

MINUTES

STEERING COMMITTEE MEETING

May 12, 2010

Panguitch, Utah

MEMBERS IN ATTENDANCE

Commissioner Lois Bulloch, Chair
Alan Adams
Chris Smith for Mayor Mark Yardley
Carolyn White
Commissioner Maloy Dodds
Mayor Janet Oldham
Gladys LeFevre
Commissioner Douglas Heaton
LuAnne Forrest
Luke Wilkins for Frank Lojko
Wes Curtis

REPRESENTING

Iron County Commissioner Representative
Iron County Schools Representative
Beaver County Mayor Representative
Beaver County Schools Representative
Garfield County Commissioner Representative
Garfield County Mayor Representative
Garfield County Schools Representative
Kane County Commissioner Representative
Washington Co. Schools Representative
Dixie State College of Utah
Southern Utah University

OTHERS IN ATTENDANCE

Mark Walker
Bill Rees
Marreen Casper
Mike Empey
Art Cooper
Ken Sizemore
Myron Lee
Beth Cottam
Sherri Dial
Diane Lamoreaux

Community Brownfield Foundation
Utah Department of Environmental Quality
Senator Hatch's Office
Congressman Matheson's Office
Citizen
Five County Association of Governments
Five County Association of Governments, DMPO
Five County Association of Governments
Five County Association of Governments
Five County Association of Governments

MEMBERS NOT IN ATTENDANCE

Commissioner Chad Johnson
Mayor Connie Robinson, Excused
Mayor Nina Laycook
Wendy Allan, Excused
Commissioner Denny Drake, Excused
Mayor Tom Hirschi

Beaver County Commissioner Representative
Iron County Mayor Representative
Kane County Mayor Representative
Kane County Schools Representative
Washington Co. Commissioner Representative
Washington Co. Interim Mayor Representative

Commissioner Lois Bulloch, Chair, welcomed everyone in attendance. Those asking to be excused include: Mayor Connie Robinson, Iron County Mayor Representative; Ms. Wendy Allan, Kane County Schools Representative; and Commissioner Denny Drake, Washington County Commission Representative. It was noted that Chris Smith would be representing Mayor Mark Yardley, Beaver County Mayor Representative and Luke Wilkins would be representing Frank Lojko, Dixie State College. It was also noted that Ms. Gladys LeFevre, Garfield County Schools Representative would be late.

Mr. Ken Sizemore introduced Myron Lee who recently joined the Five County AOG staff as the Dixie Metropolitan Planning Organization (DMPO) Planning Manager. Lowell Elmer will be retiring at the end of June and this provides a six week transition period to develop an understanding of

the DMPO functions. Myron brings eight years of experience with UDOT where he functioned as the public information officer for Region Four, which included a vast amount of knowledge of the Southern Parkway in Washington County. The past two years was spent as the City Manager for Monticello City. Mr. Lee mentioned that he also worked for Tooele County for seven years in their emergency management services and prior to that as a reporter for a local newspaper. He acknowledged that today he was returning from Monticello after assisting the city with incorporation of a 20% budget shortfall. He expressed his appreciation at being on the Association of Governments staff as well as looking forward to the new position assignments.

I. MINUTES APRIL 21, 2010 - REVIEW AND APPROVE

Chairman Bulloch noted that a quorum was present and presented minutes of the April 21, 2010 meeting for Board consideration and approval.

MOTION WAS MADE BY COMMISSIONER MALOY DODDS, SECONDED BY MR. ALAN ADAMS, TO ACCEPT MINUTES OF THE APRIL 21, 2010 MEETING AS PRESENTED. MOTION CARRIED.

