

**MINUTES OF LAYTON CITY
COUNCIL MEETING**

NOVEMBER 7, 2024; 7:03 P.M.

**MAYOR AND COUNCILMEMBERS
PRESENT:**

MAYOR JOY PETRO, ZACH BLOXHAM, CLINT MORRIS, TYSON ROBERTS, BETTINA SMITH EDMONDSON, AND DAVE THOMAS

STAFF PRESENT:

ALEX JENSEN, CLINT DRAKE, CHAD WILKINSON, STEPHEN JACKSON, DAVID PRICE, JOELLEN GRANDY, ALLEN SWANSON, AND KIM READ

The meeting was held in the Council Chambers of the Layton City Center.

Mayor Petro opened the meeting and welcomed the public. Councilmember Thomas offered the invocation and led the Pledge of Allegiance.

MINUTES:

MOTION: Councilmember Roberts moved and Councilmember Thomas seconded to approve the minutes of:

Layton City Council Meeting – October 3, 2024.

The vote was unanimous to approve the minutes as written.

MUNICIPAL EVENT ANNOUNCEMENTS:

Councilmember Roberts announced the following:

- Veterans Day Parade was planned for Saturday, November 9, 2024, beginning at 11:11 AM. He stated this was a joint effort in conjunction with the Northern Utah Vietnam Veterans of America and the Fleet Reserve Association. He briefly reviewed the parade route and announced a ceremony would take place at the replica of the Vietnam Memorial Wall in Constitution Circle immediately following the parade.
- Annual Christmas Lighting Ceremony would take place at the new pavilion in Commons Park on Monday, November 25, 2024, at 6:00 pm, followed by choir concert performances by local elementary schools. The evening would end with a countdown to turn on the “Lights Before Christmas” holiday light display at 7:00 pm. He mentioned the Layton Rotary Club would be selling hot chocolate.
- Wednesday December 4, 2024, beginning at 6:00 PM, hayrides through the park would be free. A fee for the hayrides would be applicable for all other nights.
- Layton Heritage Museum had several exhibits, one of those being a traveling exhibit titled: ‘They Painted in the Canyons’ would be available until Monday, December 16, 2024.

Mayor Petro announced the Interfaith Holiday Concert would take place at the Davis Conference Center on Sunday, November 24, 2024, beginning at 7:00 pm. She explained it was at the Conference Center this year due to the construction at Layton High School.

Councilmember Smith Edmondson announced Davis Arts Council’s Active Pages this Christmas season would be the ‘Polar Express’ beginning Tuesday, December 3 through Thursday, December 5, 2024. She explained tickets would be distributed via lottery system and directed those interested in obtaining tickets to visit the Davis Arts Council’s website before Tuesday, November 12, 2024. She added each participating family would receive a Polar Express book.

She also mentioned On Pitch Performing Arts (OPPA) would be presenting a concert ‘Christmas with Quesley’ at its facility on Saturday, December 7, 2024, beginning at 7:30 PM.

PRESENTATIONS:

PROCLAMATION – SMALL BUSINESS SATURDAY, NOVEMBER 30, 2024

Mayor Petro announced Small Business Saturday had been designated for Saturday, November 30, 2024. She requested Councilmember Bloxham read the proclamation.

CITIZEN COMMENTS:

Max, Layton resident, requested the Council consider establishing mountain bike trails in conjunction with the Bonneville Shoreline Trail. He distributed a handout which identified possible locations for the mountain bike trail system and provided statistics justifying the need for a mountain bike trail system within the City.

Jennifer Shepherd, 344 North Thurston Lane, informed the Council she had last addressed the Council in May advocating for an ‘off-leash’ dog park within Layton City. She reported since that time she had met with David Price, Parks and Recreation Department Director, and JoEllen Grandy, Parks Planner, regarding the need for a dog park. She also identified efforts on behalf of the community advocating for a dog park. She requested the City identify a location(s) for an off-leash park or area for dogs while the City pursues the creation of an actual dog park. She identified locations within the City which she believed could be designated as off-leash dog areas.

