

CLINTON CITY COUNCIL AGENDA

2267 N 1500 W Clinton, UT 84015

This meeting may be attended electronically by one or more members.

March 12, 2024 – 6 PM

Click Here for ZOOM Meeting Link

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I. <u>REGULAR CITY COUNCIL MEETING</u>

- 1. Call to Order
- 2. Pledge of Allegiance
- 3. Invocation or Thought
- 4. Roll Call

II. <u>PUBLIC INPUT</u>

Any public member who wishes to address the Council shall, <u>prior to the meeting</u>, sign the "list to present" with the Clerk of the Council. They will be allowed up to three minutes to make their presentation. Please send requests to <u>ltitensor@clintoncity.com</u> or call 801-614-0700. (According to Utah State Code, the Council cannot take action on items not advertised on the agenda).

III. **BUSINESS**

- A. Conditional Acceptance Fenway Estates Phase 3
- B. Update to Annual Fee Schedule for NDSD Fees
- C. Award Bid for Legal Services for Clinton City

IV. OTHER BUSINESS

- a. Approval of Minutes: February 13, 2024 CC Meeting & Work Session
- b. Approval of Accounts Payable: February 27, 2024, February 28, 2024, March 06, 2024
- c. Planning Commission Report
- d. City Manager's Report
- e. Staff Reports
- f. Council Reports on Areas of Responsibility
- g. Mayor's Report
- h. Action Item Review

V. ADJOURN

VI. SPECIAL CITY COUNCIL WORK SESSION

- 1. Call to Order
 - A. Discussion on Administrative Code Enforcement

VII. ADJOURN

I, The City Recorder of Clinton City, certify that this agenda for the Clinton City Council has been properly noticed on the Utah Public Notice Website, the Clinton City Website and at Clinton City Hall.

Dated this 5th day of March, 2024 /s/Lisa Titensor, Clinton City Recorder

<u>Mayor</u>

Brandon Stanger

<u>City Council</u>

Marie Dougherty

Gary Tyler

Dane Searle

Spencer Arave

Austin Gray

CLINTON CITY COUNCIL AGENDA ITEM

SUBJECT: Conditional Acceptance of public improvements for Fenway Estates Phase 3 Subdivision located in the vicinity of 840 North and 2475 West.	AGENDA ITEM: A
SUBMITTED BY: Peter Matson, Community Development and Dave Williams, Public Works	MEETING DATE: March 12, 2024
RECOMMENDATION: Move to approve conditional acceptance of Fenway Estates Phase 3 Subdivision, authorize the release of appropriate funds held in escrow and enter the subdivision into the one-year warranty period.	ROLL CALL VOTE: NO
FISCAL IMPACT: N/A	
BACKGROUND:	

(A) City Council approved Fenway Estates Phase 3 in 2019. This phase has since been constructed. Public Works has inspected the subdivision improvements for this phase and the developer requests Conditional Acceptance of the subdivision, the release of appropriate escrow funds and authorization to enter into the one-year warranty period.

ATTACHMENTS:

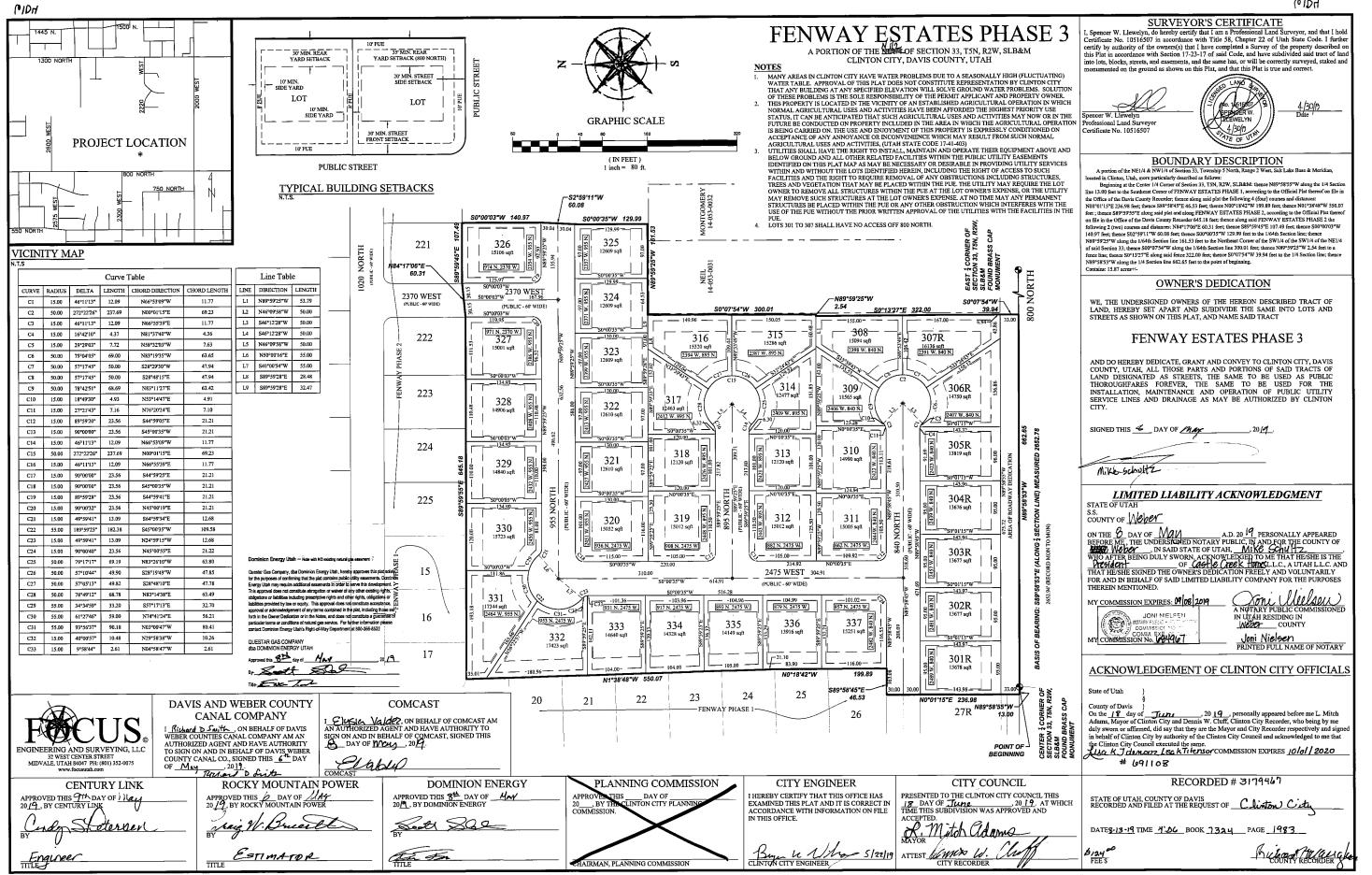
(A) Fenway South Recorded Plat

(B) Fenway South Public Works Inspection Report

CLINTON CITY SUBDIVISION INSPECTION CONDITIONAL ACCEPTANCE

De Willes

SUBDIVISION Fenway3				
REQUIRED INSPECTIONS	ONSREQ UIRED FOR THIS RELEAS E	DATE	INITALS	COMMENTS
BLUE PRINT INSPECTIONS				
REVIEW OF PRELIMINARY PLANS		11/16/18	GF	
REVIEW OF AS BUILTS		6/13/19	GF	
WIRING DIAGRAMS/STREET LIGHTS		4/26/23	GF	
CONSTRUCTION INSPECTIONS				
SEWER MANHOLES	X	1/29/24	GF	
VIDEO	~	5/21/19	GF	
LAND DRAINS		0/21/10	0	
VISUAL PIPE INSPECTION	Х	1/29/24	GF	
MANHOLES	Х	1/29/24	GF	
		4/4/10	GF	
CHLORINE TEST BACTERIA TEST		4/4/19 4/4/49	GF	
PRESSURE TEST		4/4/49	GF	
CONNECT TO EXISTING SYSTEM		4/8/19	GF	
FLUSH		4/3/19	GF	
HYDRANT CHECK (PRIOR TO HOME CONSTRUCTION)		6/4/19	GF	
VALVE & VALVE BOXES	X	1/29/24	GF	
FIRE HYDRANTS	X	1/29/24	GF	
METER BOXES	x	1/29/24	GF	
BLOW OFF HYDRANTS		6/4/19	GF	
STORM DRAINS				
VISUAL PIPE INSPECTION	X	1/29/24	GF	
MANHOLES	Х	1/29/24	GF	
COLLECTION BOXES	X	1/29/24	GF	
STREETS				
SUB GRADE		5/21/19	GF	
FINAL GRADE / ROADBASE		6/19/19	GF	
ASPHALT	Х	1/29/24	GF	
CURB & GUTTER (PRE -POUR)		5/15/19	GF	
CURB & GUTTER (POST-POUR)	X	1/29/24	GF	
SIDEWALK (POST-POUR)	х	1/29/24	GF	
COLLARS ON BOXES	Х	1/29/24	GF	
SURFACE TREATMENT	X	1/29/24	GF	
STREET LIGHTS			A Sector Sector	
BASE INSPECTION		8/13/19	GF	
PRE POWER INSPECTION	х	1/29/24	GF	
LIGHTS ARE FUNCTIONING	x	1/29/24	GF	
MISC INSPECTIONS				
LOTS CLEANED UP	Х	1/29/24	GF	
AS BUILTS SUBMITTED/ RED LINED PLANS	Х	1/29/24	GF	
VACANT LOTS GRADED SMOOTH	x	1/29/24	GF	
FENCE INSTALLED	×	1/29/24	GF	
MAILBOX POLE IN CULDISAC	x	1/29/24	GF	



CLINTON CITY COUNCIL AGENDA ITEM

SUBJECT: Sewer Fee rate correction on Utility Fee Schedule	AGENDA ITEM: B
PETITIONER: Steve Hubbard	MEETING DATE: 03/12/2024
RECOMMENDATION: Council approve an update to the Consolidated Fee Schedule for NDSD charges.	TYPE OF VOTE: Roll Call

FISCAL IMPACT:

BACKGROUND: In a recent conversation with North Davis Sewer District personnel, it was discovered that the rate we were paying NDSD for City connections outside the City boundaries was different from the rate they have been charging. The correction to our fee schedule would change the fee to properly reflect the \$43 rather than the \$37 we have billed and passed through on behalf of one resident. NDSD is good with this change moving forward.

