

Cedar City

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www.cedarcity.org

Mayor
Maile L. Wilson

Council Members
Ronald R. Adams
John Black
Paul Cozzens
Don Marchant
Fred C Rowley

City Manager
Rick Holman

CITY COUNCIL WORK MEETING
OCTOBER 1, 2014
5:00 P.M.

The City Council meeting will be held in the Council Chambers at the City Office, 10 North Main Street, Cedar City, Utah. The agenda will consist of the following items:

- I. Call to Order
- II. Agenda Order Approval
- III. Administration Agenda
 - Mayor and Council Business
 - Staff Comment
- IV. Public Agenda
 - Public Comments

Business Agenda

Public

Staff

1. Consider a Medicaid Provider Agreement with the Utah Department of Health – Tammy Nay
2. Consider a Classification and Compensation study for the City – Rick Holman
3. Consider an ordinance adopting the amended Aviation Way project area plan – Paul Bittmenn
4. Executive Session – Property Negotiations

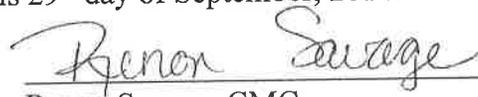
Dated this 29th day of September, 2014.



Renon Savage, CMC
City Recorder

CERTIFICATE OF DELIVERY:

The undersigned duly appointed and acting recorder for the municipality of Cedar City, Utah, hereby certifies that a copy of the foregoing Notice of Agenda was delivered to the Daily News, and each member of the governing body this 29th day of September, 2014.



Renon Savage, CMC
City Recorder

CEDAR CITY COUNCIL

AGENDA ITEM 1

INFORMATION SHEET

TO: Mayor and City Council
FROM: Tammy Nay (CATS)
DATE: October 1, 2014
SUBJECT: Authorize Medicaid Provider Agreement with Utah Department of Health

DISCUSSION: Last July the Utah Department of Health revised the state Medicaid program. We are in the process of applying as a Non-Medical Transportation provider, in order to continue providing rides for Medicaid recipients to medical appointments. We bill Medicaid directly for these rides on the Dial-A-Ride paratransit van and the fixed route bus. The Mayor needs to sign the Provider Agreement, which has been reviewed by City Attorney, Paul Bittmenn.

Copy of the agreement is attached.

the rights of PROVIDER in responding to the request, the reasonable date for producing the records (not less than 5 business days after the request), and the location where access to the records is to be allowed.

Recipient: A resident of the State of Utah who is eligible for and received services under medical assistance programs.

Sanctioned individuals: Anyone on any exclusion list maintained by the state or federal government.

Significant business transaction: Any series of transactions during one fiscal year which exceeds \$25,000.

Subcontractor: (a) an individual, agency or organization to which a disclosing entity has contracted or delegated some of its management functions or responsibilities of providing medical care to its patients; or (b) an individual, agency or organization with which a fiscal agent has entered into a contract, agreement or purchase order or lease (or leases of real property) to obtain space, supplies, equipment or services provided under the Medicaid agreement.

Third party: Any insurance company, organization, corporation, program or agency which has a responsibility to pay for all or part of the services rendered to the recipient. This specifically excludes the parents and relatives of the recipient and other parties not mentioned above.

TERMS OF AGREEMENT

I. DEPARTMENT agrees to:

1. Enrollment: Enroll PROVIDER in the Medicaid program if PROVIDER has 1) submitted an application, licensure, and other supporting documentation; 2) agreed to the terms of this agreement; and 3) otherwise complies with the requirements for enrollment. Once approved, DEPARTMENT will notify PROVIDER.
2. Manual: Furnish to PROVIDER upon enrollment, information as to where to obtain a current copy of the appropriate provider manuals (Utah Medicaid Provider Manual) and Medicaid Information Bulletins (MIB). DEPARTMENT agrees to include changes to this agreement in the MIB. Department shall establish a process that permits the input of providers and associations representing providers before implementing a significant policy or practice that providers would be expected to comply with under the terms of the agreement. Fee schedules, current provider manuals, a current copy of this agreement, the agreement with the Medicaid Fraud Control Unit, as well as applicable and appropriate state and federal rules and regulations, to the extent practicable, will also be available for review from the Utah Medicaid internet site (the address is <http://www.health.utah.gov/medicaid>). Copies will also be available upon request.
3. Policy, Rules and Regulations: Comply with all appropriate and applicable state and federal rules and regulations, including due process rights of PROVIDER to be free from unreasonable search and seizure and right to counsel.
4. Civil Rights Information: Supply PROVIDER with statements about civil rights to post as public information. Statements include non-discrimination policy, the availability of language interpretation service, and the procedure for filing civil rights complaints.
5. Payment: Pay PROVIDER for services to Medicaid recipients in accordance with the policy and the fee schedule in effect at the time the services are rendered. DEPARTMENT agrees to periodically review provider reimbursement rates in the Medical Care Advisory Committee and to publish the results of the review in the MIB. DEPARTMENT shall give PROVIDER, upon request (also available on the internet as per paragraph 2), the fee schedule appropriate for the type of service rendered by PROVIDER. If DEPARTMENT learns of evidence that a PROVIDER has under billed DEPARTMENT, DEPARTMENT