David Cook, 329 North 1500 East, expressed concern regarding the traffic pattern along Gentile Street near the new Church of Jesus Christ of Latter-Day Saints Temple. He shared some examples regarding the issues and informed the Council of a recent situation which caused significant damage to his vehicle. He had previously requested communication from UDOT (Utah Department of Transportation), which had not yet taken place over the past three years. He reported traffic lanes had been re-marked; however, it continued to be a traffic hazard.

Alex Jensen, City Manager, responded the road had been engineered and the traffic pattern implemented based on current standards; driver behavior was a separate issue and suggested drivers needed to use the current traffic pattern as it was designed. He indicated Staff would continue to discuss his concerns internally and would facilitate communication with UDOT.

CONSENT AGENDA:

AN INTERLOCAL AGREEMENT BETWEEN LAYTON CITY AND DAVIS COUNTY FOR THE PURPOSE OF DISTRIBUTING FUNDS FROM THE 2024 EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT NUMBER O-BJA-2024-172239 – RESOLUTION 24-31

Allen Swanson, Police Chief, introduced the agenda item and explained the resolution would authorize an interlocal agreement between Layton City and Davis County in order for the two entities to share program funds from the 2024 Justice Assistance Grant. The entities would jointly be submitting the grant application in the amount of \$18,392. Layton City would apply for and administer the grant, similar to what had been done in previous years, as it was familiar with the rules and regulations associated with the grant. Staff recommended approval. He asked if there were any questions and there were none.

BID AWARD – CRAYTHORNE, INC. – CONSTITUTION CIRCLE STORM DRAIN, PROJECT 24-11 – RESOLUTION 24-30 – ALONG CONSTITUTION CIRCLE BETWEEN APPROXIMATELY WASATCH DRIVE AND THE NORTH ENTRANCE TO SURF ‘N SWIM

Stephen Jackson, Public Works Director, introduced the agenda item and reviewed the scope of the project with the Council. He explained this work was part of the new EOC (Emergency Operations Center) building

project and would take place following the Christmas light display in Constitution Circle. He briefly reviewed the estimated timeline for the project. He announced one bid was received from Craythorne, Inc. which was identified as the lowest responsive, responsible bid.

Councilmember Smith Edmondson expressed concern with the City receiving only one bid and Mr. Jackson believed it was a timing issue with contractors already being committed with other work projects.

AMENDING TITLE 18, CHAPTER 32, SECTION 080 LOT LINE ADJUSTMENT AND TITLE 19, CHAPTER 03, SECTION 040 REVIEW OF APPLICATION OF THE LAYTON MUNICIPAL CODE – ORDINANCE 24-30

AMENDING 9.04 LOT LINE ADJUSTMENT OF THE DEVELOPMENT GUIDELINES AND DESIGN STANDARDS – ORDINANCE 24-31

Clint Drake, City Attorney, stated the proposed changes were applicable to both ordinances and would be presenting them together. He explained these particular changes came about as a result of a land use application regarding a lot line adjustment and stated the City's current ordinance required the applicant to provide a public utility and drainage easement; however, that wouldn't be appropriate in this particular circumstance. Additionally, the State Code had recently changed when referencing a number of days, which also needed to be changed in order to align with the State. He mentioned there were a few other engineering standards which needed to be updated.

MOTION: Councilmember Smith Edmondson moved to approve the Consent Agenda as presented. Councilmember Roberts seconded the motion, which passed unanimously.

PUBLIC HEARINGS:

GENERAL PLAN AMENDMENT – LAYTON CITY TRANSPORTATION AND PARKS AND RECREATION ELEMENT OF THE GENERAL PLAN BY THE ADOPTION OF THE LAYTON CITY ACTIVE TRANSPORTATION PLAN – ORDINANCE 24-29

JoEllen Grandy, Parks Planner, introduced the agenda item and shared a visual illustration with the Council. She explained the City desired to compile and update its bike and trail plans found in separate plan elements into one overarching document to be known as the Layton City Active Transportation Plan (ATP). This new plan element would supplement other General Plan elements to identify community opportunities and define goals and policies. The ATP was intended to inform Staff, Commissions, and Elected Officials about alternative active transportation options including walking, biking, and rolling.

