



**ROY CITY**  
**Roy City Council Meeting Minutes**  
**June 18, 2024– 5:30 p.m.**  
Roy City Council  
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on June 18, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy  
Councilmember Jackson  
Councilmember Joe Paul  
Councilmember Scadden  
Councilmember Saxton  
Councilmember Sophie Paul

City Manager, Matt Andrews  
City Attorney, Matt Wilson  
City Recorder, Brittany Fowers

Excused:

Also present were: Assistant City Manager, Brody Flint; Management Services Director, Amber Kelley; Police Chief, Matthew Gwynn; Fire Chief, Theron Williams; Public Works Director, Brandon Edwards; Parks and Recreation Director, Michelle Howard; Glenda Moore, Tim Fulton, Benjamin Pearson, Micheal Ghan, Trudy Helton, Natalie Pierce, Carolyn Owens, and Diane Wilson.

**A. Welcome & Roll Call**

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Sophie Paul, Scadden, and Joe Paul were present.

**B. Moment of Silence**

Councilmember Sophie Paul invited the audience to observe a moment of silence.

**C. Pledge of Allegiance**

Councilmember Sophie Paul lead the audience in reciting the Pledge of Allegiance.

**D. Consent Items**

1. May 7, 2024, Roy City Council Meeting Minutes; May 21, 2024, Roy City Council Work Session Minutes; May 21, 2024, Roy City Council Meeting Minutes

**Councilmember Scadden motioned to approve the consent items with adjustments to the minutes as provided. Councilmember Joe Paul seconded the motion, all Councilmembers voted “Aye” and the motion carried.**

**E. Public Comments**

Mayor Dandoy opened the floor for public comments. He noted there would be four individual public hearings that evening and requested people to hold any comments relevant to those issues until they were discussed. There were none and Mayor Dandoy closed the floor for public comments.

## **F. Presentations**

### 1. Employee of the Month

Police Chief Gwynn acknowledged Detective Ben Pearson for his work as a City detective and turned the time over to Sargeant Fulton. Sargeant Fulton nominated Mr. Pearson as the Employee of the Month for his work ethic and the positive impact he had made on the community. He reported Mr. Pearson had worked for the department for nine years and held many roles, and he currently served as a child abuse detective. He discussed the large workload that Mr. Pearson handled, which was the highest number of all their detectives. He also reported Mr. Pearson had secured a grant to help fight cybercrimes. He said Mr. Pearson had great success in solving his cases and was very efficient. Police Chief Gwynn echoed these sentiments and reported how the County had also noticed Mr. Pearson's great work. Police Chief Gwynn spoke about the importance of being able to work with many different agencies and teams when it came to child abuse cases and noted Mr. Pearson was very adept at navigating all of those relationships.

Councilmember Jackson applauded Mr. Pearson for his work and noted how challenging that role would be. The other Councilmembers concurred and thanked Mr. Pearson sincerely for his dedication.

**Councilmember Scadden motioned to approve Ben Pearson as Employee of the Month for June 2024. Councilmember Saxton seconded the motion, all Councilmembers voted "Aye" and the motion carried.**

## **G. Action Items**

**PUBLIC HEARING** – Consider approving adjustments to the Fiscal Year 2024

- a. Consideration of Resolution 24-7; Amending Roy City FY 2024 Budget.

Management Services Director Kelley announced several proposed amendments to the FY 2024 current budget. She said the overall impact to the budget would be an increase of revenues and expenditures in the General Fund by \$1,289,668 and provided a detailed breakdown of the increases to specific funds. She recommended that the Council hear public input and consider approval of the proposed amendments.

**Councilmember Joe Paul motioned to enter into a public hearing, Councilmember Scadden seconded the motion. All Councilmembers voted "Aye" and the Council entered a public hearing.**

### **Public Comments**

Curtis gave his address as 6000 S Roy and said in his 17 years as a voter, he had never voted for a tax increase. He asked that government spending and the taxation of citizens be limited.

**Councilmember Jackson motioned to exit the public hearing; Councilmember Sophie Paul seconded the motion. All Councilmembers voted "Aye" and the body exited the public hearing.** Mayor Dandoy asked Management Services Director Kelley for clarification about the ARPA funds. Management Services Director Kelley explained originally, they had designated ARPA funds for several projects, but since they had to submit reports to the federal government about how they were using the ARPA funds it was easier to move all the funds to one project so that they only had to submit one report. She explained it was still the same amount of money; they were just putting all the funds in one place rather than dividing them between the two. She noted the ARPA funded project would be the 56 water line.