II. COMMUNITY BROWNFIELD FOUNDATION

Mr. Mark Walker, Community Brownfield Foundation, reported that he is based out of Denver, Colorado. He introduced Bill Rees, Utah State Division of Environmental Quality, who oversees the state of Utah Volunteer Brownfield cleanup out of the Salt Lake City office. The presentation outlines the Brownfield concept, provides a case study of a site cleanup for a project in Colorado and educates committee members of the economic impact to the tax base from undertaking cleanup of a site. Mr. Walker reviewed the EPA definition for a Brownfield which is long and complicated. His simplified definition is, "Any site where the presence or perceived presence of contamination serves to impede redevelopment". Examples of cleanup sites include gas stations, landfills, dry cleaners, mine-scarred lands, greenhouses, etc. Projects are generally 2-3 years in duration with the end result being a piece of property suitable for re-development for business and/or residential use. The cleanup is accomplished in a phased approach as follows: **1) Phase I--** Historical record research to determine what was on the site; **2) Phase II--** To conduct an assessment which outlines how bad the site is contaminated; **3) Cleanup Plan--** Provides justification that cleanup is required through a regulatory review; **4) Cleanup--** Perform site cleanup to remove liability risk; and **5) Redevelopment--** Site is cleared and ready for redevelopment. Assistance that is available for redeveloping Brownfield sites was outlined and reviewed. Two assessments are required for Phase I and II cleanup and funding is available through state and federal grants. An application must be submitted to DEQ for these assessments. The first step of the volunteer program is to establish eligibility, characterize the site, determine the extent of contamination and how to address cleanup of the site.

Funding for cleanup is available through the federal Brownfield Cleanup Grants (up to \$200,000 plus 20% match), Community Development Block Grant (CDBG); and U.S. Department of Housing and Urban Development (HUD) BEDI grants. Solicitations for federal grants are typically released in September with applications due the end of November or first of December. The voluntary cleanup process for the state of Utah is as follows: 1) A 60 day review period; 2) Application fee of \$2,000; 3) Risk-based cleanups;

4) DEQ oversight; and 5) Certificate of completion. Mr. Walker also reviewed a Brownfield redevelopment model, information in regard to the Community Brownfield Foundation and contact information. Mr. Rees provided a handout containing an example of a project undertaken in Salt Lake City as well as other examples of successful cleanup projects. Contact information is attached to the handout for those who have questions or require additional information. Today's presentation provides basic information in terms of Brownfield cleanup and available cleanup tools. DEQ staff are available to meet with anyone as issues surface and/or to discuss potential cleanup sites. He noted that much of the environmental cleanup in Utah is to deal with long-term chronic issues. Cleanup is typically tied to land use and regulations determine what type of cleanup is appropriate.

III. HUMAN SERVICES COUNCIL

Commissioner Lois Bulloch reported that the Human Services Council met yesterday in Beaver and at that time honored Ms. Beth Cottam on her upcoming retirement. She expressed appreciation to Beth for her commitment, dedication and excellent job performance in the Human Services program.

A. COMMUNITY SERVICES BLOCK GRANT (CSBG) FY 2011 ALLOCATIONS

Ms. Sherri Dial, Human Services Planner, explained that Community Services Block Grant (CSBG) funds are focused to end poverty and provide assistance to make individuals more self-reliant. A handout was reviewed as follows: **1) Previous Funding--** FY 2006 through FY 2010; **2) Funding Requests--** FY 2011 program funds; and **3) Human Services Council--** Recommendation for allocation of FY 2011 funds. It was noted that some of the funding amounts requested were quite high because a number of applicants anticipated that extra dollars would be available in federal stimulus. However, there are no additional allocations of federal stimulus funds. The Human Services Council reviewed all application requests and discussed projects at length. The back of this handout includes a breakdown of CSBG dollars, including direct program, administration and indirect AOG costs. Programming provided by the Association of Governments includes: 1) Volunteer Income Tax Assistance (VITA); 2) Direct service programming, including the resource directory and 211; 3) Data base costs for all providers; 4) Direct support service case management and purchased services for employment and training; 5) Indirect cost allocation; and 6) Administration. Salaries and fringe benefits associated with this program for support staff include Sherri (65%), Jane (65%) and Brenda (20%). Commissioner Lois Bolloch explained that the Human Services Council tried to follow last year's allocation as close as possible, with the exception of Dixie Care & Share which has a substantial decrease. The reason for this reduction is that the Utah Food Bank will be relocating a satellite facility in Washington County which will provide some extra dollars. The Erin Kimball Foundation and Dove Center are new applicants and neither organization was funded this year because of limited fund availability. These entities are encouraged to re-apply in future years. It was also noted that CSBG dollars cannot provide complete funding to any one organization. Five County AOG staff provides guidance and support to various agencies staff in order to keep the organization in operation and to ensure compliance with outcome measures. Commissioner Bulloch also mentioned that several agency staff indicated that they would not be functional without the AOG staff support.