shall promptly inform the PROVIDER. DEPARTMENT agrees to accept amended claims for up to 365 days after the date of service.

6. Appeals and Employee Complaint Record: Accept and process appeals in accordance with policy in the provider manual or as otherwise required by law. When a PROVIDER'S billing or coding practices have come under the scrutiny of DEPARTMENT or its agents, the State shall inform PROVIDER of a tentative finding that billing or coding practice has resulted in an under or overpayment to PROVIDER. If PROVIDER disagrees with the agency decision, PROVIDER may request an informal conference with a DEPARTMENT representative that was not directly involved in the agency decision. PROVIDER retains all rights to request a review of the agency decision through DEPARTMENT'S established administrative review process, including the right to request a review of an agency decision in the first place without having to either submit additional information or request an informal conference. Review and Recoupment initiated by other qualified entities will be undertaken according to appropriate regulations and processes. The Department agrees to establish a process to track provider complaints against employees and to take appropriate administrative action in the event that a pattern of substantiated complaints are found to exist.
7. Overpayment, Civil Enforcement and Criminal Fraud: Maintain an agreement with the State Medicaid Fraud Control Unit (MFCU) regarding allocation of responsibility between DEPARTMENT and the MFCU regarding investigation and prosecution. DEPARTMENT agrees to furnish PROVIDER with a copy of the agreement with the MFCU upon request. DEPARTMENT agrees to properly train personnel to assure that judgments about proper coding of claims are reasonable and justified. This may include participation in a national credentialing process. The Department shall also use professional consultants to review billing practices and other information that suggests an investigation of a provider should be commenced. DEPARTMENT shall actively monitor the billing practices of providers and offer training and technical assistance to providers on the normal and customary billing practices of other providers, to allow providers to avoid good faith mistakes in billing practices.

II. PROVIDER agrees to:

1. Non-Discrimination: Abide by the provisions of Title VI of the Civil Rights Act of 1964 as amended (42 U.S.C. 2000e) which prohibits discrimination against any employee or applicant for employment or an applicant or recipient of services, on the basis of race, religion, color, national origin, age, or sex. In addition, PROVIDER agrees to abide by the requirements of the Americans with Disabilities Act of 1990, as amended (42 U.S.C. Chapter 126, Section 12101 et seq.), which prohibits discrimination against disabled persons. PROVIDER agrees to abide by Section 504 of the Rehabilitation Act, as amended (45 CFR, Part 85); the Age Discrimination Act of 1975, as amended; as well as other state and federal laws, rules and regulations as amended.
2. Civil Rights Information: Display civil rights information provided by DEPARTMENT in a conspicuous location.
3. Policy, Rules and Regulations: Be aware of and comply with policies and procedures in the provider manual and MIBs in effect when the service was rendered. PROVIDER will comply with all appropriate and applicable state and federal rules and regulations.
4. Advanced Directives: Home health agencies, hospitals, nursing homes, and hospice providers must comply with the advance directives requirements for applicable provider types as specified in 42 CFR 489 subpart I.

