Assistant City Manager Brody Flint

City Recorder Brittany Fowers



Mayor Robert Dandoy

Council Members

Ann Jackson Bryon Saxton Diane Wilson Randy Scadden Sophie Paul

ROY CITY COUNCIL MEETING AGENDA NOVEMBER 19, 2024 – 5:30 p.m.

ROY CITY COUNCIL CHAMBERS 5051 S 1900 W ROY, UTAH 84067

This meeting will be streamed live on the Roy City YouTube channel.

- A. Welcome & Roll Call
- **B.** Moment of Silence
- C. Pledge of Allegiance

D. Consent Items

- 1. September 17, 2024, Roy City Council Meeting Minutes; October 1, 2024, Roy City Council Meeting Minutes; October 22, 2024, Roy City Council Vacant Council Seat Interview Minutes; October 22, 2024, Roy City Council Special Meeting Minutes.
- 2. Request for approval of an alcoholic beverage license for Aroma Sports Bar and Grill, LLC, located at 5128 S 1900 W.
- 3. September Financials.

E. Public Comments – 4 minutes

If you are unable to attend in person and would like to make a comment during this portion of our meeting on ANY topic you will need to email admin@royutah.org ahead of time for your comments to be shared. This is an opportunity to address the Council regarding concerns or ideas on any topic. To help allow everyone attending this meeting to voice their concerns or ideas, please consider limiting the time you take. We welcome all input and recognize some topics take a little more time than others. If you feel your message is complicated and requires more time to explain, then please email council@royutah.org.

F. Presentation

1. Trailer Parking – Griggs Family

G. Action Items

- Consideration of Ordinance No. 24-13; To consider on a request to amend Title 10; Chapter 11

 Supplementary Development Standards; § 10 Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones.
- 2. **Consideration of Ordinance No. 24-14;** An Ordinance of Roy City Establishing Certain Regulations for Massage Parlors.
- 3. **Consideration of Resolution 24-11;** A Resolution of the Roy City Council Amending the Roy City Personnel Policy and Procedures Manual.
- 4. **Consideration of Resolution 24-12;** A Resolution of the Roy City Council Amending an Interlocal Agreement Between Roy City Corporation and Weber County for Paramedic Services.

H. Discussion Items

- 1. Roy City Newsletter Distribution
- I. City Manager & Council Report
- J. Adjournment



City Manager Matt Andrews

Assistant City Manager Brody Flint

City Recorder Brittany Fowers



Mayor Robert Dandoy

Council Members

Ann Jackson Bryon Saxton Diane Wilson Randy Scadden Sophie Paul

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aids and services for these meetings should contact the Administration Department at (801) 774-1020 or by email: admin@royutah.org at least 48 hours in advance of the meeting.

Pursuant to Section 52-4-7.8 (1)(e) and (3)(B)(ii) "Electronic Meetings" of the Open and Public Meetings Law, Any Councilmember may participate in the meeting via teleconference, and such electronic means will provide the public body the ability to communicate via the teleconference.

Certificate of Posting

The undersigned, duly appointed City Recorder, does hereby certify that the above notice and agenda was posted in a public place within the Roy City limits on this 15th day of November 2024. A copy was also posted on the Roy City Website and Utah Public Notice Website on this 15th day of November 2024.

Visit the Roy City Web Site @ www.royutah.org Roy City Council Agenda Information – (801) 774-1020 Brittany Fowers City Recorder





ROY CITY
Roy City Council Meeting Minutes
September 17, 2024– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on September 17, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy Councilmember Jackson Councilmember Joe Paul Councilmember Scadden Councilmember Saxton Councilmember Sophie Paul City Manager, Matt Andrews City Attorney, Matt Wilson City Recorder, Brittany Fowers

Excused:

Also present were: Assistant City Manager, Brody Flint; Police Chief, Matthew Gwynn; Police Captain, Armando Perez; Fire Chief, Theron Williams; Deputy Public Works Director, Brock Durain; Parks and Recreation Director, Michelle Howard; Michael and Nghia Mansfield, Glenda Moore, Micheal Ghan, Judy Stokes, Dave & Brenda Griggs, Richard Jensen, Dennis Brown, and Rhonda DeGroot.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, and Scadden were present.

B. Moment of Silence

Councilmember Scadden invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Scadden led the audience in reciting the Pledge of Allegiance.

D. Consent Items

1. Surplus Vehicles – see list in packet

Councilmember Jackson motioned to approve the consent items. Councilmember Saxton seconded the motion, all present Councilmembers voted "Aye", and the motion passed.

E. Public Comments

Mayor Dandoy opened the floor for public comments.

Dave & Brenda Griggs, 2009 W 4350 S spoke first. Mrs. Griggs discussed their trailer concrete pad. She explained that throughout the entire process of getting an estimate, cutting the curb, and getting the concrete poured they had not been told that they were in violation of the City Code. She said it

had been there for the last eight years, and reported that a Code Enforcement Officer had given them a verbal approval in the past. Mr. Griggs said that he and his wife and recently gone on a camping trip and when they returned home, they received a notice informing them that their trailer pad was in violation of the Code. Mr. Griggs said that the Code Enforcement Officer had told them that someone had reported them for violating the Code. Mr. Griggs said that the Code Enforcement Officer had told them that a verbal approval was not sufficient, and that it did not matter that there were several other residences in the City that also had trailer pads. Mr. Griggs stated it would cost him over \$25,000 to put the curb back in and take out the cement, and it was not an option to park their trailer in the backyard.

Mr. Griggs said he understood the Code Enforcement Officer was just doing his job and he appreciated the work, though he noted there were many other houses in their neighborhood that were in violation of the home. To that end, he and his wife had opted to speak with Mayor Dandoy, who was sympathetic to their cause. Mr. Griggs relayed that Mayor Dandoy had told them the ordinance they were in violation of was an outdated law from the 1950s.

Mrs. Griggs expressed that she and her husband loved living in Roy City and did not want to move. She discussed how they had worked to keep their home from being an eyesore and had done xeriscaping in their yard in order to save water, per guidance from the City. She said it challenged their lifestyle to not be able to park their trailer and side-by-side on their own property. She said she and her husband were very worried about being in violation and proposed that the ordinance be changed and updated. She said there were many other houses in Roy City who were in similar situations.

Mayor Dandoy said the Griggs were not alone in this issue. He said while theirs was a specific case, there was a broader issue. He said the Griggs would come back before the City with a more in-depth presentation for the Council so they could explore the issue more.

Councilmember Jackson asked if the Griggs were going to be fined in the meantime and Mayor Dandoy said it was a Code violation, but the City Staff were working with them.

Councilmember Scadden spoke to the Griggs and said their trailer pad most likely looked fine, and he commented that he did not even know things like this could be an issue until he had started working on the Council. He said if it looked aesthetically pleasing there should not be an issue.

Mayor Dandoy closed the floor for public comment.

F. Presentations

1. Oath of Office – Newly Promoted Captain Perez

Chief Gwynn said both of the police officers being promoted that evening were former Marines. He spoke first about Captain Perez and listed his previous positions with the Roy City Police Force, including investigation sergeant and patrol sergeant. Chief Gwynn also detailed Captain Perez's service with the Marine Corps. Chief Gwynn said that Captain Perez was a natural leader and was very protective and supportive of his staff. He identified that Captain Perez's wife Whitney was there with him to pin his badge at his swearing-in.

Captain Perez introduced his wife, his three children, his mother, his parents-in-law, his sister, and his uncle who were there that evening to support him.

City Recorder Fowers led Captain Perez through his swearing-in.

Councilmember Jackson thanked Captain Perez for saving residents over the summer when a house had caught on fire in her neighborhood.

2. Oath of Office – Newly Promoted Sergeant Cunningham

Chief Gwynn then spoke about Sergeant Cunningham. He reported that Sergeant Cunningham had been a police officer for 14 years and had begun his service with Roy City in 2021. Chief Gwynn said during his time on the Roy City force, he had trained new officers and served as defensive tactic instructor. Chief Gwynn shared Sergeant Cunningham's service with the Marines as well. He indicated his wife Tasha was there to pin his badge that evening.

Sergeant Cunningham introduced his friends and family present, and then City Recorder Fowers swore Sergeant Cunningham into office.

Councilmember Jackson expressed she was grateful Sergeant Cunningham had come to Roy City from Clinton. Mayor Dandoy said it was a testament to Sergeant Cunningham that he had the trust of Roy City residents, which was not the case in all cities across the country. He thanked both of the newly promoted officers and expressed that the Council would always assist them in any way they could.

G. Discussion Items

1. Community Commercial (CC) Zoning Update and Changes

Assistant City Manager Flint went over a proposed change to the Community Commercial zone. He said the Planning Commission had proposed some changes to the uses in the zone and also suggested a new name. He said the idea was to model this zone after the downtown mixed-use zone, which would allow for greater flexibility and the ability to do the kind of developments that the City wanted to see in that area. Assistant City Manager Flint said the updates would allow for residential uses on some of the deeper lots. He said these changes would be in alignment with State-level transportation plans, namely the widening of 3500, and said they wanted to plan for the future growth that would come with that.

Assistant City Manager Flint indicated some photos that showed where the current Community Commercial zones were located throughout the City as well as some photos as to what the zone could possibly look like. He asked the Council for any thoughts and feedback before they brought this back for a final vote.

Mayor Dandoy elaborated on the widening plans for 3500. He said 5600 was currently being developed and noted the souths ide was already paved. He said by the end of the year, all traffic would be shifted to the south side. He also explained there was dirt on top of the bridge in order to add weight, and it would not be permanent. Mayor Dandoy anticipated that the 5600 project would be completed by 2025. He also stated there was currently survey work being done on 3500, and he hoped that he and City Manager Andrews would be able to see a preview of the design by the end of the year. He said construction on 3500 should begin sometime in 2026 or 2027, and said the plan was to have five lanes that ran all the way from Antelope Drive in Syracuse to Midland Drive in Roy City.

Mayor Dandoy explained that this road widening plan was inevitable and Assistant City Manager Flint's plan would allow Roy to determine what they wanted the corridor to look like once the widening projects were implemented. He said the Council could take some time to consider adopting the new Urban Corridor, and asked for their initial thoughts.

Councilmember Jackson said she did not want to see people buying properties on 3500 only for those

properties to be taken out by UTA in 2026 or 2026, as had been the case on 5600. Mayor Dandoy thought UTA might start contacting residents for right-of-way acquisitions as early as the end of 2025. He then clarified what happened on 5600. Mayor Dandoy said they had removed between 60 to 70 business and houses for the 3500 widening and reported had not been a single complaint from residents. Mayor Dandoy said UTA was fair in the negotiations for right-of-ways on 3500 and had even given bonuses to property owners in some cases.

Mayor Dandoy added the main thing they needed to consider was what they wanted to do with the vacant lots that were left over once the businesses and homes were taken down. He said in many cases, people would give these lots to the City and they would become the City's responsibility. Mayor Dandoy said most of these lots would be too small for a house to be built on it and expressed he was not sure what the best use of the lots would be. Councilmember Scadden thought this gave them more options from a development perspective and that this was in the long-term best interest of the property owners along 3500.

Councilmember Jackson added that the residents had always been clear that they did not want to see skyscrapers in Roy City and said she liked that the height for buildings was capped at 40 feet in the zone. Mayor Dandoy commented he thought 40 feet was reasonable as well. Councilmember Jackson noted as well that the new zone had commercial spaces on the bottom floor of the mixed-use buildings and she pointed out that could be a good space for the businesses taken out by 3500 to fill in. She expressed she did not want to see vacant properties along 3500 and thought this would be a good way to bring in more property taxes into Roy. She stated she was in favor of the idea.

Councilmember Saxton thought mixed-use was the best solution, noting that they needed commercial coming into the City. He thought the plan made sense and said he was in favor of the 40-foot height limit. Councilmember Scadden echoed Councilmember Saxton's comments and said he was in favor of having this come back before the Council for official consideration and approval. Mayor Dandoy summarized that the Council was in favor of the plan and directed Assistant City Manager Flint to continue to fine-tune the proposal and then bring it back before the Council.

2. Flashing Beacon Lights on 4800 South Pedestrian Crossing Councilmember Jackson led this portion of the meeting and recalled this was a continuation of a previous Council discussion. She discussed how the crossing at 4800 South was dangerous for pedestrians and so the Council had directed flashing lights to be added to the crosswalk. She hoped the flashing beacons could go up before Homecoming on September 27th so that students on their way to and from the dance would be safe from passing cars. She commented that while most students were careful, some kids did not look where they were going and walked out into the street. Mayor Dandoy said the City now kept a pair of flashing beacons on hand and said they could use those backup beacons for this crosswalk.

The Councilmembers unanimously agreed to move forward with this plan.

H. City Manager & Council Report

City Manager Andrews first announced a save-the-date for the Fire Prevention Night Out on October 9th at the fire station. He also reminded the Council that Trunk-or-Treat was cancelled this year due to budget cuts. He acknowledged there had been a lot of discussion online about Waste Management and so Waste Management was going to come to Council to give a presentation about their work, and he added this would be primarily centered around recycling. He also announced the CTC was holding a dinner on October 7th and invited the Council to attend. Lastly, he reported some trees had blown down at the cemetery due to a storm and they had needed to temporarily close the cemetery while the City repaired the damage and removed the trees.

Councilmember Jackson reported that Mosquito Abatement was coming to spray in advance of the Homecoming Dance.

Youth City Councilmember Quincy Johnson spoke about the upcoming Homecoming festivities at Roy High and shared the schedule for the various events as well as the route for the Homecoming Parade. Councilmember Jackson said Miss Johnson was a great asset to Youth City Council.

Councilmember Scadden asked if the Council was still interested in formalizing the Truth in Taxation meetings and holding them every year, which was something they had discussed during a previous work session. Councilmember Scadden said there needed to be interest from at least one other Councilmember before he could direct the Staff to update the ordinance to include a formal meeting for Truth in Taxation. Mayor Dandoy suggested Councilmember Scadden set up a work sheet with a basic framework for how the meeting would be structured, and they could discuss it at the next meeting and determine from there if the Council was interested in pursuing that option. Mayor Dandoy thought it would be a good conversation to have.

I. Adjournment

Councilmember Scadden motioned to adjourn the meeting, Councilmember Saxton seconded the motion, all present Councilmembers voted "Aye" and the meeting adjourned at 6:26 p.m.

Attest:	Robert Dandoy Mayor
Brittany Fowers City Recorder	
dc:	



ROY CITY
Roy City Council Meeting Minutes
October 1, 2024–5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on October 1, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy Councilmember Jackson Councilmember Joe Paul Councilmember Scadden Councilmember Saxton Councilmember Sophie Paul City Manager, Matt Andrews City Attorney, Matt Wilson City Recorder, Brittany Fowers

Excused:

Also present were: Assistant City Manager, Brody Flint; Police Chief, Matthew Gwynn; Police Captain, Armando Perez; Fire Chief, Theron Williams; Public Works Director, Brandon Edwards; Parks and Recreation Director, Michelle Howard; Marge Becraft, Kevin Homer, Glenda Moore, Chris Garner, and Jennie Williams.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, and Scadden were present.

