

## UTAH TRANSPORTATION COMMISSION

October 10, 2014  
Bountiful, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:30 a.m. by Chairman Jeffrey D. Holt, in the Bountiful City Council Chambers, 790 South 100 East, Bountiful, Utah. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman	Bill Wright, Layton City
J. Kent Millington, Vice-Chairman	Mayor Len Arave, North Salt Lake
Meghan Z. Holbrook, Commissioner	Mayor Mike Caldwell, Ogden City
Wayne K. Barlow, Commissioner	David C. Hill, Woods Cross City Council
Dannie R. McConkie, Commissioner	Scott Anderson, Woods Cross City
Naghi Zeenati, Commissioner	Jeff Gilbert, Cache MPO
Gayle F. McKeachnie, Commissioner	Wayne Bennion, WFRC
LeAnn G. Abegglen, Commission Secretary	Lee Davidson, Salt Lake Tribute
Carlos Braceras, Executive Director	John Slippey, Hatch Mott MacDonald
Shane Marshall, Deputy Director	Brian Bangerter, HNTB
Cory Pope, Program Development Director	Tracy Conti, Horrocks
Bill Lawrence, Program Development	Richard Kohler, Kohler Architecture
Bob Pelly, Program Development	Kevin T. Farley, Baker
Randy Park, Project Development Director	Diego Carroll, Parsons Brinckerhoff
Rob Wight, Project Development	Sanela Nadarevic, Jacobs
Jason Davis, Engineer for Operations	Brett Hadley, Stanley Consultants
Rob Clayton, Traffic Management Division	Jeff Simmons, HDR
Lisa Miller, Traffic Operations Center	Kevin Kilpatrick, HDR
Nile Easton, Communications Director	Brandon Cloward, Parsons Corp.
Kirsten Hoschour, Communications	Julie Checketts, Woods Cross
Nick Newman, Communications	Jason Allen, PEC
Lyle McMillan, Right of Way Director	Chris Haller, Utah State Parks and Recreation
Dian McGuire, Right of Way	Alan Taylor, Forsgren Assoc.
Kris Peterson, Region One Director	Tori Walton, Wilson & Company
Vic Saunders, Region One	Preston Stinger, Fehr & Peers
Rex Harris, Region One	Aubry Bennion, URS Corp.
Dave Alger, Region One	Kelli Rapp, Washington Elementary
Nathan Lee, Region Two Director	Liz Beck, Washington Elementary
Ivan Marrero, FHWA Division Administrator	Carol Vaiuale, Washington Elementary
Senator Todd Weiler, Utah State Senate	Andrew Gemperline, Avenue Consultants
Rep. Jim Nielson, Utah House of Representatives	Scot Hazard, Autumn Valley Land
Louenda Downs, Davis County Commission	Tyler Robirds, Lochner
John Petroff, Jr., Davis County Commission	Tina Hayes-West, Woods Cross
Mayor Paul Cutler, Centerville City	Tyann Peterson, Bountiful
Mayor Bob Stevenson, Layton City	Linda Millington

### APPROVAL OF MINUTES

Commissioner Barlow moved to approve the minutes of the September 11, 2014, joint meeting with the SLC Council and the UDOT/Commission tour, and the September 12, 2014, Commission meeting. Commissioner Millington seconded the motion. Commissioner Barlow noted a correction that needed to be made to the motion in the approval of the August minutes. The minutes were approved as amended.

## **PUBLIC COMMENT**

Mayor Mike Caldwell, Ogden City, talked about private development that has changed traffic flow into downtown Ogden, the Ogden Canyon study, the critical need for long range studies, and their need for a full interchange at 24<sup>th</sup> Street, which is the number one priority for Ogden City. Mayor Bob Stevenson, Layton City, expressed appreciation for work being done in Layton. He talked about the city's project to redevelop the Fort Lane shopping center, and the traffic study they are doing to look at what will take place in their community the next 20-30 years and the impacts development will have. Bill Wright, Layton City, distributed some maps and further talked about existing road segment level of service, 2040 transportation improvements that will be needed, and their plans to use corridor preservation funds for future widening of Gentile Street. Louenda Downs, Davis County Commissioner, appreciates what's being done in Davis and Weber Counties. She also talked about the focus UDOT has on other sources of transportation, ie: active transportation, and to keep that in mind on future projects.

