

PUBLIC NOTICE IS HEARBY GIVEN THAT THE
UTAH COUNTY CRIMINAL JUSTICE COORDINATING COUNCIL
WILL HOLD A PUBLIC MEETING AT
51 SOUTH UNIVERSITY AVE., PROVO, UTAH 84601
IN THE HISTORIC COURTHOUSE, 3rd FLOOR COMMISSION CONFERENCE ROOM
November 6, 2024 – 3 p.m.

Zoom link: <https://us06web.zoom.us/j/83565083313>

~MEETING MINUTES~

In attendance: Josh Esplin, Monte Memmott, Christiana Wagstaff, Jeff Gray, Steven Williamson, Jesse Busker, Steve Strong, Mike Smith, Ben Van Noy, Skylar Beltran, Carolina Herrin, Andi Faulkner, Jolynn Clegg

In attendance via Zoom: Judge Porter, Judge Parkin, Josh Adams

(Meeting called to order: 3:05 pm)

1. Welcome & introductions

-Jeff Gray

Had each member introduce themselves and their job responsibilities.

2. Approve previous meeting minutes

Monte Memmott: Motion to approve October 8, 2024 Meeting Minutes

Christiana Wagstaff: Second

All in Favor: Aye

Passed

3. Review and discuss proposed strategic plan from Christiana Wagstaff

Jeff Gray passed out the following statute to consider.

Utah Code § 17-55-201 – Criminal justice coordinating councils

§ 17-55-201. Criminal justice coordinating councils--Creation--Strategic plan--Reporting requirements

Effective: May 1, 2024

Currentness

(1)(a) Beginning January 1, 2023, a county shall:

- (i) create a criminal justice coordinating council; or
- (ii) jointly with another county or counties, create a criminal justice coordinating council.

(b) The purpose of a council is to coordinate and improve components of the criminal justice system in the county or counties.

(2)(a) A council shall include:

- (i) one county commissioner or county council member;
- (ii) the county sheriff or the sheriff's designee;
- (iii) one chief of police of a municipality within the county or the chief's designee;
- (iv) the county attorney or the attorney's designee;
- (v) one public defender or attorney who provides public defense within the county;
- (vi) one district court judge;
- (vii) one justice court judge;
- (viii) one representative from the Division of Adult Probation and Parole within the Department of Corrections;
- (ix) one representative from the local mental health authority within the county; and
- (x) one individual who is:
 - (A) a crime victim; or
 - (B) a victim advocate, as defined in [Section 77-38-403](#).

(b) A council may include:

- (i) an individual representing:
 - (A) local government;
 - (B) human services programs;
 - (C) higher education;

Utah Code § 17-55-201 – Criminal justice coordinating councils

- (D) peer support services;
- (E) workforce services;
- (F) local housing services;
- (G) mental health or substance use disorder providers;
- (H) a health care organization within the county;
- (I) a local homeless council;
- (J) family counseling and support groups; or
- (K) organizations that work with families of incarcerated individuals; or
- (ii) an individual with lived experiences in the criminal justice system.

(3)(a) A member who is an elected county official shall serve as chair of the council.

(b) The council shall elect the member to serve as chair under Subsection (3)(a).

(4)(a) A council shall develop and implement a strategic plan for the county's or counties' criminal justice system that includes:

- (i) mapping of all systems, resources, assets, and services within the county's or counties' criminal justice system;
- (ii) a plan for data sharing across the county's or counties' criminal justice system;
- (iii) recidivism reduction objectives; and
- (iv) community reintegration goals.

(b) The commission may assist a council in the development of a strategic plan.

(5) As part of the council's duties described in Subsection (4)(a)(i), the council shall prepare a list of private probation providers for a court to provide to defendants as described in Section 77-18-105.

(6) Before November 30 of each year, a council shall provide a written report to the commission regarding:

- (a) the implementation of a strategic plan described in Subsection (4); and
- (b) any data on the impact of the council on the criminal justice system in the county or counties.

