

UTAH TRANSPORTATION COMMISSION MEETING
Friday, September 16, 2016
West Point City Council Chambers, 3200 West 300 North, West Point

The September 2016 meeting of the Utah Transportation Commission was called to order to 8:32 a.m. by Chairman J. Kent Millington in the West Point City Council Chambers, located at 3200 West 300 North in West Point. Chairman Millington reminded presenters and audience members that the meeting was being broadcasted live at youtube/utahDOT/live, and the video would be available online after the meeting.

Introductions of Commission members, UDOT staff and local government officials were made. Those in attendance included:

J. Kent Millington, Commission Chairman	Brigitte Mandel, FHWA Assistant Division Administrator
Meghan Z. Holbrook, Commissioner	Todd Weiler, State Senator
Wayne K. Barlow, Commissioner	Mike Shultz, State Representative
Dannie R. McConkie, Commissioner	Derk Timothy, Bluffdale City Mayor
Naghi Zeenati, Commissioner	Mark Reid, Bluffdale City Manager
Gayle F. McKeachnie, Commissioner	Keri Benson, Clearfield City Council
Lew W. Cramer, Commissioner	Bret Millburn, Davis County Commissioner
Carlos Braceras, UDOT Executive Director	Jim Smith, Davis County Commissioner
Shane Marshall, UDOT Deputy Director	John Petroff, Davis County Commissioner
Heather Barthold, Commission Assistant	Neka Rowndy, Davis County
Michelle Jeronimo, UDOT Assistant	Brigham Mellor, Farmington City Council
Bill Lawrence, UDOT Programming Director	Dave Millheim, Farmington City Manager
Bob Pelly, UDOT STIP Coordinator	Doug Stephens, Ogden City Council
Bryan Adams, UDOT Region Two Director	Robert Dandoy, Roy City Council
Chad Sheppick, Motor Carriers Director	Brody Bovero, Syracuse City Manager
Dian McGuire, UDOT Right of Way	Gordon Cutler, Uintah City Council
Elizabeth Weight, UDOT Legislative Analyst	Jerry Chatteron, West Point City Council
Joe Kammerer, Mountain View Corridor Project Manager	Kyle Laws, West Point City Manager
Joe Walker, UDOT Communications Director	Aaron Larsen, Forsgren Engineering
Kris Peterson, UDOT Region One Director	Cory Pope, Horrocks
Linda Hull, UDOT Policy & Legislative Services	Eric Isom, MIB Partners
Lyle McMillan, UDOT Right of Way	Greg Curtis
Matt Swapp, Aeronautics Planning	Jack Lyman, Sunrise Engineering
Pat Morley, Director of Aeronautics	Jamie Evans, Evans Grader & Paving
Randy Jeffries, UDOT Region One	Jeremy Christensen, WSP/PB
Rex Harris, UDOT Region One	Jodi Pearson, Kimley-Horn
Richard Manser, UDOT Program Development	John Powell, JUB
Rob Wight, UDOT Construction Director	Lisa Tuck, HDR
Robert Miles, UDOT Traffic and Safety Director	Michael King, Wilson & Company
Zack Whitney, UDOT Communications	Nathan Jones, AECOM
Andrew Gruber, WFRC Executive Director	

Chairman Millington acknowledged the Utah League of Cities and Towns Annual Convention taking place in Salt Lake City, and moved the Public Comments and other items to the top of the agenda so local government officials could leave to attend the convention if needed.

PUBLIC COMMENTS

Carlos Braceras, UDOT Executive Director, shared an email addressed to the Commission from North Ogden Mayor Brent Taylor. In it, Mayor Taylor thanked the Commission for “the incredible support we have received from various UDOT elements for projects and discussions in our city over the past two years. The responsiveness from UDOT and the willingness to support and partner with us on important projects has been refreshing, and represents the finest in government services.” In the letter, Mayor Taylor goes on to share his thanks in regards to a choke point project, street lighting, commercial access, public art project, and right of way purchase support.