Human Services Council funding recommendations were presented to the Board for consideration and approval.

MOTION WAS MADE BY COMMISSIONER MALOY DODDS, SECONDED BY MAYOR JANET OLDHAM, TO RATIFY HUMAN SERVICES COUNCIL RECOMMENDATIONS FOR FY 2011 COMMUNITY SERVICES BLOCK GRANT (CSBG) ALLOCATIONS AS PRESENTED. MOTION CARRIED.

B. SOCIAL SERVICES BLOCK GRANT (SSBG) FY 2011 ALLOCATIONS

Ms. Sherri Dial provided a handout outlining FY 2011 Social Services Block Grant (SSBG) allocations recommended by the Human Services Council. The table is formatted the same reflecting previous year allocations FY 2004 through FY 2010 and funding requests for FY 2011. This funding source focuses on transportation needs in the Five County region. Funding is recommended to each of the County Council's on Aging, Turn Community Services and Regional Human Services special needs such as bus passes, non-CSBG case management, volunteers programming and VISTA support. Human Services Council funding recommendations are outlined in the next to last column for Board consideration.

MOTION WAS MADE BY MS. CAROLYN WHITE, SECONDED BY MR. ALAN ADAMS, TO RATIFY HUMAN SERVICES COUNCIL RECOMMENDATIONS FOR FY 2011 SOCIAL SERVICES BLOCK GRANT (SSBG) ALLOCATIONS AS PRESENTED. MOTION CARRIED.

Commissioner Lois Bulloch reported that this was not an easy process for the Human Services Council. Each application was reviewed and debated extensively prior to reaching consensus for funding allocations. Mr. Ken Sizemore highlighted news of the Utah Food Pantry satellite location in Washington County. Ms. Beth Cottam pointed out that some of the food is trucked from California and Nevada to the Utah Food Bank in Salt Lake City. The satellite facility will provide storage for food passing through the state and eliminate the need to transport the food to Northern Utah for return back to the region. This will allow for better distribution as well as additional food for local pantries.

IV. SOUTHERN UTAH UNIVERSITY (SUU) GOVERNMENT RELATIONS AND REGIONAL SERVICES UPDATE

Mr. Wes Curtis provided invitations for the Utah Rural Summit scheduled for August 12-13, 2010 on the SUU campus and extended an invitation for everyone to attend. The University focuses on outdoor and cultural resources of the area through the Arts and Communications Department. Last year's focus was Zion Canyon and this year the focus is on the Parowan Gap location. Copies of a publication highlighting this area were provided to Board members.

Mr. Curtis explained that he serves on the Governor's Rural Partnership Board, which was established by the legislature as a voice for rural Utah. The group is working on a draft document titled "Platform for Rural Development in Utah" and would like input from this committee. The document will outline items to measure the state's response and performance; where they are doing a good job, things that need attention, etc. The

document is still in draft format as a work in progress. Mr. Curtis asked for input in identifying local projects, needs which fall into any of the categories, and/or benefit to local jurisdictions from resources and expertise of state or University staff to assist in development of projects to address local needs.