ATTACHMENTS:

UTILITY FEES ASSESSED BY THE CITY (Continued)

Sanitary Sewer West Point Service Area 800 N and 3000 West (Footnote 2) Interlocal Agreement with West Point September 18, 2012		
	Clinton City Fee est. 2015	\$ 7.70 for the first ten thousand gallons of water used
	NDSD Fee est. 2016	West Point City Collects
Interlocal Agreement est.	Clinton City Fee est. 2015	\$ 0.77 / 1,000 gallons of water over 10,000 gallons
2015	NDSD Fee est. 2016	West Point City Collects

1-Equal to West Point City Fee plus NDSD Fee plus Clinton City Fee

2 - Equal to Outside Clinton Sewer Fee less NDSD fee, West point collects and pays the NDSD Fee.

UTILITY FEES ASSESSED BY THE CITY

July 28, 2015 Interlocal Agreement for Sanitary Sewer with West Point for Service Area - forty-acre (40 acre) area in Clinton that is north of 1800 North and south of the 2050 North Davis County Storm Channel and west approximately 3250 West and extending west to the Clinton / West Point boundary

	Clinton City Fee est. 2023	\$ 8.20 for the first ten thousand gallons of water used,
Interlocal Agreement est.	West Point Wheeling Fee	\$ 7.70 per month
2015	NDSD Fee est. 2017	\$ 21.50 Clinton City Collects

	Sanitary Sewer Special	Service District (Cranefield Subdivision)	
FEE		AMOUNT	
	SSSSD Fee est. 2023	\$ 24.70 per Month	
Residential Connection	NDSD Fee est. 2017-18	\$ 21.50	
	NDSD Fee est. 2017-18	\$ 21.50 for the first 5,500 gallons of water used	
Non-Residential	SSSSD Fee est. 2023	\$ 24.70 for the first 5,500 gallons of water used	
Connection	NDSD Fee est. 2017-18	\$ 2.15 / 1,000 gallons of water over 5,500 gallons	
(Commercial) (Golf Course)	SSSSD Fee est. 2023	\$ 2.47 / 1,000 gallons of water over 10,000 gallons	
	SSSSD Fee est. 2023	\$31.70 per Month (2 homes in Hooper)	
Residential Connection Outside SSSSD	NDSD Fee est. 2017-18	\$ 37.00 Change to \$43	
And Outside NDSD	NDSD Fee est. 2017-18	\$ 3.70 / 1000 gallons of water over 5,500 gallons	
New Desidential Connection Out-11 CCCCD		Fees will be calculated based upon established fee schedule when the need arises.	
	Trasl	1 Disposal (Residential)	
90 Gallon Can est. 2023 \$ 18.00 month		\$ 18.00 month	
Additional Can est. 2023		\$ 14.50 month	
		\$ 135 each	
Additional Can Delivery est. 2022 \$25 each		\$25 each	
Can Retrieval est. 2022		\$25 each	
	S	torm Water Utility	
Residential est. 2023		\$ 6.50 per month	
Residential Multi-Family or Pla Development est. 2013 2023	nned	\$ 6.50 per month when billed individually or based upon calculations from the Stormwater Fees Worksheet	
Commercial est. 2023		Based upon calculations from the Stormwater Fees Worksheet	
West Fairfield Subdivision Serv	viced by West	f (50 mm month	

\$ 6.50 per month

Utility Connections Outside of Clinton Limits (Fees in addition to impact fees)		
Residential		
Culinary Water est. 2010	\$1,586.00	
Sewer est. 2010	\$1,246.00	
Commercial		

Staff Review Date Aug 2023 Effective Date: January 1, 2024

Point est. 2023

CLINTON CITY COUNCIL AGENDA ITEM

SUBJECT: Award Bid for Legal Services for Clinton City	AGENDA ITEM: C
PETITIONER: Trevor Cahoon – City Manager	MEETING DATE: March 12, 2024
RECOMMENDATION: Approve Resolution 07-23 Appointing Hayes Godfrey Bell, P.C. as the City Attorney with Todd J. Godfrey as the Primary Attorney.	TYPE OF VOTE: Roll Call

FISCAL IMPACT: There is no monetary retainer just a retainer of services.

BACKGROUND:

Clinton City, Utah, issued an official Request for Proposals (RFP) seeking comprehensive legal services from qualified law firms or individual attorneys. This RFP detailed a need for general legal counsel covering a broad spectrum of requirements including city operations, land use, zoning, environmental regulations, local government policies, public policy matters, litigation, contract negotiation, and employment law related to public employment. To be considered, applicants were required to demonstrate proven expertise in municipal law, experience with land use and zoning, a strong background in public policy, the ability to represent effectively in litigation, possess excellent communication skills, and a commitment to the community values of Clinton City.

Interested parties were instructed to submit detailed proposals outlining their approach, experience, and fee structure by February 12, 2024, with any inquiries directed to a specified email address. Proposals would be evaluated based on experience, approach, cost-effectiveness, and alignment with the city's needs, with Clinton City reserving the right to reject any or all submissions.

After a thorough review by a selection committee, which independently scored the submissions, Hayes Godfrey Bell P.C. emerged as the top candidate. The committee recommended appointing the firm as the City Attorney, with Todd J. Godfrey serving as the Primary Attorney, highlighting their alignment with the specified criteria and overall best fit for Clinton City's legal service needs.

ATTACHMENTS: Hayes Godfrey Bell Submission and Contract

AGREEMENT FOR LEGAL SERVICES

THIS AGREEMENT is made and entered into effective as of the <u>6</u>th day of <u>March</u>, 2024, by and between **CLINTON CITY**, a municipal corporation of the State of Utah, hereinafter referred to as the "City," and **HAYES GODFREY BELL**, P.C., a Utah professional corporation, hereinafter referred to as the "Attorney". City and Attorney are hereinafter referred to individually as a "Party" and collectively as the "Parties."

WITNESSETH:

WHEREAS, the City is a legal municipal corporation duly organized under the laws of the State of Utah; and

WHEREAS, the City requires various civil legal services to be performed in connection with its purposes and business and the Attorney is willing to perform said legal services as more particularly set forth herein.

NOW, THEREFORE, in consideration of the mutual covenants contained herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties agree as follows:

1. Attorney's Services. Attorney agrees to perform or provide legal services for the City as requested in connection with civil matters of the City and to give legal consultation and advice to the City with respect to the same, and to prepare resolutions, contracts and other documents relating to the business of the City, and to attend meetings of the City and other meetings and hearings as requested by the City.

2. **Appointment.** The City hereby appoints Hayes Godfrey Bell, P.C., as City attorney. Services performed under this Agreement will primarily be performed by Todd J. Godfrey or Jayme Blakesley. Other members of the firm may occasionally provide services.

3. Attorney Compensation. For the professional services outlined in paragraph 1 hereinabove, Attorney shall charge and be paid in accordance with Attorney's regularly charged municipal rates of \$210 per hour for partners and \$135 per hour for associates. The City should expect the majority of services to be performed by Mr. Godfrey and Mr. Blakesley. The hourly rate for attorneys who are expected to provide services to the City are as follows:

Todd Godfrey:	\$215/hour
Jayme Blakesley:	\$215/hour
Mark Bell:	\$215/hour
Brad Christopherson:	\$185/hour

Where possible, and in the client's interest, Attorney will utilize associates to perform work for the City. Hourly rates charged by Attorney shall be deemed to include Attorney's internal overhead office costs. Rates are subject to change by Attorney from time to time to reflect increases in the cost of doing business. No rate change shall be implemented by Attorney without specific consultation with the City. The City agrees to reimburse Attorney for all costs and expenses advanced by Attorney on the City's behalf with respect to litigation or otherwise. 4. **Termination.** This Agreement may be terminated by either party hereto by giving written notice of such termination to the other party. If such termination is without cause, the party terminating this Agreement shall give the other party a minimum of thirty (30) days advance written notice of termination.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement by and through their respective duly authorized representatives as of the date and year first hereinabove written.

"CITY"

ATTEST:

Lisa Titensor City Recorder Brandon Stanger, Mayor

"ATTORNEY"

CLINTON CITY

HAYES GODFREY BELL, P.C.

Jayme Blakesley

Clinton, Utah – Proposal for City Attorney Services Hayes Godfrey Bell, P.C. February 12, 2024 Page 2 of 7

Legal Experience

Hayes Godfrey Bell, P.C., is a Utah law firm specializing in the representation of local government entities. The firm employs five attorneys – Todd J. Godfrey, Mark F. Bell, Jayme Blakesley, Brad Christopherson, and Heather Comeau Rupp (currently working as a law clerk pending receipt of Utah State Bar license).

Our firm was established in 1986 and focuses in the practice of municipal law. Over the years we have represented numerous communities across the state. We currently provide contract city attorney services to the cities of Francis, Fruit Heights, Holladay, Monticello, Salina, South Weber, Vineyard and Woods Cross, and to the Town of Cedar Fort. We also provide general counsel services to several local districts and associations of governments, and land use law consulting services for the Utah League of Cities and Towns. The firm has combined experience of over 100 years of municipal representation. As an independent law firm with multiple attorneys, we believe we can provide the City with excellent, efficient, and economical representation.

Please feel free to contact our current or former clients, or attorneys from other law firms whom we have practiced with and against. Below are five individuals with personal knowledge of Mr. Blakesley's, Mr. Godfrey's, and the firm's work habits, skills, and expertise:

- David Larson, City Manager, South Weber City
 - Phone: (801) 479-3177
 - E-mail: <u>dlarson@southwebercity.com</u>
- Julie Fullmer, Mayor, Vineyard City
 - Phone: (567) 356-2060
 - E-mail: <u>mayor@vineyardutah.org</u> or julie.a.fullmer@gmail.com
- Ken Leetham, City Manager, North Salt Lake City
 - Phone: (801) 335-8725
 - E-mail: <u>kenl@nslcity.org</u>
- Cameron Diehl, Executive Director, Utah League of Cities and Towns
 - Phone: (801) 328-1601
 - E-mail: <u>cdiehl@ulct.org</u>
- Gina Chamness, City Manager, City of Holladay
 - Phone: (801) 699-0286
 - E-mail: gchamness@cityofholladay.com

Clinton, Utah – Proposal for City Attorney Services Hayes Godfrey Bell, P.C. February 12, 2024 Page 3 of 7

How We Serve You - Time Availability and "Back-up Attorneys" Services

Our firm does not contract any of our work to third parties. We serve our clients directly. We structure our practice to assign matters based on subject-matter expertise and to ensure there is always an attorney available (24×7) to support the City.

