

R277. Education, Administration.

R277-301. Educator Licensing.

R277-301-1. Authority, Purpose, and Oversight Category.

(1) This rule is authorized by:

(a) Utah Constitution [Article X, Section 3](#), which vests general control and supervision over public education in the Board;

(b) Subsection [53E-3-401](#)(4), which allows the Board to make rules to execute the Board's duties and responsibilities under the Utah Constitution and state law; and

(c) Section [53E-6-201](#), which gives the Board power to issue licenses.

(2) This rule specifies the types of licenses and license areas of concentration available and the requirements and procedures for obtaining a license, required for employment as a licensed educator in the public schools of Utah.

(3) This Rule R277-301 is categorized as Category 4 as described in Rule [R277-111](#).

R277-301-2. Definitions.

(1) "Accredited institution" means an institution that:

(a) offers a competency-based postsecondary general education course online or in person; and

(b) is accredited by an organization recognized by the United States Department of Education.

(2) "Currently enrolled" means:

(a) that an individual has been formally accepted into a Board-approved educator preparation program; and

(b) that the program considers the individual to be an active participant.

(3) "Educator preparation program" means the same as that term is defined in Section [R277-303-2](#).

(4) "Endorsement" means a designation on a license area of concentration earned through demonstrating required competencies established by the Superintendent that qualifies the individual to:

- (a) provide instruction in a specific content area; or
- (b) apply a specific set of skills in an education setting.

(5) "LEA" includes, for purposes of this rule, the Utah Schools for the Deaf and the Blind.

(6) "License areas of concentration" or "license area" means a designation on a license of the specific educational setting or role for which the individual is qualified, to include the following:

- (a) Early Childhood;
- (b) Elementary;
- (c) Secondary;
- (d) School-Leadership;
- (e) Career and Technical Education or "CTE";
- (f) School Counselor;
- (g) School Psychologist;
- (h) Special Education;
- (i) Pre-school Special Education;
- (j) Deaf Education;
- (k) Speech-Language Pathologist;
- (l) Speech-Language Technician;
- (m) School Social Worker; and
- (n) Audiologist.

(7) "Licensing Jurisdiction" means the designated educator licensing authority in any foreign country or state of the United States of America and the Department of Defense Education Activity (DoDEA).

(8) "NASDTEC" means the National Association of State Directors of Teacher Education and Certification.

(9) "NASDTEC Stage 2 Educator License" means a license issued to an individual who holds a bachelor's degree and has completed an approved program but has not met the jurisdiction-specific requirement for a Stage 3 license of a member jurisdiction.

(10) "Renewal" means reissuing or extending the length of a license consistent with Rule [R277-302](#).

R277-301-3. License Structure.

(1) Utah educator licenses include the following licenses:

- (a) Associate educator license;
- (b) Professional educator license; and
- (c) LEA-specific educator license.

(2) The Superintendent may only issue one single active Utah educator license to an individual.

(3) An educator license shall include at least one license area of concentration.

(4) License areas of concentration and endorsements shall have a designation of:

- (a) associate;
- (b) professional; or
- (c) LEA-specific.

(5) An associate educator license may only include associate or LEA-specific license areas of concentration and endorsements.

(6) An LEA-specific educator license may only include LEA-specific license areas of concentration and endorsements.

(7) An educator may add a license area or endorsement to an existing license or license area of concentration by meeting the requirements for an associate, professional, or LEA-specific endorsement as established in this rule.

(8) The Superintendent may establish deadlines and uniform forms and procedures for all aspects of licensing.

(9)(a) All licenses expire on June 30 of the year of expiration and a licensee may renew any time after January 1 of the same year.

(b) Notwithstanding Subsection (9)(a), an LEA-specific license may only renew after July 1 of the year of expiration.

(c) Responsibility for license renewal rests solely with the licensee.

R277-301-4. Associate Educator License Requirements.

(1) The Superintendent shall issue an associate educator license to an individual that applies for the license and that meets all requirements in this Section R277-301-4.

(2) An associate educator license, license area, or endorsement is valid until June 30 of the third school year after the Superintendent issues or renews the license.

(3)(a) Except as provided in Subsection (4), the Superintendent may extend an associate educator license for up to two school years if an LEA or accredited private school requests the extension for an employee~~[of the LEA]~~.

(b) The Superintendent may extend an associate educator license for up to one school year for an educator with a license area in special education or related services, if the educator has up to two years of experience in special education or related services.

(4) The Superintendent may not extend an associate license with a license area in special education or related services, if the educator has three years of experience in special education or related services.