Specific items in the document were discussed as follows: **1) Page 2, Item #3, Fair and Equitable Governance--** State government programs and policies should consider rural concerns and, wherever appropriate, specifically address them. Commissioner Lois Bulloch mentioned that the state of Utah frequently places unfunded mandates on local governments and this needs to be addressed; **2) Page 3, Agriculture and Natural Resource Industries--** These are the backbone of rural economies and must be sustained as essential components of strong rural economies. Commissioner Maloy Dodds indicated that the state needs to work towards retaining some of the industries viable to rural Utah such as timber harvest. Several years ago the sawmills employed over 300 people but today that number has decreased to 60 employees. This would entail placing pressure on federal agencies that oversee federally owned land to develop solutions to this problem. Mr. Sizemore mentioned that other regions in New Mexico have recognized that they cannot expect timber sales to cover stewardship costs. As a result, modeling has been changed to take this into account. Modeling for the state of Utah has yet to be addressed in these terms. The U.S. Forest Service needs encouragement to undertake an effort to follow trends in other regions in order to afford stewardship; **3) Page 3, Tourism and Recreation--** This is a significant component of the rural Utah economy, and in some counties it is the primary economic engine. Commissioner Lois Bulloch indicated that counties need proactive support to protect the restaurant tax. Commissioner Maloy Dodds reported that Garfield County spends \$1.2 million to promote tourism but wonders if it would be a better investment in economic development to secure higher paying jobs in the area; **4) Page 3, Economic Development Efforts--** Commissioner Doug Heaton mentioned that organized groups keep trying to shut down the Alton Coal field which would impact Kane County in terms of tax revenues. Commissioner Lois Bulloch indicated that it is important to look at centrally assessed properties in terms of utilities and green industries. This is big business but revenues from these types of businesses fade in 15-20 years with the burden shifting to counties. Commissioner Maloy Dodds referenced the Ticaboo Uranium project which had a value decrease from \$50 million to \$1.8 million in just one year's period of time. Myron Lee mentioned that two years ago the Utah State Legislature passed a bill that provided an exemption on purchase of mining equipment. This helped the mining industry but impacted cities and counties with lost sales tax revenue; **5) Page 3, Heritage, Scenic and Cultural Amenities--** Board members suggested that the word preserving be eliminated because it could tend to hinder economic development. Commissioner Bulloch indicated that she serves on the Utah State Parks and Recreation Board and acknowledged that some state parks produce large amounts of revenue in comparison to others of historical nature. However, efforts should be made to preserve these resources. Mr. Sizemore noted that there is no mention of Paiute Indian Tribe Economic Development efforts. The Paiute Indian Tribe Economic Development Director provided a presentation to the RC&D Council and there are some amazing things occurring with the tribe's economic development. Commissioner Bulloch referenced some tribal lands south of Cedar City that are being considered by the legislature for tax exempt status and encouraged officials to consider the impact to local government in terms of revenue losses; **6) Page 4, Item #5, Education--** The idea is to push schools to teach extensive entrepreneurship education at all levels of public education within the state. Ms. Beth Cottam commented that the need to push adult education support is also very important in

