



DRAFT-IN PROCESS

Salt Lake County
Salt Lake County, Utah

Jordan River Recreation Area Plan

**INTERIM STAKEHOLDER
PLAN REVIEW**

October 16, 2025

Salt Lake County

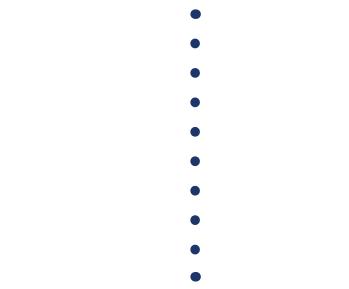


Project Stakeholders
Technical Advisory Committee
Salt Lake Community

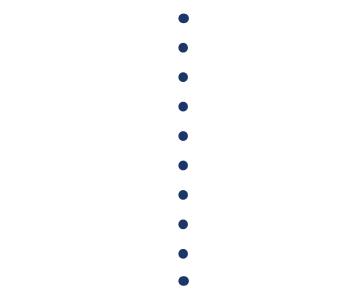


PORT + Rio ASE + PROS +

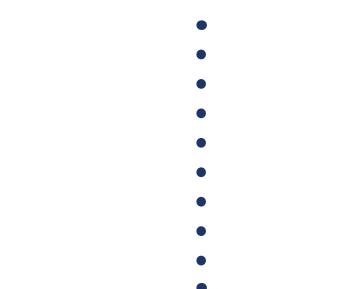
Project Lead, Urban Design,
Planning, Landscape Architecture



Hydrological Engineering, Ecology,
Geomorphology



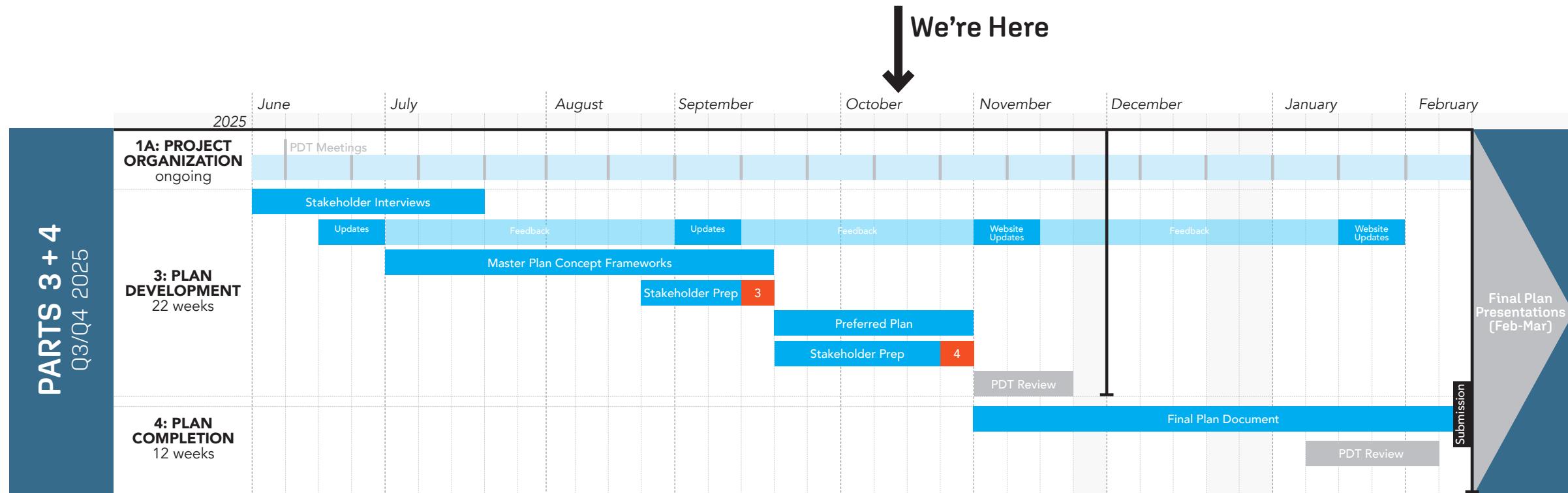
Operations, Maintenance,
Governance, Funding Strategies



Ecosystems Sciences,
Horrocks, Zion Public
Finance, Psomas

- 1. Project Schedule**
- 2. Goals and Priorities of the Plan**
- 3. Public Outreach + Stakeholder Engagement**
- 4. Conceptual Framework Plan**
- 5. Next Steps**





9/23-9/24 Interim Stakeholder Plan Review

9/29-10/31 Advance Plan Strategies

10/27-10/31 Draft Plan Stakeholder Review

11/01-11/30 Develop Online Web Materials

11/03-11/21 Planning Commission Meetings

Dec-Mar Phase 4: Plan Completion

Study Area**Breakdown**

The State designated recreation zone covers 250 yards on each side, defining 846 acres of land in the plan.

South Salt Lake

3.76 miles of river frontage

West Valley City

3.76 miles of river frontage

Taylorsville

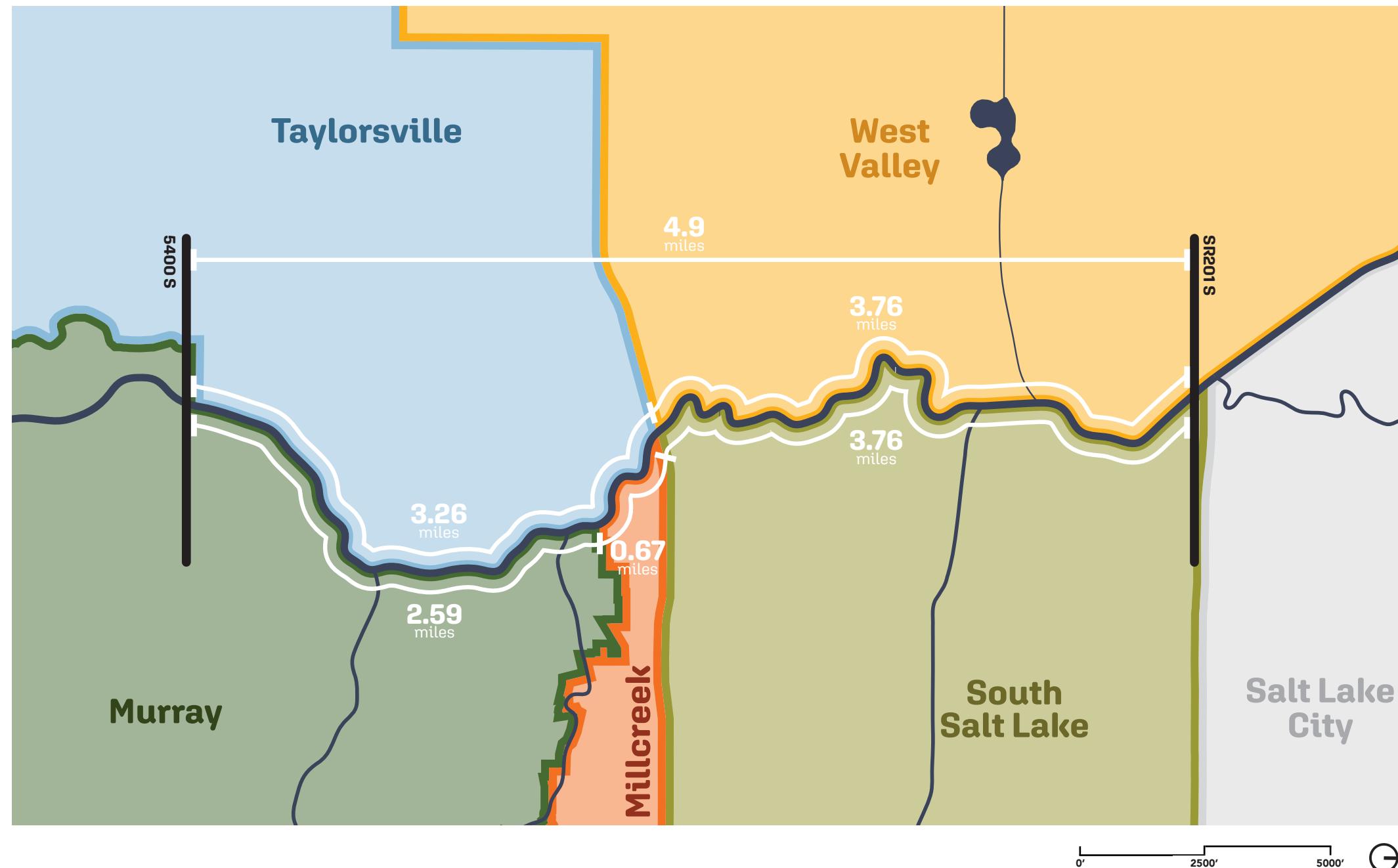
3.26 miles of river frontage

Millcreek

0.67 miles of river frontage

Murray

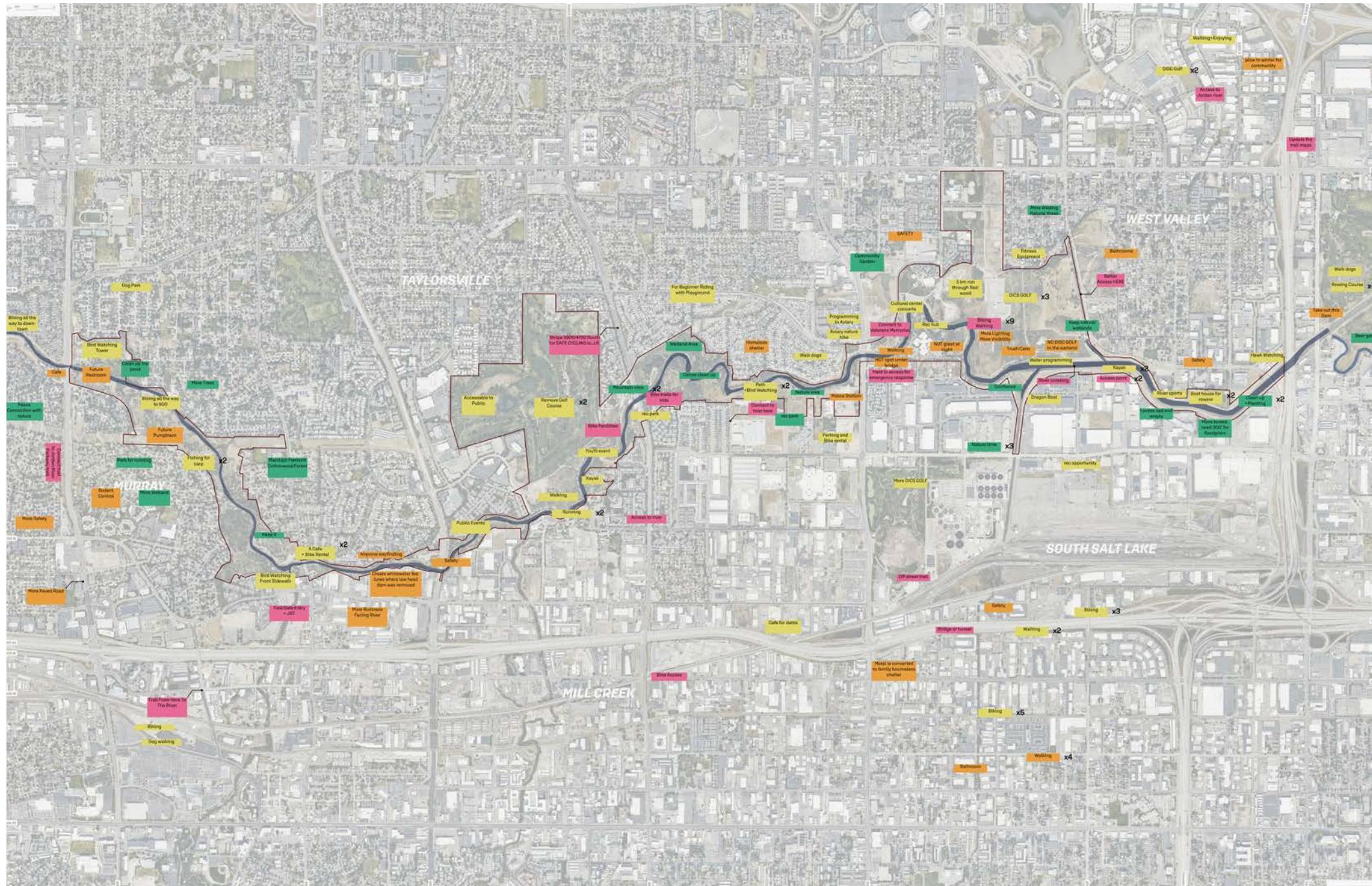
2.59 miles of river frontage





Compiled Post-It Notes from Events

All post-it notes documented during the series of pop-ups and open house events throughout Fall 2024 were compiled onto a drawing.



Through the community engagement events in Fall 2024, we heard residents' aspirations for a more **connected, active, and healthy river corridor**—themes that have grounded and guided the development of this plan.

CONNECTED CENTRAL JORDAN RIVER

Access, Transportation, + Movement

ECOLOGICAL CENTRAL JORDAN RIVER

Habitat + Hydrology

ACTIVE CENTRAL JORDAN RIVER

Recreation + Programming

STEWARDED CENTRAL JORDAN RIVER

Care, Management, + Maintenance

CONNECTED

**Improve
Ped + Bike
Access**

**Expand
East-West
Connections**

**Increase
Awareness**

ECOLOGICAL

**Keep the
River Wild**

**Preserve
Habitat**

**Mitigate
Pollution**

ACTIVE

**Prioritize
Biking**

**Introduce
Riverside
Amenities**

**Invest in
Water Rec**

STEWARDED

**Keep the
Trail Clean**

**Address
Sources
of Fear**

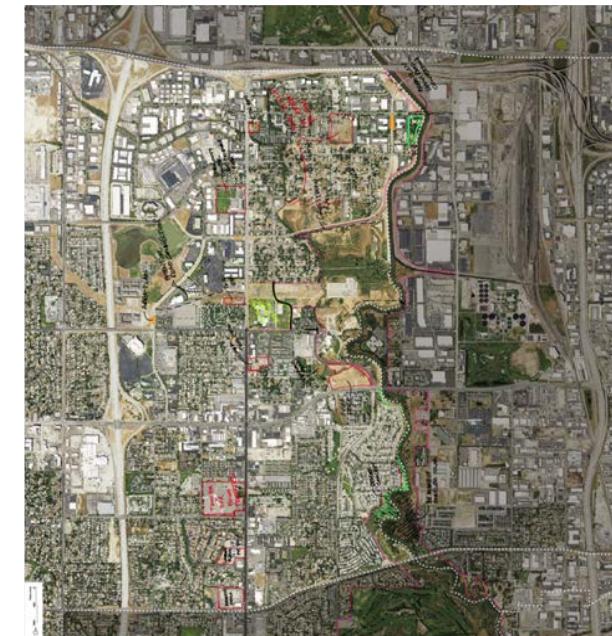
**Add More
Facilities**

WHAT WE HEARD – STAKEHOLDER WORKSHOPS

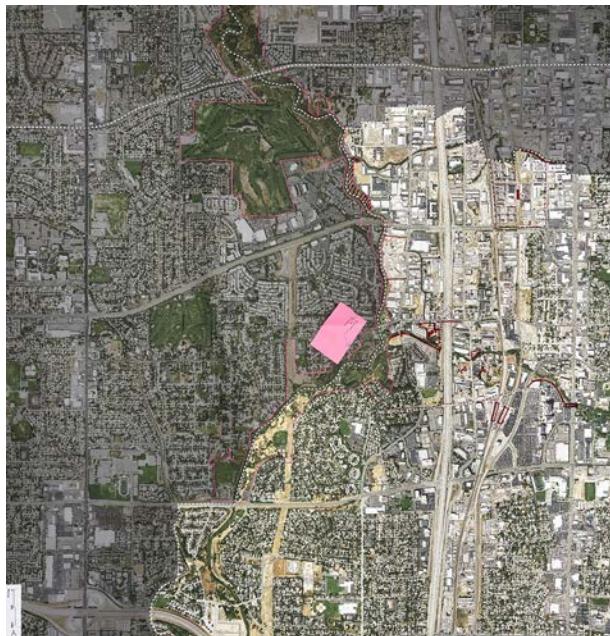
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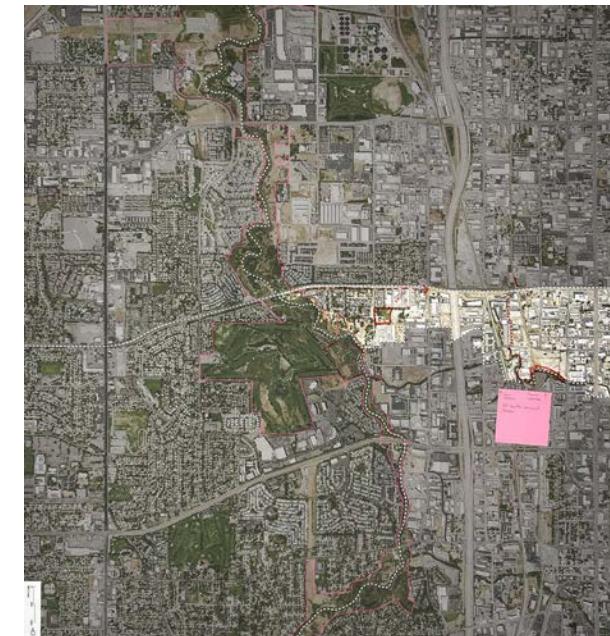
Taylorsville Workshop – July 10



West Valley Workshop – August 12 [Virtual]



Murray Workshop – July 9



Millcreek Workshop – July 10



South Salt Lake Workshop – July 9

Through our July workshops, stakeholders shared the priorities and challenges most important to your communities—insights that have directly shaped the foundation of this plan.

Community + Stakeholder Identified Priorities

ACTIVE TRANSPORTATION

Improving access to and along the river, diversifying modes of transit

RIVERINE + ECOLOGICAL FUNCTION

Improving water quality and river health, improving the riparian ecosystem and provision of habitat

RECREATION PLANNING

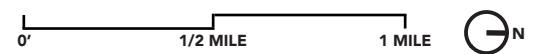
Improving opportunities for passive and active recreation

MANAGEMENT + SAFETY

Improving safety, visibility, and maintenance through coordinated management and stewardship along the river corridor

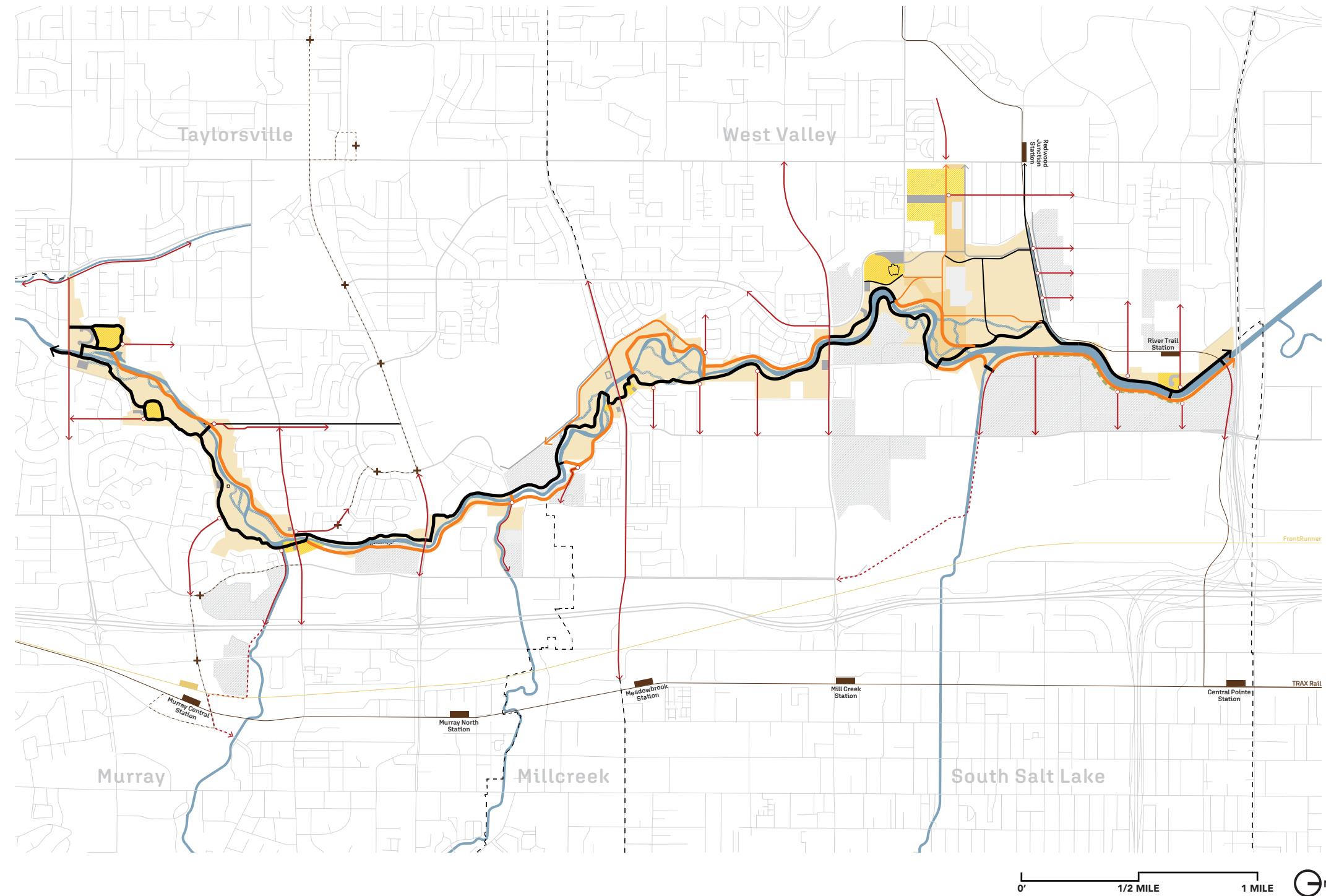
Compiled Notes from Stakeholder + County Workshops

Notes from the workshops with the five municipalities, the Jordan River Commission, and County staff were compiled into a single drawing.



**Compiled Notes
from Stakeholder +
County Workshops**

Notes from the workshops with the five municipalities, the Jordan River Commission, and County staff were compiled into a single drawing.