5. Services: Provide care and services as authorized by PROVIDER'S license under the laws of the state in which the services are rendered, under the federal regulations, and in accordance with all applicable Medicaid regulations.
6. Third Party Liability: Seek payment for services rendered from all available third party sources prior to billing Medicaid as per the Utah Medicaid Provider Manual.
7. Billing: Submit claims for services in accordance with the Medicaid policy in effect at the time of service. When used, PROVIDER will comply with standards for electronic claims submission.
8. Prohibition on Billing Recipient: Not bill the recipient or otherwise attempt to collect payment for services except as specifically permitted by Medicaid policy. PROVIDER may obtain the advance consent of a Medicaid recipient to see the recipient as a private pay patient for a given service, and to bill the recipient, so long as the PROVIDER does not bill Medicaid for the service. For recipients eligible for both Medicaid and Medicare, PROVIDER may make it known to the recipient that they are not a Medicaid participating provider and bill the recipient for the Medicare coinsurance and/or deductible. PROVIDERS must not violate **paragraph 1**, non-discrimination when making a decision which patient to accept as a Medicaid or Medicare recipient and which shall be private pay. PROVIDER will accept payment or claims adjudication from DEPARTMENT as payment in full for services rendered. For recipients enrolled in a managed care plan, payment from the plan is considered payment in full.
9. Records: Maintain all records for services rendered under this agreement to fully disclose the extent of services related to billed charges or claims for a minimum of five (5) years after the date of service (or until all audits in process are completed, whichever is later). PROVIDER certifies that all information, reports, and supporting documents are accurate and true to the best of his/her knowledge.
10. Overpayment: Accept responsibility to substantiate all services provided to Medicaid recipients and for correctly filing claims. If PROVIDER receives a Medicaid payment in excess of the allowed Medicaid reimbursement amount, PROVIDER must reimburse DEPARTMENT within 30 days of request for repayment by DEPARTMENT, regardless of who caused the overpayment. PROVIDER may challenge any overpayment calculation through an administrative hearing, and the 30-day period will begin upon receipt of final judgment. If not paid within 30 days of discovery, DEPARTMENT may recoup court costs, attorneys' fees, penalties, and other costs necessary to recover the overpayment. Causes of overpayment include lack of documentation for claimed services, improper billing, payments by third parties, failure to supply requested records, failure to disclose ownership interests, failure to disclose persons convicted of crimes associated with medical assistance programs, or failure to disclose sanctioned individuals.
11. Ownership Disclosure: Conform with 42 CFR 455.100 to 106, concerning disclosure of ownership and other information. This includes submitting in writing under the following conditions: 1)with application, 2) within thirty-five (35) days of any request by DEPARTMENT or its designees, or 3) within 35 days of the date on which the following circumstances come to PROVIDER'S knowledge (or reasonably should have come to PROVIDER'S knowledge), full and complete information about:
 1. The ownership of any subcontractor with whom PROVIDER has had business transactions totaling more than \$25,000 during the 12-month period ending on the date of the request or knowledge.

2. Any significant business transactions between PROVIDER and any wholly owned supplier, or between PROVIDER and any subcontractor, during the 5-year period ending on the date of the request or knowledge.
 3. Any person who has an ownership interest in PROVIDER including: the name and address of each and the name of any other disclosing entity in which they have an ownership interest; and whether any persons named are related to another as spouse, parent, child, or sibling.
12. Criminal Disclosure: Disclose to DEPARTMENT, any person who is an agent or managing employee of PROVIDER who has been convicted of a criminal offense related to that person's involvement in any medical assistance program since the inception of these programs. PROVIDER agrees to exclude any sanctioned individual from participation under this agreement.
 13. Independent Contractor: Accept the status of an independent contractor without authorization, express or implied, to bind DEPARTMENT or the State of Utah to any agreement, settlement, liability or understanding whatsoever.
 14. Hold Harmless: Indemnify and hold harmless DEPARTMENT for any claims arising out of work performed by PROVIDER under authority of this agreement.
 15. Notification of Adverse Action on License: Notify DEPARTMENT, within thirty (30) days of any adverse action taken by state or federal regulators on PROVIDER'S license that significantly impacts PROVIDER'S ability to provide services to Medicaid recipients.
 16. Deficit Reduction Act of 2005, Section 6032: If the ENTITY or CONTRACTOR receives annual payments of at least or totaling \$5,000,000.00 from the DEPARTMENT, the ENTITY or CONTRACTOR shall establish written policies for all its employees (including management), and its contractors or agents, that provide detailed information about:
 1. the False Claims Act established under sections 3729 through 3733 of Title 31, United States Code, administrative remedies for false claims and statements established under Chapter 38 of Title 31, United States code; and
 2. any State laws pertaining to civil or criminal penalties for false claims and statements, and whistleblower protections under such laws, with respect to the role of such laws in preventing and detecting fraud, waste, and abuse in Federal health care programs (as defined in section 1128(b)(f)).

The ENTITY or CONTRACTOR shall include as part of such written policies, detailed provisions regarding the ENTITY or CONTRACTOR's policies and procedures for detecting and preventing fraud, waste, and abuse; and

The ENTITY or CONTRACTOR shall include in any employee handbook for the ENTITY or CONTRACTOR, a specific discussion of the laws described in 16 1. and 16 2. above, the rights of employees to be protected as whistleblowers and the ENTITY or CONTRACTOR's policies and procedures for detecting and preventing fraud, waste, and abuse.

