



**THE CITY OF WEST JORDAN
REDEVELOPMENT AGENCY MEETING
September 25, 2024**

8000 S Redwood Road, 3rd Floor
West Jordan, UT 84088

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REDEVELOPMENT AGENCY MEETING 6:20 pm (or as soon thereafter as possible)

1. CALL TO ORDER

2. BUSINESS ITEMS

- a. Resolution No. 249 the First Amendment to the Participation Agreement with Wagscap, LLC for the development located in the Copper Hills Marketplace Community Development Area

3. REPORTS TO BOARD

- a. Quarterly Update

4. CONSENT ITEMS

Items not requiring public discussion or which have previously been discussed may be adopted by one single motion. A board member may request to pull an item for further discussion and consideration.

- a. Approve Meeting Minutes
 - June 26, 2024 – Redevelopment Agency Meeting

5. ADJOURN

Interested parties may contact the board PRIOR to the meeting in one of the following ways: (your comment will not be part of the meeting but will be provided to all members of the entire City Council)

- Call the 24-hour Public Comment Line PRIOR to the meeting and leave a message: **(801) 569-5052**. Please include your name and phone number.
- Send an email to councilcomments@westjordan.utah.gov. Please include your name and phone number.

You can follow the City Council on Facebook @WestJordanCityCouncil

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ELECTRONIC PARTICIPATION

One or more board members may participate electronically in this meeting using online video conferencing technology per Utah Code (§52-4-207) and West Jordan City Code 1-13-1-E. Participation will be broadcast and amplified so all present in the meeting will be able to hear or see the communication.

INTELLECTUAL PROPERTY PERMISSION NOTICE

By attending this meeting/event, you consent to the use of your photograph, voice, likeness, and image in broadcasts of this meeting/event, and in subsequent productions drawn from video or audio recordings of this meeting/event, in the sole and absolute discretion of the City of West Jordan. The city retains copyright for all video and audio recordings. Video and audio recordings may not be modified, manipulated, or distributed in any way without the express written consent of the City Administrator.

CERTIFICATE OF POSTING

I certify that the foregoing agenda was posted at the principal office of the public body, on the Utah Public Notice website <https://www.utah.gov/pmn/>, on West Jordan City's website <https://westjordan.primegov.com/public/portal>, and notification was sent to the Salt Lake Tribune, Deseret News, and West Jordan Journal.

Please note: agenda items are subject to change and may be reordered or tabled in order to accommodate the needs of the board, staff, and the public.

Posted and dated September 19, 2024 Cindy M. Quick, MMC, Secretary

REQUEST FOR BOARD ACTION

Action: Need Board to take action

Meeting Date Requested : 09/25/2024

Presenter: David Dobbins

Deadline of item : 10/11/2024

Department Sponsor: Economic Development

Agenda Type: BUSINESS ITEMS

Time Requested: 5 Minutes

(Board may elect to provide more or less time)

1. AGENDA SUBJECT

Resolution No. 249 the First Amendment to the Participation Agreement with Wagscap, LLC for the development located in the Copper Hills Marketplace Community Development Area

2. EXECUTIVE SUMMARY

Board members are being asked to amend the participation agreement with Wagscap. The Agency and Wagscap, LLC executed a participation agreement in March 2022, which contemplates the development of certain property within the Copper Hills Marketplace CDA. The contemplated development includes a “Truck Ranch” dealership as the anchor parcel, and potentially other complementary development on the adjacent parcels. Earlier this year, the Agency approved the sale of the “anchor parcel” to Wagscap for the development of the Truck Ranch dealership.

The purpose of the amendment is to change the deadline for the Truck Ranch dealership to begin operations. The participation agreement requires that the Truck Ranch dealership begin commercial operations before October 2024. Wagscap will not be able to meet that deadline and is asking for that deadline to be pushed back to April 30, 2025. Per Wagscap, delays in the financing process delayed the original development timeline. The proposed amendment to the participation agreement changes the commercial operations deadline for the Truck Ranch dealership to April 30, 2025. This proposed amendment does not change any other dates in the original participation agreement.