all of the rural counties as this ties directly to economic development. Ms. LuAnne Forrest indicated that the Washington County School District does teach one finance class in 12th grade. Commissioner Doug Heaton suggested that education curriculum needs to include founder philosophy of traditional government because this is being lost in the educational system; **7) Page 5, Item #1, Adequate Infrastructure and Utility Services-** - Mr. Curtis asked about infrastructure projects for water, sewer, roads, etc. Mr. Sizemore noted that the Association of Governments works with jurisdictions annually to develop one and five-year capital improvements priorities for the Permanent Community Impact Fund Board (PCIFB) and Community Development Block Grant programs. It was suggested that this document emphasize the amount of Community Impact Board funds received by jurisdictions in rural Utah. PCIFB has generously provided funds for infrastructure projects throughout the Five County region and this makes a huge difference for rural Utah. Some type of list of funding sources would be helpful to communities when pursuing funding for various projects; **8) Page 5, Item #2, Electricity Capacity and Natural Gas--** The Governor's Rural Partnership Board calls upon legislators and policymakers to develop a consumer surcharge infrastructure fund, similar to the Universal Service Fund approach in telecommunications, to address utility infrastructure inadequacies in rural Utah. Transportation lines in the West Desert for renewable energy have been identified. Commissioner Maloy Dodds suggested that adequate water rights and sources will limit development and also need to be addressed; **9) Page 6, Item #2, Support and Participation of State Government--** Support in protecting access and maintaining multiple use of lands in rural Utah to ensure that land management agencies are responsible to local issues, concerns and needs, and that management decisions are consistent with these local plans. Mr. Curtis asked that members provide any specific efforts that need to be included and attention called to in terms of land management issues. Commissioner Lois Bulloch mentioned that the state legislature needs to address funding for county jails. This is an item of contention each legislative session and it would be nice to secure stabilized funding resources that cover costs of housing state prisoners. A number of issues in terms of jail funding need to be addressed with long-term solutions; and **10) Health Care--** State government must work with local governments, as well as private sector and non-profit entities to ensure that health care facilities and personnel are adequate to meet public healthcare needs in rural Utah. Ms. LuAnne Forrest mentioned that the Washington County School District encounters big problems in terms of mental health services for students K-12. No direct services are available in rural areas for this age group and there is a huge need. Ms. Carolyn White explained that each year there is a big fight in terms of property tax equalization and inadequate funding for rural schools. Commissioner Lois Bulloch commented that discussion with the local public health board indicates that the State Health Department is overstaffed at the state level and funding is not getting to the local level. Local health departments have limited nursing staff and yet administer large numbers of shots and services.

Mr. Curtis encouraged Board members to review the document in greater detail and provide any comments, language changes, etc. as this is a work in progress. Meetings will be scheduled with Governor Herbert and legislators to present this case for rural Utah.

V. DIXIE STATE COLLEGE UPDATE

Mr. Luke Wilkins, representing Frank Lojko, provided information on the Outdoor Recreation and Adventure Center at Dixie State College. A venue of activities and adventures have been developed for students including rentals for equipment such as

mountain bikes, kayaks, etc. The center is housed in a small room that used to be a laundry room and a coal room. A new wood ceiling has been installed and stained, the concrete floor has been stamped and painted, and electricity has been installed. This has been a fun project and activities provided for students include mountain biking, hiking, rock climbing, etc. Mr. Wilkins reported that he is first aid certified and is seeking other individuals that are certified as well.

The recently held Iron Man Competition was very successful and brought in approximately \$2 million dollars filling hotel rooms in St. George, Cedar City and Mesquite. As a local participant, he reported that the event was very well received. The first leg was swimming at the Sand Hollow Reservoir (2.5 miles), biking from Sand Hollow through Washington City, up SR-18 to Veyo and Gunlock (112 miles); and the marathon run (26.2 miles) to complete the race. The first place male and female participants received \$30,000 and qualified to race in Kona, Hawaii.

VI. CONGRESSIONAL STAFF UPDATES

Ms. Marreen Casper, Senator Hatch's Office, reported that a lot of activity is occurring in Congress. The Beaver/Piute Land Bill is being pursued from a regional aspect because of the Tushar Mountains. This legislation will be introduced sometime this month in the Senate. Congressman Matheson and Congressman Chaffetz will introduce legislation in the House. Radiation Exposure Compensation Act (RECA) is once again being considered for expansion to the entire state of Utah, New Mexico and Idaho. Proposed legislation expands the types of cancer covered, includes additional geographic areas and allows those that have already received compensation to make application for additional compensation. The Senator is very concerned about this legislation and wants to make sure that evidence is reviewed and substantiated scientifically to support additional geographic areas and types of cancer. President Obama has announced the selection of Elena Kagan as the Supreme Court nominee. Senator Hatch has stated that he will not make a decision about her nomination until the entire process is complete. Because she has not served as a judge, it will be necessary to consider her legal experience and will require extreme scrutiny.