Farmington City Manager Dave Millheim explained the concerns and frustrations of residents regarding West Davis Corridor, but thanked Carlos Braceras and Randy Jeffries for their work with the city. He said that the Sheppard Lane interchange is an important priority for Farmington City, and said traffic studies confirm that it would be a step forward in

addressing traffic issues at Park Lane. He said he looks forward to working with UDOT and the legislature to address issues once the environmental impact statement and record of decision are published. He thanked the Commissioners for their service.

Todd Weiler is a State Senator of District 23, which covers Bountiful. He asked the Commission to consider moving up a project that would build a bridge over the railroad crossing at 2600 South and 11th North in Woods Cross/North Salt Lake, which is just west of the newly reconstructed interchange. He said the area has experienced a lot of growth, and the corridor gets completely bottlenecked. He thanked the Commission for considering this safety issue.

John Petroff, Davis County Commissioner and former West Point City Mayor, said he appreciates the way UDOT and UTA get projects done in Davis County. He said he is glad to get the West Davis Corridor done, and said people are in favor of it, they just want it to be in the right place, as many people have lived in the area their whole lives. He thanked Randy Jeffries and his team for making sure they're doing everything they can to make sure bases are covered. He said everyone he's worked with at Region One over the years has done a great job.

Robert Dandoy, Roy City Councilmember, talked about the proposed expansion of SR-97/5600 West in Roy, which he said is scheduled to take place somewhere between 2026 and 2034. He said the city is experiencing traffic problems in the area, and that the roadway turns into a parking lot 3 hours each morning and afternoon. He said Roy is the 2nd largest city in Weber County with 37,000 residents, and a projected 44,000. He said 5600 West is a main artery to the freeway and area shopping, and said the police department reported 256 accidents on the roadway last year. He said the traffic issues in the area will only continue to worsen. He asked the Commission for their support in widening the roadway sooner than 10 or 15 years from now.

Bluffdale City Mayor Derk Timothy thanked the Commissioners for being involved in managing transportation issues throughout the state. He talked about growth on the south end of the Salt Lake Valley, and complimented Region Two and Bryan Adams for the way they handle the needs of the area.

Bret Millburn, Davis County Commissioner, expressed thanks to the Department and Commission for the work they do, and welcomed the group to Davis County. He expressed his appreciation for everyone involved in the challenges and opportunities of the areas current and upcoming growth, and said he appreciates the opportunity to partner with the Department and WFRC.

Gordon Cutler, Uintah City Councilmember, reminded the Commission that he addressed them in Logan in June. He talked about the installation of flashing lights at the intersections of US-89 at Colby Road and also 6600 South. He talked about commercial development and the Governor's 1000 jobs in 100 days initiative. He thanked the Department for everything they've done to help Uintah City, and asked that everyone drive safely on their way home.

State Representative Mike Shultz thanked the Commission for visiting the area and for the work they do. He said he appreciates how great UDOT and the Commission have been to work with, and thanked the group for their service to the state. He said he recognizes that northern Utah isn't the fastest growing area in the state, but that it is a very fast growing area that has huge needs. He said he appreciates the Department working with the local municipalities to take care of current and future area residents. He said it's not easy to have a roadway take out homes or farms but it's important to the area to handle some of the east-west traffic and take pressure off of I-15.

Kerri Benson, Clearfield City Councilmember, talked about safety concerns of the North Davis Junior High School crosswalk on State Street near SR-193. She said the crosswalk is at a weird angle, and people aren't noticing or stopping for kids trying to cross the street. She asked for a blinking light or another option to help kids get across the roadway safely.

Andrew Gruber, Wasatch Front Regional Council Executive Director, shared his appreciation for the work the Department does, and said the wonderful quality of life enjoyed in Utah can't be taken for granted. He said part of the reason for the great quality of life in the state is due to the decisions made generations before us, and said now we're thinking of future growth, current challenges and innovations. He commended UDOT for always being willing to think outside of the box of State roadway networks and consider the roadway impacts to housing, economic development and other areas. He said through the collaboration of UDOT, UTA and other partners, Utah's quality of life will be maintained for generations to come.