If approved, the outcome would allow Wagscap to continue under the same terms of the original agreement. If not approved, the RDA would have to consider placing Wagscap in default of the agreement, which would then trigger a 30-day cure period, and then seek rights and remedies as the non-defaulting party as provided in the original agreement.

3. TIME SENSITIVITY / URGENCY

The current agreement needs to be amended by the end of September to avoid a default by Wagscap.

4. FISCAL NOTE

Approving the amendment does not incur any fiscal costs. If the amendment is not approved, the Agency would need to consider taking legal action resulting in legal fees, which would depend on the length of the legal action.

5. DEPARTMENT RECOMMENDATION

As the Board deliberates on the matter, please consider that this amendment will allow for the completion of the commercial building that was delayed due to Wagscap finalizing its lending partnership. Not approving the amendment may result in legal action that could delay the opening.

6. STAFF ANALYSIS

RCA Board Staff has reviewed this item and has no additional input.

There are two previous discussions on this topic, with links below, and minutes available within the PrimeGov packet:

- [March 9, 2022 RDA Meeting](#)
- [February 23, 2022 RDA Meeting](#)

7. MOTION RECOMMENDED

Move to approve/deny Resolution No. 249 approving the First Amendment to the Participation Agreement with Wagscap, LLC for the development located in the Copper Hills Marketplace CDA

RESOLUTION NO. 249

A RESOLUTION APPROVING AN AMENDMENT TO A
PARTICIPATION AGREEMENT FOR WEST JORDAN COPPER HILLS
MARKETPLACE COMMUNITY DEVELOPMENT PROJECT AREA

WHEREAS, pursuant to the provisions of the Utah Limited Purpose Local Government Entities – Community Reinvestment Agency Act (the “Act”), specifically Utah Code Annotated (“UCA”) § 17C-4, the Redevelopment Agency of West Jordan City (the “Agency”) created the Copper Hills Marketplace Community Development Project Area (“Project Area”); and

WHEREAS the Agency negotiated and executed a participation agreement with a developer in the Project Area (the “Participation Agreement”), contemplating certain desirable development within the Project Area; and

WHEREAS the expected development schedule contemplated by the Participation Agreement has changed; and

WHEREAS after careful analysis and consideration of relevant information, the Agency now desires to amend the Participation Agreement to better reflect the current development schedule.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF THE REDEVELOPMENT AGENCY OF WEST JORDAN CITY AS FOLLOWS:

Section 1. The amendment to the Participation Agreement, substantially in the form attached hereto as Exhibit A, is approved and shall be executed by the Agency.

Section 2. The Chair is hereby authorized to execute such amendment, with such minor changes, modifications, and emendations as the Chair deems necessary in cooperation with Agency legal counsel.

Section 3. This Resolution shall take effect upon adoption.

ADOPTED by the Board of the Redevelopment Agency of West Jordan City on the 25th day of September 2024.

WEST JORDAN REDEVELOPMENT AGENCY

Zach Jacob
Chairperson

ATTEST:

Cindy M. Quick
Secretary

Voting by the Board

"YES"

"NO"

Board Chairperson Zach Jacob

☐☐

Board Vice Chairperson Chad Lamb

☐☐

Board Member Bob Bedore

☐☐

Board Member Pamela Bloom

☐☐

Board Member Kelvin Green

☐☐

Board Member Kent Shelton

☐☐

Board Member Kayleen Whitelock

☐☐

EXHIBIT A

Amendment to Participation Agreement

**FIRST AMENDMENT TO THE PARTICIPATION AGREEMENT by and
between the REDEVELOPMENT AGENCY OF THE CITY OF WEST
JORDAN and WAGSCAP, LLC for the WEST JORDAN COPPER HILLS
MARKETPLACE COMMUNITY DEVELOPMENT PROJECT AREA**

THIS AMENDMENT is entered into as of the _____ day of _____ 2024, by and between the **REDEVELOPMENT AGENCY OF WEST JORDAN CITY**, a political subdivision of the State of Utah (the “**Agency**”), and **WAGSCAP, LLC**, a Utah limited liability company (“**Participant**”) (collectively, the “**Parties**”).