Ms. Casper provided announcements for a Town Hall Meeting scheduled for June 1, 2010 at the Gardner Center Ballroom, Dixie State College, in St. George. Invitations will be mailed out later this month. Commissioner Bulloch asked if current legislation that is in the process would be harder for Senator Bennett to push through congress. She acknowledged that Senator Bennett has provided a huge service to the State of Utah and has assisted many of the counties with multiple projects. Ms. Casper indicated that it will be difficult, but Senator Hatch has committed to assist in any way possible to move legislation along.

Mr. Mike Empey, Congressman Matheson's Office, reported that Brian Thiriot has asked to be excused because he is in Salt Lake City attending staff meetings. Congressman Matheson is also concerned about current legislation, especially the proposed RECA bill expansion, and acknowledged that this will be a long process. The Congressman is engaged in the Beaver/Piute land use legislation and strategy. In terms of a primary election, he feels that this is a result of anger with his votes on cap and trade as well as health care reform. However, he is against both pieces of legislation for very specific reasons which he feels are justified.

VII. LOCAL AFFAIRS

A. CORRESPONDENCE

None.

B. OUT-OF-STATE TRAVEL

No out-of-state travel requests for consideration.

C. PERMANENT COMMUNITY IMPACT BOARD APPLICATIONS

Mr. Sizemore presented two applications for Board consideration as follows: 1) **Hurricane City**-- The city has made application on behalf of Dixie Springs subdivision to obtain a loan for road improvements (\$5 million); and 2) **Washington City**-- Loan for landscaping improvements along Telegraph Street (\$1.1 Million). The Board has the option to support, not support or remain neutral.

MOTION WAS MADE BY COMMISSIONER DOUG HEATON, SECONDED BY MS. CAROLYN WHITE, TO SUPPORT THE HURRICANE CITY AND WASHINGTON CITY APPLICATIONS TO THE PERMANENT COMMUNITY IMPACT BOARD. MOTION CARRIED.

Commissioner Maloy Dodds mentioned that the federal government has extended Build America Bonds, and those entities making application to the Permanent Community Impact Board receive favorable interest rates when this is taken into consideration. He encouraged jurisdictions to apply to CIB for projects that might be beneficial to constituents. Mr. Sizemore indicated that Commissioner Dodds represents the Five County region on this board. Because his term as commissioner is completed at the end of the year, the Steering Committee will be required to submit nominations for his replacement. The state of Utah typically asks for three nominations for presentation and consideration of the Governor. This will be an action item during the August meeting.

D. PLANNING ASSISTANCE

None.

E. OTHER BUSINESS

Mr. Sizemore indicated that as per directions from last meeting, the Governor's staff was approached to reschedule the reception tentatively scheduled for Monday, June 14th because several of the commissions meet on that day. Mike Mower, State Planning Coordinator, tried to reschedule the reception but because of Governor Herbert's busy schedule was not able to accommodate this request. The reception is scheduled for Monday, June 14, 2010 beginning at noon for a luncheon. Steering Committee members and their spouses are invited to attend. Additional information will be forwarded upon receipt.

Mr. Sizemore also asked that Steering Committee members pencil in Tuesday, June 29, 2010 for a farewell open house/reception in honor of Beth Cottam and Lowell Elmer who are both retiring at the end of June. Invitations will be mailed out and the event will be held at the Five County AOG St. George office.

VIII. AREAWIDE CLEARINGHOUSE REVIEWS

Mr. Sizemore reviewed the one A-95 review included in the packet from the State Division of Housing and Community Development to provide continued funding for the FY 2010-11 Weatherization Assistance Program. The review has a supportive staff recommendation.

MOTION WAS MADE BY, MR. ALAN ADAMS, SECONDED BY MAYOR JANET OLDHAM, TO APPROVE THE AREAWIDE CLEARINGHOUSE REVIEW AS PER STAFF RECOMMENDATION. MOTION CARRIED.

The next Board meeting is scheduled for Wednesday, June 9, 2010 at the Kane County Commission Chambers beginning at 1:00 p.m. There will also be an Executive Committee meeting in the morning to discuss fiscal and/or personnel items. Meeting notification will be provided one week in advance of these meetings.

Meeting adjourned at 3:20 p.m.