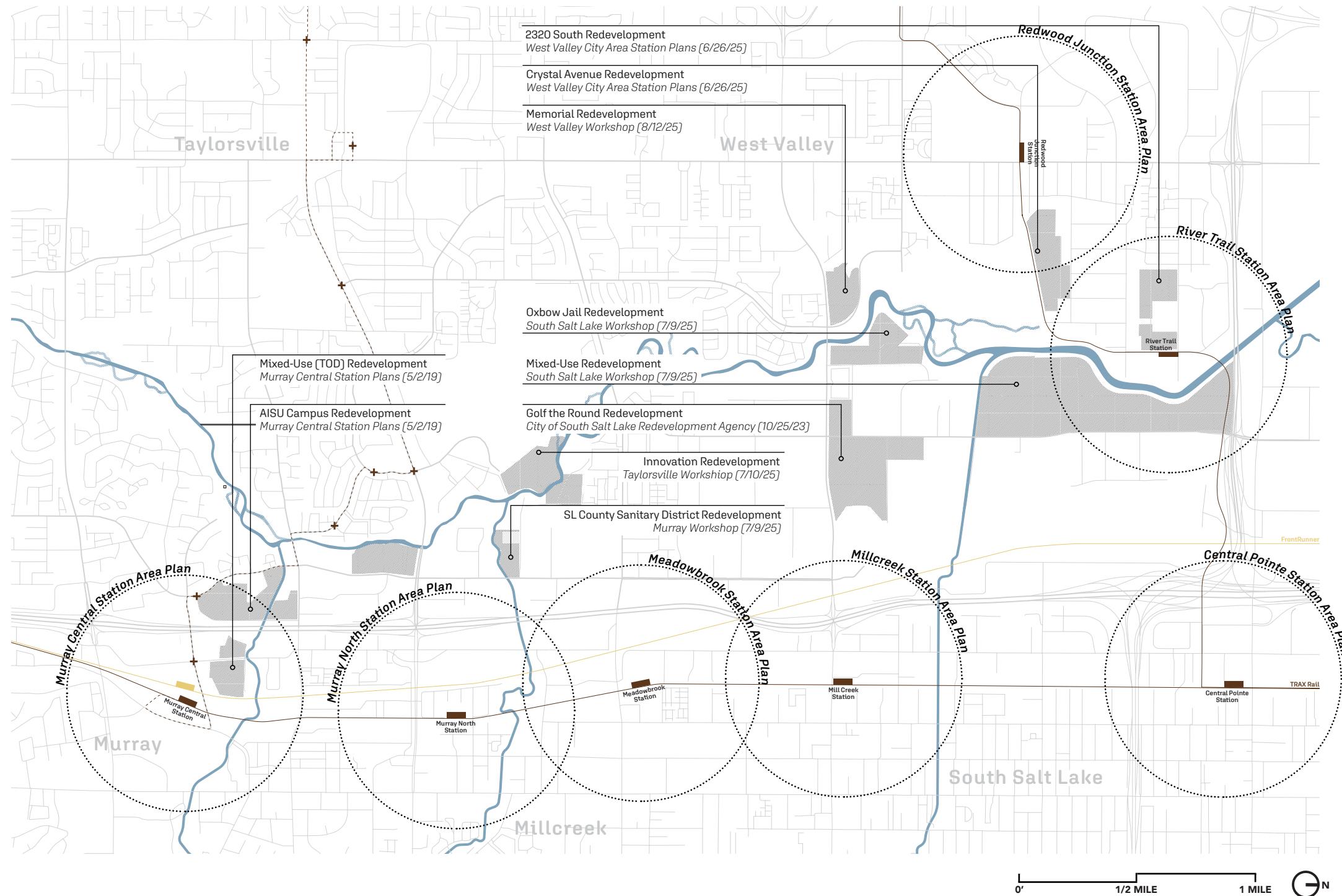


Municipal Area Plans + General Plan Documents

General and Area Plans from each municipality were reviewed to ensure alignment

Referenced Plans

- West Valley City Area Station Plan (6/26/25)
- City of South Salt Lake Redevelopment Agency (10/25/23)
- Murray Central Station Plans (5/2/19)



Connected Communities: Trail on both sides, increase access from neighborhoods

Healthy River Corridor: Ecological restoration, buffers, habitat, flood plain connections, water quality

Active River: Water Recreation, gathering spaces

Equitable + Welcoming Spaces: Cultural amenities, safety, inclusive access

Operations + Management: Coordinated governance, consistent maintenance + programming

Connected Communities

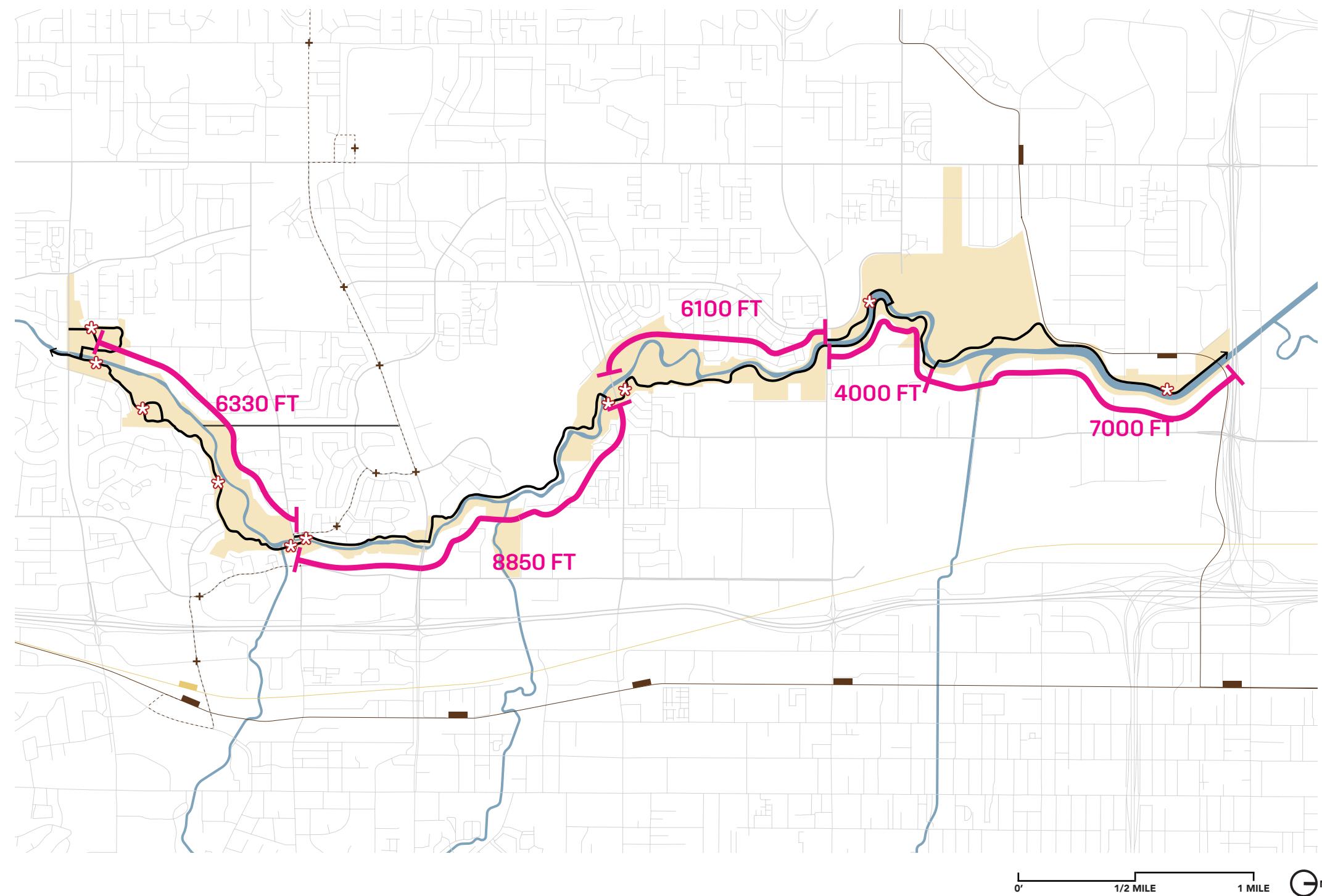
- Trail on both sides
- Increase public access points

JRP Trail + Public Access Gaps

The Jordan River Park trail predominately only occurs on one side of the river, and there are often large gaps between identified public access points.

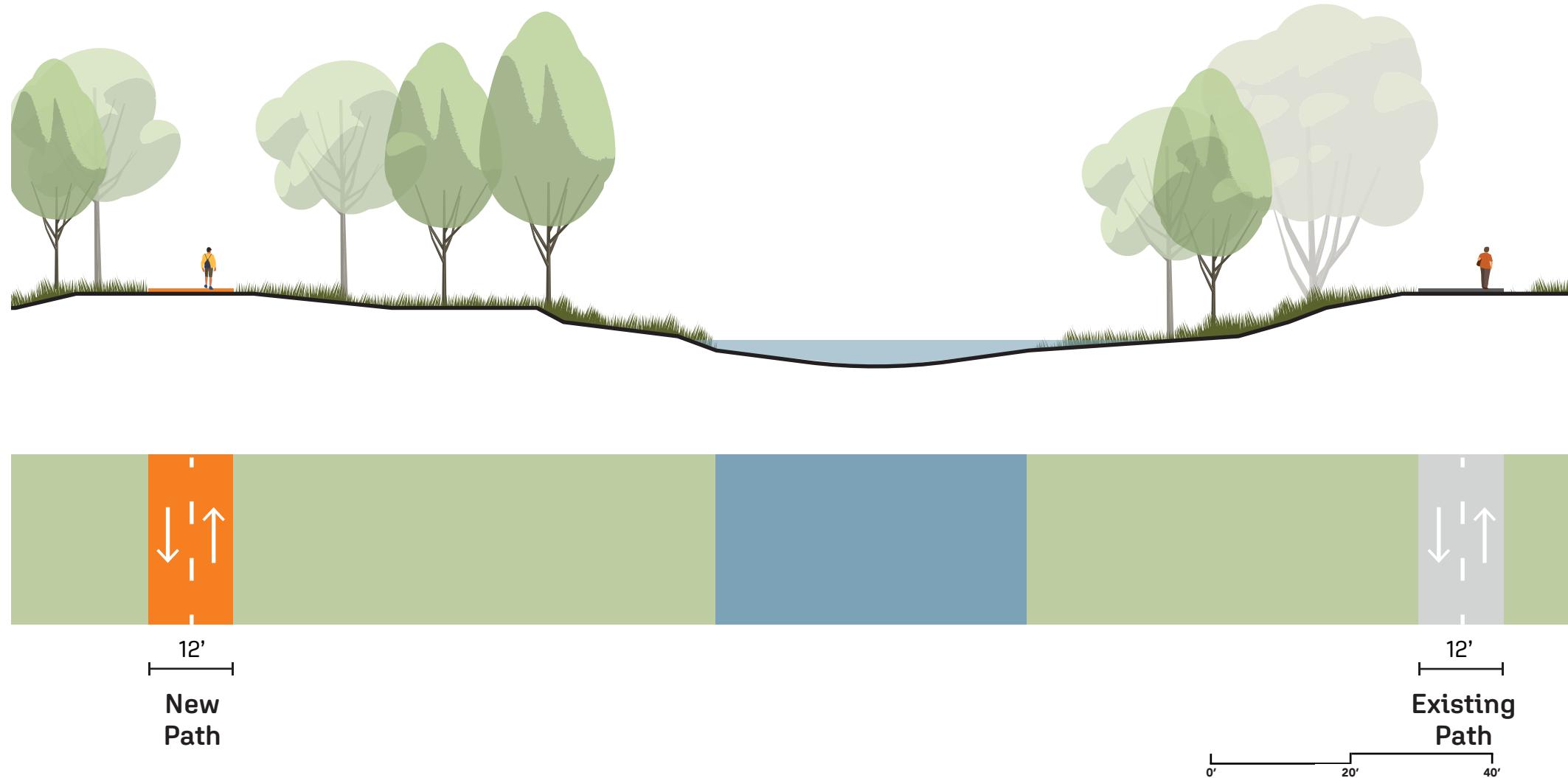
Legend

- Existing JRP Trail
- ❖ Public Access Point



Trail on Both Sides

The Jordan River Park trail on both sides increases access, capacity, and provides increased safety through visual connections to activity.



Healthy River Corridor

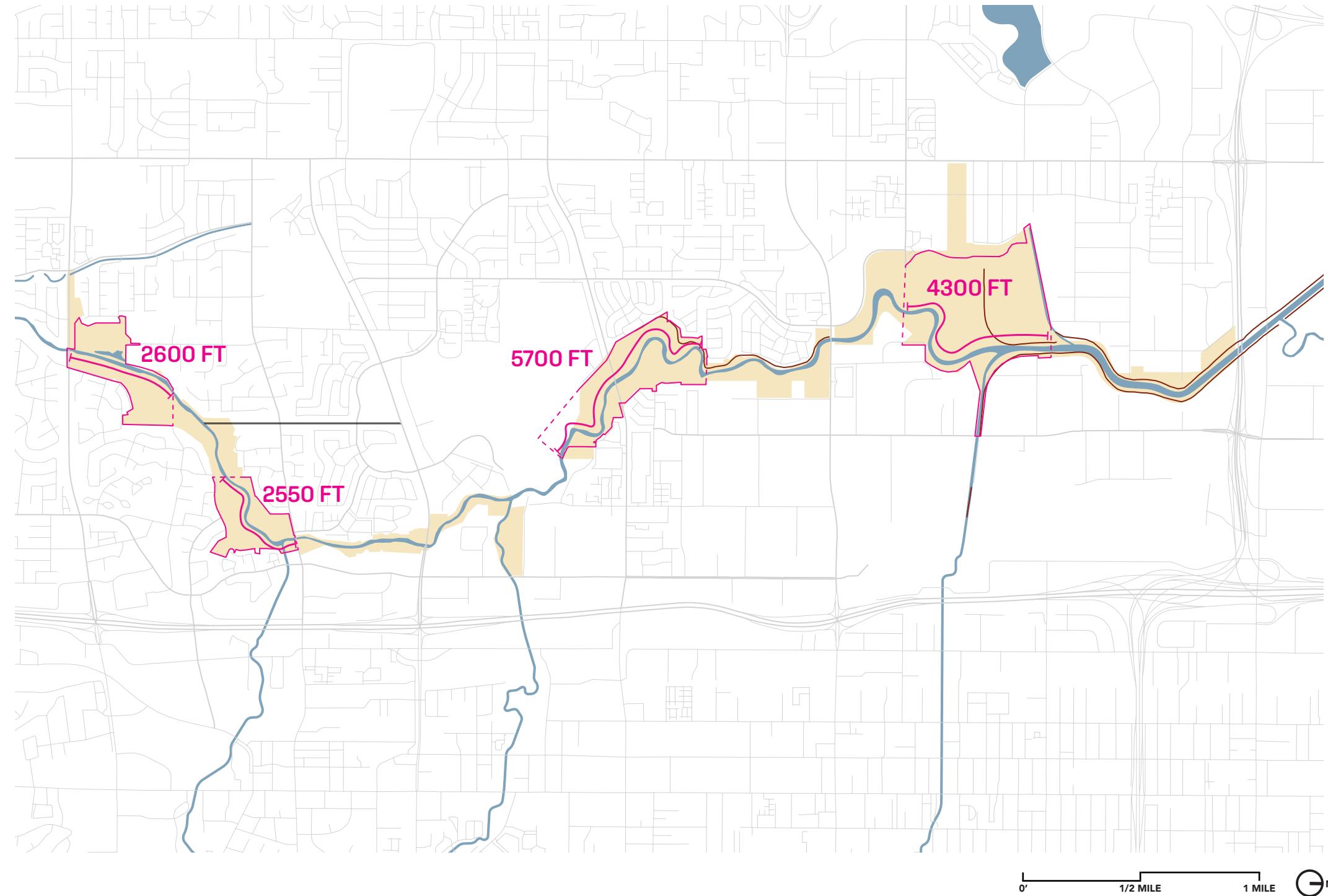
- Ecological restoration, habitat, water quality
- Restored flood plain connections

Primary Ecological Enhancement Areas

Enhancements to the river and ecology on County and partner land will benefit the ecological health of the river and corridor.

Legend

- Waterbody
- Levee
- County Property
- Extent



Active River

- Increased water access
- Improved continuity

SYSTEM WIDE GOALS – ACTIVE RIVER

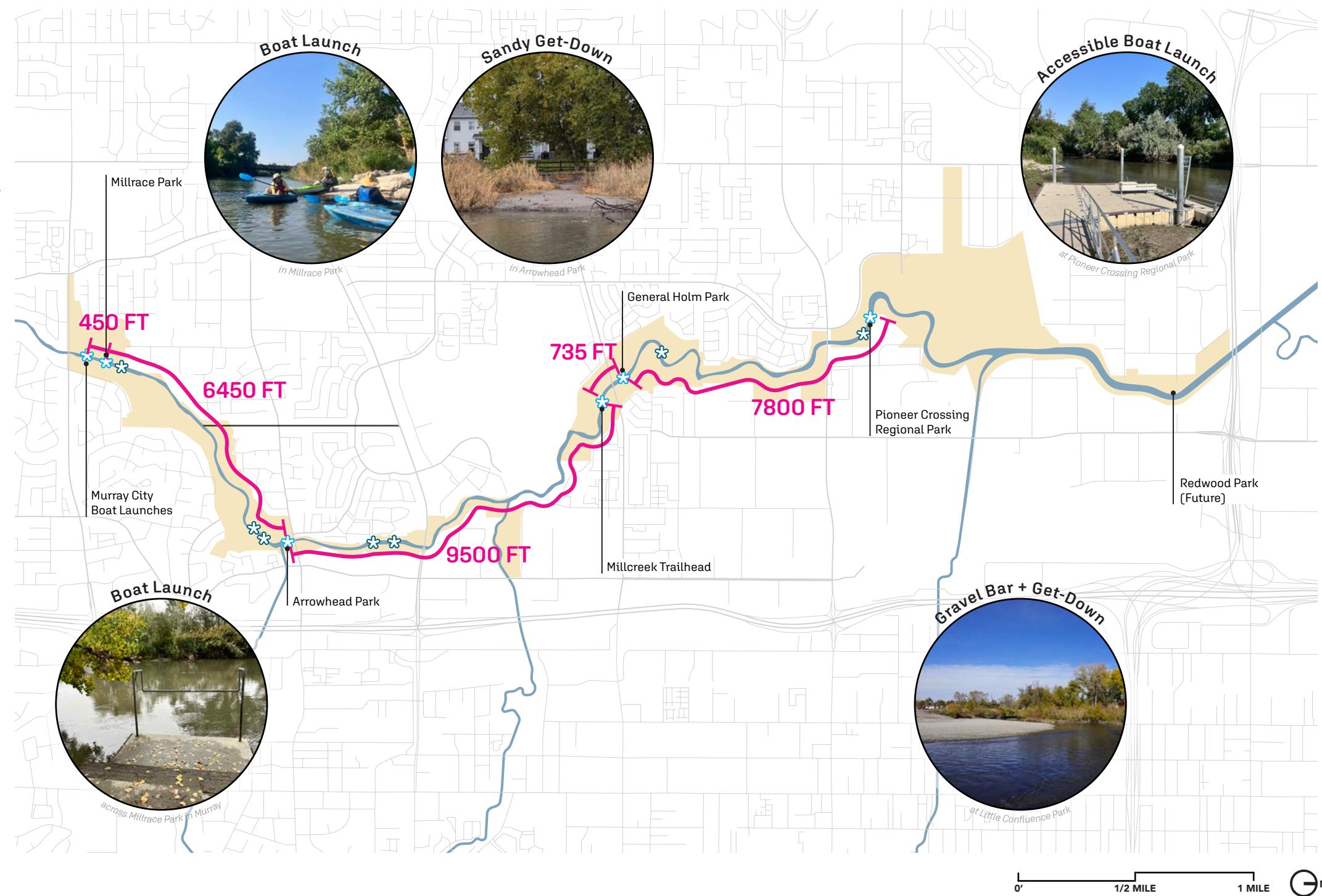
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Increased Water Access + Continuity

Building on the existing boating access and water get-downs along the corridor encourages more active use of the river.

Legend

- Waterbody
- Water Get-Down
- Boat Launch

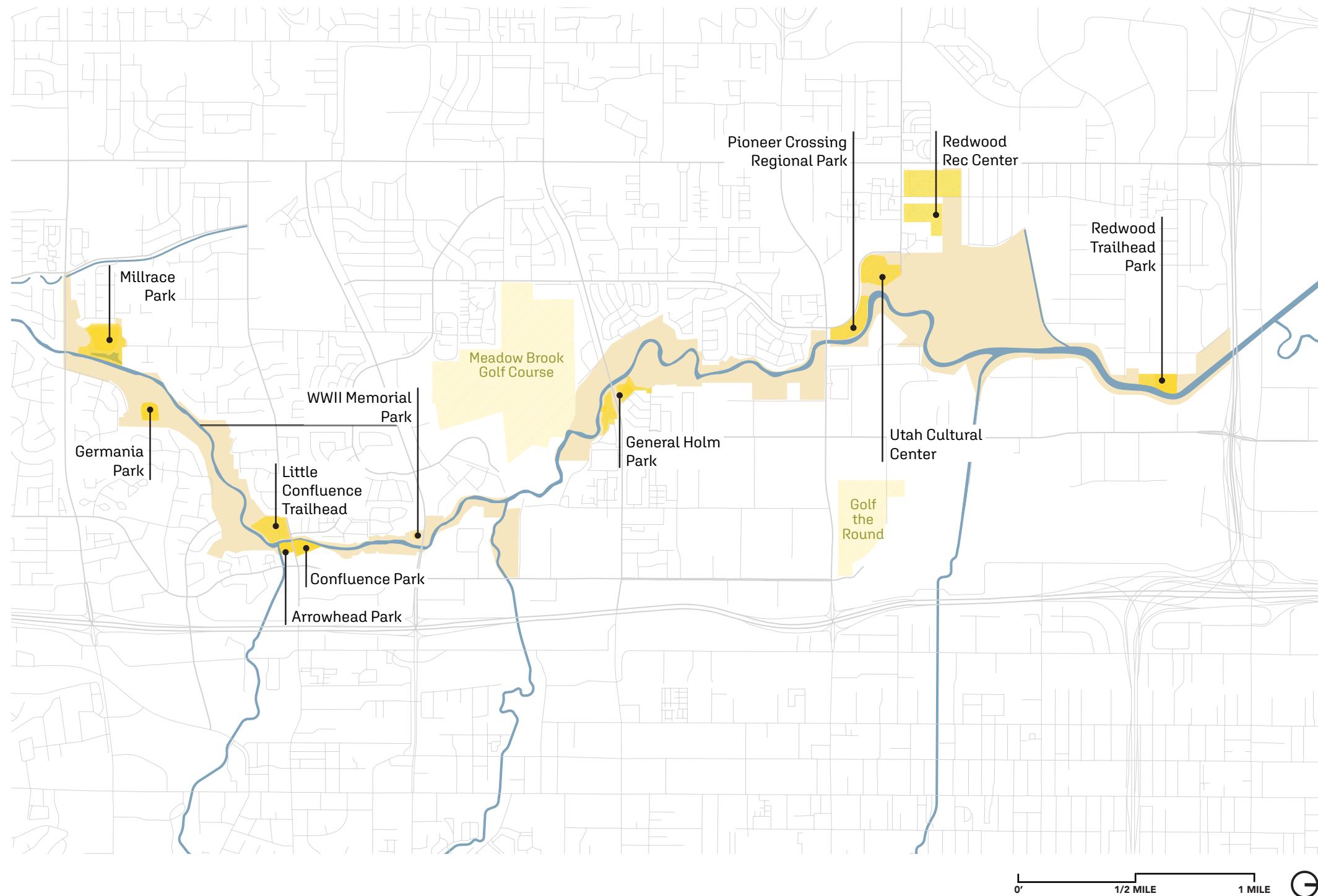


Equitable + Welcoming Spaces

- Enhanced cultural amenities
- Improved safety and inclusive access

Enhanced public + cultural amenities

Building on the wide area of recreational and cultural amenities to further activate the river corridor.



Operations + Management

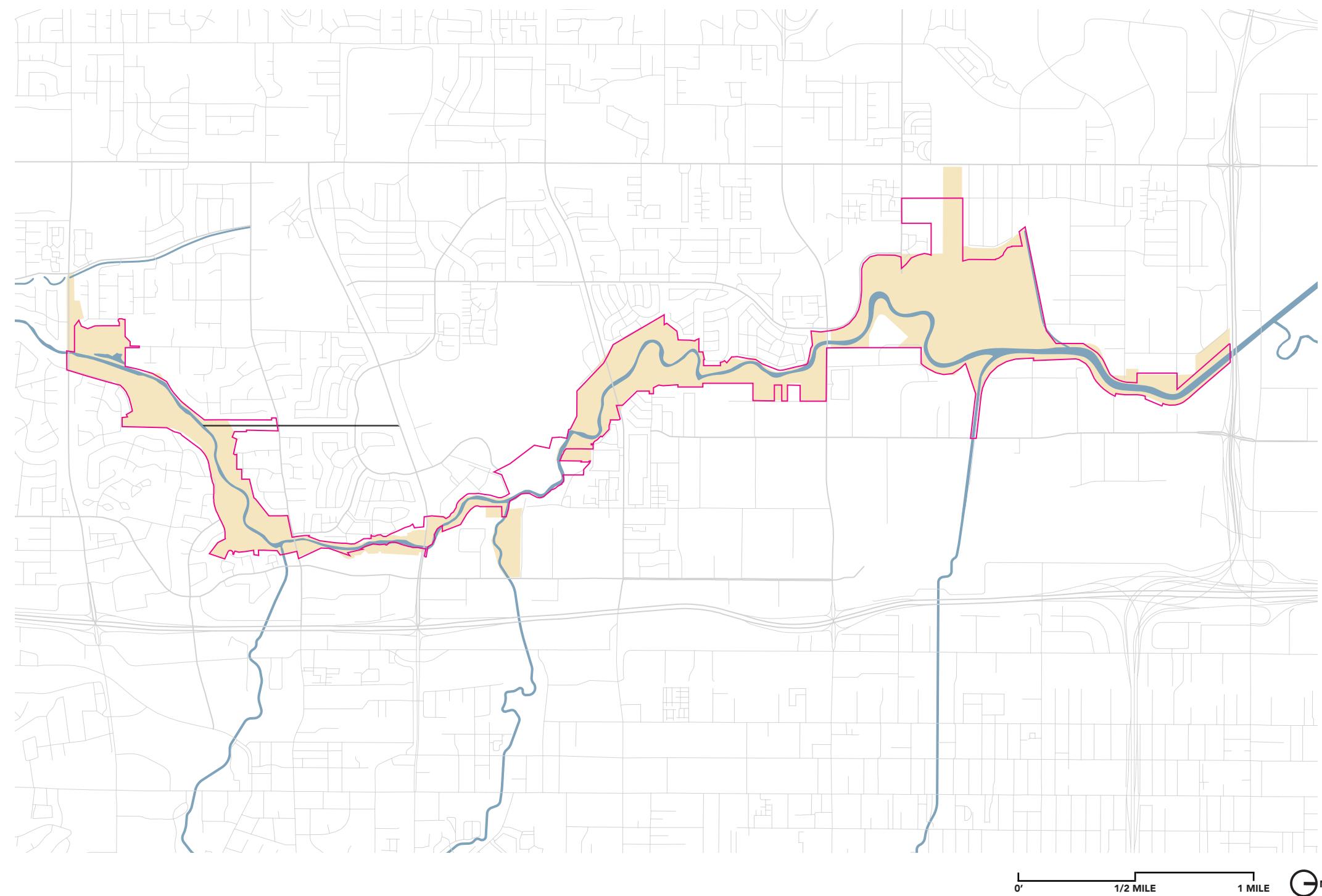
- Single-entity management oversight
- Cohesive funding approach

**Corridor-wide
management +
funding approach**

Authorizing a single third party entity to oversee all maintenance, operations, and funding for the designated Jordan River Recreation Area.

Legend

- Waterbody
- Levee
- County Property
- Extent



FOCUS ZONES OVERVIEW

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Segment 1:

Neighborhood Connections

Segment 2:

Three Parks Confluence

Segment 3:

Ecological Spine

Segment 4:

Four Corners Commons

Segment 5:

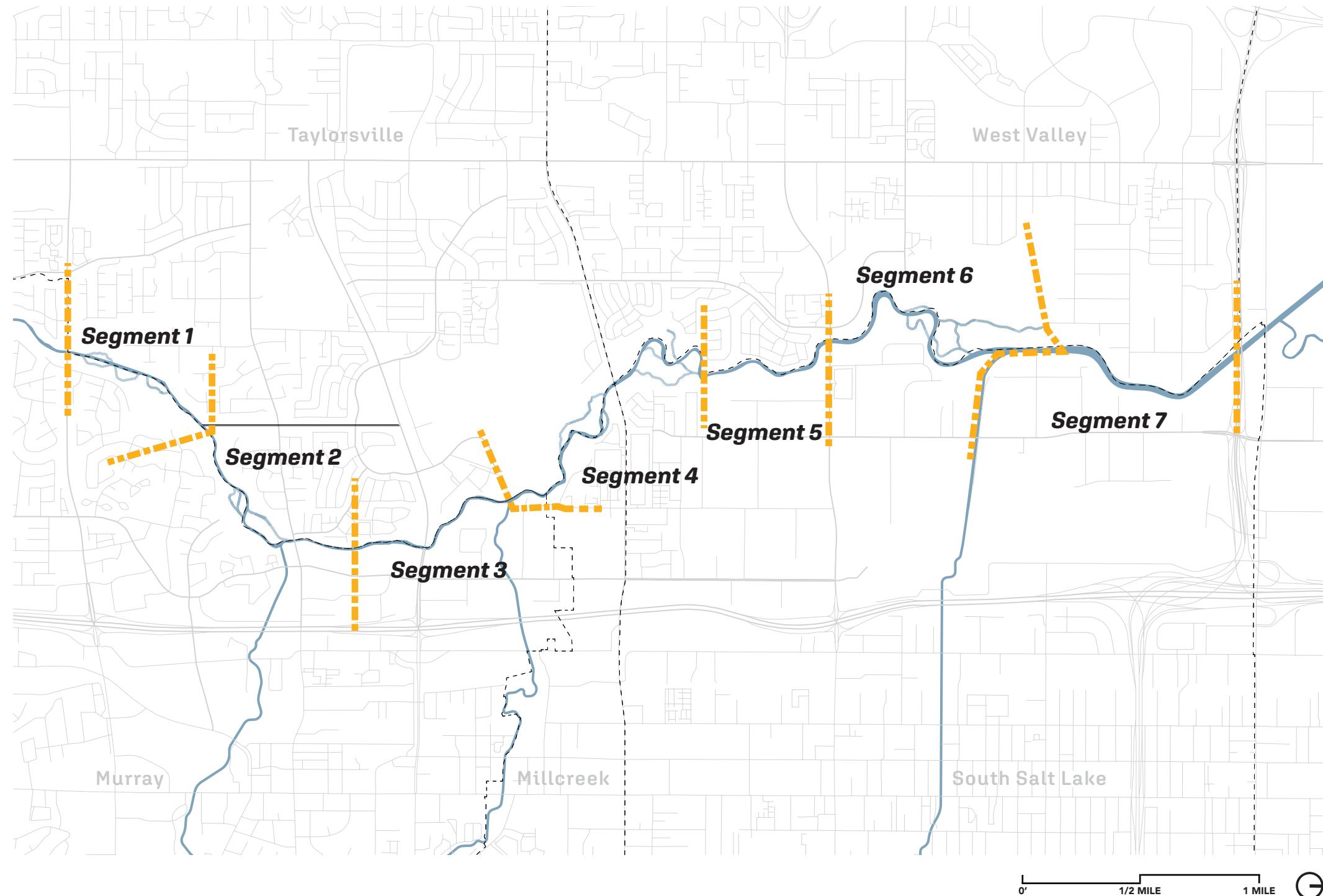
Tracy Aviary Enhancements

Segment 6:

Destination Park + Oxbow Transformation

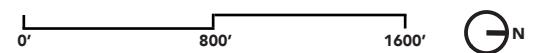
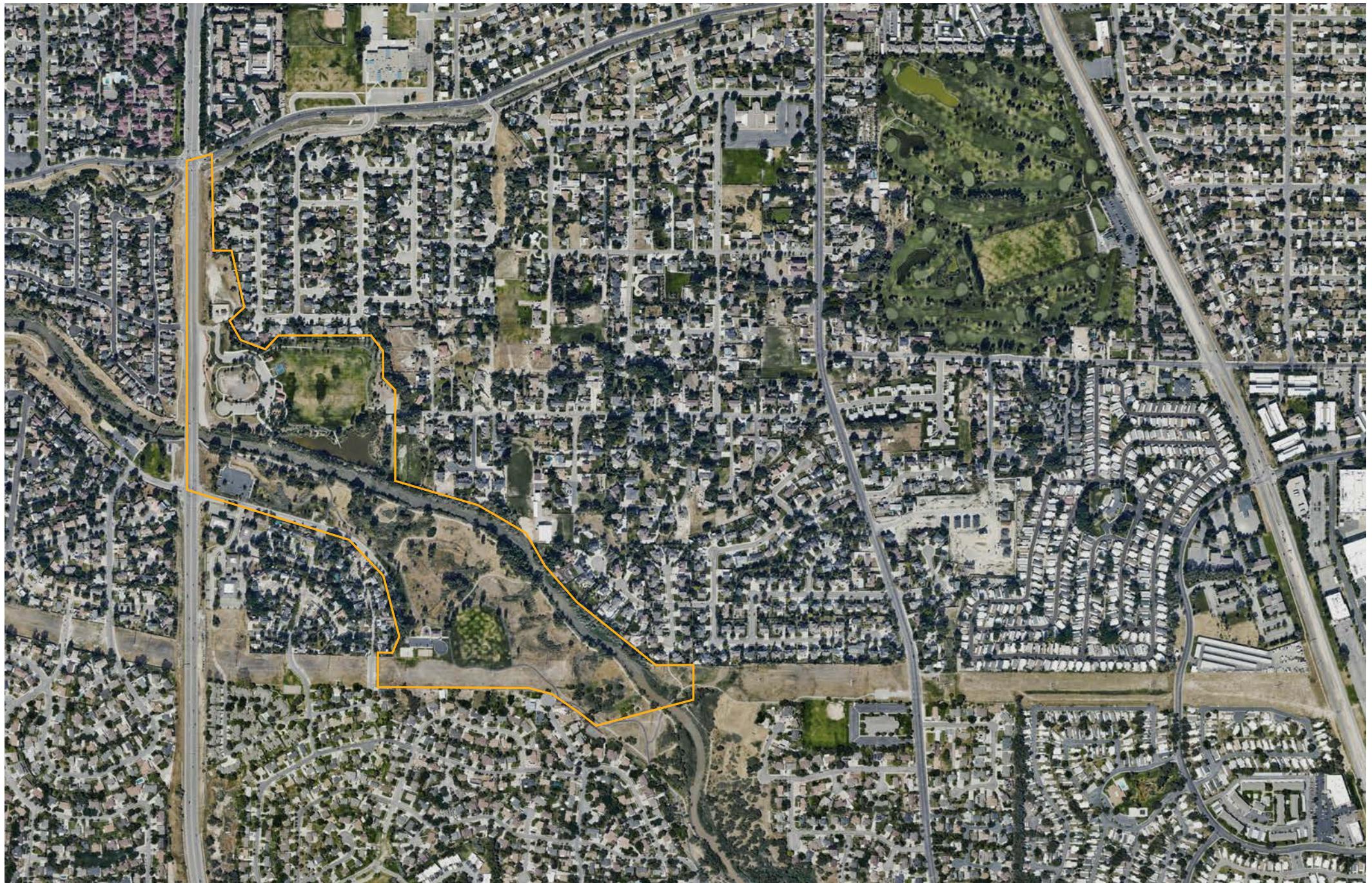
Segment 7:

Water-based Recreation + River Edge Renewal



Neighborhood Connections

Ecological stitching, N. Jordan Canal Trail tie-in, lighter interventions



SEGMENT 1 – EXISTING CONDITIONS

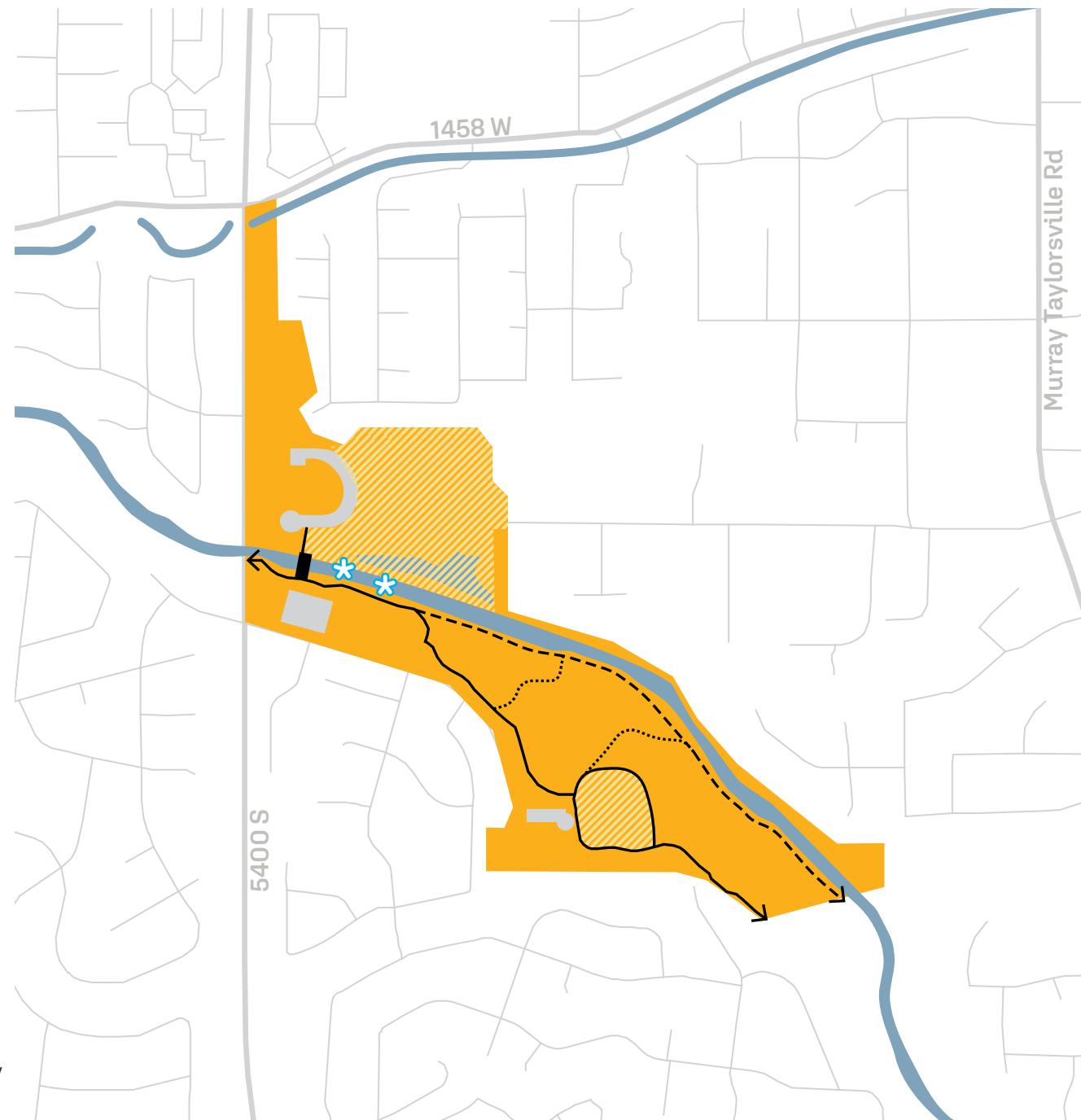
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Neighborhood Connections

Ecological stitching, N. Jordan Canal Trail tie-in, lighter interventions

Legend

- Existing JRP Trail
- Undesignated Trail
- Soft Surface Trail
- Focus Area
- Existing Park
- Development Opportunity
- P Parking
- ✳ Boat Launch



0' 800' 1600' N

SEGMENT 1 – EXISTING CONDITIONS

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Enlarged Aerial of the south section of Segment 6



Aerial View of Millrace Park and Germania Park



Pond and dock at Millrace Park

SEGMENT 1 – PRIMARY PROPOSITIONS

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Neighborhood Connections

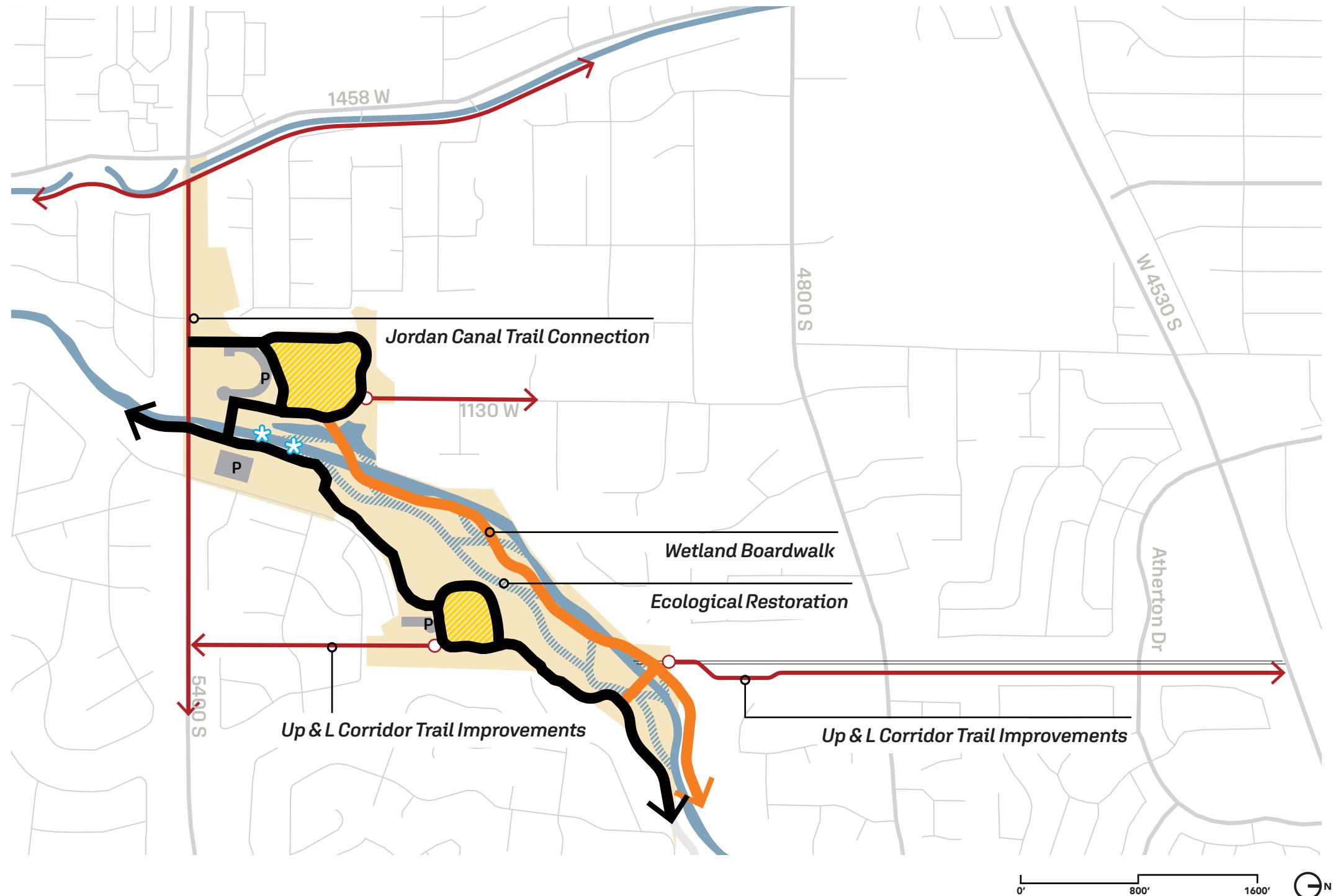
Ecological stitching, N.
Jordan Canal Trail tie-in,
lighter interventions

Primary Propositions

- Jordan Canal Trail Connection
- Up & L Corridor Trail Improvements
- Wetland Boardwalk
- Ecological Restoration

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
-  Existing Program Area
-  Potential Program Area
-  Redevelopment Opportunity
-  Parking
-  Boat Launch



SEGMENT 1 – JORDAN CANAL TRAIL CONNECTION

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View looking west along 5400 S from Millrace Park drive.



View looking east along 5400 S from S Canal St.



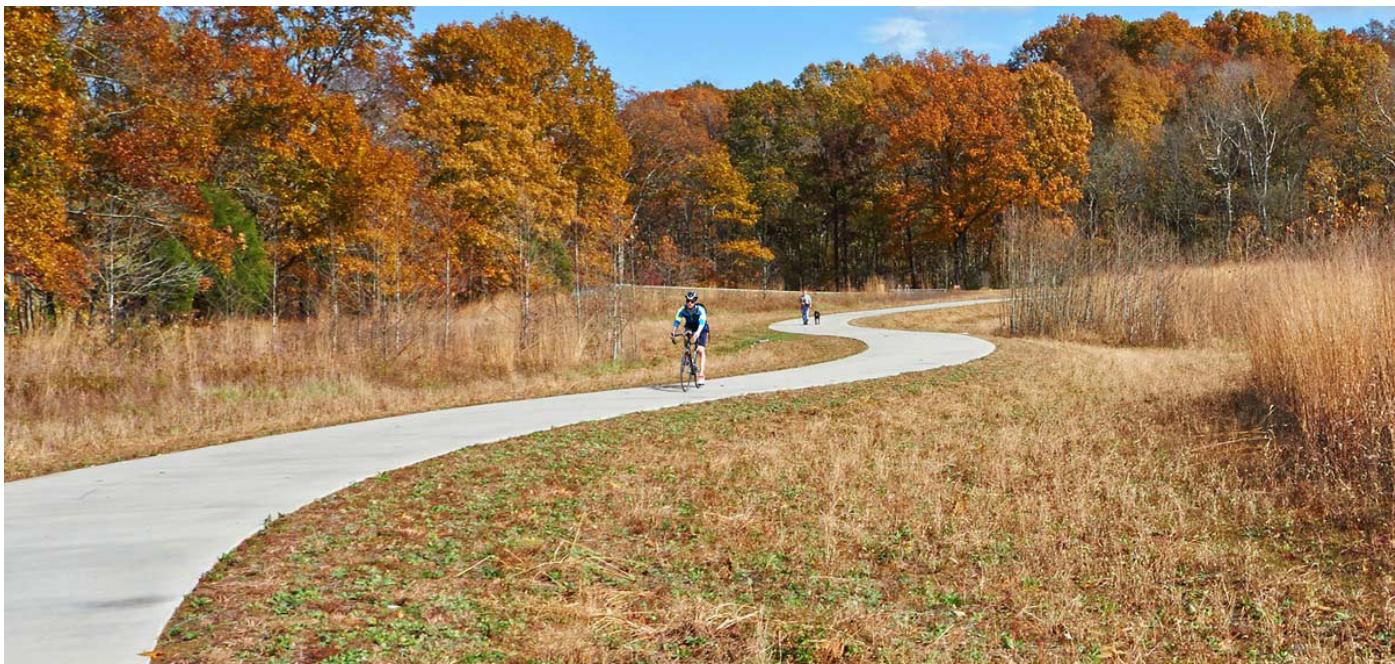
Location of proposed trail connector

SEGMENT 1 – UP & L CORRIDOR TRAIL IMPROVEMENTS

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Enlarged aerial of UP & L Corridor and existing trail



The Parklands of Floyds Fork, Louisville



The Parklands of Floyds Fork, Louisville

River Restoration Recommendations*

Create narrower but variable geometry to promote development of riffle pool morphology and periodic floodplain connection.

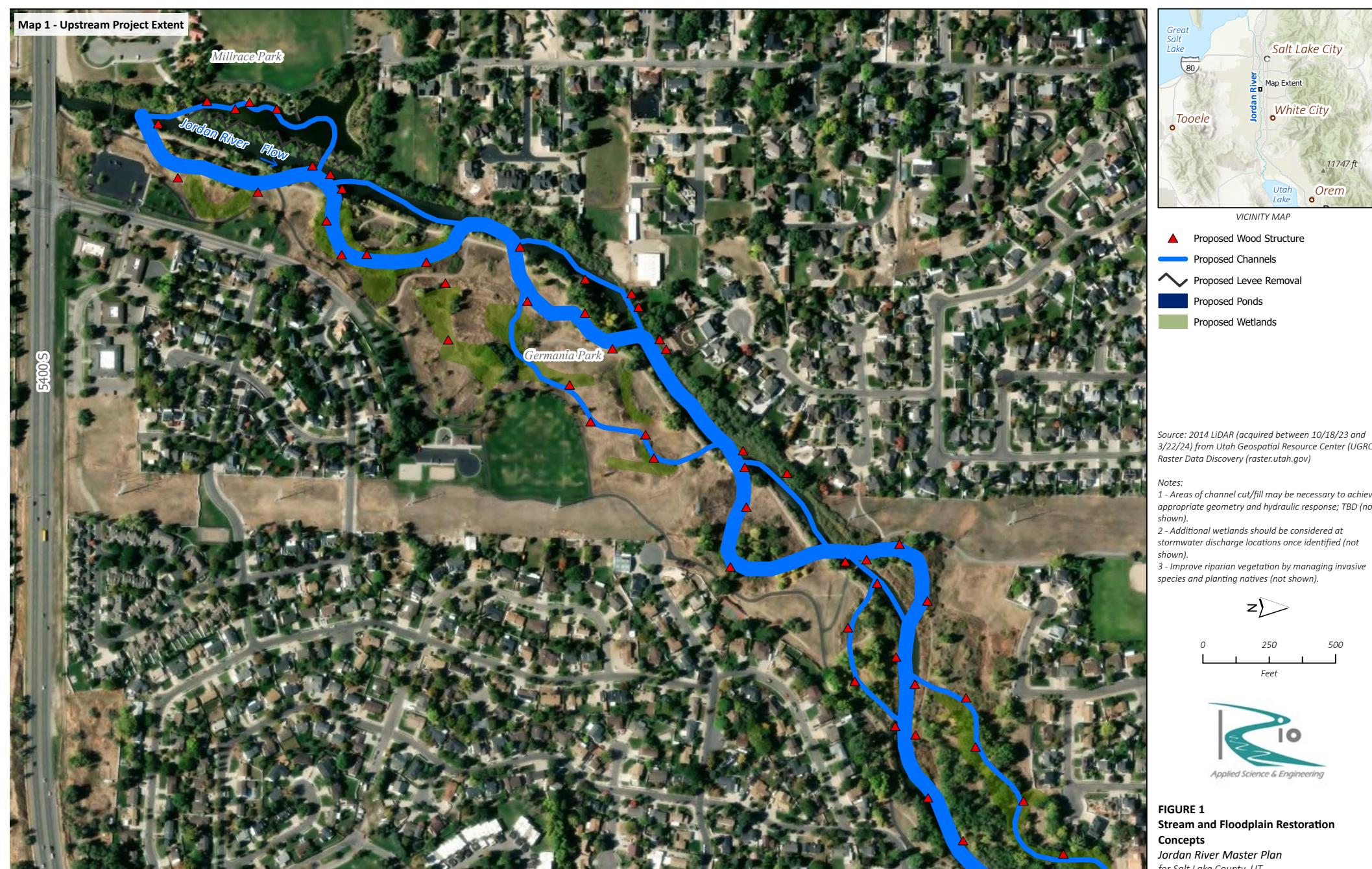
Relocate primary channel by reconnecting or constructing new meander bends.

Create or enhance back-bar and meander cut-off channels .

Connect floodplain areas where feasible, including options for oxbow ponds, wetlands, and other low areas.

Split flow into side channels and floodplain areas to dissipate stream energy and create managed, relatively safe public amenities.