B. Moment of Silence

Councilmember Jackson invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Jackson led the audience in reciting the Pledge of Allegiance.

D. Consent Items

- 1. August Financial Statements
- 2. September 3, 2024, Roy City Council Meeting Minutes

Councilmember Jackson motioned to approve the consent items. Councilmember Scadden seconded the motion, all present Councilmembers voted "Aye", and the motion passed.

E. Public Comments

Mayor Dandoy opened the floor for public comments.

Kevin Homer, 5398 S 4000 W, Roy, recalled that the Council had decided to increase the speeding limit on 4300 West at the September 3rd Council meeting. He reported that he was pleased to see

how quickly the Council and Staff had implemented the change, noting that he had seen new speed limit signs the day after the meeting.

Mayor Dandoy closed the floor for public comment.

F. Presentations

1. Roy City Arts Council

Marge Becraft first introduced Jeanine Williams and Chris Garner. Mrs. Becraft expressed hope that the Council would support and attend the events put on by the Arts Council, and commented they were all volunteers and operated off of donations. She explained she was there that evening to go through the Arts Council budget.

Mrs. Becraft listed the five tentative dates for the Concerts in the Park series, and noted they still needed to coordinate those dates with the Library Board. She said they were within the budget for the sound system, and also expressed appreciation for the Library Board. Mrs. Becraft stated that they had received their highest number of entries ever in Roy Days that year, although there had been concerns about cheating in the competition. She said in response of that incident, they had restructured the way that prizes were awarded.

Mrs. Becraft said the gingerbread contest had also grown from the previous years, so they were creating separate categories for youth, adults, and families. She said they were also considering adding a silent auction for businesses to bid on gingerbread houses, and asked if she could have a list of businesses to send out information. Mrs. Becraft said that the poetry competition had also grown, and said there had been some submissions from high school students for the first time last year. She commented that she really enjoyed that event.

Mrs. Becraft explained that for each of these events, they needed to purchase ribbons and other materials. She expressed they were concerned about advertising, specifically for the Concert in the Park series. She commented there was a group that came each year, but they also wanted to get the word out to more people. She felt there were many people in the City who did not know about their events.

Councilmember Jackson apologized that she had missed so many of the Arts Council events. She asked when Mrs. Becraft visited the high schools for the poetry contest, and Mrs. Becraft said she visited with the teachers in the beginning of the school year so that they could add the poetry contest to their curriculum, if they wanted to. Mrs. Becraft said the contest was held in March every year, so students could work on their poems throughout the school year. Councilmember Jackson asked about the prizes and Mrs. Becraft replied that first place was \$100. Councilmember Jackson and Mrs. Becraft also discussed the gingerbread contest. Councilmember Jackson applauded Mrs. Becraft for her work on the Council.

Mayor Dandoy asked if the figures on the budget spreadsheet were approved or proposed numbers. City Manager Andrews replied the figures on the sheet were budgeted. Mayor Dandoy thanked Mrs. Becraft for her presentation.

G. Action Items

1. Consideration of Ordinance No. 24-11; Ord No. 24-11; To consider amendments to

Title 10 Zoning Regulations, amending CH 6 – Establishment of Zoning Districts; CH 20 – Airport Overlay; CH 31 – Definitions.

Assistant City Manager Flint recalled that the Council had given the Staff comments about this ordinance at their previous Council meeting, which he had since incorporated. He indicated the only changes to the ordinance were the suggestions made by the Council.

Councilmember Sophie Paul thanked Assistant City Manager Flint for creating the map.

Mayor Dandoy said this ordinance appeared to meet all the requirements of HB 206. He discussed that creating this ordinance had been a challenge for Staff since there were no similar ordinances in other cities that they could look to for guidance, and commended Staff for their work. He especially appreciated that the ordinance made several references to the FAA guidelines.

Councilmember Scadden motioned to approve Ord No. 24-11; To consider amendments to Title 10 Zoning Regulations, amending CH 6 – Establishment of Zoning Districts; CH 20 – Airport Overlay; CH 31 – Definitions. Councilmember Joe Paul seconded the motion. A roll call vote was taken. All Councilmembers voted "Aye," and the motion passed.

 Consideration of Ordinance No. 24-12; Ord No. 24-12; To consider amendments to Title 10 Zoning Regulations, amending CH 6 – Establishment of Zoning Districts; amending CH 10 – General Development Standards – Table 10-2 – Table of Required Lot and Setback Requirement for Non-Residential Zoning Districts for Primary Buildings; amending CH 13 Mixed Use; amending CH 17 – Table of Uses – Table 17-2; Allowed Uses – Non-Residential Zones.

Assistant City Manager Flint recalled they had spoken about this item at the previous Council meeting as well. He summarized that the proposal was to create an Urban Corridor Zone, and explained the zone was intended to create pockets along the main corridor road that allowed for commercial and mixed-use development. He reported that the Planning Commission had issued a positive recommendation for this and said Staff was in favor of the proposal as well. He thought it would benefit the area and allow more options for the property owners.

Mayor Dandoy said he liked the proposal as well but indicated there were some things he wanted to go over. He highlighted page nine of the Council's packets and pointed out 10-13-2 under "Definition of Uses." Assistant City Manager Flint clarified that "UC" represented "Urban Corridor." Mayor Dandoy pointed out that in some places of the document it seemed to indicate that residential units could be placed on the ground floor, but in other sections it said residential units could only be on the upper floors. Assistant City Manager Flint clarified that residential units could only be placed on the ground floor in buildings that had a setback of at least 125 feet. Assistant City Manager Flint elaborated that the Planning Commission wanted to preserve the commercial use along the main road, but there were some deep lots in the area that could accommodate residential units.

Mayor Dandoy noted there was generally more money to be made by developing townhouses than commercial developments and expressed concern that people might take advantage of the ability to create ground floor residential units. He pointed out that developers could put a parking lot in front of a residential building, which could allow the property to meet the setback requirements. Mayor Dandoy spoke about how properties would be lost when UDOT developed the 3500 corridor in 2027. Mayor Dandoy said the City would want to more commercial in the Urban Corridor since it would generate sales tax revenue for them, although developers made more money from townhouses and townhouses were also

permitted in the zone. He asked if the City wanted to risk losing out on potential commercial space by allowing townhouses in the area, and opined that residential units should not be permitted on the ground floor. Mayor Dandoy also noted that once the Council approved this ordinance, they would likely not see the development applications that came through, so they only had one chance to make sure they were satisfied with the parameters of the ordinance.

Councilmember Joe Paul asked if developers could put a parking lot in front of a townhouse and have that count as the setback, and Assistant City Manager Flint said that was not allowed and clarified that the first 125 feet had to be dedicated to commercial uses. Councilmember Scadden noted there were only about 13 lots on the east side. Councilmember Joe Paul commented there was horizontal and vertical mixed-use development and it seemed to him this forced horizontal mixed-use.

Councilmember Jackson clarified that they did not yet know how many properties UDOT was going to take and Assistant City Manager Flint said that was correct. Assistant City Manager Flint elaborated that the majority of these properties would only be able to have residential units on the upper floors since this rule would only apply to buildings that had a minimum setback of 125 feet.

Mayor Dandoy indicated the map in the packet that showed which of the properties would be in the Urban Corridor zone. He commented that the boundaries of the Community Commercial zone did not match up exactly with the proposed Urban Corridor zone, and specifically highlighted the area by 4425 South and 4450 South. He asked if there was a reason it was not included and Assistant City Manager Flint replied he thought that was in error. Assistant City Manager Flint clarified that there would be no more Community Commercial zones in the City and said the intent of the future land use map was to make everything that touched 3500 part of the Urban Corridor.

Mayor Dandoy noted there was a section of the proposed Urban Corridor zone that was currently being developed as single-family residential homes, which was not included in Chapter 13. Assistant City Manager Flint replied if the properties were already built, they would be considered a conforming use within the zone. Mayor Dandoy pointed out it might make sense to adjust the map to reflect that since they were still creating the zone and he and Assistant City Manager Flint had a short conversation about the merits of doing so. Mayor Dandoy thought that since the map would need to be corrected at some stage, it would make sense to do so now. Assistant City Manager Flint stated since the properties would be grandfathered in to the zone there may not be a reason to change it.

Councilmember Joe Paul expressed he was on the fence either way and noted that the houses along 3500 could also be torn down and redeveloped into something else. Mayor Dandoy summarized that the other Councilmembers did not seem to want to change the zone, so he said he could discuss the matter later. Mayor Dandoy expressed to the Council that once they approved this, it would not come before the Council again so it was important that they were in favor of the ordinance.

Mayor Dandoy then addressed the Heritage Park Assisted Living Center located on 5600 South and asked if that was categorized as a business. He explained he was concerned it would be a one-off like Stevens Cannery. Mayor Dandoy asked if Heritage Park was considered to be commercial property or if it was residential. Assistant City Manager Flint said it was R-1-8 under the current Code. Mayor Dandoy opined that zone did not accurately reflect the purpose of the assisted living center and wondered if that should be added to the Urban Corridor zone.

Councilmember Joe Paul asked if there were any plans for the lots on 2700. Assistant City Manager Flint

discussed the Planning Commission had only considered the zoning change, and said the Council could direct the Staff and Planning Commission to consider all the lots if they wanted to do so. Assistant City Manager Flint he said if the Council could remove parcels but if they wanted to add parcels to the zone, they would have to go through the noticing process again for the owners of the additional parcels.

The Councilmembers all concurred they were okay with the ordinance and did not have any further comments.

Councilmember Scadden motioned to approve Ord No. 24-12 To consider amendments to Title 10 Zoning Regulations, amending CH 6 – Establishment of Zoning Districts; amending CH 10 – General Development Standards – Table 10-2 – Table of Required Lot and Setback Requirement for Non-Residential Zoning Districts for Primary Buildings; amending CH 13 Mixed Use; amending CH 17 – Table of Uses – Table 17-2: Allowed Uses – Non-Residential Zones; Removal of parcel IDs in sequential order. Councilmember Sophie Paul seconded the motion. A roll call vote was taken, all Councilmembers voted "Aye," and the motion passed.

H. City Manager & Council Report

City Manager Andrews announced that the dump dates would be held by Public Works from October 21st through November 2nd. He invited the Councilmembers to attend the upcoming Fire Prevention Night at the Fire Station at and at CTC dinner at George Wahlen Park.

City Manager Andrews also reported that the train would start honking its horn as it went through Roy. He explained that Roy City was in a quiet zone along the railroad tracks, which meant the train did not honk its horn in each intersection. He reported there were four crossings between Salt Lake and Ogden that were found to be in violation of the quiet zone, so they had been removed and now the train would start honking its horn as it moved through the intersections. He elaborated that none of the crossings were in Roy City. He hoped that the cities involved would fix the crossings quickly so the quiet zone could be implemented again.

City Manager Andrews announced that Staff was planning to cancel the Council meeting on October 15th since many of the Councilmembers would be absent.

Councilmember Jackson thanked Public Works Director Edwards for getting the flashing lights up at the high school so quickly.

Councilmember Jackson then spoke about the new walking trail on 5600 and asked if there would be an overhead crossing at Roy Elementary. City Manager Andrews said there would not a HAWK beacon but not an overhead crossing.

Councilmember Jackson reported there had been a problem with bats getting into residents homes and asked if anyone had heard about this. City Manager Andrews said he had not heard anything about that, but noted that Animal Control did not respond to calls about bats, so it was the homeowner's responsibility to remove them.

I. <u>Motion to enter closed door meeting – strategic discussion on potential sale of real property.</u>

Councilmember Scadden motioned to enter closed door meeting in the council chambers for the strategic discussion on potential sale of real property. Councilmember Saxton seconded the motion, all members voted "Aye" and after a short recess, we entered the closed door meeting.

Councilmember Scadden motioned to exit the closed door meeting and return to the regular council meeting. Councilmember Saxton seconded the motion, all members voted "Aye" and the body returned to the regular council meeting.

J. Adjournment

Councilmember Joe Paul motioned to adjourn the meeting, Councilmember Jackson seconded the motion, all present Councilmembers voted "Aye" and the meeting adjourned at 6:56 p.m.

	Robert Dandoy Mayor
Attest:	
Brittany Fowers City Recorder	
de:	



ROY CITY
Roy City Council Vacant Council Seat
Interview Meeting Minutes
October 22, 2024—8:00 a.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Vacant Council Seat Interview Meeting held in person in the Roy City Basement Conference Room and streamed on YouTube on October 22, 2024, at 8:00 a.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy Councilmember Jackson Councilmember Scadden Councilmember Saxton Councilmember Sophie Paul City Manager, Matt Andrews Asst. City Manager, Brody Flint City Recorder, Brittany Fowers

Excused:

Also present were: Kevin Homer, Diane Wilson, Leon Wilson, Trina Favero, Stephen Hughes, Braden Reed, Jason Sphar, Samantha Bills, Jeremy Thompson, Darrin Albright, and Janel Hulbert.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Paul, and Scadden were present.

B. Business Items

1. Vacant City Council Seat Candidate Interviews

Mayor Dandoy went over the process for all in attendance. He explained that the Councilmembers would conduct interviews for all the candidates that morning and then would cast their votes later that evening. Mayor Dandoy thanked the nine applicants for their interest in City Council. He noted that the order of interviews had been generated at random. He stated that the interviews were public, due to the Open and Public Meetings Act, and said each applicant would answer the same set of questions. Mayor Dandoy said he would aim to keep each interview to about 20 minutes, and would provide time after each interview for the Councilmembers to reflect and write notes. He requested that the Councilmembers limit their interactions with the applicants to the written questions, in order to keep everything fair and equitable.

Mrs. Trina Favero read through the list of questions and gave her responses. She said she had three top priorities; one being that Roy City needed to attract and sustain more businesses and revenue from business. She said her next priority was figuring out what to do on 1900, and noted it was the main thoroughfare through the City. She stated her final goal was to have Roy be a nucleus on its own terms, rather than having surrounding cities control what happened in the City. She expressed that Roy was being used by other cities and felt Roy should have more autonomy.

Mrs. Favero then went over the question about property tax increases and first noted it was difficult. She said that housing costs had increased throughout the City which raised property taxes anyway, and added that the cost of homes in Roy was higher than their actual value. She stated she was a real estate agent and pointed out that Roy had higher taxes than the rest of the County, which deterred potential buyers.

Mrs. Favero discussed public engagement next, and stated that she had worked with the PTA closely in the past. She acknowledged it was hard to get people to engage in government and thought the best thing to do was be as friendly as possible and make sure people knew they were being listened to. She thought it was good to attend as many events for the City as possible.

Mrs. Favero said it was important to make sure everyone had a voice and an opinion, and always be empathetic when it came to working with others. She also expressed it was important to recognize when your own opinion might not be the best view point, and be willing to change your views.

Mayor Dandoy repeated the election process for Mr. Hughes and directed him to share his answers to the questions.

Mr. Stephen Hughes shared his top priorities for Roy City. He said his main goal was to ensure that Fire Department and the Police were well-funded and that the citizens had access to those services. He said the next goal was to remember that the City had fiduciary responsibility to the citizens and ensure that they spent taxpayer dollars wisely. He opined that the City should advocate for more sales tax revenue by attracting businesses into Roy. Lastly, he said encouraging affordable housing should be a main goal for the City.