Credits

Laws 2022, c. 187, § 4, eff. May 4, 2022; Laws 2023, c. 249, § 2, eff. May 3, 2023; Laws 2023, c. 257, § 1, eff. May 3, 2023; Laws 2024, c. 187, § 2, eff. May 1, 2024.

Current with laws through the 2024 Fourth Special Session. Some statutes sections may be more current, see credits for details

(Timestamp: 6:39)

Presentation by Christiana Wagstaff:

UTAH COUNTY VICTIM SERVICES PROPOSAL

Utah County Criminal Justice Coordinating Council

Pursuant to Utah Code Ann. § 17-55-201, Utah County established a Criminal Justice Coordinating Council to **coordinate** and **improve** components of the criminal justice system in Utah County.

Key Aspects of the UCCJCC's Mission Statement

1. Reduce recidivism
2. Enhance public safety
3. Rehabilitation efforts

Victim Services Merger Initiative

1. TO REDUCE RECIDIVISM BY
ENHANCING VICTIM SUPPORT
SERVICES.

2. TO ESTABLISH EQUITABLE
ACCESS TO SERVICES FOR ALL
VICTIMS, REGARDLESS OF
LANGUAGE OR LOCATION.

3. TO STREAMLINE AND UNIFY
VICTIM ADVOCACY PROGRAMS
ACROSS MULTIPLE
JURISDICTIONS.

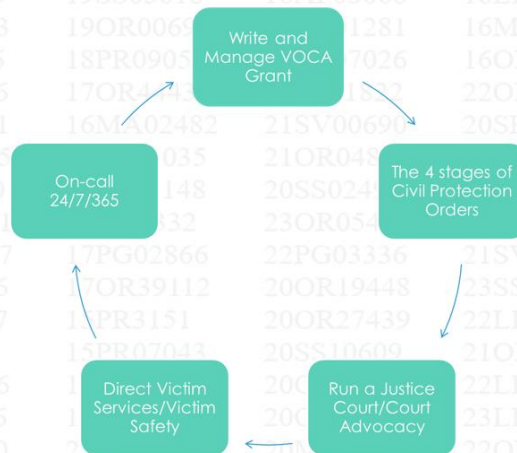
4. TO ESTABLISH A RECEIVING
CENTER FOR DOMESTIC VIOLENCE
VICTIMS, PROVIDING IMMEDIATE
AND SAFE INTERVENTION.

VICTIM SERVICE PROGRAMS

11 VS PROGRAMS THAT COVER 15 AGENCIES

6 OUT OF THE 11 ARE SINGLE ADVOCATE PROGRAMS

3 OUT OF THE 11 HAVE SPANISH SPEAKING ADVOCATES



MAJOR FLAWS

- REBUILDING PROGRAMS
- IMMENSE TRAINING: GRANT, PROTECTIVE ORDERS, SAFETY PLANNING, COURT COORDINATION, ETC.
- COMPLETELY DIFFERENT RESOURCES/SERVICES PER PROGRAM
- NO SUPPORT OR ACCOUNTABILITY
- NO COVERAGE
- NOWHERE ELSE TO GO

MULTIJURISDICTIONAL RELIANCE ON UCSO FOR SPORADIC/SPONTANEOUS COVERAGE

- DEATH CALL OUTS
- GRANT SUPPORT
- NEW HIRE TRAINING
- VICTIM SUPPORT ADVISOR
- SPANISH SPEAKING CASES
- CHILD PROTECTIVE ORDERS
- COVERAGE FOR VACATIONS/MEDICAL LEAVE/TURNOVER





"DOMESTIC ABUSE IS SO SINISTER. IT'S SINISTER BECAUSE THE PERSON YOU TRUST THE MOST IN THE WORLD IS ALSO YOUR PREDATOR."

