



**MINUTES OF THE CENTRAL WASATCH COMMISSION (“CWC”) BOARD MEETING  
HELD MONDAY, JUNE 23, 2025, AT 3:30 P.M. THE MEETING WAS CONDUCTED BOTH  
IN-PERSON AND VIRTUALLY VIA ZOOM. THE ANCHOR LOCATION WAS  
MILLCREEK CITY HALL LOCATED AT 1330 EAST CHAMBERS AVENUE,  
MILLCREEK, UTAH.**

**Board Members:** Christopher F. Robinson  
Mayor Roger Bourke  
Mayor Dan Knopp  
Mayor Monica Zoltanski  
Bill Ciraco  
Ellen Birrell  
Carlton Christensen, Ex-Officio  
Caroline Rodriguez, Ex-Officio

**Special Advisors:** Amber Broadway

**Staff:** Lindsey Nielsen, Executive Director  
Sam Kilpack, Director of Operations  
Ben Kilbourne, Communications Director  
Shane Topham, Legal Counsel

**Others:** Emily Gray  
Laura Briefer  
Maura Hahnenberger  
Olivia Juarez  
Doug Tolman  
Dan Zalles  
John Adams

**OPENING**

**1. Commissioner Christopher F. Robinson will Call the Meeting to Order and Welcome Board Members and the Public.**

In the absence of Chair Jeff Silvestrini, Commissioner Christopher Robinson called the Central Wasatch Commission (“CWC”) Board Meeting to order at 3:30 p.m. and welcomed those present.

1     **2.     (Action) The Board will Consider Approving the Minutes of the Board Meeting held on**  
2     **May 5, 2025.**

3  
4     **MOTION:** Dan Knopp moved to APPROVE the Meeting Minutes from May 5, 2025. Bill Ciraco  
5     seconded the motion. The motion passed with the unanimous consent of the Board.

6  
7     **PUBLIC COMMENT**

8  
9     Commissioner Robinson noted that the agenda has been re-ordered to allow for public comments  
10    earlier in the CWC Board Meeting. He asked anyone interested in sharing a comment to do so.

11  
12    *John Adams* explained that he sits on the Stakeholders Council. He expressed appreciation for the  
13    work of the CWC Board. Mr. Adams noted that one of the items on the CWC Board Meeting agenda  
14    is Resolution 2025-27 – Expressing Opposition to the Proposed Mandatory Disposal of the BLM and  
15    Forest Service Land. Mr. Adams assumes the CWC Board will approve the Resolution based on the  
16    Mountain Accord and the purpose of the CWC. He pointed out that there are a few parts to Resolution  
17    2025-27. If, for some reason, there is no unanimous support for the Resolution as written, he  
18    suggested the CWC Board vote on the first portion of the Resolution. That section expresses concern  
19    and strong opposition to the disposal of Federal Lands. There are three parts to the Resolution, so if  
20    there is no consensus for the whole document, there may still be consensus for certain portions. He  
21    stressed the importance of the Mountain Accord and not exposing more land in the canyons to  
22    development.

23  
24    *Dan Zalles* stated that he is on the Stakeholders Council and is the Co-Chair of the Environment  
25    System Committee. He shared some specifics about the Senate Bill that is tied to Resolution 2025-  
26    27. Mr. Zalles pointed out that there are certain ambiguities in the bill. Even if there was a willingness  
27    to give up some parcels in the area to address affordable housing needs, there are no guarantees based  
28    on the ambiguities in the bill as it is currently written. The language states that the land must be used  
29    for the development of housing or to address associated community needs. It does not specify what  
30    associated community needs are. Mr. Zalles noted that there is also language that states that before  
31    land can be put up for sale, there needs to be consultation with local officials and the public. However,  
32    it does not specify what that means or what feedback will actually be taken into account. Mr. Zalles  
33    reported that there is language about the need to sell at fair market value, but there is no guarantee  
34    that even if affordable housing in the Wasatch was desired, there would actually be any created as a  
35    result of the sale. The Senate wants to pass this by July 4, 2025, so it is important to take quick action.  
36    By early August, there could be decisions made about what lands will be nominated for sale.

37  
38    *Olivia Juarez* is a citizen living in Salt Lake City and is also representing GreenLatinos on the  
39    Stakeholders Council. She urged the CWC Board to support Resolution 2025-27. The Resolution is  
40    well written, and she likes the urgency it places on moving forward with the Central Wasatch National  
41    Conservation and Recreation Area Act (“CWNCRA”). Ms. Juarez expressed support for the  
42    sustainability and preservation of National Forest lands for all generations to come.

43  
44    *Laura Briefer* shared a comment as the Director of the Salt Lake City Department of Public Utilities.  
45    She has been involved in the Mountain Accord and CWC for some time and expressed concerns as a  
46    water manager. The disbursement of these lands to a private sector buyer would undermine a century  
47    of collaborative relationships that Salt Lake City and other entities that manage these watersheds have  
48    with the Federal Government. Ms. Briefer explained that the U.S. Forest Service is considered a

1 major water supplier across the nation. Many places across the west rely on Federal lands for their  
2 water supplies. She pointed out that this would set a difficult precedent from that perspective.

3  
4 There were no further comments. The public comment period was closed.

