

UTAH TRANSPORTATION COMMISSION MEETING

Friday, December 15, 2023 at 9 a.m.

Calvin Rampton Complex, Redwood Conference Rooms - 4501 South 2700 West, Taylorsville

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The December 15, 2023 meeting of the Utah Transportation Commission was called to order at 9 a.m. by Chairman Naghi Zeenati, and the Pledge of Allegiance was recited. Introductions of Commission members, UDOT staff and others were made and included the following:

Naghi Zeenati, Chairman	Jodi Howick, Assistant Attorney General, UDOT Counsel
Lew Cramer, Commissioner	Joe Walker, UDOT Communications
Donna J. Law, Commissioner	Josh Sletton, UDOT Project Development Deputy Director
Jim Evans, Commissioner	Josh Van Jura, UDOT Trails & Transit Director
Kevin T. Van Tassell, Commissioner	Kendall Draney, UDOT Region Two Program Manager
Ronda R. Menlove, Commissioner	Kirk Thornock, UDOT Region Four Deputy Director
Carlos Bracerias, UDOT Executive Director	Lane Farr, UDOT Internal Audit
Lisa Wilson, UDOT Deputy Director	Leif Elder, UDOT Policy & Legislative Services Director
Ben Huot, UDOT Deputy Director	Lisa Zundel, UDOT Region Two Deputy Director
Bob Pelly, UDOT STIP Coordinator	Lyle McMillan, UDOT Strategic Investments Director
Grant Potter, UDOT Communications	Monte Aldridge, UDOT Region Four Director
Heather Barthold, Commission Assistant	Nathan Lee, UDOT Technology and Innovation Director
Ivan Hartle, UDOT Programming Director	Peter Asplund, UDOT Policy & Legislative Services Deputy Director
Jordan Lee, UDOT Technology & Innovation	Rob Clayton, UDOT Region Three Director
Keriann Noble, UDOT Technology & Innovation	Robert Stewart, UDOT Region Two Director
Alana Spendlove, UDOT Rural Public Transit	Ross Crowe, UDOT Right of Way Director
Andrea Olson, UDOT Planning Director	Shane Young, UDOT Internal Audit Director
Becky Nix, UDOT Structures	Shara Hillier, UDOT Finance Director
Boyd Humpherys, UDOT Region Three Deputy Director	Shelley Peterson, UDOT Right of Way
Brett Slater, UDOT Region One	Troy Peterson, UDOT Operations Director
Cameron Gay, UDOT Region Four	Ivan Marrero, FHWA Utah Division Administrator
Carmen Swanwick, UDOT Project Development Director	Colby Oliverson, GOPB
Cheryl Hersh Simmons, UDOT Structures	Brigitte Mandel, FHWA Utah Division Deputy Administrator
Diana Leka, UDOT Right of Way	Caroline Rodriguez, High Valley Transit
Eileen Barron, UDOT Communications	Eric Isom, MIB
Elizabeth McMillan, UDOT Communications Director	Julia Collins, Park City
Eric Rasband, UDOT Region Three Planner	Kendall Thomas, Tooele County
Geoff Dupaix, UDOT Region Two Planner	Kris Peterson, Horrocks
Jared Beard, UDOT Region Four	Tim Gibson, Sandy City
Jared Bowling, UDOT Active Transportation Planning Manager	Wayne Bennion, WFRC

PUBLIC COMMENTS

Tooele County Councilman Kendall Thomas said Tooele is one of the fastest growing counties in the State, with 70% of the workforce traveling out of Tooele to Salt Lake City. He said he represents the south end of the county, whose neighbors are gravel pits and gravel trucks. He talked about congestion issues on SR-36, and said the best way to get traffic off of that roadway is the Midvalley Highway. He said there are two inland ports proposed in the area, and hopes they will move forward and bring additional work to the area and get people off the highway and keep them home grown and provide them with income. He asked for support with funding to move forward and provide a bypass around Tooele County. He said he looks forward to the group visiting the area in February.

FHWA REPORT

Ivan Marrero, FHWA Division Administrator, reported on the FY 2024 distribution of obligation limitation for the period beginning on October 1, 2023 and ending January 19, 2024; Utah's amount is \$119,493,527. The obligation limitation distribution will be revised and additional obligation limitation will be provided based on the enactment of a further continuing appropriations act or a full-year appropriations act.