4 MONTHS

STRANGULATION EXAM
FILED CIVIL PROTECTIVE ORDER
FOLLOW UP PICTURES OF INJURIES
SAFETY PLAN (EMOTIONAL & PHYSICAL)
CHANGED LOCKS
FOOD/GAS
STABILIZED HOUSING
ATTENDED PROSECUTOR MEETINGS
ATTENDED COURT
VICTIM IMPACT STATEMENT
RESTITUTION
DV EDUCATION
IMMENSE AMOUNT OF EMOTIONAL SUPPORT



THE BENEFIT OF AN ADVOCATE TO A VICTIM

ADVOCATES ARE THE BEFORE,
DURING, AND AFTER THE
CRIMINAL JUSTICE SYSTEM

- INCREASED SAFETY
- INFORMED DECISIONS
- OPTIONS/DAMAGE CONTROL
- CRIMINAL JUSTICE OUTCOME
- ABILITY TO PROCESS AND HEAL
- SUSTAINABLE SAFE LIVING
- DV/SA EDUCATION
- INFORMED COMMUNITY
- VALIDATION
- CIVIL COURT OUTCOMES

UTAH COUNTY'S SAFE POINT

SAFETY

ADVOCACY

FOUNDATION

EMPOWERMENT



THE REFUGE

- ONE COMMUNITY VICTIM ADVOCATE
- HOUSING PROGRAM
- SEXUAL ASSAULT SERVICES
- SHELTER FOCUSED
- NOT A WALK-IN CENTER



"FJC"

- PROGRAM RAN UNDER THE CJC
- WALKING/TALKING BROCHURE
- HOURS WAIT TIME
- NO SECURITY
- NO CHILD AREA
- SMALL WINDOW/EASY ACCESS

BENEFITS OF VICTIM SERVICES TO LAW ENFORCEMENT



Improved Public
Safety & Trust



Reduces Officer
Workload



Enhanced Crime
Prevention



Increased Case
Success & Closure



Reduces Liability &
Risk for PD



Strengthens
Partnerships &
Collaboration



Better Resource
Allocation



Boosts Community
and Political
Support

International Association of Chiefs of Police, Agency Incorporation, Law Enforcement-Based Victim Services, rev. ed. (Alexandria, VA: IACP, 2023).

WHY?