5  
6 **PUBLIC HEARING FOR FY 2025/2026 BUDGET**

7  
8 **1. Commissioner Robinson, Treasurer/Secretary of the Board, will Present the CWC's FY**  
9 **2025/2026 Budget.**

10  
11 Commissioner Robinson reviewed the Fiscal Year 2025/2026 Budget document and the Updates to  
12 2025-2026 Budget Memo. Director of Operations, Samantha Kilpack, reported that the budget is  
13 similar to the one that was reviewed and approved as the Tentative Budget at the May 5, 2025, CWC  
14 Board Meeting. A few changes have been made, including an adjustment to the Sandy City  
15 contribution. Staff Salaries and Benefits have decreased by \$13,000 and \$3,000. CWC Staff will  
16 forego a Cost-of-Living Adjustment ("COLA") and merit increases and will instead work four 10-  
17 hour days each week. It is possible that the transcription expenses will be higher if there are additional  
18 meetings held to work on the CWNCRRA, so slightly more has been added to that section of the budget.

19  
20 The insurance renewal came through, and it is \$1,500 less than initially budgeted in the Tentative  
21 Budget. CWC Staff proposes not holding a CWC Board Retreat this year, as the last retreat made it  
22 clear that the consensus is to work on the CWNCRRA moving forward. That work will continue in  
23 Fiscal Year 2025/2026. As for the restroom contract, there is an additional \$5,000 budgeted. There  
24 is a separate memo about that, which the CWC Board can discuss. The Forest Service is unable to  
25 pay its contractor to pump the vault toilets due to some recent spending restrictions. As a result, CWC  
26 Staff recommends that the CWC step in to assist the Forest Service with that need. The Fiscal Year  
27 2025/2025 Budget document was reviewed by the Board. Commissioner Robinson noted that there  
28 is a balanced budget, and the changes mentioned by Ms. Kilpack are reflected in the document.

29  
30 **2. Commissioner Robinson will Open the Public Hearing as Treasurer/Secretary of the**  
31 **Board of the Central Wasatch Commission.**

32  
33 Commissioner Robinson opened the public hearing. There were no comments.

34  
35 **CLOSE PUBLIC HEARING FOR FY 2025/2026 BUDGET**

36  
37 The public hearing for the Fiscal Year 2025/2026 Budget was closed.

38  
39 **CHANGES TO MEMBER JURISDICTIONS AND COMMISSIONERS**

40  
41 **1. The Board will Consider Changes to CWC Member Jurisdictions and Commissioners.**

42  
43 **a. (Action) Resolution of Thanks to Mayor Mike Weichers, Cottonwood Heights.**  
44 **(Resolution 2025-14).**

45  
46 Commissioner Robinson reported that there are three Resolutions related to changes to the CWC  
47 Member Jurisdictions and Commissioners. The first is Resolution 2025-14, which expresses  
48 appreciation to Mayor Mike Weichers from Cottonwood Heights for his service on the CWC Board.

1  
2 **MOTION:** Dan Knopp moved to APPROVE Resolution 2025-14 – A Resolution Expressing  
3 Gratitude to Mayor Mike Weichers for His Work and Service to the Central Wasatch Commission.  
4 Roger Bourke seconded the motion. The motion passed with the unanimous consent of the Board.  
5

6 **b. (Action) Addition of Ellen Birrell Representing Cottonwood Heights. (Resolution**  
7 **2025-15).**  
8

9 The second Resolution related to changes to the CWC Member Jurisdictions and Commissioners is  
10 Resolution 2025-15, which will add Cottonwood Heights Council Member, Ellen Birrell. She will  
11 replace Mayor Weichers on the CWC Board and represent Cottonwood Heights moving forward.  
12

13 **MOTION:** Dan Knopp moved to APPROVE Resolution 2025-15 – A Resolution Approving a New  
14 Member Commissioner Representing Cottonwood Heights, Ellen Birrell. Roger Bourke seconded  
15 the motion. The motion passed with the unanimous consent of the Board.  
16

17 Mayor Monica Zoltanski thanked Mayor Weichers for his service on the CWC Board. He has been  
18 an instrumental voice in securing funding for traffic mitigation and enforcement in the canyons. He  
19 is someone who is a thoughtful listener and collaborator. She has enjoyed working with him and  
20 learning from his approach. Mayor Zoltanski welcomed Commissioner Birrell. She will be an  
21 enthusiastic participant who will bring a fresh perspective and a lot of positive energy to the CWC.  
22

23 **c. (Action) Addition of High Valley Transit as an Ex-Officio Member, Represented**  
24 **by Caroline Rodriguez. (Resolution 2025-16).**  
25

26 The third Resolution related to changes to the CWC Member Jurisdictions and Commissioners is  
27 Resolution 2025-16, which will appoint Caroline Rodriguez as an Ex-Officio Member of the CWC.  
28 Commissioner Robinson stated that Ms. Rodriguez is the Executive Director of High Valley Transit.  
29

30 **MOTION:** Bill Ciraco moved to APPROVE Resolution 2025-16 – A Resolution Appointing an Ex-  
31 Officio Commissioner to Represent High Valley Transit, Caroline Rodriguez. Dan Knopp seconded  
32 the motion. The motion passed with the unanimous consent of the Board.  
33