Mayor Paul Cutler, Centerville City, thanked UDOT and Region One for the work being done in their community, especially at the Parrish Lane and Main Street intersection, and the pedestrian overpass added on Parrish Lane. In the future, they hope to work with UDOT on the plans for the West Davis Corridor, as it will impact their community, as well as other communities. He also mentioned a planned high school in West Farmington that will impact traffic. State Rep. Jim Nielsen welcomed the Commission to the area. Scott Anderson, Woods Cross City, commented on the effects of the current I-15 project on both ends of their town, as well as the center of their town, the increased traffic on 1500 south, the challenges on 2600 South that will be resolved in the spring, and the increased traffic coming from Orchard Drive through their city to access Legacy Parkway.

Richard Kohler, Kohler Architecture, distributed a handout and discussed in detail the issues he has with the plans for Bluff Street in St. George and the traffic projections being used. He would like UDOT to step back and reevaluate what is being done to come up with a safer, more economical and pedestrian friendly design. Julie Checketts, Tina Hayes-West, Carolyn Viaunaka, and Liz Beck all spoke about their frustrations with the safety issues they are seeing due to either a lack of a cross walk at Woods Cross Elementary or unsafe conditions at the cross walk at 500 West and 800 South in Bountiful at Washington Elementary, as well as not getting their concerns addressed at the local level. They all asked for UDOT's help with the situation. Director Braceras stated that they would have the region evaluate the areas to see what improvements could possibly be made.

## **LOCAL AREA PRESENTATION BY REGION ONE**

Kris Peterson, Region One Director, gave a presentation that reviewed the status of major projects in the area, of which several were visited on the tour yesterday.

## **UDOT SCOREBOARD**

Jason Davis, Engineer for Operations, gave the report for the Safety program. There was a brief report on the I-15 closure and reopening in Nevada, and extensive discussion on motorcycle fatalities and helmet use. Randy Park, Project Development Director, gave the report on the construction program.

## **EXPRESS LANES PROGRAM AND FEE APPROVAL**

Rob Clayton, Traffic Management Division, gave a PowerPoint presentation that reviewed the Express Lanes program and transponder usage. He noted that 45% of transponders are not actively used and UDOT pays an account administrative cost of \$2.85 for each transponder. That equates to \$18,800 per month. They are proposing a \$2.85 monthly account charge; however, that monthly charge would be waived if the user account exceeds \$2.85 in toll lane usage. Mr. Clayton answered questions by the Commission, and there were concerns regarding the proposal expressed by a couple of Commissioners.

*Commissioner Barlow made a motion to approve the administrative fee on infrequent and/or inactive Express Pass accounts. Chairman Holt seconded the motion. Following additional discussion on the item, Commissioner Barlow withdrew his motion.*

The Commission agreed that before any action is taken, all account holders needed to be contacted to get their input and comments. Then, have staff come back next month to report on the results of that contact.

## **PLANNING AND PROGRAMMING**

### **2015 STIP Amendment #1**

#### **Funding Adjustment at Post Construction**

Bill Lawrence reviewed the 3500 South; Bangerter Highway to 2700 West, Phase II project that was returning funds at post construction. He requested approval to transfer the funding to be reprogrammed at a later date.

*Commissioner Millington moved to approve the transfer of funding from the adjustment at post construction, as reviewed. Commissioner Zeenati seconded the motion and it was unanimously approved.*

#### **400 North & 500 West Intersection, Bountiful Project – Funding Transfer**

Bill Lawrence said that Region One is requesting approval to move the funding from the 400 North & 500 West Intersection project into the South Davis Operational Upgrades project. This project is being combined into the larger design build project so only one contractor is working in the area and to limit impacts to the traveling public.

*Commissioner Barlow moved to approve the transfer of funding and scope of the 400 North & 500 West Intersection project into the South Davis Operational Upgrades project. The motion was seconded by Commissioner Millington and unanimously approved.*

#### **SR-30; Environmental Document, I-15 to SR-252 – Funding Approval**

Bill Lawrence said Region One is requesting approval to program \$2 million from the TIF program to fund the SR-30; Environmental Document, I-15 to SR-252, and add it to the FY 2015 – 2020 STIP.

*Commissioner Barlow moved for approval to program \$2 million from the TIF program to the SR-30; Environmental Document, I-15 to SR-252, and add it to the FY 2015 – 2020 STIP. Commissioner Millington seconded the motion and it was unanimously approved.*

### **700 West HAWK Project – Cancel Project**

Bill Lawrence said this is a request from Murray City to withdraw the 700 West HAWK project from the STIP, as the proposed location of the project at the intersection of 700 West and Anderson Avenue is also the location of a Reduced Speed School Zone and the MUTCD doesn't allow for a HAWK signal there.

*Commissioner Zeenati moved for approval to cancel the 700 West HAWK project. Commissioner McKeachnie seconded the motion and it was unanimously approved.*

### **Droubay Road Phase 2: Vine Street to Smelter Road, Tooele – Cancel Project**

Bill Lawrence explained that the Droubay Road Phase 2: Vine Street to Smelter Road, Tooele project was selected by the Joint Highway Committee for the Small Urban Program in 2011, and funded with \$1,072,616 of Federal Aid funds for FY 2015. Tooele City no longer has available funding to construct this project and has requested that it be cancelled. At the fall JHC meeting, they also voted in favor of cancelling this project. A recommendation for use of the funds will come at a later date.

*Commissioner Zeenati moved for approval to cancel the Droubay Road Phase 2: Vine Street to Smelter Road, Tooele project. The motion was seconded by Commissioner Holbrook and approved unanimously.*

### **MVC; 5400 South to 4100 South – Funding Transfer**

Bill Lawrence said Region Two requests approval to move \$5,584,696 from the MVC; 5400 South to 4100 South project to the MVC; 3500 South to SR-201 project, to complete the purchase of a property needed for the project. This will add initial funding to the project and bring it into the STIP.

*Commissioner Millington moved to approve the transfer of \$5,584,696 from the MVC; 5400 South to 4100 South project to the MVC; 3500 South to SR-201 project, and add it to the 2015-2020 STIP. Commissioner Barlow seconded the motion and it was unanimously approved.*

### **I-15; SR-73 to 12300 South Widening Project – Scope Addition**

Bill Lawrence said Region Three is requesting approval to transfer the scope of work and current funding in the I-15; Fiber Conduit, SR-92 to Lehi Main project, into the I-15; SR-73 to 12300 South Widening (The Point) project, as it would be more efficient to incorporate it into The Point project with a contractor who will already be working in the area. The estimate for the Fiber Conduit project is \$670,000. It is project is currently programmed with \$100,000 of ST\_ATMS funds, but The Point project has enough contingency available for the remaining balance required (\$570,000).

*Commissioner Zeenati moved to approve adding funding and scope to the I-15; SR-73 to 12300 South Widening project, as explained. Commissioner Millington seconded the motion and it was unanimously approved.*

## **2015 Federal Recreational Trails Program Approval**

Bill Lawrence said the federal Recreational Trails Program (RTP) was authorized by Congress in 1991 as part of ISTEA, and established the RTP funding and the federal Recreational Trails Trust Fund. RTP grants are available for non-motorized and motorized trail projects. Projects are selected and administered through the Utah State Parks and Recreation Division. For the 2015 program, Utah has 34 projects totaling \$1,372,720 in Federal Aid Funds. Mr. Lawrence introduced Chris Haller from the State Division of Parks and Recreation, who gave a PowerPoint presentation on the Recreational Trails Program. He provided information on the RTP grant, its requirements, what projects may or may not include in them, who qualified applicants are, the selection process and criteria used in the selection, and a timeline from when applications are due to when a contract expires and the project is completed.

*Commissioner Barlow moved to approve adding the Recreational Trails Program line item to the FY 2015-2020 STIP. Commissioner McConkie seconded the motion and it was unanimously approved.*

## **24<sup>th</sup> STREET INTERCHANGE at I-15; ENV. ASSESSMENT UPDATE – INFO ONLY**

Kris Peterson gave an update on the Environmental Assessment for the 24<sup>th</sup> Street interchange at I-15. He reviewed the purpose and need and the project history, and explained what the configuration of the interchange and surrounding area would look like. Construction is estimated at \$80 million and is funding dependent.