(5) The general requirements for an associate educator license shall include:

(a) completion of a criminal background check, including:

- 109 (i) review of any criminal offenses and clearance in accordance with Rule [R277-](#)
110 [214](#); and
- 111 (ii) continued monitoring in accordance with Subsection [53G-11-403](#)(1);
- 112 (b) completion of the educator ethics review within one calendar year before the
113 application;
- 114 (c) one of the following:
- 115 (i) a bachelor's degree or higher from an accredited institution;
- 116 (ii) current enrollment in a university-based Board-approved educator
117 preparation program that will result in a bachelor's degree or higher from an accredited
118 institution; or
- 119 (iii) skill certification in a specific CTE area as established by the Superintendent;
- 120 and
- 121 (d) minimum competencies, as defined by the Superintendent.
- 122 (6) The content knowledge requirements for an associate educator license shall
123 include:
- 124 (a) for an elementary license area, demonstration of the content competency
125 criteria established by the Superintendent;
- 126 (b) for a secondary or CTE license area with a content endorsement, or for an
127 endorsement being added to a professional license area, one of the following:
- 128 (i)(A) passage of a content knowledge test approved by the Superintendent,
129 where required; or
- 130 (B) demonstration of the competency criteria established by the Superintendent
131 if no content knowledge test is required;
- 132 (ii) a bachelor's degree or higher with a major in the content area from an
133 accredited university; or
- 134 (iii) enrollment in a program that will result in a bachelor's degree and complete
135 all requirements except completion of capstone school-based clinical experience and
136 any co-requisite coursework;

(c) for an early childhood license area, demonstration of the content competency criteria established by the Superintendent; and

(d) for a school leadership license area, enrollment in:

(i) a university-based Board-approved educator preparation program; or

(ii) an educator preparation program administered by the Superintendent.

(7) Notwithstanding, Subsection (5)(c)(ii);

(a) an applicant for an associate educator license with the following license areas:

(i) special education (K-12);

(ii) pre-school special education;

(iii) deaf education;

(iv) audiologist;

(v) speech-language technician; or

(vi) speech-language pathologist;

(b) shall meet the following requirements for an associate educator license:

(i) demonstrate content knowledge competencies approved by the Superintendent;

(ii) complete a special education law and instruction training approved by the Superintendent;

(iii) earn a bachelor's degree in a field approved by the Superintendent; and

(iv) enroll in a preparation program as provided in Subsection (9).

(8)(a) For a special education or pre-school special education license area, an applicant for an associate educator license shall enroll in a:

(i) Board-approved non-university-based special education preparation program; or

(ii) a special education program at an accredited institution that will yield a NASDTEC Stage 2 educator license.

(b) For a deaf education license area, an applicant shall enroll in a deaf education program at an accredited institution that will yield a NASDTEC Stage 2 educator license.

(c) For a speech-language pathologist license area, an applicant shall enroll in a speech-language pathologist program at an accredited institution of higher education that:

- (i) results in a master's degree or higher in speech-language pathology; and
- (ii) will yield a NASDTEC Stage 2 educator license.

(d) For a school counselor license area, an applicant shall:

(i) enroll in a school counselor program at an accredited institution of higher education that:

(A) results in a masters degree or higher in school counseling; and

(B) will yield a NASDTEC Stage 2 educator license; or

(ii) demonstrate minimum school counselor competencies as defined by the Superintendent.

(e) For a speech-language technician license area, an applicant shall:

(i) enroll in a speech-language technician program that is:

(A) approved by the Board; or

(B) administered by the Superintendent; or

(ii) complete the requirements of certified speech-language pathology assistant through the American Speech-Language Hearing Association.

(f) For an audiologist license area, an applicant shall enroll in an audiology program at an accredited institution of higher education that will yield a NASDTEC Stage 2 educator license.

(g) Notwithstanding Subsection (5)(c)(ii), an applicant for an associate educator license with a license area in school psychologist or school social worker shall meet the following requirements:

191 (a) demonstrate content knowledge competencies approved by the
192 Superintendent;

193 (b) earn a bachelor's degree; and

194 (c) complete all requirements for an accredited master's level preparation
195 program, except completion of capstone school-based clinical experience and any co-
196 requisite coursework.

197 (10) Additional requirements for an associate educator license shall include:

198 (a) successful completion of professional learning modules created or approved
199 by the Superintendent in:

200 (i) educator ethics;

201 (ii) classroom management and instruction;

202 (iii) basic special education law and instruction;

203 (iv) the Utah Effective Educator Standards described in Rule [R277-330](#); or

204 (b) enrollment in a university-based Board-approved educator preparation
205 program.

206 (c) Notwithstanding Subsection (10)(a), the Superintendent may waive an
207 individual module, if the module is not necessary given the preparation of an applicant.

208 (11) An educator that holds a professional license area of concentration and has
209 met the competency criteria established by the Superintendent need not complete the
210 requirements detailed in Subsection (10).