LOCAL AREA PRESENTATION BY REGION ONE

Rex Harris, UDOT Region One Program Manager, gave a local area presentation, highlighting the projects discussed on the previous day's tour, including the current projects on Hill Field Road (SR-232), Gentile and Oak Hill Drive (SR-109), and on 400 North (SR-106), and reviewed the timeline for the US-89 Corridor project. He went over upcoming projects like the SR-108 Corridor widening from SR-107 to 4275 South, the operations improvements at 650 North (SR-103) and 1900 West (SR-126), the CMGC widening on SR-108 from SR-127 to SR-107 and the new four lane facility on SR-193 from 2000 West to 3000 West. Rex also talked about the I-15 Interchange Study, and reviewed details of the upcoming Express Lanes and Layton Crossing projects.

Randy Jeffries, UDOT Region One Project Manager, gave an update on the West Davis Corridor Environmental Impact Statement. He said the project team is currently studying a combination of eight alternatives. He discussed the next steps, including interchange and termini analysis, environmental mitigation, trails and aesthetics coordination, and EIS finalization.

FHWA REPORT

Brigitte Mandel, Federal Highway Administration (FHWA) Assistant Division Administrator, announced that as part of the August redistribution, UDOT will be receiving over \$33 million, double the amount received in 2015, due to excess funding from FAST Lanes that couldn't be obligated.

She also announced FHWA approved Utah's request to establish a toll credit program, and that the toll credits can be applied towards non-Federal projects and the State Oversight Program.

Brigitte said that Utah's 2017 Highway Safety Plan was reviewed and approved on August 24, and announced that \$14 million in grants were awarded to test new ways of funding highways through the Surface Transportation System Funding Alternatives (STSFA) program. A \$1.5 million grant was awarded to the West Road User Consortium.

Brigitte also talked about two Federal register notices regarding the FAST Act, and discussed USDOT's need of appropriation law before the end of the fiscal year, at which time funds will be distributed. She also spoke about repurposed earmarks, saying Utah requested approximately \$3.5 million, and 1200 additional requests nationwide totaled \$1 billion. She said funds will be obligated sometime in 2017.

Brigitte also talked about the Accelerated Innovation Deployment (AID) Demonstration and State Transportation Innovation Council (STIC) Incentive programs

UDOT SCOREBOARD

Rob Wight, UDOT Construction Director, gave the Construction Scoreboard report. He said 12 projects were advertised in the past month, and he briefly described two projects on the list: the Fort Union HAWK Signal pedestrian crossing and the I-15 pavement rehabilitation project in Region Four.

Robert Miles, UDOT Traffic and Safety Director, gave the Safety Scoreboard report. He said the previous month had 12 fatal crashes. Commissioner Barlow talked about the importance of wearing helmets, and discussions about seatbelt use and the news media's focus on seatbelt usage in fatalities took place.

APPROVAL OF MINUTES

Commissioner Holbrook moved to approve the minutes of the August 2016 Staff Update, Tour and Commission Meeting. Commissioner Zeenati seconded the motion, and the minutes were unanimously approved.

SR-140 & PORTER ROCKWELL ROADWAY TRANSFER WITH BLUFFDALE CITY

Bryan Adams, UDOT Region Two Director, presented a resolution roadway transfer request in which Bluffdale City would transfer roadway ownership of Porter Rockwell Boulevard, from SR-68 (Redwood Road) to SR-140, to UDOT, and UDOT, in turn, would transfer roadway ownership of SR-140, from Redwood Road to the intersection of 800 West, to Bluffdale City. Porter Rockwell Boulevard would be designated as SR-131.

UDOT has advanced Bluffdale City funding in the amount of \$4.77 million as a good faith effort in anticipation of the possible execution of the agreement to complete construction of Porter Rockwell Boulevard Segment 5, from Redwood Road to the Jordan River. Bluffdale City will then reimburse the Department using WFRC funds programmed in

FY2018-2020.