**Councilmember Scadden motioned to approve Resolution 24-7; A Resolution of the Roy City**

**Council Approving Adjustments to the Fiscal Year 2024 Budget. Councilmember Jackson seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye” and the motion carried.**

**PUBLIC HEARING** – Consider approving Enterprise Funds Transfers

- b. Consideration of Resolution 24-8; Approving Enterprise Funds Transfers.

Management Services Director Kelley explained this item as well and said the Enterprise Fund was used to cover administrative overhead costs for the operations of the enterprise funds. She stated that the General Fund, Information Technology Fund, and Risk Management Funds provided administrative and clerical maintenance to the City’s Enterprise Utility Funds, and she listed the personnel included in these categories. She said the money transferred was proportional to the time that the various positions spent working on functions related to the Enterprise Fund. Management Services Director Kelley read the proposed transfers which were as follows: \$1,273,267 from the Water and Sewer Utility Fund; \$185,127 from the Stormwater Utility Fund for administrative support; \$6,572 from the Stormwater Utility Fund for clerical support; \$334,600 from the Solid Waste Utility Fund for administrative support; \$18,087 from the Solid Waste Utility Fund for clerical and labor support; and \$2,536 from the Solid Waste Utility Fund for labor provided by the Stormwater Utility Fund.

**Councilmember Jackson motioned to enter into a public hearing, Councilmember Joe Paul seconded the motion. All Councilmembers voted “Aye” and the body entered a public hearing.**

There were no public comments.

**Councilmember Scadden motioned to exit the public hearing; Councilmember Saxton seconded the motion. All Councilmembers voted “Aye” and the body exited the public hearing.**

**Councilmember Joe Paul motioned to approve Resolution 24-8; A Resolution of the Roy City Council Approving Enterprise Fund Transfers. Councilmember Jackson seconded the motion, a roll call vote was taken, all Councilmembers voted “Aye” and the motion carried.**

**PUBLIC HEARING** – Consider approving Compensation Increases for Specific City Officers

- c. Consideration of Ordinance 24-7; An Ordinance of Roy City Enacting Compensation Increases for Specific City Officers.

Management Services Director Kelley explained that Senate Bill 91 had been passed in the last legislative session, which required a public hearing be held in the event a compensation increases was proposed for any elected or statutory officer. She listed which positions this pertained to. She also clarified that these proposed increases were in-line with COLA increases for other members of the City Staff.

**Councilmember Sophie Paul motioned to enter into a public hearing, Councilmember Scadden seconded the motion. All Councilmembers voted “Aye” and the body entered a public hearing.**

There were no public comments.

**Councilmember Joe Paul motioned to exit the public hearing; Councilmember Scadden seconded the motion. All Councilmembers voted “Aye” and the body exited the public hearing.**

Councilmember Saxton asked if Councilmembers could be excluded from the increases and City Manager Andrews said they could be removed from the COLA. Councilmember Saxton said he would like to do that. Mayor Dandoy explained the Council would have to make a vote to determine that as a body. Mayor Dandoy stated he wanted to direct his COLA increase to the police department.

Councilmember Joe Paul said he was in favor of giving up his COLA increase. Councilmember Saxton wanted to turn his COLA to the Parks and Recreation Department. Councilmember Scadden was in favor of that as well. Councilmember Jackson clarified the total amount the Councilmembers had with their increase was \$15,000. Councilmember Jackson also pointed out the Council had not accepted a raise in the last several years and thought if the Councilmembers were paid a bit more, more people would be interested in the job. However, she expressed she was still okay with giving up their increases.

Mayor Dandoy clarified that the COLA increase for the judge was calculated in a slightly different way than other positions, and there was a short conversation between Mayor Dandoy and City Manager Andrews about how that was done. Mayor Dandoy said

**Councilmember Scadden motioned to approve Ordinance 24-7; An Ordinance of Roy City Enacting Compensation Increases for Specific City Officers, with the exception of removing the COLA increase for the Mayor and all Councilmembers. Councilmember Saxton seconded the motion, a roll call vote was taken, all Councilmembers voted “Aye” and the motion carried.**

**PUBLIC HEARING** – Consider approving Fiscal Year 2025 proposed budget.

- d. Consideration of Resolution 24-9; A Resolution of Roy City, Utah, Adopting the Tentative Budget For Roy City For The Fiscal Year From July 1, 2024 To June 30, 2025; And Providing That This Resolution Shall Take Effect Immediately Upon Its Adoption And Deposit With The City Recorder.