Ivan also reported that on December 7, FHWA published a final rule creating a greenhouse gas (GHG) performance measure as part of Transportation Performance Management, which is the percent change in tailpipe carbon dioxide (CO2) emissions on the National Highway System (NHS) compared to the reference year of calendar year 2022. The rule applies to State DOTs and MPOs, and does not mandate how low targets must be in each state; each State may set targets “that are appropriate for their communities and that work for their respective climate change and other policy priorities, as long as the targets aim to reduce emissions over time. The rule does not impose penalties on a State for failing to meet its GHG targets.

Ivan reported that a \$70,350,785 Rural Surface Transportation Grant was awarded to UDOT for the I-15 South Iron County Freight, Mobility and Safety project near Cedar City, which was the largest of the 20 grants awarded nationwide. He also reported that UDOT was awarded \$5,497,000 for the US-89 Wildlife Safety Corridor project, as well as a \$5 million Advanced Digital Construction Management Systems (ADCMS) grant. Ivan also reported that Utah received a total of \$2,323,925 of Safe Streets for All (SS4A) Planning and Demonstration grants for 6 projects in 2023, and \$5,550,125 for 12 projects overall.

Ivan reported a Notice of Funding Opportunity (NOFO) for the Advanced Transportation Technology and Innovation (ATTAIN) Grant program; applications are due February 2. From 2022 to 2026, a maximum of \$60 million is available each year to award 5 to 10 grants not exceeding \$12 million each. Grants are limited to 80 percent of total project costs. UDOT was previously awarded a \$5,000,000 grant for the Utah Connected Communities project, 1 of 8 grants awarded in 2023.

Ivan also reported a NOFO for the Rebuilding American Infrastructure with Sustainability and Equity (RAISE) Discretionary Grant Program for 2024; the deadline for applications is February 28.

Ivan reported that, excluding SS4A grants, Utah has been awarded \$180,565,916 for 12 projects from 2019 to 2023.

Ben Huot, UDOT Deputy Director of Planning and Investment, commented on the South Cedar grant, which was awarded the 2nd time UDOT pursued it. The Department didn’t receive the grant the first time, but went through the process, debriefed and gained information. He expressed his gratitude for the grants team, consultant partner and Region Four for their efforts to dig in and make improvements, and he said this award is a good example that sometimes things take more than one round, and that sometimes you learn from the first time and then go forward again.

UDOT SCOREBOARD

Cameron Swanwick, UDOT Project Development Director, reported on the construction program. Troy Peterson, UDOT Operations Director, reported on the Safety dashboard.

CONSENT AGENDA

Commissioner Evans moved to approve the items on the Consent Agenda. Commissioner Menlove seconded the motion, and the items were unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

PROGRAMMING

2024 STIP Amendment #3

I-15; Shepard Lane Interchange & Pedestrian Overpass - Funding Addition

Region One requested approval to add \$18,000,000 of TIF funds to the I-15; Shepard Lane Interchange and Pedestrian Overpass project to cover the higher bid prices and allow the Park Lane additive to be awarded, as well as provide contingency for the project during construction. Commissioner Menlove moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

[I-84 over Weber River & UPRR Bridge Replacement - Funding Addition](#)

Region One and the Structures Division requested approval to add \$16,000,000 of Structures funds to the I-84 over Weber River and UPRR Bridge Replacement project to address the project value increasing since the project design was initiated in 2020. Commissioner Menlove moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

[US-89; SR-193 to Weber River - Scope and Funding Addition](#)

Region One requested approval to add scope and \$600,000 of High Volume funds to the US-89; SR-193 to Weber River project to include a section of pavement between the current project and the end of the US-89; Farmington to I-84 project. Commissioner Evans moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

[SR-126; I-15 to 300 North - Funding Addition](#)

Region One requested approval to add \$950,000 of High Volume funds to the SR-126; I-15 to 300 North project to address the need to remove and replace 2” of pavement and include additional roadway features such as curb and gutter. Commissioner Law moved to approve the request and Commissioner Menlove seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

[Park City 72 Transit Stops Enhancement - New Project](#)

Alana Spendlove, UDOT Rural Public Transit Program Manager, requested approval to add the new \$9,241,478.75 Park City 72 Transit Stops Enhancement project to the current STIP. Julia Collins, Park City Transportation Planning Manager, talked about the area’s transportation system, usage, traffic patterns and needs. She also talked about the shoulder operations on SR-248 and SR-224. Commissioner Van Tassell moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