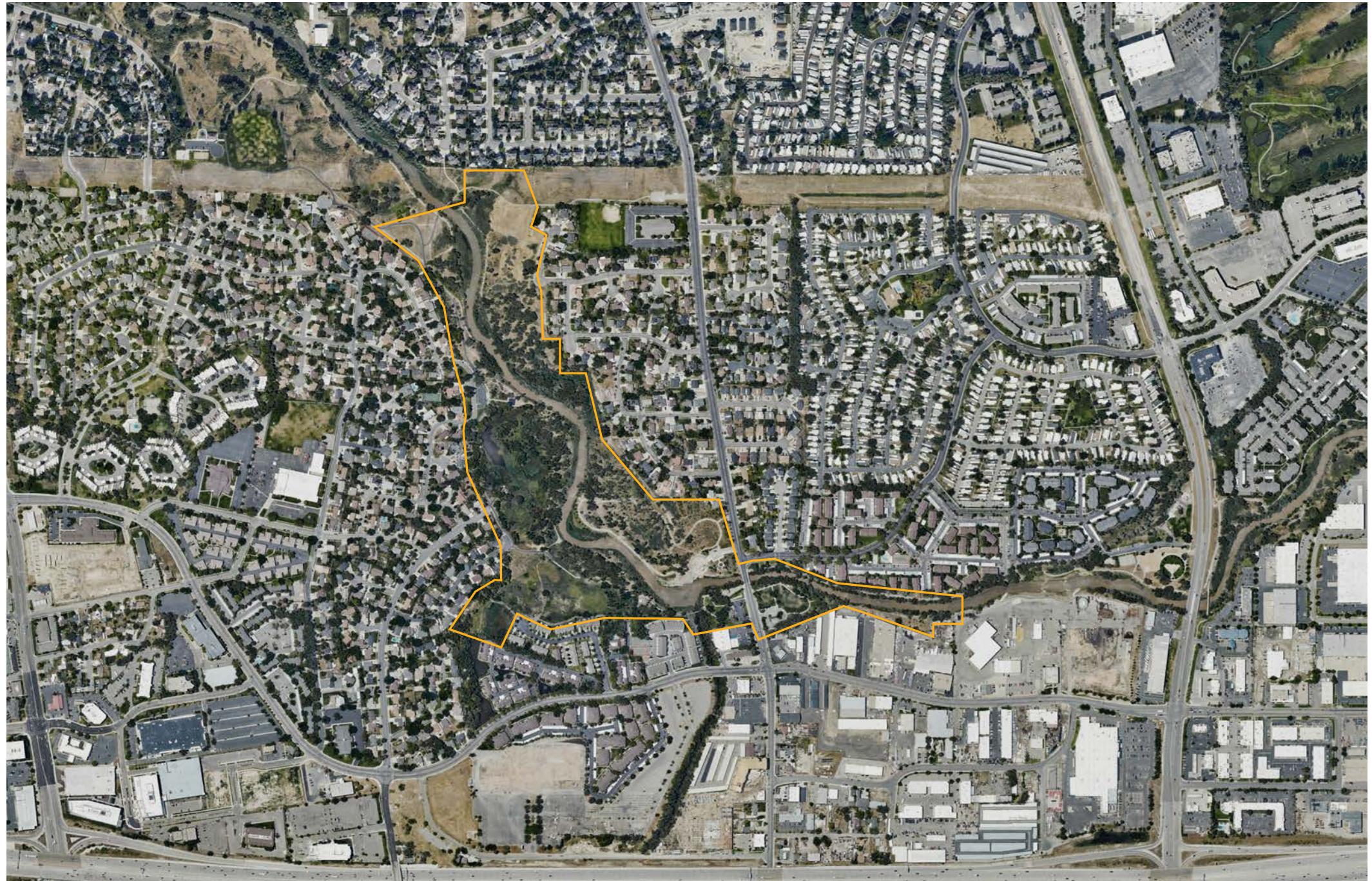
Improve stormwater pollution through green infrastructure.



* Note these are preliminary recommendations by hydrology consultant and have not been yet coordinated with the plan propositions.

Three Parks Confluence

Unifying Confluence Park,
Little Confluence Trailhead,
Arrowhead Park



SEGMENT 2 – EXISTING CONDITIONS

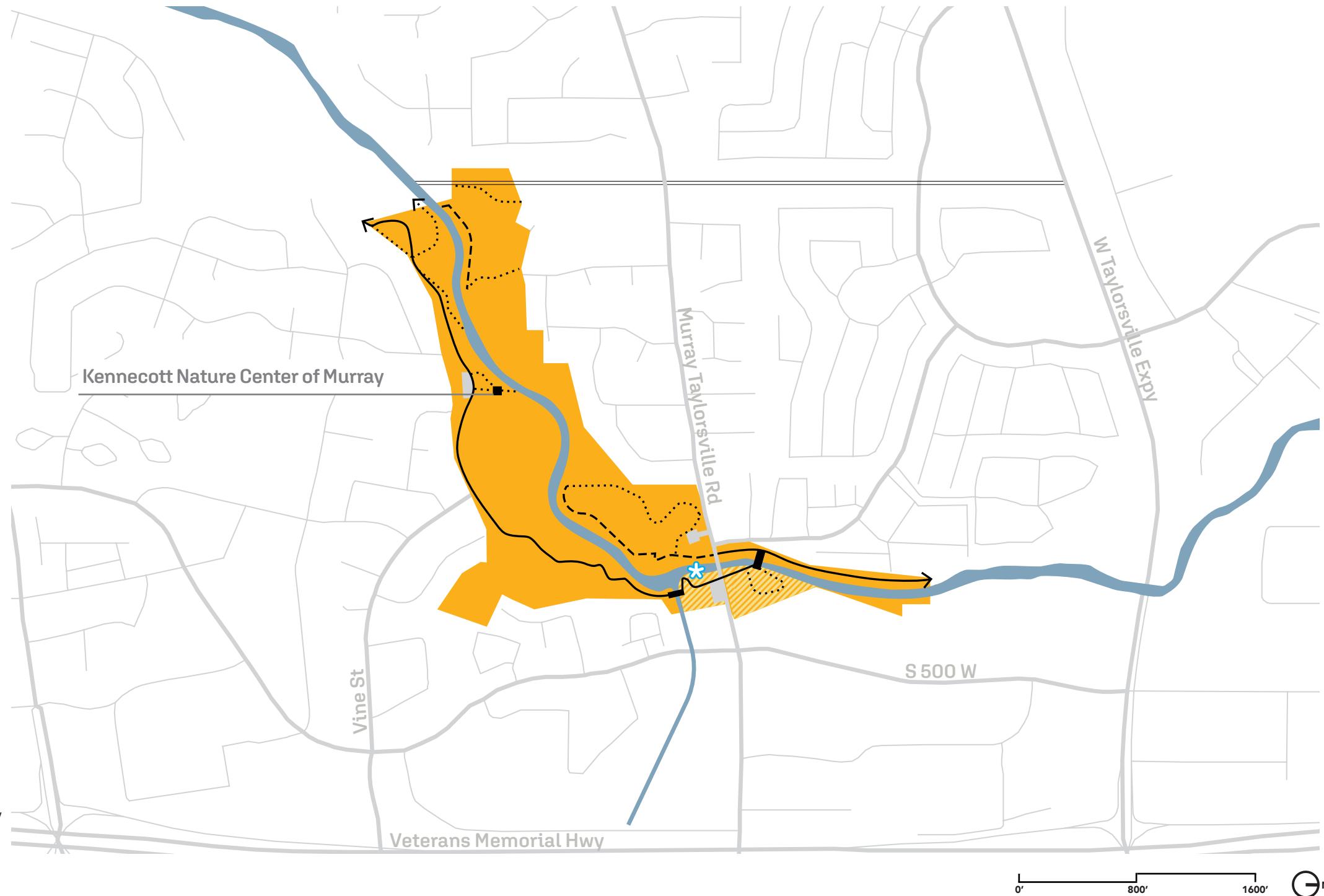
DRAFT-IN PROCESS

Three Parks Confluence

Unifying Confluence Park,
Little Confluence Trailhead,
Arrowhead Park

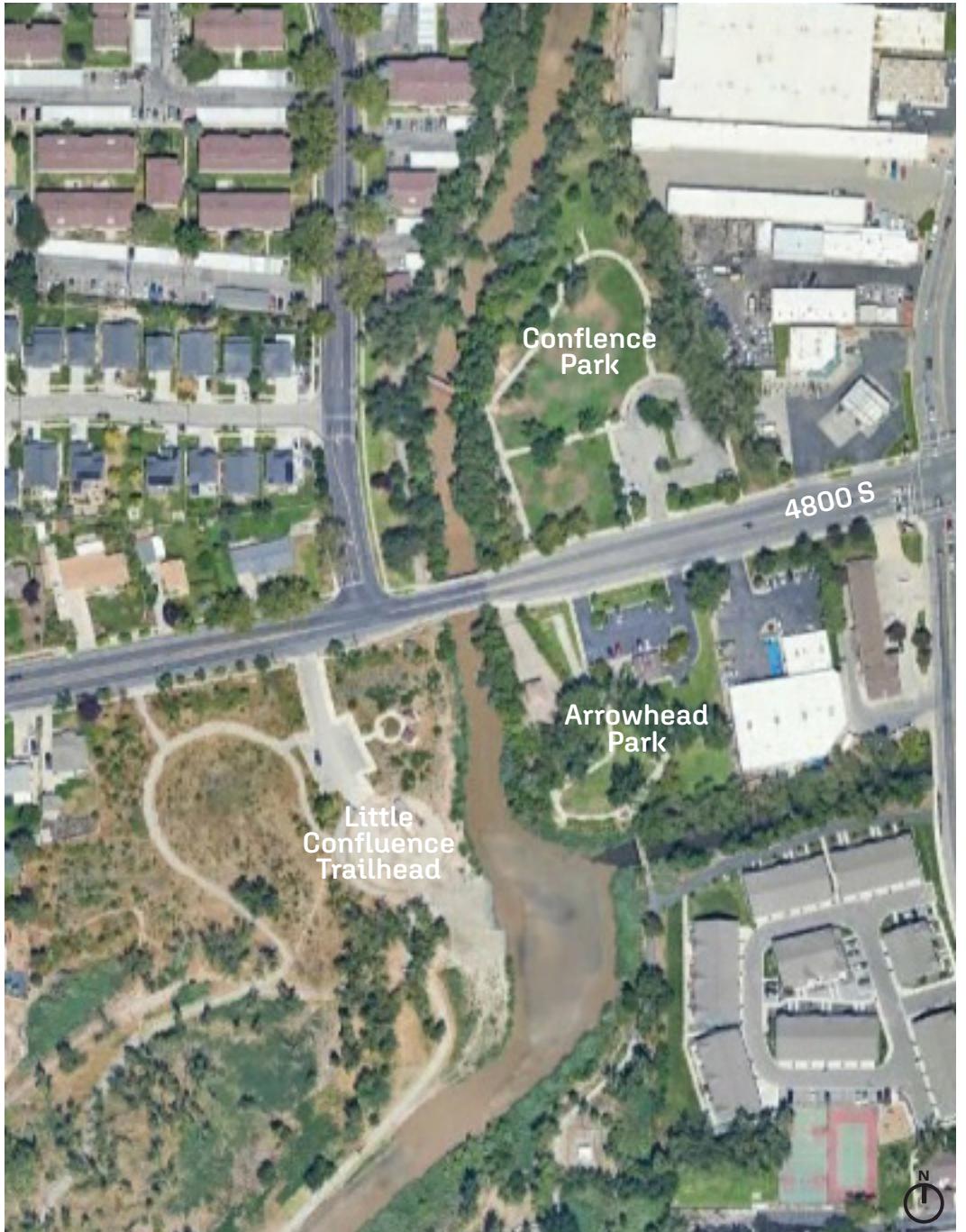
Legend

- Existing JRP Trail
- - - Undesignated Trail
- Soft Surface Trail
- Focus Area
- Existing Park
- Development Opportunity
- P Parking
- ✳ Boat Launch



SEGMENT 2 – EXISTING CONDITIONS

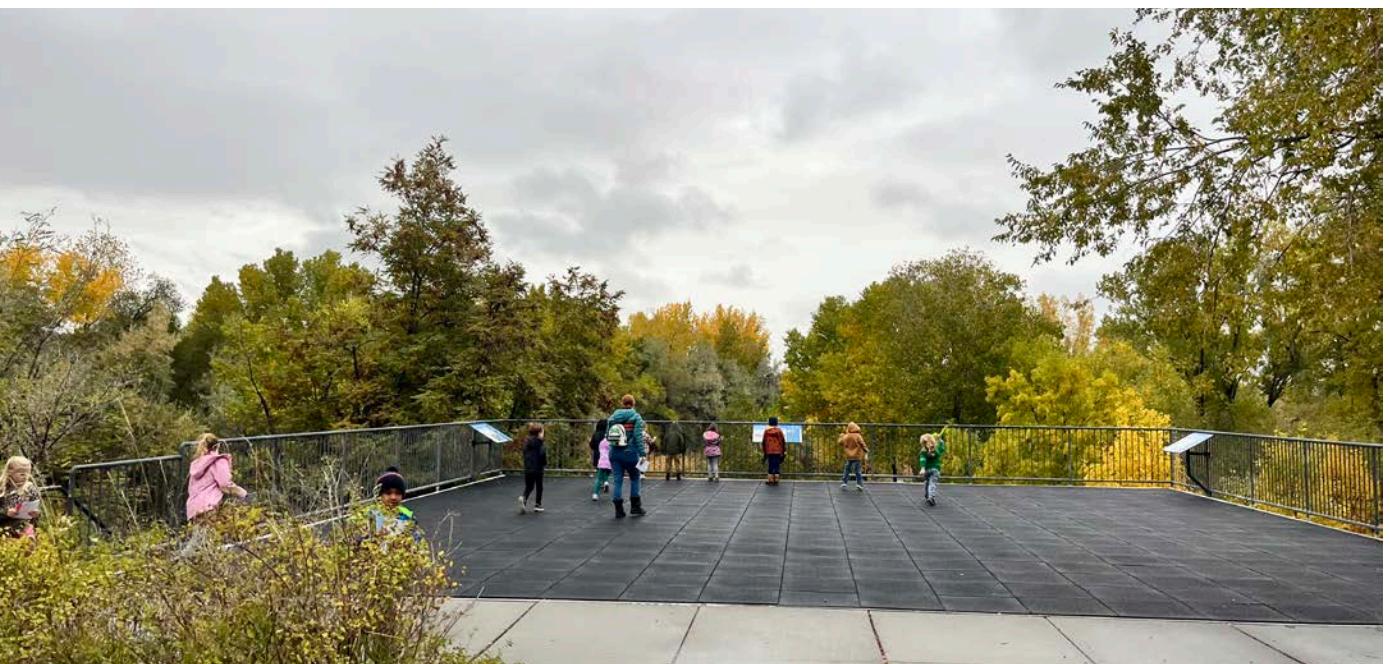
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Enlarged Aerial of Segment 5



Little Confluence Trailhead pavilions



Roof of Kennecott Nature Center of Murray

SEGMENT 2 – PRIMARY PROPOSITIONS

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Three Parks Confluence

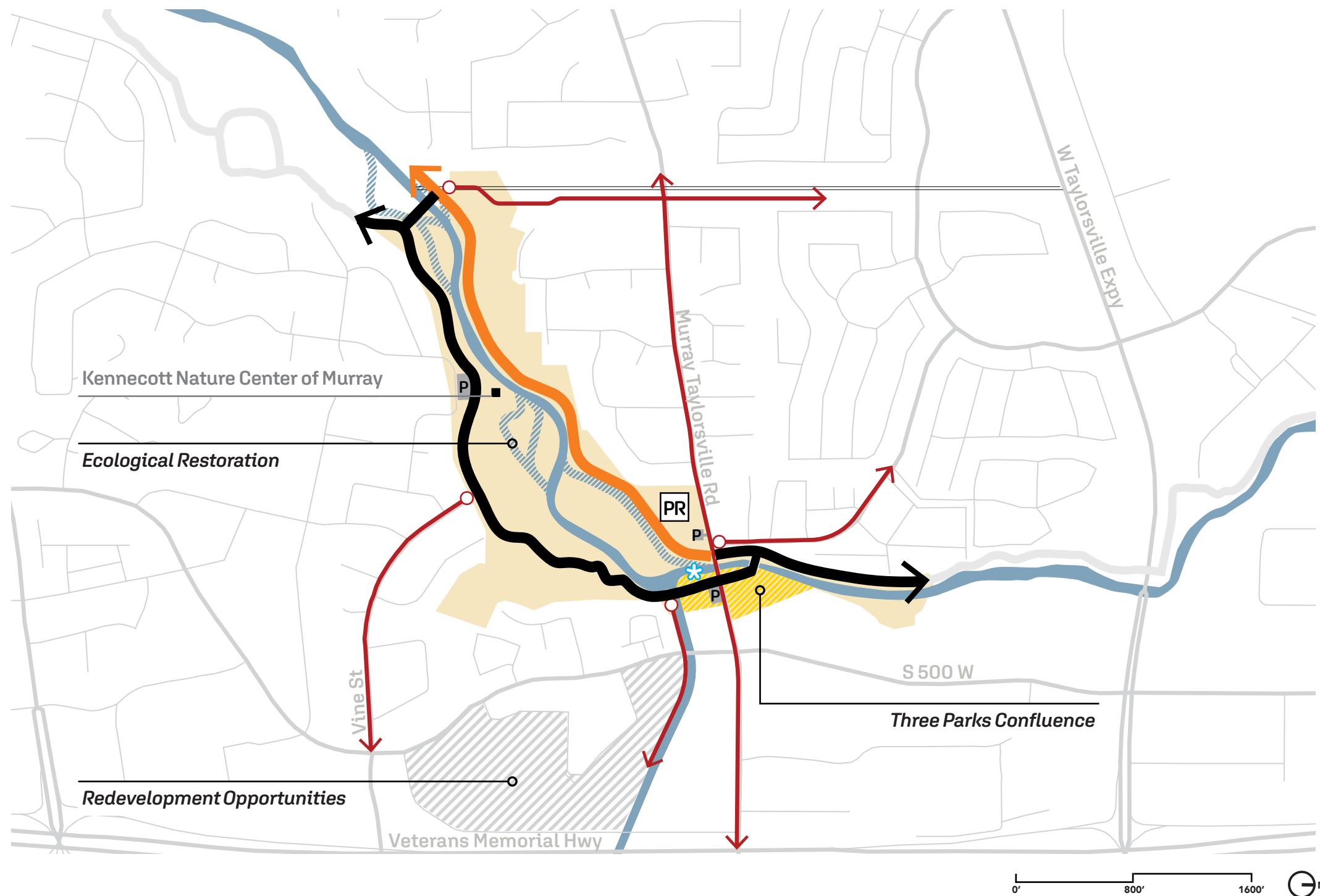
Unifying Confluence Park, Little Confluence Trailhead, Arrowhead Park

Primary Propositions

- Three Parks Confluence
- New Crossing (Bridge)
- Ecological Restoration
- Redevelopment Opportunities

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- PR Potential Program Area
- Redevelopment Opportunity
- P Parking
- Boat Launch





Poudre River Restoration, Greeley, CO



Banks of the Allier River

River Restoration Recommendations*

Create narrower but variable geometry to promote development of riffle pool morphology and periodic floodplain connection.

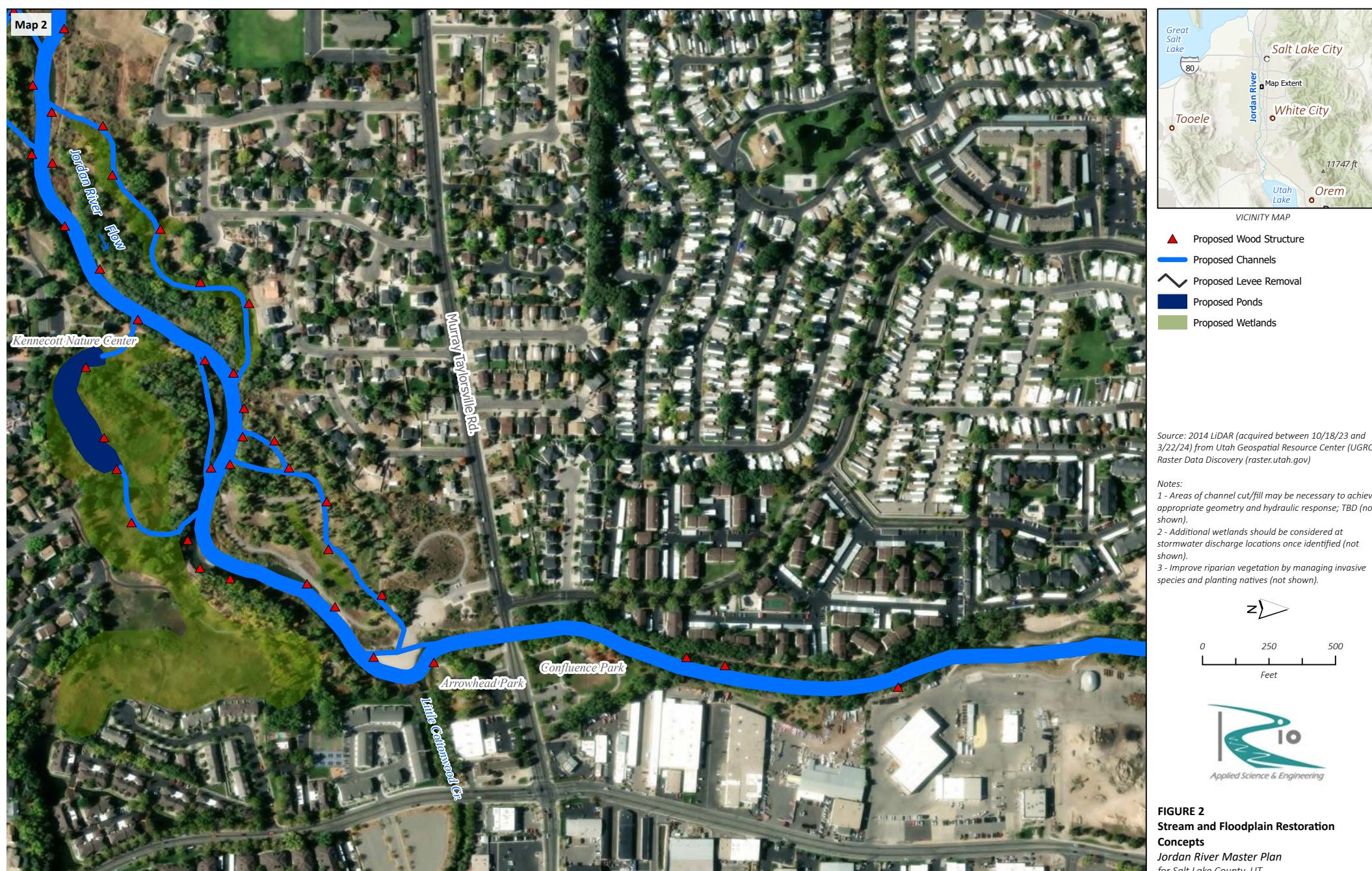
Relocate primary channel by reconnecting or constructing new meander bends.

Create or enhance back-bar and meander cut-off channels.

Connect floodplain areas where feasible, including options for oxbow ponds, wetlands, and other low areas.

Split flow into side channels and floodplain areas to dissipate stream energy and create managed, relatively safe public amenities.

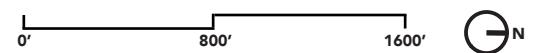
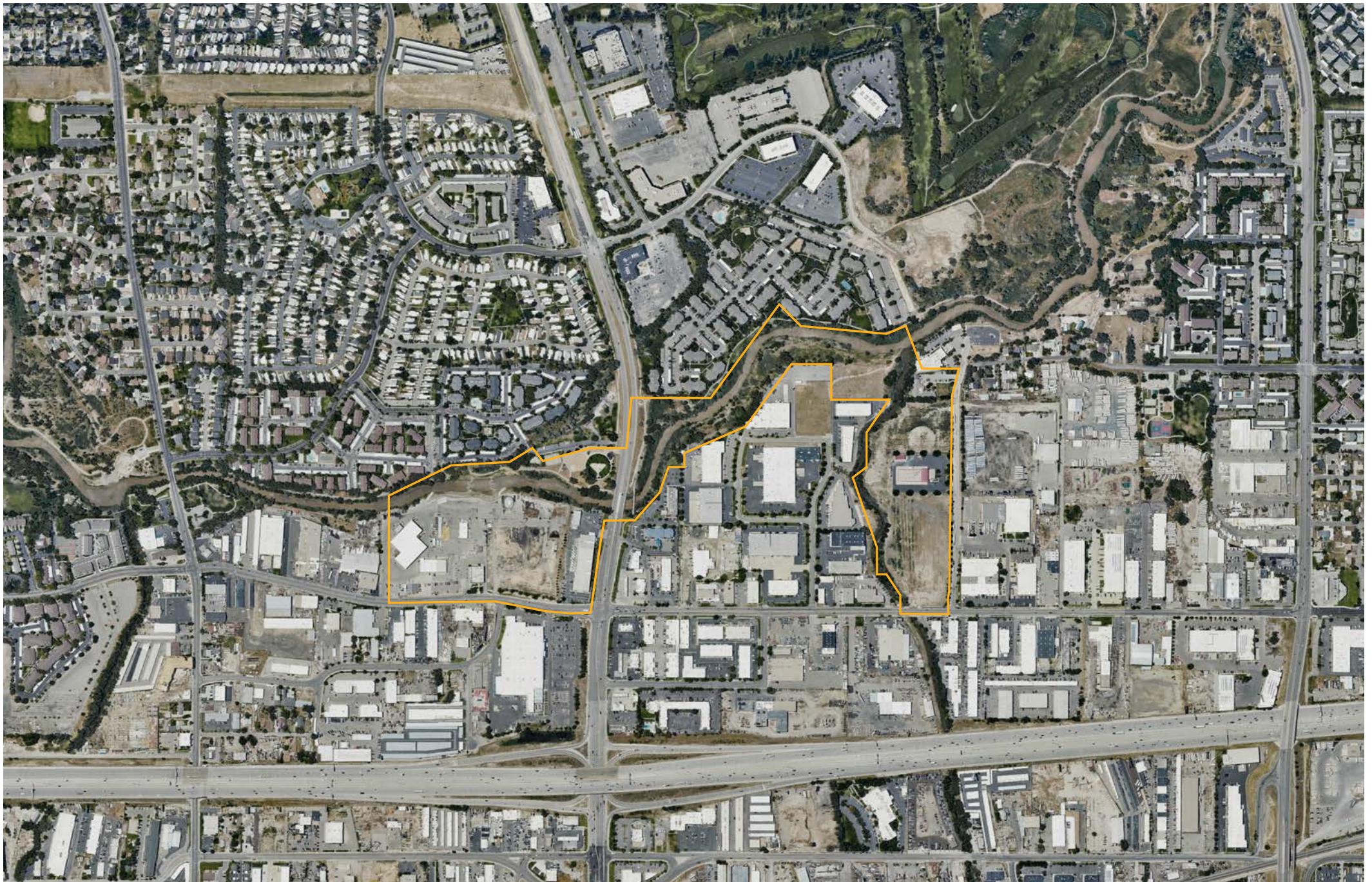
Improve stormwater pollution through green infrastructure.