Management Services Director Kelley stated the budget had been presented to City Council on May 7<sup>th</sup> with a total budget in the General Fund of \$28,433,067. She noted they had held two work sessions since May 7<sup>th</sup>. She explained the budget included a tentative property tax increase off \$500,000, or 11.26% in the General Fund, as well as increases to the Capital improvement fee and the water rate. Management Services Director Kelley outlined the process for the budget to be finalized and noted the budget would be finalized in August, and the overall budget amount could change to be less than the proposed budget but it could not exceed the current proposed amount.

**Councilmember Joe Paul motioned to enter into a public hearing, Councilmember Jackson seconded the motion. All Councilmembers voted “Aye” and the body entered a public hearing.**

#### **Public Comments**

Diane Wilson, 4302 S 2675 W Roy, made several comments. She requested that the Rainy Day fund be set aside for one-time expenses only. She also discussed the staffing in the Fire Department and thought increases to the full-time staff was appropriate. She lastly expressed she was in favor of the COLA increases. She closed by thanking the Councilmembers for their work.

Carolyn Owens, 2135 W 5800 S Roy, asked the Council to find other ways to come up with money than raising their taxes. She spoke about the burden that tax increases put on seniors who were on fixed-incomes.

**Councilmember Joe Paul motioned to exit the public hearing; Councilmember Saxton seconded the motion. All Councilmembers voted “Aye” and the body exited the public hearing.**

Councilmember Saxton commented that everyone in the City was dealing with inflation, and said there would be shortages since their sales tax was flat. He thought this increase was too much, too soon, and came at a bad time. He felt this proposed increase hurt businesses and deterred other businesses from moving to Roy City. He expressed how important sales tax revenue was for the City, and said for that

reason he was not in favor of the increase. He emphasized how much he liked the City Staff, but stated that he wanted to find another way to raise this money than increasing taxes.

Mayor Dandoy stated there were two facets to this decision; the property tax increase as well as the fee increases. He said there was a water increase of \$14 per year from the Weber Basin, which should go into action in July, as well as a \$120 increase for infrastructure replacement, and a \$30 increase for sewer on the east side of 1900. He clarified if the budget was approved as it was currently written, it meant those improvement projects would begin in July even though the property tax adjustments would not be enacted until August when the budget was finalized. Management Services Director Kelley confirmed that was correct and explained that was because those fees did not come out of the General Fund. She elaborated the property tax revenue would go into the General Fund, which was separate from the water and sewer funds. Mayor Dandoy highlighted these fee increases were in addition to the property tax increase, and noted that some of the increases were coming from the district, not Roy City.

Councilmember Joe Paul pointed out that even with the increase, their fee rate was lower than surrounding cities. The other Councilmembers concurred.

Mayor Dandoy reminded the Council that the items they had discussed in their work sessions for the budget were not included in the 11.2% increase.

Councilmember Joe Paul expressed concern about the operational cuts in the budget. However, he said that he understood why they would not hire new positions if they could not adequately compensate the staff they already had. Councilmember Joe Paul added if money was found in the budget, departments should be able to promote employees as they saw fit without having to come before the Council and go through the budget adjustment process. Mayor Dandoy agreed there should be more latitude within the departments. Councilmember Joe Paul said that currently, any changes to job descriptions needed to be brought before the Council, and he thought they should get rid of that. Councilmembers Sophie Paul and Jackson agreed. Mayor Dandoy noted that occasionally the job was already defined, and in that case he did not think it needed to go before Council. Mayor Dandoy asked the Council if they wanted to review situations in which an entirely new job position was created. Councilmember Joe Paul opined the Council should review the creation of new jobs. Mayor Dandoy commented he wanted to be able to take care of the Staff they already had, and said he was not especially concerned about the needs of hypothetical future staff members.

Mayor Dandoy expressed that the Council needed to find ways to create revenue streams. He said they were facing a real crisis and needed to make sure the basic needs of the City were met. Mayor Dandoy noted they needed to do what they could to alleviate this burden on Roy City residents. Councilmember Scadden agreed with this and especially noted that Roy City should not have to cut the budget when it came to police training. Councilmember Scadden noted that given current events, it was imperative to have a well-trained and prepared police force. Police Chief Gwynn also spoke about the importance of the police department's operational budget. Mayor Dandoy commiserated that the budget cut had been hard on all departments, including the police.

Mayor Dandoy asked the Council if they approved the 11.2% increase. He reminded the Council if they approved that figure, the final budget might be less than this amount, though it could not exceed that limit. Councilmember Joe Paul expressed he was ready to make a motion. Mayor Dandoy said the budget could change based on the work sessions that they would hold between that evening and August. Mayor Dandoy spoke about the complexity of the budget and said the Council was reconsidering many elements of the budget that they had previously gone over.