Mr. Hughes discussed if he was more inclined to increase property taxes or limit services in the City. He said he did not see this as an either/or question, and said it was important to remember that budgets were not just balanced, but allocated appropriately. He said he would be willing to make budget cuts for things that did not benefit the City before he would want to increase property taxes. However, he also noted that due to inflation, the cost of things had increased and so once a budget was balanced, he would be willing to raise taxes in order to account for rising costs. He emphasized that raising taxes must be a last resort.

Mr. Hughes addressed how he would actively engage citizens in City issues. He acknowledged it was difficult to get people to engage in elections and meetings, but thought engaging people through social media was effective. He added that the City should find other ways to speak with people directly, since most people could not attend the actual Council meetings. He thought the City should have had a booth at Roy Days, for example, or find other avenues outside of the meetings for people to speak to Councilmembers or members of the administration.

Mr. Hughes also discussed how he would work effectively with other members of the Council and Staff to achieve shared goals. He said just like in business, you had to listen to other people's opinions and then negotiate for the best solution. He said it was important to be dedicated to the best overall outcome, not just your own ideas. He also pointed out it was important to have open lines of communication between members of the Council and to the citizens. He felt it was important to be prepared for meetings in order to make the most efficient use of their time. He said while this point seemed basic, it was very important. He said he was a member of Roy City Church and noted that community organizations were comprised of citizens, so again, it was important to engage one-on-one with citizens and community leaders outside of Council meetings in order to make sure their voices were being heard.

Mr. Hughes spoke about some of the methods he used for making difficult decisions, including making pros and cons lists. He expressed it was important to remember that some viewpoints were illegal, so if someone's viewpoint fell outside the scope of the law then it should not be considered. He also pointed out that viewpoints must be in alignment with what was possible under the budget, since that was a priority to him. He said that when hearing public feedback, it was important that their comments be directed to the appropriate agency, which was not always the City Council. He did not feel partisanship should exist at the local level, and said he would advocate for something that he might not personally like if he felt that

the majority of citizens wanted it. He expressed that he was honest and fair, and always tried to listen to those around him.

Mrs. Diane Wilson expressed she was happy to be there and looked forward to the chance to work with the Council again. She said her top priority was the budget and revenue for the City. She said the City needed essential services and employees to serve the citizens, and added that employee retention was critical. She acknowledged that the construction had taken a lot of revenue, and expressed that the loss of homes and businesses due to the construction projects would need to be solved for. She said Roy City was known for its natural community cohesiveness, although higher density was leading to higher turnover and said they needed to work harder to maintain the sense of community cohesion. Lastly, she said the citizens had long been asking for another cemetery and said that should be another priority for the City.

Mrs. Wilson spoke about the property tax issue. She pointed out that if sales tax was decreasing, that meant the citizens in Roy were struggling, and if that was the case then the City should tighten their budget as well. However, she acknowledged that the City must provide essential services to their citizens and so the City might have to raise taxes in order to maintain those services. She cautioned that the City should not use finite sources of money in order to pay for ongoing expenses, since that would lead to them falling into a hole, and she said the City must be careful to ensure that they were reaching for revenue from the appropriate pot. Mrs. Wilson said the budget would be an ongoing issue although she credited the City Staff with being successful at balancing the budget.

Mrs. Wilson spoke about how she would engage with citizens and ensure their voices were heard. She said listening was critical, as was following up on the issues that they bring up. She said phone calls, emails, or other methods of communication were important, but the best thing to do was engage them face-to-face. She opined that social media was a good way to notify people of things going on in the City, but it was not a personal means of communication. She also felt that Town Halls were a great idea since it fostered dialogue between the citizens as well as with the Councilmembers.

Mrs. Wilson discussed how she would work with the Councilmembers, Staff, and community organizations. She expressed how important community service was, and said it was also very important to work closely with the City Staff since they had an in-depth understanding of the issues in the City. She spoke about how important it was to be prepared for meetings with the Council and with citizens, and also noted an optimistic mindset made the Council overall more productive. She stated it was important to team up with organizations, and not try to recreate what other organizations were already doing. Mrs. Wilson said bringing in more organizations were key to developing the sense of community cohesion in Roy.

Mrs. Wilson addressed how she weighed different viewpoints. She said she first did her research in order to make sure she understood all of the different perspectives. She said collecting data and accessing resources, namely the City Staff, were important in order to paint a holistic picture of the issue. She said the Council's job was to anticipate the unintended consequences of decisions that they make, and although they could never do this perfectly, it was important to keep that in mind as they made decisions. She said things rarely worked out exactly as they were supposed to, so it was critical to understand the long-term impact of the decision as well as the immediate impacts. She said oftentimes, Councilmembers had differing opinions and so work meetings and avenues for discussion were important in order to understand other viewpoints. Mrs. Wilson summarized that being on the Council was a huge role since their decisions impacted the day-to-day lives of their constituents, and she felt a wide variety of opinions were important on the Council. She thanked the Council for their time.

Mayor Dandoy explained the election process for Mr. Reed.

Mr. Braden Reed shared his top priorities for Roy City. He thought this should be a place where people

felt comfortable and proud to live. He said innovation was another priority, and acknowledged that although he was young, he felt he could bring a new perspective to the Council.

Mr. Reed acknowledged that although he was not a homeowner, he knew property taxes were high. He said his main priority was to make people feel comfortable, so he would lean towards not being in favor of a tax increase, though he said he would need to do more research on the issue.

Mr. Reed said in his experience, he had found the best way to get in contact with people was through education. He said many people did not know how to do things like vote, attend meetings, or get involved, so it was important to inform them how to do these things. He felt social media and events were great ways to get people educated about issues and how to get involved in outcomes.

Mr. Reed said he held many jobs, and in these roles he needed to work with a lot of people. He assumed it would be a similar case for the Council, in which he would need to be able to work with a wide variety of people. He said he had worked for another city in the past, and there had been a lot of moving parts that he needed to keep track of, including their Council and City Staff. He said that communication was always critical when there were many people involved. Mr. Reed said he would always take in everyone's viewpoints and allow that to mold his own decisions.

Mr. Reed said he had experience in communicating policy goals to both Democrats and Republicans through a trip he had taken to Washington DC for a previous job, so he knew how to work with different groups of people. He reiterated that listening and open communication were always important.

Mayor Dandoy invited the Council to take a short break.

Mayor Dandoy explained the rules for Mr. Thompson.

Mr. Jeremy Thompson said he saw two main priorities for Roy; one of which was continued sales tax revenue growth and incentivizing businesses into Roy City, and the other to bring in housing to sustain those businesses. He recalled how last year there had been a lot of public feedback about the new apartment developments, and reported he had met with builders and developers to discuss possibilities for housing in Roy City. Mr. Thompson said land was a premium in Roy City and also brought up the need to find space for a new cemetery. He said another priority would be to take care of single, elderly people in Roy City, and spoke about the need to find affordable housing for them. He lastly added on cybersecurity was important to consider and noted his main job was in cybersecurity. He said it could be devastating for a city to get a malware attack.

Mr. Thompson shared his thoughts about property taxes. He hoped there could be a way to not reduce services and said he would support a property tax increase for someone like himself, who had the income to afford that. He said he did not want to see property taxes raised for those who were on fixed incomes, however. He said that his sense was that younger residents of Roy City were willing to have a property tax increase in order to maintain the current level of services in the City. He said if property taxes were to be raised, there should be exemptions for those who would be unduly burdened by it.

Mr. Thompson spoke about how he would engage with the public. He knew that people wrote in letters and emails to the City, and thought it would be important to have an open forum in which members of the public could directly talk with their Councilmembers. He acknowledged that it was hard to encourage people from the public to get involved, and thought public, informal meetings would be a good way to bring people in.

Mr. Thompson discussed how he would work with Councilmembers, Staff, and community organizers. He

said during his time in the Air Force, he had needed to work with many different organizations in order to achieve goals, and shared a story about the process of adapting to new technology. He said he had worked with people who had very different ideas about what process was best, and said in that situation he had always maintained that he was not beholden to any single idea. Mr. Thompson said in a team effort, the overall best outcome was what was important, not any single person's opinion. He expressed he was comfortable working with a wide range of people and personality types, and was also well-versed in working with neurodivergent people through his time in the cybersecurity industry.

Mr. Thompson addressed how he would weigh differing viewpoints on an issue. He firstly noted this was difficult to do without all of the data, and acknowledged that there was rarely one obvious answer when it came to issues of City governance. He said in his line of work, he liked to invite people to tell him why his ideas were not going to work, and he said he would bring the same mindset to the City Council. He said that when he had an opinion on a topic, he liked to ask people with opposing viewpoints to explain why his opinion was not the best one. He felt this was a good method to understand why people had the opinions they did, and also felt this was a way to begin the process of negotiating and compromising. Overall, he said it was important to always act in good faith and be honest. Mr. Thompson said he dealt with issues that had no clear consensus often in his line of work and said the first step was always to collect as much information as possible. He thanked the Council for their time.

Mayor Dandoy shared the election process with Mrs. Bills.

Mrs. Samantha Bills listed her top priorities for Roy City, and said employee retention was highly important. She commented that her husband, who was a firefighter and former police officer, had needed to leave Roy City and work for another city. She said Roy City had great administration and it was important to retain them with livable wages. She also thought Roy should do a better job at educating the public about the budget. She opined that people were often upset when they did not understand something, so education was the key. Mrs. Bills said both in her work as a teacher and as a Planning Commissioner, she found that honesty, education, and transparency was key. She also thought utilizing more technology was important when it came to issues of vandalism in the City.

Mrs. Bills discussed a possible property tax increase. She agreed that property taxes were an issue for people but felt there was a way to think about this creatively. She pointed out there were programs that incentivized cities for hiring youth for summer jobs with tax credits, and felt Roy could take advantage of programs like that. She said this would also incentivize people to remain in Roy City. She knew they needed to keep businesses in Roy and admitted that she needed to do more research about the budget, but expressed that she did not feel that reducing services was not the answer. She stated there were innovative ways to bring revenue into Roy City and also bolster their workforce.

Mrs. Bills said it was very important to be present, honest, and friendly when it came to engaging with the public. She said she would never lie to people if she did not have an answer to a question, and said she would work to find answers for questions that residents brought to her. She expressed how important accountability was, and said she would always follow up with residents.

Mrs. Bills said she had worked with many community organizations in Roy City as her kids had gone through the school system, and had found in that time that people generally stated what they wanted to see in the City and it was important to listen to them. She said education was key, and felt that people did not fundamentally dislike the Council, but were sometimes just confused or unclear about issues. Therefore, she said it was important to always be transparent about process and issues in the City.

Mrs. Bills spoke about how she considered opposing viewpoints. She expressed that on the Planning

Commission, they often tabled items when there was not a clear consensus and she thought it was important to give ample time to holistically consider a complicated issue. She added that she would defer to the senior Councilmembers, who were experts on the City. She reiterated that always following up with people was very important and thought being approachable and friendly was the best thing to do.

Mr. Jason Sphar went next and he first spoke about the former Councilmember Joe Paul. Mr. Sphar said he was a close friend of Mr. Paul's, and said he shared many of his viewpoints on City issues. He said he did not intend to fill Mr. Paul's shoes, but expressed he would vote similarly to how Mr. Paul might have on many items. Mr. Spahr then addressed the main priorities for Roy City. He said the City needed to balance their budget and account for inflation and employee retention. He said the City needed to manage responsible growth in the City, and he opined that the current Council had made positive decisions in that regard.

Mr. Sphar then discussed the property tax question. He said this was always an issue for elected officials, and said his opinion was to find all other avenues to reduce the budget and then raise taxes as a final resort. He said they could not diminish their quality of life and said a small, reasonable tax increase would still keep them below the average for the County. He expressed empathy for those in the City who would be burdened by that decision but said essential services were important.

Mr. Spahr said he engaged with the public through various channels like social media, emails, and in-person meetings. He recalled a situation in which he had been able to productively talk with a member of the community who had gone on to be a significant community leader.

Mr. Spahr said his service on the Planning Commission had given him valuable experience in working with the City Council, City Staff, and other members of the community. He felt his tenure on the Commission was a testament to his ability to work productively with others.

Mr. Spahr lastly expressed that he weighed different viewpoints with empathy. He said he sought legal counsel when necessary, and thought that reaching consensus was important in order to make fair and equitable decisions for the City.

Mr. Darrin Albright went next, and thought economic development was the most important priority for Roy City, namely finding more sources of revenue. He said taxes were important to maintain services in the City. He felt the question of property taxes was challenging, since although people wanted a break on taxes, City employees also needed a livable wage. He thought it would be helpful if the citizens could better understand the work that the City employees did, so they would be more inclined to raise taxes.

Mr. Albright explained how he would engage with citizens. He said it was challenging, since he was not social media-savvy, so he thought getting volunteers to spread the word about City events and meetings would be a good idea. He expressed that it was important for people to be aware of the issues in the City, so that they would be more understanding when it came time to raise taxes.

Mr. Albright discussed how he would work with other Councilmembers. He said he would work to get to know the Councilmembers so that he could understand their viewpoints on certain matters, and said he made sure to get to know people and their motivations in his current line of work. He opined that understanding what contributed to people's opinions was very important. He said it was important to make sure he understood the functions of all the departments in the City as well. Mr. Albright spoke about how important the Roy City employees were to the productivity of the City and discussed it was important to get citizens involved with events so that they could get a better sense of what the City did for them.

Mr. Albright then addressed how he would make challenging decisions, and said the first thing to do was

always to collect as much information as possible. He reiterated that understanding the "why" was critical, and opined that if people had all of the facts and data, it would be easier to come to a consensus.

Mrs. Janel Hulbert addressed the Council next, and first acknowledged how much Joe Paul had done for the City during his tenure as Councilmember. She then listed her top priorities for Roy City, which included driving revenue to the City. She thought they needed to focus on businesses and smart-city planning, and also suggested that they solicit feedback from business owners that were already in the City. She opined that Roy City needed to advocate for people to shop local. She also stated Roy City needed to focus on retaining their employees and expressed how important employees were to the City. Mrs. Hulbert lastly expressed that housing was a huge need in Roy City and said they needed to ensure that their employees could afford to live in Roy City.

Mrs. Hulbert reported that she had watched the budget meetings from the previous year and anticipated that they were in for another difficult decision this year. She agreed with the decision that the Council had made, and said she did not want to draw from the Rainy Day fund or other limited sources of funding, since that would only delay the problem without solving it. She said they needed to reckon with their problems now, and cut whatever expenses were not necessary. She recalled that each department had made significant cuts already.

Mrs. Hulbert said engagement was her forte, and she had even gone to school for public relations. She explained she was involved with many community organizations, including the PTA, in which she utilized her public communication skills. She opined education was critical and noted that she had learned this through her work on the Planning Commission. She said she was not afraid of social media and said she used it a lot through her work. She said educating the public about what different departments in the City did were very important, since many people did not know who to call when they had a problem. Mrs. Hulbert said it was important to reach out by email, text, phone calls, as well as in-person meetings. She said meeting promoted communication, as well as fostered a sense of community. She said although Roy City was a larger city, she had managed to create a sense of place there and thought it was important for everyone to have that, and she thought meetings were a good way to do that.