BECAUSE EVERY SINGLE COUNTY CITIZEN MATTERS

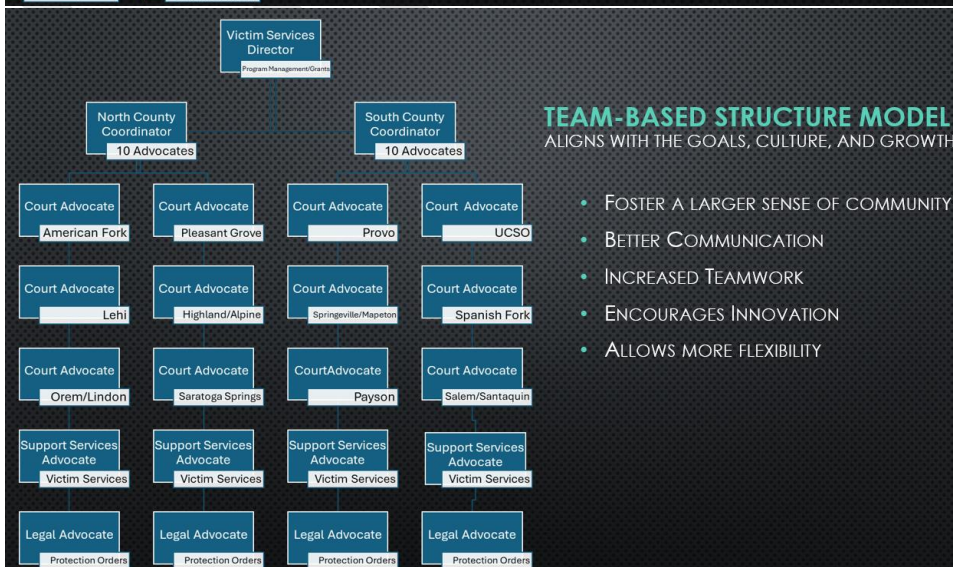
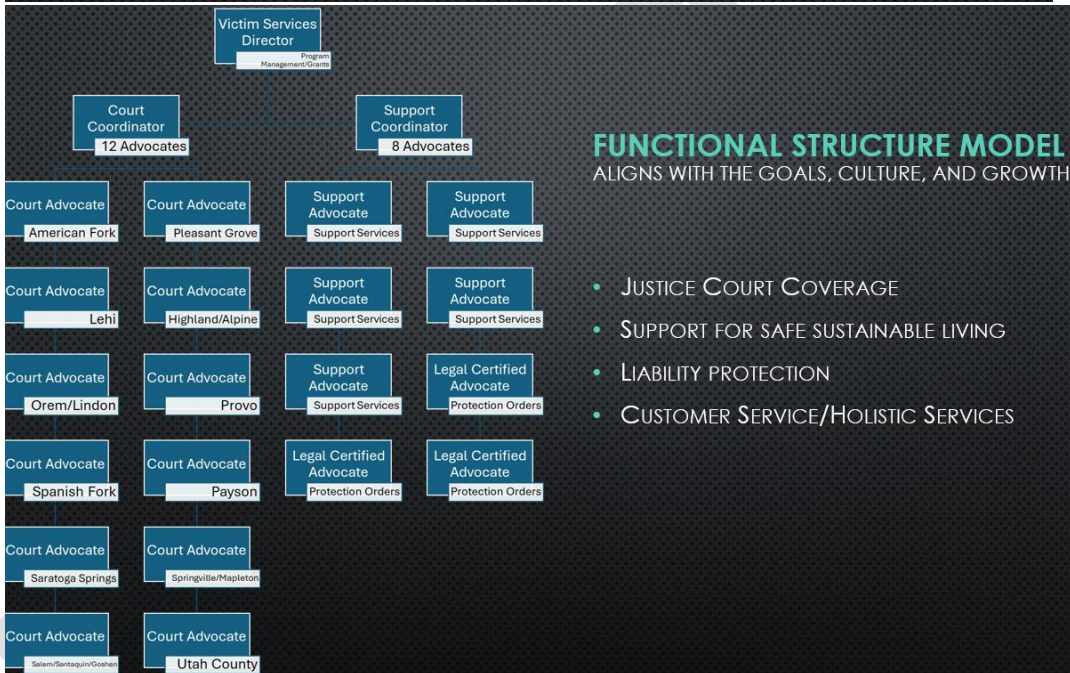
**UTAH COUNTY SAW NINE DOMESTIC VIOLENCE
HOMICIDES IN 2023** PUBLISHED: DEC 14, 2023

**AS CRISIS CALLS CLIMB, UTAH COUNTY'S DOMESTIC VIOLENCE
SHELTER IS SHORT ON SPACE** PUBLISHED JULY 24, 2023

FRUSTRATED, THIS UTAH COUNTY WOMAN TRIED TO INVESTIGATE HOW POLICE
HANDLED HER SEX ASSAULT ALLEGATION SEP. 1, 2022

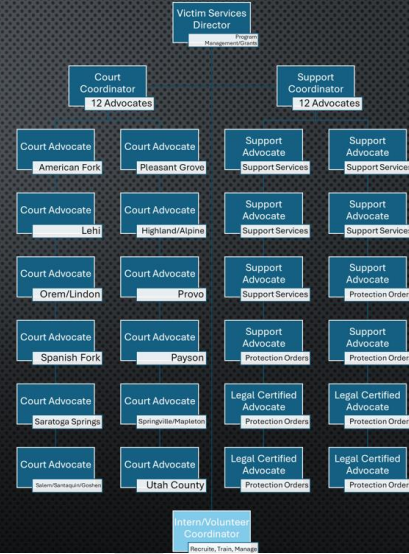
**UTAH COUNTY WOMEN TRIED TO REPORT SEXUAL
ASSAULTS TO POLICE. THEY SAY THEY FACED DELAYS
AND LANGUAGE BARRIERS.** DEC. 17, 2023