On Monday, March 15, 2021, the Transportation Land Use Connection Program, offered through Wasatch Front Regional Council (WFRC), notified the City of an award of \$90,000 to assist with preparing an active transportation plan contingent upon a local match of \$10,000. Through a Local Government Understanding and Agreement signed by the Mayor on Thursday, October 7, 2021, the City entered into an agreement between WFRC and Alta Planning and Design for design services provided to assist with the development of an active transportation plan.

This two-year planning process included the involvement of a steering committee, stakeholders, and public participation. Major tasks accomplished during this process included the establishment of visions and goals:

- Make useful connections
- Support local economy
- Promote health and safety
- Serve a wide variety of people
- Provide a quality user experience
- Foster community support

Other tasks included analysis of the City's existing active transportation and infrastructure recommendations:

- 99 miles of newly proposed bikeways and trails and referenced illustrations of the various types
- Spot improvements at intersections and mid-block crossings
- Grade separated crossings

Policies, programs, and initiatives were also recommended and were intended to be used as a guide to implement the active transportation infrastructure and encourage more active transportation use. It also included project prioritization for the top 10 projects and suggested this should be considered a working document in moving forward and implementing the Plan.

High level cost estimates were also provided which included funding sources and possible partnerships to move forward with implementing the Plan and completing projects.

Staff recommended adoption and asked if there were any questions.

Councilmember Smith Edmondson expressed appreciation to Staff and other invested participants for being pro-active in bringing forth an active transportation plan.

Councilmember Morris spoke to the Bonneville Shoreline Trail and inquired about access and improvements on property which was owned by the U.S. Forest Service or other entities. Ms. Grandy responded that would require the City partnering with that agency or individual property owners.

Mayor Petro opened the public hearing at 7:43 p.m.

Mayor Petro called for public comment.

Patricia Cook, 329 North 1500 East, informed the Council she often encountered bicycles when she walked the City's trails, including the Bonneville Shoreline Trail, and mentioned the safety concerns and issues associated with the shared use.

Mayor Petro announced WFRC was in the process of completing a similar plan which would encompass the entire state. She explained a map, accessible from a website, would be available to view the various network of trails which would eventually connect cities along the Wasatch Front.

Councilmember Bloxham was appreciative of the work by Staff in compiling a plan and stated he enjoyed reading it. He inquired about the need for the public hearing and what was implied with the Council's approval. Mr. Drake responded a public hearing was required because the active transportation plan was part of the General Plan.

Councilmember Roberts inquired about additional safeguards which should be considered with the implementation of mid-block crossings. Ms. Grandy responded UDOT was already in the process of working toward implementation of mid-block crossings in some locations, where pedestrians were already crossing, throughout the City.

MOTION: Councilmember Roberts moved to close the public hearing at 7:48 PM approve the General Plan Amendment – Layton City's Transportation and Parks and Recreation Element of the General Plan by the Adoption of the Layton City Active Transportation Plan as presented, Ordinance 24-29. Councilmember Morris seconded the motion. The motion passed with the following vote: **Voting AYE – Councilmembers Thomas, Smith Edmondson, Morris,**

Aye - Councilmember Bloxham expressed concern with the language put forth by WFRC endorsing urban walkability and bike-centric communities. He pointed out based on figures and data included within the proposed plan, only one percent of the population used bicycles as the mode of transportation to get to work. He stated it should be acceptable for Layton City to be considered a car-driven suburban city. He clarified although he disagreed with some of the elements included in the Plan, he wasn't opposed to the Plan.

Voting AYE – Councilmember Roberts. Voting NO – None.

UNFINISHED BUSINESS:

There was no unfinished business.

The meeting adjourned at 7:50 p.m.

Kimberly S Read, City Recorder