[High Valley Transit - State Route 224 Bus Rapid Transit - Funding Addition](#)

Alana Spendlove requested approval to add scope and \$16,530,000 to the SR-224 Bus Rapid Transit System project. The proposed scope includes the purchase of five battery-powered buses and supporting electric charging infrastructure to replace existing aging diesel/natural gas and outdated electric buses originally scheduled to be used to run the BRT service. Summit County/High Valley Transit was awarded \$25 million from the Federal RAISE Grant funding in February 2023 and plans to cover the additional scope with the Federal funds and remove some of their funds from the project. Caroline Rodriguez, High Valley Transit Executive Director, talked about ridership numbers and thanked the group for their support of the Federal TTIF grant and for everything they do. A discussion about wildlife mitigation also took place. Commissioner Van

Tassell moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

SR-129; US-89 to SR-92 - New Project

Region Three requested approval to add a new \$3,100,000 High Volume project on SR-129; US-89 to SR-92 that will preserve the life of the pavement by providing a slurry seal on the surface to prevent moisture from entering. Commissioner Law moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

Foremaster Drive Culvert Replacement - Scope Change & Funding Addition

Region Four requested approval to add scope and \$1,848,059 of local funds to the Foremaster Drive Culvert Replacement project to address the addition of utility relocations and the increase of labor and materials, contingent upon approval from the DTEC meeting of Dixie MPO on December 19. Commissioner Evans moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

SR-162 & SR-262 Safety & Energy Corridor - Funding Addition

Region Four requested approval to add \$43,944,221 to the SR-162 and SR-262 Safety and Energy Corridor project to address significant increases in construction costs as coordination on the project has extended several years beyond the original time frame for design and construction. Commissioner Law moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved. Commissioner Law moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

Bridge Formula Program - Project Additions

Ivan Hartle, UDOT Programming Director, requested approval to add the following projects to the Bridge Formula Program:

- Replace one locally owned bridge in Draper City, \$3,000,000 (Match required: Draper City/Sandy City joint)
 - 11400 South over East Jordan Canal
- Replace four locally owned bridges in Sandy City, \$9,400,000 (Match required: Sandy City)
 - 10600 South over Jordan and Salt Lake Canal
 - 10600 South over East Jordan Canal
 - East Jordan Canal Bridge on 9400 South
 - East Jordan canal Bridge on 8000 South
- Replace three locally owned bridges in Duchesne County, \$5,600,000 (No match required)
 - Duchesne River Bridge in Hanna
 - Duchesne River Truss Bridge, Southeast of Tabiona
 - Lake Fork Overflow Bridge, Boys Ranch

Commissioner Law moved to approve the request and Commissioner Menlove seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

Weigh in Motion Stations - Funding Additions

Ivan Hartle requested approval to add \$1,400,000 of the Freight funds to the Weigh in Motion (WIM) Stations project to award the current bid after two competitive bids came in higher than estimated for the project.

Commissioner Evans moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

FY 2024 Fiber Optic Program - New Project - For Information Only

The \$46,600,035 FY2024 Fiber Optic Program will fund 278 miles of fiber infrastructure in Logan Canyon, Trappers Loop and Levan. This program is funded from the US Treasury ARPA Broadband Capital Projects Fund, and the project will be funded from \$33 million of FY2023 General Legislative Session SB3 and \$13,600,035 from the Governor's Office of Planning and Budget.

CORRIDOR PRESERVATION

Ross Crowe, UDOT Right of Way Director, reviewed the Marda Dillree Corridor Preservation fund tracking and budget and obligations spreadsheets of July, August and September 2023.

West Davis Corridor: Barrow, Weber County

Ross Crowe requested approval to purchase a property in Weber County that will be used for the future West Davis Corridor - Phase 2 project. The property has been appraised for \$2,150,000, and the Advisory Council is requesting Not to Exceed \$2,214,500. Commissioner Cramer moved to approve the request and Commissioner Menlove seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

West Davis Corridor: Tripp, West Point

Ross Crowe requested approval to purchase a property in West Point that will be used for the future West Davis Corridor - Phase 2 project. The property has been appraised for \$370,00; the Advisory Council is requesting not to exceed \$381,100. Commissioner Law moved to approve the request and Commissioner Menlove seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

SR-109: Sanders Signs, Layton

Ross Crowe requested approval to deobligate \$145,000 set aside for the relocation of Saunders Signs, previously approved in August 2022. At the time of the request, Region One determined that SR-109 would eventually be widened further west in the future and the sign would need to be relocated for that work. After researching the ROW and existing sign location, the Region has determined that the existing sign is not significantly impacting the current Right of Way and it would better serve the State to leave the sign in its existing location until it is impacted by a future project on I-15 or Gentile. At that time, the State will be able to better determine the exact location to move the sign to. Commissioner Cramer moved to approve the request

and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

Foothill Boulevard: Patterson Construction, Utah County

A \$4,151,700 acquisition for Patterson Construction along Foothill Boulevard in Utah County was previously approved by the Corridor Preservation Advisory Council and Transportation Commission, however, an error was found during the appraisal review process for site improvements lost to the project of \$25,100. With a small contingency amount standard in the industry (+/- 3%), the Advisory Council is requesting Not To Exceed an additional \$125,400. Ross requested approval to increase the total acquisition cost to a Not to Exceed amount of \$4,276,200. Commissioner Menlove moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

2024 INTERNAL AUDIT PROJECT SCHEDULE APPROVAL & REPORT ON RIGHT OF WAY PERFORMANCE AUDIT

Shane Young, UDOT Internal Audit Director, requested approval of the 2024 Internal Audit Schedule, which he reviewed at the previous month's Commission meeting. He also presented the results of the UDOT Right of Way Surplus Process Performance Audit. Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Cramer, Law, Evans, Gochnour; Van Tassell, Menlove, Zeenati

Opposed: None

Absent: Gochnour

CAPACITY PROJECT PRIORITIZATION - RANKED LISTS

Andrea Olson, UDOT Planning Director, reviewed the TIF Highway, TIF Active, TTIF Transit and TTIF First/Last Mile ranked lists, which can be found on the UDOT Prioritization Website. The ranked lists were developed using the Commission's Capacity Project Prioritization Process, and are decision support tools for future programming.

ADMINISTRATIVE RULES

R926-13: Designated Scenic Byways - For Review

Leif Elder, UDOT Policy and Legislative Services Director, reviewed proposed changes to Rule R926-13, which include changing the description of Dinosaur Diamond Prehistoric Highway Scenic Byway to include a segmentation approved by the City Council of Ballard City; adding a description of Zion National Scenic Byway, a new national scenic byway approved by FHWA on January 19, 2021; and making technical changes to conform with the rule writing manual.

INFORMATIONAL ITEMS

Ben Huot reported on recommended Transportation Items of the Governor's Budget, which included:

- Reallocating 1% of State sales tax revenues (approximately \$45 million ongoing) from the Transportation Investment Fund (TIF) to the Transit Transportation Investment Fund (TTIF)
- \$25 million of one-time Transit Innovation grants
- \$1.5 million one-time and \$400 thousand ongoing funding for Highways in the Sky (AAM/UAS Innovation Environment)
- \$1 million one-time funds for the Access to Recreation Study
- \$1 million ongoing for Cottonwood Canyons and Recreational Hotspots outreach
- \$775 thousand one-time and \$530 thousand ongoing funds for 511 Comprehensive Customer Services
- \$555 million in FY2025 for debt service

Ben also talked about compensation funding split exception and fiscal note process and challenges.

Commission Committee Reports

[Commissioner Menlove](#) reported on the Corridor Preservation Advisory Council. [Commissioner Cramer](#) also talked about the Corridor Preservation group. [Commissioner Evans](#) reported on the HTRZ committee. [Commissioner Van Tassell](#) reported on WFRC meetings and gave a shout out to the crews working on high elevations, he thanked UDOT employees and snowplow drivers for everything they do to keep us moving. [Chair Zeenati](#) reported on the CIB and DTAC.

Upcoming Transportation Commission Meetings

- February 8-9, Tooele
- March 21-22, UDOT Complex
- May 9-10, UDOT Complex
- June 27-28, Washington County
- August 15-16, Provo
- September 26-27, Garden City
- November 14-15, Monticello
- December 12-13, 2024, UDOT Complex

Commissioner Van Tassell moved to adjourn the meeting at 11:15 a.m.



Heather Barthold, Commission Assistant