We will provide first-rate service, including attendance at any City meetings where that is appropriate and desired. We are selective in our client base and strive to provide objective, ethical, sound, and timely legal advice to our clients. Having worked in the municipal arena for decades, we understand the dynamic and changing needs of a community and the pressures related to such change.

Our past practice and policy with local government clients is to assign one member of the firm as the principal legal counsel for the City. The City should expect that if we are selected to act as City Attorney, Todd Godfrey will be the primary lawyer representing the City. To ensure continuity in all aspects of our representation, Jayme Blakesley will assist Mr. Godfrey and will always be aware of matters affecting Clinton City. In addition to Mr. Blakesley and Mr. Godfrey, you will have continual access to the other attorneys in the firm.

At the direction of the principal lawyer, we frequently assign different tasks to lawyers with specific expertise or with recent or applicable experience to better assist the client and to more efficiently provide the needed advice and counsel. If the principal lawyer will be unavailable for a period of time (e.g., vacation), we will always advise the client and indicate which lawyer will be handling matters in his or her absence.

We communicate immediately about all matters affecting the client. This is routinely done by forwarding copies of all correspondence, all court pleadings and documents, and summaries of all communications with non-city individuals or agencies. As a general rule, all such communications are directed to the City Manager and to the Director of the affected department. Representing city government is not a nine-to-five occupation. We provide our mobile numbers to clients and are available for consultation anytime (24×7).

With respect to timelines, upon receipt of directions for a project we immediately identify all deadlines and assess the time required for completion. Dates are entered on our calendars in the same manner as litigation deadlines described below. Where time requirements change, we promptly advise the client of the same and of issues and circumstances necessitating the change.

All of the experienced and capable lawyers in our office are available for consultation and to address any issues the City may have at any time. Each lawyer in the firm has current experience acting as a contract city attorney, lead counsel for public agencies, and has relevant experience dealing with the issues commonly occurring in cities. The experience reflected in our Firm Resume demonstrates our commitment to public agency service and an unsurpassed level of knowledge and exposure to issues of local government.

Clinton, Utah – Proposal for City Attorney Services Hayes Godfrey Bell, P.C. February 12, 2024 Page 4 of 7

Qualifications and Experience

We have current and significant municipal legal knowledge and experience in each of the topics listed in the City Attorney Duties and Responsibilities, including but not limited to the following:

a. Powers and duties of public officials

b. Compliance with the constitutions, laws, rules, regulations and policies governing the operation of the municipality

c. Land use and development, including community development, redevelopment, and economic development

- d. Construction of public works and buildings
- e. Contract law
- f. Employment law
- g. Police liability, general municipal liability and governmental immunity
- h. Eminent domain
- i. Water law
- j. Municipal finance
- k. Collections and bankruptcy
- 1. Real estate law
- m. Franchises and public utilities
- n. Interlocal agreements
- o. Procurement of goods and services, including competitive bidding
- p. Public utilities
- q. Annexation
- r. First amendment issues, including signs, public gatherings, public forums, etc.
- s. Public policy

We are presently involved in, and have recently completed, complex negotiations and contracts for development of large regional and local commercial projects. Our work in this arena routinely involves negotiation and execution of contracts and other instruments for developers' zoning, infrastructure and building entitlements, local governments' participation in tax increment financing, coordination with local redevelopment agencies, and compliance with local, state and federal laws. This work requires expert communication skills to coordinate the interests of multiple stakeholders, including other municipalities and local government agencies, developers, property owners, redevelopment agencies, and other advocacy organizations.

We routinely handle employment law matters for our clients and are always involved in drafting and revising various employment policies, personnel manuals and related documents. We routinely represent our clients in a variety of employment disputes including basic administrative disciplinary proceedings, termination proceedings, administrative proceedings before state agencies, and litigation in trial and appellate courts.

Clinton, Utah – Proposal for City Attorney Services Hayes Godfrey Bell, P.C. February 12, 2024 Page 5 of 7

We have handled public finance work for many years on behalf of cities, towns and districts, serving as issuer's counsel on projects ranging from a few hundred thousand dollars to multimillion dollars.

Our work has always required skill and expertise in managing the governmental and legislative concerns of our clients. We routinely provide training for our clients in matters such as open and public meetings, ethics laws, government records issues, election laws, and rules relating to the appointment of officials to governing boards. We follow all legislation and case law affecting our clients. We receive daily updates of all cases from Utah's appellate courts and review every case that may affect local governments. During each legislative session we carefully review all legislation that may affect municipalities, and we follow and participate in legislative work performed by the Utah League of Cities and Towns. In addition, we follow the work of the Utah State Legislature in its interim meetings and sessions.

We are seasoned and expert litigators. We routinely represent our clients in the courts and administrative tribunals on matters affecting Utah cities. By way of example, we are currently handling or have recently resolved litigation matters as diverse as eminent domain proceedings, zoning disputes, civil rights, and employee discipline and termination claims.