III. DEPARTMENT and PROVIDER both agree:

1. Confidentiality: That neither party will disclose information concerning the care or services given to recipients nor other clients except as specifically allowed by state and federal laws and regulations.
2. Department Subject to Administrative Procedures Act for Dispute Resolution: All disputes, including those involving suspended payments, are subject to the Administrative Procedures Act (UCA Section 63G-4) and Utah Administrative Procedures, R410-14. Providers will have full rights to appeal any agency action of the Department against that Provider through an administrative hearing process.
3. Length of Agreement: This agreement will be in effect for a period of at least one year. DEPARTMENT shall periodically (at least every three years) notify PROVIDER that DEPARTMENT intends that this agreement as amended remains in force and supply PROVIDER with a current copy of this agreement. The notice shall also inform PROVIDER of the option to terminate the agreement upon thirty days written notice to the DEPARTMENT.
4. Modifications to Agreement: No exception, modification, change or amendment to this agreement will be valid unless set forth in a written document signed by both parties, except as set forth in **paragraph 3** above.
5. Suspended Payments: DEPARTMENT may withhold payments, in whole or in part, upon receipt of reliable evidence of fraud or willful misrepresentation as specified in 42 CFR section 455.23. DEPARTMENT shall fully document the reliable evidence it evaluated in making a decision to withhold payment. If DEPARTMENT has evidence of fraud or willful misrepresentation on the part of PROVIDER, DEPARTMENT may notify PROVIDER of the temporary suspension of this agreement. If PROVIDER has been notified of the temporary suspension of this agreement, PROVIDER may not bill for services rendered to eligible individuals during the period of the suspension.
6. Termination: PROVIDER may terminate this agreement, with or without cause, upon thirty (30) days written advance notice. Payments will be made for services rendered up to and including the date of termination. Termination of this agreement by the Department will be governed by Utah Admin. Code R414-22, Administrative Sanction Procedures and Regulations. PROVIDER will promptly supply all information necessary for the reimbursement of any outstanding claims. An extension of up to 30 days may be granted by DEPARTMENT to allow for continuity of patient care.
7. Superseding Effect: This agreement supersedes any and all previous agreements between DEPARTMENT and PROVIDER.
8. Agreement with Health Maintenance Organization (HMO): Medicaid eligible patients seen by PROVIDER under a contract with an HMO, the agreement with the HMO governs the rights and responsibilities of PROVIDER, rather than this agreement.

IV. Access to Records/Appeals/Legal Rights:

1. Records Access Authority: Federal rules require Medicaid providers to provide access to medical records upon request by any state or federal government agency conducting a Medicaid audit or investigation.

Medicaid recipients and applicants sign a waiver of privacy rights to their Medicaid records for purposes of administering the Medicaid program. By signing this agreement, PROVIDER agrees to provide reasonable access to all requested records relevant to claims submitted for services furnished under any medical assistance programs for auditing and investigative purposes by DEPARTMENT, internal auditors and others. Under extraordinary circumstances as defined in this agreement, PROVIDER agrees to furnish DEPARTMENT with immediate access to records. In such cases, DEPARTMENT shall, at a minimum, disclose to PROVIDER that (1) a request for immediate access is an extraordinary request and (2) that the differences between reasonable access and immediate access are explained in the Provider Agreement. In each case DEPARTMENT shall fully document the extraordinary circumstances that justify the request for immediate access and why no other less intrusive method of obtaining the records was reasonably available. Access to records by the State Medicaid Fraud Control Unit (MFCU) is governed by applicable state and federal law, including 42 CFR 1001.1301 which sets forth (1) the information that must be included in a reasonable, written request for documents and (2) defines immediate access for the MFCU and the circumstances under which it must be given. DEPARTMENT may not permit a member of the MFCU to state, suggest, or imply that the member is acting on behalf of DEPARTMENT in conducting an audit or investigation unless the audit or investigation is in fact at the request and under the direct supervision and oversight of DEPARTMENT.