RECITALS

A. The Agency and Participant entered into that certain participation agreement entitled “PARTICIPATION AGREEMENT by and between the REDEVELOPMENT AGENCY OF THE CITY OF WEST JORDAN and WAGSCAP, LLC for the WEST JORDAN COPPER HILLS MARKETPLACE COMMUNITY DEVELOPMENT PROJECT AREA” as approved by the Agency on March 9, 2022 (attached hereto as **Exhibit No. 1**, the “**Original Agreement**”) relating to development within the West Jordan Copper Hills Marketplace Community Development Project Area (the “**Project Area**”).

B. The Parties desire to amend the commercial operation deadline in the Original Agreement to better align with expected development within the Project Area.

C. The Parties wish to execute this Amendment as described above.

AGREEMENT

NOW, THEREFORE, in consideration of the mutual promises set forth herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereby agree as follows:

1. **Amendment to Original Agreement.** The Original Agreement is hereby amended as follows:

- a. Section 3.1.4 of the Original Agreement is replaced in its entirety by the following language:

Such operations as described in Section 3.1.3 shall begin no later than April 30, 2025. For purposes of this Agreement, the Anchor shall be deemed in operation on the date that motor vehicles are offered for sale to the public, the showroom is open to the public, and the service facilities are open for business.

2. **No Other Amendments.** Except for the amendments set forth in Section 1, above, this Amendment does not make any other changes or amendments to the Original Agreement.

2. **Retroactive Effect.** This Amendment shall be retroactive to the original Effective Date of the Original Agreement.

5. **Authorization.** Each of the Parties hereto represents and warrants to the others that the warranting Party has taken all steps, including the publication of public notice where necessary, in order to authorize the execution, delivery, and performance of this Amendment by each such Party.

6. **Governing Law.** This Amendment shall be governed by, and construed and interpreted in accordance with, the laws of the State of Utah.

7. **Incorporation of Recitals.** The recitals set forth above are hereby incorporated by reference as part of this Amendment.

8. **Counterparts.** This Amendment may be executed in counterparts, each of which shall be deemed to be an original, but all of which, taken together, shall constitute one and the same agreement

9. **Incorporation of Exhibits.** The exhibits to this Amendment are hereby incorporated by reference as part of this Amendment.

ENTERED into as of the day and year first above written.

[Remainder of page intentionally left blank; signature pages to follow]

“Agency”

**REDEVELOPMENT AGENCY OF THE
CITY OF WEST JORDAN**

By: _____
Zach Jacob, Chairperson

ATTEST:

By: _____
Cindy M. Quick, Secretary

“Participant”

WAGSCAP, LLC

By: _____
Jadon Wagner, Manager

EXHIBIT NO. 1

ORIGINAL AGREEMENT



**MINUTES OF THE CITY OF WEST JORDAN
REDEVELOPMENT AGENCY MEETING**

Wednesday, March 9, 2022 - 5:30 pm
Approved March 23, 2022

West Jordan City Council Chambers • 8000 S Redwood Road • West Jordan, UT 84088

COUNCIL: Chair Kayleen Whitelock, Vice-Chair Kelvin Green, Pamela Bloom, Zach Jacob, Christopher McConnehey, David Pack, and Melissa Worthen

STAFF: Council Office Director Alan R. Anderson, Community Engagement & Government Affairs Director Tauni Barker, Mayor Dirk Burton, Policy Analyst & Public Liaison Cassidy Hansen, City Administrator Korban Lee, IT Administrative Assistant Rachel MacKay, Economic Development Director Chris Pengra, Council Office Clerk Cindy Quick, Administrative Services Director Danyce Steck, and City Attorney Robert Wall

1. CALL TO ORDER

Chair Whitelock called the meeting to order at 8:30 pm

2. CONSENT

a. Approve Meeting Minutes:

- **February 23, 2022 Board Meeting**

MOTION: Board Vice Chairperson Green moved to approve Consent Item 2a approving the minutes.

Board Member McConnehey seconded the motion.

The vote was recorded as follows:

Chairperson Kayleen Whitelock	Yes
Vice Chairperson Kelvin Green	Yes
Board Member Pamela Bloom	Yes
Board Member Zach Jacob	Yes
Board Member Chris McConnehey	Yes
Board Member David Pack	Yes
Board Member Melissa Worthen	Yes

The motion passed 7-0

3. BUSINESS ITEMS

a. Participation Agreement

Economic Development Director Chris Pengra offered to answer any questions from Board Members.