In terms of the specific needs of Clinton we presently represent cities and other agencies that provide all of the services offered by Clinton. This includes police departments, fire departments, planning and zoning, public finance, code enforcement, building codes, business licensing, and all aspects of public works including water, sewer, streets, recreation facilities, etc.

We recognize and respect the community values of each city we represent. Clinton City will be no different. When we provide legal advice, it will be from the perspective of protecting the City's decisions from legal challenge and providing parameters and advice for decisions confronting the City. We will provide honest, thorough, and independent advice while respecting your role as the decision-maker. We will never supplement our policy preferences or values for those of the City and its elected and appointed officials.

Fees Proposal

Hayes Godfrey Bell, P.C. does not generally require or collect a monthly retainer for our legal services. However, as discussed below, we are willing to consider a retainer arrangement if desired by the City. Our experience has shown that the interests of our local government clients are best met by providing legal services on an hourly basis. We provide our clients detailed statements describing our work, the time involved, and the amount billed for each service.

The hourly rates for attorneys who are expected to provide services to Clinton are as follows:

Todd Godfrey	\$215/hour
Mark Bell	\$215/hour
Jayme Blakesley	\$215/hour
Brad Christopherson	\$185/hour

These hourly rates are inclusive of all support staff and general office costs and are current as of the date of this proposal. The City should expect modest, occasional increases in the applicable hourly rates consistent with inflation and other factors. We will advise and obtain the City's approval prior to any change in our billing rates.

If the City would prefer to have a retainer-type arrangement, we would establish the retainer based on the expected hours of work such as day to day advice and consultation and routine document preparation. Litigation, meeting attendance and non-routine project work may require an arrangement outside of the monthly retainer.

Please be assured that we are scrupulous and conservative in our billing practices and are mindful of the scarce public resources being allocated by our clients. It has also been our observation that the combined experience in our firm allows us to do certain work at a higher level, utilizing less time. We aspire to the highest ethical standards not just in our law practice, but also in our client relationships and billing practices.

With respect to the term of a contract for legal services, we have always maintained arrangements where we serve at the pleasure of the City.

Transition of Services

Continuity in a transition of legal counsel is a critical moment for any client. Given the complexities of a city's operations, the wide variety of legal issues always presented to cities, and the need to respond on a moment's notice it is essential that new legal counsel holds the skills and expertise to handle the city's ongoing and immediate needs. We also recognize it is critical that legal counsel understand and appreciate an organization's culture.

If selected as City Attorney, we will be immediately available to meet with the City, at its direction, including meetings with elected and appointed officials of the City to hear and understand the City's priorities and needs. Our experience has been that hearing the City's priorities right away and assessing and understanding its vision builds relationships that will further the City's objectives.

RESOLUTION No. 07-24

A RESOLUTION OF THE CLINTON CITY COUNCIL AUTHORIZING THE EXECUTION OF AN AGREEMENT FOR LEGAL SERVICES.

WHEREAS, Clinton City requires legal services for advice and representation in legal matters; and

WHEREAS, Clinton City has determined that retaining external legal services is in the best interest of the City and its residents; and

WHEREAS, Hayes, Godfrey & Bell has demonstrated to Clinton City competence and expertise in municipal law relevant to the needs of Clinton City; and

WHEREAS, Clinton City wishes to enter into an agreement with Hayes, Godfrey & Bell, P.C. for the provision of said municipal legal services;

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF CLINTON, DAVIS COUNTY, UTAH as follows:

- 1. That Mayor Brandon Stanger is hereby authorized to execute an Agreement for Legal Services with Hayes, Godfrey & Bell, P.C.
- 2. Hayes, Godfrey & Bell, P.C. shall provide legal services to Clinton City as described in the agreement.
- **3.** The agreement will remain in place until such time that either party provides written notice of termination to the other party with a thirtdy (30) day advance notice.

Adopted by the Clinton City Council this 12th day of March, 2024

CLINTON CITY A MUNICIPAL CORPORATION

ATTEST:

BRANDON STANGER, MAYOR

LISA TITENSOR, RECORDER

SPECIAL WORK SESSION 2267 N 1500 W CLINTON UT 84015

<u>City Council Members</u> Mayor Brandon Stanger Council Marie Dougherty Dane Searle Gary Tyler Spencer Arave Austin Gray

Date of Meeting	February 27, 2024 Call to Order		7:22 p.m.
Staff Present	City Manager Trevor Cahoon, Peter Matson and Lisa Titensor recorded the minutes.		
Roll Call/Attendance	Present were: Mayor Stanger, Councilmembers Marie Dougherty, Dane Searle, Gary Tyler attended electronically, Spencer Arave and Austin Gray		
Declaration of Conflicts There were none.			