211 (12) A license applicant who has received or completed license preparation
212 activities inconsistent with this rule may present compelling information and
213 documentation for review and approval by the Superintendent to satisfy the associate
214 educator license requirements.

215 (13) The Superintendent shall designate a panel of at least three Board staff
216 members to review an appeal made under Subsection (12).

217 (14) An LEA that employs an individual that holds an associate educator license
218 shall develop a personalized professional learning plan designed to support the

educator in meeting the requirements for a professional educator license no later than 60 days after beginning work in the classroom, which shall:

- (a) be provided to the Superintendent upon request;
- (b) include a formal discussion and observation process no later than 30 days after beginning work in the classroom; and

- (c) consider:
 - (i) previous education related experience; and
 - (ii) previous educational preparation activities.

(15) An educator with an associate educator license may upgrade to a professional educator license at any time before expiration of the associate educator license if the educator meets all requirements of Section R277-301-5.

R277-301-5. Professional Educator License Requirements.

(1) The Superintendent shall issue a professional educator license to an individual that applies for the license and meets all requirements in this Section R277-301-5.

(2) A professional educator license, license area, or endorsement is valid until June 30 of the fifth school year after the Superintendent issues or renews the license.

(3) The general requirements for a professional educator license shall include:

(a) all general requirements for an associate educator license under Subsection R277-301-5(4);

(b) completion of:

- (i) a bachelor's degree or higher from an accredited institution; or
- (ii) skill certification in a specific CTE area as established by the Superintendent;
- (c) for an individual with an early childhood, elementary, or special education license area of concentration, completion of a literacy preparation assessment;

(d) for an individual with a pre-school special education license area of concentration, demonstration of emergent literacy competencies, as defined by the Superintendent; and

(e) one of the following:

(i) a recommendation from a Board-approved educator preparation program; or

(ii) a standard educator license in the area issued by a licensing jurisdiction outside of Utah that is currently valid or is renewable consistent with Section [53E-6-307](#).

(f) Notwithstanding, Subsection (c), a license applicant in an APPEL program who has an established professional learning plan before August 31, 2022, need not complete a literacy preparation assessment.

(4) If an educator preparation program makes a recommendation and the Superintendent determines that the candidate does not meet all requirements in this rule, the candidate may appeal as provided Subsection (12).

(5) The content knowledge requirements for a professional educator license, license area, and endorsement shall include:

(a) all content knowledge requirements for an associate educator license under Subsection R277-301-4(5);

(b) demonstration of all content knowledge competencies as established by the Superintendent; and

(c) passage of a content knowledge test provided by the Superintendent, where required by the Superintendent.

(6) An applicant for a secondary or CTE content area endorsement that holds a bachelor's degree or higher with a major in the content area from an accredited university need not complete the requirement described in Subsection (5)(c).

(7) The pedagogical requirements for a professional educator license shall include demonstration of all pedagogical competencies as established by the Superintendent.

(8) An individual holding a Utah level 1, level 2, or level 3 educator license on January 1, 2020 meets the pedagogical requirements described in Subsection (7).

(9) An individual holding a Utah professional educator license and license area in early childhood education, elementary, secondary, CTE, special education, or deaf education is considered to have met the general teacher pedagogical competencies requirement of Subsection (7) if applying to add any of the license areas in the subsection.

(10) An individual with an associate license with a speech-language technician license area who completes a school-based clinical experience meeting requirements established by the Superintendent meets the requirements for a professional license.

(11) A license applicant who has received or completed license preparation activities inconsistent with this rule may present compelling information and documentation for review and approval or denial by the Superintendent to satisfy the professional educator license requirements.

(12) The Superintendent shall designate a panel of at least three individuals, including the director of an LEA-based educator preparation program and a Board licensed educator not employed by the Board, to review an appeal and make a recommendation to the Superintendent for the Superintendent's review and decision described in Subsection (11).

R277-301-6. Educator Licenses Issued by Licensing Jurisdictions Outside of Utah.

(1) The Superintendent shall review applications for a Utah educator license for individuals holding educator licenses issued by licensing jurisdictions outside of Utah to determine if the applicant has met the requirements for a Utah license under this rule.

(2) The Superintendent shall accept scores from an applicant that meet the Utah standard for passing on assessments from licensing jurisdictions outside of Utah that utilize the same assessment as Utah as meeting the requirements of this rule.

(3) The Superintendent shall accept scores from an applicant on reasonably equivalent content knowledge assessments utilized by licensing jurisdictions outside of Utah that meet the passing standard of that jurisdiction as meeting the requirements of this rule.

(4) The Superintendent shall accept demonstrations of content knowledge and pedagogical competencies from an applicant utilized by licensing jurisdictions outside of Utah that are reasonably equivalent to Utah competencies.