WHAT VICTIM SERVICES COULD BE



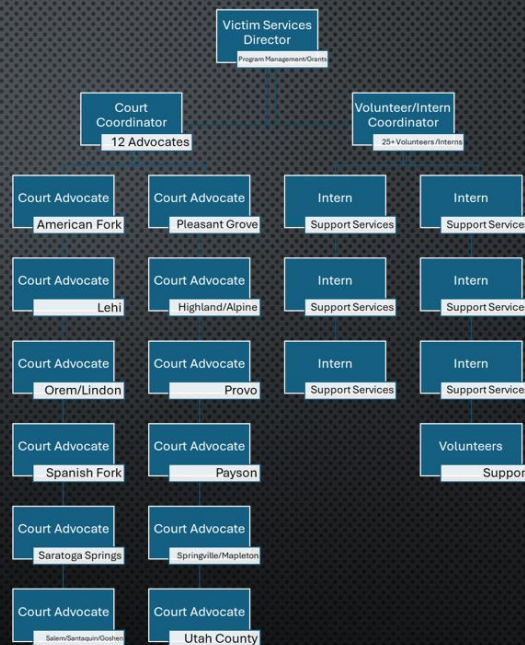
FUTURE GROWTH

- INTERN/VOLUNTEER COORDINATOR POSITION
- ADVOCATES X4
- 50+ VOLUNTEERS
- 12+ INTERNS



THE DO MORE WITH LESS MODEL

- Volunteer Dependency
- Criminal Justice Focused
- Hard Funded
- Bare Minimum



WHAT WE CAN DO TOGETHER

SUPPORT SERVICES

- PARTNERSHIP WITH **DEPARTMENT OF WORKFORCE SERVICES** FOR VICTIM EMPLOYMENT SERVICES
- PARTNERSHIP WITH **THE REFUGE UTAH** FOR VICTIM HOUSING ASSISTANCE
- PARTNERSHIP WITH **UTAH VALLEY UNIVERSITY** FOR VICTIM EDUCATIONAL OPPORTUNITIES
- PARTNERSHIP WITH **WASATCH BEHAVIORAL HEALTH** FOR CRISIS MENTAL HEALTH SERVICES
- STABILIZATION & MOBILE RESPONSE (MSR 1833-723-3326 OR 988)

STREAMLINED ADVOCACY

- PARTNERSHIP WITH **TIMPANOGOS LEGAL CLINIC** FOR TRAINING AND ONGOING LEGAL SUPPORT
- PARTNERSHIP WITH **UTAH LEGAL SERVICES** FOR COURT REPRESENTATION FOR OUR POS
- PARTNERSHIP WITH **CHILDRENS JUSTICE CENTER AND DCFS** FOR CHILD PROTECTION ORDERS
- PARTNERSHIP WITH THE **FAMILY JUSTICE CENTER** FOR TUESDAY NIGHT LEGAL CLINIC ASSISTANCE

23SS05220 17LE14997 18PR090
22OR38015 71R00297 17OR444
20OR19448 23SF01748 16MA024
20OR06528 21OR12580 18PA020
19SS08639 22SV09314 17OR573
19PA01165 21PR27578 16MA03

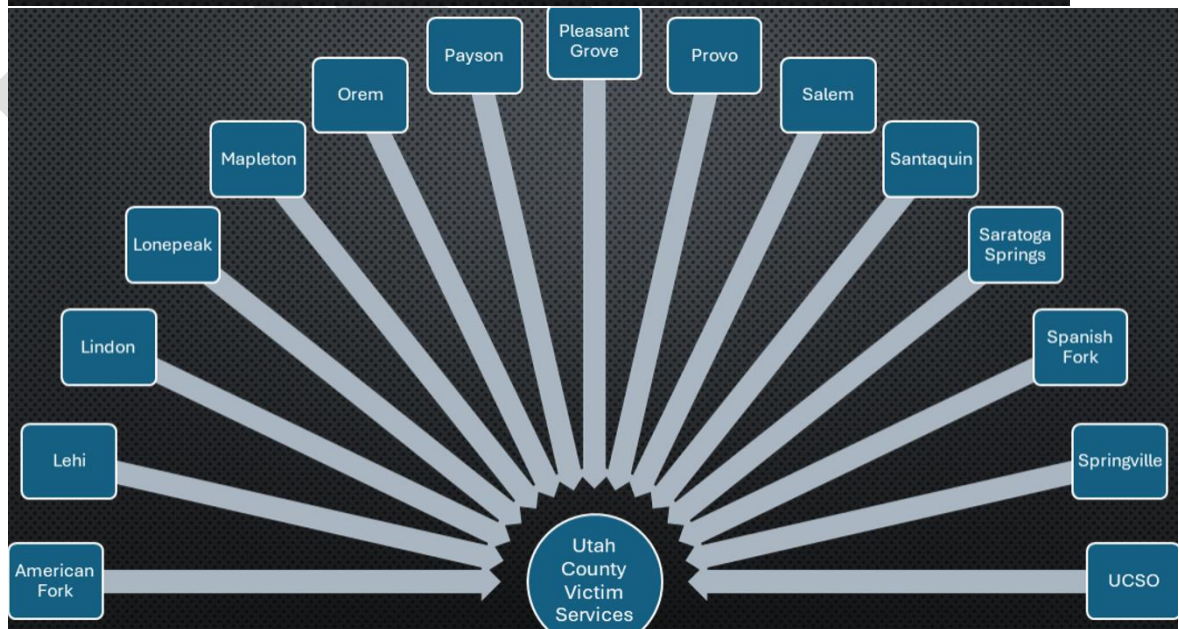
THE COST

UTAH COUNTY VICTIM SERVICES

VOCA GRANTS \$1,136,649 ACROSS UTAH COUNTY

20% CUTS FOR 2025-2027

*VOCA REQUIRES A 25% MATCH



Cost-Sharing Formula					
Agency X's % Contribution = $\left(\frac{\text{Agency X Jurisdiction Population}}{\text{Agency X + Y Jurisdiction Populations}} \times 100 \right) + \left(\frac{\text{Agency X Victim Services Cases}}{\text{Agency X + Y Victim Services Cases}} \times 100 \right)$ Number of agencies included in cost - sharing agreement					
Example					
For example, Norton Police Department and Bexar County Sheriff's Office have recently entered into a formal cost-sharing agreement. Norton Police Department has a jurisdiction population of 65,000 and victim services personnel responded to 1,300 cases over the past year. Bexar County Sheriff's Office has a jurisdiction population of 40,000 and victim services personnel responded to 650 cases over the past year. Using the sample formula above, each agency's contribution is calculated as follows:					
Norton PD's Contribution: $\frac{\left(\frac{65,000}{105,000} \times 100 \right) + \left(\frac{1,300}{1,950} \times 100 \right)}{2} = 64.3\%$					
Bexar County SO's Contribution: $\frac{\left(\frac{40,000}{105,000} \times 100 \right) + \left(\frac{650}{1,950} \times 100 \right)}{2} = 35.7\%$					
	Jurisdiction Population	Percentage of Total Population	Victim Services Cases	Percentage of Total Victim Services Cases	Total Contributions
Norton Police Department	65,000	61.9%	1,300	66.7%	64.3%
Bexar County Sheriff's Office	40,000	38.1%	650	33.3%	35.7%
Total	105,000	100%	1,950	100%	100%

International Association of Chiefs of Police, Agency Incorporation, Law Enforcement-Based Victim Services, rev. ed. (Alexandria, VA: IACP, 2023).

Cities	Est. Population	Percentage
Provo	112,756	15.33%
Lehi	94,684	12.87%
Orem	94,548	12.85%
Eagle Mountain	61,037	8.29%
Saratoga Springs	57,278	7.79%
Spanish Fork	46,492	6.32%
Pleasant Grove	37,146	5.05%
American Fork	40,215	5.47%
Springville	35,516	4.83%
Payson	24,969	3.39%
Highland	20,496	2.79%
Bluffdale	19,665	2.67%
Santaquin	18,742	2.55%
Vineyard	15,030	2.04%
Mapleton	14,487	1.97%
Lindon	11,817	1.61%
Salem	11,171	1.52%
Alpine	10,308	1.40%
Cedar Hills	9,732	1.32%
Elk Ridge	4,989	0.68%
Genola	1,629	0.22%
Woodland Hills	1,583	0.22%
Fairfield	155	0.02%
Goshen	965	0.13%
Benjamin	798	0.11%
Palmyra	620	0.08%
Spring Lake	527	0.07%
Cedar Fort	414	0.06%
Elberta	321	0.04%
Hobble Creek	264	0.04%
Sundance	55	0.01%
Total	748,409	100%

BREAKDOWN OF HARD FUNDING COSTS

2023	Aggravated Assaults	Simple Assaults	Rape	Percentage of Victim Services Cases
Provo	92	410	43	19.2
Lehi	33	245	25	10.9
Orem	66	431	51	19.3
UCSO	39	188	25	9.0
Saratoga Springs	29	128	14	6.0
American Fork	27	185	23	8.3
Spanish Fork	14	103	14	4.6
Pleasant Grove	29	114	18	5.7
Springville	21	149	12	6.4
Lone Peak	8	31	1	1.4
Payson	16	76	4	3.4
Santaquin	10	58	0	2.4
Mapleton	4	37	2	1.5
Lindon	3	27	1	1.1
Salem	2	21	1	0.8
Total	389	2,215	236	100%

UTAH COUNTY VICTIM SERVICES PROGRAM

- NEVER BE WITHOUT COVERAGE 24/7/365
- ACCESS TO SPANISH SPEAKING VS
- TEAM OF 20 ADVOCATES COVERING ALL JURISDICTIONS
- EQUAL ACCESS AND EQUAL SERVICES
- SUPPORT AND OVERSIGHT

15 Agencies	Jurisdiction Population Est.	Percentage of Population	Victim Service Cases	Percentage of Victim Services Cases	Victim Advocate	Now	Could Be
Provo	112,756	15.3	545	19.2	5	25%	15.1%
Lehi	94,684	12.9	303	10.9	1	5%	13.6%
Orem	94,548	12.9	548	19.3	3	15%	13.2%
UCSO	86,758	11.1	262	9	4	14.7%	12%
Saratoga Springs	76,943	10.5	171	6.0	1	5%	10%
American Fork	49,947	6.8	235	8.3	1.5	7.5%	9.8%
Spanish Fork	46,492	6.3	131	4.6	1	5%	6.6%
Pleasant Grove	37,146	5.1	161	5.7	1.5	7.5%	4.8%
Springville	35,516	4.8	182	6.4	.5	2.5%	5.7%
Lone Peak	30,804	4.1	40	1.4	.5	2.5%	3.2%
Payson	24,969	3.4	96	3.4	1	5%	2.6%
Santaquin	20,371	2.7	68	2.4	(4)	4%	1.9%
Mapleton	14,487	2	43	1.5	(.5)	?	1.1%
Lindon	11,817	1.6	31	1.1	(3)	?	0.8%
Salem	11,171	1.5	24	0.8	(4)	1.8%	0.2%
Total	748,409	100%	2,840	100%	20		100%

THANK YOU!

CHRISTIANA WAGSTAFF
UCSO VICTIM SERVICES PROGRAM COORDINATOR
CHRISTIANAP@UTAHCOUNTY.GOV

(Timestamp: 35:50)

Jeff Gray: How does it fit into the scoop of the statutory mandate? How does this reduce recidivism? Discussion with comments by Andi Faulkner and Christiana Wagstaff, Judge Parkin, Chief Adams, Josh Esplin

Comment by Judge Porter: Frustrated that nothing has been done for a year in regard to pre-trial services. Concerned about taking on two major projects. We need a way to sustain the proposal.

Jeff Gray: Is also concerned about pre-trials services. Would be in favor of creating a sub-committee to explore this proposal.

Mike Smith: Motion to put together a committee to study this proposal for further consideration

Josh Esplin: Second

All in Favor: Aye

Passed

4. Discuss Pre-Trial Services phase 1 proposal (notification system) -Ben Van Noy, Jesse Busker (UCSO IT), Steve Strong (USCO IT)

(Timestamp: 51:08)

Ben Van Noy: Last meeting the council approved phase 1. Judges would be more willing to release offenders if there was some type of monitoring services. After arraignment the court systems have the offenders in their system to send out notification and more communication. It was noted there is a gap before arraignment. Ben reached out to the jail and JMX system.

(Timestamp: 52:55)

Jesse Busker (UCSO IT) gave a presentation on how they can reach out to the offenders. He found that 40% of the inmates are not getting an email from the courts. Discussion with Judge Parkin and Judge Porter with the court system notifications, pre-trial supervision (UCAP and 24/7 programs), pre-trial drug monitoring. Weber County pre-trial program more superior to SL County.

Jeff Gray: What is the next step?

Jesse Busker: Finding those who were in jail with a promise to appear. Gathering the data. He asked if the clerk staff would be willing to assist the jail staff with updating email addresses and other information in JMX. Need to communicate better between court and jail.

5. Review and discuss each councilmembers contribution to the 2024 Strategic Plan & Community Resources Map

Jeff Gray asked all to send information to Ben Van Noy by November 13, 2024.

Ben Van Noy will put together "draft" information and will send it out for approval and then will be ratified at the next meeting.

6. Discuss goals and next steps

Jeff Gray: If anyone wants to be a part of the committee to study the proposal presented by Christiana Wagstaff to please contact her.

Judge Parkin wants follow-up meeting the Sheriff Smith and Ben Van Noy with early release issues at the jail.



UTAH COUNTY
Board of Commissioners

Brandon Gordan, Chair
Skylar Beltran, Vice Chair
Amelia Powers Gardner

100 E Center St
Ste 320 HCH
Provo, Utah 84606

7. Next Meeting Date & Adjourn

Mike Smith: Motion to adjourn
Christiana Wagstaff: Second

(Meeting adjourned: 4:45 pm)

UTAH COUNTY CRIMINAL JUSTICE COORDINATING COUNCIL
PUBLIC MEETING ATTENDANCE SHEET
November 6, 2024 - 3:00 p.m.

PRINT CLEARLY

Name:

Agency:

Joshua Esplin	Utah County Public Defender
MONTE MEMMOTT	WASATCH BEHAVIORAL HEALTH
Christiana Wagstaff	Utah County Attorney
Jeff Gray	A & V
Steve Williamson	Sheriff's Office
Jesse Busker	Sheriff's Office
Steve Strong	UCSO
Mike Smith	UCAO
Ben Van Noy	COMMISSIONER
SKYLAR BELTRAN	Utah Association of Counties
Andi Fawlkner	

Minutes approved at the _____ Utah County Criminal Coordinating Council meeting.

Jeff Gray, Chair



UTAH COUNTY
Board of Commissioners

Brandon Gordan, Chair
Skylar Beltran, Vice Chair
Amelia Powers Gardner

100 E Center St
Ste 320 HCH
Provo, Utah 84606

DRAFT