34 **STAKEHOLDERS COUNCIL DISCUSSION**  
35

36 **1. The Stakeholders Council Chair and Co-Chair will Present the Recent Activities of the**  
37 **Stakeholders Council and Engage with the Commission for Guidance and Feedback.**  
38

39 **a. Reappointment of Existing Members and Addition of New Members. (Resolution**  
40 **2025-25).**  
41

42 Commissioner Robinson asked whether Stakeholders Council leadership is present at the CWC Board  
43 Meeting. Executive Director, Lindsey Nielsen, denied this, but noted that there are a number of  
44 Stakeholders Council Members present as well as the newly selected Chair of the Council, Maura  
45 Hahnenberger. John Knoblock and Tom Diegel are not present to share updates at this time.  
46

47 Commissioner Robinson suggested that the CWC Board review the names on Resolution 2025-25.  
48 Ms. Nielsen noted that many of the new appointments to the Stakeholders Council live in the Wasatch

1 Back. Commissioner Bill Ciraco noted that Morgan Mingle and Becca Gerber are both with the Park  
2 City Chamber of Commerce. Ms. Nielsen explained that Ms. Mingle is remaining as a member, and  
3 Ms. Gerber lives in the Wasatch Back and can bring that expertise to the Council. She will not be  
4 representing the Park City Chamber of Commerce during her time on the Stakeholders Council.  
5 Discussions were had about the Resolution number, as the agenda mentions Resolution 2025-27.  
6 CWC Legal Counsel, Shane Topham, clarified that the correct number is Resolution 2025-25.

7  
8 **MOTION:** Dan Knopp moved to APPROVE Resolution 2025-25 – A Resolution Appointing  
9 Members of the Stakeholders Council. Bill Ciraco seconded the motion. The motion passed with the  
10 unanimous consent of the Board.

11  
12 **b. Appointment of a New Chair. (Resolution 2025-26).**

13  
14 Ms. Nielsen reported that the new Chair of the Stakeholders Council will be Maura Hahnenberger.  
15 Commissioner Robinson asked Ms. Hahnenberger to introduce herself to the CWC Board. Ms.  
16 Hahnenberger explained that she is a 24-year resident of Salt Lake County and is currently a resident  
17 of Sandy Hills. She is an Associate Professor at Salt Lake Community College in Earth and  
18 Environmental Sciences. Her professional expertise is in the atmospheric sciences, climate, and  
19 weather. She has been on the Stakeholders Council for a few years and has enjoyed the experience.

20  
21 The last Stakeholders Council Meeting was a retreat, and the two main points of discussion had to do  
22 with a letter related to the Solitude Mountain Resort parking lot proposal and the Stakeholders Council  
23 interactions with the CWC Board. Based on the discussion, the Stakeholders Council would like  
24 more interaction with the CWC Board as well as a better understanding of what the CWC Board  
25 would like from the Stakeholders Council. It would be beneficial to receive some feedback.  
26 Commissioner Robinson asked who the Co-Chair of the Stakeholders Council will be moving  
27 forward. Ms. Nielsen clarified that a Co-Chair has not been appointed at this time. Mr. Knoblock  
28 and Mr. Diegel will remain in that position until a replacement is found for the Co-Chair.

29  
30 **MOTION:** Bill Ciraco moved to APPROVE Resolution 2025-26 – A Resolution Appointing an  
31 Officer of the Stakeholders Council, Maura Hahnenberger, as the Chair. Dan Knopp seconded the  
32 motion. The motion passed with the unanimous consent of the Board.

33  
34 **c. Letter Concerning Proposed Solitude Resort Parking Expansion.**

35  
36 Commissioner Robinson reported that the Stakeholders Council forwarded a letter related to the  
37 proposed Solitude Mountain Resort parking lot. Doug Tolman serves on the Stakeholders Council  
38 and is the Policy Associate with Save Our Canyons. He is introducing this letter on behalf of the  
39 Stakeholders Council. There were lengthy discussions about the proposed parking lot at the  
40 Stakeholders Council level as well as the subcommittee meetings. At the retreat, the Stakeholders  
41 Council unanimously voted to send a letter to the CWC Board urging them to take a public position  
42 in opposition to the proposal. The letter was drafted collaboratively and mostly focused on the  
43 incompatibility with the Mountain Accord. There was broad agreement with Solitude about the desire  
44 to see fewer vehicles parked on the highway, as that causes safety, erosion, and congestion issues.

45  
46 The current iteration of the plan proposes 593 parking stalls, which would be a net gain of 353 parking  
47 spaces in Big Cottonwood Canyon if all 240 roadside parking spaces managed by the Town of  
48 Brighton were removed. It would also develop approximately 14 acres of open space, a portion of

1 which is managed and owned by Salt Lake City Public Utilities. It includes a shuttle and pedestrian  
2 crossing along SR-190. The Stakeholders Council agrees that the proposal is in opposition to the  
3 parts of the Mountain Accord. In addition, many sections of the Town of Brighton General Plan are  
4 not in alignment with this proposal. The Council suggests that a more Mountain Accord-aligned  
5 approach be taken when addressing the safety and erosion issues that are connected to roadside  
6 parking, such as funding a private transportation system or the Utah Transit Authority (“UTA”)  
7 bringing service back to pre-2022 service levels or higher. Mr. Tolman read the recommendation  
8 from the Council:

- The Stakeholder Council recommends that the Central Wasatch Commission (“CWC”) Board  
11 take a public position opposing Solitude Mountain Resort’s proposed parking lot on Old Stage  
12 Road. The project, which raises significant safety and environmental concerns, is inconsistent  
13 with the Mountain Accord’s stated outcomes related to reducing single-occupancy vehicle  
14 use, preserving open space, protecting watershed and habitat integrity, and aligning  
15 development with local needs. The Council further recommends that the Board oppose any  
16 major parking infrastructure in Big Cottonwood Canyon until the completion of the Big  
17 Cottonwood Canyon National Environmental Policy Act (“NEPA”) process.

19 Commissioner Robinson noted that the Special Advisor, Amber Broadaway, has an interest in this  
20 topic and asked her to share some comments. Advisor Broadaway confirmed that Solitude Mountain  
21 Resort has put forward a proposal to address the roadside parking. She feels some of the information  
22 in the letter is inaccurate. There was collaboration in 2021 with the Utah Department of  
23 Transportation (“UDOT”), the Town of Brighton, and the Forest Service to eliminate roughly 15,000  
24 feet of roadside spaces in the canyon, largely on the north side of the road. Those spaces were never  
25 replaced. There is an opportunity to put forward a proposal that addresses the longstanding roadside  
26 parking issue. Solitude Mountain Resort does not see this as an expansion of parking. The proposal  
27 is to work with the landowners to eliminate the remaining legal spaces that exist along the roadside.

29 Commissioner Robinson asked whether the 14 acres are owned by Solitude Mountain Resort or the  
30 Forest Service. Advisor Broadaway reported that it is owned by the resort and is privately owned.  
31 Commissioner Robinson wanted to understand the Salt Lake City Public Utilities land that needs to  
32 be crossed. Advisor Broadaway explained that there is a collaboration required with various entities.  
33 Commissioner Robinson asked who the decision-making body for this proposal would be. Advisor  
34 Broadaway stated that it will be considered by the Town of Brighton. Applications have been  
35 submitted to the Planning Commission, but there has not been success through that process yet.

37 Commissioner Robinson believed that if the CWC Board did choose to support the letter, it would be  
38 forwarded to the Town of Brighton for consideration. Mr. Tolman clarified that the Stakeholders  
39 Council did not make a decision about the intended recipient of the letter but simply asked that a  
40 public statement be made by the CWC Board in opposition to the proposal. Discussions were had  
41 about who would have jurisdiction over this matter. Commissioner Robinson mentioned the Town  
42 of Brighton and the Forest Service. Mayor Dan Knopp pointed out that UDOT would have  
43 jurisdiction over the ingress and egress, and this would have to be built over Salt Lake City Public  
44 Utilities land.

46 Mayor Knopp explained that an application would go to the Municipal Services District first, to the  
47 Development Services to apply for a permit. There is no acceptable permit at this time. When there  
48 is an acceptable permit, it can be considered by the Planning Commission for the Town of Brighton.

1 The Planning Commission will review it and make a determination. It does not come to the Town  
2 Council. Commissioner Robinson believed the parking lot proposal had not been deemed a perfected  
3 application at this point, which was confirmed. Ex-Officio Carlton Christensen clarified that the UTA  
4 ridership exceeded that of 2022. The frequency is not the same as before, but with the surge service,  
5 the vanpool program, and employee shuttles, the ridership is greater than it was in 2022.

6  
7 Laura Briefer confirmed that Salt Lake City Public Utilities has had some conversations with Solitude  
8 Mountain Resort about this proposal. The challenge here is that the land that would be crossed, which  
9 is owned by Salt Lake City Public Utilities, is land that has been purchased for watershed protection  
10 and conservation. Approximately \$1.50 of every water bill that residents in the area pay goes towards  
11 a fund to purchase land in the watersheds for permanent protection. The use of any Salt Lake City  
12 Public Utilities lands for something other than that is not something there is generally support for.  
13 Permission has not been granted to use this land for the proposed parking lot at this time. This  
14 property was purchased by the city in 1989 when the watershed protection fund first started.

15  
16 Commissioner Robinson asked how much of the watershed protected land would be involved in this  
17 proposal. Ms. Briefer is not certain about the specific amount of land, but she does not believe it  
18 would be only an access road. There would have to be other disturbances, such as retaining walls.  
19 Discussions were had about the access road and moving vehicles in and out of there each day. Advisor  
20 Broadaway clarified that so far, there is only a proposal. There is nothing for the CWC Board to  
21 stand against at this point other than a concept. That may change, but that is the current state of the  
22 proposal.

23  
24 Commissioner Robinson noted that the Stakeholders Council recommendation was unanimous. He  
25 asked if there were any representatives of the ski resorts on the Council. Mr. Tolman reported that  
26 Ian Reddell represents Solitude on the Council, but he was not in attendance at that specific meeting.

27  
28 Ms. Briefer shared additional comments about the proposal. The potential parking lot area is  
29 landlocked and is landlocked in part by the conserved property. She hopes there will be a positive  
30 solution, even if that solution does not look like the proposal that has been created by Solitude  
31 Mountain Resort. There is an opportunity for discussion before any actions are taken on the proposal.

32  
33 Commissioner Robinson asked the CWC Board if there is an interest in taking a stand on this land  
34 use action in the jurisdictional boundaries of the Town of Brighton. Commissioner Ciraco mentioned  
35 the 15,000 feet of parking that was eliminated previously. If additional vehicles are removed from  
36 the road with the proposed parking lot, it is important to consider whether that will result in a better  
37 impact for the watershed. The new solution might be a preferable solution, but he is not sure there is  
38 enough information at this time for the CWC Board to make a statement one way or another.

39  
40 Mayor Knopp explained that there needs to be an open and fair hearing. If he were to vote publicly  
41 against the proposal, then that could create grounds for an appeal, so he would have to recuse himself  
42 from any vote that takes place on this issue. The Town of Brighton has offered to purchase this land  
43 for watershed protection if this does not go through. Mayor Roger Bourke pointed out that the  
44 fundamental issues in Big Cottonwood Canyon and Little Cottonwood Canyon relate to the number  
45 of vehicles. Commissioner Ciraco explained that no decision he makes will come at the expense of  
46 the watershed for Salt Lake City. Mayor Zoltanski acknowledged that there is a sensitivity to the  
47 unique environmental conditions. The resorts are a valued partner to the CWC, so she does not know  
48 that it makes sense for the CWC Board to take a position on at this time. There is a land use authority

1 process that is underway. She does not want to take a firm position until more is known. However,  
2 this was a meaningful introductory presentation, and she would like to have continued conversations.

3  
4 Commissioner Birrell stated that she had a long career at Snowbird. Something the department was  
5 tasked with was getting guests to Snowbird and keeping the year-round revenue high. She thinks the  
6 work Solitude Mountain Resort has done is commendable in terms of steering things in the right  
7 direction with the removal of roadside parking. She likes that the resort is willing to tackle these  
8 difficult problems. Commissioner Birrell believes it is premature to advance the letter at this time.  
9 The letter includes a thoughtful analysis. Something that stood out to her was the possibility of a  
10 collaborative effort to build a shuttle program of some sort. She stressed the importance of remaining  
11 true to the Mountain Accord and looking into innovative solutions within the canyons.

12  
13 Ms. Briefer believes Mayor Erin Mendenhall would agree that this is not the right time for the CWC  
14 Board to take a position. There is more work that can be done to identify what problem there is an  
15 intention to solve, as well as some potential solutions. This is a difficult issue, but it is possible to  
16 work on it together. Ex-Officio Christensen clarified that he is not a voting member of the CWC  
17 Board but would have concerns about the CWC Board taking a position on something that will go  
18 through an application process with the Town of Brighton. There are mechanisms in place for the  
19 Town of Brighton to review the proposal. While it might be meaningful to have discussions or  
20 facilitate certain conversations, he is not comfortable with an advocacy component. Ex-Officio  
21 Rodriguez echoed the comments that were shared earlier by Mayor Zoltanski. Commissioner  
22 Robinson believed that, based on the CWC Board discussion, there is no desire to take action on this  
23 letter at the current time. He expressed appreciation to the Stakeholders Council for their efforts.

24  
25 Mr. Tolman is grateful that the Stakeholders Council letter initiated a conversation at the CWC Board  
26 level. The majority of the Stakeholders Council believes the proposal is not in alignment with the  
27 Mountain Accord. The letter was written so the CWC Board could consider and discuss this matter.

## 28 29 **BOARD BUSINESS**

### 30 31 **1. (Action) The Board will Consider Inviting the City of Holladay to Join the Central** 32 **Wasatch Commission as a Member. (Resolution 2025-17).**

33  
34 Ms. Nielsen reported that she has spoken to the Mayor and City Council of the City of Holladay for  
35 many months, and an invitation has been extended to Holladay to join the CWC. Holladay has  
36 accepted that invitation and has submitted an application to join the CWC in the form of a letter. The  
37 current Mayor of Holladay is an outgoing Mayor and will not be sitting for another term, so a Council  
38 Member with a district that abuts the Central Wasatch Mountains, Emily Gray, will be representing  
39 the City of Holladay as a Commissioner on the CWC Board. If this Resolution is approved, a new  
40 member will be added to the CWC. In September, there will be a Resolution brought forward for  
41 consideration to formally add Emily Gray and welcome her as a Commissioner on the CWC Board.

42  
43 Mr. Topham confirmed that there is an involved process because amending the Interlocal Agreement  
44 requires the consent of the governing bodies of all current members. Resolution 2025-17 will invite  
45 Holladay to be a member in response to their application. Mr. Topham has drafted a form Resolution  
46 that can be used by each of the jurisdictions to approve the addition. If those come in and the City  
47 Council of Holladay approves entry into the CWC Interlocal Agreement, the next step will take place  
48 in September. The draft Resolution will need to be customized for each individual jurisdiction. He



asked that those Resolutions be voted on as soon as possible. Commissioner Robinson thanked CWC Staff for reaching out to Holladay. It is exciting to have the city as a potential member of the CWC.

**MOTION:** Dan Knopp moved to APPROVE Resolution 2025-17 – A Resolution Offering Membership in the Central Wasatch Commission to the City of Holladay. Roger Bourke seconded the motion. The motion passed with the unanimous consent of the Board.

It was noted that Ms. Gray was present at the CWC Board Meeting but had to leave. However, she left a comment in the Zoom chat box thanking the CWC Board for considering the submission. As a close neighbor, Holladay residents are directly impacted by traffic issues in the canyons. More importantly, residents hike, bike, ski, recreate, and drink water from these canyons. There is a deep interest in preserving the canyons for all of these purposes, and she looks forward to being an active member of the CWC in the future. Commissioner Robinson looked forward to her participation.

**2. (Action) The Board will Consider Approval of the CWC’s 2025-2026 Fiscal Year Budget. (Resolution 2025-19).**

Commissioner Robinson noted that the Fiscal Year 2025/2026 Budget was discussed earlier. Ms. Kilpack reported that this budget includes the extra \$5,000 for the Forest Service mentioned earlier. There are a few different options, including spending the \$5,000 to help the Forest Service cover the funding or spending \$5,000 only until there is a contract awarded that allows them to do it themselves.

**MOTION:** Roger Bourke moved to APPROVE Resolution 2025-19 – A Resolution Adopting a Final Budget for the Period of July 1, 2025, through June 30, 2026. Dan Knopp seconded the motion. The motion passed with the unanimous consent of the Board.

**3. (Action) The Board will Consider Renewing the CWC’s Contract with Lincoln Hill Partners for State Government Relations. (Resolution 2025-20).**

Commissioner Robinson reported that the next action item is a Resolution related to the CWC contract with Lincoln Hill Partners for State Government relations. The amount listed is for up to \$40,000.

**MOTION:** Bill Ciraco moved to APPROVE Resolution 2025-20 – A Resolution Approving and Ratifying Entry into the Sixth Amendment to an Independent Contractor Agreement with Casey Hill. Roger Bourke seconded the motion. The motion passed with the unanimous consent of the Board.

**4. (Action) The Board will Consider a Contract with Pathway Associates, LLC, for Event Management and Support for the 2026 Central Wasatch Symposium. (Resolution 2025-21).**

Commissioner Robinson reported that the next action item is a Resolution with Pathway Associates, LLC, for event management and support for the 2026 Central Wasatch Symposium.

**MOTION:** Roger Bourke moved to APPROVE Resolution 2025-21 – A Resolution Approving an Independent Contractor Agreement with Pathway Associates, LLC, for Event Management Services. Bill Ciraco seconded the motion. The motion passed with the unanimous consent of the Board.

1 **5. The Board will Consider Renewing Contracts Pertaining to Restroom Maintenance in**  
2 **the Tri-Canyons.**

3  
4 **a. The Board will Discuss Changes to the Forest Service Contract to be Considered**  
5 **in September.**

6  
7 Commissioner Robinson noted that there has already been a discussion about changes to the contract.  
8

9 **b. (Action) Contract with EcoBrite. (Resolution 2025-22).**

10  
11 **MOTION:** Ellen Birrell moved to APPROVE Resolution 2025-22 – A Resolution Approving a  
12 Second Amendment to an Independent Contractor Agreement with EcoBrite Services, LLC, for Tri-  
13 Canyon Restroom Maintenance. Bill Ciraco seconded the motion. The motion passed with the  
14 unanimous consent of the Board.  
15

16 **c. (Action) Contract with Town of Brighton. (Resolution 2025-23).**

17  
18 **MOTION:** Bill Ciraco moved to APPROVE Resolution 2025-23 – A Resolution Approving a  
19 Second Amendment to an Interlocal Cooperation Agreement with the Town of Brighton Concerning  
20 Tri-Canyon Restroom Maintenance. Monica Zoltanski seconded the motion. The motion passed with  
21 the unanimous consent of the Board.  
22

23 **d. (Action) Contract with Salt Lake City Public Utilities. (Resolution 2025-24).**

24  
25 **MOTION:** Roger Bourke moved to APPROVE Resolution 2025-24 – A Resolution Approving a  
26 Contract with Salt Lake City Public Utilities for Restroom Maintenance. Mayor Zoltanski seconded  
27 the motion. The motion passed with the unanimous consent of the Board.  
28

29 **6. (Action) The Board will Consider Amendments to the CWC Employee Manual.**  
30 **(Resolution 2025-18).**

31  
32 Ms. Nielsen reported that there are minor amendments proposed to the CWC Employee Manual. This  
33 includes the addition of the Juneteenth holiday. Some governments and businesses celebrate it on the  
34 Monday of the week, and some celebrate it on the actual date. The manual shows it as a swing day.  
35

36 **MOTION:** Roger Bourke moved to APPROVE Resolution 2025-18 – A Resolution Approving  
37 Amendments to the CWC Employee Manual. Ellen Birrell seconded the motion. The motion passed  
38 with the unanimous consent of the Board.  
39

40 **7. (Action) The Board will Consider Funding an Update to the 2012 Fehr and Peers**  
41 **Millcreek Canyon Shuttle Feasibility Study. (Resolution 2025-12).**

42  
43 Commissioner Robinson explained that the next action item relates to an update of the Fehr & Peers  
44 study that was conducted in 2012, related to the feasibility of a Millcreek Canyon shuttle. Ms. Nielsen  
45 reported that piloting a shuttle service for Millcreek Canyon was an action item and deliverable  
46 mapped out in the Mountain Accord for the CWC to carry out. Work has been done for years to find  
47 out the feasibility of a Millcreek Canyon shuttle. It was determined that some time and resources  
48 should be spent updating the previous Fehr & Peers feasibility study that was initially commissioned

1 by Salt Lake County. Since that study is over 10 years old at this point, and there are some outstanding  
2 questions from the Forest Service, it makes sense to update the previous feasibility study. The cost  
3 of the study update is just under \$34,000. It is included in the budget for Fiscal Year 2025/2026.

4  
5 Commissioner Birrell reported that Cottonwood Heights is extremely interested in transportation  
6 solutions. Cottonwood Heights is heavily impacted year-round by those who recreate in the canyons.  
7 She expressed support for this update to the feasibility study and the shuttle that is envisioned. Mayor  
8 Knopp asked if the study update aligns with the work of the Forest Service. Ms. Nielsen reported  
9 that the second phase of the Federal Lands Access Program (“FLAP”) grant will not progress, but the  
10 first phase will. The construction in the upper portion of the canyon associated with the FLAP grant  
11 work will close the upper portion to vehicular traffic until 2027. The original concept discussed with  
12 the former Salt Lake District Ranger was that a shuttle could maintain vehicular access to the upper  
13 portion of the canyon during construction. It is possible to discuss whether that is still a possibility.

14  
15 **MOTION:** Dan Knopp moved to APPROVE Resolution 2025-12 – A Resolution Approving a  
16 Consulting Agreement with Fehr & Peers Inc. for an Updated Shuttle Element of the 2012 Millcreek  
17 Canyon Transportation Feasibility Study. Ellen Birrell seconded the motion. The motion passed with  
18 the unanimous consent of the Board.

19  
20 **8. (Action) The Board will Consider Resolution 2025-27 - Expressing Opposition to the**  
21 **Proposed Mandatory Disposal of BLM and Forest Service Land.**

22  
23 Commissioner Robinson explained that Resolution 2025-27 relates to the bill from the U.S. Senate  
24 Committee on Energy and Natural Resources. There is a proposal to make an amendment that would  
25 mandate the sale of some percentage of BLM and Forest Service lands. This Resolution is one that  
26 expresses opposition to such sales and specifically mentions sales within the CWC study area.  
27 Commissioner Robinson asked if there was anyone opposed to passing the Resolution, and there was  
28 not. Mayor Zoltanski noted that the proposal does not have a lot of guardrails or guidance about who  
29 would be eligible to purchase. There is not enough clarity about how this would work or how it would  
30 achieve the goals of promoting housing. As a result, she supports the Resolution that is in opposition.

31  
32 Commissioner Birrell agreed with the comments shared by Mayor Zoltanski. The bill is making some  
33 kind of assumption that the fair market sale of these lands has anything to do with the ability to create  
34 affordable housing. There are questions about who subsidies would come from in the areas that are  
35 identified. What this bill proposes does not seem to be possible. Commissioner Robinson believes  
36 there is broad support for the Resolution before the CWC Board and asked that a vote be taken.

37  
38 **MOTION:** Ellen Birrell moved to APPROVE Resolution 2025-27 – A Resolution Expressing  
39 Opposition to the Proposed Mandatory Disposal of BLM and Forest Service Land. Bill Ciraco  
40 seconded the motion. The motion passed with the unanimous consent of the Board.

41  
42 **9. Transportation Committee Members will Update the Commission on Their Recent**  
43 **Meeting and Discussions.**

44  
45 It was noted that the Transportation Committee met recently. Commissioner Ciraco would love to  
46 hear some feedback about areas where the Committee can be most impactful. There are many items  
47 the Transportation Committee can work on, but working on something without consensus is not  
48 productive. Commissioner Robinson wondered whether there should be a Work Session with the

1 CWC Board led by the Transportation Committee. Mayor Knopp expressed support for that  
2 approach. He reported that at the last Transportation Committee Meeting, there was a discussion  
3 about the future Olympic Games and what can be done. It was determined that there will be time set  
4 aside at a future CWC Board Meeting to discuss transportation-related issues in the CWC study area.  
5

6 Commissioner Birrell believes the CWNCR is a key to different solutions, like timed entry.  
7 Advancing that designation would make a meaningful difference in transportation improvements.  
8 Commissioner Ciraco pointed out that there is an opportunity in the Wasatch Back, because there are  
9 not the same kind of constraints associated with the Cottonwood Canyons. There is a project in  
10 process on SR-224 where there has been a good level of collaboration between High Valley Transit,  
11 Summit County, Park City, and UDOT. He hopes that Park City can come to an internal agreement  
12 about what there is a desire to ask for ahead of the Olympic Games, which will take place in 2034.  
13

14 Discussions were had about transportation efforts in the Wasatch Front and Wasatch Back.  
15 Commissioner Birrell believes there is a need for education about what can be implemented. Just  
16 because something hasn't been done before does not mean it cannot be implemented before 2034.  
17 Commissioner Ciraco explained that in Park City, the priorities are solutions that meet the existing  
18 needs, are efficient, sustainable, and beneficial to the environment. Commissioner Birrell stated that  
19 she previously lived in Aspen, Colorado, and even back then, visitors were willing to take buses. She  
20 is excited about electric buses and different transportation options that can continue to be explored.  
21 Commissioner Robinson reiterated that there will be a Work Session dedicated to transportation.  
22