## **ADMINISTRATIVE RULE REVIEW** **R916-2 Prequalification of Contractors**

Rob Wight from Project Development presented Rule R916-2 Prequalification of Contractors for review by the Commission. Prequalification has been used in their advertising section to assure that contractors have the capability financially and technically to complete projects they are awarded. The process is also tiered to allow new contractors the ability to bid smaller jobs and build work experience and develop financial strength to work on larger projects. One of the major changes to the rule is to raise the prequalification limit from \$1.5 million to \$3 million, which means that no prequalification is required to bid projects less than \$3 million. This limit has not changed for many years, and with inflation of construction costs, it's no longer the project size that it was when first envisioned. Other changes will make the rule compliant with parts of the procurement code in the area of probation and debarment. Also, changes were made in the make up of the prequalification board and general direction on the types of experience and financial data that will be examined to determine prequalification amounts. There was additional discussion on the policy and a request to clarify some of the language on page one, paragraph three.

## **REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS** **Autumn Valley/Scot Hazard – SR-73 Corridor**

Lyle McMillan distributed a handout and reviewed the budget and obligations of the Corridor Preservation Fund. He said today's request for use of corridor preservation funds has been reviewed by the CP Advisory Council and is from Autumn Valley/Scot Hazard who owns vacant land in the

proposed path of the SR-73 Expansion project in Eagle Mountain. The land is zoned commercial and mix-use commercial, the property is 19.1 acres, and the expansion project needs approximately 8 acres. The property has been appraised at \$4.50 per square foot, for a total of \$1,568,160. Utah County will be contributing \$1.2 million from their Local Corridor Preservation funds towards this acquisition and they would like UDOT to participate and bring the remaining \$369,000 to acquire the property. Shane Marshall, Deputy Director, noted that the \$1.2 million from Utah County is not reimbursable, so this is a huge commitment on their part. Mountainlands AOG is working to make this reimbursable in the future.

*Commissioner Barlow moved to approve the purchase of the Autumn Valley/Scot Hazard property. Commissioner Zeenati seconded the motion and it was unanimously approved.*

## **INFORMATIONAL ITEMS**

### **FHWA Report**

Ivan Marrero, Division Administrator for FHWA, reported on the visit to Utah by Secretary Foxx a few weeks ago. He also talked about the starting of the new federal fiscal year, Map 21 and apportionment being available through May 31<sup>st</sup>, deobligation limitation, and the upcoming Everyday Counts conference in Phoenix.

### **Programming Dashboard**

Bill Lawrence demonstrated how the Programming Dashboard system worked and what information can be pulled for various uses. He said it's still being worked on to adjust the information for better utilization, but will get login instructions to the Commission soon.

### **Commission Committee Assignments/Reports**

Commissioner Zeenati reported on the Mall Drive event, and Commissioner Barlow mentioned the CP Advisory Council meeting. Chairman Holt talked about the Community Impact Board and setting aside funding for a proposed rail line in the Uintah Basin and other projects. Commissioner McConkie reported on UTA meetings and the Regional Growth Committee, and Commissioner McKeachnie said he attended his first JHC meeting last month in Price.

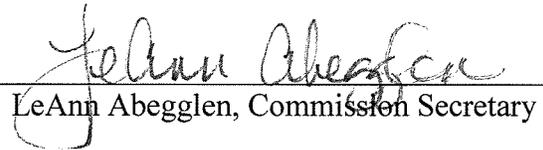
### **Upcoming Transportation Commission Meetings**

The next regular Utah Transportation Commission meeting is scheduled for Friday, November 14, 2014, in Price, Utah. The schedule for 2015 was discussed and the following meeting dates and locations were scheduled (subject to change):

December 5, 2014 – Salt Lake City  
January 23, 2015 – South Jordan or West Valley City  
February 13, 2015 – West Valley City or South Jordan  
March 19-20, 2015 – Cedar City  
April 16-17, 2015 – Salt Lake City  
May 21-22, 2015 – Brigham City  
June 25-26, 2015 – Park City  
July 2015 – No meetings scheduled

August 13-14, 2015 – Richfield  
September 10-11, 2015 – Layton  
October 15-16, 2015 – Provo  
November 12-13, 2015 – Hurricane  
December 11, 2015 – Salt Lake City

The meeting adjourned at 12:40 p.m.



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LeAnn Abegglen, Commission Secretary