CITY COUNCIL WORK SESSION TO DISCUSS ADMINISTRATIVE CODE ENFORCEMENT

Petitioner	Mayor Stanger
	 Mayor Stanger explained the intent of this discussion is to begin the process of updating the city code regarding code enforcement and to establish some tools within the code to enhance enforcement. Currently Clinton City's Code Enforcement efforts are largely criminal in nature by virtue of the code. The City Council and Mayor has requested that staff modify the ordinance to allow for a civil enforcement to provide greater effectiveness at enforcement. Staff gave the following presentation to provide an overview of the proposed process and an implementation timeline based on the new procedure. It is proposed to expand the tool kit available. Exhibit A - Further Background
Discussion	 Streamlining Processes: Our goal is to resolve issues more swiftly and efficiently, reducing the need for lengthy legal procedures. This update allows us to handle violations in a more straightforward manner. Adapting to Different Situations: By introducing a variety of enforcement options, we can tailor our approach based on the severity of the violation. This flexibility ensures that minor issues can be resolved quickly, while more serious concerns receive the attention they require. Prioritizing Public Safety: The health and safety of our community are paramount. These changes enable us to address violations more effectively, reducing potential risks to our residents. Encouraging Voluntary Compliance: The updated ordinance emphasizes cooperation over confrontation. By encouraging property owners to work with us in resolving violations, we foster a collaborative community spirit. Ensuring Fairness: With clear procedures for notices, hearings, and appeals, we ensure that

everyone is treated fairly. This transparency builds trust in our enforcement process and clarifies the responsibilities of all parties involved.

Criminal Enforcement

Criminal enforcement is utilized for the most serious violations that pose significant risks to public safety, health, or welfare. This type involves violations that are explicitly prohibited by law and are punishable by criminal penalties, such as fines, imprisonment, or both. The process typically starts with a criminal citation issued by law enforcement officers, followed by a court process where the violator is entitled to a trial and legal representation. Criminal enforcement is chosen for egregious violations, repeat offenders, or when the violation causes direct harm to individuals or the community.

Civil Citation

Civil citation is a non-criminal enforcement action used for less severe violations that do not warrant criminal prosecution but still require correction. It is a formal notice issued to the violator, outlining the specific ordinance or code being violated, the necessary corrective action, and a deadline for compliance. Civil citations often come with fines or penalties, which can escalate for repeated violations or non-compliance. This enforcement type encourages voluntary compliance while providing a mechanism for penalties if the violation is not addressed.

Abatement

Abatement actions are taken to physically correct a violation, typically when the violator fails to comply voluntarily or when the violation presents an immediate danger. This process involves the government or authorized entities stepping in to remove, repair, or otherwise correct the violation, with the costs often recovered from the violator. Abatement is used for situations where immediate action is necessary to protect public health or safety, such as removing hazardous materials or securing unsafe structures.

Nuisance

Nuisance enforcement addresses conditions on a property that negatively affect the safety, health, or comfort of the public or community. This can include issues like excessive noise, unsafe buildings, or environmental hazards. Nuisance violations are often subjective and require a balance between the rights of the property owner and the community's interests. Enforcement typically involves notices to the property owner to correct the issue, followed by more severe measures like fines, abatement, or legal action if the problem persists.

Each of these enforcement types serves a different purpose and is chosen based on the nature of the violation, the potential impact on the community, and the violator's history and willingness to comply. They offer a range of tools for code enforcement officers to ensure compliance with local laws and ordinances, protecting public health, safety, and welfare.

Collection of Fines and Recordation on Property

Collection of Fines:

- The enforcement process emphasizes the importance of recovering costs incurred by the City in ensuring compliance with ordinances. This includes the actual costs of abatement, re-inspection fees, filing fees, attorney fees, hearing officer fees, title search, and any other actual costs incurred for each case.
- The City has the authority to assess these costs against the responsible person. Once a notice of violation has been issued, the property is subject to one inspection upon request. Additional inspections incur re-inspection fees according to the City fee schedule.
- Notification of assessment and collection of re-inspection fees is included in the notice of violation. Failure to pay assessed costs by the specified deadline results in a late fee. The City is also authorized to assess administrative fees for costs related to the code enforcement program, including the investigation of violations, preparation for hearings, and the collection process.