## 23 **SHORT-TERM PROJECTS DISCUSSIONS**

24

25 1. **The Board will Discuss Extending the Project Deadline for Three Projects that were**  
26 **Funded Last Fiscal Year and for which Implementation has been Delayed.**  
27

28 2. **The Board will Discuss Extending the Project Timeline from One Year to 18 Months.**  
29

30 Commissioner Robinson reported that three awarded short-term projects have not been able to spend  
31 the funds in the time allotted. Details about those projects are included in the Meeting Materials  
32 Packet. There is a desire to discuss extending the project deadline for those projects, as well as having  
33 a conversation about the overall project timeline moving forward. It is possible to shift the short-term  
34 project deadlines from one year to 18 months. Commissioner Robinson expressed support for  
35 extending the three projects, as there are valid reasons why the deadlines were not met. He asked the  
36 CWC Board if there is anyone who is not in favor of allowing the extension for the three projects and  
37 the extension of the project timeline. Mayor Knopp expressed support for what has been proposed.  
38

39 Commissioner Robinson reported that at the next CWC Board Meeting, there will be a Resolution to  
40 change the policy for short-term projects moving forward. No vote will be taken at this time.  
41

## 42 **WASATCH BACK DISCUSSION**

43

44 1. **Commissioners from Park City, Summit County, and High Valley Transit will Lead a**  
45 **Discussion about Current Topics of Importance to the Wasatch Back and Pertinent to**  
46 **the Work of the CWC.**  
47

48 Ms. Nielsen explained that the Wasatch Back Discussion is a new section on the CWC Board Meeting

agenda. CWC Staff wanted to spotlight the Wasatch Back, as many of the discussions are often focused on transportation issues in the Cottonwood Canyons. However, there is also a lot happening in the Wasatch Back. This will be on future CWC Board Meeting agendas as well, if there is support.

Commissioner Ciraco shared information about a project called Re-create 248. Work is being done in partnership with UDOT, and Horrocks is handling the study. A few different options are being looked at in that corridor. One could potentially include a bus rapid transit sort of system and expansion of the width of the pavement in that area, but in the past, that has been a contentious issue. The other potential option has to do with an adjacent Union Pacific Rail corridor that is preserved for future transportation use. There is room in that corridor to do something in addition to the trail. Both options are highly contentious because the first would involve shaving off a portion of the PC Hill if there is a dedicated bus lane pursued on each side. Whatever answer is ultimately selected, it will be a battle. In addition to the answer, it is important for Park City to think about what investments will be made to mitigate some of the impacts. It is important to focus some energy on that approach.

Commissioner Birrell does not believe Park City residents want more vehicles coming into Park City. Widening the asphalt seems to be contradictory to what residents want. Commissioner Ciraco clarified that the option is widening the pavement to create a dedicated lane for buses. He reported that there has been a persistent shortage of bus drivers. The starting rate for a bus driver in Park City is around \$30 per hour, but it is still difficult to maintain a full staff of drivers. When people are hired, it is difficult to hold onto them when there is not enough affordable housing for those drivers. It is not possible to encourage people to stop using personal vehicles unless there is efficient transit.

Ex-Officio Rodriguez shared an update via text message and stated that her main project relates to the construction that will start in August. It is associated with the bus rapid transit on SR-224.

## **CWNCRA DISCUSSION**

### **1. The Board will Discuss how a Potential New Iteration of the CWNCRA Could Address the Four Central Wasatch Systems.**

Ms. Nielsen reported that there is a memo included in the Meeting Materials Packet outlining the balance that was reflected in the original H.R. 5718. The second table in the memo illustrates how that balance has shifted over the years as the CWNCRA has been redrafted. There have been seven redrafts over the years. If the CWC Board decides to release a new draft in the future, she recommends working to rebalance the four systems that were identified during the Mountain Accord.

## **STAFF ANNOUNCEMENTS**

### **1. Youth Council Updates.**

The CWC Youth Council will be taking a hike on Saturday. CWC Board Members are able to attend.

### **2. Remaining Housekeeping Needs for the Fiscal Year.**

Ms. Kilpack reported that there are still a few outstanding housekeeping items. She will reach out to CWC Board Members about returning those housekeeping documents within the next week.

1     **3.     The Topic of a Potential Member Contribution Committee will be on the September**  
2     **Board Meeting Agenda.**

3  
4     It was noted that a potential Member Contribution Committee will be discussed at the next meeting.

5  
6     **OTHER BUSINESS**

7  
8     There were no additional items discussed.

9  
10    **COMMISSIONER COMMENT**

11  
12    There were no additional comments.

13  
14    **CLOSING**

15  
16    **1.     Chair Robinson will Call for a Motion to Adjourn the Board Meeting.**

17  
18    **MOTION:** Dan Knopp moved to ADJOURN. Bill Ciraco seconded the motion. The motion passed  
19    with the unanimous consent of the Board.

20  
21    The meeting adjourned at 5:23 p.m.

1 *I hereby certify that the foregoing represents a true, accurate, and complete record of the Central*  
2 *Wasatch Commission Board Meeting held Monday, June 23, 2025.*

3

4 Teri Forbes

5 Teri Forbes

6 T Forbes Group

7 Minutes Secretary

8

9 Minutes Approved: \_\_\_\_\_