* Note these are preliminary recommendations by hydrology consultant and have not been yet coordinated with the plan propositions.

Ecological Spine

Trail + habitat focus, limited but strategic redevelopment opportunities

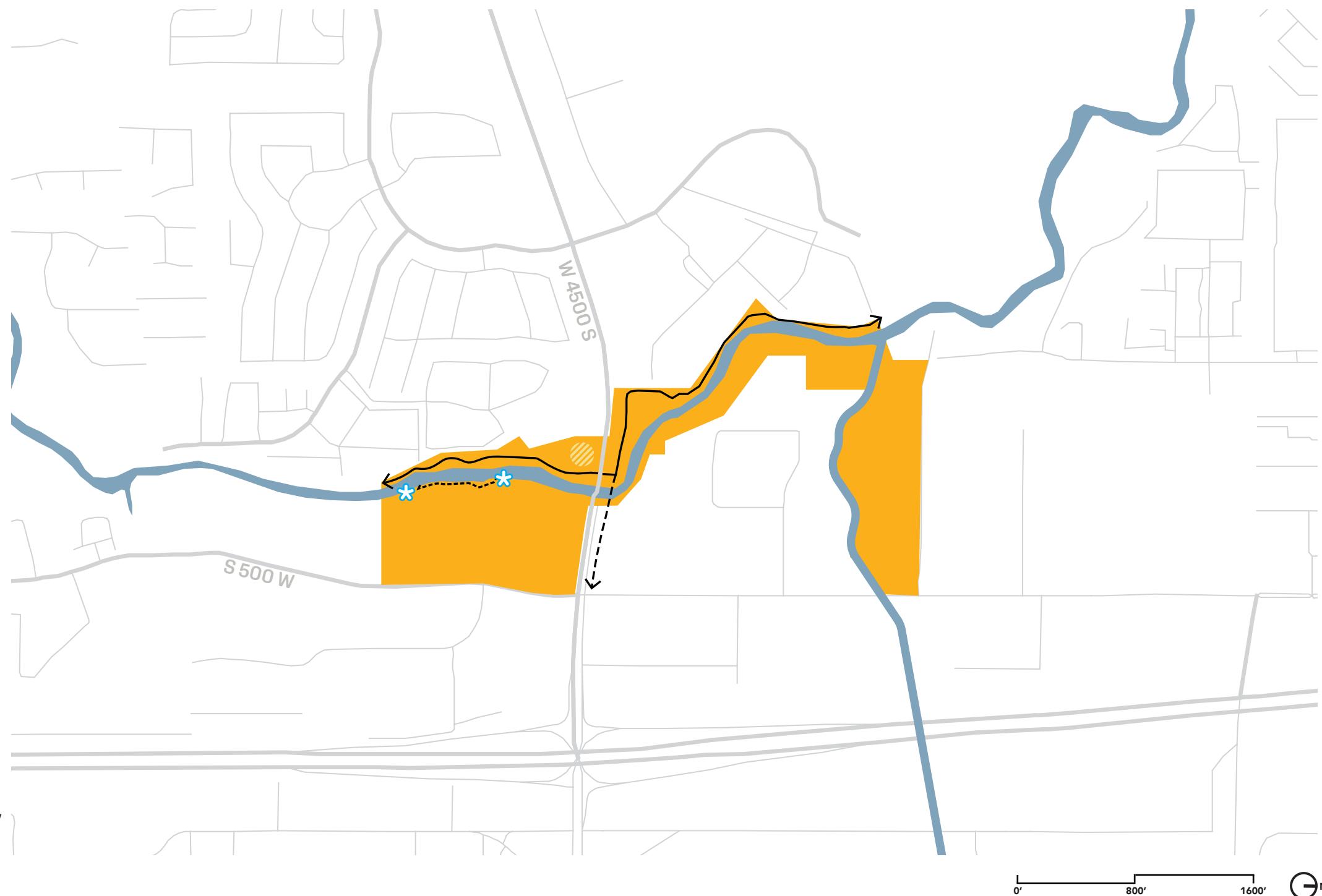


SEGMENT 3 – EXISTING CONDITIONS

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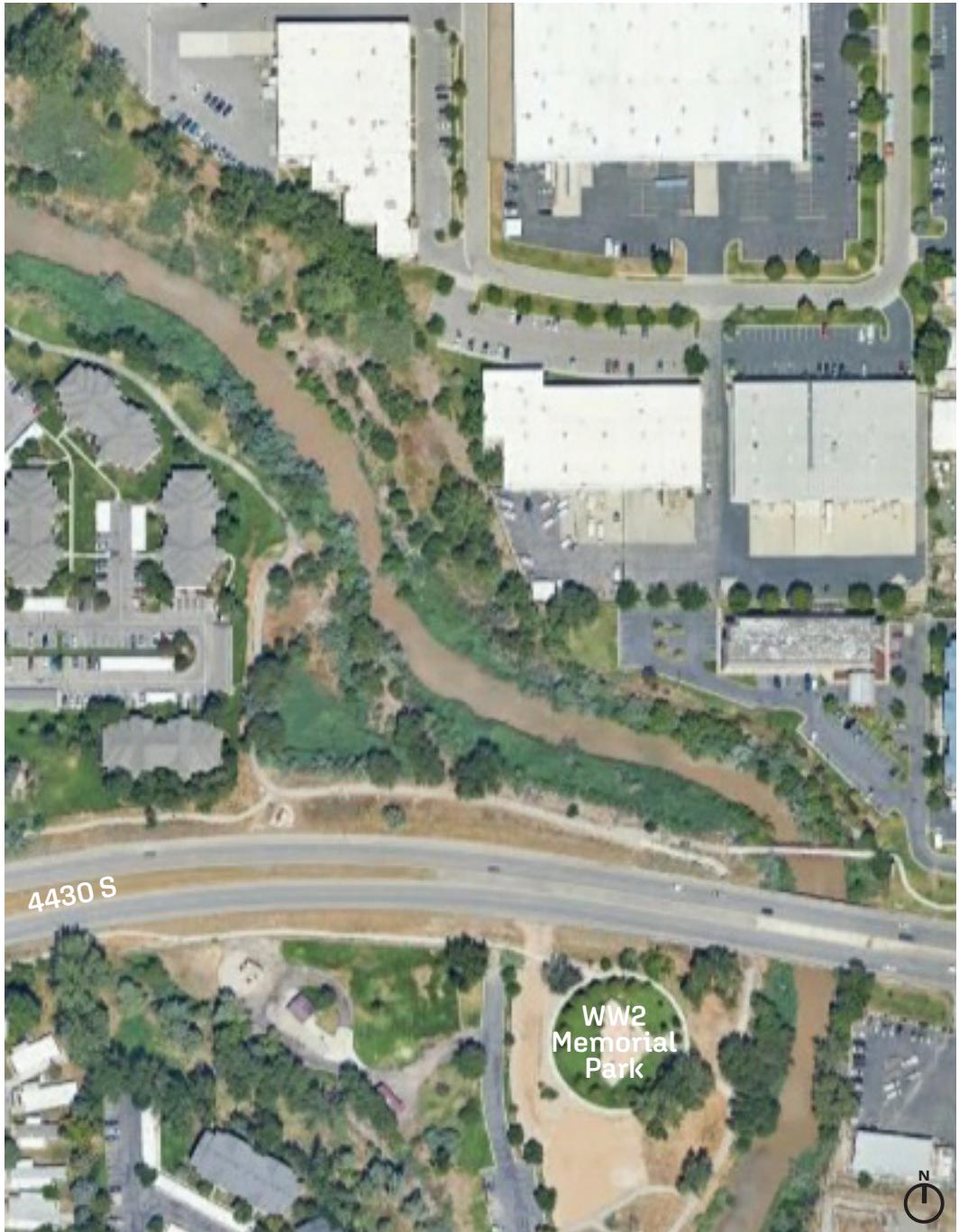
Ecological Spine

Trail + habitat focus, limited but strategic redevelopment opportunities



SEGMENT 3 – EXISTING CONDITIONS

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Enlarged Aerial of Segment 4



Residential complex along the JRP Trail on the north section of Segment 4



Limited ecological benefit along the JRP Trail on the south section of Segment 4

SEGMENT 3 – PRIMARY PROPOSITIONS

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Ecological Spine

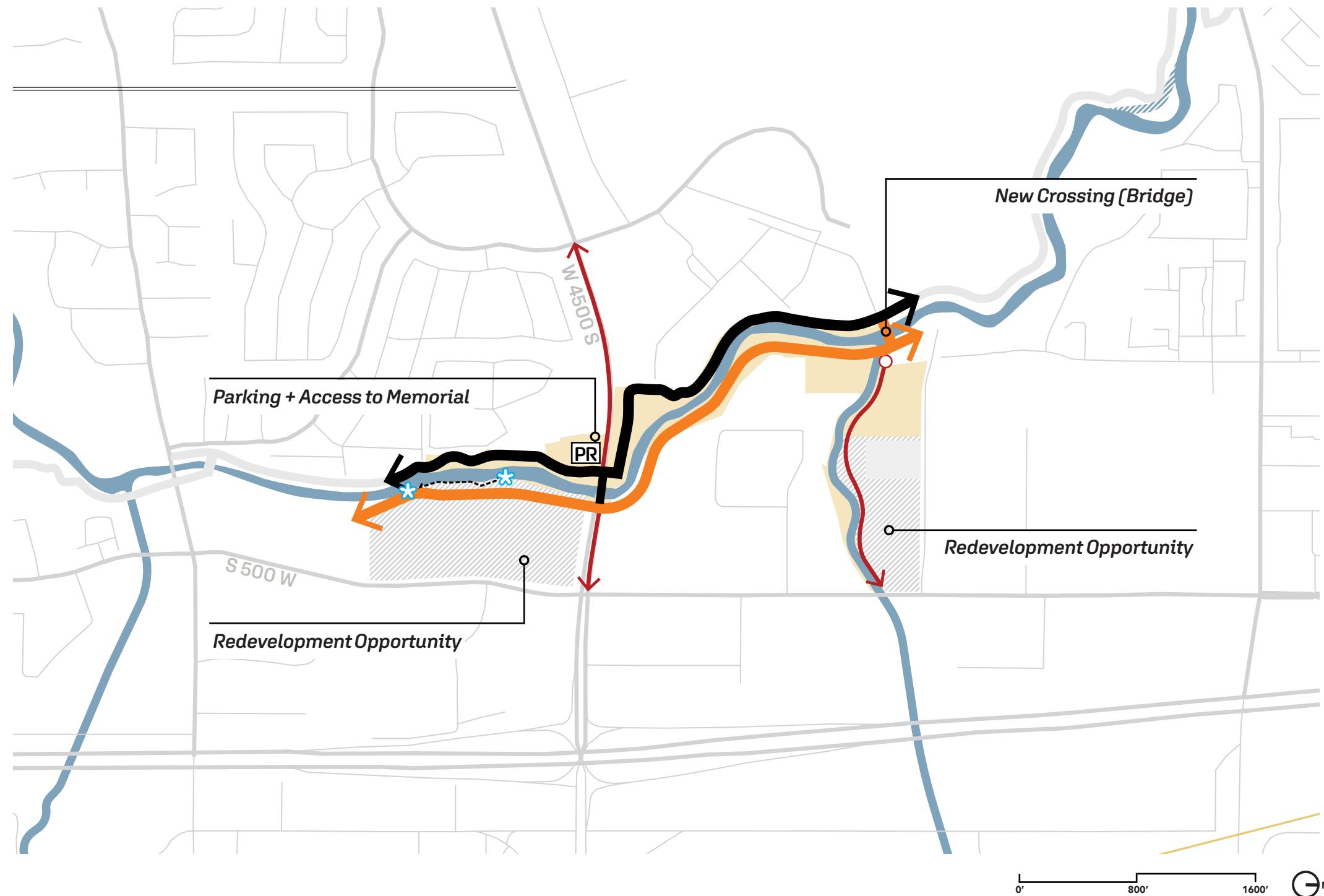
Trail + habitat focus, limited but strategic redevelopment opportunities

Primary Propositions

- Parking + Access to Memorial
- New Crossing (Bridge)
- Redevelopment Opportunities

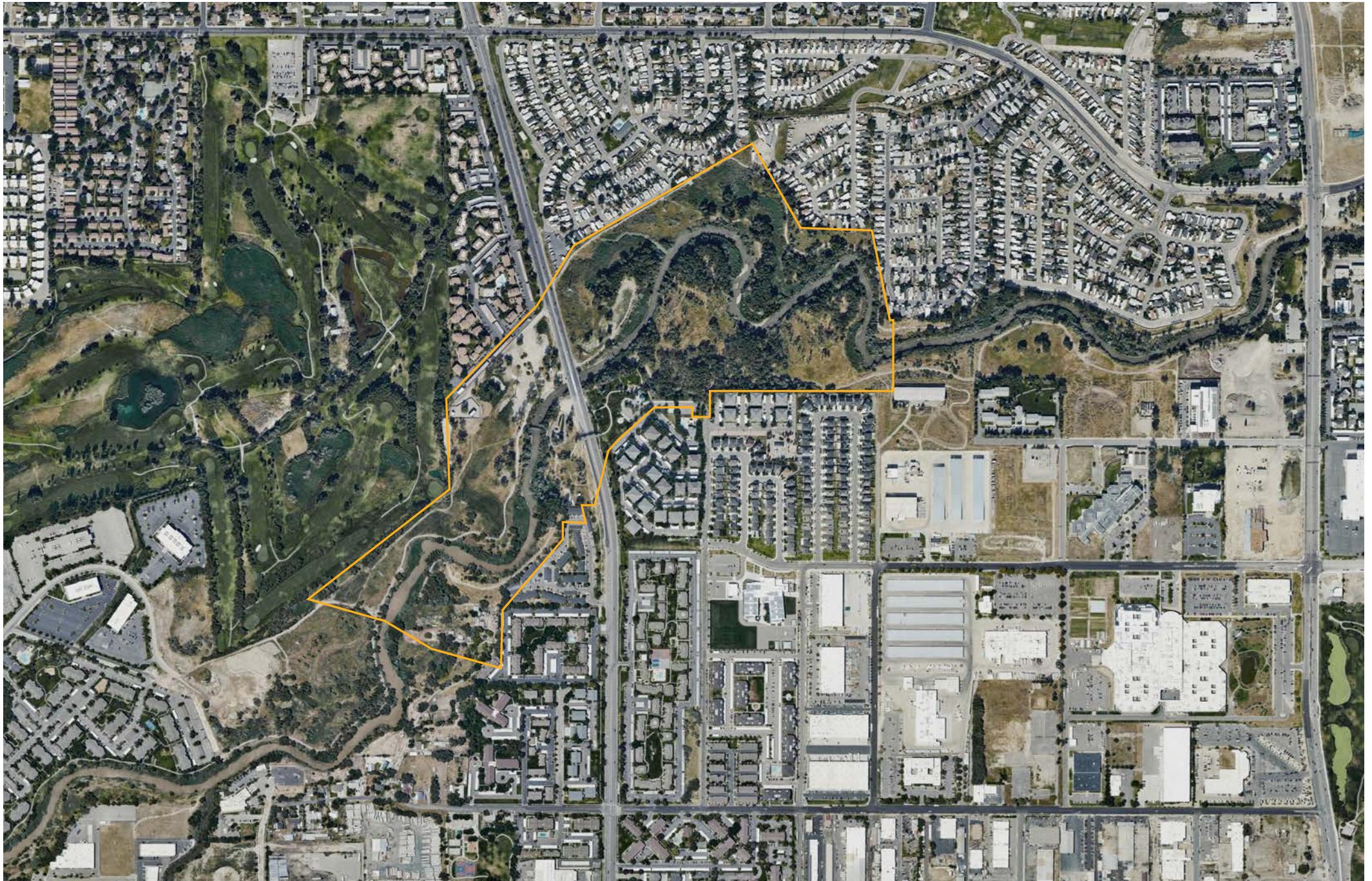
Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- PR Potential Program Area
- Redevelopment Opportunity
- P Parking
- Boat Launch



Four Corners Commons

Shared municipal park,
ecological expansion, public
services



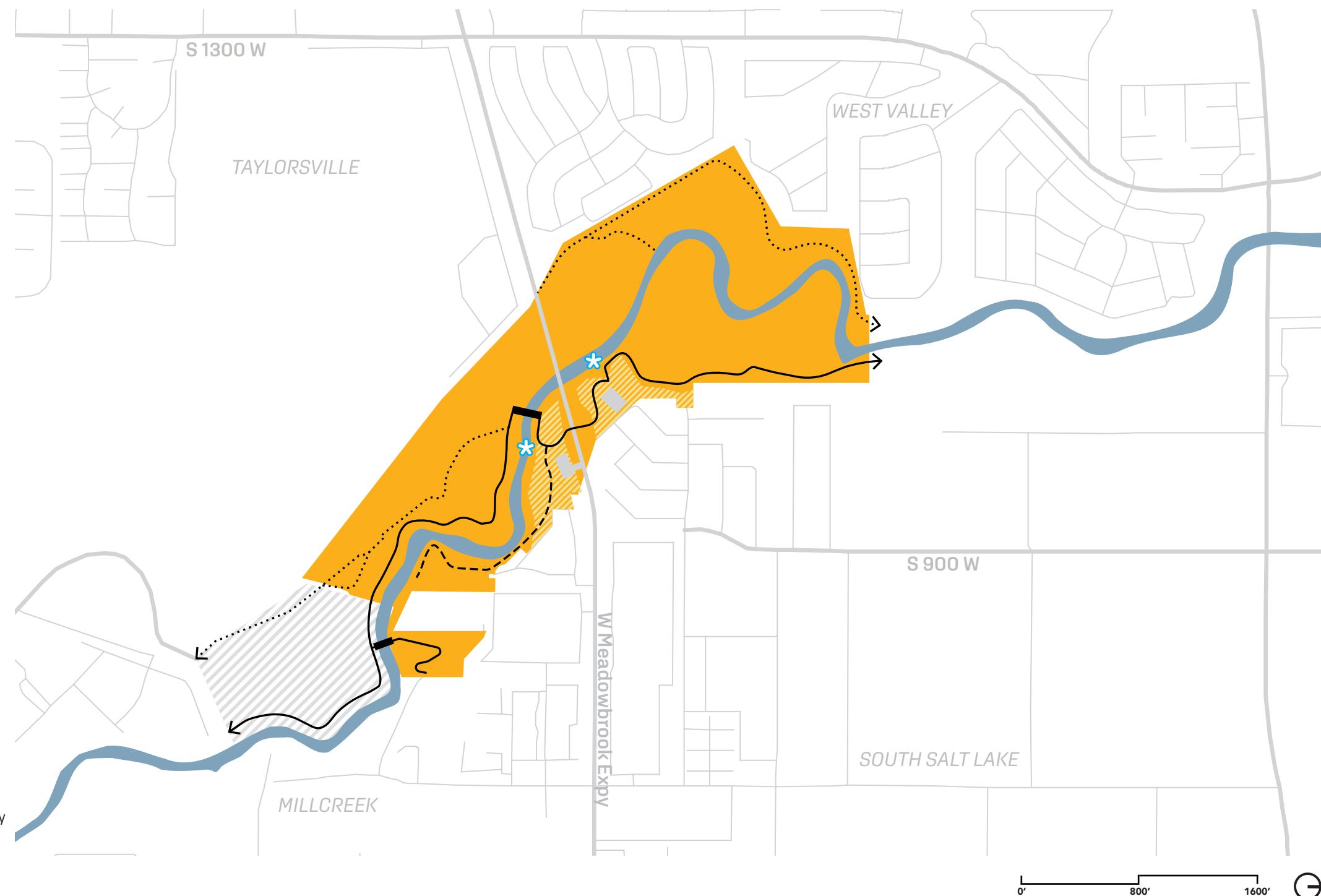
0' 800' 1600' 

SEGMENT 4 – EXISTING CONDITIONS

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Four Corners Commons

Shared municipal park,
ecological expansion, public
services



PRIORITY PROJECT – EXISTING CONDITIONS

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Expand Identity of park to create a Neighborhood Destination Ecological Park



Entering General Holm Park on JRP Trail



Existing Picnic Areas in Millcreek Trailhead on JRP Trail

Four Corners**Commons**

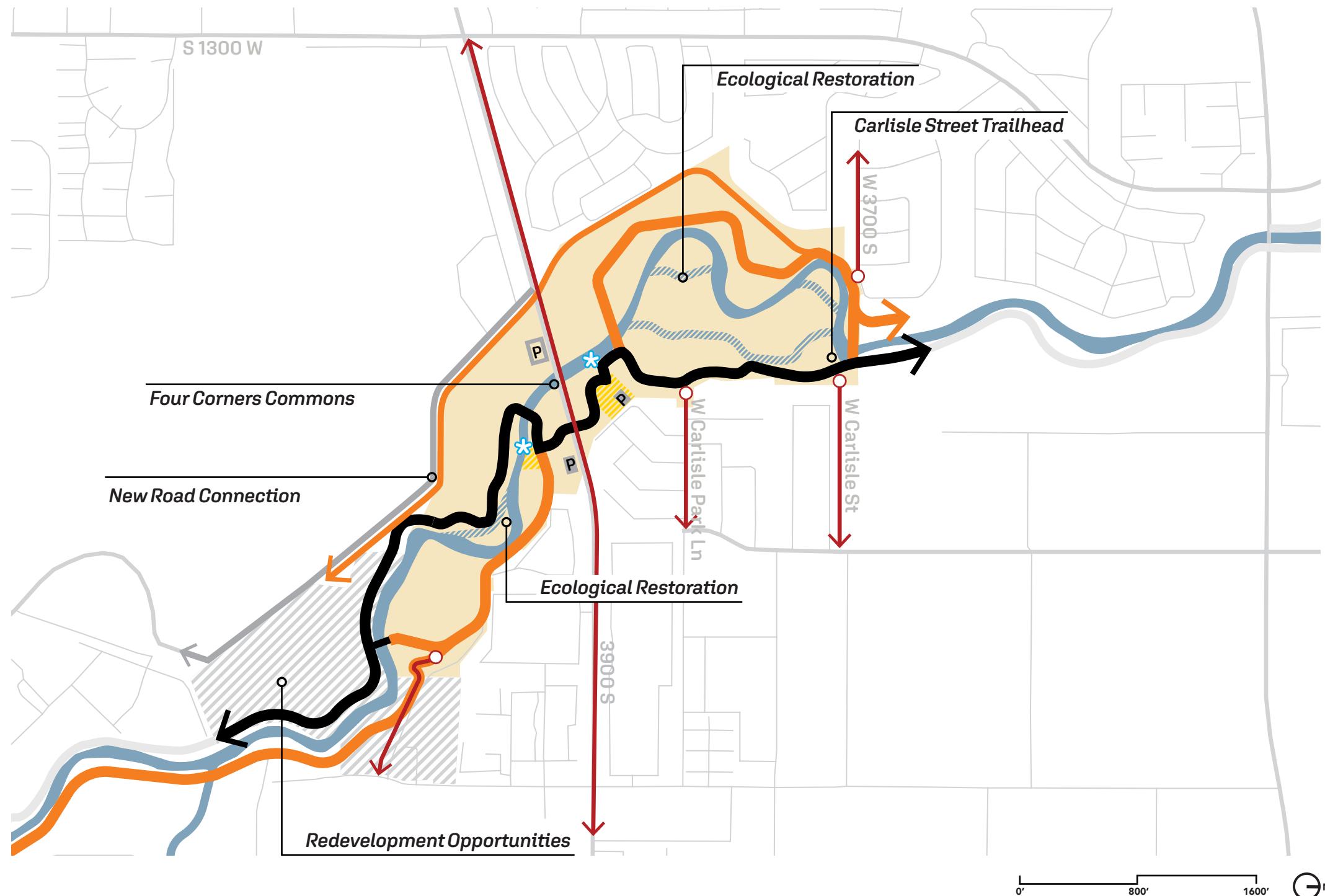
Shared municipal park, ecological expansion, public services

Primary Propositions

- Four Corners Commons
- New Road Connection
- Carlisle Street Trailhead
- Ecological Restoration
- Redevelopment Opportunities

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- PR Potential Program Area
- Redevelopment Opportunity
- P Parking
- Boat Launch

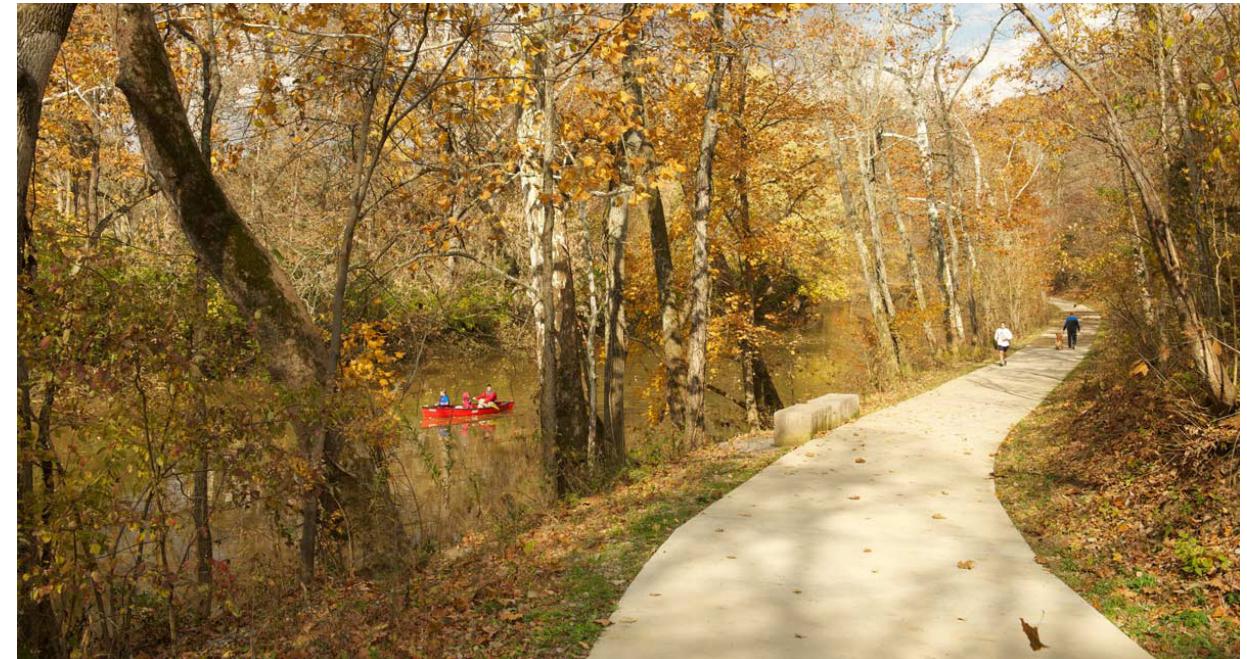


SEGMENT 4 – FOUR CORNERS COMMONS MULTIPLE, CONNECTED TRAIL CIRCUITS

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Development Bank of the Meurthe, France



The Parklands of Floyds Fork, Louisville

SEGMENT 4 – FOUR CORNERS COMMONS
IMPROVED WATER ACCESS + RIVER RESTORATION

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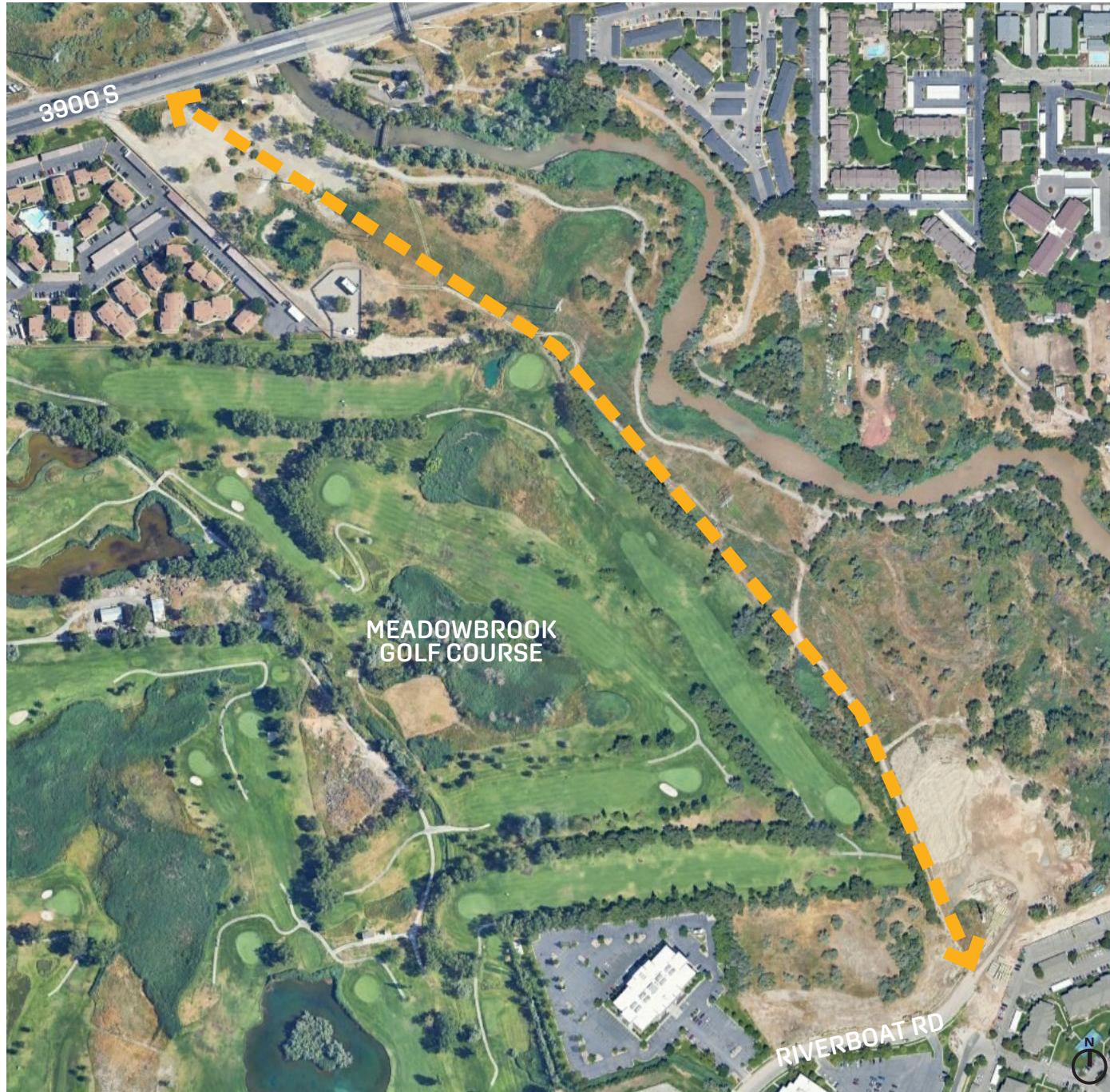
The Parklands of Floyds Fork, Louisville



Development Bank of the Meurthe, France

SEGMENT 4 – NEW ROAD CONNECTION

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Enlarged aerial of Segment 3B along Meadow Brook Golf Course



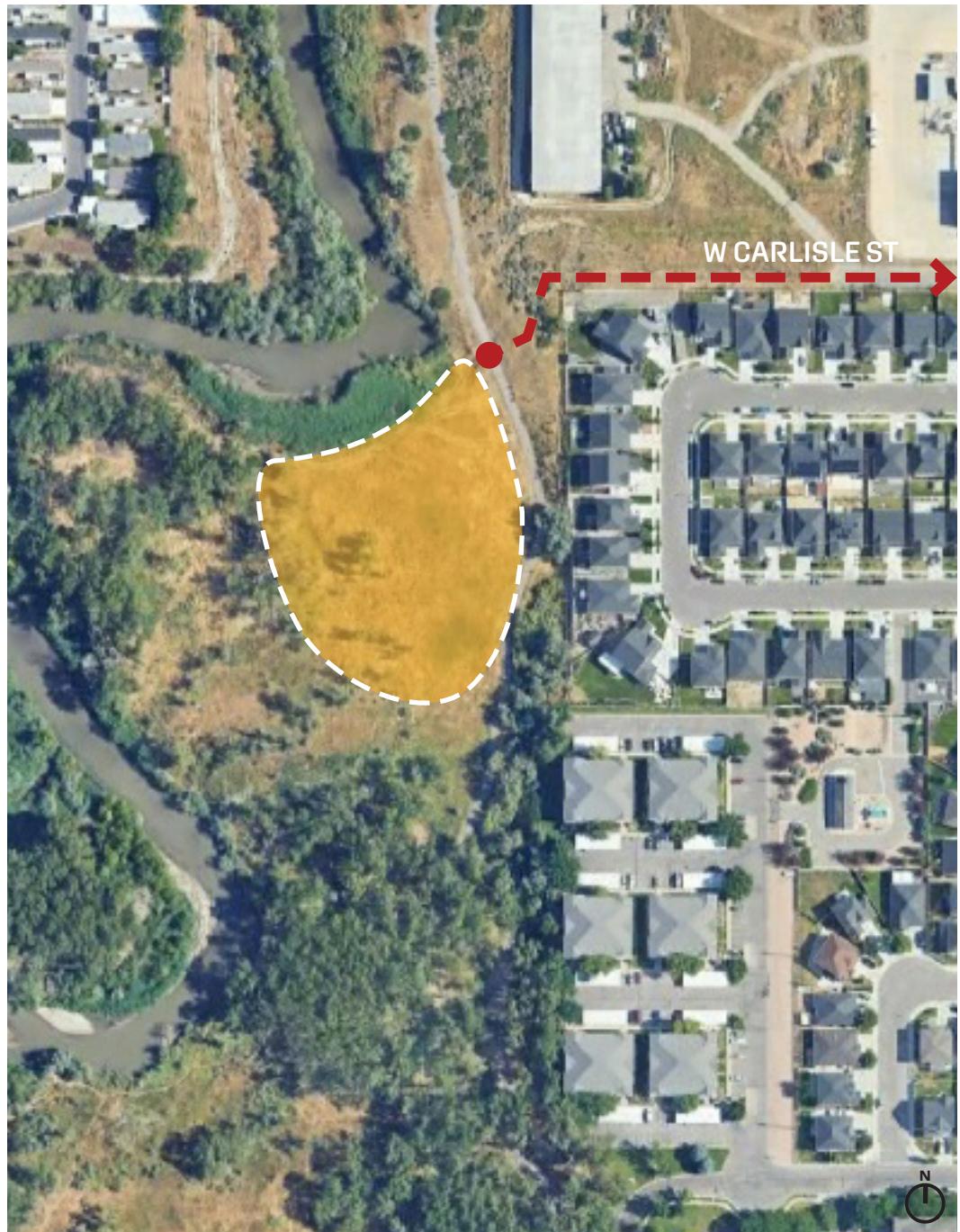
Aerial view looking north towards 3900 S



Aerial view looking south towards Riverboat Rd

SEGMENT 4 – CARLISLE STREET TRAILHEAD PARK

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Enlarged Aerial of Segment 3B



Open Area Along JRP Trail



View looking east from JRP Trail towards Carlisle Street terminus

River Restoration Recommendations*

Create narrower but variable geometry to promote development of riffle pool morphology and periodic floodplain connection.

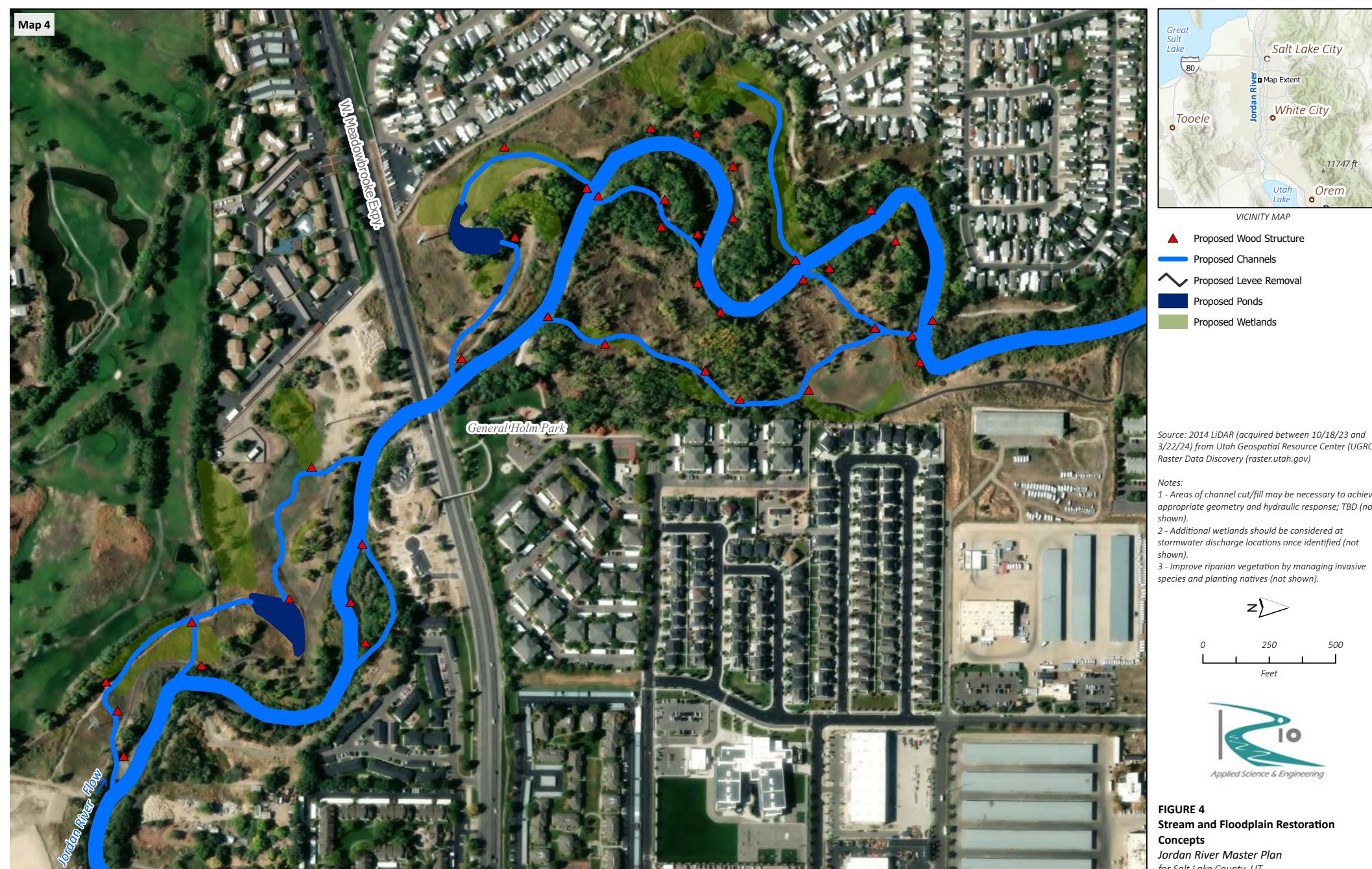
Relocate primary channel by reconnecting or constructing new meander bends.

Create or enhance back-bar and meander cut-off channels.

Connect floodplain areas where feasible, including options for oxbow ponds, wetlands, and other low areas.

Split flow into side channels and floodplain areas to dissipate stream energy and create managed, relatively safe public amenities.

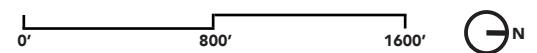
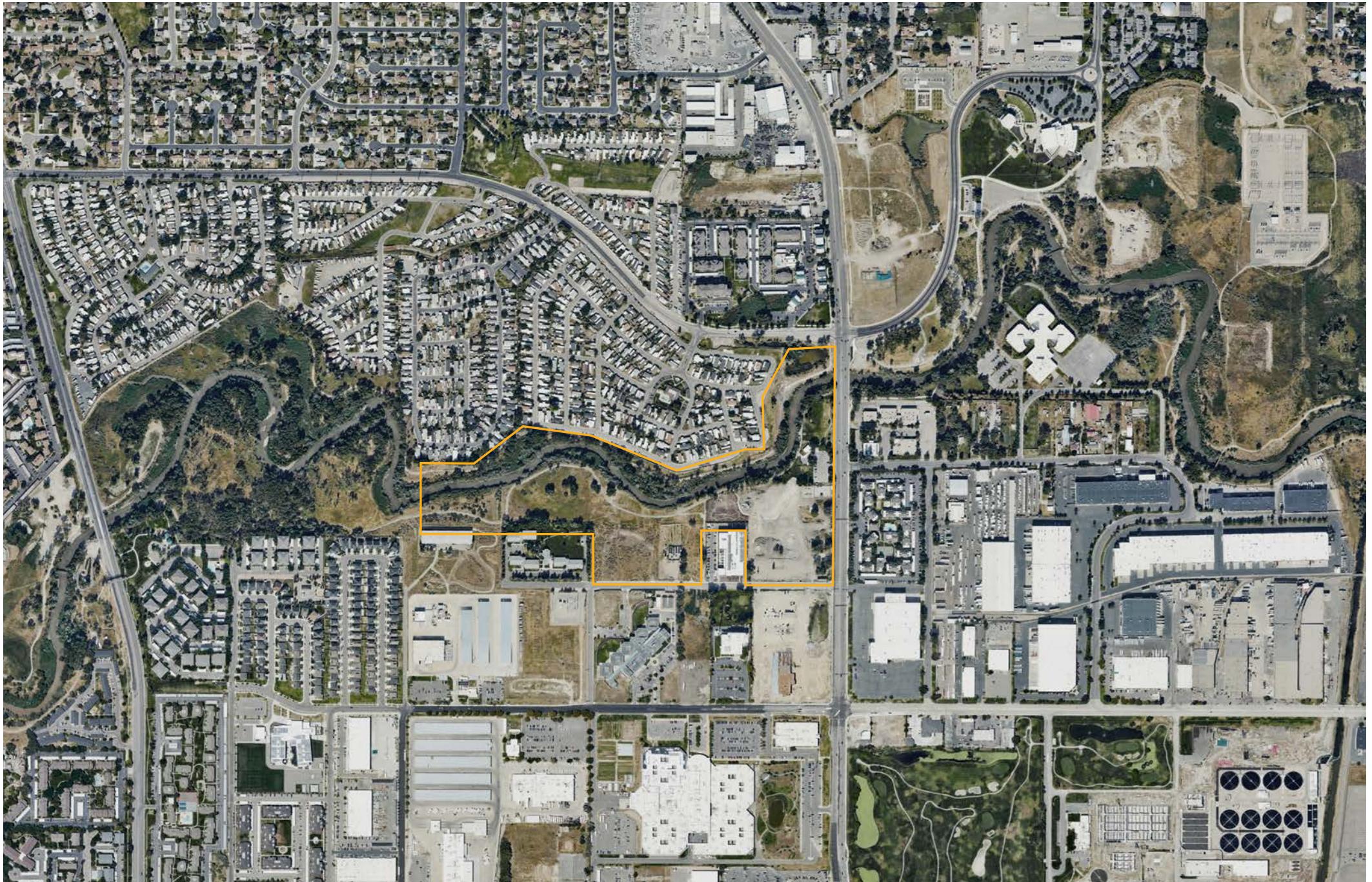
Improve stormwater pollution through green infrastructure.



* Note these are preliminary recommendations by hydrology consultant and have not been yet coordinated with the plan propositions.

Tracy Aviary Area

Safety improvements
and access point, mutual
improvements for Nature
Center and JRRA users



SEGMENT 5 – EXISTING CONDITIONS

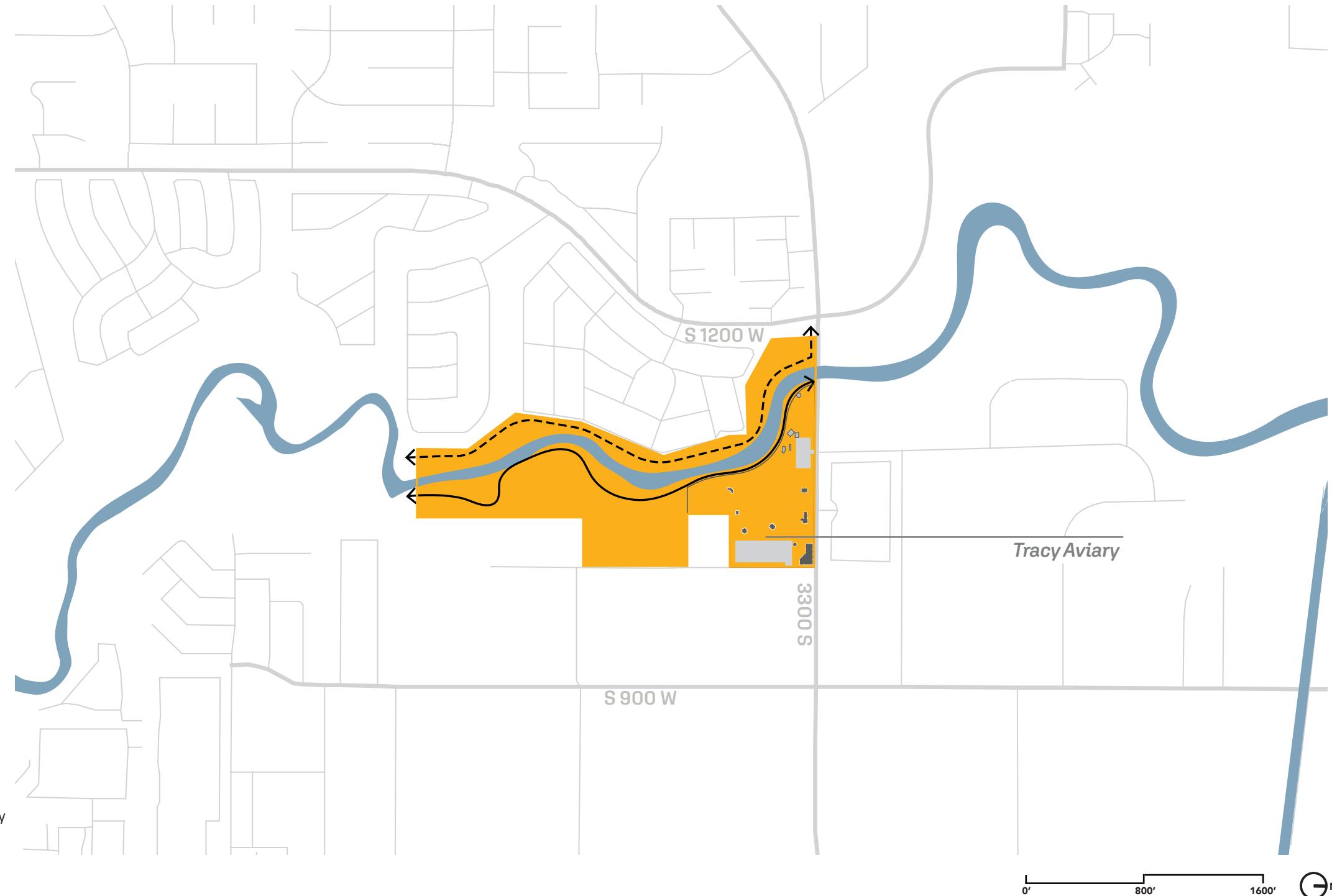
DRAFT-IN PROCESS

Tracy Aviary Area

Safety improvements and access point, mutual improvements for Nature Center and JRRA users

Legend

- Existing JRP Trail
- - - Undesignated Trail
- · · Soft Surface Trail
- Focus Area
- Existing Park
- Development Opportunity
- P Parking
- ✳ Boat Launch



SEGMENT 5 – PRIMARY PROPOSITIONS

DRAFT-IN PROCESS

Tracy Aviary Area

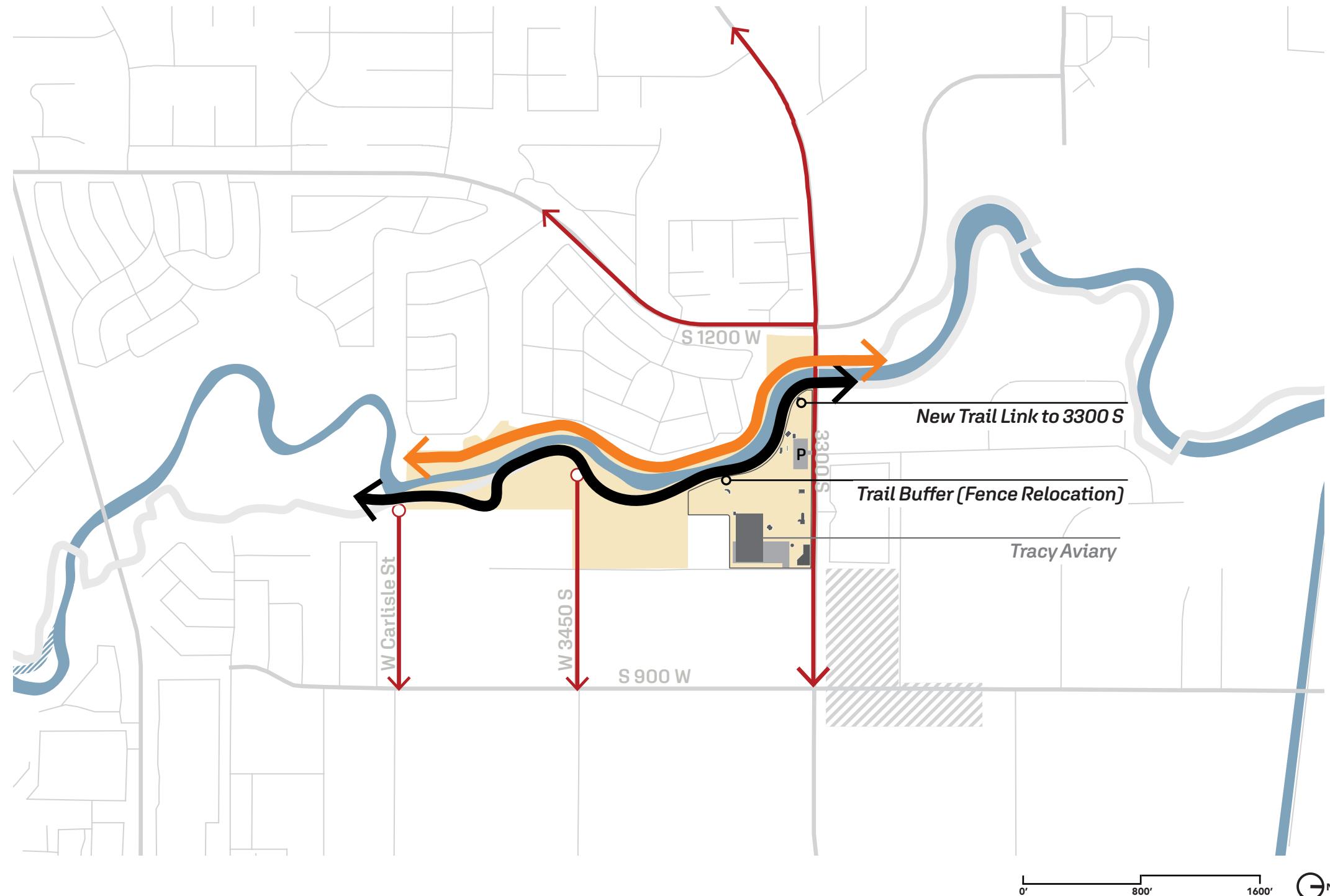
Safety improvements and access point, mutual improvements for Nature Center and JRRA users

Primary Propositions

- New Trail Link to 3300 S
- Trail Buffer (Fence Relocation)

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- PR Potential Program Area
- Redevelopment Opportunity
- P Parking
- Boat Launch

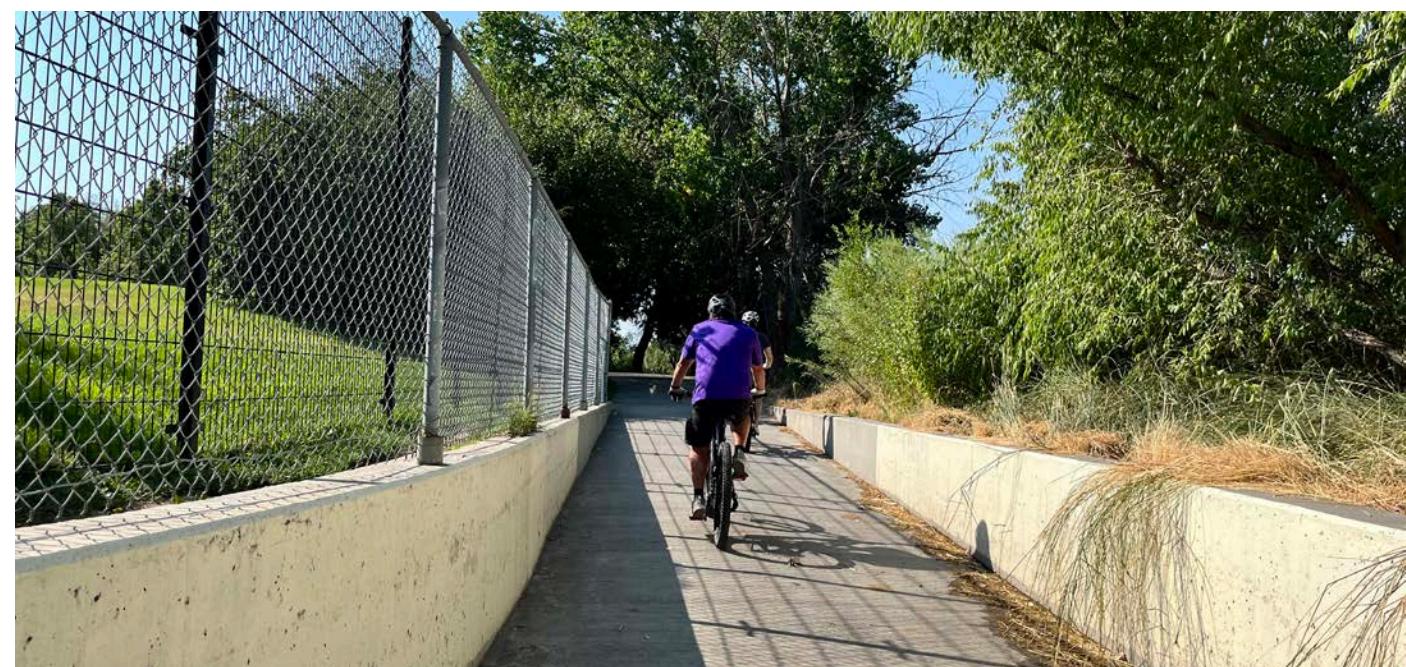


SEGMENT 5 – TRAIL LINK TO 3300 S

DRAFT-IN PROCESS

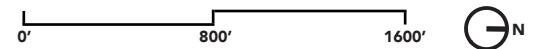
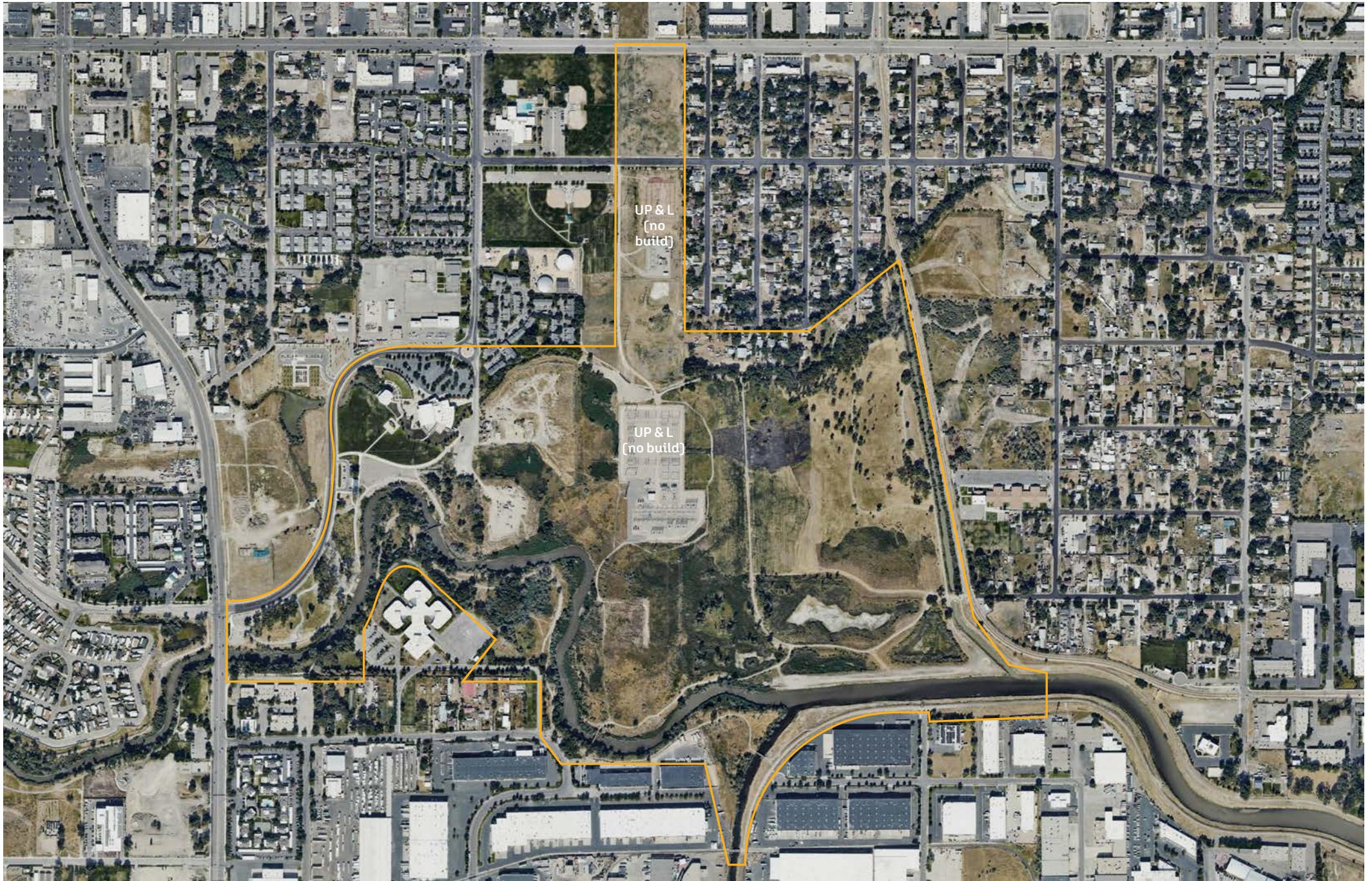


Enlarged aerial of trail along Tracy Aviary



Redwood Destination + Oxbow Transformation

Regional county park, ecological restoration, ecological enhancements, redevelopment opportunities

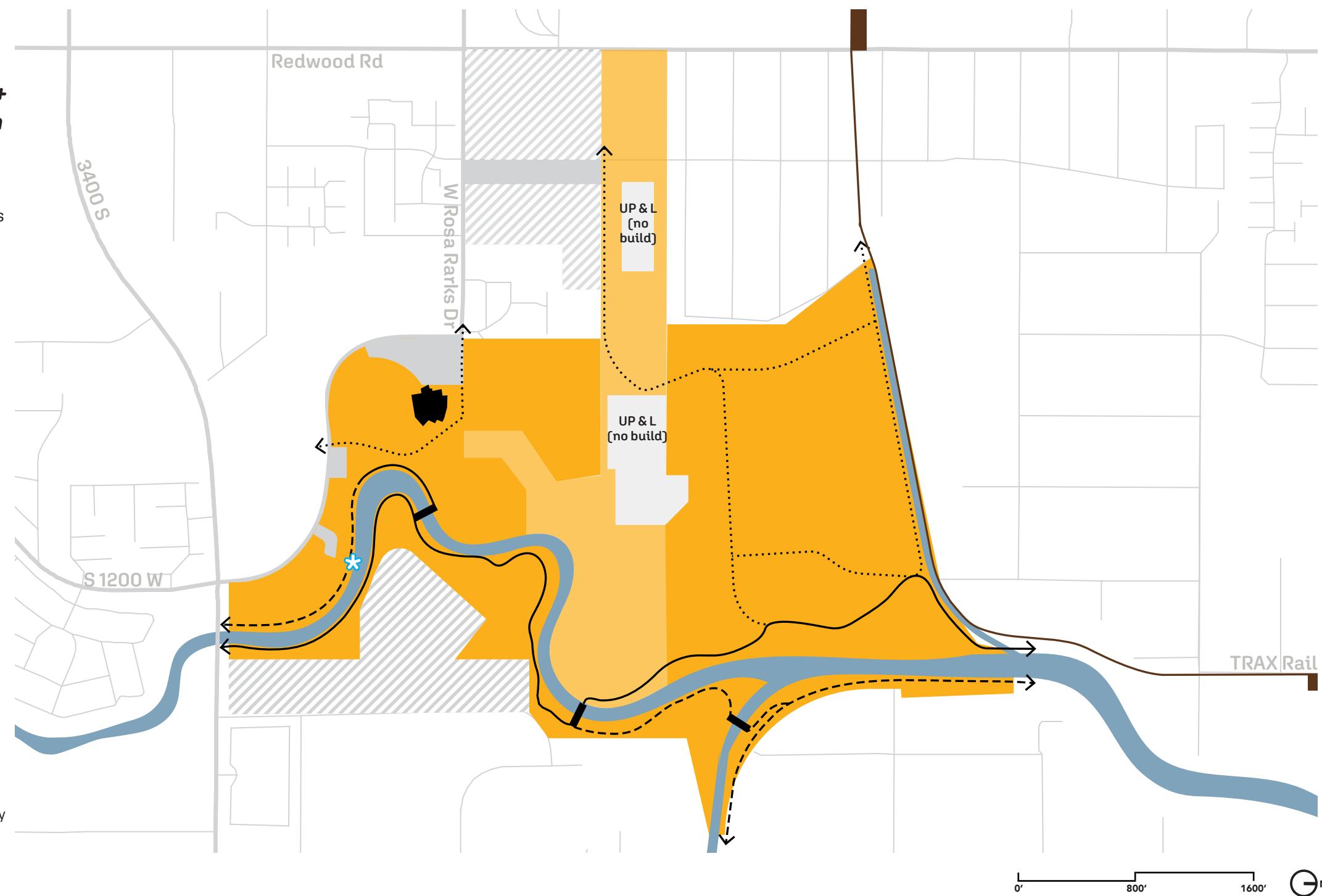


Redwood Destination + Oxbow Transformation

Regional county park,
ecological restoration,
ecological enhancements,
redevelopment opportunities

Legend

- Existing JRP Trail
- - - Undesignated Trail
- Soft Surface Trail
- Orange Focus Area
- Yellow Existing Park
- Gray Development Opportunity
- P Parking
- Blue Boat Launch



SEGMENT 6 – EXISTING CONDITIONS

DRAFT-IN PROCESS



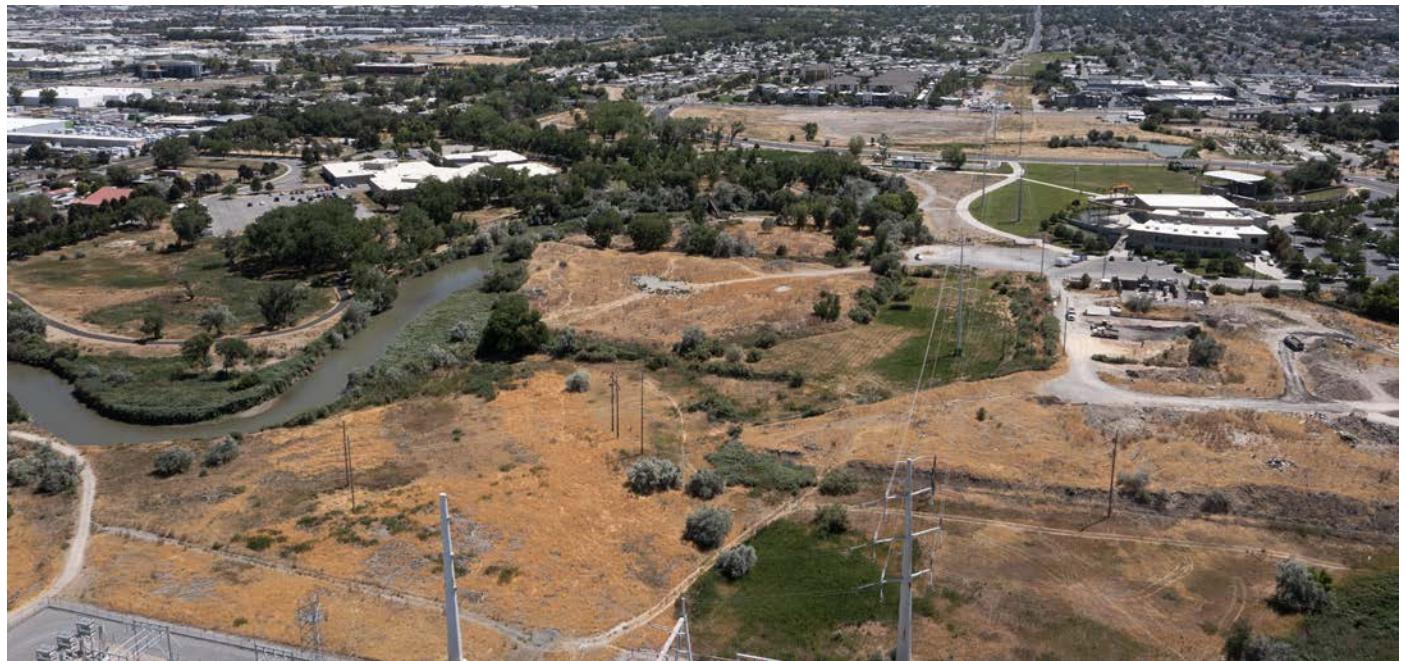
Power Utilities



New Roots Garden



Segment 2: Looking East



Segment 2: Looking South

SEGMENT 6 – PRIMARY PROPOSITIONS

DRAFT-IN PROCESS

Redwood Destination + Oxbow Transformation

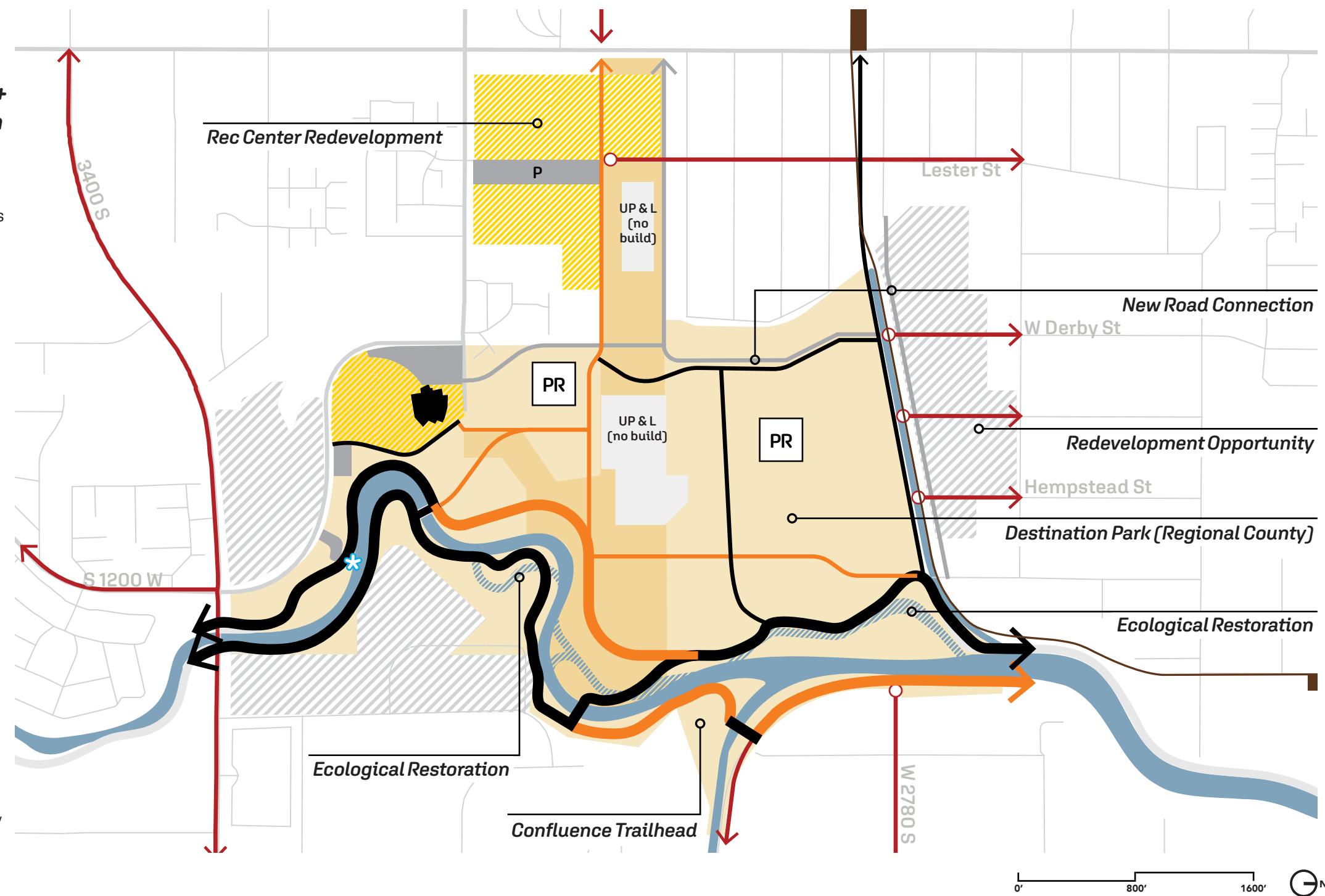
Regional county park, ecological restoration, ecological enhancements, redevelopment opportunities

Primary Propositions

- Destination Park (Regional County)
- Mill Creek Confluence Trailhead
- New Road Connection
- Rec Center Redevelopment
- Redevelopment Opportunities
- Ecological Restoration

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- Potential Program Area
- ▨ Redevelopment Opportunity
- P Parking
- ✳ Boat Launch



SEGMENT 6 – DESTINATION PARK: WATER ACCESS

ACCESS TO WATER + RIVER-EDGE PROTECTION

DRAFT-IN PROCESS



Simplot Park, Boise, ID



St. Patricks Island, Calgary, Alberta



Osage Park, Bentonville, AR



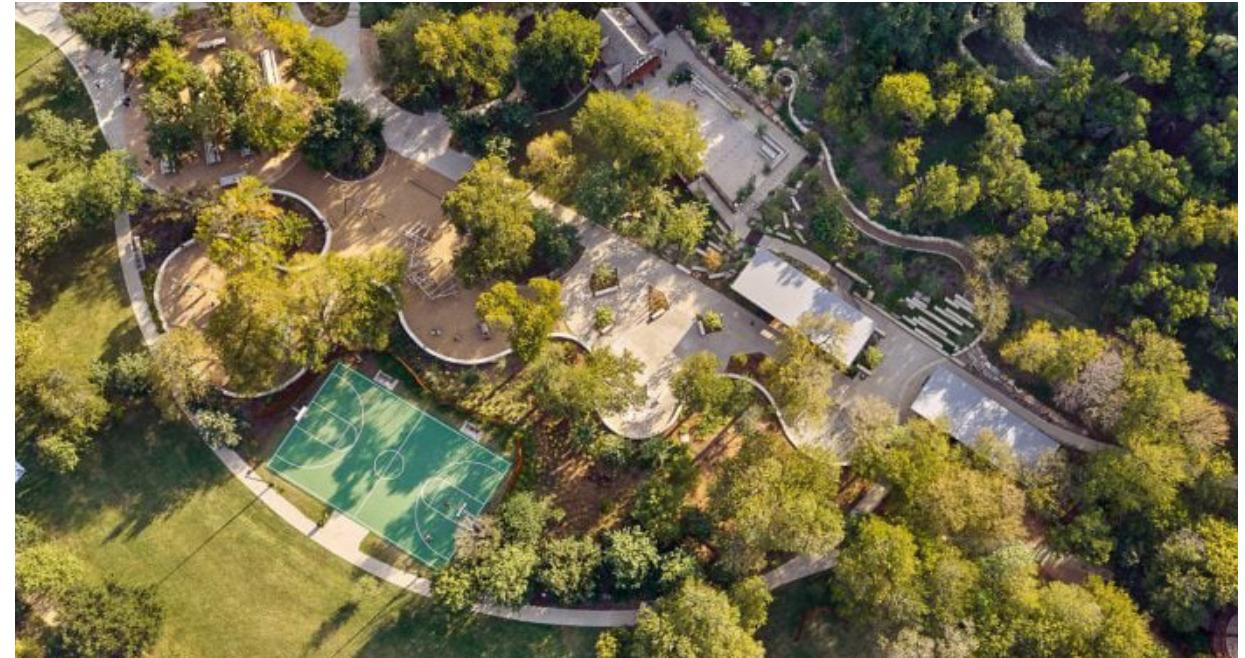
Forest Park, Berlin

SEGMENT 6 – DESTINATION PARK PLAY + ACTIVE PROGRAMMING

DRAFT-IN PROCESS



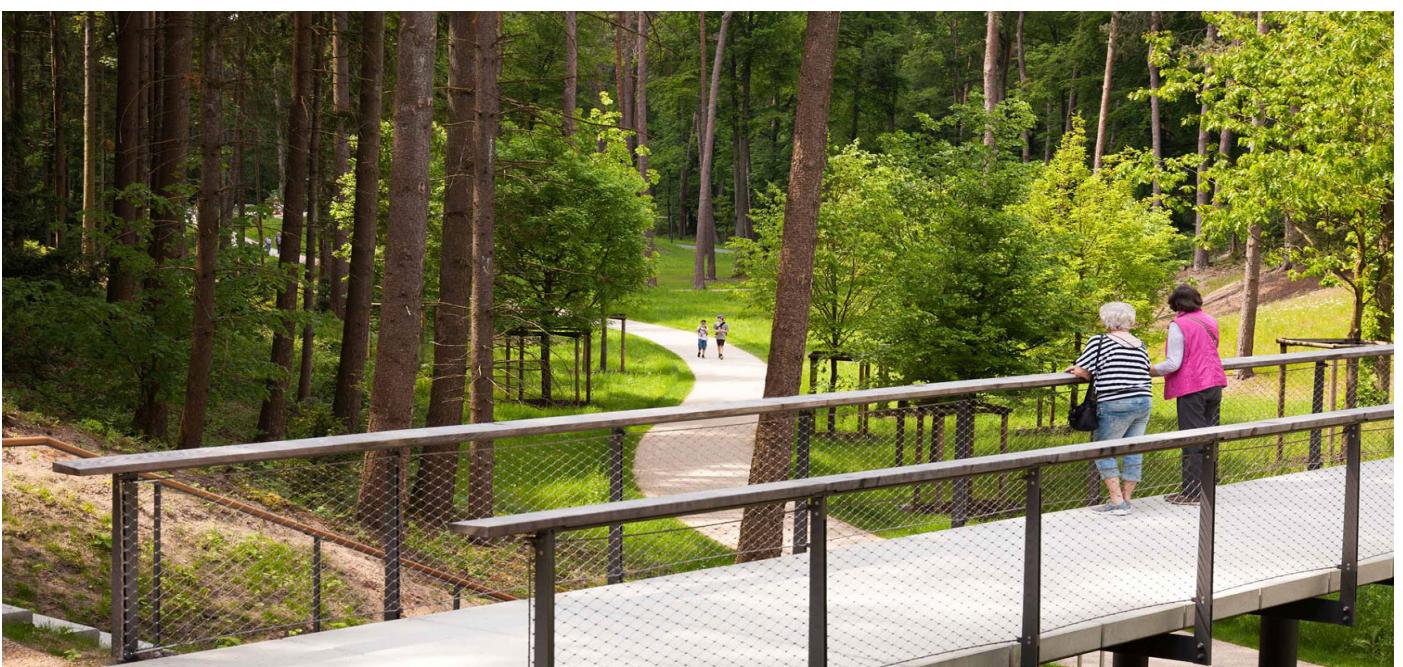
Linda Vista Skate Park, San Diego, CA



Pease Park Expansion, Austin, TX

SEGMENT 6 – MILL CREEK CONFLUENCE TRAILHEAD

DRAFT-IN PROCESS



River Restoration Recommendations*

Create narrower but variable geometry to promote development of riffle pool morphology and periodic floodplain connection.