Officer Ord	violations related lers with the Coun	to real property, the ty Recorder. This a ies of any continuir	ction does not encu	
an administ Enforcemer	trative hearing has nt Coordinator rec	tion after the deadle been filed followir ords a notice of vio 's favor, the order i	ng an administrative lation. Similarly, if	e citation, the Code
		property owner's na y other relevant inf		, legal description,
inspection f corrected, w permits, and municipal p Once comp	for compliance. A which includes cord d paying all assess permits and busine liance is achieved he previously reco	as, the responsible p notice of complian- crecting all violation sed fines, costs, and ess licenses may be and documented, a orded notice of viola	ce is served if the v ns listed, issuing an l administrative fees withheld until a not notice of complian	iolations have been d finalizing all nec s. The issuance of tice of compliance ce is recorded, effe
Category	Criminal	Civil (Citation)	Civil (Abatement)	Nuisance
	- Causes injury - Multiple violations in single episode	- No abatement or remedial action required	continue to exist without abatement or remedial action	conditions on real property - Violation is a threat to public health, safety, welfare, or obstructs, injures, or interferes with the reasonable or free use of property
			_	- Fees
Available Penalties	Class B misdemeanor (\$1,000 fine and/or six months imprisonment)	 Fees (\$100 for 1st violation; \$200 for 2nd; \$400 for 3rd or more) Civil penalties (\$100 min; \$1,000 max/day) 	- Fees - Abatement - Civil penalties (\$100 min; \$1,000 max/day)	- Abatement - Civil penalties (\$100 min; \$1,000 max/day)
Penalties Issuing Authority	misdemeanor (\$1,000 fine and/or six months	violation; \$200 for 2nd; \$400 for 3rd or more) - Civil penalties (\$100	- Abatement - Civil penalties (\$100	- Abatement - Civil penalties (\$100
Penalties Issuing Authority	misdemeanor (\$1,000 fine and/or six months imprisonment)	violation; \$200 for 2nd; \$400 for 3rd or more) - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement	- Abatement - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement	- Abatement - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement
Penalties Issuing Authority Enforcement	misdemeanor (\$1,000 fine and/or six months imprisonment) Davis County Sheriff	violation; \$200 for 2nd; \$400 for 3rd or more) - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer	- Abatement - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer	- Abatement - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer
Penalties Issuing Authority Enforcement Body Issuing Process	misdemeanor (\$1,000 fine and/or six months imprisonment) Davis County Sheriff Justice Court	violation; \$200 for 2nd; \$400 for 3rd or more) - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10)	 Abatement Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) 	- Abatement - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10)
Penalties Issuing Authority Enforcement Body Issuing Process Enforcement Process Due Process	nisdemeanor six months imprisonment) Davis County Sheriff Justice Court Criminal Citation Criminal Trial Trial before Justice	 violation; \$200 for 2nd; \$400 for 3rd or more) Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Hearing before Appeal Authority Hearing before 	 Abatement Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Civil penalties accrue daily; abatement available after cure period expires Hearing before 	 Abatement Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Civil penalties accrue daily; abatement available in some circumstances Hearing before
Penalties Issuing Authority Enforcement Body Issuing Process Enforcement Process	misdemeanor (\$1,000 fine and/or six months imprisonment) Davis County Sheriff Justice Court Criminal Citation Criminal Trial	violation; \$200 for 2nd; \$400 for 3rd or more) - Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Hearing before Appeal Authority	 Abatement Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Civil penalties accrue daily; abatement available after cure period expires 	 Abatement Civil penalties (\$100 min; \$1,000 max/day) Code Enforcement Officer Appeal Authority Notice of Violation w/ at least ten (10) days to cure Civil penalties accrue daily; abatement available in some circumstances





1. Draft and adopt the code establishing administrative code enforcement / edit existing code

3. Hire a part-time code enforcement officer

2. Staff coordination of administrative processes and tracking of cases 4. Update our ordinances to enhance our ability to enforce the code

Challenges with Current Process

- Our current code only allows for non-compliant cases to be pursued criminally.
- Code enforcement is currently handled by four different departments with four different processes and ways of tracking cases
 - Community Development
 - Police
 - Fire
 - Public Works
- The lack of centralization and not having a person solely focused on code enforcement
- Other problems?

Goals

- Establish and streamline our enforcement processes
- Create a code that can adapt to different situations
- Prioritize the health and safety of the public by reducing potential risks
- Encourage cooperation over confrontation through voluntary compliance
- Ensure fairness with clear procedures for notices, hearings, and appeals

Code Enforcement Officers have the choice	Criminal	Civil				
of whether to pursue a violation as Criminal, Civil (Citation or A batement, or a Nuisance.		Citation	Abatement	Nuisance		
What are the criteria?	-Prior violations -Cause Injury -Multiple violation in single episode -Significant health or safety risk	-Single violation -No abatement or remedial action required	-Violation will continue to exist without abatement of remedial action -Often involves conditions on real property	-Violation is a threat to public health, safety, welfare, or obstructs, injures, or interferes with the reasonable or free use of property		
What are the available penalties?	- Class B misdemeanor (\$1000 fine and/or six months imprisonment)	- Fees (\$100 for 1st ∨iolation; \$200 for 2rª; \$400 for 3rª or more)	-Civil penalties (\$100 min; \$1,000 max/day) -Fees -Abatement	-Civil penalties (\$100 min; \$1,000 max/day) -Fees -Abatement		
Who issues the citation/notice?	Clinton City Police Department	Code Enforcement Officer	Code Enforcement Officer	Code Enforcement Officer		
Who enforces the violation?	Justice Court	Appeal Authority	Appeal Authority	Appeal Authority		
What is the process for issuing the citation/notice?	Criminal Citation	Civil Citation	Notice of Violation w/ at least ten (10) days to cure	Notice of Violation w/ at least ten (10) days to cure.		
What is the process for enforcing the violation?	Criminal Trial	Hearing before Appeal Authority	Civil penalties accrue daily; abatement available in some circumstances	Civil penalties accrue daily; abatement available after cure period expires		
What due process rights does the violator have?	Trial before Justice Court Judge	Hearing before Appeal Authority	Hearing before Appeal Authority	Hearing before Appeal Authority		
May the violation be recorded against property?	Νο	No	Yes, but may not be converted into lien w/o District Court order	Yes, and abatement costs may be converted into a tax lien administratively		
ADJOURNMENT	Councilmember Searle moved to adjourn. Councilmember Gray seconded the motion. Councilmember's Arave, Dougherty, Gray, Searle and Tyler voted in favor. The meeting adjourned at 8:30 pm.					