If the Commission approves the resolution, UDOT will transfer \$1.5 million to Bluffdale City immediately and will work in good faith to identify and reimburse the City \$7,058,944 on or before the construction of a bridge over the Jordan River on Porter Rockwell Boulevard. The City would maintain Porter Rockwell Boulevard between SR-140 and SR-68 at no cost to UDOT, and UDOT would maintain SR-140 until after the completion of the bridge.

Bryan said once the transfer is approved, and the roadway becomes a State facility, it can be put on the list for future funding. Commissioner Holbrook moved to approve the request, and Commission Barlow seconded the motion. The roadway transfer was unanimously approved and Commissioners McKeachnie, McConkie, Holbrook, Millington, Barlow, Zeenati and Cramer signed the resolution.

Bluffdale Mayor Derk Timothy and City Manager Mark Reid each made brief remarks about Porter Rockwell Boulevard, the City's vision for the area, as well as the prison relocation.

PROGRAM DEVELOPMENT - 2016 STIP AMENDMENT #11

Funding Adjustments at Award or Post Construction

Bill Lawrence, UDOT Programming Director, presented one post construction funding adjustment that would return \$705,980 back to the Statewide Program. Commissioner Barlow moved to approve the request. Commissioner Zeenati seconded the motion, and the request was unanimously approved.

Region One Request – Funding Transfer

Bill Lawrence presented Region One's request to move \$4,100,000 from the I-15; South Davis Operational Upgrades project to three Region One I-15 projects. The I-15; South Davis Operational Upgrades project is substantially complete; the funds were added to it from a Federal/State fund exchange, and will not be needed on the project. Commissioner Barlow moved to approve the request and Commission Cramer seconded the motion. The request was unanimously approved.

West Davis Corridor EIS – Funding Addition

Region One requested approval to add \$1,500,000 of new TIF funds to the West Davis Corridor Environmental Impact Statement (EIS) to complete the EIS. Commissioner McConkie moved to approve the request, and Commissioner Holbrook seconded the motion. The request was unanimously approved.

Region One 2017-2019 Transportation Alternative Projects List – Request for Approval

Bill Lawrence presented Region One's request to approve the 2017-2019 Transportation Alternative Projects (TAP) list. Commissioner Barlow moved to approve the request, and Commissioner Holbrook seconded the motion. The request was unanimously approved.

SR-140 & Porter Rockwell – Road Transfer with Bluffdale City

Bill Lawrence presented the request to transfer \$1.5 million to Bluffdale City to partially pay for expenses incurred in the construction of Porter Rockwell Boulevard. As discussed earlier on the agenda, UDOT will continue to work to reimburse the City an additional \$7,058,944 on or before the construction of a bridge over the Jordan River on the route. Until the bridge is built, Bluffdale City will maintain Porter Rockwell Boulevard between SR-140 and SR-68, at no cost to the UDOT, and UDOT will maintain SR-140. Commissioner Holbrook made a motion to approve the request and Commissioner McConkie seconded the motion. The request was unanimously approved.

US-6; Wellington to Cat Canyon – Scope Modification and Funding Addition

Region Four requested approval to modify the scope and add funds to the US-6; East Price to Cat Canyon project to address excessive rutting and substandard pedestrian ramps. \$800 thousand of Region Four's deobligation funds would cover the additional scope and funding. Commissioner Zeenati moved to approve the request and Commissioner McKeachnie seconded the motion. The request was unanimously approved.

WFRC TIP Amendment Request

The Wasatch Front Regional Council (WFRC) and Region One requested approval to increase the project scope of the 1500 South Phase 3: 1350 West to 1100 West project to extend the project limits to facilitate the street transition and drainage. The scope modification will also connect sidewalks to the subdivision on the north for pedestrian access and

include railroad crossing within the project limits. No additional funding is requested. The WFRC TIP amendment was approved at the Board meeting on August 25. Commissioner Barlow moved to approve the request and Commissioner Zeenati seconded the motion. The request was unanimously approved.