Board Member Chris McConnehey voiced opposition to the agreement because of the amount being received versus the amount being spent and that there was not a ramp up period. He felt it was more of an incentive for the developer rather than the retailer.

Vice Chairperson Kelvin Green agreed with Board Member McConnehey. He believed that Wagscap was acting as the developer and not as the retailer.

MOTION: Board Member Bloom moved to approve Resolution No. 231 authorizing the

execution of a participation agreement between the Redevelopment Agency of the City of West Jordan and Wagscap, LLC for the West Jordan Copper Hills Marketplace Community Development Area.
Board Member Jacob seconded the motion.

Board Member McConnehey noted an additional reason for his opposition was that the incentive was being front loaded with no opportunity for a coarse correction. He asked Board Members if they could provide a way not to give the full benefit pre performance.

Board Member Zach Jacob was in favor of the agreement because he believed what was being received for the property was more than what was paid for.

Board Chairperson Kayleen Whitelock felt that it was a big draw and people in the area wanted places to shop, eat, and things to do in that area. She thought Board Member Jacob had a good point. This would put something in the area without losing money. Still, she felt the decision was difficult to make.

Board Member David Pack wondered if giving economic tax incentives would be greater than the tax coming in. He felt it was a difficult decision to make.

The vote was recorded as follows:

Chairperson Kayleen Whitelock	No
Vice Chairperson Kelvin Green	No
Board Member Pamela Bloom	Yes
Board Member Zach Jacob	Yes
Council Member Chris McConnehey	No
Council Member David Pack	Yes
Council Member Melissa Worthen	Yes

The motion passed 4-3

4. CLOSED MEETING

- a. *The City of West Jordan Redevelopment Agency temporarily recessed the City Council meeting to convene in a closed session*

At 9:25 pm, Board Member Whitelock moved to convene in a closed session to discuss the purchase, exchange, or lease of real property; or the sale of real property, including any form of a water right or water shares as provided by Utah Code Annotated §52-4-205.

Board Member Green seconded the motion.

Board Member McConnehey voiced appreciation for how Board Members handled differences of opinion. He was grateful for the ability to have a differing opinion without being attacked.

The vote was recorded as follows:

Chairperson Kayleen Whitelock	Yes
Vice Chairperson Kelvin Green	Yes
Board Member Pamela Bloom	Yes
Board Member Zach Jacob	Yes
Council Member Chris McConnehey	Yes



**MINUTES OF THE CITY OF WEST JORDAN
REDEVELOPMENT AGENCY MEETING**

Wednesday, February 23, 2022 - 5:30 pm
Approved March 9, 2022

West Jordan City Council Chambers • 8000 S Redwood Road • West Jordan, UT 84088

COUNCIL: Chair Kayleen Whitelock, Vice-Chair Kelvin Green, Pamela Bloom (via Zoom), Zach Jacob, Christopher McConnehey, David Pack, and Melissa Worthen

STAFF: Council Office Director Alan R. Anderson, Community Engagement & Government Affairs Director Tauni Barker, Mayor Dirk Burton, Policy Analyst & Public Liaison Cassidy Hansen, City Administrator Korban Lee, IT Administrative Assistant Rachel MacKay, Economic Development Director Chris Pengra, Council Office Clerk Cindy Quick, Administrative Services Director Danyce Steck, and City Attorney Robert Wall

1. CALL TO ORDER

Chair Whitelock called the meeting to order at 8:30 pm

2. CONSENT

a. Approve Meeting Minutes:

- **August 31, 2021 Meeting**
- **September 8, 2021 Meeting**
- **January 12, 2022 Meeting**
- **January 26, 2022 Meeting**

MOTION: Board Member McConnehey moved to approve Consent Items 2a approving various minutes.

Vice Chair Green seconded the motion.