(5) An individual with a NASDTEC Stage 2 educator license need not complete the content knowledge and pedagogical assessment requirements in the areas and subjects taught.

(6) An individual holding a standard license from another jurisdiction that was enrolled in a preparation program before January 1, 2020 and received the standard license before August 1, 2021 need not complete the requirements of Subsection R277-301-5(7)(b).

R277-301-7. LEA-specific Educator License Requirements.

(1) The Superintendent may issue an LEA-specific educator license to a candidate if:

(a) the LEA requesting the LEA-specific educator license has an adopted policy, posted on the LEA's website, which includes:

(i) educator preparation and support:

(A) as established by the LEA; and

(B) aligned with the Utah Effective Teaching Standards described in Rule R277-~~5~~330;

(ii) criteria for employing educators with an LEA-specific license; and

(iii) compliance with all requirements of this rule;

(b) an LEA governing board applies on behalf of the candidate;

(c) the candidate meets all the requirements in this Section R277-301-7; and

(d) the candidate successfully completes professional learning modules created or approved by the Superintendent in:

- (i) educator ethics;
- (ii) classroom management and instruction;
- (iii) basic special education law and instruction; and
- (iv) the Utah Effective Educator Standards described in Rule [R277-330](#).

(2) An LEA-specific license, license area, or endorsement is valid only within the requesting LEA for the educator's current assignment.

(3) An LEA-specific license, license area, or endorsement is valid until June 30 of the third school year after the after the Superintendent issues the license.

(4) An LEA may not issue an LEA-specific license area of concentration to an educator for the following license areas:

- (a) special education;
- (b) pre-school special education;
- (c) deaf education;
- (d) school psychologist;
- (e) school social worker;
- (f) audiologist;
- (g) speech-language technician;
- (h) speech-language pathologist; or
- (i) school counselor.

(5) An LEA may not issue an LEA-specific endorsement in drivers education.

(6) An LEA-specific license expires immediately if the educator's employment with the LEA that requested the license ends.

(7) An LEA may request renewal of an LEA-specific license if an educator meets professional learning requirements established by the Superintendent.

(8) The general requirements for an LEA-specific educator license shall include:

- (a) completion of a criminal background check, including:

- (i) review of any criminal offenses and clearance in accordance with Rule [R277-214](#); and
- (ii) continued monitoring in accordance with Subsection [53G-11-403](#)(1);
- (b) completion of the educator ethics review within one calendar year before the application; and
- (c) approval of the request by the LEA governing board in a public meeting no more than 60 days before the application, which includes the LEA's rationale for the request.
- (9) The content knowledge and pedagogical requirements for an LEA-specific educator license shall be established by the LEA governing board.
- (10) An LEA school that requests an LEA-specific license, license area, or endorsement shall prominently post the following information on each school's website:
- (a) disclosure of the fact that the school employs individuals holding LEA-specific educator licenses, license areas, or endorsements;
- (b) an explanation of the types of licenses issued by the board;
- (c) the percentage of the types of licenses, license areas, and endorsements held by educators employed in the school-based on the employees' FTE as reported to the Superintendent; and
- (d) a link to the Utah Educator Look-up tool provided by the Superintendent in accordance with Subsection [R277-312](#)-7(6).

R277-301-9. Superintendent Annual Report to the Board.

- (1) The Superintendent shall annually report to the Board on licensing, including:
- (a) educator licensing;
- (b) educator preparation; and
- (c) equitable distribution of teachers.
- (2) The Superintendent shall use a process approved by the Board to:

(a) establish the content knowledge competency requirements required for associate and professional endorsements; and

(b) review, adopt, and establish passing standards for all assessments required for educator licensing.

(3) The Superintendent shall create an ethics review for all licensed educators based upon Rule [R277-217](#), Educator Standards and Local Education Agency (LEA) Reporting.

(4) The Superintendent may correct identified errors in licensing information with notice to the license holder.

R277-301-10. Licensee Enrollment in FBI Rapback.

(1) An individual with an assignment in CACTUS or USIMS shall have a cleared background check and current enrollment in FBI Rapback in accordance with Section [53G-11-403](#).

(2) Notwithstanding Subsection (1), if an individual cannot enroll in FBI Rapback due to physiological limitations, the educator shall submit fingerprints and complete a new background check every two years.

(3)(a) An LEA may not receive funding for an educator who is not in compliance with this section.

(b) An LEA may be subject to corrective action under Rule [R277-114](#) for continued non-compliance with Subsection (1).

KEY: professional competency, educator licensing

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Authorizing, and Implemented or Interpreted Law: [Art X Sec 3](#); [53E-6-102](#); [53E-3-401](#)