Region One Funding Swap

Bill Lawrence explained what is essentially bookkeeping entries to move the SR-193 extension to an earlier year. Region One is requesting to remove \$7 million of balance of available STP-URB_O/L funds on the I-15; South Davis Operational Upgrades project and transfer to four projects with STP_FLX_ST funds, and using the \$ 7 million freed up STP_FLX_ST funds on the SR-68; Saratoga Springs to Stillwater Parkway project, which will then free up 2018 ST_TIF funds which will be placed on the SR-193 Extension project from 2000 West to 3000 West which was originally programmed with 2020 funds. The freed up 2020 TIF funds will be available to reprogram on the next Statewide priority. Commissioner Barlow moved to approve the request and Commissioner Holbrook seconded the motion. The request was unanimously approved.

INFORMATIONAL ITEMS

Little and Big Cottonwood Canyons ROW Descriptions Project Additions

Bill Lawrence explained that UDOT Right of Way added a new project to the STIP to develop right of way descriptions for Little and Big Cottonwood Canyons. The project was funded using \$100,000 of Program Development Contingency Funds.

JHC and Roosevelt City Project Combination

Bill Lawrence gave information about the Joint Highway Committee (JHC) and Roosevelt City's combining of two projects into the State Street, 800 South to 1800 South project in order to improve efficiency and return on investment.

CORRIDOR PRESERVATION

Lyle McMillan, UDOT Right of Way Director, reviewed the Budget and Obligations spreadsheet.

Brent Tippetts, West Davis Corridor

Lyle McMillan presented the request to purchase a 1-acre parcel of vacant property in Farmington which is in the preferred alignment of West Davis Corridor. The property has appraised for \$170,000. Commissioner Barlow moved to approve the request and Commission McConkie seconded the motion. The request to obligate Corridor Preservation funds for this purchase was unanimously approved.

Donald Neville, West Davis Corridor

Lyle McMillan presented the request to purchase a 23.81 acre parcel of vacant land in Layton, which appraised for \$2,060,000. The property is in the preferred alignment of West Davis Corridor. Commissioner Barlow moved to approve the request and Commissioner Cramer seconded the motion. The request to obligate Corridor Preservation funds for this purchase was unanimously approved.

Mark Brezoff, West Davis Corridor

Lyle McMillan presented the request to purchase a property of vacant land in Davis County which has appraised for \$1,769,000. The property is in the preferred alignment of West Davis Corridor, which, if constructed, would eliminate any access to the remaining property. Commissioner Zeenati moved to approve the request and Commissioner Barlow seconded the motion. The request to obligate Corridor Preservation funds for this purchase was unanimously approved.

MAINTENANCE FACILITY RELOCATION & PROPERTY EXCHANGE

Lyle McMillan explained the Department's need to relocate Maintenance Shed #224 for the Mountain View Corridor Project, and talked about land that the Department owns at 2422 South 5800 West in West Valley. He requested approval for a value for value exchange property exchange with Godfrey Trucking, to relocate the maintenance shed to 6281 West 2100 South in West Valley. The value of the Godfrey property will exceed the UDOT property by approximately \$542,000, and the difference will be paid by the Department. A discussion about the size range of acceptability for a maintenance station took place. Shane Marshall, UDOT Deputy Director said that the Department did consider moving the shed to the UDOT owned property, but that it's in a location where the shed would be a bad neighbor in the future. By doing the property exchange, the shed will be in a location where they will be a good neighbor for a long time. Commissioner Holbrook moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

UTC POLICY: CONSENT AGENDA

Linda Hull, UDOT Policy and Legislative Services Director, requested approval for a Consent Agenda Process policy. She reviewed the draft procedures, and consent agenda item examples.

Commissioner McKeachnie proposed adding language to say that “the UTC may, by a majority of Commissioners present, vote to reconsider previous adoption of any item on the consent agenda. If a motion to reconsider is approved, the item shall be removed from the consent agenda and considered pursuant to the procedures set forth in this policy.”