Mrs. Hulbert said she would work well with the other Councilmembers since she respected all of them and would continue to do so even if they disagreed about a topic. She expressed she would never speak ill of other Councilmembers or City Staff members, and stated she was always willing to hear someone out and discuss an issue. She then noted that community organizations were important and said she wanted to build relationships with the leaders of those organizations. She said it was important for the Council to attend community events, and invite leaders to City events.

Mrs. Hulbert stated she had a lot of practice navigating situations that did not have a clear consensus. She said it was important to gather information and do research before coming to a decision, and she expressed that she often developed her own ideas by hearing other people's perspectives. She shared an example from her PTA work about a time in which her perspectives had been molded by other people's input. She also stated it was important to make sure people's voices were heard and shared another story in which she had worked with a legislator to get a bill passed. Mrs. Hulbert said being willing to compromise was also crucial when it came to reaching a solution.

Mayor Dandoy directed the Councilmembers to reflect on their notes and to determine who they wanted to vote for as a new Councilmember. He requested that they not speak to one another, but said they could speak to him or others who were not voting in order to clarify anything or ask questions.

C. Adjournment

City Council Meeting I	Minutes
October 22, 2024	
Page 8	

Councilmember Scadden motioned to adjourn the meeting, Councilmember Saxton seconded the motion, all present Councilmembers voted "Aye" and the meeting adjourned at 11: 33 a.m.

	Robert Dandoy
	Mayor
Attest:	
Attest.	
Div. E	
Brittany Fowers City Recorder	
City Recorder	
de:	
uc.	



ROY CITY
Roy City Council Special Meeting Minutes
October 22, 2024–5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Special Meeting held in person in the Roy City Council Chambers and streamed on YouTube on October 22, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy Councilmember Jackson Councilmember Scadden Councilmember Saxton Councilmember Paul City Manager, Matt Andrews Asst. City Manager, Brody Flint City Recorder, Brittany Fowers

Excused:

Also present were: Jason and Stephanie Sphar, Kevin Homer, Braden Reed, Stephen Hughes, Darrin and Leosa Albright, Samantha and Trent Bills, Vebika, Miles, and Janel Hulbert, Shauna Saxton, Dian and Leon Wilson, Lewana and Richard Jensen, Natalie Pierce, Jeremy Thompson, David Young, and Daniel Hulbert.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Paul, and Scadden were present.

- **B.** Moment of Silence
- C. Pledge of Allegiance

D. Consent Items

1. Appointment for the North Davis Sewer District Board

Mayor Dandoy proposed Councilmember Sophie Paul be appointed to the North David Sewer District. The other Councilmembers concurred with this selection.

Councilmember Jackson motioned to approve the consent item and appoint Councilmember Sophie Paul to the North Davis Sewer District Board. Councilmember Saxton seconded the motion, all present members voted "Aye" and the motion carried.

E. Action Item

1. Consideration of a Mid-Term City Council Appointment

Mayor Dandoy announced the City Council had interviewed nine candidates earlier that morning, and he remarked that all of the candidates had been wonderful. He noted this would be a difficult decision to make, and expressed that he appreciated hearing all of their input about what would make Roy City a better place to live. Mayor Dandoy thanked all of the candidates for being committed to public service and for being

present that evening.

Councilmember Jackson echoed that this was a challenging decision since all of the candidates had been so strong. She also reminded everyone that there would be three Council seats open in 14 months' time and urged them all to re-apply if they were not selected that evening.

Councilmember Scadden agreed with Councilmember Jackson that this was a hard decision and thanked all the candidates for expressing their interest in the Council. Councilmember Scadden also thanked Councilmember Joe Paul for his service to the City, both on the Council and Planning Commission.

Councilmember Sophie Paul expressed how each of the candidates brought something new to the City and agreed with her fellow Councilmembers that this was a hard decision. Councilmember Saxton expressed what a pleasure it had been to meet the candidates earlier that day, and agreed with Councilmember Jackson that all of the applicants should run again in 14 months if they were not chosen.

Mayor Dandoy explained what the process would be in the vote and noted that the Mayor could not be a tie-breaking vote. He noted that the Councilmembers had been deliberating individually since 12 PM that afternoon.

A roll call vote was taken for Councilmembers to cast their vote for the Mid-Term City Council Appointment. Councilmember Scadden voted for Janel Hulbert, Councilmember Jackson voted for Diane Wilson, Councilmember Saxton voted for Diane Wilson, and Councilmember Paul voted for Diane Wilson. With a majority result of 3 to 1, Diane Wilson was voted as the newest Councilmember.

Mayor Dandoy explained that Diane Wilson would hold this position for the next 14 months, and would need to run in the next election cycle if she wished to maintain her office.

2. Oath of Office for Appointment

City Recorder Fowers delivered the Oath of Office for Councilmember Diane Wilson.

3. Appointment of Mayor Pro-Tem- not included in agenda

Mayor Dandoy explained to the Councilmembers that there needed to be a Mayor Pro-Tem elected in the event that the Mayor was not able to attend a Council meeting. The Councilmembers deliberated briefly and Councilmember Wilson expressed interest in the appointment.

A roll call vote was taken for Councilmembers to cast their vote for the Mayor Pro-Tem Appointment. Councilmember Scadden, Councilmember Jackson, Councilmember Saxton, Councilmember Paul, and Councilmember Wilson all voted for Councilmember Wilson. Councilmember Wilson was appointed the new Mayor Pro-Tem.

4. City Manager Report- not included in agenda

City Manager Andrews stated that November 5th was the general election, so the Council meeting scheduled for that day had been cancelled. Instead, he reported there would be a meeting scheduled for November 19th, at which Mayor Dandoy would be absent. He also announced that WFRC would be holding a workshop on October 30th, and the Tree Lighting Ceremony would be held on November 25th at 4:30 PM.

Mayor Dandoy directed the Councilmembers to turn their interview booklets into City Recorder Fowers, so they could be added to the public record.

F. Adjournment

Councilmember Scadden motioned to adjourn the meeting. Councilmember Saxton seconded the motion. All present members voted "Aye" and the meeting adjourned at 5:49 p.m.

	Robert Dandoy
	Mayor
Attest:	
Brittany Fowers City Recorder	
City Recorder	
dc:	
uc.	

2024 ALCOHOLIC BEVERAGE LICENSE

TO BE APPROVED BY THE CITY COUNCIL On November 19, 2024

LICENSE #	BUSINESS NAME/ ADDRESS	OWNER	CLASSIFICATION	YEAR TO APPROVE
10021	Aroma Sports Bar and Grill LLC 5428 S 1900 W	Roma & Fazul Obaid	Class B Beer	2024

RETAIL LICENSE CLASSIFICATIONS

BEER CLASSIFICATION		LIQUOR CLASSIFICATION	
Class A	Off premises consumption	Class A	Private Club
Class B	On premises consumption - restaurant	Class B	Restaurant
Class C	On premises consumption - tavern	Class C	Temporary
Class D	Temporary license		
Class E	Private club license		



Date:

October 17, 2024

To:

Mayor Dandoy and City Council Members

From:

Gaile Supp

Subject:

Aroma Sports Bar and Grill, LLC, 5128 S 1900 W - Alcoholic Beverage

License

Aroma Sports Bar and Grill, LLC has applied for an alcohol license. Inspections will be conducted to ensure that they are compliant with the building and safety codes. Approval for occupancy will be subject to the final inspection being approved.

I recommend approval of a Class B Beer license, subject to approval of the final building and fire inspections.

Respectfully,

Gaile Supp

Building Official



ROY CITY Fire

Мемо

Deputy Chief Michael King

To:

Tammy Nelson

Date:

October 17, 2024

Subject:

Alcoholic Beverage Application/Inspection

Aroma Sports Bar and Grill

1900 W 5128 S

License # 10021

Pending final inspection, the building and premise located above, the proposed premise must comply with all applicable laws, ordinances and regulations relating to safety in the event of fire or panic, and that this location is reasonably safe for use as a licensed premise for the license applied for.

Final inspection will be completed prior to business occupancy.

Any questions please get with me. Thanks.

Michael J King | Deputy Chief - Fire

Roy City | 5051 South 1900 West, Roy, Utah 84067

(o) 801-774-1084 | www.royutah.org

City Manager Matt Andrews

Assistant City Manager Brody Flint

City Recorder Brittany Fowers



Mayor Robert Dandoy

Diane Wilson

Council Members
Ann Jackson
Randy Scadden
Sophie Paul
Bryon Saxton

November 5, 2024

Mayor and City Council Members

Re: Aroma Sports Bar and Grill LLC - Alcoholic Beverage License

Mayor and Council

After reviewing the applicant's criminal record, there is nothing in the applicant's criminal history that would disqualify them from having an alcohol license here in Roy.

Best,

Matthew M. Wilson Roy City Attorney

matt.wilson@royutah.org

801-774-1022



ROY CITY CORPORATION FUND SUMMARY FOR THE 3 MONTHS ENDING SEPTEMBER 30, 2024

GENERAL FUND

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
REVENUE					
	04 070 05	FF FF0 C0	4.045.000.00	4 000 444 00	4.4
PROPERTY TAX SALES AND USE TAX	21,372.25 687,889.37	55,558.62	4,945,000.00	4,889,441.38	1.1 8.2
FRANCHISE TAX	177,160.83	687,889.37 588,611.61	8,360,000.00 3,020,850.00	7,672,110.63 2,432,238.39	19.5
LICENSES AND PERMITS	21,905.75	52,176.02	406,000.00	353,823.98	12.9
INTERGOVERNMENTAL	357,045.45	(643,641.88)	297,532.00	941,173.88	(216.3)
CHARGES FOR SERVICES	385,199.89	977,674.28	3,967,500.00	2,989,825.72	24.6
FINES AND FORFEITURES		211,403.20	692,000.00	480,596.80	30.6
MISCELLANEOUS REVENUE	40,983.50				35.8
CONTRIBUTIONS AND TRANSFERS	17,531.42 0.00	172,110.90 13,250.00	481,000.00 431,641.00	308,889.10 418,391.00	3.1
	1,709,088.46	2,115,032.12	22,601,523.00	20,486,490.88	9.4
EXPENDITURES					
LEGISLATIVE	22,348.94	108,352.33	563,837.00	455,484.67	19.2
LEGAL	33,639.88	91,006.55	452,585.00	361,578.45	20.1
LIABILITY INSURANCE	22,376.75	67,130.25	268,521.00	201,390.75	25.0
JUSTICE COURT	34,774.82	99,808.13	497,108.00	397,299.87	20.1
FINANCE	29,954.43	84,517.96	531,185.00	446,667.04	15.9
TRANSFERS	67,710.91	203,132.73	812,531.00	609,398.27	25.0
BUILDING/GROUND MAINT DIVISION	39,610.96	102,496.68	536,743.00	434,246.32	19.1
POLICE AND ANIMAL SERVICES	565,993.61	1,723,433.20	7,408,382.00	5,684,948.80	23.3
FIRE & RESCUE	447,692.09	1,300,252.02	5,723,327.00	4,423,074.98	22.7
COMMUNITY DEVELOPMENT	53,359.88	159,496.21	791,721.00	632,224.79	20.2
STREETS DIVISION	65,652.35	162,805.14	815,718.00	652,912.86	20.0
FLEET SERVICES DIVISION	10,017.00	23,567.63	254,969.00	231,401.37	9.2
PUBLIC WORKS ADMINISTRATION	26,926.63	56,012.09	421,050.00	365,037.91	13.3
RECREATION COMPLEX	78,427.18	199,464.28	895,611.00	696,146.72	22.3
AQUATIC CENTER	64,514.14	328,924.82	835,185.00	506,260.18	39.4
ROY DAYS	3,010.17	79,968.42	124,571.00	44,602.58	64.2
PARKS & RECREATION	102,662.35	345,059.70	1,668,479.00	1,323,419.30	20.7
	1,668,672.09	5,135,428.14	22,601,523.00	17,466,094.86	22.7
	40,416.37	(3,020,396.02)	0.00	3,020,396.02	.0

ROY CITY CORPORATION FUND SUMMARY FOR THE 3 MONTHS ENDING SEPTEMBER 30, 2024

		PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
	REVENUE					
41	CAPITAL PROJECTS FUND	40,931.65	127,209.95	1,272,380.00	1,145,170.05	10.0
50	UTILITY ENTERPRISE FUND	1,285,326.96	3,375,374.86	11,905,350.00	8,529,975.14	28.4
51	STORM WATER UTILITY FUND	110,401.43	332,282.88	1,272,500.00	940,217.12	26.1
53	SOLID WASTE UTILITY FUND	271,352.54	815,650.73	3,000,000.00	2,184,349.27	27.2
60	INFORMATION TECHNOLOGY	65,315.74	195,947.22	926,989.00	731,041.78	21.1
63	RISK MANAGEMENT FUND	31,966.83	95,900.49	383,602.00	287,701.51	25.0
64	CLASS "C" ROADS	310,587.07	34,820.95	1,782,040.00	1,747,219.05	2.0
65	TRANSPORTATION INFRASTRUCTUR	72,454.03	100,596.50	4,049,504.00	3,948,907.50	2.5
67	STORM SEWER DEVELOPMENT	4,998.61	12,248.44	196,000.00	183,751.56	6.3
68	PARK DEVELOPMENT	4,241.51	8,828.91	33,000.00	24,171.09	26.8
71	REDEVELOPMENT AGENCY	13,276.99	41,267.58	1,530,809.00	1,489,541.42	2.7
75	CEMETERY FUND	737.77	2,401.89	0.00	(2,401.89)	.0
94	GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
		2,211,591.13	5,142,530.40	26,352,174.00	21,209,643.60	19.5
	EXPENDITURES					
41	CAPITAL PROJECTS FUND	76,394.07	546,119.07	1,272,380.00	726,260.93	42.9
50	UTILITY ENTERPRISE FUND	370,536.14	1,275,250.60	11,905,350.00	10,630,099.40	10.7
51	STORM WATER UTILITY FUND	68,992.91	210,806.21	1,272,500.00	1,061,693.79	16.6
53	SOLID WASTE UTILITY FUND	253,609.74	548,892.47	3,000,000.00	2,451,107.53	18.3
60	INFORMATION TECHNOLOGY	38,142.42	151,453.79	926,989.00	775,535.21	16.3
63	RISK MANAGEMENT FUND	61,874.29	308,535.66	383,602.00	75,066.34	80.4
64	CLASS "C" ROADS	134,668.44	383,403.45	1,782,040.00	1,398,636.55	21.5
65	TRANSPORTATION INFRASTRUCTUR	413.00	1,712.50	4,049,504.00	4,047,791.50	.0
67	STORM SEWER DEVELOPMENT	0.00	0.00	196,000.00	196,000.00	.0
68	PARK DEVELOPMENT	3,210.00	0.00	33,000.00	33,000.00	.0
71	REDEVELOPMENT AGENCY	0.00	4,800.00	1,530,809.00	1,526,009.00	.3
75	CEMETERY FUND	0.00	0.00	0.00	0.00	.0
94	GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	
		1,007,841.01	3,430,973.75	26,352,174.00	22,921,200.25	13.0
		1,203,750.12	1,711,556.65	0.00	(1,711,556.65)	.0

STAFF REPORT



City Council November 19, 2024

SYNOPSIS

Application Information

Applicant: Daniel & Trisha Gelder

Scott K. & Monica M. Bradford

Request: Ord No. 24-13; To consider on a request to amend Title 10; Chapter 11 -

Supplementary Development Standards; § 10 – Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family

Residential Zones

Staff

Report By: Steve Parkinson

Recommendation: Recommends approval as written

APPLICABLE ORDINANCES

Roy City Zoning Ordinance Title 10 - Zoning Regulations

- Chapter II Supplementary Development Standards
 - § 10 Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones

PLANNING COMMISSION ACTION

The Planning Commission held a Public Hearing on June 11, 2024.