Relocate primary channel by reconnecting or constructing new meander bends.

Create or enhance back-bar and meander cut-off channels.

Connect floodplain areas where feasible, including options for oxbow ponds, wetlands, and other low areas.

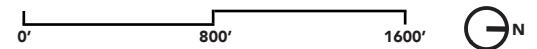
Split flow into side channels and floodplain areas to dissipate stream energy and create managed, relatively safe public amenities.

Improve stormwater pollution through green infrastructure.



* Note these are preliminary recommendations by hydrology consultant and have not been yet coordinated with the plan propositions.

**Water-Based
Recreation + River
Edge Renewal**
water recreation, industrial
buffers, trail connectivity



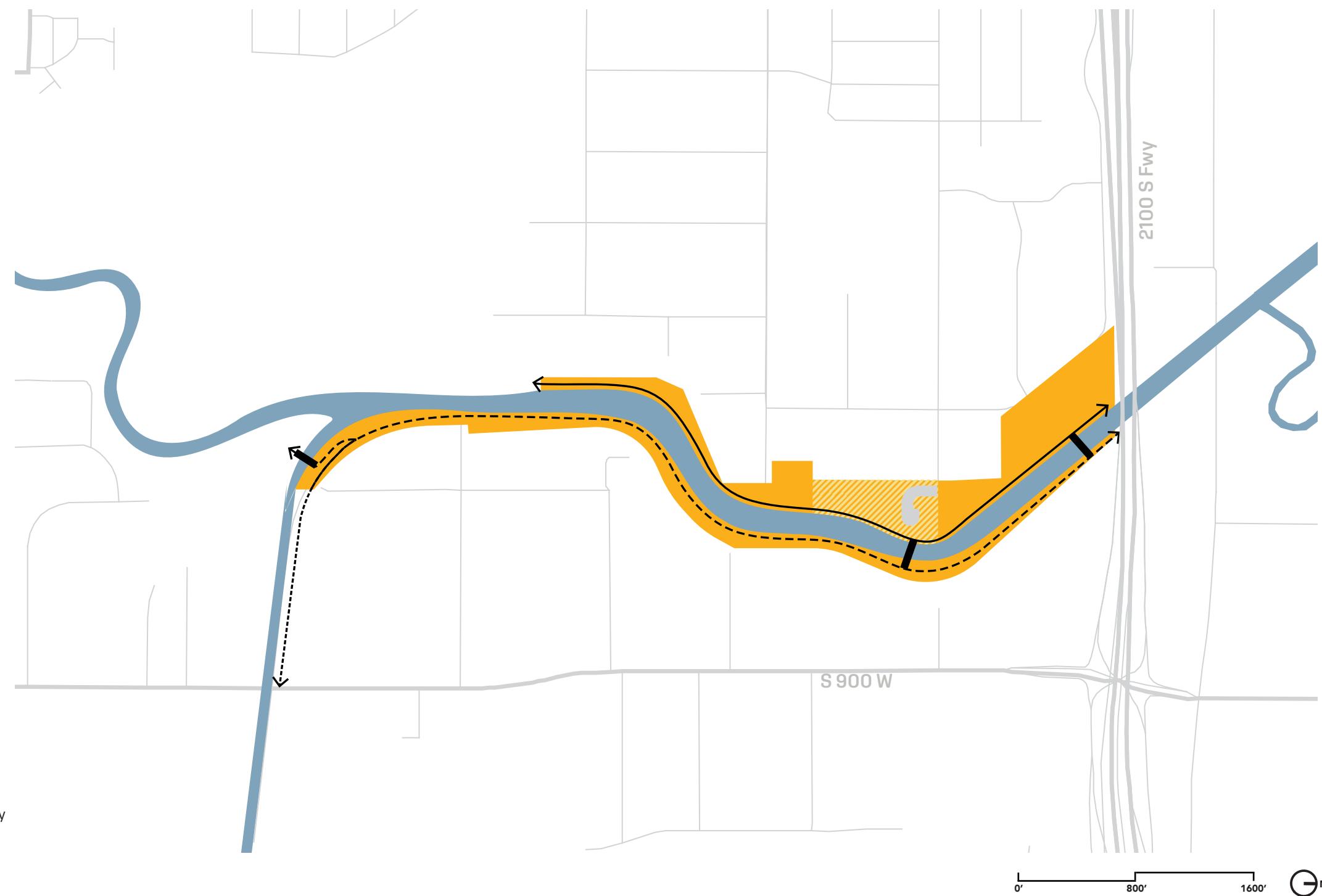
SEGMENT 7 – EXISTING CONDITIONS

DRAFT-IN PROCESS

**Water-Based
Recreation + River
Edge Renewal**
water recreation, industrial
buffers, trail connectivity

Legend

- Existing JRP Trail
- - - Undesignated Trail
- Soft Surface Trail
- Focus Area
- Existing Park
- Development Opportunity
- P Parking
- ✳





Redwood Park, Channelized River, + Industrial Area



Existing Undesignated Trail (east side of river) Along Industrial Area



Existing Play Area at Redwood Park

SEGMENT 7 – PRIMARY PROPOSITIONS

DRAFT-IN PROCESS

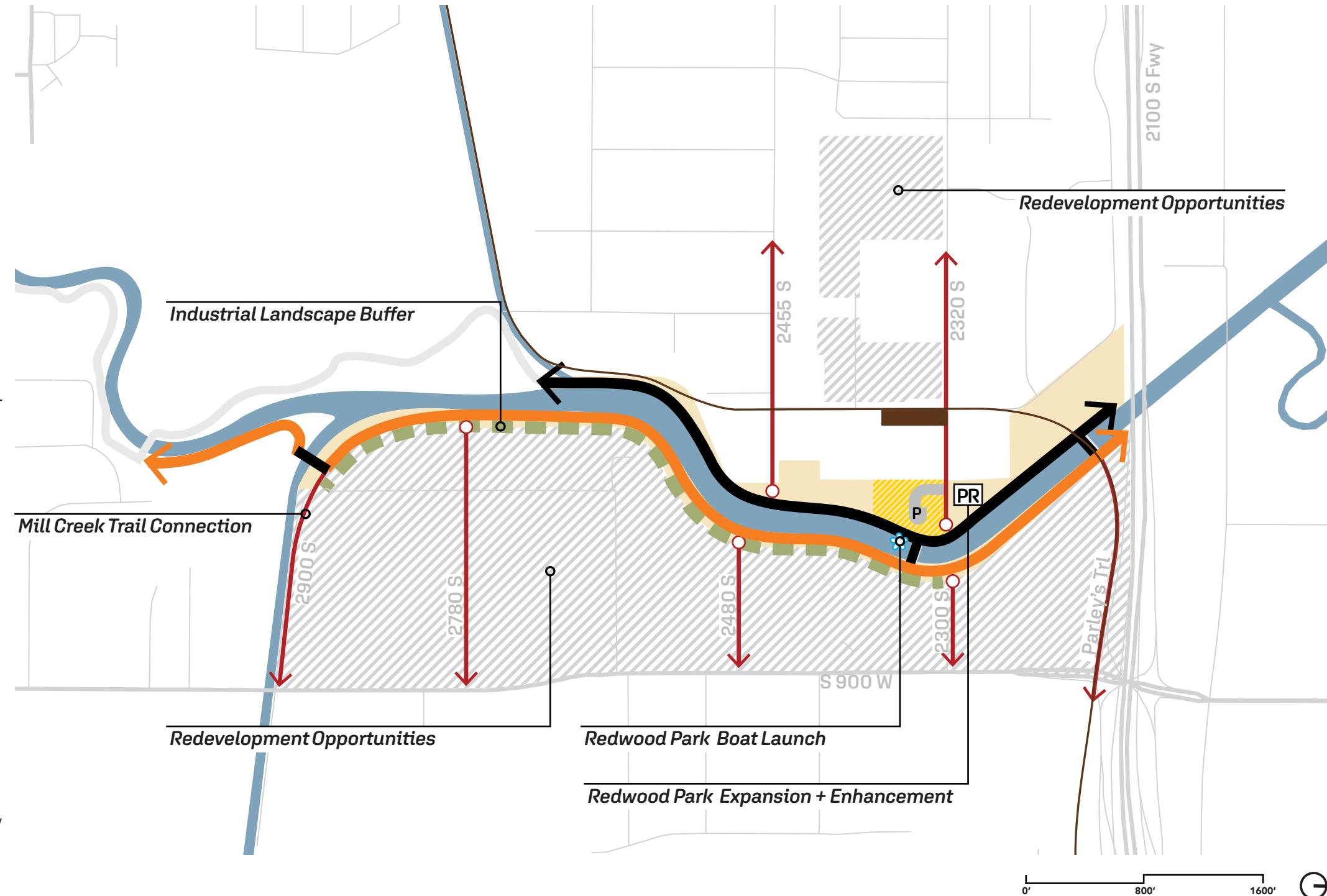
**Water-Based
Recreation + River
Edge Renewal**
water recreation, industrial
buffers, trail connectivity

Primary Propositions

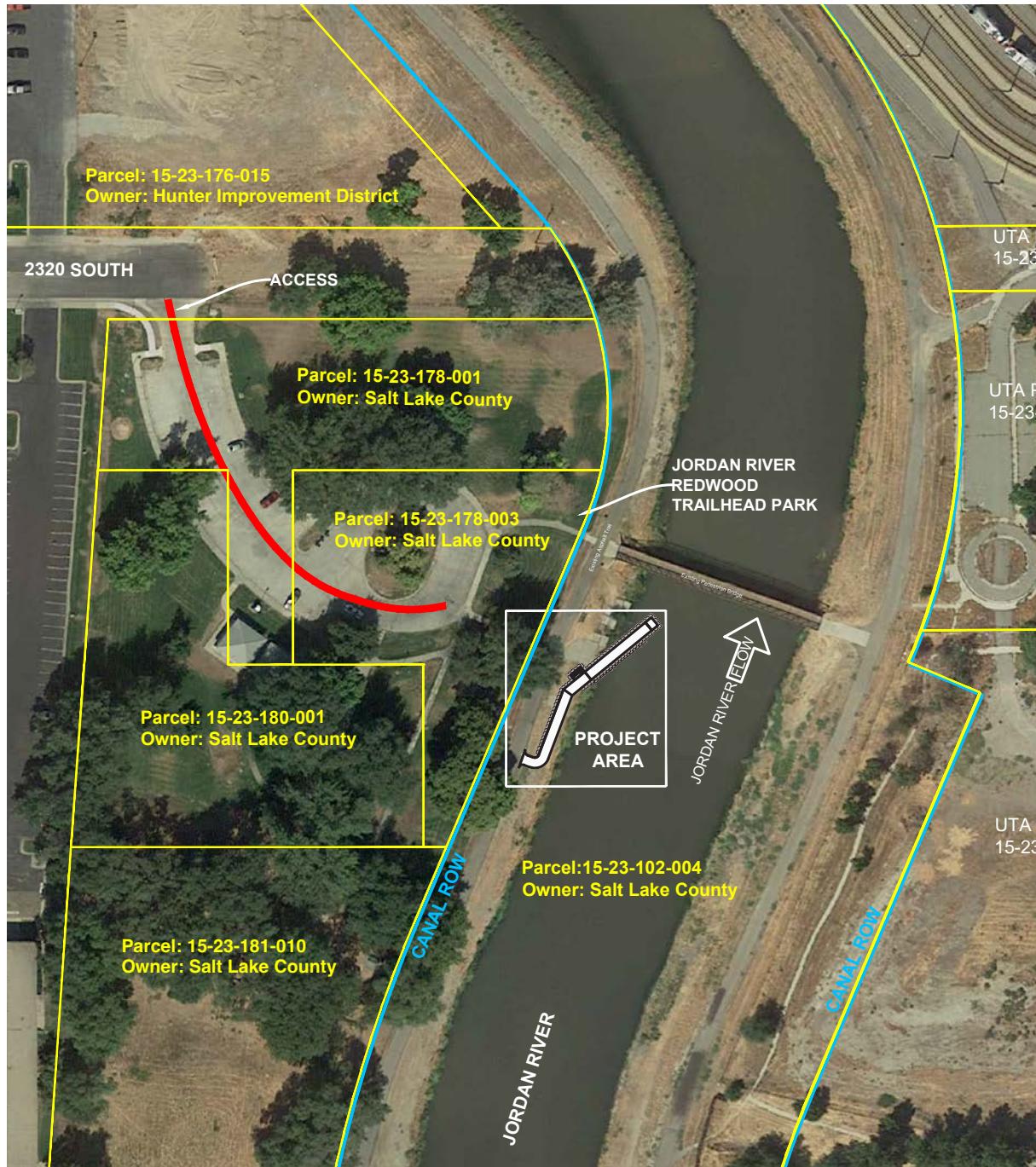
- Redwood Trailhead Park Boat Launch
- Redwood Trailhead Park Expansion + Enhancement
- Industrial Landscape Buffer
- Mill Creek Trail Connection
- Redevelopment Opportunities

Legend

- Existing JRP Trail
- Existing Park Trail
- New JRP Trail
- New Park Trail
- Neighborhood Connector
- New Road
- Existing Program Area
- PR Potential Program Area
- Redevelopment Opportunity
- P — Parking

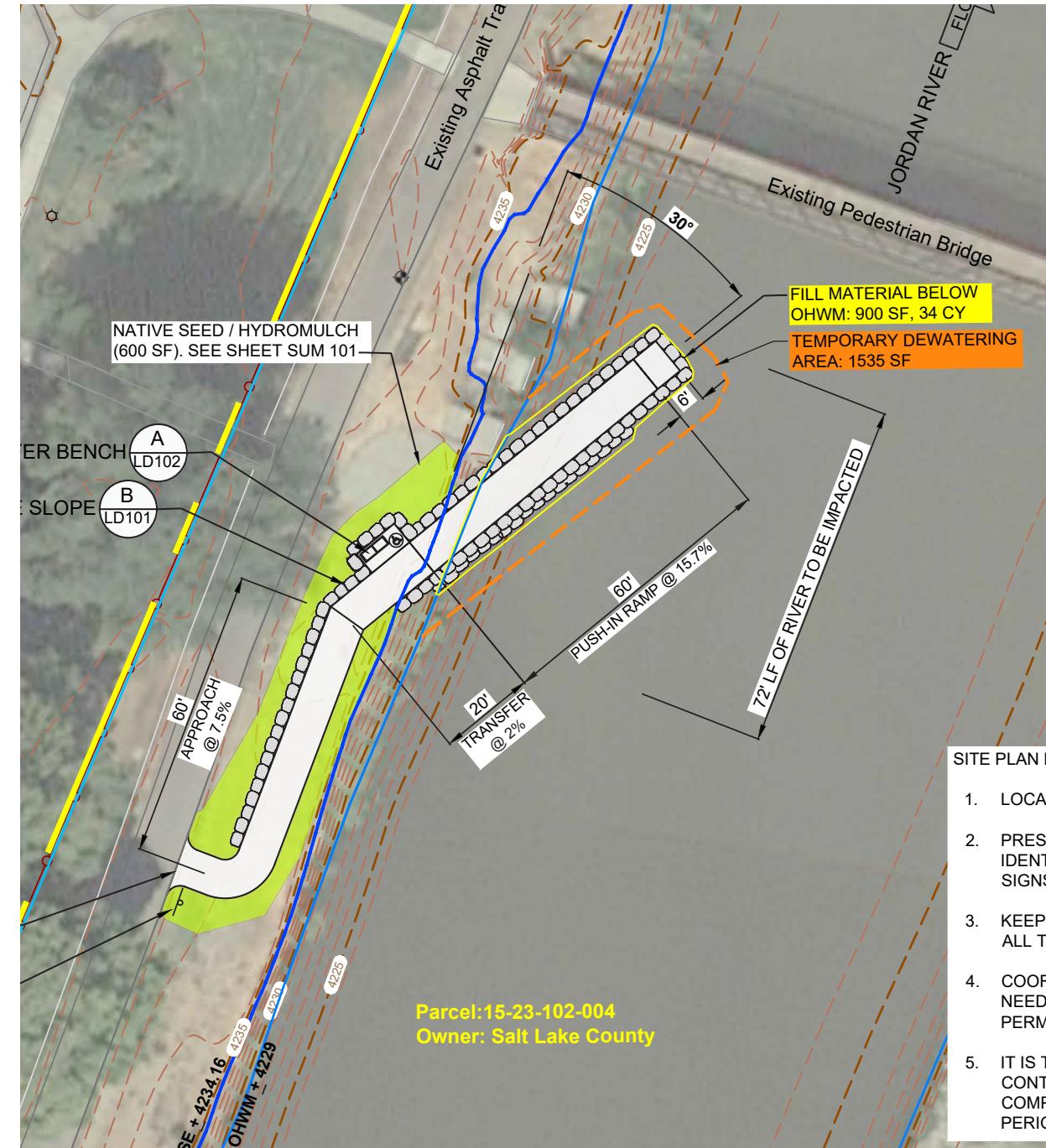


SEGMENT 7 – REDWOOD TRAILHEAD PARK BOAT LAUNCH



Project Area Map, Phase 1 Boat Launch at Redwood Trailhead Park Final Plans

DRAFT-IN PROCESS



Site Plan, Phase 1 Boat Launch at Redwood Trailhead Park Final Plans

SEGMENT 7 – REDWOOD TRAILHEAD PARK EXPANSION + IMPROVEMENTS

DRAFT-IN PROCESS



Redwood Park and Adjacent Parcel



Kayak Pavilion at Long Dock Park, Beacon, NY



Promenade Park, Fort Wayne, IN

SEGMENT 1 – INDUSTRIAL LANDSCAPE BUFFER

DRAFT-IN PROCESS



Light Industry and Channelized River



Mayfield Park, Studio Egret West, Manchester, England



Art and Design Studio, Fayetteville, AR

SEGMENT 1 – MILL CREEK TRAIL CONNECTION

DRAFT-IN PROCESS



Existing Conditions Along Industrial Edge



Hunters Point South Waterfront Park, New York



Existing Conditions Along Industrial Edge

Primary Propositions**SEGMENT 1**

- ① Jordan Canal Trail Connection
- ② Ecological Restoration
- ③ Power Easement Connection

SEGMENT 2

- ④ Ecological Restoration
- ⑤ Redevelopment Opportunities
- ⑥ Three Parks Confluence

SEGMENT 3

- ⑦ Parking + Access to Memorial
- ⑧ Redevelopment Opportunities

SEGMENT 4

- ⑨ Redevelopment Opportunities
- ⑩ New Road Connection
- ⑪ Ecological Restoration
- ⑫ Four Corners Commons
- ⑬ Carlisle Street Trailhead

SEGMENT 5

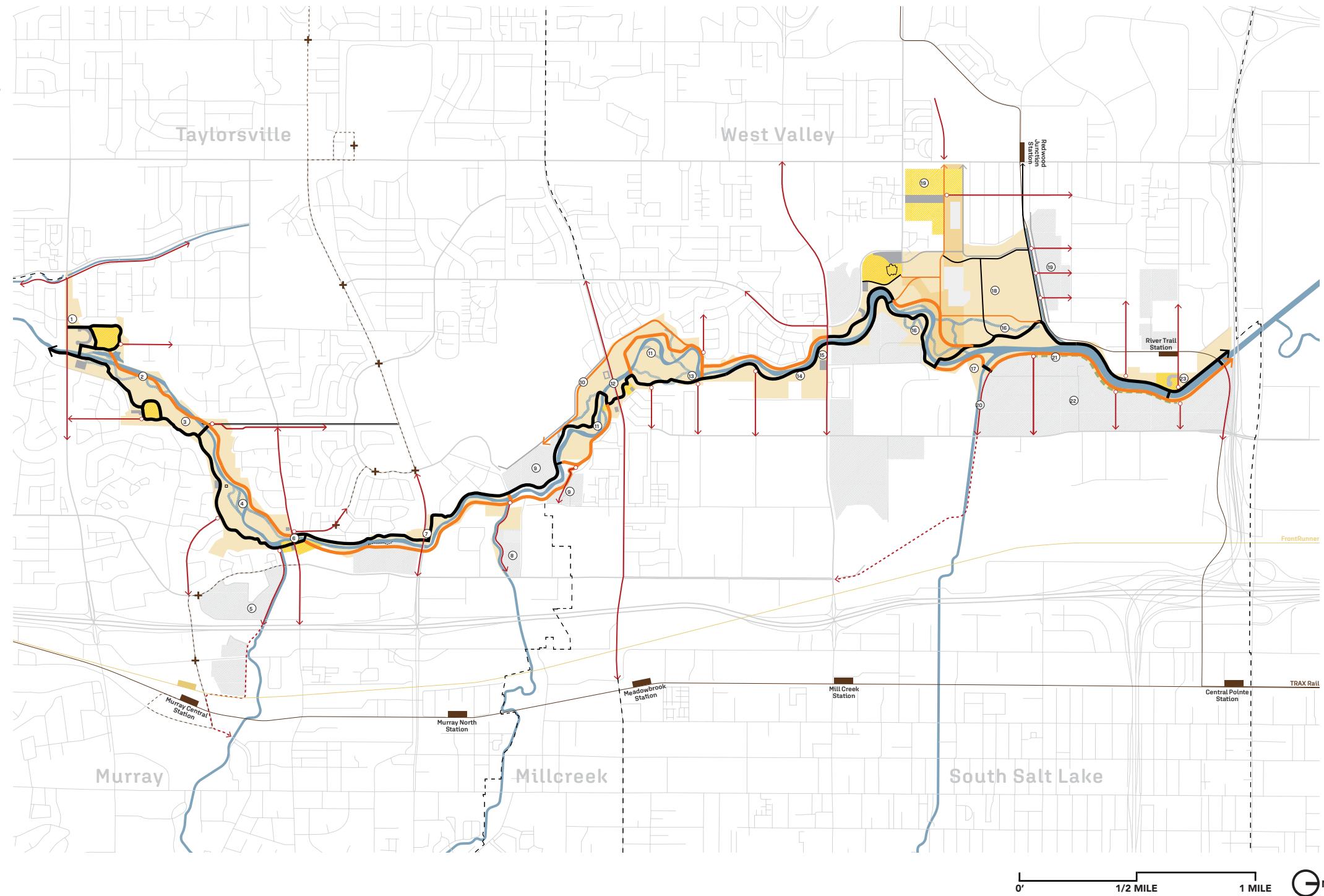
- ⑭ Trail Buffer (Fence Relocation)
- ⑮ Reclaimed Trailhead

SEGMENT 6

- ⑯ Ecological Enhancements
- ⑰ Confluence Trailhead
- ⑱ Destination County Park
- ⑲ Redevelopment Opportunities

SEGMENT 7

- ⑳ Mill Creek Trail Connection
- ㉑ Industrial Landscape Buffer
- ㉒ Redevelopment Opportunities
- ㉓ Redwood Park Expansion



CONNECTED

**Improve
Ped + Bike
Access**

**Expand
East-West
Connections**

**Increase
Awareness**

ECOLOGICAL

**Keep the
River Wild**

**Preserve
Habitat**

**Mitigate
Pollution**

ACTIVE

**Prioritize
Biking**

**Introduce
Riverside
Amenities**

**Invest in
Water Rec**

STEWARDED

**Keep the
Trail Clean**

**Address
Sources
of Fear**

**Add More
Facilities**

9/23-9/24 Interim Stakeholder Plan Review

9/29-10/31 Advance Plan Strategies

10/27-10/31 Draft Plan Stakeholder Review

11/01-11/30 Develop Online Web Materials

11/03-11/21 Planning Commission Meetings

Dec-Mar Phase 4: Plan Completion

An aerial photograph of a river flowing through a landscape. The river is a dark, muddy green color. It is bordered by dense, green, scrubby vegetation on both sides. A paved path or road runs parallel to the river on the left side. The lighting suggests it is late afternoon or early morning, with long shadows cast by the trees and bushes.

Thank You!