Commissioner McKeachnie moved to adopt the policy with the additional language, and Commissioner Barlow seconded the motion. The adoption of the Consent Agenda policy was unanimously approved.

ADMINISTRATIVE RULES REVIEW

R907-62: Americans with Disabilities Act

Robert Miles reviewed an update to R901-62, which included a slight change under the definitions portion for the position of ADA Coordinator. The identified position will have the responsibility of distributing ADA issues to responsible persons for resolution.

R909-1: Motor Carrier, Safety Regulations

Chad Sheppick, Director of the Motor Carrier Division, informed the Commission that penalty provisions were deleted from R909-1, and relocated to the new Rule R909-4.

R909-4: Motor Carrier, Enforcement, Penalties

Chad Sheppick reviewed R909-4, which formalizes the process in which the Motor Carrier Division uses to impose penalties on persons who fail to comply with Federal and State motor carrier laws and regulations. The rule also addresses the process for a person to appeal a penalty.

R916-5: Health Insurance Coverage in State Contracts

Rob Wight reviewed updates to R916-5 which implemented the requirements of H.B. 282.

R926-3: Class B and Class C Road Funds

Linda Hull reviewed changes to the rule that clarify that a recipient of class B or class C road funds may expend funds by cooperative agreement on any class B or class C road, or use authorized in B&C regulations. The rule will provide clarification for local entities in response to inquiries received by UDOT.

R930-7: Utility Accommodation

Richard Manser, UDOT Statewide Utilities and Railroads Engineer, reviewed updates to 930-7 which clarify what is considered a utility, and how the Department handles requests for longitudinal and site access to highway right of way from utility companies that do not directly provide service to the public. The update details that the requests may be accommodated by lease agreements at the Department’s discretion and not by encroachment permits.

ACCOMPLISHMENTS, CONDITIONS AND NEEDS REPORTS

Utah Division of Aeronautics

Pat Morley, Director of the Utah Division of Aeronautics, gave a presentation where he discussed State and FAA-Federal Grants, Statewide Airport Pavement Condition Distribution and major runway pavement projects in the past five years. He talked about the Utah State University Flight Training Program, which is nationally recognized, and ranked #23 in the U.S. Pat also discussed rehabilitation projects at the Morgan County and Hanksville airports, and he talked about regulations for commercial UAV drone operators. He said that Utah has not had any incidents or air collisions, and he briefly talked about the rules and enforcement of operating drones.

Motor Carriers Division

Chad Sheppick reviewed the Motor Carrier Division’s goals, and discussed the group’s safety activities, including driver/vehicle inspections, compliance reviews, and new entrant safety audits. He talked about the tow truck program, and detailed mobility activities such as authorized bypasses, license plate readers and team inspections. He also went over Port of Entry activities, including vehicles through ports, oversize/overweight permits, western regional permits, tax commission permits, unified carrier registration and total revenue. Chad also talked about the Division’s outreach events

and driver's education program.

INFORMATIONAL ITEMS

COMMISSION COMMITTEE REPORTS

Commissioner Cramer talked about the Corridor Preservation Advisory Council meeting he attended. Commissioner Zeenati briefly reviewed the meetings of DTEC Dixie MPO and Community Impact Board. Commissioner Barlow said he attended the Corridor Preservation Advisory Council meeting. Commissioner McConkie attended TransCom and WFRC Regional Council. Commissioner McKeachnie noted that the Joint Highway Committee will meet in two weeks, and Chairman Millington reported that he attended an Audit Committee meeting where they reviewed the audit findings report that Shane Marshall and Carlos Braceras will be giving to the Transportation Interim Committee.

UPCOMING TRANSPORTATION COMMISSION MEETINGS

Upcoming meetings and locations are as follows:

- October 13-14: Ephraim
- November 17-18: Eagle Mountain
- December 9: Salt Lake City

The meeting adjourned at 11:51 a.m.



Heather J. Barthold, Commission Assistant