The vote was recorded as follows:

Chairperson Kayleen Whitelock	Yes
Vice Chairperson Kelvin Green	Yes
Board Member Pamela Bloom	Yes
Board Member Zach Jacob	Yes
Board Member Chris McConnehey	Yes
Board Member David Pack	Yes
Board Member Melissa Worthen	Yes

The motion passed 7-0

3. BUSINESS ITEMS

a. Participation Agreement

Economic Development Director Chris Pengra provided a detailed overview of the participation agreement between the Redevelopment Agency of the City of West Jordan and Wagscap, LLC for the West Jordan Copper Hills Marketplace Community Development Area. He noted that Tallon and Jayden from Wagscap were also attending and available for questions.

A concept site plan was shown, and it was noted that a real estate purchase agreement was part of the participation agreement.

Vice Chairperson Green referring to a reference on page 5 paragraph 2.1 regarding compatible

commercial uses stated that uses not listed in this section may be approved by the Executive Director at their sole discretion. He questioned if that was an improper delegation of authority. Mr. Pengra felt that should be decided by the RDA Board, however, the purpose had been identified in the area and had base zoning, so it was unclear how much authority was actually being delegated. Outside Legal Counsel Adam Long agreed that the delegation of authority should be determined by the RDA Board. The agreement established a concept and general development ideas, and the Executive Director would have authority to approve decisions within that agreement.

Vice Chairperson Green asked Policy Analyst & Public Liaison Cassidy Hansen to respond to a question regarding the incentive numbers that showed the development would create 40 times more tax revenue than any other development in the City. Mr. Pengra respectfully disagreed with his statement.

Board Member McConnehey agreed with the concern regarding the delegation of authority and also felt that the dollar incentive shown was of concern. He felt it only addressed property tax value and left out the personal property tax from the incentives. Overall, he did feel it would be a good project for the City but questioned the value of the incentive being provided compared to the return they were expecting to receive.

Responding to questions from the Council, Policy Analyst & Public Liaison Hansen mentioned that the incentive was designed very differently from other incentives. The incentive provided had the advantage of including sales tax numbers. It was difficult to look at the analysis presented and call out what an amazing deal it was. She mentioned it would be difficult to determine how many vehicles would be sold at the location because there would be people buying from different places across the County which may cause the question of how much of the market could West Jordan take by creating the development. She suggested as the Council considered the proposal, it would be important to determine if the sales tax was important to them and if the revenue it would bring would be good for the City.

Vice Chairperson Green mentioned that the applicant would be given three years to buy the property and they did not know what the incentive would be during those years. He questioned if the value of property went up, would the value of the pre-performance incentive go up as well.

Board Member Jacob commented that he believed they did not know that, but they did know what they paid for the land and what they would sell the land for. He suggested that Council decide if they liked those numbers. He did like the numbers and thought the deal had come a long way.

Executive Director Dirk Burton agreed with Board Member Jacob. He felt the proposal was a good opportunity for Truck Ranch and for the City.

Board Member Worthen agreed. She felt it was a win-win all the way around. It was in a great location and something that the City had been striving for a long time. She believed they should move forward with the proposal.

Board Member Bloom agreed and felt it was something residents wanted for a long time.

Board Member Pack thanked staff and applicant for retooling the agreement. He felt it was a great opportunity to have the land go to highest and best use. He didn't want to reach a point where they lost the opportunity. He believed they should move forward.

Chairperson Whitelock reported that the property had been purchased by a prior RDA Board with the desire to have it be an auto dealership. She felt that with State Code and legislation the proposal

would be a good thing for the City. It was an opportunity for people come to our City and spend money. She wished the financial parts would have been more apples to apples instead of apples to oranges, however, overall it appeared to be a good thing for the City. She mentioned being able to see another location in Logan and found it attractive and also believed CARVANA was really cool and would fit well in the City.

MOTION: Board Member Jacob moved to approve Resolution No. 231 authorizing the execution of a participation agreement between the Redevelopment Agency of the City of West Jordan and Wagscap, LLC for the West Jordan Copper Hills Marketplace Community Development Area.
Board Member Worthen seconded the motion.

Board Member Jacob withdrew the motion to consider Mr. Long's request. Mr. Long asked that the motion include authority for the Executive Director to make non substantive changes. Mr. Pengra gave the example of the name and address for the third party.

City Attorney Rob Wall noted that the agenda did not indicate the Board would vote on the resolution but that it was listed as a discussion.

MOTION: Board Member Jacob moved to TABLE Resolution No. 231 for two weeks.
Board Member Worthen seconded the motion.

The vote was recorded as follows:

Chairperson Kayleen Whitelock	Yes
Vice Chairperson Kelvin Green	No
Board Member Pamela Bloom	Yes
Board Member Zach Jacob	Yes
Council Member Chris McConnehey	Yes
Council Member David Pack	Yes
Council Member Melissa Worthen	Yes

The motion passed 6-1

4. ADJOURN

Board Member Jacob moved to adjourn the meeting. Council Member Worthen seconded the motion. All voted in favor and the motion passed unanimously.

The meeting adjourned at 9:24 pm

I, Cindy Quick, hereby certify that the foregoing minutes represent an accurate summary of what occurred at the meeting held on February 23, 2022. This document constitutes the official minutes for the City of West Jordan Redevelopment Agency Board meeting.

Cindy M. Quick, MMC
Secretary

Approved this 9th day of March 2022

**MINUTES OF THE CITY OF WEST JORDAN
REDEVELOPMENT AGENCY MEETING
Wednesday, June 26, 2024 - 6:00 PM
[Waiting Formal Approval](#)
8000 S Redwood Road, 3rd Floor
West Jordan, UT 84088**

REDEVELOPMENT AGENCY MEETING

1. CALL TO ORDER

BOARD: Chairperson Zach Jacob, Vice Chairperson Chad Lamb, Bob Bedore, Pamela Bloom (absent) Kelvin Green, Kent Shelton, and Kayleen Whitelock (via Zoom)

STAFF: Council Office Director Alan Anderson, City Attorney Josh Chandler, Budget & Management Analyst Rebecca Condie, Public Utilities Director Greg Davenport, Public Services Director Cory Fralick, Policy Analyst & Public Liaison Warren Hallmark, Assistant City Administrator Paul Jerome, City Administrator Korban Lee, Administrative Services Director Danyce Steck

Chairperson Jacob called the meeting to order at 6:05 pm

2. PUBLIC HEARINGS

a. Resolution No. 246 adopting the Annual Budget for the Redevelopment Agency of West Jordan City for Fiscal Year 2025.

Administrative Services Director Danyce Steck oriented the board regarding the resolution to adopt the final budget for FY 2025 in the amount of \$7,046,700. This budget reflects the tax increment that will be received and outlines the projects planned with reserves. Several work sessions have been held to discuss these details. The budget includes administrative fees allocated to the city for redevelopment projects and improvements.

Chairperson Jacob opened the public hearing at 6:07 pm

Comments:

Chairperson Jacob closed the public hearing at 6:07 pm

Board Member Whitelock requested that the Redevelopment Agency funds be reviewed and that effective plans be developed.

MOTION: Board Member Shelton moved to APPROVE Resolution No. 246 adopting the Annual Budget for the Redevelopment Agency of West Jordan City for Fiscal Year 2025.

Board Member Whitelock seconded the motion.

The vote was recorded as follows:

YES: Bob Bedore, Zach Jacob, Chad Lamb, Kent Shelton, Kayleen Whitelock
NO: Kelvin Green
ABSENT: Pamela Bloom

The motion passed 5-1.

3. CONSENT ITEMS

a. Approve Meeting Minutes

- *May 22, 2024 – Redevelopment Agency Meeting*
- *June 5, 2024 – Redevelopment Agency Meeting*

b. RDA Resolution No. 248 authorizing an amendment to the Purchase and Sale Agreement for land within the Community Development Project Area #2 – Copper Hills Marketplace

MOTION: Board Member Green moved to APPROVE Consent Items as listed
Chairperson Jacob seconded the motion.

The vote was recorded as follows:

YES: Bob Bedore, Kelvin Green, Zach Jacob, Chad Lamb, Kent Shelton, Kayleen Whitelock

NO:

ABSENT: Pamela Bloom

The motion passed 6-0.

4. ADJOURN

Chairperson Jacob adjourned the meeting at 6:11 pm

I certify that the foregoing minutes represent an accurate summary of what occurred at the meeting held on June 26, 2024. This document constitutes the official minutes for the City of West Jordan Redevelopment Agency meeting.

Cindy M. Quick, MMC
Secretary

Approved this day of 2024