2. Limitation on Authority: This agreement does not confer any authority to search, detain, interrogate, or subpoena records or employees of PROVIDER. Rules regarding subpoenas and search warrants are governed by state and federal law and by the terms stated in each particular warrant or subpoena.
3. Legal Counsel: Legal counsel may be obtained in responding to a request for records under this agreement or pursuant to a civil, administrative, or criminal subpoena. However, neither an attorney, nor any other person may obstruct or delay a law enforcement officer in serving a signed and valid search warrant.
4. Failure to Produce Records: Failure to produce or make records available for copying pursuant to a valid reasonable or immediate request for access according to the terms of the request may result in punitive administrative measures against PROVIDER.
5. Right to Appeal: PROVIDER has the right to appeal to the DEPARTMENT any claim arising out of a request for records under this agreement, including disputing any alleged overpayment or non-compliance with Medicaid rules.
6. Criminal Proceedings: All claims involving criminal allegations will be prosecuted by the State Medicaid Fraud Control Unit (MFCU). Objections to subpoenas, search warrants, or investigative tactics, behavior, and procedures may be handled in court.
7. Effect of Criminal Sanctions: Criminal prosecutions which result in a conviction, including a plea bargain, may serve as a basis to terminate a Medicaid provider agreement.

PROVIDER

Type or Print PROVIDER Name

Type or Print Name of Corporation

PROVIDER Signature

Date: _____

DEPARTMENT

PROVIDER is hereby accepted.

National Provider Identifier or Medicaid Number

Type or Print Title of Authorized Party

Signature of Authorized Party

Date: _____

Division of Medicaid and Health Financing - Utah State Department of Health

**CEDAR CITY COUNCIL
AGENDA ITEM 2**

INFORMATION SHEET

TO: Mayor and City Council
FROM: Rick Holman
DATE: September 29, 2014
SUBJECT: Classification/Compensation Study

DISCUSSION: The City regularly evaluates rates and fees in order to keep up with the costs of providing services to the community. Similarly, it is prudent to review the compensation of employees. The job market is changing and it is important for the City to have qualified and competent employees. Retaining trained and experienced employees help in delivering the best service to the community.

Not since 2000 has the City had a classification/compensation study done on its positions. There have been efforts made internally to address the changes in duties for many positions as positions are recruited for. Efforts have also been made to stay competitive with salary and benefits for employees. However, there have been challenges in meeting some of the desired changes.

It is proposed that the City contract with Personnel System Services to evaluate the City's various job classifications and conduct a labor market survey. From this information, the City Council and staff will be able compare its compensation program with other entities with whom we may compare/compete for employees. It will also provide a basis for implementing a compensation plan for upcoming budget purposes.

CEDAR CITY ORDINANCE NO. _____

AN ORDINANCE DESIGNATING THE FIRST AMENDED AVIATION WAY
COMMUNITY DEVELOPMENT PROJECT AREA PLAN AS ADOPTED BY THE CEDAR
CITY REDEVELOPMENT AGENCY AS THE OFFICIAL AVIATION WAY PROJECT
AREA PLAN.

WHEREAS, on or about March 20, 1980, the Cedar City Council adopted Ordinance No. 0320-80 and created the Cedar City Redevelopment Agency to operate under the provisions of Utah Neighborhood Development Act; and

WHEREAS, since 1980 the Utah Neighborhood Development Act has undergone several changes, and the existing law regulating the authority of entities created pursuant to the Utah Neighborhood Development Act is the Limited Purpose Local Government Entities – Community Development and Renewal Agencies Act; and

WHEREAS, on or about March 27, 2013, in conformance with applicable provisions of the Limited Purpose Local Government Entities - Community Development and Renewal Agencies Act, the Cedar City Council adopted the Aviation Way Project Area Plan; and

WHEREAS, on or about September 24, 2014, pursuant to the applicable provisions of the Limited Purpose Local Government Entities – Community Development and Renewal Agencies Act, the Cedar City Redevelopment Agency approved the First Amended Aviation Way Community Development Project Area Plan; and

WHEREAS, pursuant to the provisions of Utah Code Annotated §17C-4-105 the First Amended Aviation Way Community Development Project Area Plan approved by a redevelopment agency is not effective until approved by ordinance of the legislative body of the community that created the agency approving the first amended aviation way community development project area plan.

NOW THEREFORE BE IT ORDAINED by the City Council of Cedar City, State of Utah that the First Amended Aviation Way Community Development Project Area Plan as approved by Resolution of the Cedar City Redevelopment Agency is hereby adopted by Cedar City and designated the official community development plan for the Aviation Way Community Development Project.

REMAINDER OF PAGE INTENTIONALLY LEFT BLANK.

This ordinance, Cedar City Ordinance No. _____, shall take effect immediately upon publication as required by State Law.

Dated this _____ day of September, 2014.

MAILE L. WILSON,
MAYOR

[SEAL]
ATTEST:

RENON SAVAGE
RECORDER