Chair Cowley open the floor for comments:

Scott Bradford, 4281 W 5250 S; Roy, expressed how happy he was with the decision to expand this into a broader issue. He thought it was great for other families in Roy City to be able to raise animals. He commented he knew of a couple families in Roy who raised animals currently without permission and thought it would be great to see them be brought into compliance.

Matthew Bradford of 4281 W 5250 S Roy seconded what his father, Mr. Bradford, had said. He thought all families should be able to provide for themselves and their neighbors.

Taylor Toone of Bountiful commented that his neighbors had chickens and thought the camaraderie in the neighborhood that came from that was wonderful. He especially noted it was great for children.

Brett Parish of Bountiful agreed with this and highlighted what a benefit the animals were for the neighborhood.

The Public Hearing was closed.

The Commission voted 6-0; to table the request, and had the following discussion:

Chair Cowley commented he was not opposed to allowing Mr. Bradford to have more animals...

Mr. Parkinson said they could consider amending the language in the ordinance rather than doing a rezone.

Commissioner Hulbert expressed that she liked this idea since if the property ever got split up, then that owners of the smaller parcels would not be able to have as many animals.

Mr. Bradford thought this idea made a lot of sense. Mr. Bradford said his main goal was to abide by the law and said he did not mind how they went about it, as long as he could have his chickens and rabbits. Mr. Bradford discussed how they lived in times of food insecurity and wanted to see others in the City have the ability to be self-reliant.



Commissioner Tanner made some comments about previous times over the last ten years in which questions about chickens in the City had come up and thought it was a good thing to review the ordinances every so often.

Commissioner Brand agreed and commended Mr. Bradford for his willingness to do this in a lawful way.

Commissioner Spahr thought this required careful consideration since it would essentially allow for a small farm in a high-density area, which might not be the best application for this property. Commissioner Spahr thought they should table the rezone request to allow Staff to do further research and for the Commission to discuss the item in more detail.

Commissioner Tanner thought 6,000 square feet was not an unreasonable request. He agreed there was a benefit to raising chickens and commented it was a lot of hard work. He thought it was important that people understand this was not an easy task and was in favor of tabling this request to consider it more broadly. Commissioner Hulbert agreed and thought they should expand this request to consider more generally. Commissioner Spahr also agreed.

The Planning Commission discussed this issue at length during three additional meetings July 9, 2024, august 7, 2024, and September 24, 2024, then on October 8, 2024 the Commission voted 7-0; to forward to the City Council a recommendation to approve of Ord. No 24-13 amending Title 10 Chapter 11 - Supplementary Development Standards; § 10 – Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones, as written.

ANALYSIS

History:

The June 11, 2024, Planning Commission meeting the Commission heard two (2) public hearings. The first was to change the code to allow chickens on lots less than 8,000 sq.-ft. The second was a request to rezone a property within the R-1-7 zone with more than an acre of land to RE-20, so they could have more chickens/rabbits than the eight (8) allowed.

The Commission tabled both of the requested and later combined them together to discuss the issue and look at changing the code to not only allow chickens on lots less than 8,000 sq.-ft but to also look at allowing more chickens/rabbits on large lots within the R-I zones.

The Commission has had three (3) or so meeting discussing this issue, those meetings were July 9th, August 27th, and September 24th, the meeting minutes of each of those meeting can be found with exhibit "A"

Background:

The applicant current resides within an R-I-7 zone with a property that is 7,209 sq.-ft. They have been given a warning ticket for chickens without a permit on a property that isn't big enough to have chickens.

Consideration as outlined in section 10-5-9 "Criteria for Approval of a Zoning Ordinance ... Amendment" When considering a Zoning Ordinance Amendment, the Commission and the Council shall consider the following factors,

- I) The effect of the proposed amendment to advance the goals and policies of the Roy City General
- 2) The effect of the proposed amendment on the character of the surrounding area.
- 3) The compatibility of the proposed uses with nearby and adjoining properties.
- 4) The suitability of the properties for the uses requested.
- 5) The overall community benefits.

The goals and policies of the current and proposed General Plans don't broach the subject of chickens, thus has no direction on this issue.

The character of the surrounding area, chickens are already allowed in all Single-Family zones on properties that are 8,000 sq.-ft. or larger. Thus, reducing the property square footage requirement won't change the overall character.

Compatibility & Suitability, chickens are already allowed in all Single-Family zones on properties that are 8,000 sq.-ft. or larger. Thus, reducing the property square footage requirement won't change the overall compatibility.

This change to the Code will affect large areas around the City.

An additional question that the Commission and Council needs to reflect upon is:

• Does changing are not changing the Zoning Ordinance provide the best options for development within this area of the City?

FINDINGS

- 1. The proposed amendments are consistent with the General Plan.
- 2. Is consistent with previous discussions with the Planning Commission.

ALTERNATIVE ACTIONS

The Planning Commission can recommend Approval, Approval with conditions, Deny or Table.

RECOMMENDATION

The Planning Commission is forwarding a positive recommendation to the City Council regarding the proposed amendments to Title 10 Zoning Regulations, CH 11 – Supplementary Development Standards; § 10 – Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones, as written.

EXHIBITS

- Planning Commission meeting minutes [June 11, 2024; July 9, 2024; August 27, 2024; September 24, 2024 & October 8, 2024]
- 2) Proposed Ord No 24-13

EXHIBIT "A" – PLANNING COMMISSION MEETING MINUTES

June 11, 2024, Planning Commission Meeting minutes

3) PUBLIC HEARING – TO CONSIDER A REQUEST TO AMEND THE ZONING MAP FROM R-1-7 (SINGLE-FAMILY RESIDENTIAL TO RE-20 (RESIDENTIAL ESTATES) FOR THE PROPERTY LOCATED AT APPROXIMATELY 4281 WEST 5250 SOUTH

Applicants Scott and Monica Bradford introduced themselves and Mr. Bradford gave their address as 4180 W 5250 S in Roy. He explained the location of their property and expressed how much he and his wife loved the property. He said there were 17 backyard neighbors and said he and his wife were friends with many of them. Mr. Bradford said he and his wife had built rabbit hutches and chicken coops in response to the COVID-19 pandemic, when there had been questions about food access. He discussed how he had a large rooster who had solicited complaints from neighbors, and the Code Enforcement Officer who responded to the complaints had told him and his wife that their parcel did not allow for the number of animals that they had.

Mr. Bradford and his wife asked for a zone change which would permit them to raise the number of chickens and rabbits that they wanted to have. He clarified they only wanted to raise chickens and rabbits and did not intend to add any other livestock animals to their property. He noted one of the properties near their home was in Hooper City, and though it was the same size they did allow for animals to be raised on it. He summarized that he wanted the zone to change so that his family could continue to raise the animals they wanted to and be self-sufficient, but still be compliant with the zoning laws. Mr. Bradford also noted he did not want to extend the size of his property since he worried it would disrupt the wildlife that lived in the areas around his parcel, and expressed he did not want to change the character of the neighborhood.

Mrs. Bradford spoke about how much their granddaughter loved to visit and take care of the rabbits and chickens. She said she and her husband wanted her and other neighborhood kids to have the chance to see the animals and get experience raising them.

Chair Cowley commented their parcel was a good size at 1.27 acres. Mr. Bradford clarified it was 1.38 acres, and said this size allowed them to have up to three rabbits and three chickens. Mr. Bradford explained the issue with that was a litter of rabbits was normally over three babies, so every time the babies were born it forced him to be out of compliance. He emphasized he did not want to break the law, but it was important to him to be self-sufficient for his family.

Mr. Parkinson explained this application. He stated Staff was generally not in favor of spot-zoning and said this would be a spot-zone. Based on that, he said Staff recommended denial of this application.

Chair Cowley asked what would be allowed in the new zone, if they permitted the zone change.

Mr. Parkinson replied that in the proposed zone, people could have either two horses, two cows, fifty chickens or pheasants, ten rabbits, or five beehives. Mr. Parkinson explained part of the issue was that although this applicant only wanted chickens and rabbits, the person who bought the property after them would be able to have larger livestock.

Commissioner Tanner moved to open the public hearing. Commissioner Hulbert seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye." The motion carried.

Chair Cowley opened the floor for public comments.

Glenda Moore of 2088 W 3825 S Roy said that although she did not know the Bradfords personally, she thought an exception should be made for them. She thought the town should allow for flexibility in this case so they could continue their way of life.

Terry Black of 5327 S 4250 W Roy understood spot zoning was not a great option, although he thought this served a benefit by providing meat and eggs. He expressed that he also liked to be self-sufficient and noted he had benefited from surplus meat and eggs from the Bradfords in the past.

Troy Stark of 4088 W 5400 S Roy stated he knew the Bradfords. He recalled growing up in Layton and spoke about how his family had raised chickens, rabbits, and guinea pigs. He thought raising animals was a benefit to the neighborhood and expressed support for the Bradfords.

Tyelor Wilson of 5381 S 4250 W Roy shared his experiences with the Bradfords and emphasized they were very caring and kind neighbors. He said they did a lot for the community and shared an anecdote about how his dog had broken into the chicken coop and Mr. Bradford had been very understanding. He thought the Bradfords should be allowed to be granted an exception.

Lance Apedaile of 5302 S 4300 W Roy echoed the previous comments about the character of the Bradford family and opined this exception would bring a positive change to their neighborhood.

Laurie Hallowell of 5279 S 4150 W Roy asked how the pond was zoned. She said there were so many ducks and geese in the pond, so it would not make a big difference if the Bradfords were allowed to have animals.

Daniel Gelder of 5566 S 4175 W Roy said he had actually not come that evening in support of the Bradfords, although he worked with Mr. Bradford and thought he should speak up. He thought an exception should be made for the Bradfords so they could continue with their lifestyle and pointed out it was very close to agricultural land.

Matthew Bradford of 4281 W 5250 S Roy identified himself as Mr. Bradford's son. He stated he detested tyranny and said only tyrants refused to make exceptions.

Brett Parish of 4088 W 5400 S Roy also spoke about Mr. Bradford's character and thought he should be granted an exception. He said his grandparents had raised animals and thought it would be great for his own children to get the chance to interact with the Bradford's chickens and rabbits. He applauded Mr. Bradford's dedication to being compliant with the law and expressed his support for an exception.

With no additional comments, Chair Cowley asked for a motion to close the Public Hearing.

Commissioner Sphar moved to close the public hearing. Commissioner Hulbert seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye." The motion carried.

Mr. Parkinson said the pond was zoned R-1-6, but clarified the animals in the pond were wild animals and not owned by the City.

Chair Cowley asked if the rules about the animals were included in the ordinance. Chair Cowley commented he was not opposed to allowing Mr. Bradford to have more animals but agreed he did not want to make a spot-zone change.

Mr. Parkinson said they could consider amending the language in the ordinance rather than doing a rezone.

Commissioner Hulbert expressed that she liked this idea since if the property ever got split up, then that owners of the smaller parcels would not be able to have as many animals. Mr. Bradford thought this idea made a lot of sense.

Mr. Bradford said his main goal was to abide by the law and said he did not mind how they went about it, as long as he could have his chickens and rabbits. Mr. Bradford discussed how they lived in times of food insecurity and wanted to see others in the City have the ability to be self-reliant.

Commissioner Tanner made some comments about previous times over the last ten years in which questions about chickens in the City had come up and thought it was a good thing to review the ordinances every so often.

Commissioner Brand agreed and commended Mr. Bradford for his willingness to do this in a lawful way.

Commissioner Sphar thought this required careful consideration since it would essentially allow for a small farm in a high-density area, which might not be the best application for this property. Commissioner Spahr thought they should table the rezone request to allow Staff to do further research and for the Commission to discuss the item in more detail.

Commissioner Tanner moved to table the request, Commissioner Hulbert seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye," The motion carried.

6. PUBLIC HEARING – TO CONSIDER A REQUEST TO AMEND TITLE 10 – ZONING ORDINANCE; CH 11 – SUPPLEMENTARY DEVELOPMENT STANDARDS; § 10 – SUPPLEMENTARY REGULATIONS ALLOWING FOR THE KEEPING OF CHICKENS (HENS) AND RABBITS IN THE SINGLE-FAMILY RESIDENTIAL ZONES

Applicants Daniel and Trisha Gelder introduced themselves and gave their address 5556 S 4575 W, Roy. Mr. Gelder also distributed a handout to the Commission. Mr. Gelder explained how his parcel size did not allow for chickens and hens to be raised for meat and eggs, and said the minimum was currently 8,000 square feet. He asked that the language be changed to make the minimum lot size 6,500 square feet. He indicated that his handout included information about minimum lot sizes in other cities and highlighted that in other cities, the minimum was as low as 6,000 square feet and in some cases, they did not have one at all.

Mr. Gelder also discussed research he had conducted that indicated there were positive cognitive effects in children to be raised in the home with animals. He felt his animals were not a nuisance to the neighborhood since they stayed put in their coop, as opposed to dogs and other animals which roamed the streets and made noise throughout the night. He stated that stereotypes about chickens and rabbits being noisy or nocturnal were not true. Mr. Gelder also spoke about the nutritional value of eggs and lean meat in a diet and pointed out how the pandemic had exacerbated the need for locally sourced foods.

Mr. Parkinson explained this item. He commented that his hometown of Bountiful did not have a minimum lot size to raise animals, which he found surprising. He opined that the Commission should consider these proposed changes along with Mr. Bradford's application and thought they should make a fundamental language change rather than allowing two exceptions. He said Staff did not have a recommendation, nor did he personally, but said it had been eight years since they had considered this and thought it was due time to reexamine the ordinance.

Commissioner Tanner moved to open the public hearing. Commissioner Felt seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye." The motion carried

Chair Cowley opened the floor for public comments.

Scott Bradford of 4281 W 5250 S Roy expressed how happy he was with the decision to expand this into a broader issue. He thought it was great for other families in Roy City to be able to raise animals. He commented he knew of a couple families in Roy who raised animals currently without permission and thought it would be great to see them be brought into compliance.

Matthew Bradford of 4281 W 5250 S Roy seconded what his father, Mr. Bradford, had said. He thought all families should be able to provide for themselves and their neighbors.

Taylor Toone of Bountiful commented that his neighbors had chickens and thought the camaraderie in the neighborhood that came from that was wonderful. He especially noted it was great for children.

Brett Parish of Bountiful agreed with this and highlighted what a benefit the animals were for the neighborhood.

With no additional comments, Chair Cowley asked for a motion to close the Public Hearing.

Commissioner Sphar moved to close the public hearing. Commissioner Brand seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye." The motion carried.

Commissioner Tanner thought 6,000 square feet was not an unreasonable request. He agreed there was a benefit to raising chickens and commented it was a lot of hard work. He thought it was important that people understand this was not an easy task and was in favor of tabling this request to consider it more broadly. Commissioner Hulbert agreed and thought they should expand this request to consider more generally. Commissioner Spahr also agreed.

Commissioner Spahr moved to table the request. Commissioner Tanner seconded the motion. Commissioners Brand, Cowley, Hulbert, Felt, Sphar and Tanner voted "aye," The motion carried.

July 9, 2024, Planning Commission Meeting minutes

7. CONTINUED DISCUSSION ON A REQUEST TO AMEND TITLE 10; CHAPTER 11 REGARDING THE NUMBER OF CHICKENS & RABBITS ALLOWED ON DIFFERENT SIZE LOTS FROM THE JUNE 11, 2024, REGULAR MEETING.

Mr. Parkinson presented thirteen other cities whose Code addressed the number of small animals allowed on smaller plots of land. He recalled how this item had come up in Roy back in 2013 and at that time they had worked out a point system in which different kinds of animals equated to a certain number of points. He explained people could have a certain number of points based on the acreage of their property. Mr. Parkinson thought the idea of a point system made sense, but the specific numbers should change.

Chairman Cowley asked if this ordinance was intended to control home use, or if it included poultry farms or anything else commercial as well. Mr. Parkinson said it was intended for personal use, though noted that people who had over 50 chickens could sell them or their eggs. Chairman Cowley thought some of the figures that other cities had put forth for poultry and rabbits seemed arbitrary and said he wanted to make sure they picked a number that made sense.

Scott Bradford, 4281 West 5250 South Roy, thanked the Commission for their attention to this matter. He noted he knew of some other families in Roy who raised small animals and were in a similar position to him, but they had been grandfathered in. Mr. Bradford said that he wanted to be able to pass his property on to his kids and grandchildren and was worried that the ordinance would change in the future and limit his children's ability to raise animals. He expressed his love of his property and his neighbors and made comments about the importance of property rights. He then compared Roy City's ordinance compared to other cities such as Hooper, which had more flexibility regarding animal ownership on smaller lots. Mr. Bradford acknowledged that Roy City had changed over time but stated that hunting and animal husbandry was at the core of its heritage. He also spoke about his desire to plan for the future and the possibility of other pandemics and said taking care of animals for sustenance was part of that. He thought he should have the personal freedom to provide for his family and his neighbors and provide for the future as he saw fit. Mr. Bradford expressed he was in favor of West Haven's ordinance. He opined their point system was reasonable and said he was happy to share his thoughts on how the Roy ordinance should be amended.

Chairman Cowley asked how many animals Mr. Bradford would be able to have based on the West Haven point system and Mr. Bradford said he would be able to have about 35-40 chickens and rabbits in total. Mr. Bradford explained that although that seemed like a lot, he kept some rabbits on hand as breeders and if they had litter all at once, it exponentially increased the number of rabbits he had. Mr. Bradford commented that he did not want to have to hide the number of animals he had from the city and wanted to do things by the letter of the law.

Cara Winther gave her address as 4061 West 5500 South Roy and said she raised goats and chickens with her family. She stated they have about 30 chickens and 15 goats currently. She expressed that she personally would never sell eggs but raised animals for the therapeutic value of being around animals. She spoke about how she enjoyed caring for the animals and said keeping chickens and goats also served as a point of social connection for her as people stopped by to interact with the animals.

Commissioner Bailey brought up setbacks and said he did not want to limit anyone's personal freedom but said there needed to be a little bit of regulation as to not negatively impact neighbors. He said he was in favor of the point system and thought it made sense to limit animals based on that, though noted it made more sense in a rural area than an urban one. He said he was in favor of animal husbandry but cautioned that they needed to be mindful of the noise and smell impact on the surrounding neighbors. He reiterated they needed to control the number of animals based on lot size. Commissioner Hulbert agreed they should limit it by lot size, and also by type of animal. Commissioner Hulbert also noted they needed to make sure they kept the ordinance simple enough that it was not too confusing for residents.

Mr. Parkinson reported that the current ordinance allowed anyone with a minimum of 8,000 square feet and located in an R-1 zone to have up to six chickens. He said the proposal was to reduce that number to 6,500 square feet, and said the question was to find a good balance of how many animals, and what kind, should be allowed. He explained he could compare the point system of other cities and reach out to other planners to see what kind of issues they had experienced. Chairman Cowley reiterated that to some degree, this would be an arbitrary decision since there was limited research and data. Chairman Cowley did not foresee a huge problem with owners of

smaller lots wanting to raise animals and said he did not want to interfere with people's personal rights more than necessary.

Mr. Parkinson added that he liked that they were addressing the ordinance since it would make some non-conforming properties conforming. Mr. Parkinson then summarized that he would review three cities that had point systems for animals and consider the pros and cons of their models. He indicated he would bring his findings to the next Commission meeting.

August 27, 2024, Planning Commission Meeting minutes

3. CONTINUED DISCUSSION ON A REQUEST TO AMEND TITLE 10; CHAPTER 11 REGARDING THE NUMBER OF CHICKENS & RABBITS ALLOWED ON DIFFERENT SIZE LOTS

Mr. Parkinson presented and summarized the history of this item. He recalled that he had previously been directed by the Commission to consider other cities that had similar ordinances. He reported that he had analyzed three other cities who had sizes and allowances similar to Roy City.

Mr. Parkinson first shared details about Kanesville, Utah, which allowed for up to 100 chickens on a 50,000 square foot lot. He noted this was double the amount of what Roy City currently allowed. He then went over Layton, Utah, which put rabbits and chickens in different categories with separate requirements. Mr. Parkinson reported that Layton permitted up to five chickens on an 8,000 square foot lot and then required another 1,600 square feet for each additional chicken. He added that property owners needed a minimum of 20,000 square acres for up to 25 rabbits. Mr. Parkinson also reported on West Haven, which allowed some combination of chickens and rabbits on lots as small as 5,000 square feet. He relayed that six chickens were allowed per 12,000 square feet. He also explained how the unit system of calculation worked for different animals.

Mr. Parkinson noted that North Salt Lake operated in a different way than the others he had looked at. He said they used a point system rather than a system based on acreage and explained how it worked. He summarized that there were three points per chicken or rabbit, and up to 18 points were allowed on a 7,000 square foot lot. He added there was a maximum of 90 points allowed on a lot. Mr. Parkinson reminded the Commission that their current Code allowed for up to 50 chickens in a half-acre.

Commissioner Bills pointed out that Mr. Bradford, the initial applicant, was raising rabbits for food so there was a rotating stock. Chair Cowley confirmed that was correct and explained that the rate in which rabbits were killed and born kept the overall number somewhat consistent. Mr. Parkinson cautioned that they did not want to decide based on one applicant's specific needs. Commissioner Bills said she understood that but was trying to understand how much the number would fluctuate.

Mr. Parkinson asked if the Commission was in favor of the point system or if they preferred to set a minimum lot size. He briefly summarized debates that the City Council had held over this item in the past. He also asked if the Commission wanted to set a cap for larger lots. He said he could come back with language if they wanted to set a minimum or maximum.

Chair Cowley asked Mr. Parkinson what he thought made sense. Mr. Parkinson said he liked the idea of allowing more animals on larger lots but said they would need to set a cap. Mr. Parkinson added that the R-1 zone was suited for this type of use. Chair Cowley said he was not in favor of the point system and thought they could lower the threshold for minimum lot size. Chair Cowley thought if the rabbits and chickens were just for personal use then there was no need to have too many on one lot, and brought up concerns about how much the land could sustain. Commissioner Hulbert agreed and noted she liked West Haven's model.

The Commissioners concurred there was no need to have an excessive number of rabbits and chickens if the intention was only personal consumption and decided that setting the minimum at 5,000 square feet was reasonable. There was further conversation about how many rabbits and chickens should be allowed on a lot that size and Mr. Parkinson offered to reach out to Mr. Bradford to see what his ideal number would be, and then they could go from there. The Commissioners thought that would be a good idea. Chair Cowley said he wanted to take Mr. Bradford's situation into account without making their decision based only on his needs. Commissioner Hulbert said the more straightforward they could make this, the better. Commissioner Collins noted that they did not want to make this difficult for Code Enforcement Officers and the others agreed.

September 24, 2024, Planning Commission Meeting minutes

2. CONTINUED DISCUSSION ON A REQUEST TO AMEND TITLE 10; CHAPTER 11 REGARDING THE NUMBER OF CHICKENS & RABBITS ALLOWED ON DIFFERENT SIZE LOTS

Mr. Parkinson recalled the history of this item thus far, noting it had been previously discussed by the Planning Commission. He recalled he had researched four other cities that had similar ordinances to determine the benefits and detriments of each. Mr. Parkinson added that he had reached out to Mr. Bradford, the resident who had brought this to the City's attention and relayed that Mr. Bradford had about eight rabbits plus several chickens. He explained how he had debated several options and determined that lots between 8,000-15,000 square feet could have six. He asked if the Planning Commission wanted to consider any lots below 8,000 square feet and commented none of the current residents who were interested in having livestock on their lot had properties smaller than 8,000 square feet, though there had been a proposal to reduce the minimum lot size to 6,500 square feet. He expressed he was not committed to any of these figures and was willing to consider other options. He summarized a proposal to have three on lots between 6,000-7,999 square feet; six for lots between 8,000-15,000 square feet; 12 for lots between 15,001-30,000; 18 for lots between 30,001-50,000; and 25 for lots over 50,001 square feet.

The Commissioners concurred that they liked the numbers Mr. Parkinson had proposed. Commissioner Brand noted that Mr. Bradford had explained he encountered an issue every time his rabbits had a litter, since that pushed him over the legal limit. He suggested they set an age limit on the animals so that this problem did not happen. Mr. Parkinson said their Code addressed animals were not counted until they were weaned. Chair Cowley said Mr. Bradford's issue was that the limit was so low but thought it would not be as pressing an issue if he was permitted to have up to 25 animals at a time. Mr. Parkinson agreed and said he doubted Code Enforcement would cite Mr. Bradford the day that the rabbits were weaned. Another Commissioner added that Code Enforcement would likely give residents a timeline to get rid of the extra animals, and Mr. Parkinson concurred that Code Enforcement preferred to work with residents whenever possible rather than giving them tickets immediately.

Chair Cowley expressed he liked the suggested numbers and said he was pleased they had come up with something that would work for cases beyond Mr. Bradford's. He commented that while Mr. Bradford was an honest resident, he was glad they had developed a system that was reasonable enough for all residents to be able to comply with.

Mr. Parkinson said the maximum size that a run could be is 150 square feet for six chickens. He cautioned he did not want to make the runs larger than 200 square feet since any larger than that would require a building permit. He asked if the Commissioners wanted the number to be set at 200, or if they only wanted to go up to 200 square feet if the resident had more than a certain number of chickens. He clarified this was only the square footage for the run, not the coop as well. Chair Cowley thought it would be less complicated to set the maximum size at 200 square feet for everyone, regardless of how many chickens they owned. The other Commissioners agreed it would be best to set the maximum at 200 square feet for all.

October 8, 2024, Planning Commission Meeting minutes

3. CONTINUED DISCUSSION (FROM 6/11/24, 7/9/24, 8/27/24 & 9/24/24) ON A REQUEST TO AMEND TITLE 10; CHAPTER 11 - SUPPLEMENTARY DEVELOPMENT STANDARDS; § 10 - SUPPLEMENTARY REGULATIONS ALLOWING FOR THE KEEPING OF CHICKENS (HENS) AND RABBITS IN THE SINGLE-FAMILY RESIDENTIAL ZONES

Mr. Parkinson explained this was the continuation of a discussion that began on June 11th of that year and noted they had previously held a public hearing about this item. He explained this was a proposal to amend the Code to allow for chickens to be kept on lots that were less than 8,000 square feet. He summarized that with the change, up to three chickens could be permitted on lot sizes between 6,000-7,999 square feet. He said the other suggested change was the maximum size of the chicken coop or run, and the current proposal was to limit it to 200 square feet in order to avoid the need for a building permit. He said the Staff recommended that they move this item forward to the City Council for their consideration. Mr. Parkinson also noted he had received an email from the original applicant which he had distributed to the Commissioners, and noted the applicant was present that evening.

Applicant Daniel Gelder addressed the Commission and gave his address as 5566 South 4175 West, Roy. He summarized the email he had sent to Mr. Parkinson and said that he regretted not having attended the work

sessions in which this item had been discussed. He explained his concerns over the current proposal and thought that only allowing three chickens was still not adequate. He said that with the expense and effort of raising and housing chickens, only having three chickens would not be enough to see a return on the investment. He noted that not all chickens laid eggs, so with three chickens there would not be enough eggs for the average family. Mr. Gelder asked the city to raise the number to six chickens, which was the minimum number needed to sufficiently feed a family.

Mr. Parkinson noted that six chickens was the original number they had discussed and expressed he personally felt switching the number to six would be appropriate for lot sizes 6,000-15,000 square feet. Chair Cowley thought that keeping chickens was a non-conforming use in the zone and Mr. Parkinson clarified the zone actually permitted chickens, but the resident just needed to have a certain size lot. Mr. Parkinson said the surrounding cities' ordinances varied, but they would overall be aligned with other cities if they chose to allow up to six chickens.

Commissioner Tanner commented that in the city he worked in, a property had to be at least 5,000 square feet in order for there to be chickens. He commented the city was dealing with complaints about noise from the chickens and discussed there were many factors that went into a chicken being able to lay eggs. He also clarified that they were only talking about chickens for eggs and not meat since that was a different conversation. He opined that six chickens would be quite noisy and wondered if that would help or hurt the continuity of the neighborhood.

Commissioner Collins clarified that the applicant just wanted to include up to six chickens within the 6,000-7,999 square foot category, but did not want to increase the number of chickens in the 8,000-15,000 square foot category. Mr. Parkinson said that was correct.

Commissioner Bills asked if the Commission had talked about the difference between chickens for eggs and chickens for meat and the other Commissioners replied they had not, and it was six chickens regardless of their use. Commissioner Hulbert asked what the reasoning behind three chickens was for the smaller lots and Chair Cowley said they had arbitrarily picked three at the last meeting, just because it was a smaller number than six. Chair Cowley said there was probably not a big distinction between three and six chickens.

Mr. Parkinson said there might be some noise complaints, but he anticipated that the main issue from noise was due to roosters, which were not allowed in the Code. He pointed out that dogs were typically noisier than hens clucking. Commissioner Tanner replied that there were other issues with chickens, namely the other animals that they attracted. Commissioner Bills commented that chickens could attack and kill rodents, and the Commissioners discussed this briefly. The Commissioners also noted that harvesting chickens was a messy and smelly process. Commissioner Collins pointed out that in all likelihood, there would not be a lot of people who began to raise chickens since it was a lot of work to raise animals.

Commissioner Hulbert expressed that she was willing to increase the minimum to six from three, but wondered if they should increase the number for the larger lot sizes as well. Mr. Parkinson explained they were only going to change the lower threshold and combine the '6,000-7,999 square foot' category with the '8,000-15,000' category and allow six chickens.

Commissioner Felt moved to recommend to the City Council that they approve the proposed amendments to Title 10 Chapter 11 - Supplementary Development Standards; § 10 - Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones, as shown tonight. Commissioner Tanner seconded the motion. Commissioners Bills, Brand, Collins, Cowley, Hulbert, Felt, and Tanner voted "aye." The motion carried.

ORDINANCE No. 24-13

AN ORDINANCE AMENDING THE ROY CITY MUNICIPAL CODE TITLE 10; CHAPTER 11 - SUPPLEMENTARY DEVELOPMENT STANDARDS; § 10 – SUPPLEMENTARY REGULATIONS ALLOWING FOR THE KEEPING OF CHICKENS (HENS) AND RABBITS IN THE SINGLE-FAMILY RESIDENTIAL ZONES

WHEREAS, the Roy City Council finds that it is advisable and beneficial to make an update to Title 10; Chapter 11 - Supplementary Development Standards; § 10 - Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones

WHEREAS, the Roy City Council finds that the modifications regulating the proposed changes will be of benefit and use in enhancing and increasing long-term viability of development within residential, commercial and manufacturing areas which is important to the City; and

WHEREAS, the Roy City Planning Commission held a public hearing as required by law and has favorably recommended amendments to the City Council; and

WHEREAS, the Roy City Council has received and reviewed the recommendation of the Planning Commission and City Staff, finding it to be consistent with the goals and policies of the Roy City Zoning Ordinance and General Plan, and has reviewed and considered the same in a public meeting.

NOW, THEREFORE, be it hereby ordained by the City Council of Roy City, Utah, that the changes to Title 10; Chapter 11 - Supplementary Development Standards; § 10 – Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones and that the Roy City Municipal Code be amended to depict the changes.

Note - Language to be added has been **bolded** and language to be removed has been struck through.

10-11-10 Supplementary Regulations Allowing for the Keeping of Chickens (Hens) and Rabbits in the Single-Family Residential Zones:

The purpose of this section is to provide supplementary regulations for the keeping of Chickens/Rabbits in the single-family zoning districts of the city. It shall be unlawful to keep Chickens/Rabbits in the R-I-6, R-I-7, R-I-8, R-I-10 and R-I-15 zones except as provided in this section.

1) Allowance- All single-family residential properties in the R-1-6, R-1-7, R-1-8, R-1-10 and R-1-15 zones that have a minimum of 8,000 6,000 square feet on their property, shall be allowed to have up to six (6) a number of chickens (excluding roosters and crowing hens) or six (6) a number of rabbits or any combination of chickens or rabbits not to exceed six (6) the number listed in the following chart, which is according to the size of the parcel. This would exclude dependent young.

Parcel Size	Number Allowed
6,000 – 15,000 sqft.	6
15,001 – 30,000 sqft.	12
30,001 – 50,000 sqft.	18
50,001 +	25

TABLE II-I - GENERAL STANDARDS

		Chickens
I.	Enclosures (Required, attached to the Coop with a maximum size of 150 200 square-feet

This Ordinance has been approved by the	e following vote of the Roy City Council:
Councilmember Jackson	
Councilmember S. Paul	
Councilmember Saxton	
Councilmember Scadden	
Councilmember Wilson	
This Ordinance shall become effective in Council this day of	nmediately upon passage. This Ordinance has been passed by the Roy City, 2024.
	Robert Dandoy; Mayor
Attested and Recorded:	
Brittany Fowers; City Recorder	

Roy City Council Agenda Worksheet

Roy City Council Meeting Date: November 19, 2024

Agenda Item Number: Action Item #2

Subject: Massage Parlor Ordinance

Prepared By: Matt Wilson

Background: This proposed ordinance regulates massage parlors and the therapists working in it. The ordinance requires proof of licensing for anyone performing massages, it also includes that no sexual activity may occur and would be a violation of our city ordinance, which would also be a violation of state code. We have received numerous complaints about different businesses in the city that are offering sexual services along with the massage. This ordinance is a way to prevent that from happening.

Recommendation (Information Only or Decision): Decision

Contact Person / Phone Number: Matt Wilson, 801-774-1000

Ordinance No. 24-14

An Ordinance of Roy City Establishing Certain Regulations for Massage Parlors

WHEREAS, the Roy City Council has determined that adding certain regulations for massage parlors will promote public health and safety, protect consumer interests, and ensure the integrity of massage therapy as a legitimate health service; and

WHEREAS, adding certain sections of the Roy City Code provides clarification and direction for massage parlors and City employees; and

WHEREAS, the Roy City Council has determined that it is in the best interest of the citizens of Roy City to enact the current ordinance to provide clarification and ensure compliance with the State Code;

NOW, THEREFORE, be it ordained by the Roy City Council as follows:

Title 3 – Business and License Regulations Chapter 11 Massage Parlors

3-11-1: DEFINITIONS

A. Employee:

- 1) An operator, owner, or manager of a massage establishment, or
- 2) Any person performing massages at or on the licensed premises of a massage establishment, or
- 3) Any agent or independent contractor who gives massages at a massage establishment.
- B. Massage: A treatment given by one person upon another person where the first person either manipulates the soft tissues of the second person by rubbing, stroking, kneading, or tapping with the hand or by instrument, or provides the second person with a bath of any kind of character.
- C. Massage Parlor: Any establishment primarily engaged in the practice of massage therapy, including but not limited to bodywork, therapeutic massage, and skin care services.
- D. Massage Therapist: An individual licensed by the State of Utah to practice massage therapy, this includes Apprentices practicing under the Massage Therapist's license.
- E. License: A permit issued by the City allowing the establishment to operate as a massage parlor.
- F. Specified Anatomical Areas: The pubic region, human genitals, perineum, anal region, and female breasts.

3-11-2: LICENSING REQUIREMENTS

- A. All establishments offering massages shall operate in accordance with the Utah Massage Therapy Practice Act.
- B. All massage parlors must obtain a business license from the City of Roy.
- C. Each massage therapist must be licensed in accordance with state regulations and this Chapter .
- D. License applicants must submit:
 - 1) Proof of ownership or lease of the premises.
 - 2) Identification and proof of qualifications for all massage therapists employed.
 - 3) A current floor plan of the premises indicating treatment areas and facilities.
- E. Licensees must be over 21 years of age and must not have a conviction of a crime involving moral turpitude in the past 5 years.
- F. All Massage Therapists and Apprentices, while on the premises of a licensed massage parlor, shall maintain in their possession or immediate presence their massage license from the State of Utah.
- G. Licensees must notify the City of new Massage Therapists or Apprentices that are not listed on the business license application or renewal within 10 business days of the new Massage Therapists or Apprentices start date and must provide current State of Utah licensing.
- H. The provisions of this Chapter shall not apply to those individuals classified as exempt under Utah Code Ann. §§ 58-1-304 and 307, or any successor statute.

3-11-3: OPERATIONAL STANDARDS

- A. All massage therapy services must be performed in private rooms with appropriate security measures.
- B. No sexual services or illegal activities shall be permitted on the premises.
- C. No employees shall live or stay overnight on the premises.

3-11-4: HEALTH AND SAFETY REGULATIONS

- A. Massage parlors must comply with all local health and safety codes.
- B. Facilities must maintain cleanliness, hygiene, and proper sanitation of all equipment and treatment areas.

C. Massage therapists are required to wear clean uniforms and maintain personal hygiene.

3-11-5: PROHIBITED ACTS; DRESS AND OPERATION REQUIREMENTS:

A. It is unlawful:

- 1) For a Massage Therapist, Apprentice, or a patron to touch the Specified Anatomical Areas of any person subject to Utah Code Ann. § 58-47b-501(3);
- 2) For any sexual acts to occur;
- 3) To serve, store, or allow to be served, or allow to be consumed, any alcoholic beverage on the licensed premises of a Massage Parlor;
- 4) For any person to practice, engage in, or attempt to practice or engage in massage therapy without holding a current license as a Massage Therapist or a Massage Apprentice pursuant to the Utah Massage Therapy Practice Act, or to advertise or represent themselves as practicing massage therapy when not licensed to do so;
- 5) For any person to own, operate, or conduct a Massage Parlor, or in any other manner to engage in or practice massage therapy, without complying with the licensing requirements of this chapter.
- B. No owner, operator, employee, agent, patron, or licensee shall be permitted to stay overnight at a Massage Parlor unless the Massage Parlor has a Certificate of Occupancy issued by the Building Official.

3-11-6: CIVIL SANCTIONS; HEARING PROCEDURE

- A. Any unlawful conduct, whether the omission to perform an act required by this chapter or State or Federal Law, or the performance of an act prohibited by this chapter or State or Federal Law, shall be cause for revocation or suspension of a Massage Parlor's license or Massage Therapist's license, and subject the licensee to civil fines in an amount not to exceed five hundred dollars (\$500.00) per violation. Massage Parlor licensees are strictly liable, and may have their license revoked or suspended, or be fined, for any violation of the provisions of this chapter committed by their employees.
- B. Violations of provisions of this chapter shall be subject to appeal as provided in Section 3-1A of the Roy City Code.
- C. Applicability Of State Or Federal Law: No provision of this section shall be construed to permit conduct prohibited by state or federal law.

3-11-7: PENALTIES

A. Violations of this chapter are class B misdemeanors.

	Robert Dandoy Mayor	
ATTEST:		
Brittany Fowers City Recorder	-	
Voting:		
Councilmember Ann Jackson Councilmember Sophie Paul Councilmember Randy Scadden Councilmember Diane Wilson Councilmember Bryon Saxton		

Roy City Council Agenda Worksheet

Roy City Council Meeting Date: November 19, 2024

Agenda Item Number: Action Item #3

Subject: Roy City Personnel Policy Revisions

Prepared By: Matt Andrews

Background:

As part of Roy City's five-year strategic plan, employee retention has been a key focus.

Roy City's senior staff has been meeting monthly to explore ways to enhance employee morale and improve retention. Enclosed in your packet, you'll find a number of personnel policy changes that aim to provide additional tools to support our employees.

Recommendation (Information Only or Decision): Decision

Contact Person / Phone Number: Matt Andrews

Resolution No. 24-11 A RESOLUTION OF THE ROY CITY COUNCIL AMENDING THE ROY CITY PERSONNEL POLICY AND PROCEDURES MANUAL

WHEREAS, the Roy City Council has adopted a Personnel Policies and Procedures Manual that sets forth policies pertaining to personnel conduct, conditions of employment, employee classification, benefits, payroll, discipline, and other related employment matters; and

WHEREAS, the Roy City Administration, from time to time reviews and updates the Personnel Policies and Procedures Manual to ensure compliance with any recent changes in federal and state law or changes in general city policy in order to provide a quality working environment for City employees; and

WHEREAS, the Roy City Administration has reviewed and recommends adoption of the revisions and updates that are attached hereto; and

WHEREAS, the Roy City Council has reviewed the proposed amendments to the Personnel Policy Manual and has determined that the amendments are in the best interest of the employees of Roy City.

NOW THEREFORE BE IT RESOLVED by the City Council of Roy City, that the amended Roy City Personnel Policy and Procedures Manual be amended with the following additions, deletions, or amendments:

Amend Section 1200 Benefits

1202 *Leave.

Annual Leave Accrual Advance

Full-time employees may receive an advance equivalent to six months of annual leave accrual upon their date of hire, subject to approval by the City Manager. Regular accrual of annual leave will commence after the initial six months to the standard accrual rate.

If an employee uses any portion of the advanced annual leave and subsequently terminates employment before accruing a balance equal to or greater than the amount used, they will be required to reimburse the City for the outstanding balance.

If an employee gives notice of separation within their first year of employment, they will not be permitted to use any additional unaccrued annual leave. Upon separation from City service, any accumulated and earned annual leave will be paid out by the employing department.

Amend Section 1600 Performance Evaluation

Add 1602 * Performance Bonus

Performance Bonus

The City encourages full-time employees to actively pursue opportunities to deliver exceptional service that goes beyond their standard job responsibilities. When an employee consistently demonstrates outstanding performance, a Department Director may recommend, with the approval of the City Manager, a one-time performance bonus of up to \$500.

To be eligible for the performance bonus, an employee must meet one or more of the following criteria:

- 1. Demonstrate continuous effort that exceeds standard job requirements.
- 2. Develop an innovative approach to resolving a recurring issue within their division.
- 3. Identify or implement strategies that result in measurable savings in labor, equipment, or material costs for the City or their division.
- 4. Invest significant time and effort in addressing and resolving a complex issue that is not typically part of their regular duties or division responsibilities.

Amend Section 1300 Compensation

1301 * Compensation and Overtime Policy

Overtime

Both the Federal Fair Labor Standards Act and Utah State Law as determined to be applicable to Roy City shall regulate overtime. The following positions are considered exempt and are not entitled to compensation for working in excess of the regular work periods: City Manager, Police Chief, Fire Chief, Public Works Director, City Attorney, Management Services Director, Justice Court Judge, Parks & Recreation Director, Community & Economic Development Director, Deputy Police Chief, Deputy Fire Chief, Deputy Public Works Director, and Deputy Parks & Recreation Director. All other full-time positions are entitled to overtime compensation.

For non-exempt employees, all hours of work officially ordered and/or approved in excess of 40 hours per week are overtime. For firefighters working 48-hours shifts, overtime is based on any hours worked over 91 in the 12-day work period. Hours worked shall not include holiday, vacation, compensatory time or sick leave hours or otherwise directed by Department Director. Overtime hours shall be paid on a time and one-half basis. At the discretion of the Department Director and concurrence of the employee, and as allowed by law, compensatory time may be credited at the rate of one and one-half hour for each hour of overtime worked.

Add 1305 * Retention-Based Pay Adjustments

Purpose

The purpose of this policy is to establish a framework for providing retention-based pay adjustments to highly valued employees who are critical to Roy City's operations and may consider leaving for higher compensation elsewhere. This policy aims to enhance employee retention, ensure continuity in essential roles, and promote organizational stability.

Policy Statement

Roy City recognizes that certain employees possess skills, knowledge, and experience that are crucial to city operations and may be challenging to replace. In cases where an employee's departure would significantly impact operations, and where the market rate for their role has increased, a targeted pay adjustment may be authorized to retain the employee.

Eligibility Criteria for Retention-Based Pay Adjustment

To qualify for a retention-based pay adjustment, an employee must meet all of the following criteria:

1. Critical Role:

- The employee holds a position identified as essential to city operations, where their departure would disrupt services or lead to substantial costs in recruitment, training, and operational adjustments.
- The City Manager and HR will determine which roles are considered critical to city operations.

2. Market Pay Discrepancy:

- The employee's current pay is below the competitive market rate for similar positions within the region, based on HR's market analysis.
- HR may use data from regional salary surveys, compensation studies, or other reliable sources to establish the pay discrepancy.

3. Retention Risk:

- o There is a known or suspected risk of the employee considering employment elsewhere due to salary, job market conditions, or other career opportunities that offer significantly higher pay.
- The risk may be identified based on industry trends, turnover data, or a direct indication from the employee.

Process for Retention-Based Pay Adjustment

1. Request and Justification:

 The employee's supervisor, department head, or the City Manager may initiate a request for a retention-based pay adjustment by submitting a written justification to the City Manager. The justification should include details about the employee's role, their contributions to the organization, the retention risk, and market pay data (if available).

2. HR Review and Market Analysis:

- o HR will conduct a thorough market analysis to determine competitive pay rates for the employee's position and assess the degree of discrepancy.
- o HR will evaluate if a pay adjustment aligns with internal pay practices, does not create pay inequities, and serves the organization's retention goals.

3. Approval Process:

- HR will present its findings and recommendations to the City Manager for initial review.
- o If the proposed adjustment is substantial and requires budget modification, it may also require City Council approval.
- o Upon approval, HR will document the pay adjustment, update the employee's records, and implement the change in the next payroll cycle.

Funding and Budget Considerations

1. Budget Sources:

- Retention-based pay adjustments will typically be funded within the department's existing budget. However, if additional funds are required, HR and Finance may request a budget amendment.
- o For high-value adjustments, the City Manager may consult the City Council to ensure financial responsibility and transparency.

Amend Section 1100 Hiring Practices

1101 * Hiring Practices

Double Incumbent Policy for Roy City

Purpose

This policy establishes a framework for filling key city positions before an expected retirement, resignation, or extended leave, enabling a training and transition period to ensure continuity in service and effective knowledge transfer.

Policy Statement

Roy City may authorize the hiring or promotion of an individual into a key position while the current incumbent is still in office. This arrangement allows the new hire or promoted employee to work alongside the outgoing incumbent to gain necessary insights, skills, and understanding of the role. The goal is to minimize disruptions in city operations by facilitating a smooth transition process.

Criteria for Double Incumbency

1. **Position Eligibility**: This policy applies to critical city roles where continuity is essential to public service, including but not limited to department heads, executive roles, and specialized positions.

2. Authorization Process:

- The City Manager, in consultation with relevant department heads and HR, will
 assess and approve the need for a double incumbent based on the anticipated
 impact on city operations and the benefits of a training overlap.
- The City Council may need to approve the budget allocation for the overlapping period if it exceeds the planned budget.

3. **Duration of Overlap**:

- The overlapping period shall be determined based on the specific requirements of the position.
- Adjustments may be made in the overlap period based on the training progress and the outgoing incumbent's availability.

4. **Budgetary Considerations**:

- Funding for the overlap will be sourced from the department's budget, or if needed, from contingency funds with City Council approval.
- o HR and the department head will regularly review the impact on the budget to ensure fiscal responsibility.

5. Roles and Responsibilities:

- Outgoing Incumbent: Expected to provide thorough training, share relevant information and contacts, and support the incoming employee's onboarding.
- Incoming Incumbent: Expected to actively participate in the transition process, learn from the outgoing incumbent, and assume responsibility as outlined in the role.

Amend Section 1400 Promotions and Transfers

1402 * Eligibility for Automatic Promotions

Water and Sewer Division

Employees in the Public Works are eligible for the following a 5% pay increase within their current grade upon completion of all each of the following:

- 1. Utah Water System Operator (Grade IV) certification 5%
- 2. Utah Wastewater System Operator (Grade IV) 5%

Passed this 19th day of November 2024.	
	Robert Dandoy Mayor
Attested and Recorded:	
Brittany Fowers City Recorder	
This Resolution has been approved by the f	Collowing vote of the Roy City Council:
Councilmember Sophie Paul	
Councilmember Scadden	
Councilmember Wilson	
Councilmember Saxton	
Councilmember Jackson	

This pay increase is not considered to be a promotion. The employee's anniversary date will remain unchanged.

RESOLUTION NO. 24-12

A Resolution of the Roy City Council Amending an Interlocal Agreement Between Roy City Corporation and Weber County for Paramedic Services

WHEREAS, the City of Roy ("City") is a municipal corporation duly organized and existing under the laws of the State of Utah;

WHEREAS, Utah Code Ann. § 11-13-101 et. Seq., permits governmental entities to enter into cooperation agreements with each other;

WHEREAS, such agreement is in furtherance of the purposes of Utah Code Ann. § 11-7-1;

WHEREAS, Roy City recognizes the importance and need for joint cooperation with local entities to provide and receive services from neighboring communities which is a necessary and needed service to the City and surrounding communities;

WHEREAS, the Roy City Council adopted an Interlocal between Roy City and Weber County in January 2024 for Paramedic Services;

WHEREAS, the amended interlocal agreement delineating the relevant terms, conditions, and obligations of the parties is attached to this resolution as "Exhibit A"; and

WHEREAS, the City Council finds that amending the interlocal agreement is in the best interest of the citizens of Roy City;

NOW THEREFORE, the Roy City Council hereby resolves to amend the attached Interlocal Agreement between Roy City Corporation and Weber County approving and authorizing the amendment of the Interlocal Agreement for Paramedic Services. The Mayor of Roy City is authorized and directed to execute the Amended Interlocal Agreement for and on behalf of Roy City.

Passed this 19th day of November, 2024.

	Robert Dandoy	
	Mayor	
Attested and Recorded:		
Brittany Fowers		

City Recorder

This Resolution has been approved by the following	ng vote of the Roy City Council:
Councilmember Sophie Paul	
Councilmember Scadden	
Councilmember Saxton	
Councilmember Wilson	
Councilmember Jackson	

Roy City Council Agenda Worksheet

Roy City Council Meeting Date: November 19, 2024

Agenda Item Number: Discussion Item #1

Subject: Roy Connection Magazine

Prepared By: Matt Andrews

Background:

In the September 3, 2024 City Council Meeting, the City Council decided to terminate the contract with Connection Publishing for the Roy Connection Newsletter due to consistency issues.

A rough draft newsletter is provided in the agenda packet for review.

Discussion:

The Connection Newsletter was distributed via USPS "Saturation" mailing, meaning every resident within the postal code received the newsletter. This method is cost-effective, roughly \$0.219 per copy but requires us to print and send to the entire postal code resulting in an estimate of \$3,000 per month in addition to printing costs.

Cost Reduction Options:

-West Haven City uses a digital newsletter distributed through Xpress Bill Pay (XBP), this would be a viable option considering there would be no additional cost added to our current contract with XBP. However, it would only be distributed to patrons set-up for paperless billing. This would not provide a printed option.

There is an option to print the newsletter and include it with utility bills, which would save on postage. The estimated monthly cost would be around \$1,700 (8,500 x \$0.19 per copy), with the newsletter sent electronically to those enrolled in paperless billing. This approach could result in \$15,000 a year saving from what we are currently doing. Residents would get the Newsletter either electronically or in the mail for those not on Xpress Bill Pay.

-North Ogden City just released their revamped newsletter which is available on their website and currently included in their utility bill. Beginning in March, their newsletter will no longer be included in the utility bill. Instead, it will be available to access online and residents will be able to find a few printed copies available at various locations such as their City Hall, the Senior Center, and local grocery stores.

Recommendation (Information Only or Decision): Decision

Given the challenges we are facing with our current FY25 Budget, there is still an apparent need to find ways to reduce costs while still providing residents with important City and community events/information.

Contact Person / Phone Number: Matt Andrews



"Winter is here and with it brings driving challenges and street obstacles."

Another new year is here with the occasion to create something new! Some call it the New Year's Resolution, others a simple start date for self-improvement. Regardless, begin by accomplishing a personal goal and resolving to be a better person. Being a better person begins with treating yourself with the same kindness as you do others. If you want to improve your life and the lives of those around you, it must first start with you. Live your life to the fullest and help others join you!

There are some changes coming to Ogden Airport. Talking with the Ogden City staff, we would like to bring the Roy residents in the area together for a town hall meeting in the library sometime this month or in February. Once we lock in a date and time, we will get the word out. I would encourage the residents living around the airport to join us.

Winter is here and with it brings driving challenges and street obstacles. Please keep your vehicles off the street when it snows so our snowplow drivers can do their job.

Good government requires public engagement.

Please be involved!

Bob Dandoy, Mayor Roy City



City Council at Work

Here are some of the significant actions taken by our City Council in the most recent meetings.

For detailed agendas and packet material, please visit our website.

November Meetings

- September Financial Statements
- · Alcohol Beverage License Approval
- Approved Meeting Minutes
- · Discussion on trailer parking

December Meetings

- · October Financial Statements
- Approved Meeting Minutes
- City Council Meeting Dates for 2025

Need to bring your issue forward or want to reach out to your City Council? Email them at council@royutah.org

This issue:

Recreation Complex

Roy Recreation

City News

Arts Council

Want to stay informed?

City Council Meetings are the 1st and 3rd Tuesday at 5:30 p.m. Planning Commission Meetings are the 2nd and 4th Tuesday at 6:00 p.m.

For a list of meeting agendas visit royutah.org/government

You can watch the live stream of City Council Meetings over on YouTube @RoyCityCorporation.



In other city news..

The Roy City Water Division is working to identify lead water lines within Roy City, and we need your help by taking a short survey. This will allow us to continue protecting you and your family's health from the risk of lead exposure.

Please scan the QR code and it will take you to the survey.





This is a joint effort between Roy City Public Works, the Utah Division of Drinking Water, and the Environmental Protection Agency (EPA).

Thank you for taking the survey and improving the health of your community.

About lead in drinking water:

Lead, a type of metal toxic to humans, builds up in the body over time. Even at low levels, ongoing exposure can eventually cause health effects. Young children, infants, and fetuses are particularly vulnerable to the harmful effects of lead. Learn more at epa.gov/lead.

The primary source of lead in drinking water are lead faucets and water lines. Determining the material of the water line that connects to your home will allow us to take steps to reduce your risk of lead exposure.



Roy City Winter Parking Ordinance

'No person shall park or leave a vehicle on any street when it is snowing or snow is on the street."

(Ord. 663: 2-20-1990) (Ord. 18-21; 10-2-2018)

PARKING CITATIONS CAN BE ISSUED AS A RESULT.

AQUATIC CENTER FACILITY & BOWERY RENTALS

Reservations open for residents the 1st working day of January.

Reservations open for non-residents the 2nd working day of January.

Facility Rental Availability

Memorial Day-Labor Day Tuesday-Saturday 6:30 p.m. - 8:30 p.m. Pricing \$1500.00





PARK BOWERY RENTALS

Reservations open for residents the first working day of January.

Reservations open for non-residents the second working day of January.

RESERVE ONLINE AT WWW.ROYRECREATION.COM

City Directory

MAYOR ROBERT DANDOY 801-774-1028 RDANDOY@ROYUTAH.ORG

COUNCIL MEMBERS ANN JACKSON AJACKSON@ROYUTAH.ORG

BRYON SAXTON BSAXTON@ROYUTAH.ORG

DIANE WILSON DWILSON@ROYUTAH.GOV

RANDY SCADDEN
RANDY.SCADDEN@ROYUTAH.GOV

SOPHIE PAUL SOPHIE.PAUL@ROYUTAH.ORG



CITY OFFICES AND CONTACTS

MUNICIPAL CENTER & UTILITIES 801-774-1000 UTILITYREQUESTS@ROYUTAH.ORG

COMMUNITY DEVELOPMENT 801-774-1040 CED@ROYUTAH.ORG

> COMPLEX 801-774-1050

FIRE 801-774-1080 FIRE@ROYUTAH.ORG

PARKS AND RECREATION 801-774-1048 PARKSANDREC@ROYUTAH.ORG

POLICE
EMERGENCY: 911
NON-EMERGENCY: 801-395-8221
RECORDS: 801-774-1046
PDRECORDS@ROYUTAH.ORG

PUBLIC WORKS 801-774-1090 Publicworks@royutah.org

Get Fit, Have Fun, Make Friends.

Swim lesson registration opens the 2nd Monday of each month at 8:00 a.m.

> **Evening Class Dates are:** January 6th - January 30th February 3rd - February 27th March 3rd - March 27th

> > Morning Classes run in: May, June, and July

> > Register online at www.rovrecreation.com

Women's Strength Training Monday, Wednesday, and Friday at 8:45 a.m.

Silver Sneaker & Senior Exercises Wednesday Cardio at 10:00 a.m. Monday and Friday Classic at 10:00 a.m.

> Aqua Zumba Tuesday and Thursday at 8:45 p.m.

Contact

Roy Recreation Complex (801) 774-1050 2150 W 4700 S

MONDAY-THURSDAY 5:00 A.M. TO 9:00 P.M.

FRIDAY 5:00 A.M. TO 8:00 P.M.

SATURDAY NOON TO 6:00 P.M.

SUNDAY - CLOSED



Roy Hillside Senior Center

Lunch is held Monday through Friday from 11:30 a.m. to 12:30 p.m.

Mondays

Oil Painting 9 a.m. Zumba/Coffee with Friends 10 a.m. 30-Minute Zumba 10:30 a.m. Cards 12 p.m. Line Dancing 12:30 p.m. Out to Eat Brunch 4:00 p.m.



Ceramics 8:30 a.m. Tai Chi for Arthritis/Quilting 9:00 a.m. Coffee with Friends 10 a.m. Pinochle 12:30 p.m.

Wednesdays

Tuesdays

Ceramics 8:30 a.m. Sewing Group 9 a.m.



Thursdays

Oil Painting 8:30 a.m. Blood Pressure Clinic 8:30 a.m. Floor Yoga 9 a.m. Chair Yoga 9:30 a.m. Tea Time with Friends 10:30 a.m. Cards 12 p.m.

Fridays

Arthritis Exercise Class 10 a.m. Coffee with Friends 10 a.m.





Current Recreation Programs:

Adult Softball - Registration runs February 1st - 29th or until full.

Mens & CoEd Cost \$375 per team 8 Games / Double Headers Single Elimination Tournament Mens - Tuesdays / CoEd - Thursdays Games start in March

Let Sponsorship Work For You! To view all Sponsorship Opportunities. visit us online or call the Parks and Recreation Department at (801) 774-1048.



Contact

Roy City Recreation (801) 774-1048 1950 W 4800 S

MONDAY-THURSDAY 9:00 A.M. TO 5:00 P.M.

FRIDAY 9:00 A.M. TO NOON

ROYRECREATION.COM

Youth Fishing Club Registration runs February 1st - 29th or until full. Ages 6 years and older Club Dates: April 3rd, April 10th, April 17th, and April 24th Register online at royrecreation.com



Arts Council Gingerbread House Contest

The Roy City Arts Council held their annual Gingerbread House Contest during the Tree Lighting Ceremony. This contest wouldn't be possible without the support from Roy City and KOZ Construction.

We truly enjoyed seeing all the incredible efforts and talent from those in our community.







First Place Family

Third Place Youth

First Place Adult



ANOTHER YEAR OF AN INCREDIBLE LIGHTING DISPLAY! THANK YOU FOR TAKING THE TIME TO VISIT.



Every year, our dedicated crews set out to bring you the best lighting display in the county.

We appreciate their countless hours and know our display is the best around, because of our employees!

Additional gratitude to Rocky Mountain Power for their continued support of our display.