Councilmember Saxton noted the Council had spent Rainy Day funds in the past on things that he opined

were less important that this issue. He again expressed the importance of lowering the property tax increase. City Manager Andrews commented this was the most difficult budget he had ever done, and explained he had calculated the 7% decrease in order to keep people from leaving. City Manager Andrews explained if they had not done the COLA increases, they likely would have lost City Staff.

Councilmember Joe Paul suggested that they set the limit at 14%. Councilmember Jackson asked what that figure would be and Management Services Director Kelley replied that would be \$625,372, or \$4.03 per resident, per month. Councilmember Jackson agreed they should set it at 14%, though acknowledged they would most likely not set it that high. Councilmember Jackson discussed how they needed to keep everything running in their City, though agreed with Councilmember Saxton that this put pressure on residents. Councilmember Joe Paul stated he did not think that they should not hire any new personnel and Councilmember Jackson agreed. Councilmember Jackson said they needed to take care of the Staff that they had, and she did not think they could do that with just an 11% increase. Councilmember Saxton thought they could take care of the staff at an 11% increase. Councilmember Joe Paul stated he was not willing to hire any more full-time positions at this point.

**Councilmember Joe Paul motioned to approve Resolution 24-9; A Resolution of Roy City, Utah, Adopting the Tentative Budget For Roy City For The Fiscal Year From July 1, 2024 To June 30, 2025; And Providing That This Resolution Shall Take Effect Immediately Upon Its Adoption And Deposit With The City Recorder, as written to also include the budgeted items for the Public Works Janitor Promotion and the Parks and Recreation Supervisor Promotion, and a capped tax rate of 14%. Councilmember Jackson seconded the motion, a roll call vote was taken, Councilmembers Sophie Paul, Jackson, and Joe Paul voted “Aye”, Councilmembers Saxton and Scadden voted “Nay” and the motion carried.**

**1. Consideration of Ordinance 24-8; Consider amendments to the 2023 Station Area Plan (SAP).**

Assistant City Manager Flint reminded the Council that the Station Area Plan was adopted in the previous year by the Council and spoke briefly about the approval process. He said since the approval, UTA had requested that some changes be made to the plan. He explained that UTA owned 17 acres in that area, and reported UTA required the amended plan to be approved before they did any development along the train station property. He reported the Roy City Planning Commission had reviewed the recommended amendments to the Plan and had approved them. He also reminded the Council this was a very high-level plan, and any specific development was still subject to Roy City ordinances and zoning laws. He said that in essence, this was to comply with UTA’s request, although it did not give developers the right to supersede the City Code and specifically highlighted the developers could not ignore rules for building heights. He also clarified this only impacted the UTA-owned lands, although the plan included both UTA-owned and City-owned land.

Councilmember Jackson said it was important that they not change any laws in regard to building heights since they had received a significant amount of public feedback about height restrictions.

Mayor Dandoy noted many of the changes were easy and made sense. He highlighted some items on page five of the document that were harder. Mayor Dandoy reiterated that Chapter 13 was the law and the Council was still the approving body for any development agreements. Mayor Dandoy summarized they needed to move past this so they could start getting the development worked on. Assistant City Manager Flint added that although this was technically an amendment to the Station Area Plan, it would not need to go back before the Wasatch Regional Council.

**Councilmember Scadden motioned to approve Ordinance 24-8; An Ordinance Establishing Amendments to the Station Area Plan Element of the General Plan. Councilmember Jackson seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye”, and the motion carried.**

**H. City Manager & Council Report**

City Manager Andrews discussed their lease agreement with Verizon and announced Verizon was going to begin construction in the Aquatic Center parking lot in the following week.

City Manager Andrews also commented the upcoming Council meeting on July second might be cancelled since there were no items on the agenda and it was close to a holiday. Mayor Dandoy said he was okay with cancelling that meeting.

Mayor Dandoy announced the upcoming airshow on that Saturday and anticipated a large attendance. He also reported the Miss Roy pageant would be held on the 20<sup>th</sup> of July.

**I. Adjournment**

**Councilmember Joe Paul motioned to adjourn the meeting, Councilmember Jackson seconded the motion, all Councilmembers voted “Aye” and the meeting adjourned at 7:02 p.m.**

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Robert Dandoy  
Mayor

Attest:

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Brittany Fowers  
City Recorder

dc: