolution** ☒ **Motion** ☐ **Information** ☐

## Executive Summary

The FY2026 tentative budget was approved June 17, 2025. The city has followed all truth in taxation requirements to approve a possible 28% property tax increase which would add \$1,423,978 to the general fund budget for revenue shortfalls and employee wages.

Any changes to lower this amount may be made by resolution. A final budget and certified tax rate must be approved tonight.

INSUFFICIENT

## RESOLUTION NO. 25-24

### A Resolution of the Roy City Council Adopting the Final Annual Budget for the Fiscal Year Commencing July 1, 2025 and Ending June 30, 2026; and Setting the 2025 Certified Tax Rate.

Whereas, on June 17, 2025, the City Council adopted, by Resolution #25-17, the tentative budget for the coming fiscal year, for purposes of further review, and set a public hearing for August 19, 2025 to consider final adoption of the budget; and

Whereas, the City of Roy has declared its intent to increase the certified tax rate; and

Whereas, the City has conformed to the truth in taxation requirements of the State of Utah through publication and posting of notices of the proposed property tax increase; and

Whereas, the Roy City Council on August 19, 2025, held a public hearing on adoption of said budget and to consider increasing the certified tax rate; and

Whereas, the Roy City Council has determined that the increase is necessary to fund wages, benefits and operating needs; and

Now, therefore, be it resolved by the Roy City Council, as follows:

#### Final Budget Adoption

Budgets for all funds, as presented, are hereby adopted for use by Roy City for the fiscal year 2025-2026, including adjustments from tentative budget to final budget as outlined below.

Fund	Tentative Budget	Adjustments	Final Budget
General Fund	\$24,306,688	\$ 0	\$24,306,688
Class C Road Fund	1,760,000	0	1,760,000
Trans. Infrastructure Fund	3,130,000	0	3,130,000
Capital Projects Fund	1,323,000	0	1,323,000
Water & Sewer Utility	13,285,350	0	13,285,350
Storm Water Utility	1,310,000	0	1,310,000
Solid Waste Utility	3,200,000	0	3,200,000
Storm Sewer Development	565,000	0	565,000
Park Development	175,000	0	175,000
Cemetery Perpetual Fund	8,000	0	8,000
Total	\$49,063,038	\$ 0	\$49,063,038
Internal Service Funds:			
Information Technology	\$1,047,830	\$ 0	\$1,047,830
Risk Management	388,602	0	388,602
Total	\$1,436,432	\$ 0	\$1,436,432

Property Tax Rate Adoption

The following certified tax rate and revenue be set for 2025:

Fund/Budget Type	Revenue	Tax Rate
General Fund – Property Tax Revenue	\$6,487,707	.002073

Be it further resolved that this resolution is adopted after proper notice and hearing in accordance with UCA 59-2-919 and shall be forwarded to the Weber County Auditor and the Utah State Tax Commission in accordance with UCA 59-2-913 and UCA 29-2-920.

Passed this 19<sup>th</sup> day of August, 2025.

\_\_\_\_\_  
Robert Dandoy  
Mayor

Attested and Recorded:

\_\_\_\_\_  
Brittany Fowers  
City Recorder

This Ordinance has been approved by the following vote of the Roy City Council:

Councilmember Paul	_____
Councilmember Scadden	_____
Councilmember Saxton	_____
Councilmember Wilson	_____
Councilmember Jackson	_____

## Argument in Opposition of the Property Tax Increase

To whom it may concern,

We are challenging the 28% tax increase for the following reasons:

The city manager of Roy proposed a balanced budget with approximately a 9% tax increase, which would have provided a COLA and merit increase for all employees.

We had no issues with that amount, but the call for the 28% included nothing definite on who or where the money would be spent.

We're in favor of pay adjustments where needed, but not an overall salary increase for all employees and at such a high percentage.

Additionally, the 28% proposal was made on June 17th, and no further discussion on the plans was held in public meetings after that date regarding what would happen if the tax increase were implemented. Everything that was disclosed was discussed at the August 19th Truth in Taxation meeting, with no opportunity for public dialogue in previous meetings.

As members of this community and as parents raising families here, we feel compelled to express our concern about the proposal to increase property taxes. While we understand the intention behind raising revenue for public needs, we believe this approach unfairly burdens families like ours and threatens the very stability of our community.

For families, every dollar matters. Our mortgage, groceries, utilities, healthcare, and childcare already stretch our budget to its limit. An increase in property taxes is not just another bill—it directly impacts our ability to provide for our children. It could mean fewer opportunities for extracurricular activities, less money saved for college, or even choosing between necessary home repairs and basic household expenses. When families are forced to cut back on essentials, the entire community feels the strain.

Rising property taxes also create long-term insecurity. Many families, especially young homeowners and retirees on fixed incomes, could face the difficult choice of leaving the neighborhoods they love simply because they can no longer afford to stay. This erodes the sense of stability and belonging that makes our community strong. A neighborhood filled with "For Sale" signs instead of familiar faces weakens the bonds we have worked so hard to build.

Strong families are the foundation of a healthy community. By increasing property taxes, we risk pushing people out.

Instead of punishing those who are trying to build their lives here, we should explore more balanced and sustainable solutions that don't threaten the financial security of families.

Respectfully,

Kelley Price, Broc Evans, Brooke Evans, Gary Scheuneman, & Cameron Hooper

INSUFFICIENT

## Argument in Favor of the Property Tax Increase

Roy City depends on a dedicated team of employees to provide critical services, including police, fire, public works, parks & recreation, and more. However, the City has fallen behind in retaining employees. Over the last 12 months Roy has had 16% of its full-time employees' leave. Over the last three years 80 full-time employees have left Roy City employment. On average, salaries are 14% lower than the median salary from surrounding communities. As a result, the City is losing valuable employees to neighboring cities that offer better pay.

It is also important to note that the City has already tightened its belt. In the 2025 fiscal budget, Roy City implemented a 7.5% reduction in operating expenses across departments. These cuts brought operations down as low as possible to a level that risks impacting the City's ability to provide services. Despite those reductions, the gap in employee pay compared to neighboring cities remains, and without additional revenue the City cannot remain competitive in retaining skilled employees, particularly in police and fire and cannot add any of the operational cuts back into service.

Police and Fire services account for approximately 66% of all wages paid from the City's General Fund. That means the majority of the proposed property tax increase is dedicated directly to stabilizing compensation for first responders—the men and women who protect lives and property in Roy City every day. By ensuring their pay is competitive, the City can retain experienced officers and firefighters, reduce turnover, and maintain the high level of public safety that residents expect.

Retaining skilled and experienced staff is essential. High turnover not only raises costs for recruitment, training, and overtime, but it also drains the City of institutional knowledge and expertise. When trained employees leave, service delivery suffers—response times get longer, projects are delayed, and quality declines.

The proposed property tax increase will allow the City to bring pay levels closer to the regional median and retain full-time employees. By aligning compensation with the market, Roy City can hold on to its most valuable asset—its workforce. Stable, competitive pay means experienced police officers, firefighters, and public works crews are more likely to stay, providing consistent and reliable service to residents.

This investment is about protecting what works. Retention of employees ensures continuity, reduces hidden costs of turnover, and safeguards the quality of services that residents depend on daily. Without this adjustment, the City risks losing more staff, stretching the remaining employees too thin, and being forced to cut programs and services—including police, fire, parks, and the Roy Complex.

A modest increase in property taxes today—about \$10 per month for the average Roy City household—will ensure the City keeps pace with surrounding communities, avoids higher costs from chronic turnover, and secures the long-term stability of services. This is a fiscally responsible solution that prioritizes retention and fairness, keeping Roy a safe, efficient, and desirable place to live.

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## **Fiscal and Legal Impact – Referendum – Ordinance No. 25-24 2025 Certified Tax Rate**

The City Council approved a property tax increase to replace lost revenue and increase employee wages. This report describes the fiscal and legal impact of repealing Ordinance No. 25-24 a resolution adopting the final annual budget for the fiscal year commencing July 1, 2025 and ending June 30, 2026; and setting the 2025 certified tax rate.

### **Estimated Fiscal Impact**

If this ordinance is repealed, it will reverse the Council's decision to collect an additional \$1,423,978 annually in property taxes starting in November 2025. This equates to approximately \$9.01 per month or \$108.10 per year on the average home, which has an assessed value of \$432,000. Repealing this law would not create a tax decrease from previous years, rather, property taxes will stay at the same dollar amount as they were in 2024.

Since the City has experienced a loss in revenues over the previous year, if the same dollar amount of property taxes is collected, the City will have a budget deficit of approximately \$600,000. In order to balance the budget, this deficit would need to be made up by either decreasing city services or using fund balance. A decrease in city services could come from a decrease in public safety employees and/or services, parks and recreation employees and/or programs, street maintenance employees and/or services or other administration employees and/or services. If fund balance is used, the City would most likely have a deficit the following year as well.

In addition to the budget deficit, the City would be unable to increase employee wages. According to a recent survey, City employee wages are on average 14% below other cities in the area. The City has experienced high employee turnover in recent years. Repealing this law would not allow the City to begin to correct this issue and it is likely the City will continue to lose employees.

### **Estimated Public Costs**

It is contemplated that the costs to the City associated with repealing the law would be satisfied from the general fund of the City. The costs include the cost of administering the election on the proposed ballot question, the cost of printing required information packets and education materials as required by law, and other associated legal and professional costs. The cost to administer the election as quoted by the Weber County Elections Division is estimated not to exceed \$43,697.25. All staff time is speculative at this time but is not expected to exceed \$10,000.





### **Estimated Legal Impact**

The City estimates there is no significant legal impact associated with this ordinance or with its repeal.

### **Fiscal Impact Summary**

The City Council adopted a property tax rate for the Fiscal Year 2026 Budget that would generate an additional \$1,423,978 in annual revenue. This amount equates to \$9.01 per month or \$108.10 per year on the average home, which has an assessed value of \$432,000. The purpose of the tax increase is to balance the budget due to decreased revenues and common employee turnover. There are additional costs that may be incurred which are associated with the administration of an election and preparing tax notices.

INSUFFICIENT

## REFERENDUM PETITION

To the Honorable Brittany Fowers, City Recorder:

We the undersigned citizens of Roy City, Respectfully Order That A Resolution of the Roy City Council Adopting the Final Annual Budget for the Fiscal Year Commencing July 1, 2025, and ending June 30, 2026; and Setting the 2025 Certified Tax Rate, passed by the Roy City Council on August 19, 2025, Be Referred To The Voters For Their Approval Or Rejection at the municipal general election To Be Held On November 4, 2025.

Each signer of this Petition says:

- I have personally signed this Referendum Petition or, if I am an individual with a qualifying disability, I have signed the Referendum Petition by directing the signature gatherer to enter the initials “AV” as my signature;
- The date next to my signature correctly reflects the date that I actually signed the Petition;
- I have personally reviewed the entire statement included with this packet;
- I am registered to vote in Utah, and
- My residence and postal address are written correctly after my name.

## REFERENDUM PETITION

A RESOLUTION OF THE ROY CITY COUNCIL ADOPTING THE FINAL ANNUAL BUDGET FOR THE FISCAL YEAR COMMENCING JULY 1, 2025, AND ENDING JUNE 30, 2026; AND SETTING THE 2025 CERTIFIED TAX RATE PASSED BY THE ROY CITY COUNCIL ON MARCH 18, 2025

For Office Use Only	Registered Voter's Printed Name (must be legible to be counted)	Signature of Registered Voter	Date Signed
	Street Address, City, Zip Code	Email Address (optional, to receive additional information)	Birth Date or Age (optional)
By signing this referendum petition, you are stating that you have read and understand the law that this referendum petition seeks to overturn.			

For Office Use Only	Registered Voter's Printed Name (must be legible to be counted)	Signature of Registered Voter	Date Signed
	Street Address, City, Zip Code	Email Address (optional, to receive additional information)	Birth Date or Age (optional)
By signing this referendum petition, you are stating that you have read and understand the law that this referendum petition seeks to overturn.			

**WARNING:** It is a class A misdemeanor for an individual to sign a referendum petition with a name other than the individual's own name, or to knowingly sign the individual's name more than once for the same referendum petition, or to sign a referendum petition when the individual knows that the individual is not a registered voter. Birth date or age information is not required, but it may be used to verify your identity with voter registration records. If you choose not to provide it, your signature may not be verified as a valid signature if you change your address before petition signatures are verified or if the information you provide does not match your voter registration records.

## Verification of Signature Collector

State of Utah, County of Weber

I, \_\_\_\_\_, of \_\_\_\_\_, hereby state, under penalty of perjury, that:  
(printed name)

- I am at least 18 years old;
- All the names that appear in this packet were signed by individuals who professed to be the individuals whose names appear in it, and each of the individuals signed the individual's name on it in my presence. In the case of an individual with a qualifying disability, I have signed this referendum petition on the individual's behalf, at the direction of the individual and in the individual's presence, by entering the initials "AV" as the individual's signature;
- I certify that for each individual whose signature is represented in this referendum packet by the initials "AV":
  - I obtained the individual's voluntary direction or consent to sign the referendum packet on the individual's behalf;
  - I do not believe, or have reason to believe, that the individual lacked the mental capacity to give direction or consent;
  - I do not believe, or have reason to believe, that the individual did not understand the purpose or nature of my signing the referendum petition on the individual's behalf; and
  - I did not intentionally or knowingly enter false information on the signature sheet;
- I did not knowingly make a misrepresentation of fact concerning the law this petition seeks to overturn; and
- I believe that each individual's name, post office address, and residence is written correctly, that each signer has read the law that the referendum seeks to overturn, and that each signer is registered to vote in Utah.

\_\_\_\_\_  
(Name) (Residence Address) (Date)

- The correct date of signature appears next to each individual's name.
- I have not paid or given anything of value to any individual who signed this referendum packet to encourage that individual to sign it.

\_\_\_\_\_  
(Name) (Residence Address) (Date)